SOUTHWEST OHIO REGIONAL TRANSIT AUTHORITY Cincinnati, Ohio

REPORTS ISSUED PURSUANT TO 2 CFR PART 200 UNIFORM GUIDANCE

YEAR ENDED DECEMBER 31, 2018



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Board of Trustees Southwest Ohio Regional Transit Authority 602 Main St, Suite 1100 Cincinnati, OH 45202-2549

We have reviewed the *Independent Auditor's Report* of the Southwest Ohio Regional Transit Authority, Hamilton County, prepared by CliftonLarsonAllen LLP, for the audit period January 1, 2018 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Southwest Ohio Regional Transit Authority is responsible for compliance with these laws and regulations.

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Keith Faber Auditor of State Columbus, Ohio

July 22, 2019

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Southwest Ohio Regional Transit Authority Cincinnati, Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Southwest Ohio Regional Transit Authority (the Authority), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated June 17, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as item 2018-001 that we consider to be a material weakness.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Southwest Ohio Regional Transit Authority's Response to Finding

The Authority's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The Authority's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Toledo, Ohio June 17, 2019



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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM, REPORT ON INTERNAL CONTROL OVER COMPLIANCE, AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Board of Trustees Southwest Ohio Regional Transit Authority Cincinnati, Ohio

Report on Compliance for Each Major Federal Program

We have audited the Authority's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs for the year ended December 31, 2018. The Authority's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for the Authority's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Authority's compliance.



Opinion on Each Major Federal Program

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2018.

Report on Internal Control Over Compliance

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiencies, in internal control over compliance with a type of compliance of deficiencies, in internal control over compliance with a type of deficiencies, in internal control over compliance with a type of deficiency, or a combination of deficiency, or a combination of deficiency, or a combination of deficiency in internal control over compliance is a deficiency, or a combination of deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the Authority as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements. We issued our report thereon dated June 17, 2019, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Toledo, Ohio June 17, 2019

SOUTHWEST OHIO REGIONAL TRANSIT AUTHORITY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED DECEMBER 31, 2018

Federal Grantor Agency/ Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Grant Number	Amount Passed Through to Subrecipients	Total Federal Expenditures
U.S. Department of Transportation:				
Federal Transit Administration (FTA):				
Federal Transit Cluster:				
Received directly from FTA:				
Formula Grants	20.507	OH-90-X669	\$-	\$ 29,835
Formula Grants	20.507	OH-90-X795	-	2,754
Formula Grants	20.507	OH-90-X837	-	36,184
Formula Grants	20.507	OH-95-X152	-	148,654
Formula Grants	20.507	OH-95-X197	-	512,722
Formula Grants	20.507	OH-2016-057	-	1,309,863
Formula Grants	20.507	OH-2017-031	-	427,807
Formula Grants	20.507	OH-2018-026	-	9,656,945
Formula Grants	20.507	OH-2019-TBD	-	4,798,781
Total CFDA 20.507			-	16,923,545
Federal Transit Administration -				
Capital Improvements Grant	20.500	OH-03-0295		125,925
Total CFDA 20.500			-	125,925
Federal Transit Administration -				
Bus Program	20.526	OH-34-0021		103,276
Total CFDA 20.526				103,276
Total Federal Transit Cluster			-	17,152,746
Transit Services Program Cluster:				
Received Directly from FTA:				
Enhanced Mobility of Seniors				
and Individuals with Disabilities	20.513	OH-2016-025	539,053	539,053
Total Transit Services Program Cluster			539,053	539,053
TOTAL EXPENDITURES OF FEDERAL AWARDS			¢ 520.052	¢ 17 601 700
IVIAL EAFENDIIURES OF FEDERAL AWARDS			\$ 539,053	\$ 17,691,799

SOUTHWEST OHIO REGIONAL TRANSIT AUTHORITY NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS DECEMBER 31, 2018

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule of expenditures of federal awards (the Schedule) are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and OMB Circular A-87, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Authority has elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE 2 BASIS OF PRESENTATION

The accompanying Schedule includes the federal award activity of the Authority under programs of the federal government for the year ended December 31, 2018. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Authority, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Authority.

NOTE 3 NONCASH ASSISTANCE

The Authority did not receive any federal awards in the form of noncash assistance for insurance in effect during the year, loans, or loan guarantees.

SOUTHWEST OHIO REGIONAL TRANSIT AUTHORITY SUMMARY OF FINDINGS AND QUESTIONED COSTS YEAR ENDED DECEMBER 31, 2018

Section I – Summary of Auditors' Results

Financial Statements

Type of auditor's report issued: Internal control over financial reporting:	<u>Unmodified</u>		
 Material weakness(es) identified? Significant deficiency(ies) identified that are no 	X yes no		
considered to be material weaknesses? Noncompliance material to financial statements no	yes <u>X</u> none reported		
Federal Awards	ieu: yes no		
 Internal control over major programs: Material weakness(es) identified? 	yes <u>X</u> no		
 Significant deficiency(ies) identified that are no considered to be material weakness(es)? 	t yesX none reported		
Type of auditor's report issued on compliance for major federal programs:	Unmodified		
Any audit findings disclosed that are required to be Reported in accordance with 2 CFR 200 516(a)?	e yesX no		
Identification of major programs:			
<u>CFDA Number(s)</u>	Name of Federal Program or Cluster		
20.507, 20.500, and 20.526	Federal Transit Cluster		
Dollar threshold used to distinguish between type A and type B programs: <u>\$750,000</u>			

Auditee qualified as low-risk auditee?

<u>X</u> yes _____ no

SOUTHWEST OHIO REGIONAL TRANSIT AUTHORITY SUMMARY OF FINDINGS AND QUESTIONED COSTS YEAR ENDED DECEMBER 31, 2018

Section II – Financial Statement Findings

<u>2018 – 001</u>

Type of Finding:

Material Weakness in Internal Control over Financial Reporting

Condition: Two material journal entries were required as part of the audit process, to conform to accounting principles generally accepted in the United States of America. One was to correct the timing of a recording of a receivable and a related self-insurance liability. The other related to the timing of funds being transferred at year-end to the new payroll service provider.

Criteria or specific requirement: Internal controls over the financial statements require close review of all balances to ensure they are in accordance with accounting principles generally accepted in the United States of America.

Context: During our review of other receivables and self-insurance liability for general liability, it was noted that a \$3m entry was recorded for an amount to be received that had an effective date in 2019. During our review of accrued payroll, it was noted that \$1.5m had been transferred to the payroll service provider before year-end, however the payroll was not paid out until 2019.

Effect: For the first entry, receivables and accrued liabilities were overstated. For the second entry, cash (held by others) and accrued liabilities were understated. There was no impact on revenue or expense for either entry.

Cause: The receivable and self-insurance liability was recorded based on original discussions with the City of Cincinnati and expected timing, however, the final agreement was for the monies to be paid out based on a 2019 effective date. For accrued payroll, the timing of the transfer of funds occurred earlier than normal due to the holidays.

Repeat Finding: Not a repeat finding from 2017

Recommendation: It is recommended that management review all related support for receivables and accruals on a monthly basis so that each are properly recorded in the correct period.

Views of responsible officials and planned corrective actions: The funds from the City of Cincinnati were received and recorded in May 2019 along with the adoption of the new General Liability Reserve Policy. This had been in progress since August of 2018 and anticipated to be completed prior to year-end. The actuary study had been initiated at year-end, consistent with the workers' compensation actuary study.

The accrued payroll correction was made due to the timing of the transfer of funds from the Authority to the third-party payroll provider. The funds were transferred on December 31, 2018, but not paid out to employees until January 3, 2019; creating a timing issue when the funds were held by the third-party payroll provider. SORTA has recognized and corrected both of these items. Management has taken steps to tighten the controls for both of these processes.

SOUTHWEST OHIO REGIONAL TRANSIT AUTHORITY SUMMARY OF FINDINGS AND QUESTIONED COSTS YEAR ENDED DECEMBER 31, 2018

Section III – Findings and Questioned Costs – Major Federal Programs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).



Southwest Ohio Regional Transit Authority Hamilton County, Ohio

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For Fiscal Years Ended December 31, 2018 and 2017

Kreg Keesee Chair Board of Trustees Dwight Ferrell CEO & General Manager

Prepared by: Finance Department

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For Fiscal Years Ended December 31, 2018 and 2017

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Recipient of the Ohio Auditor of State's "Award with Distinction"

SORTA's Vision

20 million rides by 2021

SORTA's Mission

Regional transportation connecting people and places, driving economic growth and expanding guality of life choices



Metro and Access are non-profit public services of Southwest Ohio Regional Transit Authority (SORTA).

June 17, 2019

Board of Trustees of the Southwest Ohio Regional Transit Authority and residents of Hamilton County, Ohio:

We are pleased to present to you the Comprehensive Annual Financial Report (CAFR) of the Southwest Ohio Regional Transit Authority ("SORTA" or "The Authority") for fiscal years ended December 31, 2018 and 2017. This CAFR was prepared by the Finance Department and represents SORTA's commitment to provide accurate, concise and high -quality financial information to its Board of Trustees, interested parties and residents in its service area.

This CAFR contains financial statements and statistical data which provides full disclosure of SORTA's material financial operations. The financial statements, supplemental schedules, statistical information, and all data contained herein are the representations of SORTA's management. SORTA's management assumes full responsibility for the accuracy, completeness and fairness of this CAFR presentation.

SORTA's independent auditor, CliftonLarsonAllen LLP, has issued an unmodified ("clean") audit opinion on SORTA's financial statements for the fiscal year ended December 31, 2018. CliftonLarsonAllen's Independent Auditors' Report can be found on page 11 of this CAFR.

SORTA also participates in the Federal single audit program, which consists of a single audit of all Federally-funded programs administered by SORTA. As a requirement for continued funding eligibility, participation in the single audit program is mandatory for most local governments, including SORTA. The single audit performed by CliftonLarsonAllen LLP meets the requirements set forth by the State of Ohio and Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The single audit report for the fiscal year ended December 31, 2018, was issued with an unmodified ("clean") opinion.

We are very proud that the Governmental Finance Officers Association of the United States and Canada (GFOA) has again awarded a Certificate of Achievement for Excellence in Financial Reporting to SORTA for its comprehensive annual financial report for the fiscal year ended December 31, 2017, representing the 27th consecutive year the Authority has received this award. The Certificate of Achievement is a prestigious national award recognizing conformance to the highest standards for preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, a government unit must publish an easily-readable and efficientlyorganized comprehensive annual financial report, whose contents conform to stringent program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the program requirements, and we are submitting it to the GFOA to determine our eligibility for another certificate.

This CAFR is divided into the following three sections:

- **Introductory Section** contains this letter of transmittal, a list of the members of the Board of Trustees and Administration, and a Table of Organization.
- **Financial Section** includes the Independent Auditors' Report, Management's Discussion and Analysis, the financial statements (with related footnotes) for the years ended December 31, 2018 and 2017, the required supplementary information schedule of agency's proportionate share of net pension liability and benefit —OPERS traditional and combined plans, OPEB, the required supplementary information schedule of agency's contributions—OPERS traditional and combined plans, OPEB and the supplemental schedule of revenues, expenses, and changes in net position–budget and actual for the year ended December 31, 2018.
- Statistical Section provides financial, economic, and demographic information which is useful for indicating trends for comparative fiscal periods.

PROFILE OF GOVERNMENT

General

SORTA was created under Chapter 306 of the Ohio Revised Code by a resolution of the Hamilton County Board of Commissioners adopted on October 2, 1968. SORTA's service area is comprised of 218 square miles in Hamilton County, 7 square miles in Clermont County, 17 square miles in Warren County and 10 square miles in Butler County. This service area encompasses 12 townships, 13 villages and 22 cities, including the City of Cincinnati.

Commencement of Operations and Funding

Voters approved a City of Cincinnati income tax increase for transit in November 1972, which permitted the City's purchase of the privately-owned Cincinnati Transit Inc. bus system. On February 8, 1973, an agreement (the City/SORTA agreement) was executed providing terms for the operation of the transit system and delineating the obligations of SORTA and the City of Cincinnati. SORTA's operation of the service commenced August 15, 1973.

SORTA receives operating and capital assistance from the U.S. Department of Transportation under the Urban Mass Transportation Act of 1964 (the Act), as amended. Among other requirements of the Act, state and local governments must provide a proportionate share of funds and/or support (as defined by the Federal Transit Administration guidelines) for operating and capital assistance. In this regard, under the terms of the City/SORTA agreement, the City provides operating and capital assistance to SORTA from revenues derived from the income tax designated for transit operations. Additional information about these funding sources can be found in Note 3 to the Financial Statements.

Services

SORTA provides public transportation services through two operating divisions, Metro and Access. Metro provides fixed route bus service throughout the service area. Currently, there are 46 fixed bus routes, including both local service and commuter express service on weekdays during rush hours. Operating hours generally run from about 4:00 a.m. to 2:00 a.m. the next day, seven days a week, including holidays. Based on a review of 2000 U.S. Census data, it is estimated that approximately 80% of the population in SORTA's service area lives within three quarters of a mile of Metro fixed

route service. In 2018, Metro operated a total of about 785,000 hours of service over 11.1 million miles, providing approximately 13.7 million rides.

Access provides demand-response, shared-ride service in Hamilton County for persons whose disabilities prevent them from riding Metro fixed route service. It is managed and operated by a private contractor which uses SORTA's fleet of 48 lift-equipped vehicles and 4 ambulatory vehicles. SORTA's Director of Accessible Services provides oversight for this service. In 2018, Access provided about 231,000 passenger trips over 1.8 million vehicle miles.

Management

SORTA is managed by a Board of Trustees (the "Board"), which is vested by Ohio law with the powers necessary to manage SORTA. The Board of Trustees is comprised of four Charter Members representing the counties of Hamilton, Butler, Warren and Clermont, and nine At-Large Members allotted by jurisdiction based upon the jurisdiction's funding contribution to the operation of SORTA. Currently, seven of the At-Large Members are appointed by the City of Cincinnati, and the remaining two At-Large Members are appointed by Hamilton County. The resolution that created SORTA, as amended in 2008, also authorizes SORTA to evolve into a multi-state regional transit commission in the future and possibly expand the number of Trustees to 17.

The administration of SORTA, subject to the policies and supervision of its Board of Trustees, is directed by the Chief Executive Officer (CEO). The CEO selects the senior staff who manage the day-to-day operations of the Authority. A Table of Organization which depicts the key functional responsibilities is shown on page 9 of this Introductory Section.

Facilities

SORTA maintains six facilities at the following locations:

- **602 Main Street, Suite 1100**, a leased facility in downtown Cincinnati, houses Metro's administrative offices, along with the office of SORTA staff and Board of Trustees.
- **120 East Fourth Street**, a leased facility in downtown Cincinnati, is operated jointly with the Transit Authority of Northern Kentucky (TANK) and provides customer services, bus rider information, and sales services.
- **Bond Hill Operating Division**, 4700 Paddock Road, a City owned facility, provides indoor storage for up to 145 buses and light maintenance work areas.
- **Queensgate Operating Division and Maintenance Support Facility**, 1401 Bank Street, a City owned facility, provides indoor storage for up to 280 buses. Both heavy and light maintenance is performed at this location. The radio control room is also housed at this facility.
- Silverton Assessment and Training Center, 7000 Montgomery Road. This facility is for assessment and training for people with disabilities.
- **Paratransit Operating Facility**, 1801 Transpark Drive. This is the site from which our Access division operates.

FINANCIAL INFORMATION

Basis of Accounting

SORTA's accounting records are maintained on the accrual basis. The activities are accounted for in a single enterprise (proprietary-type) fund.

Budgetary Controls

The annual accrual-basis operating budget and capital budget are proposed by SORTA's management and adopted by the Board of Trustees in a public meeting. The annual budget is prepared using overall guidelines established after consideration of SORTA's strategic financial plan. All capital and operating items exceeding \$100,000 receive Board approval prior to purchase. The strategic plan, updated annually, projects revenue sources over the next ten years and establishes service levels and growth commensurate with such revenue limits.

SORTA maintains budgetary control by not permitting total operating expenses and expenditures for capital projects to exceed their appropriations without approval by the Board of Trustees. Management ensures that expenses and capital expenditures stay within the total appropriation. On a monthly basis, the Board reviews budget variations. It is the responsibility of each department to administer its operations in such a manner as to ensure that the use of funds is consistent with the goals and programs authorized by the Board of Trustees.

Internal Control Structure

The management of SORTA is responsible for establishing and maintaining an internal control structure designed to ensure that SORTA's assets are protected from loss, theft, or misuse. Its responsibility is also to ensure that accurate accounting data is compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America.

