South Point Local School District Lawrence County Single Audit For the Fiscal Year Ended June 30, 2018



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Board of Education South Point Local School District 302 High Street South Point, Ohio 45680

We have reviewed the *Independent Auditor's Report* of the South Point Local School District, Lawrence County, prepared by Millhuff-Stang, CPA, Inc., for the audit period July 1, 2017 through June 30, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The South Point Local School District is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

March 14, 2019



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## **Independent Auditor's Report**

Board of Education South Point Local School District 302 High Street South Point, Ohio 45680

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of South Point Local School District, Lawrence County, Ohio (the School District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

South Point Local School District Independent Auditor's Report Page 2

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of South Point Local School District, Lawrence County, Ohio, as of June 30, 2018, and the respective changes in financial position and the budgetary comparison for the General Fund thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in note 3 to the financial statements, during fiscal year 2018, the School District adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions". The 2018 financial statements have been restated due to this implementation. We did not modify our opinion regarding this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedules of the School District's Proportionate Share of the Net Pension and OPEB Liabilities, and the Schedule of School District Contributions on pages 4 through 12, and 58 through 65, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The schedule of federal awards expenditures, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of federal awards expenditures is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of federal awards expenditures is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

South Point Local School District Independent Auditor's Report Page 3

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated January 18, 2019 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the School District's internal control over financial reporting and compliance.

Natalie Millhuff-Stang, CPA, CITP

Natahi Willhuff Stang

President/Owner

Millhuff-Stang, CPA, Inc.

Portsmouth, Ohio

January 18, 2019

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

The discussion and analysis of the South Point Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the financial statements and the notes to the financial statements to enhance their understanding of the School District's financial performance.

## FINANCIAL HIGHLIGHTS

## Key financial highlights for fiscal year 2018 are as follows:

- Net Position of governmental activities increased \$6,775,002.
- General revenues accounted for \$16,988,694 in revenue or 83.1 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$3,445,336 or 16.9 percent of total revenues of \$20,434,030.
- The School District had \$13,659,028 in expenses related to governmental activities; only \$3,445,336 of these expenses were offset by program specific charges for services and sales, grants and contributions. General revenues (primarily taxes and intergovernmental) of \$16,988,694 were adequate to cover the remaining expenses.
- Total governmental funds had \$20,471,561 in revenues and \$21,993,137 in expenditures. The total governmental fund balance decreased \$1,159,111.

#### USING THE BASIC FINANCIAL STATEMENTS

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the South Point Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Position and the Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

## Reporting the School District as a Whole

Statement of Net Position and Statement of Activities

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2018?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets, liabilities, and deferred inflows and outflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

These two statements report the School District's Net Position and changes in that position. This change in Net Position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, all of the School District's activities are reported as governmental including instruction, support services, operation of non-instructional services, debt service, and extracurricular activities.

## Reporting the School District's Most Significant Funds

#### Fund Financial Statements

The analysis of the School District's major funds begins on page 11. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund and the Bond Retirement Fund.

Governmental Funds All of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Fiduciary Funds** The School District accounts for resources held for the benefit of parties outside the government as fiduciary funds. These funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the School District's own programs. The School District uses accrual accounting for fiduciary funds.

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's Net Position for 2018 compared to 2017.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

#### Table 1 Net Position

	Governmental Activities			
	2018	2017*	Change	
Assets				
Current and Other Assets	\$14,784,955	\$15,924,225	(\$1,139,270)	
Capital Assets	45,235,499	45,558,862	(323,363)	
Total Assets	60,020,454	61,483,087	(1,462,633)	
<b>Deferred Outflows of Resources</b>				
Deferred Charge on Refunding	671,705	723,374	(51,669)	
Pension	5,677,197	4,874,362	802,835	
OPEB	193,493	37,028	156,465	
Total Deferred Outflows	6,542,395	5,634,764	907,631	
Liabilities				
Other Liabilities	2,207,247	2,113,925	93,322	
Long-Term Liabilities:				
Due Within One Year	875,961	806,629	69,332	
Due In More Than One Year:				
Net Pension Liability	19,346,979	27,233,899	(7,886,920)	
Net OPEB Liability	4,370,803	5,568,440	(1,197,637)	
Other Amounts	9,811,154	9,788,037	23,117	
Total Liabilities	36,612,144	45,510,930	(8,898,786)	
<b>Deferred Inflow of Resources</b>				
Property Taxes	3,119,341	3,146,224	(26,883)	
Pension	1,514,494	539,393	975,101	
OPEB	620,564	0	620,564	
Total Deferred Inflow of Resources	5,254,399	3,685,617	1,568,782	
Net Position				
Net Investment in Capital Assets	37,557,356	37,847,501	(290,145)	
Restricted	2,330,585	3,070,816	(740,231)	
Unrestricted (Deficits)	(15,191,635)	(22,997,013)	7,805,378	
Total Net Position	\$24,696,306	\$17,921,304	\$6,775,002	

<sup>\*</sup> As Restated. See Note 3 of the notes to the basic financial statements for more information.

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For fiscal year 2018, the School District adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the School District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the School District is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2017, from \$23,452,716 to \$17,921,304.

Total assets of governmental activities decreased \$1,462,633, which was primarily due to a \$1,043,880 decrease in cash and cash equivalents as well as a decrease in capital assets of \$323,363, resulting largely from depreciation.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

In total, liabilities decreased by \$8,898,786. This was due primarily to the Net Pension Liability decrease of \$7,886,920 as well as the Net OPEB Liability decrease of \$1,197,637. These decreases were partially offset by an increase in accrued wages and benefits payable of \$106,058.

Table 2 shows the changes in Net Position for the fiscal year ended June 30, 2018, and comparisons to fiscal year 2017.

Table 2 Changes in Net Position

Operating Grants and Contributions         3,118,023         3,468,066         (350, 350, 350, 350, 350, 350, 350, 350,	602)
Operating Grants and Contributions         3,118,023         3,468,066         (350, 350, 350, 350, 350, 350, 350, 350,	043) 527) 602) 307 080) 451) 594
Total Program Revenues         3,445,336         3,800,863         (355, 356, 356, 356, 356, 356, 356, 356,	527) 602) 307 080) 451) 594
General Revenues: Property Taxes 4,285,639 4,565,241 (279)	602) 307 080) 451) 594
Property Taxes 4,285,639 4,565,241 (279)	307 080) 451) 594
	307 080) 451) 594
	080) 451) 594
Grants and Entitlements 12,597,650 12,419,343 178.	451) 594
Investment Earnings 13,509 16,589 (3,	594
Insurance Recoveries 9,465 15,916 (6,	
Miscellaneous 82,431 56,837 25,	232)
Total General Revenues 16,988,694 17,073,926 (85,	
Total Revenues 20,434,030 20,874,789 (440,	759)
Program Expenses	
Instruction:	
Regular 5,504,752 9,955,847 4,451	095
Special 1,572,911 3,198,784 1,625	873
Vocational 83,961 219,175 135	214
Student Intervention Services 44,866 112,944 68	078
Support Services:	
Pupils 451,746 720,402 268,	656
Instructional Staff 411,358 595,769 184	411
Board of Education 90,128 71,948 (18,	180)
Administration 566,715 1,396,735 830	020
Fiscal 467,486 520,285 52,	799
Operation and Maintenance of Plant 1,936,394 1,979,111 42	717
Pupil Transportation 1,030,309 1,156,767 126	458
Central 39,715 19,072 (20,	643)
Operation of Non-Instructional Services:	
Food Service Operations 760,082 786,367 26,	285
Extracurricular Activities 227,198 501,582 274	384
Interest and Fiscal Charges 471,407 487,559 16	152
Total Expenses 13,659,028 21,722,347 8,063	319
Change in Net Position 6,775,002 (847,558) 7,622	560
Net Position at Beginning of Year - Restated 17,921,304 N/A	0
Net Position at End of Year \$24,696,306 \$17,921,304 \$6,775.	002

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$37,028 computed under GASB 45. GASB 45 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report negative OPEB expense of \$684,504. Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

Total 2018 program expenses under GASB 75	\$13,659,028
Negative OPEB expense under GASB 75 2018 contractually required contribution	684,504 49,034
Adjusted 2018 program expenses	14,392,566
Total 2017 program expenses under GASB 45	21,722,347
Decrease in program expenses not related to OPEB	(\$7,329,781)

The largest component of the decrease in program expenses results from changes in assumptions and benefit terms related to pensions. STRS adopted certain assumption changes, including a reduction in their discount rate, and also voted to suspend cost of living adjustments (COLA). SERS decreased their COLA assumption. (See Note 12) As a result of these changes, pension expense decreased from \$2,002,702 in fiscal year 2017 to a negative pension expense of \$6,347,657 for fiscal year 2018. The allocation of the fiscal year 2018 negative pension expense to program expenses is as follows:

	2018 Program Expenses Related to Negative
Program Expenses	Pension Expense
Instruction:	
Regular	(\$3,803,540)
Special	(996,614)
Vocational	(140,128)
Intervention	(54,197)
Support Services:	
Pupils	(350,148)
Instructional Staff	(62,356)
Administration	(632,462)
Fiscal	(20,275)
Operation and	
Maintenance of Plant	(69,164)
Pupil Transportation	(58,090)
Central	(3,180)
Operation of	
Non-Instructional Services:	
Food Service Operations	(27,070)
Extracurricular Activities	(130,433)
Total Expenses	(\$6,347,657)

Property taxes made up approximately 21.0 percent of revenues for governmental activities for the South Point Local School District. Of the remaining revenues, the School District receives 76.9 percent from state foundation, federal, and state grants; 1.6 percent from charges for services and sales; and 0.5 percent from investment earnings, insurance recoveries, and miscellaneous.

