## ALGER & ASSOCIATES, Inc.



PROFESSIONAL FINANCIAL AND COMPLIANCE AUDIT SERVICES

#### VILLAGE OF WAYNESBURG

STARK COUNTY, OHIO



For the Years Ended

December 31, 2017 and 2016



Village Council Village of Waynesburg 110 North Main Street Waynesburg, Ohio 44688

We have reviewed the *Independent Auditor's Report* of the Village of Waynesburg, Stark County, prepared by Alger & Associates, Inc., for the audit period January 1, 2016 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Waynesburg is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

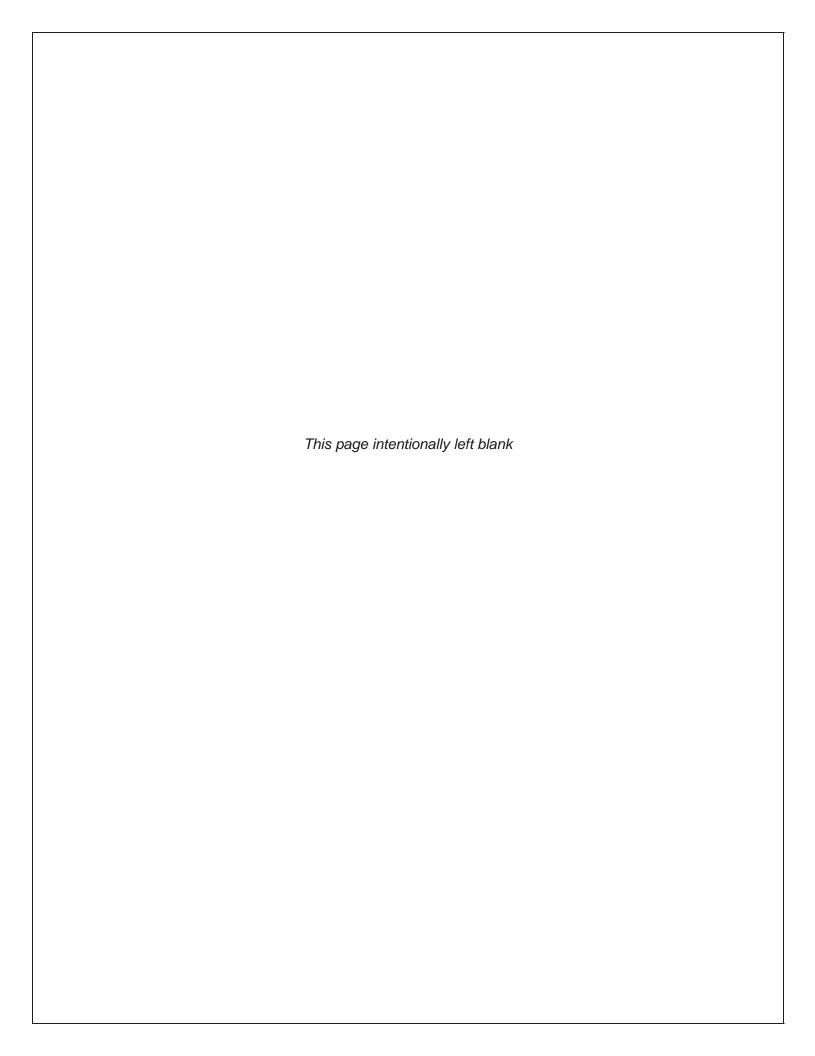
July 21, 2018



#### VILLAGE OF WAYNESBURG STARK COUNTY

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#### INDEPENDENT AUDITOR'S REPORT

Village of Waynesburg Stark County 110 North Main Street Waynesburg, OH 44688

To the Village Council:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the Village of Waynesburg, Stark County, Ohio (the Village) as of and for the years ended December 31, 2017 and December 31, 2016.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Village of Waynesburg Stark County Independent Accountants' Report Page 2

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2017 and December 31, 2016, and the respective changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of the Village of Waynesburg, Stark County as of December 31, 2017 and December 31, 2016, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in in Note 2.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 22, 2018, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

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Alger & Associates, Inc. Certified Public Accountants North Canton, Ohio