In developing and evaluating SORTA's accounting systems, emphasis is placed on the adequacy of internal controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the protection of assets against loss from unauthorized use or disposition, and the reliability of financial records used to prepare financial statements. The concept of "reasonable assurance" recognizes that the cost of the control should not exceed the benefits likely to be derived, and that the evaluation of costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. Management believes that SORTA's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions. Management also believes that the data, as presented herein, is accurate in all material respects, that it presents fairly the financial position, results of operations and cash flows of SORTA, and that all disclosures necessary to enable the reader to obtain an understanding of SORTA's financial affairs have been included.

Financial Operating Results

Management's Discussion and Analysis (MD&A) on pages 14-20 of this CAFR provides a narrative introduction, overview and analysis of the Authority's basic Financial Statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

YEAR IN REVIEW

Metro continued to focus on reducing costs, increasing efficiency and improving the customer experience. Here are some highlights from the past year:

- Reduced costs and managed expenses to maintain unchanged fare rates for the eighth consecutive year.
- Opened the Oakley Transit Center for operations.
- Implemented a free Wi-Fi pilot program on 59 fixed-route buses and five paratransit vehicles.
- Celebrated the one millionth rider on the Cincinnati Bell Connector streetcar during its second year of operations.

ECONOMIC CONDITION AND OUTLOOK

General

SORTA's primary service area is in Hamilton County, which is situated in the southwest corner of Ohio. The county seat is the City of Cincinnati, which is located on the southern boundary of the state on the Ohio River. Population in SORTA's principal service area since 1960 has been as follows:

		Hamilton
Year	<u>Cincinnati</u>	<u>County</u>
1960	502,550	864,121
1970	452,524	924,018
1980	385,497	873,224
1990	364,040	867,881
2000	331,285	845,303
2010	296,943	802,374

Source: U.S. Bureau of the Census

The Cincinnati Metropolitan Statistical Area (MSA) consists of 13 counties: Brown, Butler, Clermont, Hamilton and Warren in Ohio; Boone, Campbell, Gallatin, Grant, Kenton and Pendleton in Kentucky; and Dearborn and Ohio in Indiana. The MSA population estimate for 2010 (the most recent U.S. Census) was 2.1 million. Hamilton County's population was 802,374, which comprises roughly 40 percent of the 13-county total. In another encouraging note, the population in downtown Cincinnati has been on an upswing with increased residential development, which shows no sign of abating. According to the U.S. Bureau of Economic Analysis, the Cincinnati metropolitan area ranked No. 29 in the 2018 national standings. Cincinnati's 2017 gross metropolitan product (GMP) was \$138 billion, which is an increase of 19.6 percent in five years.

Employment

Growth continues at a solid pace in the Cincinnati metro area, with the metro area continuing to outperform the state for most major indicators. The metro area's unemployment rate has now been below 5.0 percent for more than three consecutive years. Job growth has occurred in most major sectors, and more than 16,000 jobs were added during the past year. Cincinnati's unemployment rate is currently 4.5 percent (the U.S. average is 3.9 percent).

The number of jobs in the Cincinnati area continues to expand at a solid pace. Consistent with continued, broad-based growth, nearly all major sectors of the area's economy experienced employment gains between June 2017 and June 2018. Manufacturing, which now ranks as the metro area's fifth largest job sector, gained more than 1,600 jobs during the past year.

Cincinnati is home to 10 companies on the Fortune 500 list, including Kroger, Procter & Gamble, General Electric and Macy's. Meanwhile, numerous area hospitals employ health care workers, and careers in science, business, management and branding/advertising are popular as well. Cincinnati also features a large library system, with 40 branches employing about 800 people in a variety of clerical, technical and service positions. Finally, several major colleges and universities provide a broad array of degree programs and employ thousands.

Population growth

The out-migration from which Southwest Ohio suffered during the recession has likely abated, given the ongoing jobs recovery, and will improve in the quarters ahead. As a result, we assume that population growth will stabilize and grow at a low rate.

The area's population growth generally outpaces the regional average of negative net migration that is common to so many Midwestern markets. Yet, local population growth is weaker than the national trend, and this hampers the market area's economic growth potential. Cincinnati wavers between net gains and net losses depending on job market conditions. This balancing act yields a conservative demographic forecast over the long-term.

Housing

Today, there is more focus on Cincinnati due to its lower cost of living and recent urban core redevelopment. Over The Rhine or the OTR area is talked about nationally due to the turnaround from an area nobody wanted to visit to now where condos in excess of half a million dollars are common all due to the redevelopment done in the area. Interest in living in the Central Business District continues to grow, with several new developments either being planned or under construction. With that, Cincinnati has become the number one economy in the state of Ohio compared to its other cities.

Overall, housing is very affordable in the region, but the area will struggle to capitalize on this advantage without greater economic vitality.

For a comprehensive examination of the regional economic outlook, visit:

https://www.pnc.com/en/about-pnc/media/economic-reports.html

https://www.clevelandfed.org/newsroom-and-events/publications/metro-mix/cincinnati/mm-201803-cincinnati.aspx

FUTURE PROJECTS

Initiatives planned for 2019 include:

New facilities: Breaking ground on a new transit center in the Northside community.

New amenities: 43 Metro buses and 11 Access paratransit vehicles all with complimentary Wi-Fi and charging ports will be added to the fleet. 50 new bus benches will be installed.

New direction: Metro will conduct extensive community outreach in support of the Reinventing Metro service improvement and funding options plan. The Southwest Ohio Regional Transit Authority Board of Trustees will decide whether to place a sales tax on the ballot, the results of which may lead to the expanded services described in the plan.

OTHER INFORMATION

Acknowledgments

The publication of this report is a reflection of the excellence and professionalism of SORTA's Finance Department, and illustrates the extent of SORTA's accountability to taxpayers.

This report would not be possible without the determination and high standards of the entire staff of the Finance Department. SORTA wishes to thank all who contributed to this project.

Daugh Haley

James D. Haley Interim Chief Executive Officer and General Manager and Secretary-Treasurer

Michelle y

Michelle A. Jeng Interim Chief Financial Officer

Board of Trustees and Administration as of December 31, 2018

Members of the Board of Trustees

Kreg Keesee, Chair Maurice Brown, Vice Chair Heidi Black Brendon Cull Blake Ethridge Allan Freeman Robert Harris Rod Hinton Thaddeus Hoffmeister Peter McLinden Mary Miller Gwen Robinson Kathleen Wyenandt

Administration

Darryl Haley, Interim Chief Executive Officer and General Manager and Secretary-Treasurer, effective February 1, 2019 John Ravasio, Interim Chief Operating Officer, effective February 1, 2019 Michelle Jeng, Interim Chief Financial Officer, effective April 21, 2019 Donna Adkins, Vice President and Chief of Staff, effective February 1, 2019

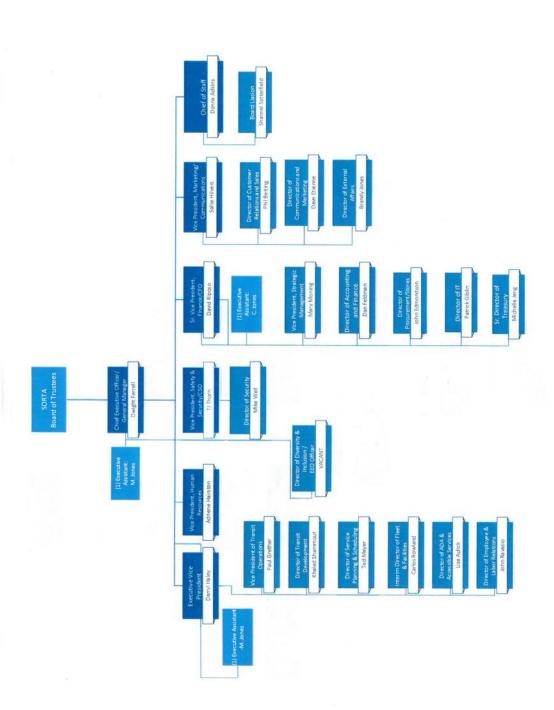
Dwight Ferrell, Chief Executive Officer and General Manager, through January 31, 2019 Darryl Haley, Executive Vice President and Chief Operating Officer, through January 31, 2019 David Riposo, Senior Vice President, Chief Financial Officer and Secretary-Treasurer, through April 20, 2019

Donna Adkins, Chief of Staff, through January 31, 2019

Paul Grether, Vice President, Transit Operations Adriene Hairston, Vice President, Human Resources Sallie Hilvers, Vice President, Marketing and Communications Mary Moning, Vice President, Strategic Planning T.J. Thorn, Vice President, Safety & Security

Lisa Aulick, Director, ADA & Accessible Services Phil Beiting, Director, Customer Relations and Sales John Edmondson, Director, Procurement David Etienne, Director, Marketing and Communications Daniel Feldman, Director, Accounting Patrick Giblin, Director, Information Services Michelle Jeng, Senior Director of Treasury, through April 20, 2019 Brandy Jones, Director, External Affairs John Ravasio, Director, Employee and Labor Relations, through January 31, 2019 Carlos Rowland, Interim Director, Fleet and Facilities Michael Weil, Director, System Security

Table of Organization December 31, 2018







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INDEPENDENT AUDITORS' REPORT

Finance Committee Southwest Ohio Regional Transit Authority Cincinnati, Ohio

Report on the Financial Statements

We have audited the accompanying financial statements of Southwest Ohio Regional Transit Authority (the Authority), as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Audit Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



Finance Committee Southwest Ohio Regional Transit Authority

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Authority as of December 31, 2018 and 2017, and the respective changes in financial position and its cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

During the fiscal year ended December 31, 2018, the Authority adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions,* and restated its net position at January 1, 2018. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension Liability, Pension Contributions, Net OPEB Liability and OPEB Contributions be presented on pages 14-20 and 59-64, respectively, to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The Supplemental Schedule of Revenues, Expenses, and Changes in Net Position – Budget and Actual (GAAP basis), introductory section and statistical tables listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Supplemental Schedule of Revenues, Expenses, and Changes in Net Position – Budget and Actual (GAAP basis) is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplemental Schedule of Revenues, Expenses and Changes in Net Position – Budget and Actual (GAAP basis) is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Finance Committee Southwest Ohio Regional Transit Authority

The introductory section and statistical tables have not been subjected to the auditing procedure applied in the audits of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Report on Other Legal and Regulatory Requirements

In accordance with Government Auditing Standards, we have also issued our report dated June 17, 2019, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Authority's internal control over financial reporting and compliance.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Toledo, Ohio June 17, 2019

Management's Discussion and Analysis

The Southwest Ohio Regional Transit Authority (the "Authority") is pleased to present readers of these financial statements with the following narrative overview and analysis of the Authority's financial activities for the fiscal year ended December 31, 2018. This discussion and analysis is designed to assist the reader in focusing on material financial issues and activities and to identify material changes in financial position. We encourage readers to consider the information presented here in conjunction with the financial statements as a whole.

Financial Highlights

- The Authority's total net position at the end of 2018 was \$(8.3) million, which represents a decrease of \$51.1 million (37.1 million was due to the adoption of GASB 75), or 119.6%, compared to the balance at the end of 2017.
- Operating revenue for the year was \$22.2 million, which represents a decrease of about \$0.4 million, or 2.0%, from 2017.
- Operating expenses for the year (excluding depreciation and amortization) were \$109.6 million, which represents a decrease of \$1.5 million, or 1.3%, over 2017.
- Non-operating revenues, including federal, state and local subsidies, were \$80.7 million in 2018, which represents an increase of \$4.4 million, or 5.8%, compared to 2017.

Overview of Financial Statements

This discussion and analysis is intended to serve as an introduction to the Authority's financial statements, which includes the basic financial statements and the notes to the financial statements. This report contains supplementary information concerning the Authority's net position and changes in net position, in addition to the basic financial statements themselves.

Required Financial Statements

The financial statements of the Authority are designed to provide readers with a broad overview of the Authority's finances in a manner similar to private-sector business.

The statement of net position presents financial information on all of the Authority's assets, deferred outflows, liabilities and deferred inflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

The statement of revenues, expenses, and changes in net position presents information about how the Authority's net position changed during the fiscal year. All changes in net position are reported as soon as the event occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. earned but unused vacation leave).

The statement of cash flows reports cash receipts, cash payments, and net changes in cash resulting from operations, investing, and financing activities. It provides answers to such questions as where did cash come from, what was cash used for, and what was the change in the cash balance during the reporting period.

Management's Discussion and Analysis (continued)

New GASB 75 reporting

During 2018, the Authority adopted GASB Statement 75, "Accounting and Financial Reporting for

Postemployment Benefits Other Than Pensions," which significantly revises accounting for other postemployment benefits (OPEB) costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the Authority's actual financial condition by adding deferred inflows related to OPEB and the net OPEB liability to the reported net position and subtracting deferred outflows related to OPEB.

Under the new standards required by GASB 75, the net OPEB liability equals the Authority's proportionate share of each plan's collective:

- 1. Present value of estimated future OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that OPEB obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future OPEB. GASB noted that the unfunded portion of this OPEB promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the Authority is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding OPEB benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee. because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net OPEB liability. As explained above, changes in OPEB benefits, contribution rates, and return on investments affect the balance of the net OPEB liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required OPEB payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net OPEB liability is satisfied, this liability is separately identified within the long-term liability section of the Statement of Net Position.

In accordance with GASB 75, the Authority's statements prepared on an accrual basis of accounting include an annual OPEB expense for their proportionate share of each plan's change in net OPEB liability not accounted for as deferred inflows/outflows.

Management's Discussion and Analysis (continued)

As a result of implementing GASB 75, the Authority is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at January 1, 2018, from \$42,698,009 to \$8,193,966.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

Condensed Statement of Net Position Compared to Prior Year (amounts in thousands)

	As of December 31,		
	2018	2017	2016
Current assets	\$39,072	\$36,138	\$30,254
Non-current assets	9,750	9,949	6,185
Capital assets - net	83,046	92,780	106,712
Total assets	131,868	138,867	143,151
Deferred outflows of resources	16,288	31,110	24,220
Total assets and deferred			
outflows of resources	\$148,157	\$169,977	\$167,371
Current Liabilities	\$34,007	\$31,852	\$25,753
Non-current liabilities	105,765	94,841	71,511
Total liabilities	139,773	126,692	97,264
Deferred Inflows of resources	16,768	587_	1,250
Total liabilities and deferred			
inflows of resources	156,540	127,279	98,514
Net position			
Investment in capital assets	83,046	92,780	106,713
Restricted	2,697	555	312
Unrestricted	(94,127)	(50,637)	(38,168)
Total net position	(8,384)	42,698	68,857
Total liabilities, deferred inflows	_	_	
of resources and net position	\$148,157	\$169,977	\$167,371

Note: Totals shown above may not be mathematically accurate as displayed due to rounding.

Management's Discussion and Analysis (continued)

As noted earlier, net position over time may serve as a useful indicator of the Authority's financial position. As of December 31, 2018, the Authority's total liabilities and deferred inflows of resources exceeded total assets and deferred outflows of resources by \$(8.3) million, which is a decrease in net position of \$51.1 million, or 119.6%, from 2017. As of December 31, 2017, the Authority's total assets and deferred outflows of resources exceeded total liabilities and deferred inflows of resources by \$42.7 million, which is a decrease in net position of \$26.2 million, or 38.0%, from 2016. It is further noted that over the past four years, the adoption of GASB 68 and 75 (see Notes 8 and 9) has decreased the net position of the Authority by \$91.2 million.

By far the largest portion of the Authority's net position is its investment in capital assets, less the outstanding balance of any debt used to acquire those assets. Capital assets include land and land improvements, revenue producing and service equipment, buildings and structures, shop equipment, office furnishings and computer equipment. The Authority uses these capital assets to provide public transportation service in Hamilton County and small portions of Warren, Clermont and Butler Counties. These assets are not available to liquidate liabilities or for other spending.

The Authority's investment in capital assets as of December 31, 2018, amounts to \$83.0 million, net of accumulated depreciation, which is a decrease of \$9.7 million, or 10.5%, from 2017.

Major capital asset expenditures during 2018 included the following:

- \$2.4 million to purchase 5 new 40-foot buses.
- \$1.2 million of assets (of which \$0.6 million was transferred from prior year Construction in Progress) related to the opening of Oakley Station were put into service during 2018.

Depreciation and amortization expense was \$14.1 million in 2018 exceeded these and other fixed asset additions.

The Authority's investment in capital assets as of December 31, 2017, amounts to \$92.8 million, net of accumulated depreciation, which is a decrease of \$13.9 million, or 13.0%, from 2016.

There were no major capital asset expenditures during 2017. Depreciation and amortization expense of \$15.2 million in 2017.

See Note 5 to the financial statements for more detailed information regarding capital assets.

