



**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
JEFFERSON COUNTY  
Single Audit  
For the Year Ended June 30, 2019**

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Board of Directors  
Brooke-Hancock-Jefferson Metropolitan Planning Commission  
124 N. 4th St., 2nd Floor  
Steubenville, Ohio 43952

We have reviewed the *Independent Auditor's Report* of the Brooke-Hancock-Jefferson Metropolitan Planning Commission, Jefferson County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period July 1, 2018 through June 30, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Brooke-Hancock-Jefferson Metropolitan Planning Commission is responsible for compliance with these laws and regulations.

Keith Faber  
Auditor of State  
Columbus, Ohio

February 6, 2020

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**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION**

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**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION**

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## INDEPENDENT AUDITOR'S REPORT

December 23, 2019

Brooke-Hancock-Jefferson Metropolitan Planning Commission  
124 N. 4th Street, 2nd Floor  
Steubenville, OH 43952

To the Board of Directors:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities and the major fund of **Brooke-Hancock-Jefferson Metropolitan Planning Commission**, Jefferson County, Ohio (the Commission), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Commission's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Commission's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Brooke-Hancock-Jefferson Metropolitan Planning Commission, Jefferson County, Ohio, as of June 30, 2019, and the respective changes in its financial position for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Other Matters***

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, and schedules of net pension and OPEB liabilities and pension and OPEB contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the Commission's basic financial statements taken as a whole.

The following supplemental information: Budget Comparison, Schedule of Rates-Fringe, Indirect & Combined Rates, Schedule of Indirect and Fringe Comparison 2018 to 2019 - Indirect Costs, Schedule of Agency Management Expenditures-Indirect Costs, Schedule of Fringe Benefits, Schedule of Contract Revenues and Expenditures, and Note to Schedule of Contract Revenues and Expenditures present additional analysis and are not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the Budget Comparison, Schedule of Rates-Fringe, Indirect & Combined Rates, Schedule of Indirect and Fringe Comparison 2018 to 2019 - Indirect Costs, Schedule of Agency Management Expenditures-Indirect Costs, Schedule of Fringe Benefits, Schedule of Contract Revenues and Expenditures, and Note to Schedule of Contract Revenues and Expenditures, to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2019, on our consideration of the Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.



**Perry and Associates**  
Certified Public Accountants, A.C.  
Marietta, Ohio

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)  
YEAR ENDED JUNE 30, 2019  
Unaudited**

## **Performance**

Brooke-Hancock-Jefferson Metropolitan Planning Commission, (the Commission) continues to sustain a strong and fiscally accountable agency. We have been fortunate to maintain and target our programs while sustaining a healthy revenue stream. In addition, our fringe/indirect rate structure has remained steady.

The Commission was chartered in 1968. Our purpose, challenges, and partnerships continue to evolve. We understand the need to respond to regional demands and prepare a regional vision within the reality of today's dollars. Our support dollars do not run in perpetuity. They fluctuate according to mandates and events. In 2019, 79% of the Commission's revenues were generated through federal and state grants. In 2019, 53% of those funds were allocated to transportation; 2% allocated to transit studies and capital planning; 31% allocated to environmental protection agency; 8% allocated to economic development and 6% allocated to community development.

## **Fundamental Principles of the Financial Audit Statement**

- The Commission's financial statement is prepared in accordance with generally accepted accounting principles promulgated by the Governmental Accounting Standards Board (GASB). Revenues are recognized when earned and expenses when incurred. Capital assets are capitalized and are depreciated over their useful lives.
- The net position statement presents information on all the Commission assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating.
- Statements of Revenues, Expenditures, and Changes in Fund Balances are operational measures. They provide a guideline to determine whether the Commission successfully recovered all of its cost through federal, state and local government and contracts, members' per capita fees and other contributions and revenues.

## **Financial Highlights FY 18 to FY 19 Comparisons**

- Total net 2019 position (i.e., total assets minus total liabilities) decreased 26.52% from 2018.
- Fiscal year 2019 ranked as the lowest accumulated Net Position year. The highest Net Position year was 2014. If not for the recording of GASB 68 and GASB 75, Fiscal Year 2019 would have had the highest net position in the amount of \$241,992.
- Revenue in 2019 increased by \$292,787 over the previous year. The change was largely due to the Environmental Protection Agency Brownsfield Coalition Grant.
- Expenses in 2019, driven by the above revenue generation, increased 54%.
- Actual Indirect Costs in 2019 were .40% higher when compared to 2018 thereby reducing the indirect cost rate by 19.53%. Total Fringe Benefits were \$20,407 higher in 2019 amounting to a 10% increase in expense from the previous year.

## **Long Term Debt**

There was no long-term debt at the end of the fiscal year, June 30, 2019. Under Ohio Revised Code, the Commission does not have the authority to incur debt; however, the Commission may enter into capital leases.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
(MD&A) YEAR ENDED JUNE 30, 2019  
Unaudited**

**Net Pension and OPEB Liability**

During 2015, the Commission adopted GASB Statement 68, “Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27,” which significantly revises accounting for pension costs and liabilities. For fiscal year 2018, the Commission adopted GASB Statement 75, “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions,” which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the Commission’s actual financial condition by adding deferred inflows related to pension and OPEB and the net pension liability and net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan’s *net pension liability or net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio’s statewide pension and OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the Commission’s proportionate share of each plan’s collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees’ past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other post-employment benefits. GASB noted that the unfunded portion of this pension and OPEB promise is a present obligation of the government, part of a benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the Commission is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer’s promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the retirement system *as against the public employer*.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(MD&A) YEAR ENDED JUNE 30, 2019  
Unaudited**

State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event, that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the Commission's statements prepared on an accrual basis of accounting include an annual pension and an annual OPEB expense for their proportionate shares of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

**Capital Assets**

Computers, Office Furniture, Copiers and Traffic Count Equipment	
Balance of July 1, 2018	\$ 117,271
Additions- large format printer, computer and analyzer	<u>2,930</u>
Balance June 30, 2019	120,201
Accumulated Depreciation	
Balance of July 1, 2018	(93,750)
Current Year - depreciation expense	<u>(16,127)</u>
Balance June 30, 2019	<u>(109,877)</u>
Net Capital Assets June 30, 2019	<u>\$ 10,324</u>

**Budgets**

Annually, the Commissions' finance department prepares a budget for the general fund and its' oversight agency. The oversight agency uses the budget to calculate provisional fringe and indirect cost rates for the fiscal year. The budget is reviewed and approved by both the Commission and the oversight agency. Budgets are reviewed on an ongoing basis and amendments are proposed as necessary. The amendments are approved by the Executive Committee. The Commission is not required by Ohio Revised Code to budget however, the board approves a budget prepared by the financial manager to guide them.

**General Fund**

The Commission has only one major fund – the General Fund. Information on the General Fund begins on page 12. The General Fund had total revenues of \$1,086,585 and total expenditures of \$1,060,312. The fund balance increased by \$26,273.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(MD&A) YEAR ENDED JUNE 30, 2019  
Unaudited**

**The Purpose of the Management Discussion and Analysis (MD&A)**

Anyone who has ever looked at an annual report, a 10-K or a 10-Q has undoubtedly noticed that there are pages and pages of text -- the filings aren't just financial statements. Part of this text is the MD&A, and its intent is to explain portions of detailed financial statements. That is, the MD&A is a simplified report of Brooke-Hancock Jefferson Metropolitan Planning Commission's Statement of Net Position, Revenues and Expenditures for the year ended June 30, 2019. It is important to note, however, that the MD&A is not audited; only the actual financial statements are audited in this financial report.

This audit is a one-year snapshot of Brooke-Hancock-Jefferson Metropolitan Planning Commission's financial health. Through a multiple year comparison, this MD&A provides a complementary and fuller financial picture. According to the US Federal Accounting Standards Board (*Statement of Recommendations: Accounting Standard #15. April 1999*), the federal standard for a MD&A is:

*"Each general purpose federal financial report (GPFFR) should include a section devoted to management's discussion and analysis (MD&A). It should address the reporting entity's performance measures, financial statements, systems and controls, compliance with laws and regulations, and actions taken or planned to address problems. The discussion and analysis of these subjects may be based partly on information contained in reports other than the GPFFR. MD&A also should address significant events, conditions, trends and contingencies that may affect future operations."*

For the purposes of doing business in West Virginia, the Commission contracts under the name of the Brooke-Hancock Regional Planning and Development Council (BH). The audit report information is a comprehensive picture of the entire agency.

**Contacting Brooke-Hancock-Jefferson Metropolitan Planning Commission**

This financial report is designed to provide members, grantors, federal and state oversight agencies and interested citizens of Brooke and Hancock counties, WV and Jefferson County, OH with a general overview of Commission's finances and accountability for monies received. Additional financial information may be obtained by contacting the Commission's Finance Manager (124 North 4<sup>th</sup> Street, Steubenville, Ohio 43952).

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(MD&A) YEAR ENDED JUNE 30, 2019  
Unaudited**

**STATEMENT OF NET POSITION**

	<u>2018 (Restated)</u>	<u>2019</u>	<u>Change</u>
<b>Assets</b>			
Current and Other Assets	\$ 284,234	\$ 323,826	\$ 39,592
Capital Asset, net	<u>23,521</u>	<u>10,324</u>	<u>(13,197)</u>
<b>Total Assets</b>	<u>307,755</u>	<u>334,150</u>	<u>26,395</u>
<b>Deferred Outflow of Resources</b>			
Other Post-Employment Benefits	20,278	23,610	3,332
Pension Benefits	<u>66,283</u>	<u>175,312</u>	<u>109,029</u>
<b>Total Deferred Outflow of Resources</b>	<u>86,561</u>	<u>198,922</u>	<u>112,361</u>
<b>Liabilities</b>			
Current and Other Liabilities	70,574	90,912	20,338
Long Term Liabilities:			
Due in More Than One Year			
Copier Lease	4,234	1,246	(2,988)
Net Other Post-Employment Benefits Liability	251,934	301,039	49,105
Net Pension Benefits Liability	<u>384,671</u>	<u>666,346</u>	<u>281,675</u>
<b>Total Liabilities</b>	<u>711,413</u>	<u>1,059,543</u>	<u>348,130</u>
<b>Deferred Inflows of Resources</b>			
Other Post-Employment Benefits	18,767	1,618	(17,149)
Pension Benefits	<u>90,165</u>	<u>10,926</u>	<u>(79,239)</u>
<b>Total Deferred Inflows of Resources</b>	<u>108,932</u>	<u>12,544</u>	<u>(96,388)</u>
<b>Net Position</b>			
Net Investment in Capital Assets	16,298	6,089	(10,209)
Unrestricted	<u>(442,327)</u>	<u>(545,104)</u>	<u>(102,777)</u>
<b>Total Net Position</b>	<u>\$ (426,029)</u>	<u>\$ (539,015)</u>	<u>\$ (112,986)</u>

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(MD&A) YEAR ENDED JUNE 30, 2019  
Unaudited**