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. As the result of legislation enacted in 1976, the overall revenue generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increases in value is comparable to other property owners) the effective tax rate would become 0.5 mills and the owner would still pay \$35.00. This

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

legislation helps explain the relatively sizable increase in the District's taxable value accompanied by the relatively small increase in tax revenue. Property taxes made up just 21.0 percent of revenues for governmental activities for South Point Local School District in 2018. Additionally, increases in property taxes would only have a nominal effect upon the School District's total revenue. This is due to the funding formula in place in Ohio, any increase in property tax revenue would be offset by a corresponding decrease in state funding the School District would receive.

Approximately 52.7 percent of the School District's budget for expenses is used to fund instructional expenses. Support services make up 36.6 percent of expenses and 10.7 percent is used for interest and fiscal charges, extracurricular activities, food service operations, and community services.

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest earnings offsetting those services. Table 3 shows the total cost of services and the net cost of services. In other words, it identifies the cost of those services supported by tax revenue and unrestricted State entitlements.

Table 3					
	Governmental Activities				
	2018	2018	2017	2017	
	Total Cost	Net Cost	Total Cost	Net Cost	
	of Services	of Services	of Services	of Services	
Program Expenses					
Instruction:					
Regular	\$5,504,752	\$5,037,479	\$9,955,847	\$9,497,474	
Special	1,572,911	(403,954)	3,198,784	810,610	
Vocational	83,961	34,014	219,175	212,009	
Student Intervention Services	44,866	44,866	112,944	112,944	
Support Services:					
Pupils	451,746	401,624	720,402	720,402	
Instructional Staff	411,358	402,908	595,769	586,002	
Board of Education	90,128	90,128	71,948	71,948	
Administration	566,715	555,963	1,396,735	1,396,735	
Fiscal	467,486	466,732	520,285	520,127	
Operation and Maintenance of Plant	1,936,394	1,866,346	1,979,111	1,867,469	
Pupil Transportation	1,030,309	984,052	1,156,767	1,141,150	
Central	39,715	39,715	19,072	19,072	
Non-Instructional Services:					
Food Service Operations	760,082	87,126	786,367	105,510	
Extracurricular Activities	227,198	135,286	501,582	372,473	
Interest and Fiscal Charges	471,407	471,407	487,559	487,559	
Totals	\$13,659,028	\$10,213,692	\$21,722,347	\$17,921,484	

The dependence upon tax revenues and state subsidies for governmental activities is apparent. 74.8 percent of total expenses are supported through taxes and other general revenues.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

## THE SCHOOL DISTRICT FUNDS

The School District has two major funds: the General Fund and the Bond Retirement Fund. All governmental funds had total revenues of \$20,471,561 and expenditures of \$21,993,137.

The fund balance of the General Fund decreased \$484,198 due to increases in overall expenses. The General Fund's unassigned fund balance of \$3,864,259 represented 21.5 percent of current year expenditures. The Bond Retirement Fund's balance decreased \$77,013 due to expenses relating to long-term liabilities exceeding revenues from property taxes and homestead and rollback.

## General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal 2018, the School District amended its General Fund estimated revenues. The School District uses a modified site-based budgeting technique which is designed to tightly control total site budgets but provide flexibility for site management.

For the General Fund, the final estimated revenues were \$17,547,498, which represented a 1.0 percent increase from original estimates of \$17,366,290. The final estimated expenditures of \$18,098,331 represented a 4.9 percent increase from the original estimates of \$17,245,672.

The School District's ending unobligated General Fund balance was \$6,847,015.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

## Capital Assets

At the end of fiscal year 2018, the School District had \$37,557,356 invested in capital assets, net of debt. Table 4 shows fiscal year 2018 balances compared to 2017.

Table 4
Capital Assets at June 30
(Net of Depreciation)

	2018	2017
Land	\$1,978,553	\$1,978,553
Land Improvements	2,830,568	2,035,330
Buildings and Improvements	39,391,259	40,460,996
Furniture, Fixtures, and		
Equipment	665,414	727,658
Vehicles	369,705	356,325
Totals	\$45,235,499	\$45,558,862

For additional information on capital assets, see Note 10 to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

#### Debt

The School District has two bonds and two capital leases outstanding. Table 5 shows fiscal year 2018 balances compared to 2017.

Table 5
Outstanding Debt, at Fiscal Year End

	2018	2017
2013 Refunding Bonds:		
Serial 1.75% - 2.625%	\$2,540,000	\$2,540,000
Term 3.00% - 3.25%	4,485,000	4,485,000
Capital Appreciation Bonds	103,561	184,996
Accretion on Capital Appreciation Bonds	591,623	713,509
CAB Premium	680,678	733,038
Capital Leases	540,609	491,701
Totals	\$8,941,471	\$9,148,244

For additional information on debt, see Notes 15 and 21 to the basic financial statements.

#### **CURRENT ISSUES**

The financial future of the School District is not without its challenges. These challenges are external and internal in nature. The internal challenges will continue to exist, as the School District must rely heavily on local property taxes.

Externally, the School District is largely dependent on State funding sources (approximately 76.9 percent of the School District's operating funds come from State foundation payments and other entitlements). State foundation revenue is fundamentally a function of student enrollment and a district's property tax wealth.

As the preceding information shows, the School District continues to depend upon its taxpayers. Although South Point Local School District has attempted to keep spending in line with revenues, and carefully watched financial planning, it must improve its revenue to expense ratios if the School District hopes to remain on firm financial footing.

#### CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions or need additional information, contact Tresa Baker, Treasurer at South Point Local School District, 302 High Street, South Point, Ohio 45680.

South Point Local School District, Ohio Statement of Net Position June 30, 2018

	Governmental Activities
Assets Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents in Segregated Accounts Intergovernmental Receivable Inventory Held for Resale Materials and Supplies Inventory Prepaid Items Property Taxes Receivable Nondepreciable Capital Assets Depreciable Capital Assets, Net	\$10,070,238 10,370 290,173 17,424 30,945 112,413 4,253,392 1,978,553 43,256,946
Total Assets	60,020,454
Deferred Outflows of Resources Deferred Charge on Refunding Pension OPEB	671,705 5,677,197 193,493
Total Deferred Outflows of Resources	6,542,395
Liabilities Accounts Payable Accrued Wages and Benefits Payable Accrued Interest Payable Intergovernmental Payable Long-Term Liabilities: Due within One Year Due in More than One Year Net Pension Liability (See Note 12) Net OPEB Liability (See Note 13) Other Amounts Due in More Than One Year	71,365 1,795,539 16,636 323,707 875,961 19,346,979 4,370,803 9,811,154
Total Liabilities	36,612,144
Deferred Inflows of Resources Property Taxes Pension OPEB	3,119,341 1,514,494 620,564
Total Deferred Inflows of Resources	5,254,399
Net Position Net Investment in Capital Assets Restricted for: Debt Service Capital Projects Facilities Maintenance Athletics State Grant Expenditures Federal Grant Expenditures School Bus Purchases Unclaimed Monies Unrestricted (Deficit)	37,557,356 1,652,507 3,724 547,193 21,494 67,502 28,304 2,878 6,983 (15,191,635)
Total Net Position	\$24,696,306

Statement of Activities For the Fiscal Year Ended June, 30, 2018

		Program	Net (Expense) Revenue and Changes in Net Position	
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>				
Instruction:				
Regular	\$5,504,752	\$217,311	\$249,962	(\$5,037,479)
Special	1,572,911	2,478	1,974,387	403,954
Vocational	83,961	0	49,947	(34,014)
Student Intervention Services	44,866	0	0	(44,866)
Support Services:				
Pupils	451,746	0	50,122	(401,624)
Instructional Staff	411,358	0	8,450	(402,908)
Board of Education	90,128	0	0	(90,128)
Administration	566,715	9,994	758	(555,963)
Fiscal	467,486	0	754	(466,732)
Operation and Maintenance of Plant	1,936,394	7,200	62,848	(1,866,346)
Pupil Transportation	1,030,309	0	46,257	(984,052)
Central	39,715	0	0	(39,715)
Operation of Non-Instructional Services:				
Food Service Operations	760,082	4,921	668,035	(87,126)
Extracurricular Activities	227,198	85,409	6,503	(135,286)
Interest and Fiscal Charges	471,407	0	0	(471,407)
Totals	\$13,659,028	\$327,313	\$3,118,023	(10,213,692)
	General Revenues Property Taxes Levied for: General Purposes Debt Service Classroom Facilities Maintenance Grants and Entitlements not Restricted to Specific Programs Investment Earnings Insurance Recoveries Miscellaneous			3,709,984 505,259 70,396 12,597,650 13,509 9,465 82,431
	Total General Rev	venues		16,988,694
Change in Net Position			6,775,002	
	Net Position at Be	ginning of Year - Rest	ated See Note 3	17,921,304
	Net Position at En	d of Year		\$24,696,306