Debt Administration

The Authority maintains no short- or long-term debt, other than certain capital leases on occasion. There were no outstanding capital leases as of December 31, 2018 or 2017.

Management's Discussion and Analysis (continued)

Condensed Statements of Revenues, Expenses and Changes in Net Position (amounts in thousands)

	For fiscal years ended December 31,		
	2018	2017	2016
Operating revenues:			
Passenger fares	\$20,151	\$20,623	\$21,220
Other operating revenues	2,002	1,973	1,828
Total operating revenues	22,154	22,596	23,048
Operating expenses other than depreciation and amortization	109,634	111,125	100,661
Depreciation and amortization expense	14,147	15,249	15,389
Grant pass throughs	0	0	3,833
Total operating expenses	123,781	126,374	119,883
Operating loss	(101,628)	(103,778)	(96,835)
Non-operating revenues:			
Operating assistance from City of Cincinnati	54,759	50,535	50,242
Federal maintenance grants	15,204	15,401	15,325
Federal grant pass throughs	0	0	3,833
Local operating grants and assistance	6,669	6,454	6,276
Other non-operating revenues	4,105	3,903	2,272
Total non-operating revenues	80,737	76,293	77,948
Net loss before capital grant activity	(20,891)	(27,486)	(18,885)
Capital grant revenue	4,313	1,327	12,321
Change in net position	(16,578)	(26,159)	(6,565)
Net position, beginning of year (restated for 2018)	8,194	68,857	75,422
Net position, end of year	(\$8,384)	\$42,698	\$68,857

Note: Totals shown above may not be mathematically accurate as displayed due to rounding.

Operating Revenues

The Authority's operating revenues were \$22.2 million in 2018, which represents a decrease of \$0.4 million, or 2.0%, compared to 2017. This decrease is due primarily to a \$0.5 million decrease in passenger fares on Metro fixed route service as a result of a 2.0% drop in ridership during the year, partially attributed to lower gasoline prices.

The Authority's operating revenues were \$22.6 million in 2017, which represents a decrease of \$0.5 million, or 2.0%, compared to 2016. This decrease is due primarily to a \$0.6 million decrease in

Management's Discussion and Analysis (continued)

passenger fares on Metro fixed route service as a result of a 5.0% drop in ridership during the year, partially attributed to lower gasoline prices. Partially offsetting this decrease in fixed route passenger fares was a \$0.1 million, or 9.3%, increase in auxiliary transportation revenue from bus advertising.

Operating Expenses

The Authority's operating expenses, other than depreciation and amortization, were \$109.6 million in 2018, which represents a decrease of \$1.5 million, or 1.3%, compared to 2017. This decrease was driven by several factors:

• \$6.0 million decrease in fringe benefits is driven by an \$5.2 million decrease to adjust pension accruals due to favorable investment results.

These decreases were partially offset by:

- \$2.1 million increase in labor due primarily to increased operator training and an annual COLA adjustment.
- \$1.2 million increase in services primarily due to the vendor reimbursement in the prior year.
- \$0.8 million increase in casualty and liability driven by loss experience.

The Authority's operating expenses, other than depreciation and amortization, were \$111.1 million in 2017, which represents an increase of \$10.4 million, or 10.4%, compared to 2016. This increase was driven by several factors:

- \$10.0 million increase in fringe benefits driven by a \$8.9 million increase to adjust pension accrual and a \$1.2 million increase in health insurance expense due to increased claims expense. The Authority changed to a self-funded health insurance plan effective January 1, 2017. This change resulted in an increase in expense of 16.5% over the prior year. Had this change not taken place, the resulting increase by remaining fully insured would have been 29.6% over the prior year.
- \$1.5 million increase in purchased transportation costs due to Connector service and Access paratransit service due to increased ridership.

These increases were partially offset by:

• \$1.2 million decrease in services due primarily to receipt of a vendor reimbursement.

Non-Operating Revenues

Non-operating revenues were \$80.7 million in 2018, which is an increase of \$4.4 million, or 5.8%, over 2017. This increase is partially due to \$2.9 million from the City of Cincinnati Income Tax-Transit Fund which was designated for capital in the prior year versus operating.

Non-operating revenues were \$76.3 million in 2017, which is a decrease of \$1.6 million, or 2.1%, over 2016. This decrease is due to a reduction in federal grant pass throughs of \$3.8 million, partially

Management's Discussion and Analysis (concluded)

offset by increased other non operating revenues of \$1.6 million.

The SORTA Board continues to express its intent to place an initiative on the ballot in Hamilton County asking voters to approve a countywide sales tax adequate to fund future operations of Metro and Access, and directed the administration to take whatever action is necessary to prepare for this ballot initiative.

Requests for Information

This financial report is designed to provide a general overview of the Authority's finances for all those who are interested. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Southwest Ohio Regional Transit Authority, Chief Financial Officer, 602 Main Street, Suite 1100, Cincinnati, Ohio, 45202.

Statement of Net Position As of December 31, 2018 and 2017

ASSETS AND DEFERRED OUTFLOWS	2018	2017
Current assets:		
Cash and cash equivalents (Note 4)	\$9,396,645	\$1,225,971
Investments (Note 4)	19,399,684	25,175,256
Receivables:		
Federal assistance	4,814,651	4,646,802
Other	1,270,445	2,580,682
Receivables for capital assistance-restricted	2,241,946	376,880
Inventory of materials and supplies	1,351,556	1,527,043
Prepaid expenses and other current assets	597,000	605,404
Total current assets	39,071,927	36,138,038
Non-current assets:		
Investments-restricted (Note 4)	9,321,289	9,740,953
Net pension asset (Note 8)	428,851	208,305
Capital assets (Note 5):		
Land and buildings	14,615,138	14,615,138
Improvements	36,237,047	34,514,438
Revenue vehicles	146,668,815	145,588,400
Other equipment	40,478,227	40,166,864
Construction in progress	1,227,482	2,038,599
Total capital assets	239,226,709	236,923,439
Less allowance for depreciation and amortization	156,180,669	144,143,301
Capital assets, net	83,046,040	92,780,138
Total non-current assets	92,796,180	102,729,396
Total assets	131,868,107	138,867,434
Deferred outflows of resources:		
Deferred outflow of resources - OPEB (Note 9)	2,729,925	0
Deferred outflow of resources - pension (Note 8)	13,558,497	31,109,718
Total deferred outflows of resources	16,288,422	31,109,718
Total assets and deferred outflows of resources	\$148,156,529	\$169,977,152

(continued)

Statement of Net Position As of December 31, 2018 and 2017 (continued)

LIABILITIES, DEFERRED INFLOWS AND NET POSITION	2018	2017
Current liabilities:		
Accounts payable	\$5,162,517	\$4,109,690
Accounts payable - capital additions	2,422,437	369,726
Accrued payroll	1,473,165	1,916,218
Accrued payroll taxes and other benefits	4,906,420	5,397,443
Current portion of estimated claims payable (Note 10)	3,724,231	3,791,898
Other current liabilities	4,000,226	4,552,632
Advance from City of Cincinnati		
Income Tax-Transit Fund (Note 3):		
For operating purposes	8,411,746	5,609,696
For capital purposes	3,906,551	6,104,311
Total current liabilities	34,007,293	31,851,614
Non-current liabilities:		
Funds advanced for capital grants	9,294,762	9,770,986
Estimated claims payable, net of current portion (Note 10)	4,524,127	3,540,722
Net OPEB liability - OPERS (Note 9)	37,096,623	0
Net pension liability (Note 8)	54,128,882	80,688,946
Other post employment benefits (Note 9)	703,321	816,500
Other non-current liabilities	17,677	23,620
Total non-current liabilities	105,765,392	94,840,774
Total liabilities	139,772,685	126,692,388
Deferred inflows of resources:		
Deferred inflow of resources - OPEB (Note 9)	2,763,451	0
Deferred inflow of resources - pension (Note 8)	14,004,053	586,755
Total deferred inflows of resources	16,767,504	586,755
Net position:		
Investment in capital assets	83,046,040	92,780,138
Restricted for:		- ,,
Net pension asset	428,851	208,305
Capital projects	2,253,357	201,309
Other purposes	15,116	145,539
Unrestricted deficit	(94,127,024)	(50,637,282)
Total net position	(8,383,660)	42,698,009
Total liabilities, deferred inflows of resources and net position	\$148,156,529	\$169,977,152

(concluded)

Statements of Revenues, Expenses and Changes in Net Position For Fiscal Years Ended December 31, 2018 and 2017

	2018	2017
Operating Revenues		
Passenger fares for transit service	\$20,151,327	\$20,622,854
Special transit fares	953,302	981,780
Auxiliary transportation revenue	1,048,972	991,425
Total	22,153,601	22,596,059
Operating expenses other than depreciation:		
Labor	46,316,509	44,250,554
Fringe benefits	29,778,833	35,823,937
Materials and supplies consumed	12,068,615	12,179,285
Services	6,549,855	5,308,932
Utilities	1,211,692	1,201,329
Casualty and liability	1,670,801	844,264
Taxes	844,289	817,564
Purchased transportation services	9,784,514	9,277,123
Leases and rentals	671,220	654,154
Miscellaneous	737,587	767,759
Total	109,633,915	111,124,901
Depreciation and amortization (Note 5)	14,147,389	15,249,474
Total operating expenses	123,781,304	126,374,375
Operating loss	(\$101,627,703)	(\$103,778,316)

(continued)

Statements of Revenues, Expenses and Changes in Net Position For Fiscal Years Ended December 31, 2018 and 2017 (continued)

	2018	2017
Non-operating revenues (expenses):		
Operating assistance from the City of Cincinnati		
Income Tax-Transit Fund (Note 3)	\$54,758,689	\$50,534,752
Federal maintenance grants and reimbursements (Note 6)	15,203,871	15,400,842
State maintenance grants, reimbursements and special fare		
assistance (Note 6)	780,363	766,646
Local operating grants and special fare assistance (Note 6)	6,669,341	6,454,089
Investment income, net (Note 4)	713,652	327,130
Increase (decrease) in fair value of investments	3,361	(6,292)
Non-transportation revenue	3,617,841	3,840,966
Other non-operating expenses	(1,010,457)	(1,025,438)
Total	80,736,661	76,292,695
Net loss before capital grant activity	(20,891,042)	(27,485,621)
Capital grant revenue (Note 6)	4,313,416	1,326,514
Increase (decrease) in net position during the year	(16,577,626)	(26,159,107)
Net position, beginning of year (restated for 2018) (Note 2)	8,193,966	68,857,116
Net position, end of year	(\$8,383,660)	\$42,698,009

(concluded)

Statements of Cash Flows For Fiscal Years Ended December 31, 2018 and 2017

	2018	2017
Cash flows from operating activities:		
Receipts from fares and special service	\$21,687,840	\$22,490,532
Payments for labor and employee benefits	(74,683,479)	(64,781,395)
Payments to suppliers	(21,886,657)	(25,921,061)
Payments for claims and insurance	(999,839)	(969,277)
Net cash used in operating activities	(75,882,135)	(69,181,201)
Cash flows from noncapital financing activities:		
Transfer from City of Cincinnati Income Tax-Transit Fund	56,432,810	53,140,228
Federal maintenance grants and reimbursements	15,036,022	15,403,891
State maintenance grants, reimbursements	780,363	766,646
and special fare assistance		
Other local operating assistance received	6,611,771	6,472,638
Net cash provided by noncapital financing activities	78,860,966	75,783,403
Cash flows from capital and related financing activities:		
Capital grants received:		
City of Cincinnati Income Tax-Transit Fund	0	2,933,785
Federal and other local	2,767,361	1,175,742
Additions to capital assets	(4,413,291)	(1,317,099)
Net cash provided by (used in) capital and related financing activities	(1,645,930)	2,792,428
Cash flows from investing activities:		
Net cash payments from investment securities	6,198,597	(16,117,058)
Interest received	639,176	292,194
Net cash provided by (used in) investing activities	6,837,773	(15,824,864)
Net increase (decrease) in cash and cash equivalents	8,170,674	(6,430,234)
Cash and cash equivalents at beginning of year	1,225,971	7,656,205
Cash and cash equivalents at end of year	\$9,396,645	\$1,225,971

(continued)

Statements of Cash Flows For Fiscal Years Ended December 31, 2018 and 2017 (continued)

	2018	2017
Reconciliation of operating loss to net cash used in operating activities:		
Operating loss	(\$101,627,703)	(\$103,778,316)
Adjustments to reconcile operating loss to net cash		
used in operating activities:		
Depreciation and amortization	14,147,389	15,249,474
Non-transportation revenue	3,617,841	3,840,966
Other non-operating expenses	(1,010,457)	(1,025,438)
Changes in assets, liabilities, deferred outflows and inflows:		
Other receivables	1,384,713	(493,456)
Deferred outflow of resources - OPEB	(2,729,925)	0
Deferred outflow of resources - pension	17,551,221	(6,890,000)
Restricted - receivables for capital assistance	(1,865,066)	(78,034)
Inventory of materials and supplies	175,487	521,704
Prepaid expenses and other current assets	8,404	158,747
Net pension asset	(220,546)	(45,228)
Accounts payable	1,052,827	322,138
Capital expenditures payable	2,052,711	69,957
Accrued expenses	(934,076)	3,098,305
Other liabilities	(500,779)	261,738
Net OPEB liability	2,592,580	0
Net pension liability	(26,560,064)	19,834,854
Other post employment benefits	(113,179)	(130,361)
Deferred inflow of resources - OPEB	2,763,451	0
Deferred inflow of resources - pension	13,417,298	(663,478)
Estimated claims payable	915,738	565,227
Net cash used in operating activities	(\$75,882,135)	(\$69,181,201)
Supplemental Disclosure of Noncash Activity		
Increase in fair value of investments	\$3,361	(\$6,292)

(concluded)

Notes to the Financial Statements As of December 31, 2018 and 2017

1. Organization and Reporting Entity

A. Organization

The Southwest Ohio Regional Transit Authority ("SORTA" or the "Authority") is responsible for the operation of the Greater Cincinnati public transit system. SORTA is organized under Sections 306.30 through 306.53 of the Ohio Revised Code and is not subject to income taxes. SORTA is the policy-making body for the transit system known as Metro and operates under an agreement with the City of Cincinnati (the "City") (see Note 3).

B. Reporting Entity

The Authority has adopted the provisions of GASB codification. Accordingly, the accompanying financial statements include only the accounts and transactions of the Authority. Under the criteria specified in Statements No. 14, 39 and 61, the Authority has no material component units, nor is it considered a component unit of the City of Cincinnati or Hamilton County, Ohio. These conclusions regarding the financial reporting entity are based on the concept of financial accountability. The Authority is not financially accountable for any other organization, nor is the City or Hamilton County accountable for SORTA. This is evidenced by the fact that the Authority is a legally and fiscally separate and distinct organization under the provisions of the Ohio Revised Code.

2. Summary of Significant Accounting Policies

A. Basis of Accounting

The accompanying financial statements were prepared in accordance with accounting principles generally accepted in the United States of America, which require the economic resources measurement focus and the accrual basis of accounting. Revenues and expenses are recognized in the period earned or incurred, regardless of the timing of the related cash flows. All transactions are accounted for in a single enterprise fund. The measurement focus is on the determination of revenues, expenses, financial position and cash flows, as the identification of these items is necessary for appropriate capital maintenance, public policy, management control, accountability and the calculation of amounts due under the City/SORTA agreement (see Note 3).

B. Net Position Classifications

GASB Statement No. 34, "Basic Financial Statements–and Management's Discussion and Analysis–for State and Local Governments: Omnibus," as amended by GASB Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position," requires the classification of net position into the following three components:

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

- Investment in capital assets–consisting of capital assets, net of accumulated depreciation and reduced by the outstanding balance of borrowings that are attributable to the acquisition, construction, or improvement of those assets (none in 2017 or 2018).
- Restricted–consisting of net position, the use of which is limited by external constraints imposed by creditors (such as through debt covenants), grantors, contributors, laws or regulations of other governments, constitutional provisions or enabling legislation, reduced by liabilities and deferred inflows of resources related to those assets.
- Unrestricted–consisting of net position, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of "investment in capital assets" or "restricted."

C. Non-exchange Transactions

The Authority follows GASB Statement No. 33, "Accounting and Financial Reporting for Nonexchange Transactions." In general, GASB Statement No. 33 establishes accounting and financial reporting standards about when to report the results of non-exchange transactions involving financial or capital resources. In a non-exchange transaction, an entity gives (or receives) value without directly receiving or giving equal value in return. The Authority's principal non-exchange transactions involve the receipt of monies from the City Income Tax-Transit Fund (see Note 3), along with federal, state and local grants for operating assistance and the acquisition of property, facilities and equipment. Substantially all of the Authority's nonexchange transactions represent reimbursement-type grants, which are recorded as revenue in the period the related expenditures are incurred, and are recorded as liabilities when the funds are received until the expenditures are incurred.