**CHANGES IN NET POSITION - GOVERNMENT-WIDE ACTIVITIES**

	<u>2018</u>	<u>2019</u>	<u>Change</u>
<b>Revenue</b>			
Program Revenue			
Operating Grants and Contributions	\$ 549,380	\$ 847,538	298,158
General Revenues			
Per Capita Dues	106,425	105,469	(956)
West Virginia Development Office	31,363	31,000	(363)
Miscellaneous	99,609	95,557	(4,052)
<b>Total Revenues</b>	<u>786,777</u>	<u>1,079,564</u>	<u>292,787</u>
<b>Expenses</b>			
Transportation Planning	460,489	587,296	126,807
Transit Studies	9,638	25,526	15,888
Community Development	109,621	117,910	8,289
Environmental Protection	50,961	314,516	263,555
Economic Development	143,692	147,302	3,610
<b>Total Expenses</b>	<u>774,401</u>	<u>1,192,550</u>	<u>418,149</u>
<b>Changes in Net Position</b>	12,376	(112,986)	(125,362)
Beginning Net Position (see Note 14)	(335,914)	(426,029)	(90,115)
Ending Net Position	<u>(\$323,538)</u>	<u>(\$539,015)</u>	<u>(\$215,477)</u>

**FUNCTIONAL EXPENSES**

	<u>Total Cost of Services</u>		<u>Net Cost of Services</u>	
	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>
<b>Programs</b>				
Transportation Planning	\$ 587,296	\$ 460,489	\$(141,994)	\$(55,585)
Transit Studies	25,526	9,638	(5,166)	(1,187)
Community Development	117,910	109,621	(65,149)	(48,415)
Environmental Protection	314,516	50,961	(55,401)	(46,142)
Economic Development	147,302	143,692	(77,302)	(73,692)
<b>Total Expenses</b>	<u>\$ 1,192,550</u>	<u>\$774,401</u>	<u>\$( 345,012)</u>	<u>\$(225,021)</u>

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
STATEMENT OF NET POSITION  
GOVERNMENT-WIDE ACTIVITIES  
JUNE 30, 2019**

**ASSETS**

**CURRENT ASSETS**

Cash and cash equivalents	\$ 165,656
Accounts receivable	63,157
Grants and contributions receivable	87,975
Prepays	7,038

**CAPITAL ASSETS**

Property, plant, and equipment, net of accumulated depreciation	10,324
Total assets	<u>334,150</u>

**DEFERRED OUTFLOWS OF RESOURCES**

Deferred outflows of resources - pension	175,312
Deferred outflows of resources - other post-employment benefits	23,610
Total deferred outflows of resources	<u>198,922</u>

**TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES**      **\$ 533,072**

**LIABILITIES**

**CURRENT LIABILITIES**

Accounts payable	\$ 59,540
Accrued payroll	9,682
Accrued and withheld payroll taxes	1,933
Accrued and withheld employee benefits	14,363
Due to Grantor	2,405
Copier Lease	2,989

**LONG-TERM LIABILITIES**

Net pension liability	666,346
Net opeb liability	301,039
Copier lease	1,246
Total liabilities	<u>1,059,543</u>

**DEFERRED INFLOWS OF RESOURCES**

Deferred inflows of resources - pension	10,926
Deferred inflows of resources - other post-employment benefits	1,618
Total deferred inflows of resources	<u>12,544</u>

**TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES**      **\$ 1,072,087**

**NET POSITION**

Investment in Capital Assets, net of related debt	\$ 6,089
Unrestricted (Deficit)	(545,104)
<b>TOTAL NET POSITION</b>	<b><u>\$ (539,015)</u></b>

The accompanying notes are an integral part of the basic financial statements.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2019**

<b>FUNCTIONS/PROGRAMS</b>	<b>Direct Expenses</b>	<b>Indirect Expenses</b>	<b>Operating Grants and Contributions</b>	<b>Government -Wide Activities</b>
Primary Government-Wide:				
Transportation planning	\$ 468,942	\$118,354	\$ 445,302	\$ (141,994)
Transit studies and capital planning	18,405	7,121	20,360	(5,166)
Community development projects	87,665	30,245	52,761	(65,149)
Environmental protection projects	296,578	17,938	259,115	(55,401)
Economic development projects	130,635	16,667	70,000	(77,302)
Total Primary Government-Wide	<u>\$ 1,002,225</u>	<u>\$190,325</u>	<u>\$ 847,538</u>	<u>\$ (345,012)</u>
 <b>General Government-Wide Revenues:</b>				
Miscellaneous				43,088
Per Capita revenues				105,469
Administrative Revenues				52,469
West Virginia Development Office				31,000
Total General Government-Wide Revenues				<u>232,026</u>
 <b>CHANGES IN NET POSITION</b>				<u>(112,986)</u>
 <b>NET POSITION, BEGINNING OF YEAR (RESTATED - SEE NOTE 14)</b>				<u>(426,029)</u>
 <b>NET POSITION, ENDING</b>				<u>\$ (539,015)</u>

The accompanying notes are an integral part of the basic financial statements.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION**

**GENERAL FUND  
BALANCE SHEET  
JUNE 30, 2019**

	<b>General Fund</b>
<b>CURRENT ASSETS</b>	
<b>ASSETS</b>	
Cash and cash equivalents	\$165,656
Accounts receivable	63,157
Grants receivable	87,975
Prepays	7,038
Total Assets	323,826
<b>TOTAL CURRENT ASSETS</b>	<b>\$323,826</b>
<b>LIABILITIES AND FUND BALANCE</b>	
<b>LIABILITIES</b>	
Accounts payable	\$59,540
Accrued and withheld employee benefits	14,363
Accrued payroll	9,682
Accrued and withheld payroll taxes	1,933
Total Liabilities	\$85,518
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Other deferred inflows	2,405
Total Deferred Inflows	\$2,405
<b>TOTAL LIABILITIES AND DEFERRED INFLOW OF RESOURCES</b>	<b>\$87,923</b>
<b>FUND BALANCE</b>	
Non-spendable Fund balance	\$7,038
Fund balance – unassigned	228,865
Total Fund Balance	\$235,903
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<b>\$323,826</b>

The accompanying notes are an integral part of the basic financial statements.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
RECONCILIATION OF GENERAL FUND BALANCE  
TO NET POSITION OF GOVERNMENT-WIDE ACTIVITIES  
JUNE 30, 2019**

General Fund Balance	\$235,903
Amounts reported for government-wide activities in the statement of net position are different because:	
Capital assets of \$120,201 net of accumulated depreciation of \$109,877 and capital lease of \$4,235 are not financial resources and therefore, are not reported in the fund.	6,089
Net OPEB liability of \$301,039 less net deferred inflows/outflows of OPEB expense of \$21,992 are not financial resources and therefore, are not reported in the fund.	(279,047)
Net pension liability of \$666,346 less net deferred inflows/outflows of pension expense of \$164,386 are not financial resources and therefore, are not reported in the fund.	<u>(501,960)</u>
Net Position of Government-Wide Activities	<u>\$(539,015)</u>

The accompanying notes are an integral part of the basic financial statements.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE – GENERAL FUND  
FOR THE YEAR ENDED JUNE 30, 2019**

	<u><b>General Fund</b></u>
<b>REVENUES</b>	
Federal grants and projects	\$813,852
State financial assistance	71,707
Per capita dues	105,469
Administrative revenues	52,469
Local assistance	<u>43,088</u>
Total revenues	<u>\$1,086,585</u>
 <b>EXPENDITURES</b>	
Transportation planning	\$485,662
Transit studies and capital planning	22,652
Community development projects	105,659
Environmental protection projects	306,157
Economic development projects	<u>140,182</u>
Total expenditures	<u>\$1,060,312</u>
<b>NET CHANGES IN FUND BALANCE</b>	26,273
<b>GENERAL FUND BALANCE, BEGINNING</b>	<u>209,630</u>
<b>GENERAL FUND BALANCE, ENDING</b>	<u><u>\$235,903</u></u>

The accompanying notes are an integral part of the basic financial statements.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCE - GENERAL FUND  
TO THE STATEMENT OF ACTIVITIES  
JUNE 30, 2019**

Net Change in Fund Balances - General Fund	\$26,273
Amounts reported for government-wide activities in the statement of activities are different because:	
General funds report capital outlays as expenditures. The cost of those assets is allocated over their estimated useful lives and is reported as depreciation expense in the Government-wide activities.	2,930
This is the amount of depreciation in the current period not recognized as expense in the general fund.	(16,127)
General funds report debt payments as expenditures. This is the amount of debt payments in the current period.	2,989
Revenues not in the Statement of Activities that provide current financial resources and are reported as revenue in the funds: Grants	(7,020)
Pension expense reported in the Government –wide activities that are not financial resources and therefore are not reported in the fund.	(93,407)
OPEB expense reported in the Government –wide activities that are not financial resources and therefore are not reported in the fund.	<u>(28,624)</u>
Change in Net Position of Government-wide Activities	<u>\$(112,986)</u>

The accompanying notes are an integral part of the basic financial statements.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

In a prior reporting period, the Commission adopted the provisions of GASB Statement No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments*; Statement No. 37 *Basic Financial Statements – Management’s Discussion and Analysis – for State and Local Governments: Omnibus*; and Interpretation No. 6, *Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements*. This resulted in a change in format and content of the basic financial statements, including the institution of two levels of reporting. The two levels are government-wide financial statements and governmental fund financial statements.

Reporting Entity – The Commission is a quasi-government agency that provides planning and administrative service to various federal, state, and local governments for the three county areas of Brooke and Hancock Counties of West Virginia and Jefferson County, Ohio. The Commission is the sole organization of the reporting entity in accordance with GASB No. 14.

The Commission is made up of the Commissioners of Brooke and Hancock counties of West Virginia and Jefferson County of Ohio and all mayors of each city and village in the above three counties. The Commissioners and Mayors then appoint additional members. As such, each of the counties and municipalities is required to pay a per capita contribution to the Commission for each fiscal year.

The Commission maintains its own set of accounting records. Accordingly, the accompanying financial statements include only the accounts and transactions of the Commission. Under the criteria specified in Statement No. 14, the Commission has no component units. The Commission is not financially accountable for any other organization.

Government-Wide and Governmental Fund Financial Statements – The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the government.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses have been included as part of program expenses on the statement of activities. Program revenues include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported as general revenue.

The Commission has only one governmental fund (General Fund) which is supported primarily by intergovernmental revenues. There are no business-type activities at the Commission.

Measurement Focus and Basis of Accounting – The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Commission considers revenues to be available, if they are collected within 90 days after the end of the current fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Grants and similar items are recognized as revenue in the fund financial statements as soon as all eligibility requirements imposed by the provider have been met and the resources become available.

Fund Accounting – The accounts of the Commission are organized on the basis of funds or groups of accounts, each of which is considered a separate accounting entity. The Commission has one fund (General Fund). The operations of the fund are accounted for by providing a separate set of self-balancing accounts, which comprise its assets and deferred outflows of resources, liabilities and deferred inflows of resources, fund balance, revenues and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in the fund based upon the purposes of which they are to be spent and the means by which spending activities are controlled. The fund in this report is reported under the following broad fund category:

- 1) General Fund

The General Fund is the general operating fund of the Commission. It is used to account for all financial resources.

Revenues – Non-Exchange Transactions – Non-exchange transactions, in which the Commission receives value without directly giving value in return, include grants and donations. On an accrual basis, revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Commission must provide local resources to be used for those specific purposes, and expenditure requirements, in which the resources are provided to the Commission on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must be available before it can be recognized. The available period is three months after year end.

Expenses/Expenditures – On an accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable.