Balance Sheet Governmental Funds June 30, 2018

	·			
	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents in Segregated Accounts	\$7,852,477 0	\$1,525,043 10,370	\$685,735 0	\$10,063,255 10,370
Receivables:				
Property Taxes	3,682,501	500,769	70,122	4,253,392
Intergovernmental	40,974	0	249,199	290,173
Prepaid Items	111,924		489	112,413
Inventory Held for Resale	0	0	17,424	17,424
Materials and Supplies Inventory	27,218	0	3,727	30,945
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	6,983	0	0	6,983
Total Assets	\$11,722,077	\$2,036,182	\$1,026,696	\$14,784,955
Liabilities, Deferred Inflows of Resources, and Fund E Liabilities				
Accounts Payable	\$60,946	\$0	\$10,419	\$71,365
Accrued Wages and Benefits Payable	1,510,254	0	285,285	1,795,539
Intergovernmental Payable	264,193	0	59,514	323,707
Total Liabilities	1,835,393	0	355,218	2,190,611
<b>Deferred Inflows of Resources</b>				
Property Taxes	2,700,454	367,039	51,848	3,119,341
Unavailable Revenue	357,657	47,987	255,703	661,347
Total Deferred Inflows of Resources	3,058,111	415,026	307,551	3,780,688
Fund Balances				
Nonspendable:				
Inventories	27,218	0	3,727	30,945
Prepaid Items	111,924	0	489	112,413
Unclaimed Monies	6,983	0	0	6,983
Restricted for:				
Athletics	0	0	21,494	21,494
Classroom Facilities Maintenance	0	0	540,689	540,689
Capital Improvements	0	0	3,724	3,724
Debt Service	0	1,621,156	0	1,621,156
State Grant Expenditures	0	0	67,502	67,502
School Bus Purchase	2,878		0	2,878
Committed to:				
Health Insurance Contingency	105,289	0	0	105,289
Severance Benefits	690,953	0	0	690,953
Assigned to:				
Purchases on Order	124,872	0	0	124,872
Subsequent Year Appropriations	1,871,058	0	0	1,871,058
School Support Services	23,139	0	0	23,139
Unassigned (Deficits)	3,864,259	0	(273,698)	3,590,561
Total Fund Balances	6,828,573	1,621,156	363,927	8,813,656
Total Liabilities, Deferred Inflows of Resources	<b>044 522</b> 025	<b>40</b> 00 5 10 5	<b>A.</b> 06 1 12 1	<b>644 -</b> 24 25 -
and Fund Balances	\$11,722,077	\$2,036,182	\$1,026,696	\$14,784,955

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2018

<b>Total Governmental Fund Balances</b>		\$8,813,656
Amounts reported for governmental activities in the statement of net position are different because		
Capital Assets used in governmental activities are not financial resources and therefore are not reported in the funds.		45,235,499
Other long-term assets are not available to pay for current-period expenditures and therefore are not reported in the funds: Delinquent Property Taxes Grants	406,764 254,583	661,347
Deferred Outflows of Resources represent deferred charges on refunding which do not provide current financial resources and therefore are not reported in the funds.		671,705
The net pension liability and net opeb liability is not due and payable in the current period; therefore, the liabilities and related deferred inflows/outflows are not reported in the governmental funds:  Deferred Outflows - Pension  Deferred Inflows - Pension  Net Pension Liability  Deferred Outflows - OPEB  Deferred Inflows - OPEB  Net OPEB Liability	5,677,197 (1,514,494) (19,346,979) 193,493 (620,564) (4,370,803)	(19,982,150)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds: Refunding Bonds Payable Accrued Interest Payable Capital Leases Payable Compensated Absences Payable	(8,400,862) (16,636) (540,609) (1,745,644)	(10,703,751)
Net Position of Governmental Activities	=	\$24,696,306

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2018

		Bond	Other Governmental	Total Governmental
	General	Retirement	Funds	Funds
Revenues	·	_		_
Property Taxes	\$3,807,718	\$519,094	\$72,197	\$4,399,009
Intergovernmental	13,510,081	76,882	2,056,571	15,643,534
Investment Earnings	13,509	0	0	13,509
Tuition and Fees	192,403	0	0	192,403
Charges for Services	0	0	4,921	4,921
Extracurricular	31,996	0	85,409	117,405
Rent	7,200	0	0	7,200
Gifts and Donations Miscellaneous	2,426	10.270	6,503	8,929
Miscenaneous	73,281	10,370	1,000	84,651
Total Revenues	17,638,614	606,346	2,226,601	20,471,561
Expenditures Current:				
Instruction:				
Regular	9,292,840	0	242,807	9,535,647
Special	1,602,390	0	1,167,815	2,770,205
Vocational	250,438	0	0	250,438
Student Intervention Services	106,885	0	0	106,885
Support Services:	ŕ			,
Pupils	797,492	0	4,928	802,420
Instructional Staff	457,358	0	8,000	465,358
Board of Education	90,128	0	0	90,128
Administration	1,261,431	0	0	1,261,431
Fiscal	446,208	18,728	2,557	467,493
Operation and Maintenance of Plant	1,741,647	0	216,720	1,958,367
Pupil Transportation	1,041,089	0	16,004	1,057,093
Central	12,062	0	0	12,062
Operation of Non-Instructional Services:	6.017	0	909 202	015 120
Food Service Operations Extracurricular Activities	6,917	0	808,203	815,120
Capital Outlay	270,884 303,251	$0 \\ 0$	108,446 738,000	379,330 1,041,251
Debt Service:	303,231	U	738,000	1,041,231
Principal Retirement	304,092	81,435	0	385,527
Interest and Fiscal Charges	11,186	199,631	0	210,817
Interest and Fiscal Charges Interest on Capital Appreciation Bonds	0	383,565	0	383,565
	17.006.200	(02.250	2 212 400	21 002 127
Total Expenditures	17,996,298	683,359	3,313,480	21,993,137
Excess of Revenues Under Expenditures	(357,684)	(77,013)	(1,086,879)	(1,521,576)
Other Financing Sources (Uses)				
Transfers In	0	0	135,979	135,979
Insurance Recoveries	9,465	0	0	9,465
Inception of Capital Lease	0	0	353,000	353,000
Transfers Out	(135,979)	0	0	(135,979)
Total Other Financing Sources (Uses)	(126,514)	0	488,979	362,465
Net Change in Fund Balance	(484,198)	(77,013)	(597,900)	(1,159,111)
Fund Balances at Beginning of Year	7,312,771	1,698,169	961,827	9,972,767
Fund Balances at End of Year	\$6,828,573	\$1,621,156	\$363,927	\$8,813,656

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2018

Net Change in Fund Balances - Total Governmental Funds		(\$1,159,111)
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays:  Capital Asset Additions	1,179,651	
Depreciation Expense	(1,503,014)	(323,363)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:		
Delinquent Taxes	(113,370)	
Grants	63,210	
Tuition and Fees	5,384	
Miscellaneous	(2,220)	(46,996)
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
Capital Appreciation Bonds	81,435	
CAB Accretion	383,565	465,000
Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the statement of net position. Premiums are reported as revenues when the debt is first issued; however, these amounts are deferred and amortized on the statement of activities:	52.240	
Capital Appreciation Bond Premium Accrued Interest Payable	52,360 398	
Amortization of Deferred Amount on Refunding	(51,669)	
Annual Accretion	(261,679)	(260,590)
The inception of a capital lease is reported as an other financing source in the governmental funds, but increases long-term liabilities on the statement of net position.		(353,000)
Repayment of capital leases is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement on net position.		304,092
Contractually required contributions are reported as expenditures in the governmental funds; however, the statement of net position reports these amounts as deferred outflows.	1.266.005	
Pension OPEB	1,366,997 49,034	1,416,031
Except for amounts reported as deferred inflows/outflows, changes in the net pension and OPEB liabilities are reported as pension and OPEB expense in the statement of activities.  Pension	6,347,657	
OPEB	684,504	7,032,161
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:		
Compensated Absences Payable		(299,222)
Change in Net Position of Governmental Activities		\$6,775,002