D. Passenger Fares

Passenger fares are recorded as revenue at the time services are performed and revenues pass through the farebox.

E. Cash and Cash Equivalents

For purposes of the Statement of Cash Flows, the Authority considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased and certificates of deposit to be cash equivalents.

F. Investments

The Authority's investments (including cash equivalents) are recorded at fair value (based on quoted market prices), except that short-term, highly-liquid debt investments, with a remaining maturity at the time of purchase of one year or less are reported at amortized cost.

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

The Authority has invested funds in STAROhio, an investment pool managed by the State Treasurer's office that allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price, which is the price at which the investment could be sold.

G. Inventory of Materials and Supplies

Materials and supplies are stated at cost, which is determined using the average cost method.

H. Restricted Assets

Restricted assets consist of funds received or receivable under various federal, state and local capital grants, including the local matching share received from the City Income Tax-Transit Fund (see Note 3). These assets are restricted for capital and other project expenditures. When both restricted or unrestricted resources are available for use, it is the Authority's policy to use restricted resources first, and then unrestricted resources as needed.

I. Capital Assets and Depreciation

Capital assets are stated at cost and include expenditures which substantially increase the utility or useful lives of existing assets. Maintenance parts are expensed when placed in service. Routine maintenance and repairs are expensed as incurred. Assets acquired with capital grants or under capital lease having a value of \$5,000 or more are also included in capital assets, and depreciation/amortization of the cost of those assets is included in the Statements of Revenues, Expenses and Changes in Net Position. Depreciation/amortization is computed using the straight-line method over the estimated useful lives of the respective assets, as follows:

Description	Years
Buildings	40
Improvements	15
Revenue vehicles	4-12
Other equipment	3-10

J. Claims

As described in Note 10, SORTA is self-insured for public liability, personal injury, third-party property damage, health insurance, and workers' compensation claims. SORTA recognizes a liability for such claims if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred as of the date of the financial statements and the amount of the loss can be reasonably estimated.

The liability recorded includes the estimated incremental expenses to be incurred to settle the claims, including legal fees. Claims liabilities are based on evaluations of individual claims and a

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

review of experience, with respect to the probable number and nature of claims arising from losses that have been incurred but have not yet been reported. The claims liabilities represent the estimated ultimate cost of settling the claims, including the effects of inflation and other societal and economic factors. Estimated future recoveries on settled and unsettled claims, such as subrogations, if any, are evaluated in terms of their estimated realizable value and deducted from the liability for unpaid claims. Any adjustments resulting from the actual settlement of the claims are reflected in earnings at the time the adjustments are determined.

SORTA became self-funded for its health insurance program effective January 1, 2017.

K. Compensated Absences

Vacation pay is accrued and charged to expense as earned. Because rights to sick pay do not vest, SORTA recognizes such costs when they are incurred.

L. Budgetary Accounting and Control

SORTA's annual budget is prepared on the accrual basis of accounting. The budget includes amounts for current year revenues and expenses as well as new capital projects. The Authority maintains budgetary control by not permitting total operating expenses (excluding depreciation and amortization) and expenditures for individual capital projects to exceed revenue sources without approval by the Board of Trustees. No budget amendments were passed for 2018 or 2017. All operating budget amounts lapse at year end.

M. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, deferred outflows, deferred inflows, and disclosure of contingent assets and liabilities as of the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

N. Operating and Non-operating Revenues and Expenses

The Authority considers passenger fares, special transit fares and bus advertising revenues as operating revenues. Non-operating revenues include investment and other miscellaneous income and subsidies received from federal, state and local sources. Expenses incurred for the daily operations of the transit system are considered operating expenses. Non-operating expenses include payments made to Butler County Regional Transit Authority (BCRTA), Clermont Transportation Connection (CTC) and Warren County Transit System (WCTS), pursuant to agreements in which BCRTA, CTC and WCTS transferred Federal funds to SORTA in exchange for non-federal funds from SORTA in the same amount.

O. Change in Accounting Principle and Restatement of Net Position

For 2018, the Authority has implemented GASB Statement No. 75 "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." GASB Statement No. 75

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

improves the accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The implementation of GASB Statement No. 75 resulted in a restatement to net position as previously reported, effected the Authority's postemployment benefit plan disclosures as presented in Note 9 to the basic financial statements, and added required supplementary information which is presented after the notes to the basic financial statements.

A net position restatement is required in order to implement GASB Statement No 75. The net position at January 1, 2018 has been rested as follows:

\$42,698,009
(34,504,043)
\$8,193,966

The Authority made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

P. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/ deductions from their fiduciary net positon have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Q. Deferred Outflows and Inflows

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until then. See Notes 8 and 9 for detail on the Authority's deferred outflows of resources related to its net pension liability and net other postemployment benefits (OPEB) liability, respectively. In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. See Notes 8 and 9 for detail on the Authority's deferred inflows of resources related to its net pension that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. See Notes 8 and 9 for detail on the Authority's deferred inflows of resources related to its net pension liability and net OPEB liability, respectively.

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

R. Reclassifications

Certain prior year balances have been reclassified to conform with current year presentation. The reclassifications had no impact on previously reported net position.

3. Federal Grants and Local Reimbursement

SORTA receives capital assistance from the U.S. Department of Transportation under the Urban Mass Transportation Act of 1964 (the "Act"), as amended. Among other requirements of the Act, state and local governments must provide a proportionate share of funds and/or support (as defined by the Federal Transit Administration guidelines) for capital assistance. In addition to federal and state capital assistance, funding is also provided by a portion of the City income tax approved by the residents of the City and designated for transit operations. Operating assistance provided from the City Income Tax-Transit Fund is equal to SORTA's net loss before such assistance, excluding depreciation/amortization and losses on the disposal of assets purchased with capital grants. Any portion unremitted for the year is recorded as receivable. Any over-advanced amount for the year is recorded as an advance from the City Income Tax-Transit Fund or as funds advanced for capital grants representing the Authority's matching local share requirements under the Act.

An agreement between the City and SORTA requires the City to maintain a transit fund into which the proceeds of the income tax designated for transit operations are deposited. This fund provides all necessary local (other than operating revenues) operating and capital assistance to SORTA. The agreement also contains certain provisions regarding service standards and fares. This agreement is of indefinite duration but may be terminated by providing 180 days written notice to the other party. If terminated, the City will assume all outstanding commitments that SORTA incurred in carrying out the agreement.

4. Cash and Investments

The investment and deposit of Authority monies are governed by the provisions of the Ohio Revised Code and the Authority's established policies. Accordingly, only banks located in Ohio and domestic building and loan associations are eligible to hold public deposits. The Authority is also permitted to invest its monies in certificates of deposit, savings accounts, money market accounts, STAROhio, commercial paper and obligations of the United States government and certain agencies thereof. The Authority may also enter into repurchase agreements for a period not exceeding thirty days with banks located within the State of Ohio with which the Authority has signed a Master Repurchase Agreement. At the time of making an investment, the Authority's Treasurer must reasonably expect that the investment can be held until maturity. To the extent possible, the Treasurer will attempt to match its investments with anticipated cash flow requirements. Unless matched to a specific cash flow requirement, the Treasurer will not directly invest in securities maturing more than five years from the settlement date of purchase.

Public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in excess of amounts insured by the Federal Deposit Insurance Corporation (FDIC), may pledge a pool of government securities valued at least 105% of the total value of public monies on deposit at the institution, or may deposit surety company bonds that when executed shall be for an amount in excess of collateral requirements. Repurchase

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States Government and must mature or be redeemable within five years of the date of the related repurchase agreement. The market value of the securities subject to a repurchase agreement must exceed the value of the principal by 2% and be marked to market daily. State law does not require security for public deposits and investments to be maintained in the Authority's name.

Custodial credit risk is the risk that in the event of bank failure, the Authority's deposits may not be returned by the bank. Public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the Federal Deposit Insurance Corporation (FDIC) or may pledge a pool of government securities, the face value of which is at least 105% of the total value of public monies on deposit at the institution. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds at the Federal Reserve Banks.

The Authority is prohibited from investing in any financial instrument, contract, or obligation whose value or return is based upon or linked to another asset or index, or both, separate from the financial instrument, contract, or obligation itself (commonly known as a "derivative"). The Authority is also prohibited from investing in reverse repurchase agreements.

As of December 31, 2018 and 2017, the Authority maintained restricted cash and cash equivalents and investments of \$9,321,289 and \$9,740,953, respectively, and unrestricted cash and cash equivalents and investments of \$28,796,329 and \$26,401,227, respectively. The total cash and investments of \$38,117,618 and \$36,142,180, respectively, consisted of \$9,396,645 and \$1,225,971, respectively, in deposits and \$28,720,973 and \$34,916,209, respectively, in investments.

Interest Rate Risk

Interest rate risk is the risk that the fair value of an investment may decline based on changes in market interest rates. This risk can be reduced, but not eliminated, through the use of common portfolio strategies such as structure (maintaining laddered maturity dates) and diversification (by type of investment, by issuer or by maturity date). Generally, SORTA utilizes a strategy of diversifying its investments while maintaining sufficient liquidity to cover anticipated operating expenses. The Ohio Revised Code limits the investment options for all Ohio public entities, including SORTA.

Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. The Authority has a policy that addresses custodial credit risk. At December 31, 2018 and 2017, the carrying amount of the Authority's deposits was \$9,396,645 and \$1,225,971, respectively, and the bank balance was \$7,854,818 and \$1,227,450, respectively.

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

Investments

As of December 31, 2018 and 2017, the fair value of the Authority's investments were as follows:

2018	2017
\$13,341,448	\$19,622,764
742,995	747,015
14,636,530	14,546,430
\$28,720,973	\$34,916,209
	\$13,341,448 742,995 14,636,530

Investments held by the Authority at December 31, 2018 are presented below, categorized by investment type, maturity, and credit quality rating. Credit quality ratings provide information about the investments' credit risk, which is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. No deposits were subject to custodial credit risk. STAROhio does not have any minimum holding periods or withdrawal penalties.

Investment Type	Balance	Not Rated	AAA	AAAm	Below BBB
U.S. Agency bonds	\$742,995	\$-	\$742,995	\$-	\$-
Star Treasury Reserve of Ohio (STAROhio)	13,341,448	-	-	13,341,448	-
Commercial paper	14,636,530	14,636,530	-	-	-
Total Investments	\$ 28,720,973	\$ 14,636,530	\$ 742,995	\$ 13,341,448	\$-

The following table presents the Authority's bond and commercial paper investments as of December 31, 2018, by length of maturity.

		Less Than	1 to 5		6 to 10		More Than	
Investment Type	Balance	1 Year	Years		Years		10 Years	
U.S. Agency bonds	\$742,995	\$742,995	\$	-	\$	-	\$	-
Commercial paper	\$14,636,530	\$14,636,530	\$	-	\$	-	\$	-

Investments held by the Authority at December 31, 2017 are presented below, categorized by investment type, maturity, and credit quality rating. Credit quality ratings provide information about the investments' credit risk, which is the risk that an issuer or other counterparty to an investment

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

will not fulfill its obligations. No deposits were subject to custodial credit risk. STAROhio does not have any minimum holding periods or withdrawal penalties.

Investment Type	Balance	Not Rated	ΑΑΑ	AAAm	Below BBB
U.S. Agency bonds	\$747,015	\$-	\$747,015	\$-	\$-
Star Treasury Reserve of Ohio (STAROhio)	19,622,764	-	-	19,622,764	-
Commercial paper	14,546,430	14,546,430	-	-	-
Total Investments	\$34,916,209	\$14,546,430	\$747,015	\$19,622,764	\$-

The following table presents the Authority's bond and commercial paper investments as of December 31, 2017, by length of maturity.

		Less Than	1 to 5		6 to 10		More Than	
Investment Type	Balance	1 Year	Years		Years		10 Years	
U.S. Agency bonds	\$747,015	\$747,015	\$	-	\$	-	\$	-
Commercial paper	\$14,546,430	\$14,546,430	\$	-	\$	-	\$	-

STAROhio is valued at amortized cost.

The Authority categorizes its fair value measurements at fair value within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted market prices in active markets for identical assets; Level 2 inputs are significant other observable inputs (quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in markets that are not active or inputs such as investments and yield curves, implied volatility, and credit spreads); Level 3 inputs are significant unobservable inputs.

As of December 31, 2018 the Authority's investments had the following recurring fair value measurements:

Investment						
Туре	Level 1		Level 2	Level 3		Total
U.S. Agency bonds	\$	-	\$742,995	\$	-	\$742,995

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

As of December 31, 2017 the Authority's investments had the following recurring fair value measurements:

Investment						
Туре	Level 1		Level 2	Level 3		Total
U.S. Agency bonds	\$	-	\$747,015	\$	-	\$747,015

Cash, cash equivalents and investments at December 31, 2018 and 2017 consist of the following:

	2018	2017
Deposits	\$9,396,645	\$1,225,971
STAROhio	13,341,448	19,622,764
Commercial paper	14,636,530	14,546,430
U.S. Agency Bonds	742,995	747,015
	\$38,117,618	\$36,142,180

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

5. Capital Assets

Capital asset activity for the year ended December 31, 2018 was as follows:

	Balance January 1, 2018	Additions	Deletions	Transfers	Balance December 31, 2018
Capital assets not being depreciated:					
Land	\$13,153,897	\$-	\$-	\$ -	\$13,153,897
Construction in progress	2,038,599	21,215	19,334	(812,998)	1,227,482
Total capital assets					
not being depreciated	15,192,496	21,215	19,334	(812,998)	14,381,379
Capital assets being depreciated:	1 461 241				1 461 241
Buildings	1,461,241	-	-	-	1,461,241
Improvements	34,514,438	1,437,651	45,836	330,794	36,237,047
Revenue vehicles	145,588,400	2,407,322	1,326,907	-	146,668,815
Other equipment	40,166,864	569,147	739,988	482,204	40,478,227
Total capital assets being depreciated	221,730,943	4,414,120	2,112,731	812,998	224,845,330
Less accumulated depreciation:					
Buildings	670,705	36,554	-	-	707,259
Improvements	24,946,543	1,716,774	43,980	-	26,619,337
Revenue vehicles	85,387,959	10,078,471	1,326,907	-	94,139,523
Other equipment	33,138,094	2,315,590	739,134		34,714,550
Total accumulated depreciation	144,143,301	14,147,389	2,110,021		156,180,669
Total capital assets being depreciated, net	77,587,642	(9,733,269)	2,710	812,998	68,664,661
Total capital assets, net	\$92,780,138	(\$9,712,054)	\$22,044	<u>\$ -</u>	\$83,046,040

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

Capital asset activity for the year ended December 31, 2017 was as follows:

	Balance January 1, 2017	Additions	Deletions	Transfers	Balance December 31, 2017
Capital assets not being depreciated:					
Land	\$13,153,897	\$-	\$-	\$ -	\$13,153,897
Construction in progress	1,218,263	952,100		(131,764)	2,038,599
Total capital assets					
not being depreciated	14,372,160	952,100		(131,764)	15,192,496
Capital assets being depreciated: Buildings	1,461,241	-	-	-	1,461,241
Improvements	34,348,156	166,282	-	-	34,514,438
Revenue vehicles	154,737,356	36,192	9,185,148	-	145,588,400
Other equipment	39,879,488	170,925	15,313	131,764	40,166,864
Total capital assets being depreciated	230,426,241	373,399	9,200,461	131,764	221,730,943
Less accumulated depreciation:					
Buildings	634,174	36,531	-	-	670,705
Improvements	23,059,201	1,887,342	-	-	24,946,543
Revenue vehicles	83,675,275	10,897,832	9,185,148	-	85,387,959
Other equipment	30,717,238	2,427,769	6,913	-	33,138,094
Total accumulated depreciation	138,085,888	15,249,474	9,192,061	-	144,143,301
Total capital assets					
being depreciated, net	92,340,353	(14,876,075)	8,400	131,764	77,587,642
Total capital assets, net	\$106,712,513	(\$13,923,975)	\$8,400	<u>\$</u> -	\$92,780,138

Prior to 1986, under terms of the operating agreement with the City, SORTA agreed to operate transportation equipment and certain operating facilities which had been purchased by the City primarily under FTA and ODOT capital grants. During 1986, the City transferred the title to existing transit system physical assets, except for real estate, construction projects and certain assets which had been conveyed to a bank under a sale and leaseback arrangement.