Capital Assets – The Commission updated its’ policy for capitalization of property and equipment. It capitalizes at cost assets (See Note 3) costing \$5,000 and greater and with a useful life greater than one year. This change increased depreciation expense for fiscal year 2019 by \$8,284 (indirect \$5,851 and direct \$2,433) Capital assets are depreciated using the straight-line method over the following estimated useful lives less any salvage value:

<u>Description</u>	<u>Estimated Lives</u>
Equipment	5 to 15 years

**BROOKE-HANCOCK-JEFFERSON**  
**METROPOLITAN PLANNING COMMISSION**  
**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**  
**JUNE 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Restricted Fund Balance – In the fund financial statements, governmental funds report restrictions of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose or are not available for expenditure in the government fund balance sheet. Unrestricted fund balance indicates that portion of fund equity, which is available for spending in future periods. If restricted and unrestricted assets are available for the same purpose, then restricted assets will be used before unrestricted assets.

Net Position – Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investments in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Restricted net position would consist of monies and other resources, which are restricted to satisfy debt service requirements as specified in debt agreements.

Allocation of Employee Benefits and Indirect Cost –The Commission’s Employee Benefits and Indirect Costs are allocated based upon direct labor costs. The allocation method is approved by the Commission’s oversight agency through acceptance of the Overall Work Plan (OWP) submitted annually.

Cash and Cash Equivalents – The investment and deposit of the Commission’s monies are governed by the provisions of the Ohio Revised Code. In accordance with these statutes, only banks located in Ohio and domestic building and loan associations are eligible to hold public deposits. The statutes also permit the Commission to invest its monies in certificates of deposits, savings accounts, money market accounts, the State Treasurer’s investment pool (Star Ohio) and obligations of the United States government and certain agencies thereof. The Commission may also enter into repurchase agreements with any eligible depository or any eligible dealer who is a member of the National Association of Securities Dealers for a period not exceeding 30 days.

The Commission is prohibited from investing in any financial instruments, contract, or obligation whose value or return is based upon or linked to another asset or index, or both, separate from the financial instruments, contracts, or obligation itself (commonly known as a “derivative”). The Commission is also prohibited from investing in reverse purchase agreements.

Public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in excess of amounts insured by the Federal Deposit Insurance Corporation (FDIC), or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution or may deposit surety company bonds which when executed shall be for an amount in excess of collateral requirements. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and must mature or be redeemable within 5 years of the date of the related repurchase agreement. The market value of the securities subject to a repurchase agreement must exceed the value of the principal by 2 percent and be marked to market daily. State law does not require security for public deposits and investments to be maintained in the Commission’s name.

Income Taxes – The Commission is exempt from federal income tax under §501(c) (1) of the Internal Revenue Code of 1954.

**BROOKE-HANCOCK-JEFFERSON**  
**METROPOLITAN PLANNING COMMISSION**  
**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**  
**JUNE 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Use of Estimates - The preparation of financial statements in conformity with auditing standards generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Budgets - Budgets for the commission are prepared annually on a modified accrual method by the staff and approved by the Commission. Budgets are reviewed on an ongoing basis and amendments are proposed as necessary. The amendments are approved by the Executive Committee. The Commission is not required by Ohio Revised Code to budget however, the board approves a budget prepared by the financial director to guide them.

Deferred Outflows/Inflows of Resources - In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Commission, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding, for pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 7 and 11.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the Commission, deferred inflows of resources include pension, OPEB and unavailable revenue. Unavailable revenue is reported only on the Government-wide balance sheet and represents receivables which will not be collected within the available period. The details of these unavailable revenues are identified on the Reconciliation of Total General Fund Balances to Net Position of Government-wide Activities on page 10. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 7 and 11)

Pensions/Other Postemployment Benefits (OPEB) - For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Accrued Liabilities and Long-term Obligations - All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, government-wide payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences that will be paid from government-wide funds are reported as a liability in the general fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2019**

**NOTE 2 - DEPOSITS AND INVESTMENTS**

Concentration of Credit Risk – Cash deposits and cash on hand consist of the following at June 30, 2019:

	Balance	Bank Carrying Balance
PNC	\$ 165,506	\$ 165,611
Petty Cash	<u>150</u>	<u>-</u>
Total cash deposits and cash on hand	\$ 165,656	\$ 165,611

The Commission's funds at PNC Bank are insured up to the FDIC limit. At June 30, 2019, the Commission's balances were not in excess of the FDIC prescribed insured limits.

**NOTE 3 - CAPITAL ASSETS**

A summary of changes in capital assets for the fiscal year ended June 30, 2019, is as follows:  
Government-wide Activities:

Equipment Balance of July 1, 2018	\$ 117,271
Additions	<u>2,930</u>
Balance June 30, 2019	120,201
Accumulated Depreciation	
Prior Years	(93,750)
Current Year	<u>(16,127)</u>
Balance June 30, 2019	(109,877)
Net Capital Assets June 30, 2019	<u>\$ 10,324</u>

Direct and Indirect depreciation expense for the period ending June 30, 2019, included in the Government-wide expenses consist of the following:

Transportation planning	\$ 11,239
Transit studies and capital planning	193
Community development projects	899
Environmental protection projects	2,604
Economic development projects	<u>1,192</u>
Total	<u>\$ 16,127</u>

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2019**

**NOTE 4 - GRANTS RECEIVABLE**

Grants receivable of \$87,975 is comprised of amounts due from the following governmental entities at June 30, 2019:

WV Department of Transportation – FHWA (Federal)	\$ 12,481
WV Department of Transportation – FHWA (State)	1,561
WV Department of Transportation – FTA Transit (Federal)	682
WV Department of Transportation – FTA Transit (State)	85
Ohio Department of Transportation – FHWA (Federal)	22,588
Ohio Department of Transportation – FHWA (State)	2,456
Ohio Department of Transportation – FTA Transit (Federal)	1,035
Ohio Department of Transportation – FTA Transit (State)	129
EPA – Brownsfield Assessment Grant – BHJ Coalition	31,989
Ohio Rideshare	<u>14,969</u>
Total grants receivable	<u>\$ 87,975</u>

**NOTE 5 - DEFERRED INFLOWS OF RESOURCES – GENERAL FUND**

Deferred Inflows of Resources represents unavailable revenues from non-exchanges transactions at June 30, 2019:

ARC Calendar Year 2019	<u>\$ 2,405</u>
Total deferred inflows – Other	<u>\$ 2,405</u>
Total deferred inflows – General Fund	<u>\$ 2,405</u>

**NOTE 6 - LINE OF CREDIT**

The Commission entered into a \$10,000 line of credit agreement with PNC Bank. The line has a term of one year, and each advance will bear interest of 11.50 percent. The line of credit was renewed on May 30, 2019. There were no draws or payments associated with this loan during the fiscal year, except for \$150 annual renewal fee. No balance was outstanding at fiscal year-end.

**NOTE 7 - DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT PLANS**

***Net OPEB Liability***

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred- payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

Ohio Revised Code limits the Commission’s obligation for this liability to annually required payments. The Commission cannot control benefit terms or the manner in which OPEB are financed; however, the Commission does receive the benefit of employees’ services in exchange for compensation including OPEB.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2019**

**NOTE 7 - DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT PLANS (CONTINUED)**

The net OPEB liability represents the Commission's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting.

***Plan Description – Ohio Public Employees Retirement System***

As of December 2016, OPERS maintains one health care trust, the 115 Health Care Trust (115 Trust), which was established in 2014 to initially provide a funding mechanism for a health reimbursement arrangement (HRA), as the prior trust structure could not support the HRA. In March 2016, OPERS received two favorable rulings from the Internal Revenue Service (IRS) allowing OPERS to consolidate health care assets into the 115 Trust. The 401(h) Health Care Trust (401(h) Trust) was a pre-funded trust that provided health care funding for eligible members of the Traditional Pension Plan and the Combined Plan through December 31, 2015, when plans funded through the 401(h) Trust were terminated. The Voluntary Employees' Beneficiary Association Trust (VEBA Trust) accumulated funding for retiree medical accounts for participants in the Member-Directed Plan through June 30, 2016. The 401(h) Trust and the VEBA Trust were closed as of June 30, 2016 and the net positions transferred to the 115 Trust on July 1, 2016. Beginning in 2016, the 115 Trust, established under Internal Revenue Code (IRC) Section 115, is the funding vehicle for all health care plans.

The OPERS health care plans are reported as other post-employment benefit plans (OPEB) based on the criteria established by the Governmental Accounting Standards Board (GASB). Periodically, OPERS modifies the health care program design to improve the ongoing solvency of the plans. Eligibility requirements for access to the OPERS health care options have changed over the history of the program for Traditional Pension Plan and Combined Plan members. Prior to January 1, 2015, 10 or more years of service were required to qualify for health care coverage. Beginning January 1, 2015, generally, members must be at least age 60 with 20 years of qualifying service credit to qualify for health care coverage or 30 years of qualifying service at any age. Beginning 2016, Traditional Pension Plan and Combined Plan retirees enrolled in Medicare A and B were eligible to participate in the OPERS Medicare Connector (Connector). The Connector, a vendor selected by OPERS, assists eligible retirees in the selection and purchase of Medicare supplemental coverage through the Medicare market. Retirees that purchase supplemental coverage through the Connector may receive a monthly allowance in their HRA that can be used to reimburse eligible health care expenses.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2019**

**NOTE 7 - DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT PLANS (CONTINUED)**

Member and employer contribution rates as a percent of covered payroll for 2018 is 10% for the employee and 14% for the employer. With the assistance of the System's actuary and Board approval, a portion of each employer contribution to OPERS may be set aside for the funding of post-employment health care coverage. The portion of Traditional Pension Plan and Combined Plan employer contributions allocated to healthcare was zero for 2018.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The Commission's proportion of the net OPEB liability was based on the Commission's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<b>(OPERS)OPEB</b>
<i>Proportion of the Net OPEB Liability</i>	
Prior Measurement Date	0.002320%
Current Measurement Date	<u>0.002309%</u>
<i>Change in Proportionate Share</i>	<i>(0.000011%)</i>
 <i>Proportionate Share of the Net</i>	
OPEB Liability	\$301,039
OPEB Expense	\$ 28,624
 Increase /(Decrease) in the proportionate share percentage 2018 to 2019	 (.000011%)
Increase /(Decrease) in the proportionate share percentage 2017 to 2018	.000000%

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2019**

**NOTE 7 - DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT PLANS (CONTINUED)**

At June 30, 2019, the Commission reported deferred inflows/outflows of resources related to OPEB from the following sources:

	<b>(OPERS)OPEB</b>
<b>Deferred Outflows of Resources</b>	
Differences between projected and actual investment earnings	\$13,801
Differences between expected and actual experience	102
Changes of assumptions	<u>9,707</u>
 Total Deferred Outflows of Resources	 <u>\$23,610</u>
<b>Deferred Inflows of Resources</b>	
Changes in proportion and differences between contributions and proportionate share of contributions	\$801
Differences between expected and actual experience	<u>817</u>
 Total Deferred Inflows of Resources	 <u>\$1,618</u>

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30:	<u>2019 Deferrals</u>
2020	\$10,393
2021	2,383
2022	2,262
2023	<u>6,954</u>
	<u>\$21,992</u>

***Actuarial Assumptions –(OPERS)OPEB***

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between the System and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2019**

**NOTE 7 - DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT PLANS (CONTINUED)**

The actuarial valuation used the following key actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

<b>Key Methods and Assumptions Used in Valuation of Total OPEB Liability</b>	
<b>Actuarial Information</b>	
Actuarial Valuation Date	December 31, 2017
Rolled-Forward Measurement Date	December 31, 2018
Experience Study	5-Year Period Ended December 31, 2015
Actuarial Cost Method	Individual entry age normal
<b>Actuarial Assumptions</b>	
Single Discount Rate	3.96%
Investment Rate of Return	6.00%
Municipal Bond Rate	3.71%
Wage Inflation	3.25%
Projected Salary Increases	3.25%-10.75% (includes wage inflation at 3.25%)
Health Care Cost Trend Rate	10.0% initial, 3.25% ultimate in 2029

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

A single discount rate of 3.96% was used to measure the OPEB liability on the measurement date of December 31, 2018. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.71%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate.