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Property Taxes	\$3,710,034	\$3,748,746	\$3,748,746	\$0
Intergovernmental	13,370,566	13,510,081	13,510,081	0
Investment Earnings	16,648	16,822	16,822	0
Tuition and Fees	194,557	196,587	196,587	0
Rent	7,126	7,200	7,200	0
Miscellaneous				
Miscenaneous	67,359	68,062	68,062	0
Total Revenues	17,366,290	17,547,498	17,547,498	0
Expenditures				
Current:				
Instruction:				
Regular	8,729,410	9,250,978	9,250,588	390
Special	1,714,987	1,625,214	1,625,214	0
Vocational	240,010	248,202	248,202	0
Student Intervention	104,844	108,412	108,412	0
Support Services:	,	,	,	
Pupils	640,812	780,897	779,949	948
Instructional Staff	559,008	494,199	494,199	0
Board of Education	83,240	110,022	110,022	0
Administration	1,250,286	1,252,679	1,252,679	0
Fiscal	461,745	446,209	446,209	0
Operation and Maintenance of Plant	1,791,661	1,800,502	1,801,103	(601)
Pupil Transportation	1,134,627	1,062,867	1,062,951	(84)
Central	13,989	12,960	12,960	0
Operation of Non-Instructional Services	0	5,723	5,723	0
Extracurricular Activities	297,467	280,938	280,938	0
Capital Outlay	223,586	303,251	303,251	0
Debt Service	223,360	303,231	303,231	U
	0	304,092	204 002	0
Principal	0	/	304,092	0
Interest		11,186	11,186	
Total Expenditures	17,245,672	18,098,331	18,097,678	653
Excess of Revenues Over(Under) Expenditures	120,618	(550,833)	(550,180)	653
Other Financing Sources (Uses)				
Insurance Recoveries	9,367	9,465	9,465	0
Transfers Out	(231,716)	(235,979)	(235,979)	0
Advances In	37,239	37,239	37,239	0
Advances Out	(18,619)	0	0	0
Total Other Financing Sources (Uses)	(203,729)	(189,275)	(189,275)	0
Net Change in Fund Balance	(83,111)	(740,108)	(739,455)	653
Fund Balance Beginning of Year - Restated	7,264,557	7,264,557	7,264,557	0
Prior Year Encumbrances Appropriated	321,913	321,913	321,913	0
Fund Balance End of Year	\$7,503,359	\$6,846,362	\$6,847,015	\$653

**South Point Local School District, Ohio** Statement of Fiduciary Assets and Liabilities Agency Funds June 30, 2018

<b>Assets</b> Equity in Pooled Cash and Cash Equivalents	\$38,198
Liabilities Due to Students	\$38,198

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

## Note 1 - Description of the School District and Reporting Entity

South Point Local School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District operates under a locally-elected five-member Board form of government and provides educational services as authorized by State statute and federal guidelines. This Board of Education controls the School District's four instructional/support facilities staffed by 83 classified employees and 127 certified teaching and administrative personnel who provide services to 1,604 students and other community members.

## Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For South Point Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefit to, or impose specific financial burdens on, the primary government. The School District has no component units.

The School District participates in the Metropolitan Educational Technology Association, the Collins Career Center, and the Educational Regional Service System Region 15, which are defined as jointly governed organizations, and the Ohio School Plan, the Lawrence County Schools Council of Governments Health Benefits Program, and the Ohio School Boards Association Workers' Compensation Group Rating Plan which are defined as insurance purchasing pools. These organizations are presented in Notes 17 and 18.

## **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

## A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for the fiduciary funds. The statements usually distinguish between those activities that are governmental (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). The School District, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program; grants and contributions that are restricted to meeting the operational or capital requirements of a particular program; and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

## B. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are two categories of funds utilized by the School District: governmental and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

*General Fund* The General Fund accounts for and reports all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose, provided it is expended and transferred according to the general laws of Ohio.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

**Bond Retirement Fund** The Bond Retirement Fund accounts for tax revenues collected to repay outstanding general obligation bonds.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Fiduciary Fund** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations. The School District's only fiduciary fund is an agency fund which account for student activities.

#### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets, liabilities, and deferred inflows and outflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities accounts for increases (revenues) and decreases (expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current liabilities, and certain deferred inflows and outflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

## D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes and grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis.

On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, fees, and rentals.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding and for pension and OPEB plans. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB are explained in Notes 12 and 13.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB plans, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2018, but which were levied to finance fiscal year 2019 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balance to Net Position of Governmental Activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 12 and 13)

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

#### E. Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled. Monies for all funds, except for a portion of the School Facilities Fund, are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

The School District has segregated bank accounts for bond retirement. The depository account is presented as "Cash and Cash Equivalents in Segregated Accounts" since it is not reported in the School District treasury.

During fiscal year 2018, investments included non-negotiable certificates of deposit, which are reported at cost.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2018 amounted to \$13,509, which includes \$3,214 assigned from other School District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the School District are presented as cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

#### F. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2018, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which the services are consumed.

## G. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventories consist of expendable supplies held for consumption and donated and purchased food.

## H. Capital Assets

All of the School District's capital assets are general capital assets resulting from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. The School District was able to estimate the historical cost for the initial reporting of certain assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of ten thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to value to the asset or materially extend an asset's life are not.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

All capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful life of the related capital asset. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	20 years
Buildings and Improvements	20-50 years
Furniture, Fixtures, and	
Equipment	5-20 years
Vehicles	8 years

## I. Internal Activity

Transfers within governmental activities are eliminated on the government-wide statements. Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used aren't eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

## J. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions or enabling legislation. Restricted assets include unexpended revenues restricted for unclaimed monies.

## K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. A liability is recorded for vacation eligible employees after one year of service with the School District.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for employees with fifteen or more years of current service with the School District.

## L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### M. Bond Premiums

On government-wide financial statement, bond premiums are deferred and amortized over the term of the bonds using the effective interest method. Bond premiums are presented as an increase of the face amount of the bonds payable. On the governmental fund statements, bond premiums are recorded in the year the bonds are issued. Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

# N. Deferred Charge on Refunding

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

#### O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

<u>Restricted</u>: Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or it is imposed by law through constitutional provisions.

<u>Committed:</u> The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for the use in satisfying those contractual requirements.

<u>Assigned:</u> Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Education or a School District official delegated that authority by resolution or State Statute.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

<u>Unassigned:</u> Unassigned fund balance is the residual classification for the General Fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report deficit balances.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which the amounts in any of the unrestricted fund balance classifications can be used.

#### P. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

## Q. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### R. Net Position

Net Position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

## S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. The School District did not recognize any extraordinary or special items during the fiscal year.

## T. Budgetary Process

All funds, other than the agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer has been authorized to allocate appropriations to the function and object levels.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts in the amended certificate in effect when final appropriations for the fiscal year were passed.

The appropriation resolution is subject to amendment throughout the fiscal year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

## Note 3 - Changes in Accounting Principles and Restatement of Net Position

For fiscal year 2018, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 85, Omnibus 2017, Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, and related guidance from (GASB) Implementation Guide No. 2017-3, Accounting and Financial Reporting for Postemployment Benefits other Than Pensions (and Certain Issues Related to OPEB Plan Reporting).

For fiscal year 2018, the School District also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2017-1*. These changes were incorporated in the School District's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits (OPEB)). These changes were incorporated in the School District's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 75 established standards for measuring and recognizing Postemployment benefit liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure. The implementation of this pronouncement had the following effect on net position as reported June 30, 2017:

Net Position at June 30, 2017	\$23,452,716
Adjustments:	
Net OPEB Liability	(5,568,440)
Deferred Outflow - Payments Subsequent to Measurement Date	37,028
Restated Net Position at June 30, 2017	\$17,921,304

Other than employer contributions subsequent to the measurement date, the School District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

#### **Note 4 - Fund Deficits**

The following funds had deficit fund balances as of June 30, 2018:

	Deficit
Special Revenue Funds:	
Food Service	\$48,587
Title I	159,713
Miscellaneous Federal Grants	61,182

These deficits resulted from payables recorded in accordance with Generally Accepted Accounting Principles. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

## **Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statements of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than committed or assigned fund balance (GAAP basis).
- 4. Prepaid items are reported on the balance sheet (GAAP basis), but not on the cash basis.
- 5. Advances In and Advances Out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
- 6. Budgetary revenues and expenditures of the Public School Support Fund are reclassified to the General Fund for GAAP reporting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

GAAP Basis	(\$484,198)
Revenue Accruals	(54,160)
Expenditure Accruals	62,454
Prepaid Items:	
Beginning of Year	83,324
End of Year	(111,924)
Advances In	37,239
To reclassify excess of revenues and other sources of	
financial resources over expenditures and other uses	
of financial resources into financial statement fund types	(87,109)
Encumbrances	(185,081)
Budget Basis	(\$739,455)

## **Note 6 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations bonds and other obligations of political subdivisions of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).
- 8. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

**Deposits** The School District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

As of June 30, 2018, the School District's bank balance was either insured by FDIC or collateralized by participation in the Ohio Pooled Collateral System. As of June 30, 2018, the School District had no investments.

#### **Note 7 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2018 represents collections of calendar year 2017 taxes. Real property taxes received in calendar year 2018 were levied after April 1, 2017, on the assessed value listed as of January 1, 2017, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2018 represents collections of calendar year 2017 taxes. Public utility real personal property taxes received in calendar year 2018 became a lien December 31, 2016, were levied after April 1, 2017, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Lawrence County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2018, are available to finance fiscal year 2018 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which were measurable as of June 30, 2018 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reflected as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources - property taxes.

The amount available as an advance for June 30, 2018, was \$629,774 in the General Fund, \$85,743 in the Bond Retirement Debt Service Fund, and \$11,770 in the Classroom Facilities Maintenance Special Revenue Fund. The amount available as an advance for June 30, 2017, was \$570,802 in the General Fund, \$78,418 in the Bond Retirement Debt Service Fund, and \$10,627 in the Classroom Facilities Maintenance Special Revenue Fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenues.