If the assets not conveyed by the City in 1986 (real estate, construction projects, and certain other assets having an estimated aggregate historical cost of approximately \$28.3 million at December 31, 2018) had been owned by SORTA, the provision for depreciation for the years ended December 31, 2018 and 2017 would have increased approximately \$650,000 in each year. In case of

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

termination of the City/SORTA operating agreement, all assets operated by SORTA for the City are to be returned to the City.

6. Grants, Reimbursements, and Special Fare Assistance

Grants, reimbursements, and special fare assistance included in the Statements of Revenues, Expenses and Changes in Net Position for the years ended December 31, 2018 and 2017 consist of the following:

	2018	2017
Non-operating revenues:		
Federal:		
FTA-Maintenance and other assistance	\$15,203,871	\$15,400,842
State:		
ODOT-Fuel tax reimbursement	\$780,363	\$766,646
Local:		
Cincinnati Board of Education contract	\$6,166,946	\$5,877,358
Other	502,395	576,731
Total	\$6,669,341	\$6,454,089
Capital grant revenue:		
Federal	\$2,415,868	\$699,004
Local	1,897,548	627,510
Total	\$4,313,416	\$1,326,514

7. Lease Commitments

SORTA leases its administrative offices and certain park-and-ride facilities under lease agreements which are accounted for as operating leases. Rent expense under these leases, which includes certain short-term leases, was approximately \$526,503 in 2018 and \$527,395 in 2017. At December 31, 2018, the minimum future payments under leases with terms extending beyond one year are as follows:

Year	<u>Amount</u>
2019	\$275,900
2020	248,381
2021	221,022
2022	153,855
2023	82,688
2024-2028	419,983
2029-2033	296,641
2034-2038	-
Total	\$1,698,470

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

8. Defined Benefit Pension Plan

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions between an employer and its employees of salaries and benefits for employee services. Pensions are provided to an employee on a deferred-payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the Authority's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the Authority's obligation for this liability to annually required payments. The Authority cannot control benefit terms or the manner in which pensions are financed; however, the Authority does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in accrued liabilities.

Plan Description - Ohio Public Employees Retirement System (OPERS)

Authority employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features, while members (e.g. Authority employees) may elect the member-directed plan and the combined plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/ financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service	Age 60 with 60 months of service	Age 57 with 25 years of service
credit or Age 55 with 25 years of	credit or Age 55 with 25 years of	credit or Age 62 with 5 years of
service credit	service credit	service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

Funding Policy

The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	2018	2017
Statutory Maximum Contribution Rates		
Employer	14.0%	14.0%
Employee	10.0%	10.0%
Actual Contribution Rates		
Employer:		
Pension	14.0%	13.0%
Post-employment Health Care Benefits	0.0%	1.0%
Total Employer	14.0%	14.0%
Employee	10.0%	10.0%

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payrolls. The Authority's contractually required contribution was approximately \$6,792,000 for 2018 and \$6,096,000 for 2017. All required contributions have been paid.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The 2018 net pension liability for OPERS was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The 2018 OPERS total pension liability was measured as of December 31, 2017, and was determined by rolling forward the total pension liability as of January 1, 2017, to December 31, 2017. The Authority's proportion of the net pension liability was based on the Authority's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	201	8	20)17
	Traditional	Combined	Traditional	Combined
Proportionate Share of the Net Pension				
Liability (Asset)	\$54,128,882	(\$428,851)	\$80,688,946	(\$208,305)
Proportion of the Net Pension Liability	0.345032%	0.315025%	0.355328%	0.374267%
Pension Expense	\$12,541,319	\$64,763	\$17,130,438	\$150,494

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

At December 31, 2018, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Traditional	Combined
Deferred Outflows of Resources		
Differences between expected and actual experience	\$55,279	\$0
Net difference between projected and actual earnings on pen- sion plan investments	0	0
Change in assumptions	6,468,764	37,476
Changes in proportion and differences between Authority contri- butions and proportionate share of contributions	176,529	28,737
Authority contributions subsequent to the measurement date	6,587,461	204,251
Total Deferred Outflows of Resources	\$13,288,033	\$270,464
Deferred Inflows of Resources		
Net difference between expected and actual experience	\$13,784,368	\$219,685

At December 31, 2017, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Traditional	Combined
Deferred Outflows of Resources		
Differences between expected and actual experience	\$109,368	\$0
Net difference between projected and actual earnings on pen- sion plan investments	12,016,446	50,823
Change in assumptions	12,798,255	50,768
Changes in proportion and differences between Authority con- tributions and proportionate share of contributions	(11,027)	(1,228)
Authority contributions subsequent to the measurement date	5,928,590	167,723
Total Deferred Outflows of Resources	\$30,841,632	\$268,086
Deferred Inflows of Resources		
Net difference between expected and actual experience	\$480,220	\$106,535

Amounts reported as deferred outflows of resources related to pension resulting from Authority contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

Fiscal Year Ending December 31:	Traditional	Combined
2019	\$5,572,486	(\$20,901)
2020	(1,286,779)	(22,700)
2021	(5,881,302)	(37,429)
2022	(5,488,201)	(35,875)
2023	-	(12,789)
Thereafter	-	(23,778)
Total	(\$7,083,796)	(\$153,472)

Actuarial Assumptions – OPERS

OPERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	Traditional	Combined
Wage Inflation	3.25%	3.25%
Future Salary Increases, Including Inflation	3.25% – 10.75%	3.25% - 8.25%
Cost-of-Living Adjustment	3% Simple	3% Simple
Investment Rate of Return	7.50%	7.50%
Actuarial Cost Method	Individual entry age	Individual entry age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males, 120 percent of the disabled male mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2015.

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82% for 2017 and 8.30% for 2016.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The tables below displays the Board-approved asset allocation policy for 2017 and 2016 and the long-term expected real rates of return:

	Target	Weighted Average Long
	Allocation for	Term Expected Real
Asset Class	2017	Rate of Return
Fixed Income	23.00%	2.20%
Domestic Equities	19.00%	6.37%
Real Estate	10.00%	5.26%
Private Equity	10.00%	8.97%
International Equities	20.00%	7.88%
Other Investments	18.00%	5.26%
TOTAL	100.00%	5.66%

	Target	Weighted Average Long
	Allocation for	Term Expected Real
Asset Class	2016	Rate of Return
Fixed Income	23.00%	2.75%
Domestic Equities	20.70%	6.34%
Real Estate	10.00%	4.75%
Private Equity	10.00%	8.97%
International Equities	18.30%	7.95%
Other Investments	18.00%	4.92%
TOTAL	100.00%	5.66%

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

Discount Rate The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute.

Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the Authority's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

2018:	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
Authority's proportionate share of the net pension liability (asset)			
- Traditional Pension Plan	\$96,119,103	\$54,128,882	\$19,121,691
- Combined Plan	(\$233,118)	(\$428,851)	(\$563,895)

2017:	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
Authority's proportionate share of the net pension liability (asset)			
- Traditional Pension Plan	\$123,270,390	\$80,688,946	\$45,204,828
- Combined Plan	\$14,971	(\$208,305)	(\$381,752)

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

9. Postemployment Benefits

Net OPEB Liability

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions--between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to allocate resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the Authority's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unforeseen future events require adjusting these estimates annually.

Ohio Revised Code limits the Authority's obligation for this liability to annually required payments. The Authority cannot control benefit terms or the manner in which OPEB are financed; however, the Authority does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting.

Plan Description – Ohio Public Employees Retirement System (OPERS)

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The Authority did not make any contributions to OPERS to fund health care in 2018.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017,

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The following is information related to the proportionate share and OPEB expense:

	OPERS
Proportion of the Net OPEB Liability:	
Current Measurement Date	0.341613%
Prior Measurement Date	0.341613%
Change in Proportionate Share	0.000000%
Proportionate Share of the Net	
OPEB Liability	\$37,096,623
OPEB Expense	\$2,626,106

At December 31, 2018, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS
Deferred Outflows of Resources	
Differences between expected and	
actual experience	\$28,898
Changes of assumptions	2,701,027
Changes in proportion and differences	
between City contributions and	
proportionate share of contributions	0
Total Deferred Outflows of Resources	\$2,729,925
Deferred Inflows of Resources	
Differences between expected and	
actual experience	\$0
Net difference between projected and	
actual earnings on OPEB plan investments	(2,763,451)
Total Deferred Inflows of Resources	(\$2,763,451)

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

The Authority did not report any amounts as deferred outflows of resources related to OPEB resulting from Authority contributions subsequent to the measurement date, therefore, none will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS
Year Ending December 31:	
2018	(\$614,322)
2019	(614,322)
2020	571,308
2021	690,862
2022	0
Thereafter	0
Total	\$33,526

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases,	3.25 to 10.75 percent
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.85 percent
Prior Measurement date	4.23 percent
Investment Rate of Return	6.50 percent
Municipal Bond Rate	3.31 percent
Health Care Cost Trend Rate	7.5 percent, initial
	3.25 percent, ultimate in 2028
Actuarial Cost Method	Individual Entry Age

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year of disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year of 2006. The base year of disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

		Weighted Average Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	34.00 %	1.88 %
Domestic Equities	21.00	6.37
Real Estate Investment Trust	6.00	5.91
International Equities	22.00	7.88
Other investments	17.00	5.39
Total	100.00 %	4.98 %

Discount Rate

A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the Authority's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following table presents the Authority's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the Authority's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is onepercentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	(2.85%)	(3.85%)	(4.85%)
Authority's proportionate share	<u> </u>	i	
of the net OPEB liability	\$49,284,464	\$37,096,623	\$27,236,780

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

Sensitivity of the Authority's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate

Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

		Cost Trend Rate		
	1% Decrease	Assumption	1% Increase	
	(6.5%)	(7.5%)	(8.5%)	
Authority's proportionate share				
of the net OPEB liability	\$35,493,559	\$37,096,623	\$38,752,544	

OPEB plan fiduciary net position

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued OPERS financial report.

Payable to the OPEB Plan

The Authority did not have a payable to the OPEB plan as of December 31, 2018 and 2017.

Other Benefits Provided

In addition to the other postemployment benefits provided by OPERS, SORTA also provides a \$2,000 life insurance benefit to each retired hourly employee.

The life insurance benefits are provided through group insurance arrangements which are funded by SORTA through payment of monthly insurance premiums. As of December 31, 2018, 501 individuals were eligible to receive life insurance benefits.

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

On its statements of net position as of December 31, 2018 and 2017, SORTA has recorded an accrued liability for life insurance benefits of \$703,321 and \$816,500, respectively. These liabilities represent the present value of the estimated future life insurance premiums that are expected to be paid for retirees who were eligible for benefits as of each of the dates indicated. The liability for life insurance benefits includes a provision for estimated amounts which will be paid for existing employees.

These liabilities were determined based on the following assumptions:

	2018	2017
Future annual increases in life insurance premiums	1.90%	2.10%
Remaining life expectancy* - Life	15.4 yrs	15.9 yrs
Interest factor	2.50%	1.90%

*Based on U.S. National Center for Health Statistics, Vital Statistics of the U.S. 2015 (most recent available).

The total provision recognized by the Authority for postemployment benefits not provided under OPERS was a credit balance of approximately \$73,000 and \$97,000 for the years ended December 31, 2018 and 2017, respectively.

10. Risk Management

SORTA is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God. Blanket insurance coverage has been obtained to cover damage or destruction to the Authority's property and SORTA is self-insured for public liability, personal injury, and third-party property damage claims. In addition, the City of Cincinnati has appropriated \$3,000,000 of funds held in the City Income Tax-Transit Fund (see Note 3). These funds may be used to fund individual claims against SORTA to the extent that each claim is in excess of \$100,000 per incident. Subsequent to year end, the City of Cincinnati agreed to transfer the funds to SORTA. Claims expense and a liability are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. The City of Cincinnati has also appropriated another \$2,000,000 of funds held in the City Income Tax-Transit Fund is a working capital reserve.

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

On January 1, 1995, the Authority became self-insured for workers' compensation benefits. Prior to 1995, SORTA was insured through the State of Ohio for workers' compensation benefits. The State of Ohio Bureau of Workers' Compensation continues to be liable for all claims prior to January 1, 1995. As shown below, the estimated amount due for workers' compensation claims is included in the accrual for estimated claims payable. SORTA carries liability insurance to cover any workers' compensation claim in excess of \$250,000 through December 31, 2001, \$350,000 through December 31, 2002, \$400,000 through January 31, 2011, and \$500,000 thereafter. The workers' compensation liability includes an amount for claims that may have been incurred but not reported. The claims liability has been calculated on an actuarial basis considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs, and other economic factors. The present value of the workers' compensation liability is calculated or using an interest rate of 1.9%.

On January 1, 2017, the Authority became self-funded for health insurance. In 2018 and 2017 respectively, the plan assumed a \$0.9 and \$1.6 million specific stop loss and a \$300,000 stop loss for the group in both years.

	Workers' <u>Compensation</u>	Public Liability/ Property Damage	Health <u>Insurance</u>	Total
Balance, January 1, 2016	\$4,336,427	\$437,130		\$4,773,557
Claims, net of changes in estimates Payments Balance, December 31, 2016	521,709 (773,616) 4,084,520	909,509 (320,664) 1,025,975		1,431,218 (1,094,280) 5,110,495
Claims, net of changes in estimates	711,351	823,152	\$10,221,216	11,755,719
Payments Balance, December 31, 2017	(797,936) 3,997,935	(171,340) 1,677,787	(8,564,318) 1,656,898	<u>(9,533,594)</u> 7,332,620
Claims, net of changes in estimates Payments	740,102 (722,064)	1,515,908 (277,776)	9,406,871 (9,747,303)	11,662,881 (10,747,143)
Balance, December 31, 2018	\$4,015,973	\$2,915,919	\$1,316,466	\$8,248,358

The changes in the liabilities for self-insured risks for the years ended December 31, 2018, 2017 and 2016 are as follows:

The liabilities above represent the Authority's best estimates based upon available information. Settled claims have not exceeded the Authority's commercial insurance coverage for any of the past three years.

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

11. Contingencies and Commitments

A. Litigation and Claims

It is the Authority's policy, within certain limits (see Note 10), to act as self-insurer for certain insurable risks consisting primarily of public liability, property damage, health insurance and workers' compensation. As of December 31, 2018, SORTA had been named in various public liability and property damage claims and suits, some of which seek significant damages. The ultimate outcome of those matters cannot be determined; however, it is the opinion of management that any resulting liability to the Authority in excess of the amount provided for in the accompanying statement of net position, and which is not covered by insurance, will not have a material adverse effect on the Authority's financial position.

B. Federal and State Grants

Under the terms of the Authority's various grants, periodic audits are required where certain costs could be questioned as not being eligible expenditures under the terms of the grants. At December 31, 2018, there were no questioned costs that had not been resolved with appropriate federal and state agencies. Questioned costs could still be identified during audits to be conducted in the future. In the opinion of SORTA's management, no material grant expenditures will be disallowed.

C. Purchase Commitments

The Authority has committed to purchase 43 Metro buses and 11 Access paratransit vehicles.

12. Energy Forward Pricing Mechanisms

Pursuant to Attorney General Opinion No.89-080 dated October 16, 1989, SORTA may enter into forward pricing mechanisms (e.g., commodity-type futures, options, contracts, etc.) as a budget risk reduction tool to manage price variability and cost/budget uncertainty associated with the purchase of Authority-consumed energy (e.g., diesel fuel). Since May 2006, SORTA has hedged its diesel consumption (approximately 3 million gallons per year) with Energy Forward Pricing Mechanisms (EFPM). This program's objective is to manage a large portion of Metro's exposure to fuel price swings. EFPMs may be comprised of any single or combined use of futures, options, options on futures, or fixed price delivery contracts. In 2018 and 2017, heating oil #2 futures contracts ("contracts") and fixed-price supply contracts were utilized. The SORTA Board approval limits contracts in-place to ninety percent of consumption expected in any one month. Additionally, a dynamic strategy using futures will also enhance SORTA's ability to maintain a relatively static forward pricing profile. This means that at any point in time, SORTA's fuel supply will be 90% hedged for each of the next 12 to 24 months and 50% for each of the next 25 to 36 months. The initial value of each contract is zero. The price of diesel fuel purchased any day is the published Cincinnati rack price for the prior day plus or minus a differential agreed to through a competitive bidding process. The differential to the published Cincinnati rack price was \$0.0137 per gallon and \$0.0157 per gallon at December 31, 2018 and 2017, respectively.

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

When fuel is purchased, contracts are exercised, thereby effectively tying the fuel price to the price of #2 heating oil as of the date of the contract's creation. For the years ending December 31, 2018 and 2017, gains of \$845,813 (29.3 cents per gallon) and losses of \$1,114,172 (39.2 cents per gallon), respectively, were recognized as a decrease and an increase, respectively, in diesel fuel expense. On December 31, 2018 and 2017, the remaining open contracts had \$563,174 of unrealized losses and \$1,054,297 of unrealized gains, respectively. There is no debt associated with these contracts and unrealized losses are fully funded.