Based on these assumptions, the OPEB plan's fiduciary net position and future contributions were sufficient to finance the health care costs through the year 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

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**NOTE 7 - DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT PLANS (CONTINUED)**

The following table presents the OPEB liability calculated using the single discount rate of 3.96%, and the expected net OPEB liability if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate.

<b>Sensitivity of Net OPEB Liability to Changes in the Discount Rate</b>			
As of December 31, 2018	1% Decrease 2.96%	Single Discount Rate 3.96%	1% Increase 4.96%
Commissions' proportionate share of the Net OPEB Liability	\$385,141	\$301,039	\$234,156

Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0% lower or 1.0% higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25% in the most recent valuation.

<b>Sensitivity of Net OPEB Liability to Changes in the Health Care Cost Trend Rate</b>			
As of December 31, 2018	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
Commissions' proportionate share of the Net OPEB Liability	\$289,364	\$301,039	\$314,486

The allocation of investment assets within the OPERS Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined pension plans. Health care is a discretionary benefit. The table on the following page displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return.

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**NOTE 7 - DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT PLANS (CONTINUED)**

Asset Class	Target Allocation for 2018	Weighted Average Long- Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00 %	2.42 %
Domestic Equities	21.00	6.21
REITs	6.00	5.98
International Equities	22.00	7.83
Other Investments	17.00	5.57
<b>TOTAL</b>	<b>100.00 %</b>	<b>5.16 %</b>

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 5.60% for 2018.

**NOTE 8 - LONG-TERM OBLIGATIONS**

The changes in the Commission's long-term obligations during the year consist of the following:

	Restated Principal Outstanding 7/1/2018	Additions	Reductions	Principal Outstanding 6/30/2019	Amount Due in One Year
<b>Governmental Activities:</b>					
Net Pension Liability:	\$384,671	281,675	0	\$666,346	\$0
Net OPEB Liability:	251,934	49,105	0	\$301,039	0
Capital Leases:	7,224	0	2,989	\$4,235	2,989
<i>Total Governmental Activities</i>	<i>\$643,829</i>	<i>330,780</i>	<i>2,989</i>	<i>\$971,620</i>	<i>\$2,989</i>

*Long-Term Liabilities*

There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the General Fund. For additional information related to the net pension liability and net OPEB liability see Note 7 and 11.

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**NOTE 9 –DEPENDENCY**

Approximately 81 percent of the Commission’s revenue is from the Federal and State Grant revenue as compared to the total agency revenue.

**NOTE 10- CONTINGENCIES**

The Commission is currently not a party in any litigation.

**NOTE 11 – DEFINED BENEFIT PENSION PLANS**

**Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions, between an employer and its employees, of salaries and benefits for employee services. Pensions are provided to an employee, on a deferred-payment basis, as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the Commission’s proportionate share of each pension plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan’s fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the Commission’s obligation for this liability to annually required payments. The Commission cannot control benefit terms or the manner in which pensions are financed; however, the Commission does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan’s unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting.

**Plan Description – Ohio Public Employers’ Retirement System (OPERS)**

The Commission employees participate in OPERS Traditional Pension Plan, a defined benefit plan.

The following brief description of the Ohio Public Employees Retirement System (OPERS or System) is provided for general information purposes only. Users of these schedules should refer to the *OPERS 2018 Comprehensive Annual Financial Report (CAFR)* and Chapter 145 of the Ohio Revised Code (R.C. Chapter 145) for more complete information.

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**NOTE 11 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

Organization—OPERS is a cost-sharing, multiple-employer public employee Retirement system comprised of three separate pension plans: Traditional Pension Plan, a defined benefit plan; the Combined Plan, a combination defined benefit/defined contribution plan; and the Member-Directed Plan, a defined contribution plan. All state and local governmental employees in Ohio, except those covered by one of the other state or local retirement systems in Ohio, are members of OPERS. New public employees (those who establish membership in OPERS on or after January 1, 2003) have 180 days from the commencement of employment to select membership in one of the three pension plans. Contributions to OPERS are effective with the first day of the member’s employment. Contributions made prior to the member’s plan selection are maintained in the Traditional Pension Plan and later transferred to the plan elected by the member, as appropriate.

OPERS maintains one health care trust, the 115 Health Care Trust (115 Trust), which was established in 2014 to initially provide a funding mechanism for a health reimbursement arrangement (HRA), as the prior trust structure, the 401(h) Health Care Trust (401(h) Trust) and the Voluntary Employees’ Beneficiary Association Trust (VEBA Trust), could not legally support the HRA. In March 2016, OPERS received two favorable rulings from the Internal Revenue Service (IRS) allowing OPERS to consolidate health care assets into the 115 Trust. The 401(h) Trust was a pre-funded trust that provided health care funding for eligible members of the Traditional Pension Plan and the Combined Plan through December 31, 2015, when plans funded through the 401(h) Trust were terminated. The VEBA Trust accumulated funding for retiree medical accounts (RMA) for participants in the Member-Directed Plan through June 30, 2016. The 401(h) Trust and the VEBA Trust were closed as of June 30, 2016 and the net positions transferred to the 115 Trust on July 1, 2016. Beginning 2016, the 115 Trust, established under Internal Revenue Code (IRC) Section 115, is the funding vehicle for all health care plans.

The OPERS health care plans are reported as other post-employment benefit plans (OPEB) based on the criteria established by the Governmental Accounting Standards Board (GASB). Periodically, OPERS modifies the health care program design to improve the ongoing solvency of the plans. Eligibility requirements for access to the OPERS health care options has changed over the history of the program for Traditional Pension Plan and Combined Plan members. Prior to January 1, 2015, 10 or more years of service were required to qualify for health care coverage. Beginning January 1, 2015, generally, members must be at least age 60 with 20 years of qualifying service credit to qualify for health care coverage or 30 years of qualifying service at any age. Beginning 2016, Traditional Pension Plan and Combined Plan retirees enrolled in Medicare A and B were eligible to participate in the OPERS Medicare Connector (Connector).

The Connector, a vendor selected by OPERS, assists eligible retirees in the selection and purchase of Medicare supplemental coverage through the Medicare market.

Retirees who purchase supplemental coverage through the Connector may receive a monthly allowance in their HRA that can be used to reimburse eligible health care expenses. Upon termination or retirement, Member-Directed Plan participants can use vested RMA funds for reimbursement of qualified medical expenses. Members who elect the Member-Directed Plan after July 1, 2015 will vest in the RMA over 15 years at a rate of 10% each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, vest in the RMA over a five-year period at a rate of 20% per year. Health care coverage is neither guaranteed nor statutorily required.

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**NOTE 11 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

OPERS is administered in accordance with Chapter 145 of the ORC. OPERS is not part of the state of Ohio financial-reporting entity, nor is OPERS a component unit of the state of Ohio. Responsibility for the organization is vested in the OPERS Board of Trustees (Board); there is no financial interdependency with the state of Ohio. The Board is the governing body of OPERS, with responsibility for administration and management. Of the Board, seven members are elected by the group they represent: the retirees (two representatives), employees of the state, employees of counties, employees of municipalities, non-teaching employees of state colleges and universities and miscellaneous employees. The remaining four members are appointed or designated by position. The Governor, General Assembly and the Treasurer of the state of Ohio each appoint a Board member. The Director of the Ohio Department of Administrative Services completes the Board.

The Board appoints the Executive Director, an actuary, investment consultants and other consultants necessary for the transaction of business. The Board typically meets monthly and receives no compensation but is reimbursed for necessary expenses.

All state and local governmental employees, except those covered by another state retirement system in Ohio or the Cincinnati Retirement System, are required to become contributing members of OPERS when they begin public employment unless they are exempted or excluded as defined by the ORC. For actuarial purposes, employees who have earned sufficient service credit (five years) are entitled to a future retirement benefit from OPERS. Employer, employee and retiree data as of December 31, 2018 can be found in the OPERS 2018 CAFR.

**a. Pension Benefits**—All benefits of the System, and any benefit increases, are established by the legislature pursuant to ORC Chapter 145. The Board, pursuant to ORC Chapter 145, has elected to maintain funds to provide health care coverage to eligible Traditional Pension Plan and Combined Plan retirees and survivors of members. Health care coverage does not vest and is not required under ORC Chapter 145. As a result, coverage may be reduced or eliminated at the discretion of the Board. Additional information on OPERS health care coverage can be found in the OPERS 2018 CAFR.

***Age-and-Service Defined Benefits***—Effective January 7, 2013, Senate Bill (SB) 343 modified hired on or after January 7, 2013. Please see the Plan Statement in the OPERS 2018 CAFR for additional details. Benefits in the Traditional Pension Plan for State and Local members are calculated on the basis of age, final average salary (FAS), and service credit. State and Local members in transition Groups A and B are eligible for retirement benefits at age 60 with five years of service credit or at age 55 with 25 or more years of service credit. Group C for State and Local is eligible for retirement benefits at age 57 with 25 years of service or at age 62 with five years of service. For Groups A and B, the annual benefit is based on 2.2% of FAS multiplied by the actual years of service for the first 30 years of service credit and 2.5% for years of service in excess of 30 years. For Group C, the annual benefit applies a factor of 2.2% for the first 35 years and a factor of 2.5% for the years of service in excess of 35. FAS represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career. Refer to the age-and-service tables located in the OPERS 2018 CAFR Plan Statement for additional information regarding the requirements for reduced and unreduced benefits. Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The base amount of a member's pension benefit is locked in upon receipt of the initial benefit payment for calculation of the annual cost-of-living adjustment.

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**NOTE 11 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

Prior to 2000, payments to OPERS benefit recipients were limited under Section 415(b) of the IRC. OPERS entered into a Qualified Excess Benefit Arrangement (QEBA) with the IRS to allow OPERS benefit recipients to receive their full statutory benefit even when the benefit exceeds IRC 415(b) limitations. Monthly QEBA payments start when the total amount of benefits received by the recipients exceeds the IRC limit each year. The portion of the benefit in excess of the IRC 415(b) limit is paid out of the QEBA and taxed as employee payroll in accordance with IRS regulations.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.0% to the member's FAS for the first 30 years of service. A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS for the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions.

***Defined Contribution Benefits***—Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined Plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-Directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

***Early Retirement Incentive Plan (ERIP)***—Employers under OPERS may establish an early retirement incentive plan by purchasing service credit for eligible employees. To be eligible, employees must be able to retire under existing plan provisions after the purchase of the additional credit. Electing employers must contribute all such additional costs as are actuarially determined to fund the benefit. Such a plan, if adopted by an employer, must be offered to a minimum of 5% of covered employees, and may provide for the purchase of up to five years of service credit, limited to a maximum of 20% of the member's total service credit.