The assessed values upon which the fiscal year 2018 taxes were collected are:

	2017 Second Half Collections		2018 First Half Collections	
_				
	Amount	Percent	Amount	Percent
Agricultural/Residential	\$196,713,950	92.39%	\$196,032,970	92.01%
Public Utility Personal	16,211,650	7.61%	17,029,490	7.99%
Total	\$212,925,600	100.00%	\$213,062,460	100.00%
Tax Rate per \$1,000 of Assessed	_			
Valuation	\$22.00		\$23.65	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

#### **Note 8 - Receivables**

Receivables at June 30, 2018, consisted of property taxes and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. All receivables, except delinquent property taxes, are expected to be collected in one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

Governmental Activities	Amounts
Title I Grants to Local Educational Agencies	\$164,332
IDEA-B	81,482
Bureau of Workers' Compensation	34,866
State Foundation	6,108
Improving Teacher Quality State Grants	3,385
Total	\$290,173

## **Note 9 - Significant Commitments**

#### **Encumbrances**

The School District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at fiscal year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At fiscal year end, the School District's commitments for encumbrances in the governmental funds were as follows:

Fund	Amount
General	\$185,081
Nonmajor Governmental Funds	47,931
Total	\$233,012

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# **Note 10 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2018, was as follows:

	Balance at 6/30/17	Additions	Deductions	Balance at 6/30/18
Capital Assets:				
Capital Assets not being Depreciated:				
Land	\$1,978,553	\$0	\$0	\$1,978,553
Total Nondepreciable Capital Assets	1,978,553	0	0	1,978,553
Depreciable Capital Assets:				
Land Improvements	3,966,966	1,023,926	0	4,990,892
Buildings and Improvements	54,391,686	14,480	0	54,406,166
Furniture, Fixtures, and Equipment	1,569,111	20,000	0	1,589,111
Vehicles	1,372,668	121,245	0	1,493,913
Total Depreciable Capital Assets	61,300,431	1,179,651	0	62,480,082
Less Accumulated Depreciation:			_	
Land Improvements	(1,931,636)	(228,688)	0	(2,160,324)
Buildings and Improvements	(13,930,690)	(1,084,217)	0	(15,014,907)
Furniture, Fixtures, and Equipment	(841,453)	(82,244)	0	(923,697)
Vehicles	(1,016,343)	(107,865)	0	(1,124,208)
Total Accumulated Depreciation	(17,720,122)	(1,503,014) *	0	(19,223,136)
Total Capital Assets being Depreciated, Net	43,580,309	(323,363)	0	43,256,946
Capital Assets, Net	\$45,558,862	(\$323,363)	\$0	\$45,235,499

<sup>\*</sup>Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$733,739
Special	126,818
Vocational	15,783
Student Intervention Services	8,474
Support Services:	
Pupils	63,091
Instructional Staff	36,208
Administration	106,580
Fiscal	35,021
Operation and Maintenance of Plant	159,453
Pupil Transportation	196,240
Extracurricular Activities	21,607
Total Depreciation Expense	\$1,503,014

## Note 11 - Risk Management

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For fiscal year 2018, the School District contracted with Hylant Administrative Services Selective Insurance for the following coverage:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Property	Deductible	Limits of Coverage
Building and Contents - Replacement Cost	\$1,000	\$65,125,475
General Liability:		
Each Occurrence	0	4,000,000
Aggregate Limit	0	6,000,000
Products - Completed Operations Aggregate Limit	0	4,000,000
Personal and Advertising Injury Limit - Each Offense	0	4,000,000
Fire Legal Liability	0	500,000
Medical Expense Limit - Per Person/Accident	0	10,000
Employers' Liability - Stop Gap:		
Each Occurrence	0	4,000,000
Per Disease Each Employee	0	4,000,000
Per Disease Policy Limit	0	4,000,000
Employee Benefits Liability		
Per Claim	0	4,000,000
Aggregate Limit	0	6,000,000
Vehicles:		
Bodily Injury and Property Damage:		
Per Person	1,000	4,000,000
Medical Payments - Each Person	0	5,000
Uninsured Motorist:		
Per Person	0	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. The School District reviewed its insurance coverage and made adjustments as deemed appropriate.

For fiscal year 2018, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 18). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria.

#### **Note 12 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Net OPEB Liability

The net pension liability and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

The net pension/OPEB liability represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OBEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 13 for the required OPEB disclosures.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2018, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining .5 percent was allocated to the Health Care Fund.

The School District's contractually required contribution to SERS was \$310,700 for fiscal year 2018. Of this amount, \$31,651 is reported as an intergovernmental payable.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2018, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. The fiscal year 2018 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$1,056,297 for fiscal year 2018. Of this amount, \$193,880 is reported as an intergovernmental payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	
Proportion of the Net Pension Liability Prior Measurement Date Proportion of the Net Pension Liability	0.07128510%	0.06577384%	
Current Measurement Date	0.06879810%	0.06413937%	
Change in Proportionate Share	-0.00248700%	-0.00163447%	
			Total
Proportionate Share of the Net			
Pension Liability	\$4,110,534	\$15,236,445	\$19,346,979
Pension Expense	(\$253,226)	(\$6,094,431)	(\$6,347,657)

At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources	_		
Differences between expected and			
actual experience	\$176,903	\$588,360	\$765,263
Changes of assumptions	212,559	3,332,378	3,544,937
School District contributions subsequent to the			
measurement date	310,700	1,056,297	1,366,997
Total Deferred Outflows of Resources	\$700,162	\$4,977,035	\$5,677,197
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$0	\$122,800	\$122,800
Net difference between projected and			
actual earnings on pension plan investments	19,512	502,820	522,332
Changes in Proportionate Share and			
Difference between School District contributions			
and proportionate share of contributions	195,045	674,317	869,362
Total Deferred Inflows of Resources	\$214,557	\$1,299,937	\$1,514,494

\$1,366,997 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2019	\$63,468	\$474,405	\$537,873
2020	176,441	1,158,415	1,334,856
2021	30,822	818,555	849,377
2022	(95,826)	169,426	73,600
Total	\$174,905	\$2,620,801	\$2,795,706

## **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2017, are presented below:

Wage Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return

Actuarial Cost Method

3.00 percent
3.50 percent to 18.20 percent
2.5 percent
7.50 percent net of investments
expense, including inflation
Entry Age Normal

Prior to 2017, an assumption of 3 percent was used for COLA or Ad Hoc COLA.

For 2017, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

Asset Class	TargetAllocation	Long-Term Expected Real Rate of Return
Cash	1.00%	0.50%
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00%	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	Current		
	1% Decrease Discount Rate		1% Increase
	(6.50%)	(7.50%)	(8.50%)
School District's proportionate share			
of the net pension liability	\$5,704,354	\$4,110,534	\$2,775,386

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

## Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2017, actuarial valuation, compared with July 1, 2016 are presented below:

	July 1, 2017	July 1, 2016
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to	12.25 percent at age 20 to
	2.50 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment	7.75 percent, net of investment
	expenses, including inflation	expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before
		August 1, 2013, 2 percent per year; for members retiring August 1, 2013,
		or later, 2 percent COLA commences on fifth anniversary of retirement date.

For the July 1, 2017, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For the July 1, 2016 actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

Actuarial assumptions used in the July 1 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016. Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00%	

<sup>\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2017. The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2017.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	(6.45%)	(7.45%)	(8.45%)
School District's proportionate share			
of the net pension liability	\$21,840,925	\$15,236,445	\$9,673,160

#### **Note 13 - Postemployment Benefits**

See Note 12 for a description of the net OPEB liability.

# Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2018, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2018, this amount was \$23,700. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2018, the School District's surcharge obligation was \$37,527.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$49,034 for fiscal year 2018. Of this amount, \$38,657 is reported as an intergovernmental payable.

## Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting <a href="www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2018, STRS did not allocate any employer contributions to post-employment health care.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	
Proportion of the Net OPEB Liability Prior Measurement Date	0.07194990%	0.06577384%	
Proportion of the Net OPEB Liability Current Measurement Date	0.06961640%	0.06413937%	
Current Measurement Bute	0.0090101070	0.0011373770	
Change in Proportionate Share	-0.00233350%	-0.00163447%	
		_	Total
Proportionate Share of the Net			
OPEB Liability	\$1,868,321	\$2,502,482	\$4,370,803
OPEB Expense	\$91,605	(\$776,109)	(\$684,504)

At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			_
Differences between expected and actual experience	\$0	\$144,459	\$144,459
School District contributions subsequent to the measurement date	49,034	0	49,034
Total Deferred Outflows of Resources	\$49,034	\$144,459	\$193,493
Deferred Inflows of Resources			
Changes of assumptions	\$177,294	\$201,583	\$378,877
Net difference between projected and			
actual earnings on OPEB plan investments	4,934	106,962	111,896
Changes in Proportionate Share and			
Difference between School District contributions			
and proportionate share of contributions	54,866	74,925	129,791
Total Deferred Inflows of Resources	\$237,094	\$383,470	\$620,564

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

\$49,034 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2019	(\$85,349)	(\$48,748)	(\$134,097)
2020	(85,349)	(48,748)	(134,097)
2021	(65,162)	(48,748)	(113,910)
2022	(1,234)	(48,748)	(49,982)
2023	0	(22,007)	(22,007)
Thereafter	0	(22,012)	(22,012)
Total	(\$237,094)	(\$239,011)	(\$476,105)

#### Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2017, are presented below:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Wage Inflation 3.00 percent
Future Salary Increases, including inflation 3.50 percent to 18.20 percent
Investment Rate of Return 7.50 percent net of investments
expense, including inflation

Municipal Bond Index Rate:

Measurement Date 3.56 percent
Prior Measurement Date 2.92 percent

Single Equivalent Interest Rate, net of plan investment expense,

including price inflation

Measurement Date 3.63 percent
Prior Measurement Date 2.98 percent

Medical Trend Assumption

Medicare5.50 to 5.00 percentPre-Medicare7.50 to 5.00 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 12.