As outlined in Governmental Accounting Standards Board Technical Bulletin 2003-1, there are certain risks attached to this program. Metro may face increased costs if: (1) fuel consumption falls below the contract levels, or (2) the closing value of the contract is below its nominal value.

13. New Accounting Pronouncements

In April, 2018, the GASB issued Statement No. 88, "Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements." The objective of this statement is to improve the information that is disclosed in notes to government financial statements related to debt, including borrowings and direct placements. This statement will not be effective for SORTA until the year ended December 31, 2019, and as such, the Authority has not yet determined the impact that this statement will have on its financial statements.

In June, 2018, the GASB issued Statement No. 89, "Accounting for Interest Cost Incurred Before the End of a Construction Period." The objectives of this statement are to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period, and to simplify accounting for interest cost incurred before the end of a construction period. This statement will not be effective for SORTA until the year ended December 31, 2020, and as such, the Authority has not yet determined the impact that this statement will have on its financial statements.

In August, 2018, the GASB issued Statement No. 90, "Majority Equity Interests—An Amendment of GASB Statements No. 14 and No. 61." The objectives of this statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization, and to improve the relevance of financial statement information for certain component units. This statement will not be effective for SORTA until the year ended December 31, 2019, and as such, the Authority has not yet determined the impact that this statement will have on its financial statements.

In May, 2019, the GASB issued Statement No. 91, "Conduit Debt Obligations. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This statement will not be effective for SORTA until the year ended December 31, 2021, and as such, the Authority has not yet determined the impact that this statement will have on its financial statements.

Notes to the Financial Statements As of December 31, 2018 and 2017 (continued)

14. Cincinnati Bell Connector/Cincinnati Streetcar Operations

In 2014, the Authority and the City of Cincinnati entered into an Operations and Maintenance Intergovernmental Agreement (OMIGA) whereby the Authority would manage the Cincinnati Bell Connector (streetcar), a new mode of transit owned by the City. As part of this agreement, the Authority will receive from the City funds to cover the daily operations of the streetcar, as well as other direct costs, administrative costs, and overhead. The Authority will collect and retain all passenger fares in segregated bank accounts maintained for this purpose. This agreement has no bearing on the City Income Tax-Transit Fund agreement with the City as discussed in Note 3.

In 2015, the Authority and Transdev Services, Inc. (Transdev) entered into an agreement, whereby Transdev would operate and maintain the streetcar. Under the terms of this agreement, Transdev would receive a \$1,100,000 fixed fee during the startup period from August, 2015 through August, 2016, and approximately \$17,375,000 over a base five year period from September, 2016 through August, 2021. There is an option of renewing the agreement for five one-year extensions for approximately \$19,850,000 over the period from September, 2021 through August, 2026.

The streetcar commenced revenue service on September 9, 2016.

During 2018 and 2017, various revenues and expenses relating to the operations of the streetcar have been included in the Statement of Revenues, Expenses and Changes in Net Position as required by GAAP. Additionally, various assets and liabilities have been included in the Statement of Net Position as of December 31, 2018 and 2017.

SORTA, as required under the OMIGA, maintains separate accounting records for monthly and year-to-date operations reporting purposes and furnishes such each month to both the Authority's Board of Trustees and the City. These reports, as well as internal policies and practices, allow the income and expenses as related to streetcar operations to be managed separate and apart from those of SORTA.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF AUTHORITY'S PROPORTIONATE SHARE OF NET PENSION LIAB OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PLAN DEFINED BENEFIT PENSION PLAN LAST FIVE YEARS (1)	KEQUIRED SUPPLEMENTARY INFORMATION ORITY'S PROPORTIONATE SHARE OF NET PENSION LIABILITY- EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PLAN DEFINED BENEFIT PENSION PLAN LAST FIVE YEARS (1)	SUPPLEMENTARY INFOR ROPORTIONATE SHARE C S RETIREMENT SYSTEM - ED BENEFIT PENSION PL LAST FIVE YEARS (1)	MATION F NET PENSION - TRADITIONAL AN	LIABILITY- PLAN	
	2018	2017	2016	2015	2014
Authority's Proportion of the Net Pension Liability	0.345032%	0.355328%	0.351326%	0.354394%	0.354394%
Authority's Proportionate Share of the Net Pension Liability	\$54,128,882	\$80,688,946	\$60,854,092	\$42,743,877	\$41,778,435
Authority's Covered Payroll	\$45,604,538	\$45,953,908	\$50,985,667	\$50,690,058	\$44,929,023
Authority's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	118.69%	175.59%	119.36%	84.32%	92.99%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		84.66%	81.08%	86.45%	86.36%
Amounts presented as of the Authority's measu	measurement date which is the prior fiscal year end.	is the prior fiscal y	ear end.		

(1) Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for only those years for which information is available.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF AUTHORITY'S PROPORTIONATE SHARE OF NET PENSION ASSET- OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - COMBINED PLAN DEFINED BENEFIT PENSION PLAN LAST FIVE YEARS (1)	REQUIRED SUPPLEMENTARY INFORMATION DULE OF AUTHORITY'S PROPORTIONATE SHARE OF NET PENSION A OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - COMBINED PLAN DEFINED BENEFIT PENSION PLAN LAST FIVE YEARS (1)	IRED SUPPLEMENTARY INFORMA KITY'S PROPORTIONATE SHARE OI PLOYEES RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLAN LAST FIVE YEARS (1)	1ATION OF NET PENSIC - COMBINED P IN	IN ASSET- LAN	
	2018	2017	2016	2015	2014
Authority's Proportion of the Net Pension Asset	0.315025%	0.374267%	0.33512%	0.333761%	0.333761%
Authority's Proportionate Share of the Net Pension Asset	\$428,851	\$208,305	\$163,077	\$128,506	\$35,022
Authority's Covered Payroll	\$1,290,177	\$1,456,850	\$1,415,300	\$1,363,792	\$1,119,731
Authority's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	33.24%	14.30%	11.52%	9.42%	3.13%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset		137.28%	116.90%	114.83%	105.00%
Amounts presented as of the Authority's me	measurement date which is the prior fiscal year end.	is the prior fiscal ye	ar end.		

(1) Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for only those years for which information is available.

OHIO PUBLI	REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF AUTHORITY'S CONTRIBUTIONS BLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PLAN DEFINED BENEFIT PENSION PLAN LAST SIX YEARS (1)	JIRED SUPPLEMENTARY INFORMA DULE OF AUTHORITY'S CONTRIBU LOYEES RETIREMENT SYSTEM - TI DEFINED BENEFIT PENSION PLAN LAST SIX YEARS (1)	REQUIRED SUPPLEMENTARY INFORMATION CHEDULE OF AUTHORITY'S CONTRIBUTIONS EMPLOYEES RETIREMENT SYSTEM - TRADIT DEFINED BENEFIT PENSION PLAN LAST SIX YEARS (1)	ON ONS DITIONAL PL/	Z	
	2018	2017	2016	2015	2014	2013
uired Contribution	\$6,587,462	\$5,928,590	\$5,514,469	\$6,118,280	\$6,082,807	\$5,840,

	2018	2017	2016	2015	2014	2013	
Contractually Required Contribution	\$6,587,462	\$5,928,590	\$5,514,469	\$6,118,280	\$6,082,807	\$5,840,773	,
Contributions in Relation to the Contractually Required Contribution	(6,587,462)	(5,928,590)	(5,514,469)	(6,118,280)	(6,082,807)	(5,840,773)	
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0	\$0	\$0	
Authority's Covered Payroll	\$47,053,297	\$45,604,538	\$45,953,908	\$50,985,667	\$50,690,058	\$44,929,023	
Contributions as a Percentage of Covered Payroll	14%	13%	12%	12%	12%	13%	

(1) Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for only those years for which information is available.

	2013
N	2014
REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF AUTHORITY'S CONTRIBUTIONS DHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - COMBINED PLAN DEFINED BENEFIT PENSION PLAN LAST SIX YEARS (1)	2015
REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF AUTHORITY'S CONTRIBUTIONS JC EMPLOYEES RETIREMENT SYSTEM - COMB DEFINED BENEFIT PENSION PLAN LAST SIX YEARS (1)	2016
SUPPLEMENTARY INI DF AUTHORITY'S CON EES RETIREMENT SYS IED BENEFIT PENSION LAST SIX YEARS (1)	2017
REQUIRED SCHEDULE (3LIC EMPLOYI DEFIN	2018
IUA OIHO	

Contractually Required Contribution	\$204,251	\$167,723	\$174,822	\$169,836	\$163,655	\$145,565
Contributions in Relation to the Contractually Required Contribution	(204,251)	(167,723)	(174,822)	(169,836)	(163,655)	(145,565)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0	\$0	\$0
Authority's Covered Payroll	\$1,458,932	\$1,290,177	\$1,456,850	\$1,415,300	\$1,363,792	\$1,119,731
Contributions as a Percentage of Covered Payroll	14%	13%	12%	12%	12%	13%

(1) Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for only those years for which information is available.

	2018	2017	
Authority's Proportion of the Net Pension Liability	0.341613%	0.341613%	
Authority's Proportionate Share of the Net Pension Liability	\$37,096,622	\$34,504,043	
Authority's Covered-Employee Payroll	\$46,894,715	\$47,410,758	
Authority's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	79.11%	72.78%	
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		54.14%	
Amounts presented as of the Authority's measurement date which is the prior fiscal year end.	asurement date which	s the prior fiscal year end	Ŧ

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM – TRADITIONAL AND COMBINED PLANS SCHEDULE OF AUTHORITY'S PROPORTIONATE SHARE OF NET OPEB LIABILITY-

REOUIRED SUPPLEMENTARY INFORMATION

POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

LAST TWO YEARS (1)

compiled, the Authority will present information for only those years for which information is available.

(1) Information is required to be presented for 10 years. However, until a full 10-year trend is

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF AUTHORITY'S CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL AND COMBINED PLANS POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS LAST SIX YEARS (1)	REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF AUTHORITY'S CONTRIBUTIONS PLOYEES RETIREMENT SYSTEM – TRADITIONAL AND C POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS LAST SIX YEARS (1)	UPPLEMENTARY IN AUTHORITY'S CON MENT SYSTEM – TR/ WT BENEFITS OTHEN LAST SIX YEARS (1)	QUIRED SUPPLEMENTARY INFORMATION EDULE OF AUTHORITY'S CONTRIBUTIONS S RETIREMENT SYSTEM – TRADITIONAL AN IPLOYMENT BENEFITS OTHER THAN PENSI LAST SIX YEARS (1)	N NS AND COMBIN VSIONS	ED PLANS	
	2018	2017	2016	2015	2014	2013
Contractually Required Contribution	\$0	\$468,947	\$948,215	\$1,048,019	\$1,041,077	\$460,488
Contributions in Relation to the Contractually Required Contribution	0	(468,947)	(948,215)	(1,048,019)	(1,041,077)	(460,488)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0	\$0	\$0
Authority's Covered-Employee Payroll	48,512,229	46,894,715	47,410,758	52,400,967	52,053,850	46,048,754
Contributions as a Percentage of Covered-Employee Payroll	%0	1%	2%	2%	2%	1%

compiled, the Authority will present information for only those years for which information is available. (1) Information is required to be presented for 10 years. However, until a full 10-year trend is

Supplemental Schedule of Revenues, Expenses and Changes in Net Position— Budget and Actual (GAAP Basis) For Fiscal Year Ended December 31, 2018

	<u>Budget</u>	Actual	Variance Positive <u>(Negative)</u>
Operating revenues	\$20,057,133	\$22,153,601	\$2,096,468
Operating expenses other than depreciation and amortization:	, ,,,,,,,,,,,	, , - ,	1 //
Labor	46,218,819	46,316,509	(97,690)
Fringe benefits	24,520,844	29,778,833	(5,257,989)
Materials and supplies consumed	11,674,193	12,068,615	(394,422)
Services	5,612,727	6,549,855	(937,128)
Utilities	1,233,034	1,211,692	21,342
Casualty and liability	862,491	1,670,801	(808,310)
Taxes	818,973	844,289	(25,316)
Purchased transportation services	6,468,914	9,784,514	(3,315,600)
Leases and rentals	713,843	671,220	42,623
Miscellaneous	914,515	737,587	176,928
Total	99,038,352	109,633,915	(10,595,563)
Depreciation and amortization	14,147,389	14,147,389	
Total operating expenses	113,185,741	123,781,304	(10,595,563)
Operating loss	(93,128,608)	(101,627,703)	(8,499,095)
Non-operating revenues (expenses):			
Local operating grants and special fare assistance	64,942,388	61,428,030	(3,514,358)
Federal maintenance grants and reimbursements	12,364,236	15,203,871	2,839,635
State maintenance grants, reimbursements			
and special fare assistance	777,595	780,363	2,768
Investment income-net	323,652	713,652	390,000
Increase in fair value of investments	-	3,361	3,361
Non-transportation revenue	573,348	3,617,841	3,044,493
Other non-operating expenses	(1,010,457)	(1,010,457)	
Total	77,970,762	80,736,661	2,765,899
Net loss before capital grant activity	(15,157,846)	(20,891,042)	(5,733,196)
Capital grant revenue		4,313,416	4,313,416
Decrease in net position during the year	(15,157,846)	(16,577,626)	(1,419,780)
Net position, beginning of year (as restated)	8,193,966	8,193,966	
Net position, end of year	(\$6,963,880)	(\$8,383,660)	(\$1,419,780)

STATISTICAL SECTION

This part of the Southwest Ohio Regional Transit Authority's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Authority's overall financial health.

Contents	Page(s)
Financial Trends	67-74
These schedules contain trend information to help the reader understand how the Authority's financial performance and well-being have changed over time.	
Revenue Capacity	75
This schedule contains information to help the reader assess the Authority's most significant local revenue source, the City of Cincinnati Income Tax Transit Fund.	
Debt Capacity	76
These schedules present information to help the reader assess the affordability of the Authority's current levels of outstanding debt and the Authority's ability to issue additional debt in the future.	
Economic and Demographic Information	
These schedules offer economic and demographic indicators to help the reader understand the environment within which the Authority's financial activities take place.	
Operating Information	79-86
These schedules contain service and infrastructure data to help the reader understand how the information in the Authority's financial report relates to the services the Authority provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

Net Position and Changes in Net Position - Last Ten Years (dollars in thousands)	on - Last Te	en Years								
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Operating revenues										
Passenger fares for transit service	\$21,976	\$23,211	\$22,778	\$23,387	\$23,495	\$22,904	\$21,859	\$21,220	\$20,623	\$20,151
Special transit fares	439	689	717	668	728	817	871	921	982	\$953
Auxiliary transportation revenue	603	409	585	598	574	540	666	907	991	\$1,049
Total operating revenues	23,018	24,309	24,081	24,653	24,797	24,262	23,396	23,048	22,596	22,154
Non-operating revenues										
Operating assistance from the City of Cincinnati										
Income Tax-Transit Fund	41,369	36,679	37,457	41,625	42,978	44,417	47,340	50,242	50,535	54,759
Federal maintenance grants and reimbursements	19,589	15,701	15,404	15,082	15,521	17,193	14,764	15,325	15,401	15,204
Federal grant pass-through	2,989	351	271	244	5,368	21,983	13,545	3,833	0	0
State maintenance grants and reimbursements and										
special fare assistance	1,701	1,248	862	807	804	784	790	780	767	780
Local operating grants and fare assistance	7,639	7,351	7,167	7,209	6,413	6,617	6,442	6,276	6,454	6,669
Investment income, net	496	611	236	147	88	107	118	151	327	714
Increase (decrease) in fair value of investments	(444)	(202)	(46)	2	(15)	ъ	12	4	(9)	3
Non-trans portation revenue	629	690	673	392	657	476	1,114	2,397	3,841	3,618
Total non-operating revenues	73,968	62,124	62,024	65,508	71,814	91,581	84,126	79,009	77,318	81,747
Total Revenues	96,986	86,433	86,105	90,161	96,611	115,843	107,522	102,057	99,914	103,901
Onersting evolutes										
	010 11	10,00							10.00	
Labor	41,368	38,284	39,632	40,470	41,135	42,660	42,947	43,689	44,251	46,31/
Fringe benefits	20,096	19,395	18,/25	20,699	21,552	21,986	19,/56	25,835	35,824	29,179
Materials and supplies consumed	16,779	12,663	12,713	15,148	14,793	14,954	14,677	12,735	12,179	12,069
Services	3,738	3,726	3,371	3,408	3,486	3,799	4,553	6,537	5,309	6,550
Utilities	1,807	1,868	1,602	1,402	1,475	1,519	1,435	1,108	1,201	1,212
Casualty and liability	954	1,769	804	515	67	(19)	14	788	844	1,671
Taxes	961	853	851	862	846	865	842	830	818	844
Purchased transportation services	6,058	5,475	5,465	5,522	5,136	5,424	6,131	7,768	9,277	9,785
Leases and rentals	457	503	547	568	588	647	596	613	654	671
Miscellaneous	388	627	561	681	921	790	652	758	768	738
Grant pass-through	2,989	351	271	244	5,368	21,983	13,545	3,833	0	0
Depreciation and amortization	11,109	11,485	10,608	13,804	14,449	14,191	14,783	15,389	15,249	14,147
Total operating expenses	106,704	96'96	95,150	103,322	109,815	128,797	119,930	119,883	126,374	123,781
Non-operating expenses	1,392	1,147	1,575	852	1,300	1,420	1,117	1,061	1,026	1,011
Total Expenses	108,096	98,146	96,725	104,174	111,115	130,217	121,047	120,944	127,400	124,792

(continued)

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STATISTICAL SECTION

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Net Position and Changes in Net Position - Last Ten Years (continued) (dollars in thousands)

	2009	2010	2011	2012	2013	2014 2015	2015	2016	2017	2018
Capital grant revenue	31,186	9,641	22,023	21,788	20,708	3,836	20,804	12,321	1,327	4,313
Increase (decrease) in net position	\$20,076	(\$2,072)	(\$2,072) \$11,403	\$7,774		\$6,204 (\$10,538)	\$7,278	(\$6,566)	\$7,278 (\$6,566) (\$26,159) (\$16,578)	(\$16,578)
Net position at year-end										
Investment in capital assets	\$85,627	\$88,555	\$99,958	\$107,659	\$114,077	\$103,449		\$109,815 \$106,713	\$92,780	\$83,046
Res tricted	3,662	746	4,350	2,238	6,053	7,098	494	312	555	2,697
Unrestricted	1,581	(203)	(4,107)	(1,921)	(5,951)	(906)	(34,886)	(38,168)	(50,637)	(94,127)
Total net position	\$90,870	\$88,797	\$100,201	\$88,797 \$100,201 \$107,975 \$114,179 \$103,641	\$114,179	\$103,641	\$75,423	\$68,857	\$42,698	(\$8,384)

Source: SORTA's audited financial statements for each year. Some balances may have been reclassified to conform with the current year's presentation.