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**NOTE 11 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

Members electing to participate in the employer’s plan must retire within 90 days of receiving notice of the purchased service or the service is withdrawn and refunded to the employer. Employers offering an ERIP may choose to pay the full cost of the additional benefits at the time the plan is adopted or elect an installment payment plan. The required contributions are recognized in full by OPERS in the year in which the payment plan becomes effective. In addition, interest is charged annually on the unpaid balance.

**Disability Benefits**—OPERS administers two disability plans for participants in either the Traditional Pension Plan or Combined Plan. Members in the plan as of July 29, 1992, could elect, by April 7, 1993, coverage under either the original plan or the revised plan. All members who entered the System after July 29, 1992, are automatically covered under the revised plan. Under the original plan, a member who becomes disabled before age 60 and has completed 60 contributing months is eligible for a disability benefit. Benefits are funded by the employee and employer contributions and terminate if the member is able to return to work. The revised plan differs in that a member who becomes disabled at any age with 60 contributing months will be eligible for disability benefits until a determined age. The benefit is funded by reserves accumulated from employer contributions. After the disability benefit ends, the member may apply for a service retirement benefit or a refund of contributions, which are not reduced by the amount of disability benefits received.

**Survivor Benefits**—Dependents of deceased members who participated in either the Traditional Pension Plan or the Combined Plan may qualify for survivor benefits if the deceased employee had at least one and a half years of service credit with the plan, and at least one quarter year of credit within the two and one-half years prior to the date of death. ORC Chapter 145, updated by HB 520, specifies the dependents and the conditions under which they qualify for survivor benefits.

**Other Benefits**—Once a benefit recipient retiring under the Traditional Pension Plan has received benefits for 12 months, current law provides for an annual cost-of-living adjustment. The cost-of-living adjustment is calculated on the member’s base retirement benefit at the date of retirement and is not compounded. Members retiring under the Combined Plan receive a cost-of-living adjustment on the defined benefit portion of their retirement benefit. For those who retired prior to January 7, 2013, current law provides for a 3% cost-of-living adjustment. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the adjustment will be based on the average percentage increase in the Consumer Price Index, capped at 3%. A death benefit of \$500-\$2,500, determined by the number of years of service credit of the retiree, is paid to the beneficiary of a deceased retiree or disability benefit recipient under the Traditional Pension Plan and Combined Plan.

**Money Purchase Annuity**—Age-and-service retirees who become re-employed in an OPERS-covered position must contribute the regular contribution rates, which are applied towards a money purchase annuity. The money purchase annuity calculation is based on the accumulated contributions of the retiree for the period of reemployment, and an amount of the employer contributions determined by the Board. Upon termination of service, members over the age of 65 can elect to receive a lump-sum payout or a monthly annuity. Members under age 65 may leave the funds on deposit with OPERS to receive an annuity benefit at age 65 or may elect to receive a refund of their employee contributions made during the period of reemployment, plus interest.

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**NOTE 11 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

**Refunds**—Members who have terminated service in OPERS-covered employment may file an application for refund of their account. The ORC requires a two-month waiting period after service termination before the refund may be paid. The acceptance of a refund payment cancels the individual's rights and benefits in OPERS. Refunds processed for Traditional Pension Plan members include the member's accumulated contributions, interest and any qualifying employer funds as determined by the board. A Combined Plan member's refund may consist of member contributions for the purchase of service plus interest, qualifying employer funds, as determined by the board and the value of their account in the defined contribution plan consisting of member contributions adjusted by the gains or losses incurred based on their investment selections.

**b. Contributions**—The OPERS funding policy provides for periodic member and employer contributions to all three plans (Traditional Pension, Combined and Member-Directed) at rates established by the Board, subject to limits set in statute. The rates established for member and employer contributions were approved based upon the recommendations of the System's actuary. All contribution rates were within the limits authorized by the ORC.

Member and employer contribution rates, as a percent of covered payroll, were the same for each covered group across all three plans for the year ended December 31, 2018. Within the Traditional Pension Plan and Combined Plan, member and employer contributions (employer contributions only for the Combined Plan) and an actuarially determined rate of return are adequate to accumulate sufficient assets to pay defined benefits when due. Member contributions within the Combined Plan are not used to fund the defined benefit retirement allowance. Employer contribution rates as a level percent of payroll dollars are determined using the entry age actuarial funding method.

This formula determines the amount of contributions necessary to fund: (1) the current service cost, representing the estimated amount necessary to pay for defined benefits earned by the members during the current service year; and (2) the prior service cost for service earned prior to the current year and subsequent benefit increases. These contributions represent the amount necessary to fund accrued liabilities for retirement allowances and survivor benefits over a period of time. The annual commission required contributions reported for the Traditional Plan for June 30, 2019 were \$53,663. The Commission satisfied 100% of the contribution requirements.

The following indicates the member and employer contribution rates as a percent of covered payroll for each division for 2018. With the assistance of the System's actuary and Board approval, a portion of each employer contribution to OPERS may be set aside for the funding of post-employment health care coverage. The portion of Traditional Pension Plan and Combined Plan employer contributions allocated to health care was zero for 2018. The member and employer contribution rates for the State and Local divisions for 2018 set at the maximums authorized by the ORC of 10% and 14%, respectively. The rates for 2019 remain the same. As of December 31, 2018, the date of the last pension actuarial study, the funding period for all defined benefits of the System was 27 years.

ORC Chapter 145 assigns authority to the Board to amend the funding policy. As of December 31, 2018, the Board adopted the contribution rates recommended by the actuary. The contribution rates were included in a funding policy adopted by the Board in October 2013 and are certified periodically by the Board as required by the ORC.

**c. Participating Employers**—The System serves almost 3,700 employer units and approximately 3,200 participating employers. The number of employer units exceeds the number of participating

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employers as some employers report multiple divisions or agencies. The number of participating employers is more in-line with GASB Statement No. 67 (GASB 67), *Financial Reporting for Pension Plans—an amendment of GASB Statement No. 25*, presentation of a primary government and its component units as one employer. Employer child codes (as referenced in the Schedule of Employer Allocations) are assigned to each unit to distinguish member and employer contributions into four divisions: State, Local, Public Safety or Law Enforcement.

The plans selected by members are unknown to employers and are maintained solely by OPERS. The plan level information is essential to employers implementing GASB Statement No. 68 (GASB 68), *Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27*, and Statement No. 71 (GASB 71), *Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68*, and any subsequent statements amending these requirements as only defined benefit plans are subject to the new financial reporting requirements. Defined contribution and OPEB plans do not fall under the requirements of GASB 68 applicable to the reporting and disclosure regarding defined benefit net pension liabilities and associated activity. GASB 68 defines additional disclosure requirements for defined contribution plans.

OPERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position. That report can be obtained by visiting the OPERS website at [www.opers.org](http://www.opers.org). Additional information supporting the preparation of the Schedules of Collective Pension Amounts and Employer Allocations (including the disclosure of the net pension liability/ (asset), required supplementary information on the net pension liability/ (asset), and the unmodified audit opinion on the combined financial statements) is located in OPERS 2018 CAFR. This CAFR is available at [www.opers.org](http://www.opers.org) or by contacting OPERS at: OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (800) 222-7377.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability for the Traditional Plan was measured as of December 31, 2018, and the total pension liability were determined by an actuarial valuation as of that date. Refer to the following table for the balance of the Traditional Plan as of December 31, 2018. The Commission's proportion of the net pension liability was based on the Commission's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>OPERS</u>	
Proportionate Share of the Net Pension Liability		
Prior measurement date	0.002452%	
Current measurement date	<u>0.002433%</u>	
Change in Proportionate Share	(0.000019)%	
Proportion of the Net Pension Liability	\$666,346	
Pension Expense	\$120,238	
Increase /(Decrease) in the proportionate share percentage 2018 to 2019		(0.000019)%
Increase /(Decrease) in the proportionate share percentage 2017 to 2018		(0.000203)%
Increase /(Decrease) in the proportionate share percentage 2016 to 2017		0.000121%
Increase /(Decrease) in the proportionate share percentage 2015 to 2016		(0.000304)%

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**NOTE 11 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

At June 30, 2019, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u><b>OPERS</b></u>
<b>Deferred Outflows of Resources</b>	
Net difference between projected and actual earnings on pension plan investments	\$ 90,446
Changes in assumptions	58,004
Difference between expected and actual experience	31
Commission contributions subsequent to the measurement date	<u>26,831</u>
Total Deferred Outflows of Resources	<u>\$175,312</u>
<b>Deferred Inflows of Resources</b>	
Differences between expected and actual experience	\$8,752
Changes in proportion and differences between contributions and proportionate share of contributions	<u>2,174</u>
Total Deferred Inflows of Resources	<u>\$10,926</u>

Deferred outflows of resources related to pension resulting from Commission contributions subsequent to the measurement date in the amount of \$26,831 is reported and will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year Ending June 30:	<u>2019 Deferrals</u>
2020	\$58,954
2021	28,148
2022	8,390
2023	<u>42,063</u>
Total	<u>\$137,555</u>

**Actuarial Methods and Assumptions**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2019**

**NOTE 11 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2018, using the following key actuarial assumptions and methods applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

**Key Methods and Assumptions Used in Valuation of Total Pension Liability**

<u>Actuarial Information</u>	<u>Traditional Pension Plan</u>
Valuation Date	December 31, 2018
Experience Study	5 Year Period Ending December 31, 2015
Actuarial Cost Method	Individual entry age
 <u>Actuarial Assumptions</u>	
Investment Rate of Return	7.20%
Wage Inflation	3.25%
Projected Salary Increases	3.25% - 10.75% (includes wage inflation at 3.25%)
Cost of Living Adjustments	Pre 01/07/2013 retirees 3.00% Simple Post - 01/07/2013 retirees 3.00% Simple thru 2018, then 2.15% Simple

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled Mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables. The discount rate used to measure the total pension liability was 7.2% for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability. The following table presents the net pension liability or asset calculated using the discount rate of 7.2%, and the expected net pension liability or asset if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate.

**BROOKE-HANCOCK-JEFFERSON**  
**METROPOLITAN PLANNING COMMISSION**  
**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**  
**JUNE 30, 2019**

**NOTE 11 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

**Sensitivity of Net Pension Liability/(Asset) to Changes in the Discount Rate**

	1% Decrease	Current Discount Rate	1% Increase
Employers' Net Pension Liability/(Asset) as of December 31, 2018	6.20%	7.20%	8.20%
Commissions' proportionate share of net pension - Traditional Pension Plan	\$984,392	\$666,346	\$402,053

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The following table displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return.

Asset Class	Target Allocation for 2018	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00%	2.79%
Domestic Equities	19.00	6.21
Real Estate	10.00	4.90
Private Equity	10.00	10.81
International Equities	20.00	7.83
Other Investments	18.00	5.50
Total	100.00%	5.95%

The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return is developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. During 2018, OPERS managed investments in three investment portfolios: The Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 2.94% for 2018.

**Average Remaining Service Life**

GASB 68 requires that changes arising from differences between expected and actual experience or from changes in actuarial assumptions be recognized in pension expense over the average remaining service life of all employees provided with benefits through the pension plan (active and inactive). This is to consider these differences on a pooled basis, rather than an individual basis, to reflect the

**BROOKE-HANCOCK-JEFFERSON**  
**METROPOLITAN PLANNING COMMISSION**  
**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**  
**JUNE 30, 2019**

**NOTE 11 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

expected remaining service life of the entire pool of employees with the understanding that inactive employees have no remaining service period. As of December 31, 2018, the average of the expected remaining service lives of all employees calculated by our external actuaries for the Traditional Pension Plan was 2.8942 years, for the Combined Plan was 9.1680 years, and for the Member-Directed Plan was 10.1485 years.