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2017 was 3.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2017 was 2.98 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.56 percent, as of June 30, 2017 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.63%) and higher (4.63%) than the current discount rate (3.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.5% decreasing to 4.0%) and higher (8.5% decreasing to 6.0%) than the current rate.

	1% Decrease (2.63%)	Current Discount Rate (3.63%)	1% Increase (4.63%)
School District's proportionate shat of the net OPEB liability	\$2,256,236	\$1,868,321	\$1,560,994
	1% Decrease (6.5 % decreasing to 4.0 %)	Current Trend Rate (7.5 % decreasing to 5.0 %)	1% Increase (8.5 % decreasing to 6.0 %)
School District's proportionate share of the net OPEB liability	\$1,516,003	\$1,868,321	\$2,334,621

#### Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2017, actuarial valuation are presented below:

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to
	2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment
	expenses, including inflation
Payroll Increases	3 percent
Cost-of-Living Adjustments	0.0 percent, effective July 1, 2017
(COLA)	
Blended Discount Rate of Return	4.13 percent
Health Care Cost Trends	6 to 11 percent initial, 4.5 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B premium reimbursements was extended to January 2020.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 12.

Discount Rate The discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. The OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2037. Therefore, the long-term expected rate of return on OPEB plan assets was used to determine the present value of the projected benefit payments through the fiscal year ending June 30, 2036 and the Bond Buyer 20-year municipal bond rate of 3.58 percent as of June 30, 2017 (i.e. municipal bond rate), was used to determine the present value of the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017. A blended discount rate of 3.26 percent which represents the long term expected rate of return of 7.75 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 2.85 percent for the unfunded benefit payments was used to measure the total OPEB liability at June 30, 2016.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB liability as of June 30, 2017, calculated using the current period discount rate assumption of 4.13 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.13 percent) or one percentage point higher (5.13 percent) than the current assumption. Also

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (3.13%)	Current Discount Rate (4.13%)	1% Increase (5.13%)
School District's proportionate share of the net OPEB liability	\$3,359,541	\$2,502,482	\$1,825,124
	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB liability	\$1,738,617	\$2,502,482	\$3,507,817

## **Note 14 - Employee Benefits**

## A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees and administrators who are contracted to work on a twelve month contract, earn ten to twenty days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Teachers, administrators, and classified employees who are contracted to work less than 260 days per year do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. There is no limit to the amount of sick leave that may be accumulated. Teachers and administrators can accumulate up to a maximum of 375 days. Upon retirement, payment is made for one-half of the total sick leave accumulation, up to a maximum payment of 112.5 days for certified and classified employees.

# B. Insurance Benefits

Health insurance is provided by Anthem Inc. Premiums for this coverage are \$2,156 for family coverage and \$873 for single coverage. The School District pays 80% of both premiums for employees hired after July 1, 2002. The School District pays 100% of single premiums for employees hired before July 1, 2002.

The School District provides life insurance and accidental death and dismemberment insurance to certified, classified, and administrative employees through Guardian Insurance Company. The coverage amount is \$30,000 for certified and classified employees and \$50,000 for administrators.

Dental and vision insurance is provided by Guardian. Premiums for dental coverage are \$77 for family coverage and \$21 for single coverage. Premiums for vision coverage are \$11 for family coverage and \$6 for single coverage. The School District pays 100% of single coverage. Employees are responsible for the excess cost of the family premium.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

## Note 15 - Long-Term Obligations

Changes in long-term obligations of the School District during fiscal year 2018 were as follows:

	Principal Outstanding			Principal Outstanding	Amounts Due in
	6/30/17	Additions	Deductions	6/30/18	One Year
Governmental Activities:					
2013 Refunding Bonds					
Serial Bonds - 1.75%-2.625%	\$2,540,000	\$0	\$0	\$2,540,000	\$0
Term bonds - 3.00%-3.25%	4,485,000	0	0	4,485,000	0
Capital Appreciation bonds	184,996	0	81,435	103,561	59,554
CAB Premium	733,038	0	52,360	680,678	0
Accretion on Capital Appreciation Bonds	713,509	261,679	383,565	591,623	410,446
	8,656,543	261,679	517,360	8,400,862	470,000
Net Pension Liability					
STRS	22,016,487	0	6,780,042	15,236,445	0
SERS	5,217,412	0	1,106,878	4,110,534	0
Total Net Pension Liability	27,233,899	0	7,886,920	19,346,979	0
Net OPEB Liability					
STRS	3,517,602	0	1,015,120	2,502,482	0
SERS	2,050,838	0	182,517	1,868,321	0
Total Net OPEB Liability	5,568,440	0	1,197,637	4,370,803	0
Capital Leases	491,701	353,000	304,092	540,609	322,834
Compensated Absences	1,446,422	401,418	102,196	1,745,644	83,127
Total Governmental Activities Long-Term Liabilities	\$43,397,005	\$1,016,097	\$10,008,205	\$34,404,897	\$875,961

Compensated Absences will be paid from the General Fund. There is no repayment schedule for the net pension and net OPEB liabilities. However, employer pension/OPEB contributions are made from the following funds: General Fund, and the Food Service, Title I, IDEA-B, and Title II-A Special Revenue Funds. See Notes 12 and 13 for additional information related to net pension and net OPEB liabilities.

2013 Refunding Bonds - On July 13, 2012, the School District issued refunding bonds of \$7,784,996 consisting of \$3,115,000 in serial bonds, \$184,996 in capital appreciation bonds, and \$4,485,000 in term bonds. The refunding bonds will mature on December 1, 2031. These bonds were issued to advance refund part of the 2004 School Building Construction Bonds. The advance refunded portion of the bonds, as well as the unamortized premium and discount of these advance refunded bonds, were removed from the financial statements of the School District. The refunding resulted in a difference between the net carrying amount of the debt and the acquisition price of \$994,838. This difference, reported in the accompanying financial statements as a deferred outflow of resources, is being amortized to interest expense over the life of the refunded bonds using the straight-line method. The amortization of this difference for 2018 was \$51,669. The issuance resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$693,397. The issuance resulted in an economic gain of \$536,139. At the date of the refunding, \$8,779,834 (including underwriter fees and other issuance costs) was deposited in an irrevocable trust to provide for all future debt service payments on the refunded 2004 bonds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

The 2013 refunding capital appreciation bonds mature December 1, 2017 through December 1, 2020. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as a liability. The maturity amount of the bonds is \$1,415,000. For fiscal year 2018, \$261,679 was accreted, leaving a total bond liability of \$695,184.

Principal and interest requirements to retire the general obligation bonds outstanding at June 30, 2018, were as follows:

					To	tal
_	Serial/Ter	m Bonds	Capital Appre	ciation Bonds		Accretion/
Fiscal Year	Principal	Interest	Principal	Accretion*	Principal	Interest
2019	\$0	\$199,632	\$59,554	\$410,446	\$59,554	\$610,078
2020	0	199,631	44,007	435,996	44,007	635,627
2021	480,000	194,531	0	0	480,000	194,531
2022	490,000	183,919	0	0	490,000	183,919
2023	510,000	172,669	0	0	510,000	172,669
2024-2028	2,795,000	649,417	0	0	2,795,000	649,417
2029-2032	2,750,000	180,175	0	0	2,750,000	180,175
Totals	\$7,025,000	\$1,779,974	\$103,561	\$846,442	\$7,128,561	\$2,626,416

<sup>\*</sup>The amounts above show total accretion at maturity. These amounts will not tie to the table above as amounts have not yet been fully accreted.

The overall debt margin of the School District was \$13,668,216, with an unvoted debt margin of \$213,062 at June 30, 2018.

#### **Note 16 - Interfund Activity**

During fiscal year 2018, the General Fund made a transfer out in the amount of \$135,979 to the Food Service Special Revenue Fund. The transfer was used to move unrestricted revenue collected in the General Fund to finance food service programs in accordance with budgetary authorizations.