Note: The 2015 net position reflects a \$35,497 adjustment related to the adoption of GASB 68.

Note: The 2018 net position reflects a \$34,504 adjustment related to the adoption of GASB 75.

Note: Totals shown above may not be mathematically accurate as displayed due to rounding.

Revenues by Source - Last Ten Years (dollars in thousands)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Operating Revenues Passenger fares for transit service (1)	\$29,837	\$30,669	\$30,001	\$30,596	\$29,909	\$29,522	\$28,301	\$27.496	\$27,077	\$26,821
Special transit fares	439	689	717	668	728	817	871	921	982	953
Auxiliary transportation revenue	603	409	585	598	574	540	666	907	991	1,049
Total operating revenues	30,879	31,767	31,303	31,862	31,211	30,879	29,838	29,325	29,050	28,823
Non-Operating Revenues										
Operating assistance from the City of Cincinnati										
Income Tax-Transit Fund	41,369	36,679	37,457	41,625	42,978	44,417	47,340	50,242	50,535	54,759
Federal grants and reimbursements (1)	19,589	15,701	15,404	15,082	15,521	17,193	14,764	15,325	15,401	15,204
Federal grant pass-through: Cincinnati Zoo Transit Hub	2,765	0	0	0	0	0	0	0	0	0
Federal grant pass-through: City of Cincinnati Streetcar	0	0	0	0	5,096	21,731	13,355	3,770	0	0
Federal grant pass-through: Everybody Rides Metro	224	351	271	244	272	252	190	63	0	0
State grants and reimbursements (1)	1,479	1,141	806	807	804	784	790	780	767	780
Investment income	52	104	190	149	73	112	130	155	321	717
Non-transportation revenues	630	069	673	392	657	476	1,114	2,397	3,841	3,618
Total non-operating revenues	66,108	54,666	54,801	58,299	65,401	84,964	77,683	72,732	70,864	75,078
Total Revenues	\$96,987	\$86,433	\$86,104	\$90,161	\$96,612	\$115,843	\$107,521	\$102,057	\$99,914	\$103,901
	:									

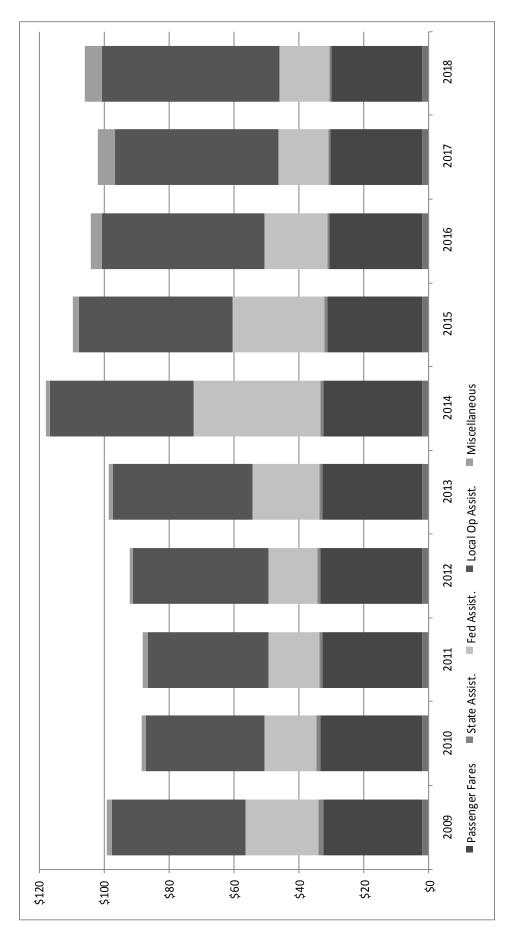
Amounts are presented in accordance with accounting principles generally accepted in the United States of America. Totals may not be mathematically accurate as displayed due to rounding.

Source: Derived from SORTA's independently audited annual financial statements, except for passenger revenue, and State grants and reimbursements.

Note 1: For purposes of the table above, Passenger Fares include farebox revenues, along with subsidies received from FTA, ODOT, Cincinnati Public Schools, and certain government units to support farebox discounts offered at certain times during the year. Subsidies are classified as Non-Operating Revenues in the Authority's Basic Financial Statements.



Revenues by Source – Last Ten Years (dollars in millions)



Revenues and Operating Assistance – Comparison to Industry Trend Data Last Ten Years

TRANSPORTATION INDUSTRY (1):

CE	TOTAL	TOTAL REVENUES		62.5% 100.0%								
OPERATING ASSISTANCE		FEDERAL	8.2%	9.4%	9.8%	8.9%	8.9%	8.6%	8.3%	8.0%	8.5%	*
OPERATI	STATE &	LOCAL (3)	54.4%	53.1%	52.5%	54.0%	54.8%	55.5%	54.3%	55.7%	55.2%	*
ENUE		TOTAL	37.4%	37.5%	37.7%	37.1%	36.3%	35.9%	37.4%	36.3%	36.3%	*
ID OTHER REVI		OTHER (2)	5.9%	5.4%	4.9%	4.6%	3.8%	3.9%	4.9%	5.0%	5.0%	*
OPERATING AND OTHER REVENUE		PASSENGER	31.5%	32.1%	32.8%	32.5%	32.5%	32.0%	32.5%	31.3%	31.3%	×
		YEAR	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

SOUTHWEST OHIO REGIONAL TRANSIT AUTHORITY:

	TOTAL	REVENUES										
		TOTAL	67.5%	62.4%	62.6%	64.0%	60.9%	72.8%	71.4%	68.8%	66.7%	68.1%
OPERATING ASSISTANCE		FEDERAL	23.3%	18.6%	18.2%	17.0%	21.6%	33.8%	26.4%	18.8%	15.4%	14.6%
OPERAT	STATE &	LOCAL (3)	44.2%	43.8%	44.4%	47.0%	45.3%	39.0%	45.0%	50.0%	51.3%	53.5%
ENUE		TOTAL	32.5%	37.6%	37.4%	36.0%	33.1%	27.2%	28.6%	31.2%	33.3%	31.9%
DPERATING AND OTHER REVENUE		OTHER (2)	1.3%	1.3%	1.7%	1.3%	1.4%	1.0%	1.4%	3.4%	5.2%	5.2%
OPERATING A		PASSENGER	31.2%	36.3%	35.7%	34.7%	31.7%	26.2%	27.2%	27.8%	28.1%	26.7%
		YEAR	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

*Information is not available

Source: The American Public Transit Association, "2019 APTA Public Transportation Fact Book".
 Includes auxiliary transportation revenues, interest income, and other non-transportation revenues.
 Includes local income tax revenues, state operating grants, state fuel tax reimbursements.

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Operating Expenses Other Than Depreciation and Amortization:										
Labor	\$41,368	\$38,284	\$39,632	\$40,470	\$41,135	\$42,660	\$42,947	\$43,689	\$44,251	\$46,317
Fringe Benefits	20,096	19,395	18,725	20,699	21,552	21,986	19,756	25,835	35,824	29,779
Materials and supplies consumed	16,779	12,663	12,713	15,148	14,793	14,954	14,677	12,735	12,179	12,069
Services	3,738	3,726	3,371	3,408	3,486	3,799	4,553	6,537	5,309	6,550
Utilities	1,807	1,868	1,602	1,402	1,475	1,519	1,435	1,108	1,201	1,212
Casualty and liability	954	1,769	804	515	67	(19)	14	788	844	1,671
Taxes	961	853	851	862	846	865	842	830	818	844
Purchased transportation services	6,058	5,475	5,465	5,522	5,136	5,424	6,131	7,768	9,277	9,785
Leases and rentals	457	503	547	568	588	647	596	613	654	671
Miscellaneous	388	627	561	681	921	790	652	758	768	738
Total	92,606	85,163	84,271	89,275	89,999	92,624	91,602	100,661	111,125	109,634
Federal grant pass-through: Cincinnati ZooTransit Hub	2,765	0	0	0	0	0	0	0	0	0
Federal grant pass-through: City of Cincinnati Streetcar	0	0	0	0	5,096	21,731	13,355	3,770	0	0
Federal grant pass-through: Everybody Rides Metro	224	351	271	244	272	252	190	63	0	0
Depreciation and Amortization	11,109	11,485	10,608	13,804	14,449	14,191	14,783	15,389	15,249	14,147
Total Operating Expenses	\$106,704	\$96,999	\$95,150	\$103,322	\$109,816	\$128,798	\$119,930	\$119,883	\$126,374	\$123,781

Amounts are presented in accordance with accounting principles generally accepted in the United States of America.

Totals may not be mathematically accurate as displayed due to rounding. Source: SORTA's independently audited annual financial statements.

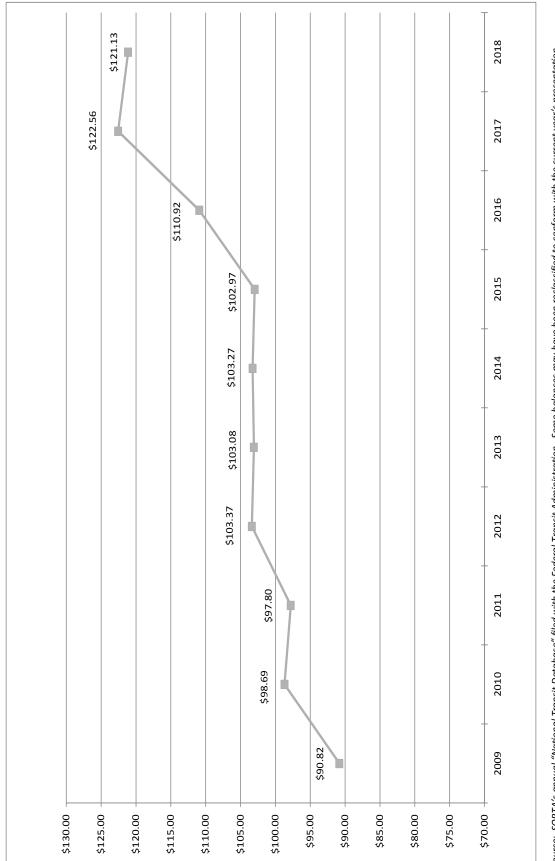
SORTA CAFR 2018

Southwest Ohio Regional Transit Authority

Expenses by Object Class—Last Ten Years

(dollars in thousands)

Southwest Ohio Regional Transit Authority Operating Expenses per Vehicle Hour – Last Ten Years



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Operating Expenses - Comparison to Industry Trend Data Last Ten Years

TRANSPORTATION INDUSTRY (1):

TOTAL	OPERATING	EXPENSES (2)	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	*
		OTHER	-2.5%	-2.3%	-2.2%	-1.8%	1.8%	1.7%	1.8%	1.6%	1.6%	*
PURCHASED	TRANSPOR-	TATION	14.0%	13.8%	13.3%	13.8%	13.7%	13.6%	14.2%	13.7%	14.2%	*
CASUALTY	AND	LIABILITY	2.3%	2.6%	2.6%	2.2%	2.4%	2.5%	2.4%	2.7%	2.8%	*
		<u>UTILITIES</u>	3.5%	3.4%	3.3%	3.2%	3.1%	3.2%	3.0%	2.7%	2.8%	*
		SERVICES	6.6%	6.6%	6.6%	6.9%	7.1%	6.9%	7.3%	7.6%	8.0%	*
MATERIALS	AND	<u>SUPPLIES</u>	11.3%	10.7%	11.4%	11.7%	11.2%	11.0%	9.8%	8.9%	8.7%	*
LABOR	AND	FRINGES	64.8%	65.2%	65.0%	64.0%	60.7%	61.1%	61.5%	62.8%	61.9%	*
		YEAR	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

SOUTHWEST OHIO REGIONAL TRANSIT AUTHORITY (3):

* Information is not available

(1) Source: The American Public Transit Association, "2019 APTA Transit Fact Book".

(2) Operating expenses exclude depreciation and amortization and grant pass-through.

(3) Source: Derived from SORTA's independently audited annual financial statements.

City Income Tax—Transit Fund (dollars in thousands)

ENDING BALANCE (1) (2)	\$11,340	13,670	15,046	15,455	14,230	8,884	9,939	15,625	5,991	7,813	
OTHER DISTRIBUTIONS B	\$854	672	2,420	714	863	515	1,023	561	1,848	703	\$10,173
DISTRIBUTIONS TO SORTA (3)	\$46,536	40,392	41,745	45,046	47,954	53,947	49,553	47,503	61,453	51,799	\$485,928
OTHER E RECEIPTS	\$176	207	191	94	26	38	66	157	148	166	\$1,302
.3% INCOME TAX COLLECT	\$43,150	43,187	45,350	46,075	47,566	49,078	51,532	53,593	53,519	54,158	\$487,208
BEGINNING <u>BALANCE</u>	\$15,404	11,340	13,670	15,046	15,455	14,230	8,884	9,939	15,625	5,991	
YEAR	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	

Source: City of Cincinnati, "Combining Statement of Revenue, Expenditures and Changes in Fund Balance. Based on City of Cincinnati fiscal year end of June 30.

Balance includes a \$3,000,000 self-insurance reserve.
 Balance includes an additional \$2,000,000 working-capital reserve.
 Includes operating and capital assistance.

Outstanding Debt – Last Ten Years (in thousands, except per capita amounts)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Outstanding debt by type: Capital lease obligation	\$5,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Total outstanding debt	\$5,000	\$0	0\$	0\$	0\$	0\$	\$0	¢0	0\$	\$0
Population - Hamilton County, Ohio (1)	855	802	800	802	805	807	808	809	814	817
Outstanding debt per capita	\$5.85	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00

Notes: SORTA had leased revenue vehicles under a master lease-purchase agreements with local financial institutions. Based on the terms of these agreements, they have been classified as capital leases. Investments with local financial institutions have been made to compensate the amount/term of the capital lease obligation.

Source: (1) Hamilton County Data Center.