**NOTE 12- RISK MANAGEMENT**

The Commission is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, flood and earthquake, errors and omissions, employment matters, injuries to employees, and employee theft and fraud.

The Commission participates in the Ohio Bureau of Workers' Compensation for workers compensation coverage and with the Ohio Department of Job and Family Services for unemployment coverage. The Commission continues to carry commercial insurance for all other risks of loss, including employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past 3 years, and there has been no significant reduction in insurance coverage from coverage in prior years.

**NOTE 13 - COST ALLOCATION PLAN**

A cost allocation plan is prepared annually by Brooke-Hancock-Jefferson Metropolitan Planning Commission. The plan, which includes fringe benefit and indirect costs, is used for the purpose of determining allocation rates and is prepared in accordance with the authority in 2 CFR Part 200. The plan is submitted to the oversight grantor agency, the Federal Highway Administration through the Ohio Department of Transportation, for approval and authorization of negotiated allocation rates, which are used for billing purposes during the fiscal year. The Ohio Department of Transportation has agreed to let Brooke-Hancock-Jefferson Metropolitan Planning Commission adjust its provisional rates to the actual experienced rates prior to final billing. These adjusted provisional rates are subject to audit at the end of each fiscal year, when actual rates are determined and submitted to the over-site agency for approval.

If the actual rates are less than the adjusted provisional rates, Brooke-Hancock-Jefferson Metropolitan Planning Commission must refund any over-billed amounts to the various grantor agencies. Conversely, Brooke-Hancock-Jefferson Metropolitan Planning Commission may recover under-billed amounts when unapplied funds remain from the various grantor agencies. Adjustments as a result of a change in the rates are recognized for financial reporting purposes when determined.

Following are summaries of the accounting treatment and rate experience for fringe benefit costs and indirect costs for FY2019:

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2019**

**NOTE 13 - COST ALLOCATION PLAN (CONTINUED)**

**Fringe Benefits**

Fringe benefit costs are recorded in the general fund as fringe costs and allocated to the programs in accordance with the approved cost allocation plan, based upon a provisional rate approved by the oversight grantor agency. The FY2019 fringe benefit costs were allocated at a provisional rate of 72.27% of direct and indirect labor costs. The actual fringe benefit cost rate was 69.21%. Per the agreement with ODOT, the provisional rate was adjusted to actual and the adjustment is reflected in the financial statements.

**Indirect Costs**

Administrative costs are recorded in the general fund as indirect costs and allocated to the programs in accordance with the approved cost allocation plan, based upon a provisional rate approved by the over-site grantor agency. The FY2019 indirect costs were allocated at a provisional rate of 96.18% of direct labor costs. The actual indirect cost rate was 78.34%. Per the agreement with ODOT, the provisional rate was adjusted to actual and the adjustment is reflected in the financial statements.

**NOTE 14 - PRIOR PERIOD RESTATEMENT**

Net position as reported on June 30, 2018 was adjusted for corrections to the calculations of the net pension liability and net OPEB liability. A summary of these adjustments and their effect on net position follows:

Net position June 30, 2018	\$ (323,538)
Adjustments:	
Net Pension Liability	(102,037)
Net OPEB Liability	<u>(454)</u>
Restated Net Position June 30, 2018	<u><u>\$ (426,029)</u></u>

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION  
JUNE 30, 2019**

**Schedule of the Commission's Proportionate Share of the Net Pension Liability**

The Commission's proportionate share of the Net Pension Liability of the Ohio Public Employers' Retirement System – Traditional Plan for the last five calendar years:

	<u>2018</u> <u>OPERS</u>	<u>2017</u> <u>OPERS</u>	<u>2016</u> <u>OPERS</u>	<u>2015</u> <u>OPERS</u>	<u>2014</u> <u>OPERS</u>
Proportionate share of the net pension liability	0.002433%	0.002452%	0.002655%	0.002534%	0.002838%
Proportion of the Net Pension Liability	\$666,346	\$384,671	\$315,269	\$430,414	\$342,162
Covered Payroll	\$324,278	\$306,118	\$359,006	\$315,405	\$336,722
Proportionate share of the net pension liability as a percentage of its' covered payroll	205.49%	125.66%	87.81%	136.46%	97.96%
Plan fiduciary net position as a percentage of the total pension liability	74.70%	84.66%	93.80%	131.86%	86.45%

Information prior to 2014 is not available, the schedule will be built prospectively.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION  
JUNE 30, 2019**

**Schedule of Commission Pension Contributions**

Commission's contributions to the Ohio Public Employers' Retirement System – Traditional Plan for five fiscal years:

	<u>2019 OPERS</u>	<u>2018 OPERS</u>	<u>2017 OPERS</u>	<u>2016 OPERS</u>	<u>2015 OPERS</u>
Contractually required contributions	\$53,663	\$45,323	\$41,948	\$47,312	\$53,365
Contributions in relation to the contractually required contributions	<u>(\$53,663)</u>	<u>(\$45,323)</u>	<u>(\$41,948)</u>	<u>(\$47,312)</u>	<u>(\$53,365)</u>
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Commission's covered payroll	\$363,706	\$310,935	\$335,443	\$326,430	\$336,722
Contributions as a percentage of the covered payroll	14.75%	14.58%	12.51%	14.49%	15.85%

Information prior to 2015 is not available, the schedule will be built prospectively.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION  
JUNE 30, 2019**

**Schedule of the Commission's Proportionate Share of the Net OPEB Liability**

The Commission's proportionate share of the Net OPEB Liability of the Ohio Public Employers' Retirement System for the last three calendar years:

	<u>2018</u> <u>OPEB</u>	<u>2017</u> <u>OPEB</u>	<u>2016</u> <u>OPEB</u>
Proportionate share of the net OPEB liability	0.002309%	0.002320%	0.002320%
Proportion of the Net OPEB Liability	\$301,039	\$251,934	\$255,879
Covered Payroll	\$324,278	\$306,118	\$359,006
Proportionate share of the net OPEB liability as a percentage of its' covered payroll	92.83%	82.30%	71.27%
Plan fiduciary net position as a percentage of the total OPEB liability	46.33%	54.14%	0.00%

Information prior to 2016 is not available, the schedule will be built prospectively.

**Schedule of the Commission OPEB Contributions**

The Commission's contributions to the Other Post-Employment Benefits for three fiscal years:

	<u>2019</u> <u>OPEB</u>	<u>2018</u> <u>OPEB</u>	<u>2017</u> <u>OPEB</u>
Contractually required contributions	\$ -	\$3,482	\$3,764
Contributions in relation to the contractually required contributions	\$ -	(\$3,482)	(\$3,764)
Contribution deficiency (excess)	\$ -	\$ -	\$ -
Commission's covered payroll	\$363,706	\$310,935	\$335,443
Contributions as a percentage of the covered payroll	0.00%	1.12%	1.12%

Information prior to 2017 is not available, the schedule will be built prospectively.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION  
JUNE 30, 2019**

Information about factors that significantly affect trends in the amounts reported in the schedules should be presented as notes to the schedule.

***Ohio Public Employers' Retirement System***

**Changes in Assumptions**

Amounts reported for fiscal year 2019 incorporate changes in key methods and assumptions used in calculating the total liability as presented below:

Investment Rate of Return:	Wage Inflation:
Fiscal year 2016 8.00 percent	Fiscal year 2016 3.75 percent
Fiscal year 2017 7.50 percent	Fiscal year 2017 3.25 percent
Fiscal year 2018 7.20 percent	Fiscal year 2018 no change

Projected Salary Increases:
Fiscal year 2016 4.25 – 10.05 percent
Fiscal year 2017 3.25 – 10.75 percent
Fiscal year 2018 no change

Long-term expected real rates of return:

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Fixed Income	2.79	2.20	2.75	2.31
Domestic Equities	6.21	6.37	6.34	5.84
Real Estate	4.90	5.26	4.75	4.25
Private Equity	10.81	8.97	8.97	9.25
International Equities	7.83	7.88	7.95	7.40
Other Investments	5.50	5.26	4.92	4.59

As of December 31, 2018, the average of the expected remaining service lives of all employees calculated by our external actuaries for the Traditional Pension Plan was 2.8942 years.

Effective January 7, 2013, Senate Bill (SB) 343 modified components of the Traditional Pension Plan and Combined Plan. Members were impacted (to varying degrees) by the changes based on their transition group. Three transition groups (A, B and C) were designed to ease the transition for key components of the pension plan changes.

Prior to 2000, payments to OPERS benefit recipients were limited under Section 415(b) of the IRC. OPERS entered into a Qualified Excess Benefit Arrangement (QEBA) with the IRS to allow OPERS benefit recipients to receive their full statutory benefit even when the benefit exceeds IRC 415(b) limitations.

For those who retired prior to January 7, 2013, current law provides for a 3% cost-of-living adjustment. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the adjustment will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

Prior to January 1, 2015, the System provided comprehensive health care coverage to retirees with 10 or more years of qualifying service credit and offered coverage to their dependents on a premium deduction or direct bill basis. Beginning January 1, 2015, the service eligibility criteria for health care

**BROOKE-HANCOCK-JEFFERSON**  
**METROPOLITAN PLANNING COMMISSION**  
**NOTES TO SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION**  
**JUNE 30, 2019**

coverage increased from 10 years to 20 years with a minimum age of 60, or 30 years of qualifying service at any age. Beginning with January 2016 premiums, Medicare-eligible retirees could select supplemental coverage through the Connector and may be eligible for monthly allowances deposited to an HRA to be used for reimbursement of eligible health care expenses. Wellness incentives are no longer awarded starting with the 2017 plan year.

***Ohio Public Employers' Retirement System – Other Post-Employment Benefits***

For fiscal year 2018, the Commission adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB).

As of December 2016, OPERS maintains one health care trust, the 115 Health Care Trust (115 Trust), which was established in 2014 to initially provide a funding mechanism for a health reimbursement arrangement (HRA), as the prior trust structure could not support the HRA. In March 2016, OPERS received two favorable rulings from the Internal Revenue Service (IRS) allowing OPERS to consolidate health care assets into the 115 Trust.

Prior to January 1, 2015, 10 or more years of service were required to qualify for health care coverage. Beginning January 1, 2015, generally, members must be at least age 60 with 20 years of qualifying service credit to qualify for health care coverage or 30 years of qualifying service at any age. Beginning 2016, Traditional Pension Plan and Combined Plan retirees enrolled in Medicare A and B were eligible to participate in the OPERS Medicare Connector (Connector).

OPERS participated in federal programs that subsidized or provided reimbursements to the 115 Trust. Medicare Part D is a voluntary federal program that reimburses 28% of the cost of prescription drugs for Medicare beneficiaries in the United States. During 2011, OPERS also implemented a prescription drug plan (PDP) in which the System received a direct subsidy from the Centers for Medicare & Medicaid Services based on the risk score of each eligible retiree. The implementation of the PDP reduced the number of claims available for submission through the Medicare Part D program. The PDP was terminated December 31, 2015 as OPERS transitioned the Medicare-eligible retirees to the Connector and the program was no longer needed. OPERS no longer participates in the Medicare Part D program as of December 31, 2016. OPERS will receive the final distribution of funds from the Medicare Part D program for calendar year 2016 in 2018.