## **Note 17 - Jointly Governed Organizations**

## A. Metropolitan Educational Technology Association (META)

The School District participates in the Metropolitan Educational Technology Association (META), formed from the merger of the Metropolitan Educational Council (MEC) and the South Central Ohio Computer Association Regional Council of Governments (SCOCARCoG) during fiscal year 2016, which is a jointly governed organization, created as a regional council of governments pursuant to Chapter 167 of the Ohio Revised Code. META operates as, and has all the powers of, a data acquisition site/information technology center pursuant to applicable provisions of the Ohio Revised Code. The organization was formed for the purpose of identifying, developing, and providing to members and nonmembers innovative educational and technological services and products, as well as expanded opportunities for cooperative purchasing. The General Assembly of META consists of one delegate from every member school district. The delegate is the superintendent of the school district or the superintendent's designee. The degree of control exercised by any participating school district is limited to its representation on the General Assembly. The General Assembly exercises total control over the operation of META including budgeting, appropriating, contracting, and designating management. During 2018, the School District paid \$44,896 for services with META. Financial information can be obtained from META at 100 Executive Drive, Marion, Ohio 43302.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

#### B. Collins Career Center

Collins Career Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from Chesapeake Union Exempted Village School District, two from the Ironton City School District, and two from the Lawrence County Educational Service Center, which possesses its own budgeting and taxing authority. South Point Local School District made no payments to the Career Center in fiscal year 2018. To obtain financial information write to the Collins Career Center, 11627 State Route 243, Chesapeake, OH 45619.

## C. The Educational Regional Service System (ERSS) Region 15

The Educational Regional Service System (ERSS) Regoin 15 is a jointly governed organization consisting of educational entities within Lawrence, Pike, Scioto, and Ross counties. The purpose of the ERSS is to provide support services to school districts, community schools, and chartered nonpublic schools within the region by supporting State and school initiatives and efforts to improve school effectiveness and student achievement with a specific reference to the provision of special education and related services. The ERSS is governed by an advisory council, which is the policymaking body for the educational entities within the region, who identifies regional needs and priorities for educational services and develops corresponding policies to coordinate the delivery of services. The Advisory Council is made up of the director of the ERSS, the superintendent of each educational service center within the region, the superintendent of the region's largest and smallest school district, the director and an employee from each education technology center, one representative of a four-year institution of higher education and appointed by the Ohio Board of Regents, one representative of a two-year institution of higher education and appointed by the Ohio Association of Community Colleges, three board of education members (one each from a city, exempted village, and local school district within the region), and one business representative. The degree of control exercised by any participating educational entity is limited to its representation on the Advisory Council. Financial information can be obtained from the South Central Educational Service Center, 411 Court Street, Portsmouth, Ohio 45662.

# **Note 18 - Insurance Purchasing Pools**

#### A. Ohio School Plan

The School District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The Ohio School Plan (OSP) is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a fifteen member Board of directors consisting of school district superintendents and treasurers, as well as the president of Harcum-Hyre Insurance Agency, Inc. and a partner of the Hylant Group, Inc. Hylant Group, Inc. is the Administrator of the OSP and is responsible for processing claims. Harcum-Hyre Insurance Agency, Inc. is the sales and marketing representative, which establishes agreements between OSP and member schools.

## B. Lawrence County Schools Council of Governments Health Benefits Program

The School District participates in the Lawrence County Schools Council of Governments Health Benefits Program (Council), a shared risk pool created pursuant to State statute for the purpose of administering health care benefits. The Council is governed by a council, which consists of the

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

superintendent from each participating school district. The council elects officers for one-year terms to serve on the Board of Directors. The council exercises control over the operation of the Council. All council revenues are generated from charges for services received from the participating school districts, based on the established premiums for the insurance plans. The Lawrence County Educational Service Center is the fiscal agent of the council. Each School District reserves the right to withdraw from the plan. If this is done, no further contributions will be made and the school district's net pooled share will be distributed and all claims submitted by covered members of the school district after the distribution will be exclusively the liability of the school district.

### C. Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP)

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the plan.

#### **Note 19 - Set-Aside Calculations**

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years. In prior fiscal years, the School District was also required to set aside money for budget stabilization and textbooks.

Effective April 10, 2001, through Amended Substitute Senate Bill 345, the requirements for school districts to establish and appropriate money for the budget stabilization was deleted from law. A school district may still establish reserve balance accounts consistent with Section 5705.13, Revised Code, if it so chooses; however, the requirement is no longer mandatory. In addition, any money on hand in a school district's budget reserve set-aside as of April 10, 2001, may at the discretion of the board of education be returned to the school district's General Fund or may be left in the account and used by the board to offset any budget deficit the district may experience in future fiscal years. The bill placed special conditions on any Bureau or Workers' Compensation monies remaining in the budget reserve. During fiscal year 2002, the Board of Education passed a resolution to maintain only the refunds from the Bureau of Workers Compensation in the budget reserve pursuant to State Statute and at June 30, 2016, this is all the continues to be set aside.

The following cash basis information describes the changes in the fiscal year end set-aside amounts for capital acquisitions. Disclosure of this information is required by the State statute.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	Budget Stabilization	Capital Improvements
Set-Aside Balance as of		
June 30, 2017	\$67,581	\$123,172
Current Year Set-Aside Requirement	0	285,989
Current Year Qualifying Expenditures	0	(378,549)
Current Year Offsets	0	(80,799)
Totals	\$67,581	(\$50,187)
Set-Aside Balance Carried Forward to Future Fiscal Years	\$67,581	\$0

The School District had qualifying expenditures and offsets during the fiscal year that reduced the set-aside amount for capital improvements below zero. The excess set-aside may not be carried forward to reduce the set-aside requirement in future fiscal years.

# **Note 20 - Contingencies**

#### A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2018, if applicable, cannot be determined at this time.

#### B. Litigation

At June 30, 2018, the School District was not party to any legal proceedings.

#### C. State Founation

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2018 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2018 financial statements is not determinable, at this time. Management believes this may result in either an additional receivable to, or a liability of, the School District

#### **Note 21 - Capital Leases - Lessee Disclosure**

In prior fiscal years, the School District entered into a capitalized lease for a football stadium, baseball/softball complex, and administrative office renovations. In February 2018, the School District entered into a capital lease in the amount of \$353,000 to replace synthetic turf at the High School football field. The leases meet the criteria of a capital lease which is defined as transferring benefits and risks of ownership to the lessee.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Capital lease payments have been reclassified from functional expenditures and are reflected as General Fund debt service expenditures in the financial statements. They are presented as current expenditures in the budgetary statements. Capital assets acquired by governmental activities through capitalized leases were recorded in the amount of \$1,000,000, acquired in 2015 and \$353,000 in 2018, which is equal to the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation on the assets is \$198,081 leaving a book value of \$1,325,503. Principal payments in fiscal year 2018 totaled \$304,092 in the governmental funds.

Future minimum lease payments for the \$1,000,000 acquisition in fiscal year 2015 are as follows:

Fiscal Year			
Ending June 30	Principal	Interest	Total
2019	\$207,687	\$2,594	\$210,281
2020	17,494	29	17,523
Totals	\$225,181	\$2,623	\$227,804

Future minimum lease payments for the \$353,000 acquisition in fiscal year 2018 are as follows:

Fiscal Year			
Ending June 30	Principal	Interest	Total
2019	\$115,147	\$8,415	\$123,562
2020	118,886	4,675	123,561
2021	81,395	980	82,375
Totals	\$315,428	\$14,070	\$329,498

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability School Employees Retirement System of Ohio Last Five Fiscal Years (1)\*

	2018	2017	2016	2015	2014
School District's Proportion of the Net Pension Liability	0.06879810%	0.07128510%	0.07354700%	0.07497800%	0.07497800%
School District's Proportionate Share of the Net Pension Liability	\$4,110,534	\$5,217,412	\$4,196,663	\$3,794,594	\$4,458,701
School District's Covered Payroll	\$2,264,357	\$2,243,571	\$2,210,395	\$2,231,970	\$1,984,289
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	181.53%	232.55%	189.86%	170.01%	224.70%
Plan Fiduciary Net Position as a Percentage of the Total Pension					
Liability	69.50%	62.98%	69.16%	71.70%	65.52%

<sup>(1)</sup> Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each fiscal year.

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio Last Five Fiscal Years (1)\*

	2018	2017	2016	2015	2014
School District's Proportion of the Net Pension Liability	0.06413937%	0.06577384%	0.06673954%	0.06768855%	0.06768855%
School District's Proportionate Share of the Net Pension Liability	\$15,236,445	\$22,016,487	\$18,444,857	\$16,464,198	\$19,612,044
School District's Covered Payroll	\$7,077,121	\$6,932,721	\$6,982,421	\$6,933,943	\$6,818,932
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	215.29%	317.57%	264.16%	237.44%	287.61%
Plan Fiduciary Net Position as a					
Percentage of the Total Pension					
Liability	75.30%	66.80%	72.10%	74.70%	69.30%

<sup>(1)</sup> Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each fiscal year.

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability School Employees Retirement System of Ohio Last Two Fiscal Years (1)

	2018	2017
School District's Proportion of the Net OPEB Liability	0.06961640%	0.07194990%
School District's Proportionate Share of the Net OPEB Liability	\$1,868,321	\$2,050,838
School District's Covered Payroll	\$2,264,357	\$2,243,571
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	82.51%	91.41%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	12.46%	11.49%

<sup>(1)</sup> Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each fiscal year.