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Southwest Ohio Regional Transit Authority Demographic Statistics

MEDIAN INCOME	\$5,483	\$10,486	\$10,673	\$15,354	\$24,053	\$29,197
MEDIAN <u>AGE</u>	30.3	*	30.0	32.7	35.5	37.1
YEAR (1)	1960	1970	1980	1990	2000	2010

	POPULATION (4)	855,062	802,374	800,362	802,038	804,520	806,631	807,598	809,099	813,822	816,684
UNEMPLOYMENT	<u>RATE (3)</u>	8.9%	9.4%	8.6%	7.0%	7.1%	5.3%	4.5%	4.3%	4.4%	4.1%
K-12 SCHOOL	ENROLLMENT (2)	149,944	148,212	145,438	138,879	149,179	134,943	134,734	134,786	134,916	*
	YEAR	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

Note: All information presented is for Hamilton County, Ohio.

* Information is not available.

Source: (1) U.S. Bureau of the Census. (2) MDR's School Directory - Ohio/American Fact Finder (3) OhioLMI.com. (4) Quickfacts.census.gov.

STATISTICAL SECTION

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Principal Employers in Primary Service Area Calendar Years 2018 and 2009

2018

			Percentage of Total
Employer	Nature of Business	Employees	County Employment
Kroger Co.	National grocery retailer	15,668	4.0%
Cincinnati Children's Hospital Medical Center	Pediatric medical center	15,661	4.0%
Trihealth, Inc.	Health care system	12,500	3.2%
UC Health	Health care system	10,991	2.8%
University of Cincinnati	Public university	10,798	2.7%
Mercy Health	Health care system	10,500	2.7%
Proctor & Gamble Co.	Consumer products company	10,000	2.5%
GE Aviation	Jet engines/components	9,700	2.5%
Fifth Third Bancorp	Banking and financial services	7,503	1.9%
City of Cincinnati	Local government	6,671	1.7%
	Total	109,992	27.8%
	Total County Employment:	395,200	

2009

			Percentage of Total
Employer	Nature of Business	Employees	County Employment
Kroger Co.	National grocery retailer	17,000	4.3%
University of Cincinnati	Public university	15,340	3.8%
Proctor & Gamble Co.	Consumer products company	13,000	3.3%
Cincinnati Children's Hospital Medical Center	Pediatric medical center	11,385	2.8%
Health Alliance of Greater Cincinnati	Health care system	10,000	2.5%
Trihealth, Inc.	Health care system	9,875	2.5%
Archdiocese of Cincinnati	Roman Catholic diocese	8,000	2.0%
Wal-Mart Stores	Discount retailer	7,375	1.8%
Mercy Health Partners	Health care system	7,316	1.8%
Fifth Third Bank	Financial services company	7,219	1.8%
	Total	106,510	26.6%
	Total County Employment	399,900	

Source: 2018 Business Courier Book of Lists; 2009 Business Courier Book of Lists.

2014 2015 2016 2017 2018)4 16,426,147 15,964,372 15,013,274 14,265,533 13,750,630	17 55,423 54,289 51,046 48,785 46,903	51 11,254,346 11,171,698 11,226,917 11,158,571 11,125,973	27 38,261 37,937 38,076 37,980 37,881	11 9,669,391 9,558,809 9,622,716 9,587,065 9,601,059	1 89,546,000 97,051,405 83,272,418 80,448,290 81,723,692
)4 198,202 210,381 222,719 227,896 231,101	31 716 761 807 827 838	10 1,643,738 1,713,592 1,776,392 1,802,344 1,997,277	17 5,936 6,199 6,437 6,543 7,241	15 1,379,346 1,431,799 1,486,637 1,510,091 1,560,675	14 1 078 056 2 250 402 2 171 401 2 210 607 2 771 663
2013	16,769,004	57,247	11,081,761	37,627	9,464,791	81,125,391
	177,004	631	1,528,330	5,447	1,315,545	1 964 744
2012	17,390,349	59,544	11,175,537	37,908	9,351,070	86,595,685
	162,771	570	1,450,664	5,079	1,258,233	1 816 574
2011	18,784,769	63,706	11,075,394	37,506	9,178,389	94,763,303
	172,963	604	1,531,529	5,350	1,335,563	2 056 530
2010	18,821,828	64,711	10,947,052	37,101	8,923,481	86,058,502
	185,804	648	1,629,544	5,687	1,422,463	1 021 873
2009	22,886,445	77,389	12,355,966	41,714	10,445,144	103,965,183
	234,507	805	2,064,155	7,087	1,809,465	7 5 71 802
Ţ	System Ridership (1) Motor bus Demand responsive	Average Weekday System Ridership (1) Motor bus Demand responsive	Vehicle Miles Operated (1) Motor bus Demand responsive	Average Weekday Vehicle Miles Operated (1) Motor bus Demand responsive	Revenue Miles (1) Motor bus Demand responsive	Passenger Miles (1) Motor bus Demand reconsive

Operating Statistics - Last Ten Years

(continued)

79

STATISTICAL SECTION

80

Operating Statistics - Last Ten Years (continued)

- Vehide Hours Operated (1)	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
woror bus Demand responsive	892,290 127,345	/00,18/ 102,726	/0/,333 94,368	774,170 89,439	04,763	104,948	109,880	/93,414 114,106	/ 90,422 116,291	
Vehicle Revenue Hours (1) Motor bus Demand responsive	802,130 105 574	687,273 83638	695,282 77 774	713,214 73 299	717,809 77 564	736,720 84 775	731,157 88 198	736,542 92 111	734,962 94 096	
Diesel Fuel Consumption (In Gallons) (1)	3,361,994	2,965,930	2,977,079	2,992,001	2,957,637	2,944,422	2,911,345	2,900,930	2,839,431	
Fleet Requirements (During Peak Hours) (1) Motor bus	324	280	287	289	297	297	297	299	299	
Demand responsive	48	48	48	48	48	48	48	48	48	
Total Revenue Vehicles During Period (1) Motor bus	388	333	745	346	356	356	357	357	360	
Demand responsive	52	53	48	48	48	48	56	52	56	
Number of Full Time Employees (2) (3)	744	722	704	719	808	791	834	780	859	
Sources:										

(1) SORTA's annual "National Transit Database" (NTD) report filed with the Federal Transit Administration. Note that in 2012, SORTA began reporting annual system ridership using data

provided by farebox transactions, which represents a change from the sampling methodology used in prior years.

(2) Human Resources Department "Personnel Distribution - Department Breakdown" report. (3) Beginning in 2017 – Budgeted Headcount report prepared by the Finance Department.

SORTA CAFR 2018

Capital Asset Information as of December 31, 2018

ACCESS

SILVERTON

1801 Transpark Drive, Cincinnati, Ohio 45229	ti, Ohio 45229	7000 Montgomery Road, Cincinnati, Ohio 45236	hio 45236
Building Total Square Footage Which includes:	76,518	Building Total Square Footage Which includes:	3,2
Office space	9,685	Office space	1,2
Operations	21,480	Operations	1,9
Maintenance	11,793	Maintenance	
Storage	33,560	Storage	
Real Estate Acreage Sq. Ft. parking lot	5.65 41,430	Real Estate Acreage Sq. Ft. parking lot	28,8 28,8

1,260 1,927 0 50

3,237

2.25 28,800

120

Park and Ride Spaces

FOREST PARK, PARK AND RIDE

1160 Kemper Meadow Drive, Cincinnati, Ohio 45240

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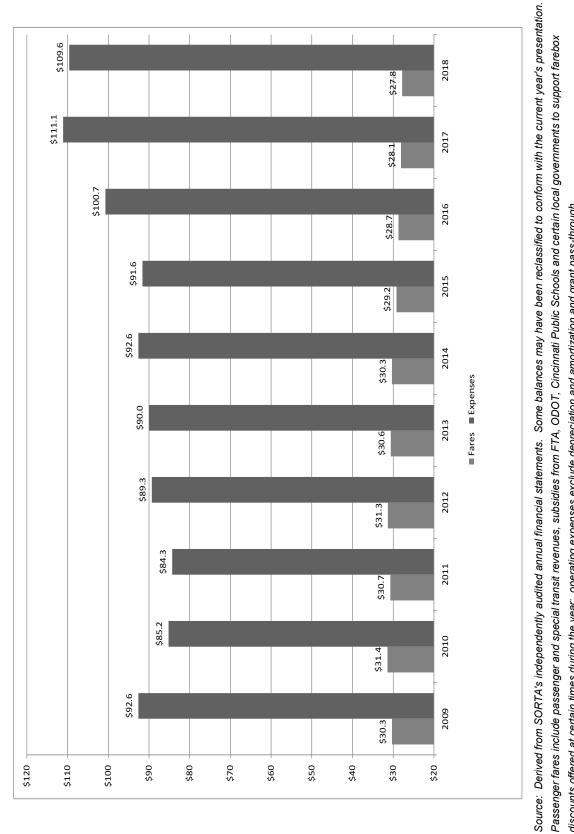
(continued)

Capital Asset Information as of December 31, 2018 (continued)

PARATF	ARATRANSIT VEHICLES		BUSES		
Quantity		Manufacturer	Quantity	<u>Year</u>	Manufacturer
ო		Eldorado	9	2001	Gillig
-		Eldorado	29	2002	Gillig
ო		Chevrolet	23	2004	Gillig
4		Chevrolet	38	2006	Gillig
20	2013	Eldorado	~	2008	Gillig
19		Eldorado	30	2008	New Flyer
2		Eldorado	67	2009	New Flyer
52	Total Darati	ahirlas	7	2010	New Flyer
10			~	2011	Gillig
			14	2011	New Flyer
			44	2012	Gillig
			33	2013	Gillig
			37	2015	Gillig
			22	2016	Gillig
			5	2018	Gillig

Total Buses

357



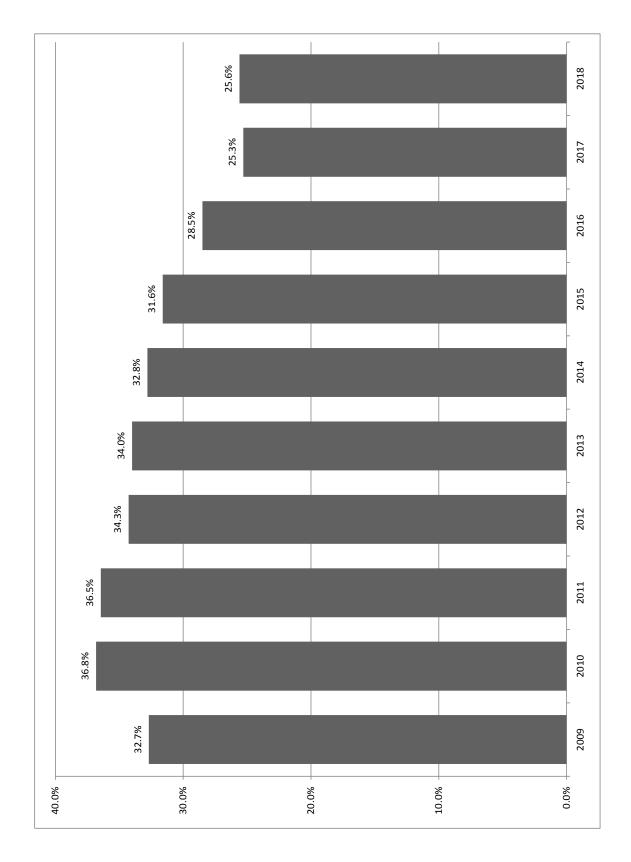
Passenger Fares vs. Operating Expenses - Last Ten Years

Southwest Ohio Regional Transit Authority

discounts offered at certain times during the year; operating expenses exclude depreciation and amortization and grant pass-through.



Passenger Fares Recovery Ratio - Last Ten Years



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Southwest Ohio

Revenue Rates - Last Ten Years

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Cash or Token Fares										
Zone 1 fare (3)	\$1.50	\$1.75	\$1.75	\$1.75	\$1.75	\$1.75	\$1.75	\$1.75	\$1.75	\$1.75
Zone 2 fare (3)	\$2.25	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65
Zone 3 fare (3)	\$3.00	\$3.00								
Day Pass Zone 1 fare (3)						\$4.50	\$4.50	\$4.50	\$4.50	\$4.50
Day Pass Zone 2 fare (3)						\$6.30	\$6.30	\$6.30	\$6.30	\$6.30
Express Service (Monday-Friday)(Harrison)			\$3.00	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00
Express Service(Monday-Friday)(Clermont County)			\$3.75	\$3.75	\$3.75	\$3.75	\$3.75	\$3.75	\$3.75	\$3.75
Express Service (Monday-Friday) Zone 4 (3)	\$3.50	\$3.50	\$3.50	\$3.50	\$3.50	\$3.50	\$3.50	\$3.50	\$3.50	\$3.50
Express Service (Monday-Friday) Zone 5 (3)	\$4.25	\$4.25	\$4.25	\$4.25	\$4.25	\$4.25	\$4.25	\$4.25	\$4.25	\$4.25
Parking Meeter shuttle (Monday-Friday)	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50
Transfers	\$0.25	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50
Access Zone 1 (1)	\$1.50	\$3.50	\$3.50	\$3.50	\$3.50	\$3.50	\$3.50	\$3.50	\$3.50	\$3.50
Access Zone 2 (1)	\$2.00	\$4.50	\$4.50	\$4.50	\$4.50	\$4.50	\$4.50	\$4.50	\$4.50	\$4.50
Monthly Passes										
MetroCard Zone 1 Pass (City of Cincinnati)	\$55.00	\$70.00	\$70.00	\$70.00	\$70.00	\$70.00	\$70.00	\$70.00	\$70.00	\$70.00
MetroCard Zone 2 Pass (Hamilton County)	\$90.00	\$106.00	\$106.00	\$106.00	\$106.00	\$106.00	\$106.00	\$106.00	\$106.00	\$106.00
MetroCard Zone 3 Pass (Clermont and Harrison)	\$120.00	\$120.00								
MetroCard Harrison Zone Pass			\$120.00	\$120.00	\$120.00	\$120.00	\$120.00	\$120.00	\$120.00	\$120.00
MetroCard Clermont Zone Pass			\$150.00	\$150.00	\$150.00	\$150.00	\$150.00	\$150.00	\$150.00	\$150.00
MetroCard Zone 4 Pass (Butler County)	\$140.00	\$140.00	\$140.00	\$140.00	\$140.00	\$140.00	\$140.00	\$140.00	\$140.00	\$140.00
MetroCard All Pass Zone 5 (Warren County and all zones)	\$170.00	\$170.00	\$170.00	\$170.00	\$170.00	\$170.00	\$170.00	\$170.00	\$170.00	\$170.00
Metro/Tank Pass (Zone 1) (3)	\$90.00	\$105.00	\$105.00	\$105.00	\$105.00	\$105.00	\$105.00	\$105.00	\$105.00	\$105.00
Fare Deal (2)	\$32.50	\$38.50	\$38.50	\$38.50	\$38.50	\$38.50	\$38.50	\$38.50	\$38.50	\$38.50
Discount Fares (Fare Deal (2) and Children under 45")										
Zone 1 fare	\$0.75	\$0.85	\$0.85	\$0.85	\$0.85	\$0.85	\$0.85	\$0.85	\$0.85	\$0.85
Zone 2 fare	\$1.10	\$1.30	\$1.30	\$1.30	\$1.30	\$1.30	\$1.30	\$1.30	\$1.30	\$1.30
Zone 3 fare	\$1.50	\$1.50	\$1.50	\$1.50	\$1.50	\$1.50	\$1.50	\$1.50	\$1.50	\$1.50

(1) Demand-responsive, wheelchair lift-equipped paratransit vehicles.

(2) Photo identification card, good in all zones, for riders 65 and over, Medicare enrolled and people with disabilities.

(3) Five zones - 1) City of Cincinnati, 2) Hamilton County outside City, 3) Harrison/Clermont County, 4) Butler County, 5) Warren County

(4) The revenue base to which these rates are applied can be found in Operating Statistics - Last Ten Years - System Ridership

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Full-time Equivalent Employees as of Year-End—Last Ten Years

I	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Vehicle Operations	513.0	505.0	509.0			496.5	528.0	503.5	541.0	521.0
Vehicle Maintenance	187.0	187.0	182.0			182.0	173.0	169.0	196.0	182.0
Non-Vehicle Maintenance	34.0	27.0	24.0	25.0	26.0	28.0	35.0	26.0	28.0	30.0
General Administration	89.0	80.0	85.5			86.5	100.0	81.0	88.0	82.0
Paratransit Service	7.5	7.5	5.5			6.0	4.5	4.5	6.0	6.0
Total Employees	830.5	806.5	806.0	814.5	818.0	799.0	840.5	784.0	859.0	821.0

Notes: Full-time-equivalent employees totals for Vehicle Operations, General Administration and Paratransit Service include one full-time-equivalent employee to two part-time employees

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SOUTHWEST OHIO REGIONAL TRANSIT AUTHORITY

HAMILTON COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbrtt

CLERK OF THE BUREAU

CERTIFIED AUGUST 1, 2019

> 88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370 www.ohioauditor.gov