The portion of Traditional Pension Plan and Combined Plan employer contributions allocated to health care was zero in 2018. The 2019 allocation is expected to be 0.0% for health care funding and expected to continue at that rate thereafter.

This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.71%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate.

GASB 75 requires that changes arising from differences between expected and actual experience or from changes in actuarial assumptions be recognized in OPEB expense over the average remaining service life of all employees provided with coverage through the health care plans (active and inactive). As of December 31, 2018, the average of the expected remaining service lives of all employees calculated by our external actuaries was 3.0305 years.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2019**

	Agency or CFDA <u>Number</u>	Pass-through <u>Number</u>	<u>Total Federal Expenditures</u>
<b>U. S. DEPARTMENT OF TRANSPORTATION</b>			
Federal Highway Administration	20.205		
Pass-through from Ohio Department of Transportation			
Highway Planning & Construction			
Regional Transportation Planning		PID 104295	\$ 18,455
Regional Transportation Planning - Supplemental Funding		PID 105078	23,293
Regional Transportation Planning		PID 107010	148,904
Transit Technical Studies – FTA CPG Transit Planning		PID 107010	13,178
Rideshare Green – CMAQ – 2018		PID 99676	84,088
Pass-through from West Virginia Department of Transportation			
Highway Planning & Construction		OL 603	133,014
Transit Technical Studies – FTA CPG Transit Planning		OL 603	4,919
Total CFDA #20.205			<u>425,851</u>
<b>TOTAL U. S. DEPARTMENT OF TRANSPORTATION</b>			<b><u>\$ 425,851</u></b>
<b>APPALACHIAN REGIONAL COMMISSION</b>			
Appalachian Local Development District	23.009		
Pass-through from WV Region XI			
ARC Administrative – 2018		WV-2436-C45-18	\$ 30,709
ARC Administrative – 2019		WV-2436-C46-19	22,052
Total CFDA #23.009			<u>52,761</u>
<b>TOTAL APPALACHIAN REGIONAL COMMISSION</b>			<b><u>\$ 52,761</u></b>
<b>U. S. DEPARTMENT OF COMMERCE</b>			
Economic Development Partnership Planning Program	11.303		
Pass-through from the WV EDA Region XI			
West Virginia Economic Development		ED16PHI3020052	\$ 70,000
Total CFDA #11.303			<u>70,000</u>
<b>TOTAL U. S. DEPARTMENT OF COMMERCE</b>			<b><u>\$ 70,000</u></b>
<b>U. S. ENVIRONMENTAL PROTECTION AGENCY</b>			
Brownsfield Assessment Coalition	66.818	BF-96353701	\$ 259,001
Total CFDA #66.818			<u>259,001</u>
<b>TOTAL U. S. ENVIRONMENTAL PROTECTION AGENCY</b>			<b><u>\$ 259,001</u></b>
<b>TOTAL FEDERAL AWARDS</b>			<b><u>\$ 807,613</u></b>

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2019**

**NOTE A - BASIS OF PRESENTATION**

The Schedule of Expenditures of Federal Awards reflects the expenditures of the Brooke-Hancock-Jefferson Metropolitan Planning Commission programs financed by the U. S. government for the year ended June 30, 2019. The Schedule has been prepared using the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America.

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The Government has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE C - MATCHING REQUIREMENTS**

Certain Federal programs require the Government to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The Government has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
BUDGET COMPARISON  
JUNE 30, 2019**

	<b>Budget FY 2019</b>	<b>Actual FY 2019</b>	<b>Difference (Over) Under Budget</b>
<b>Wages paid for time worked:</b>			
Direct labor	\$ 231,667	\$ 244,091	\$ (12,424)
Indirect labor	<u>82,694</u>	<u>67,798</u>	<u>14,896</u>
<b>TOTAL LABOR - BASE FOR FRINGE ALLOCATION</b>	<u>\$ 314,361</u>	<u>\$ 311,889</u>	<u>\$ 2,472</u>
<b>Fringe Benefits</b>			
Annual / Vacation	\$ 20,439	\$ 21,765	\$ (1,326)
Sick leave	13,497	7,351	6,146
Holiday	19,356	20,392	(1,036)
Other leave	<u>-</u>	<u>1,794</u>	<u>(1,794)</u>
Subtotal Fringe Benefit Wages	<u>53,292</u>	<u>51,302</u>	<u>1,990</u>
<b>Other Fringe Benefits</b>			
Medicare	\$ 5,331	\$ 5,277	\$ 54
Employment services	319	346	(27)
Life	1,394	1,390	4
Hospitalization	105,759	101,320	4,439
OPERS	53,832	52,679	1,153
Vision / Dental / Wellness	6,900	3,348	3,552
Workers' Compensation	<u>368</u>	<u>184</u>	<u>184</u>
Subtotal Other Fringe Benefits	<u>173,903</u>	<u>164,544</u>	<u>9,359</u>
<b>TOTAL FRINGE BENEFITS</b>	<u>\$ 227,195</u>	<u>\$ 215,846</u>	<u>\$ 11,349</u>
<b>Indirect Costs</b>			
Salaries - indirect only	\$ 82,694	\$ 67,798	\$ 14,896
Fringe benefits for indirect salaries	59,765	46,920	12,845
Travel Expenses	2,500	1,628	872
Equipment - Expensed	2,100	3,147	(1,047)
Indirect - Depreciation Expense	10,000	9,065	935
Computer and Internet Repairs Exp	2,000	1,960	40
Supplies & Materials	3,100	4,604	(1,504)
Copier Expense	300	300	-
Legal Expense	200	-	200
Financial Consultant & Publications Exp	850	537	313
Audit Expense	9,600	8,950	650
Software & Training	2,000	1,054	946
Rent Expense	36,000	36,000	-
Publications Expense	350	26	324
Postage Expense	2,500	1,570	930
Telephone Expense	3,300	2,316	984
Membership Expense	800	446	354
Advertising Exp	500	815	(315)
Insurance Expense	3,500	3,449	51
Miscellaneous Expenses	<u>750</u>	<u>633</u>	<u>117</u>
<b>TOTAL INDIRECT COSTS</b>	<u>\$ 222,809</u>	<u>\$ 191,218</u>	<u>\$ 31,591</u>

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
SCHEDULE OF RATES  
FRINGE, INDIRECT & COMBINED RATES 1998 TO 2019**

<u>Year</u>	<u>Fringe Rate</u>	<u>Indirect Rate</u>	<u>Combined Rate</u>	<u>Annual Change</u>
1998	0.5735	1.0312	1.6047	0%
1999	0.5792	1.2882	1.8674	16%
2000	0.5655	1.0942	1.6597	(11)%
2001	0.5651	1.3223	1.8874	14%
2002	0.6311	1.0838	1.7149	(9)%
2003	0.7325	1.3683	2.1008	23%
2004	0.7020	1.2558	1.9578	(7)%
2005	0.7553	1.3806	2.1359	9%
2006	0.6415	1.4890	2.1305	0%
2007	0.6620	1.1954	1.8574	(13)%
2008	0.6314	1.2770	1.9084	3%
2009	0.7228	1.3266	2.0494	7%
2010	0.6797	1.4322	2.1119	3%
2011	0.6524	1.2188	1.8712	(11)%
2012	0.7030	1.1899	1.8929	1%
2013	0.7430	1.3117	2.0547	10%
2014	0.6304	1.2932	1.9236	2%
2015	0.6409	1.2359	1.8768	(9)%
2016	0.6364	1.1237	1.7601	(6)%
2017	0.7188	1.0995	1.8183	3%
2018	0.7215	0.9787	1.7002	(7)%
2019	0.6921	0.7834	1.4755	(13)%
2020 projected	0.7034	0.9786	1.6820	14%

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
SCHEDULE OF INDIRECT AND FRINGE COMPARISON 2018 TO 2019  
INDIRECT COSTS**

	<u>2018</u>	<u>2019</u>	<u>change</u>	<u>% change</u>
<b>TOTAL INDIRECT COSTS</b>	<b><u>\$190,443</u></b>	<b><u>\$191,218</u></b>	<b><u>(\$775)</u></b>	<b><u>.41%</u></b>
Personnel	76,304	67,798	8,506	-11.15%
Fringe Benefits	55,052	46,920	8,132	-14.77%
Advertising	401	815	(414)	103.24%
Audit Expense	0	8,950	( 8,950)	100.00%
Computer / Internet Repairs	1,235	1,960	(725)	58.70%
Depreciation	5,659	9,065	(3,406)	60.19%
Equipment Cost	458	3,147	(2,689)	587.12%
Financial Consultant / Publications	537	537	0	0%
Insurance	3,277	3,449	(172)	5.25%
Membership	402	446	(44)	10.95%
Miscellaneous	1,100	633	467	-42.45%
Postage	2,311	1,570	741	-32.06%
Publications & printing	268	326	(58)	21.64%
Rent	36,000	36,000	0	0%
Software / Training	804	1,054	(250)	31.09%
Supplies	2,925	4,604	(1,679)	57.40%
Telephone	3,081	2,316	765	-24.83%
Travel	629	1,628	(999)	158.82%
 <b>INDIRECT COST RATE</b>	 <b>97.87%</b>	 <b>78.34%</b>	 <b>-19.53%</b>	 <b>-19.96%</b>
	<u>2018</u>	<u>2019</u>	<u>change</u>	<u>% change</u>
<b>TOTAL FRINGE BENEFITS</b>	<b><u>\$195,439</u></b>	<b><u>\$215,846</u></b>	<b><u>(\$20,407)</u></b>	<b><u>53.33%</u></b>
Salary Benefits	40,053	51,302	(11,249)	28.09%
Payroll Benefits	9,725	10,545	(820)	8.43%
Health Insurance	100,083	101,320	(1,237)	1.24%
Ohio PERS	45,578	52,679	(7,101)	15.58%
 <b>FRINGE BENEFIT RATE</b>	 <b>72.15%</b>	 <b>69.21%</b>	 <b>-2.94%</b>	 <b>-4.07%</b>

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
SCHEDULE OF AGENCY MANAGEMENT EXPENDITURES  
INDIRECT COSTS  
FOR THE YEAR ENDED JUNE 30, 2019**

	Allocation of Indirect _Costs	Unallocated Agency Management	Total Agency Management
Personnel	\$ 67,798	\$1,144	\$ 68,942
Fringe benefits	46,923	792	47,715
Advertising	815	-	815
Audit and personal service contracts	8,950	172	9,122
Dues and publications	1,009	-	1,009
Equipment costs	15,227	-	15,227
Insurance	3,449	-	3,449
Postage	1,570	-	1,570
Rent	36,000	-	36,000
Supplies	4,904	3	4,907
Telephone	2,316	-	2,316
Travel	1,628	83	1,711
Other	<u>633</u>	<u>3994</u>	<u>4,627</u>
Total, Government-Wide Level	\$ 191,222	\$6,188	\$ 197,410
			(9,065)
			<u>(1,289)</u>
			<u>\$ 187,056</u>

**INDIRECT COST RATE COMPUTATION**

<u>Total Indirect Costs</u>	<u>191,222 =</u>	78.34%
Direct Personnel Costs	244,091	