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability State Teachers Retirement System of Ohio Last Two Fiscal Years (1)

	2018	2017
School District's Proportion of the Net OPEB Liability	0.06413937%	0.06577384%
School District's Proportionate Share of the Net OPEB Liability	\$2,502,482	\$3,517,602
School District's Covered Payroll	\$7,077,121	\$6,932,721
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	35.36%	50.74%
Plan Fiduciary Net Position as a Percentage of the Total OPEB		
Liability	47.10%	37.30%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each fiscal year.

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

Required Supplementary Information Schedule of the School District's Contributions School Employees Retirement System of Ohio Last Ten Fiscal Years

Net Pension Liability	2018	2017	2016	2015
Contractually Required Contribution	\$310,700	\$317,010	\$314,100	\$291,330
Contributions in Relation to the Contractually Required Contribution	(310,700)	(317,010)	(314,100)	(291,330)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Covered Payroll (1)	\$2,301,481	\$2,264,357	\$2,243,571	\$2,210,395
Pension Contributions as a Percentage of Covered Payroll	13.50%	14.00%	14.00%	13.18%
Net OPEB Liability				
Contractually Required Contribution (2)	\$49,034	\$37,028	\$35,164	\$55,378
Contributions in Relation to the Contractually Required Contribution	(49,034)	(37,028)	(35,164)	(55,378)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	2.13%	1.64%	1.57%	2.51%
Total Contributions as a Percentage of Covered Payroll (2)	15.63%	15.64%	15.57%	15.69%

<sup>(1)</sup> The School District's covered payroll is the same for Pension and OPEB.

<sup>(2)</sup> Includes Surcharge

	2014	2013	2012	2011	2010	2009
	\$309,351	\$274,626	\$280,636	\$270,853	\$312,891	\$213,121
	(309,351)	(274,626)	(280,636)	(270,853)	(312,891)	(213,121)
_	\$0	\$0	\$0	\$0	\$0	\$0
	\$2,231,970	\$1,984,289	\$2,086,516	\$2,154,755	\$2,310,867	\$2,165,859
_	13.86%	13.84%	13.45%	12.57%	13.54%	9.84%
	\$40,601	\$40,503	\$44,219	\$64,097	\$46,350	\$124,390
	(40,601)	(40,503)	(44,219)	(64,097)	(46,350)	(124,390)
_	\$0	\$0	\$0	\$0	\$0	\$0
_	1.82%	2.04%	2.12%	2.97%	2.01%	5.74%
_	15.68%	15.88%	15.57%	15.54%	15.55%	15.58%

Required Supplementary Information Schedule of the School District's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

Net Pension Liability	2018	2017	2016	2015
Contractually Required Contribution	\$1,056,297	\$990,797	\$970,581	\$977,539
Contributions in Relation to the Contractually Required Contribution	(1,056,297)	(990,797)	(970,581)	(977,539)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Covered Payroll (1)	\$7,544,979	\$7,077,121	\$6,932,721	\$6,982,421
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%
Net OPEB Liability				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%
Total Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

<sup>(1)</sup> The School District's covered payroll is the same for Pension and OPEB.

_	2014	2013	2012	2011	2010	2009
	\$901,413	\$886,461	\$854,913	\$915,314	\$961,161	\$931,668
_	(901,413)	(886,461)	(854,913)	(915,314)	(961,161)	(931,668)
	\$0	\$0	\$0	\$0	\$0	\$0
	\$6,933,943	\$6,818,932	\$6,576,256	\$7,040,877	\$7,393,543	\$7,166,675
_	13.00%	13.00%	13.00%	13.00%	13.00%	13.00%
	\$69,339	\$68,189	\$65,763	\$70,409	\$73,935	\$71,667
	(69,339)	(68,189)	(65,763)	(70,409)	(73,935)	(71,667)
_	\$0	\$0	\$0	\$0	\$0	\$0
_	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%
	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2018

## **Net Pension Liability**

## Changes in Assumptions – SERS

For fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc Cola. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2016 and prior are presented below:

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3.00 percent	3.25 percent
Future Salary Increases,	1	1
including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

## **Changes in Assumptions - STRS**

Amounts reported for fiscal year 2018 incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to	12.25 percent at age 20 to
	2.50 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, ,2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

For fiscal year 2018 post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70% of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2018

mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

## **Net OPEB Liability**

## **Changes in Assumptions – SERS**

Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:

Fiscal year 2018 3.56 percent Fiscal year 2017 2.92 percent

Single Equivalent Interest Rate, net of plan investment expense,

including price inflation

Fiscal year 2018 3.63 percent Fiscal year 2017 2.98 percent

## **Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also for fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.

Schedule of Federal Awards Expenditures For the Fiscal Year Ended June 30, 2018

Federal Grantor/Pass Through Grantor/Program Title	Pass Through Entity Number	Federal CFDA Number	Federal Expenditures
United States Department of Agriculture			
Passed through the Ohio Department of Education			
Child Nutrition Cluster:			
School Breakfast Program	3L70	10.553	\$149,191
National School Lunch Program	3L60	10.555	459,346
National School Lunch Program - Non-Cash Assistance	3L60	10.555	45,104
Total Child Nutrition Cluster			653,641
Total United States Department of Agriculture			653,641
United States Department of Education			
Passed through the Ohio Department of Education			
Special Education Cluster (IDEA):			
Special Education-Grants to States	3M20	84.027	400,156
Total Special Education Cluster (IDEA)			400,156
Title I Grants to Local Educational Agencies	3M00	84.010	772,212
Supporting Effective Instruction State Grants	3Y60	84.367	107,566
Student Support and Academic Enrichment Program	3H10	84.424	12,825
Student Support and Academic Enforment Program	31110	04.424	12,023
Total United States Department of Education			1,292,759
Total Federal Financial Assistance			\$1,946,400

The notes to the schedule of federal awards expenditures are an integral part of this schedule.

Notes to the Schedule of Federal Awards Expenditures For the Fiscal Year Ended June 30, 2018

#### Note 1 – Basis of Presentation

The accompanying schedule of federal awards expenditures (the schedule) is a summary of the activity of the School District's federal award programs. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position or changes in net position of the School District.

#### Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **Note 3 – Food Donation Program**

The School District reports commodities consumed on the schedule at the fair value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

#### Note 4 - Child Nutrition Cluster

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this schedule, the School District assumes it expends federal monies first.

#### **Note 5 – Transfers Between Program Years**

Federal Regulations require schools to obligate certain federal awards by June 30. However, with the Ohio Department of Education's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The School District transferred the following amounts from:

## 2017 to 2018 programs:

Program Title	CFDA Number	Amount Transferred
Title I Grants to Local Educational Agencies	84.010	\$ 42,185
Supporting Effective Instruction State Grants	84.367	15,426
Special Education-Grants to States	84.027	10,894

#### 2018 to 2019 programs:

Program Title	CFDA Number	Amount Transferred
Title I Grants to Local Educational Agencies	84.010	\$ 9,040
Supporting Effective Instruction State Grants	84.367	1,387
Special Education-Grants to States	84.027	18,273





Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Independent Auditor's Report

Board of Education South Point Local School District 302 High Street South Point, Ohio 45680

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of South Point Local School District, Lawrence County, Ohio (the School District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated January 18, 2019, wherein we noted the School District adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions" and restated beginning net position as a result of this implementation.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Natalie Millhuff-Stang, CPA, CITP

President/Owner

Millhuff-Stang, CPA, Inc.

Natalii Whillhuff Hang

Portsmouth, Ohio

January 18, 2019



# Report on Compliance For Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance

Independent Auditor's Report

Board of Education South Point Local School District 302 High Street South Point, Ohio 45680

#### Report on Compliance for Each Major Federal Program

We have audited South Point Local School District's (the School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the School District's major federal program for the year ended June 30, 2018. The School District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the School District's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the School District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the School District's major federal program for the year ended June 30, 2018.

South Point Local School District, Ohio Report on Compliance For Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance Page 2

#### **Report on Internal Control Over Compliance**

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Natalie Millhuff-Stang, CPA, CITP

President/Owner

Millhuff-Stang, CPA, Inc.

Natahi Willhuff Sang

Portsmouth, Ohio

January 18, 2019

Schedule of Findings and Questioned Costs For the Fiscal Year Ended June 30, 2018

# Section I – Summary of Auditor's Results

	T
Financial Statements	
Type of report the auditor issued on whether the financial statements audited	Unmodified
were prepared in accordance with GAAP:	
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	No
Federal Awards	
Internal control over major program(s):	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditor's report issued on compliance for major federal programs:	Unmodified
Any auditing findings disclosed that are required to be reported in	No
accordance with 2 CFR 200.516(a)?	
Identification of major program(s):	Title I Grants to Local Educational
	Agencies (CFDA #84.010)
Dollar threshold used to distinguish between type A and type B programs:	Type A: >\$750,000
	Type B: all others
Auditee qualified as low-risk auditee?	Yes

# Section II – Financial Statement Findings

None

# Section III - Federal Award Findings and Questioned Costs

None





#### SOUTH POINT LOCAL SCHOOL DISTRICT

#### **LAWRENCE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 26, 2019