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
SCHEDULE OF FRINGE BENEFITS  
FOR THE YEAR ENDED JUNE 30, 2019**

Salary benefits		\$ 51,302	
Payroll benefits:			
Medicare	5,277		
Unemployment insurance	346		
Workers' Compensation	184		
		\$ 5,807	
Other benefits:			
Health insurance	101,320		
Life insurance	1,390		
Dental/Vision/Wellness	3,347		
Ohio PERS	52,679		
		<u>\$158,736</u>	
 Total fringe benefits			 <u>\$215,845</u>

FRINGE BENEFIT RATE COMPUTATION

<u>TOTAL FRINGE BENEFITS</u>	<u>\$ 215,845</u>		
TOTAL PERSONNEL COSTS	\$ 311,889 =		69.21%

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
SCHEDULE OF CONTRACT REVENUES AND EXPENDITURES - FOR THE YEAR ENDED JUNE 30, 2019**

	<i>REVENUE RECORDED</i>				<i>EXPENDITURES</i>				
	<u>Federal</u>	<u>State</u>	<u>Local</u>	<u>Total</u>	<u>Personnel</u>	<u>Fringe Benefits</u>	<u>Indirect</u>	<u>Other</u>	<u>Total</u>
<b>Federal Highway Administration</b>									
Highway Planning and Construction									
Ohio Department of Transportation	49,644	6,205	6,205	62,054	22,928	15,869	17,962	5,295	62,054
Ohio Department of Transp -Toll Credit STP	23,293	-		23,293	5,700	3,945	4,466	9,182	23,293
OH Short Range	21,308	2,663	2,668	26,639	10,574	7,320	8,283	462	26,639
OH TIP	13,450	1,681	1,684	16,815	6,342	4,390	4,970	1,113	16,815
OH Surveillance	60,088	7,509	7,523	75,120	28,830	19,950	22,580	3,760	75,120
WV Department of Transportation	40,600	5,075	5,075	50,750	17,638	12,207	13,818	7,087	50,750
WV Short Range	16,728	2,092	2,091	20,911	8,304	5,746	6,506	355	20,911
WV TIP	10,559	1,320	1,321	13,200	4,981	3,447	3,901	871	13,200
WV Surveillance	47,173	5,900	5,901	58,974	22,638	15,671	17,740	2,925	58,974
<b>Ohio Long Range Finance Element</b>									
Ohio Department of Transportation	22,869	2,858	2,863	28,590	10,664	7,381	8,355	2,190	28,590
WV Department of Transportation	17,954	2,245	2,246	22,445	8,376	5,797	6,561	1,711	22,445
<b>Ohio Rideshare</b>									
Ohio Department of Transportation	84,088	-	-	84,088	1,045	723	819	81,501	84,088
<b>Federal Transit Administration</b>									
Transit Technical Studies: CPG Transit Planning									
Ohio Department of Transportation	13,178	1,647	1,648	16,473	6,601	4,569	5,171	132	16,473
WV Department of Transportation	4,919	615	615	6,149	2,488	1,722	1,949	(10)	6,149
<b>Appalachian Regional Commission</b>									
Appalachian Local Development District									
07/01/2018 - 12/31/2018	30,709	20,000	10,710	61,419	20,238	14,613	19,340	7,228	61,419
01/01/2019 - 06/30/2019	22,052	11,000	11,051	44,103	18,369	12,108	10,905	2,721	44,103
<b>U. S. Department of Commerce</b>									
Partnership Planning Program									
WV Economic Development	70,000	-	70,000	140,000	21,276	14,725	16,667	87,332	140,000
<b>U. S. Environmental Protection Agency</b>									
Brownsfield Assessment Coalition	259,001	-	1,712	260,713	4,834	3,346	3,787	248,746	260,713

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
SCHEDULE OF CONTRACT REVENUES AND EXPENDITURES (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2019**

	<b>REVENUE RECORDED</b>				<b>EXPENDITURES</b>				
	<b>Federal</b>	<b>State</b>	<b>Local</b>	<b>Total</b>	<b>Personnel</b>	<b>Fringe Benefits</b>	<b>Indirect</b>	<b>Other</b>	<b>Total</b>
<b>Projects and Programs</b>									
Brooke Co Sewer IIB	-	-	9,412	9,412	3,802	2,631	2,979	-	9,412
Washington Pike PSD Water	-	-	4,158	4,158	1,680	1,163	1,315	-	4,158
Weirton Water	-	-	3,742	3,742	1,511	1,046	1,185	-	3,742
BDC Coalition	-	-	6,483	6,483	2,486	1,720	1,948	329	6,483
New Cumberland Sewer	-	-	28	28	11	8	9	-	28
Weirton Transit	-	-	7,563	7,563	3,055	2,114	2,394	-	7,563
Hammond IJDC Water	-	114	27	141	60	38	43	-	141
Follansbee Water	-	-	7,800	7,800	3,151	2,181	2,468	-	7,800
Follansbee Sewer	-	-	4,011	4,011	1,620	1,122	1,269	-	4,011
Tomlinson Run Water	-	-	5,502	5,502	2,223	1,538	1,741	-	5,502
New Cumberland Water	-	-	3,770	3,770	1,523	1,054	1,193	-	3,770
<b>TOTALS</b>	<b>807,613</b>	<b>70,924</b>	<b>185,809</b>	<b>1,064,346</b>	<b>242,948</b>	<b>168,144</b>	<b>190,324</b>	<b>462,930</b>	<b>1,064,346</b>

**BROOKE-HANCOCK-JEFFERSON  
METROPOLITAN PLANNING COMMISSION  
NOTE TO SCHEDULE OF CONTRACT REVENUES AND EXPENDITURES  
FOR THE YEAR ENDED JUNE 30, 2019**

**BASIS OF PRESENTATION**

The accompanying Schedule of Contract Revenues and Expenditures reflects the expenditures of the Brooke-Hancock-Jefferson Metropolitan Planning Commission programs for the year ended June 30, 2019. The Schedule has been prepared in accordance with the requirements of *Government Auditing Standards*, issued by the Comptroller General of the United States, using the modified accrual basis of accounting in accordance with generally accepted accounting principles. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

December 23, 2019

Brooke-Hancock-Jefferson Metropolitan Planning Commission  
124 N. 4th Street, 2nd Floor  
Steubenville, OH 43952

To the Board of Directors:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities and the major fund of **Brooke-Hancock-Jefferson Metropolitan Planning Commission**, Jefferson County (the Commission) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements and have issued our report thereon dated December 23, 2019.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Commission's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Commission's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Commission's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of audit findings that we consider a material weakness. We consider finding 2019-001 to be a material weakness.

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***Compliance and Other Matters***

As part of reasonably assuring whether the Commission's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**Perry and Associates**  
Certified Public Accountants, A.C.  
Marietta, Ohio



Certified Public Accountants, A.C.

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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL  
CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

December 23, 2019

Brooke-Hancock-Jefferson Metropolitan Planning Commission  
124 N. 4th Street, 2nd Floor  
Steubenville, OH 43952

To the Board of Directors:

***Report on Compliance for the Major Federal Program***

We have audited **Brooke-Hancock-Jefferson Metropolitan Planning Commission's** (the Commission) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect Brooke-Hancock-Jefferson Metropolitan Planning Commission's major federal program for the year ended June 30, 2019. The *Summary of Auditor's Results* in the accompanying schedule of audit findings identifies the Commission's major federal program.

***Management's Responsibility***

The Commission's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to opine on the Commission's compliance for the Commission's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the Commission's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

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We believe our audit provides a reasonable basis for our compliance opinion on the Commission's major program. However, our audit does not provide a legal determination of the Commission's compliance.

### ***Opinion on the Major Federal Program***

In our opinion, the Brooke-Hancock-Jefferson Metropolitan Planning Commission complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2019.

### ***Report on Internal Control Over Compliance***

The Commission's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the Commission's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Commission's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



**Perry and Associates**  
Certified Public Accountants, A.C.  
Marietta, Ohio

**BROOKE-HANCOCK-JEFFERSON METROPOLITAN PLANNING COMMISSION  
JEFFERSON COUNTY, OHIO**

SCHEDULE OF AUDIT FINDINGS  
2 CFR § 200.515  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

**1. SUMMARY OF AUDITOR'S RESULTS**

<i>(d)(1)(i)</i>	<b>Type of Financial Statement Opinion</b>	Unmodified
<i>(d)(1)(ii)</i>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	Yes
<i>(d)(1)(ii)</i>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(iii)</i>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(iv)</i>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<i>(d)(1)(iv)</i>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<i>(d)(1)(v)</i>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<i>(d)(1)(vi)</i>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<i>(d)(1)(vii)</i>	<b>Major Programs (list):</b>	Highway Planning and Construction – CFDA #20.205
<i>(d)(1)(viii)</i>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<i>(d)(1)(ix)</i>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	No

**BROOKE-HANCOCK-JEFFERSON METROPOLITAN PLANNING COMMISSION  
JEFFERSON COUNTY, OHIO**

SCHEDULE OF AUDIT FINDINGS  
2 CFR § 200.515  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

<b>2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</b>
---

**FINDING 2019-001**

**Material Weakness**

**GASB Statements No. 68 and No. 75**

The Commission made entries required by Governmental Accounting Standards Board (GASB) Statements No. 68, *Accounting and Financial Reporting for Pensions* and No 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions*. However, we encountered several discrepancies during our audit between the Commission's entries and its supporting documentation. For GASB Statement No. 68, the amount recorded on the financial statements as Deferred Outflows of Resources – Pension was overstated by \$11,130, the amount recorded as Net Pension Liability was understated by \$512,388, the amount recorded as Deferred Inflows of Resources – Pension was overstated by \$266,599, and the amount recorded as Pension Expense was understated by \$154,882. For GASB Statement No. 75, the amount recorded on the financial statements as Deferred Outflows of Resources – OPEB was understated by \$8,710, the amount recorded on the financial statements as Net OPEB Liability was understated by \$84,108, the amount recorded as Deferred Inflows of Resources – OPEB was overstated by \$37,123, and the amount recorded as OPEB Expense was understated by \$37,821. A prior period restatement, detailed in Note 14, was also required to correct the beginning net position for errors in the GASB Statements No. 68 and No. 75 calculations in prior years. These differences were due to the Commission using incorrect information from the Ohio Public Employees Retirement System (OPERS) CAFR and actuarial reports. The financial statements reflect the adjustments. The Commission is in agreement with the adjustments and has made them to the Commissions books.

Changes were also made to the Required Supplementary Information and the MD&A as a result of the adjustments noted above.

We recommend the Commission use the proper documentation from OPERS and its system to prepare the entries related to net pension liability, net OPEB liability, and the related Required Supplementary Information.

**Officials' Response:** See the Corrective Action Plan.

<b>3. FINDINGS FOR FEDERAL AWARDS</b>
---------------------------------------

None



**124 N. 4th Street, 2nd Floor  
Steubenville, OH 43952**

**CORRECTIVE ACTION PLAN  
2 CFR § 200.511(c)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

<b>Finding Number</b>	<b>Planned Corrective Action</b>	<b>Anticipated Completion Date</b>	<b>Responsible Contact Person</b>
2019-001	The Commission will use the proper documentation from OPERS and the system to prepare the entries related to net pension liability, net OPEB liability and the related Required Supplementary Information.	June 30, 2020	Rhonda Howell, Finance Manager

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# OHIO AUDITOR OF STATE KEITH FABER



**BROOKE – HANCOCK – JEFFERSON METROPOLITAN PLANNING COMMISSION**

**JEFFERSON COUNTY**

### **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
FEBRUARY 18, 2020**