June 22, 2018

#### VILLAGE OF WAYNESBURG STARK COUNTY

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property and Other Local Taxes	\$42,499	\$78,925	\$0	\$121,424
Municipal Income Tax	0	0	0	0
Intergovernmental	29,386	126,440	0	155,826
Charges for Services	0	38,575	0	38,575
Fines, Licenses and Permits	35,127	49	0	35,176
Earnings on Investments	1,497	2,037	0	3,534
Miscellaneous	18,920	21,112	0	40,032
Total Cash Receipts	127,429	267,138	0	394,567
Cash Disbursements:				
Current:				
Security of Persons and Property	41,187	77,729	0	118,916
Public Health Services	0	37,721	0	37,721
Leisure Time Activities	0	10,951	0	10,951
Transportation	0	104,319	0	104,319
General Government	67,562	23,970	0	91,532
Capital Outlay	0	37,634	391,314	428,948
Debt Service:				
Principal Retirement	9,739	1,246	0	10,985
Interest and Fiscal Charges	1,420	33	0	1,453
Total Cash Disbursements	119,908	293,603	391,314	804,825
Total Receipts Under Disbursements	7,521	(26,465)	(391,314)	(410,258)
Other Financing Receipts:				
Other Debt Proceeds	0	31,434	0	31,434
Sale of Capital Assets	15,300	700	0	16,000
Total Other Financing Receipts	15,300	32,134	0	47,434
Net Change in Fund Cash Balances	22,821	5,669	(391,314)	(362,824)
Fund Cash Balance, January 1	29,147	226,443	392,114	647,704
Fund Cash Balance, December 31				
Restricted	0	232,112	800	232,912
Unassigned	51,968	0	0	51,968
Fund Cash Balance, December 31	\$51,968	\$232,112	\$800	\$284,880

The notes to the financial statements are an integral part of this statement

#### VILLAGE OF WAYNESBURG STARK COUNTY

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

	Proprietary Fund Type	Fiduciary Fund Type	Totals
	Enterprise	Agency	(Memorandum Only)
Operating Cash Receipts:			
Charges for Services	\$164,385	\$0	\$164,385
Fines, Licenses and Permits	0	44,500	44,500
Total Operating Cash Receipts	164,385	44,500	208,885
Operating Cash Disbursements:			
Personal Services	42,000	0	42,000
Travel Transportation	3,241	0	3,241
Contractual Services	70,110	0	70,110
Supplies and Materials	29,087	0	29,087
Other	818	0	818
Total Operating Cash Disbursements	145,256	0	145,256
Operating Income	19,129	44,500	63,629
Non-Operating Disbursements			
Other Financing Uses	0	(43,585)	(43,585)
Total Non-Operating Disbursements	0	(43,585)	(43,585)
Net Change in Fund Cash Balances	19,129	915	20,044
Fund Cash Balance, January 1	280,098	2,760	282,858
Fund Cash Balance, December 31	\$299,227	\$3,675	\$302,902

The notes to the financial statements are an integral part of this statement

Stark County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 1 - Reporting Entity**

The Village of Waynesburg (the Village), Stark County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council directs the Village. The Village provides water utilities, park operations, cemetery operations, and police services.

#### Jointly Governed Organizations

The Village participates in jointly governed organizations. Notes 11 to the financial statements provides additional information for these entities.

#### Stark County Council of Governments:

Jointly governed organization that funds and operates the Stark County Metropolitan Narcotics Unit and the Canton Crime Lab.

#### Stark County Regional Planning Commission:

Jointly governed organization that provides comprehensive planning, both long and short-term, dealing with the economic and physical environment of Stark County.

#### Quad Ambulance District:

Body corporate and politic established for the purpose of providing public emergency services for the residents of the QUAD Ambulance District.

#### Mohawk Joint Valley Fire District:

Mohawk Valley Joint Fire District is a body politic established to provide public emergency fire service for the residents of the Village of Waynesburg and Sandy Township Residents.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

#### Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

#### Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

Stark County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

Fund Accounting (continued)

Street Construction Maintenance and Repair - The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

**Cemetery Fund** - This fund receives monies from the sale of cemetery lots and charges for the burials which are used to maintain the cemetery.

Fire Levy Fund - This fund receives levy monies to operate and maintain the Village Volunteer Fire Department.

Police Levy Fund - This fund receives levy monies to operate and maintain the Village Police Department.

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village had the following significant capital project funds:

West Maple Street Improvement Fund This fund is used to account for all financial resources and expenses associated with the reconstruction of West Maple Street in the Village. The grant project was entered into as on-behalf-of program agreement through the Ohio Public Works Commission.

**Enterprise Funds** These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services for residents to cover the cost of providing this utility.

*Water Debt Fund* - This fund receives a portion of the Village's water surcharge from residents to retire debt associated with the water plant expansion, upgrading of Village water meters, and the purchase of a new water truck.

*Water Improvement Fund* – This fund receives a portion of the Village's water surcharge from residents to cover the cost of improving the Village's water plant.

*Fiduciary Funds* Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village's agency fund accounts for fines and forfeitures from the Mayor's Court to be distributed to the Village, State of Ohio, and other local governments

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Stark County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

#### **Budgetary Process**

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

*Appropriations* Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2017 budgetary activity appears in Note 4.

#### Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Village accounting basis includes a Small Business Checking account where money is deposited and investment in repurchase (sweep) agreements which are valued at cost.

#### Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Stark County Notes to the Financial Statements For the Year Ended December 31, 2017

#### Note 2 - Summary of Significant Accounting Policies (continued)

#### Fund Balance (continued)

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Note 3 - Compliance**

Contrary to Ohio Rev. Code Section 5705.41 (D)(1), the Village did not obtain prior certification for expenditures.

#### **Note 4 - Budgetary Activity**

Budgetary activity for the year ending December 31, 2017 follows:

2017 Budgeted vs. Actual Receipts

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Budgeted	Actual	_
Receipts	Receipts	Variance
\$143,340	\$142,729	(\$611)
298,296	299,272	976
164,585	164,385	(200)
\$606,221	\$606,386	\$165
	Receipts \$143,340 298,296 164,585	Receipts         Receipts           \$143,340         \$142,729           298,296         299,272           164,585         164,385

2017 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$140,264	\$122,756	\$17,508
Special Revenue	418,009	209,479	208,530
Capital Projects	392,114	391,314	800
Enterprise	643,656	564,865	78,791
Total	\$1,594,043	\$1,288,414	\$305,629

Stark County Notes to the Financial Statements For the Year Ended December 31, 2017

#### Note 5 – Deposits and Investments

The Village maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2017
Demand deposits	\$ 43,743
Repurchase agreement	544,039
Total deposits and investments	\$ 587,782

#### Deposits

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS).

The Village's deposits are collateralized by the financial institution's public entity deposit pool. The financial institution is in the process of joining OPCS; however, at December 6, 2017, the financial institution still maintained its own collateral pool.

#### **Investments**

The Village's financial institution transfers securities to the Village's agent to collateralize repurchase agreements. The securities are not in the Village's name.

#### Note 6 - Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### Note 7 - Risk Management

#### Commercial Insurance

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles: and
- Errors and omissions.

Stark County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 8 - Defined Benefit Pension Plans**

#### Ohio Public Employees Retirement System

Some employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10%, of their gross salaries and the Village contributed an amount equaling 14%, of participants' gross salaries. The Village has paid all contributions required through December 31, 2017.

#### Ohio Police and Fire Retirement System

Village's certified full-time Police Officers belong to the Police and Fire Pension Fund (OP&F). OP&F is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OP&F participants contributed 12.25% of their wages. The Village contributed to OP&F an amount equal to 19.5% of full-time police members' wages. The Village has paid all contributions required through December 31, 2017.

#### **Note 9 - Postemployment Benefits**

Both OPERS and OP&F offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. OP&F contributes 0.5 percent to fund these benefits.

#### Note 10 – Debt

Debt outstanding at December 31, 2017 was as follows:

	P	rincipal	Interest Rate
2016 Promisory Note	\$	45,468	2.85%
2017 Promisory Note	\$	29,792	2.50%
Total	\$	75,260	

The 2016 Promissory Note relates to the purchase of property and pay off of loan for 110 N Main Street. The note is through Consumer National Bank.

The 2017 Promissory Note relates to the purchase of a new 2017 Ford Explorer Interceptor. The note is through Consumer National Bank.

Stark County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 10 – Debt** (continued)

#### **Amortization**

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending	Land Purchase	Ford Explorer	Total
December 31:	Promisory Note	Promisory Note	Memorandum
2018	\$6,455	\$6,700	\$13,155
2019	\$6,455	\$6,700	\$13,155
2020	\$6,455	\$6,700	\$13,155
2021	\$6,455	\$6,700	\$13,155
2022	\$6,455	\$6,142	\$12,597
2023-2026	\$25,820		\$25,820
Total	\$58,095	\$32,942	\$91,037

#### Note 11 – Jointly Governed Organizations

#### Stark Council of Governments

The Stark Council of Governments (SCOG) is a jointly governed organization. SCOG is a regional council of governments formed under chapter 167 of the Ohio Revised Code. Currently, SCOG's functions include the funding and operation of the Stark County Metropolitan Narcotics Unit and the Canton Crime Lab. SCOG is governed by its membership, including Stark County, and other cities, villages, and townships. The membership elects a nine member executive committee. Based on recommendations of the executive committee, the membership approves its own budget, appoints personnel and performs accounting and finance related activities. Continued existence of the agency is not dependent on the Village's continue participation nor does the Village have an equity interest in the SCOG. The SCOG is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit or burden to the Village. Complete financial statements may be obtained from the Stark Council of Governments, P.O. Box 21451, Canton, Ohio 44701-1451.

#### Stark County Regional Planning Commission

The Village participates in the Stark County Regional Planning Commission (Commission) which is a statutorily created political subdivision of the State. The Commission is jointly governed among Stark County, and other cities, villages, and townships. The principal aim of the Commission is to provide comprehensive planning, both long and short-term, dealing with the economic and physical environment of Stark County. The Board exercises total authority for the day-to-day operations of the Commission including budgeting, appropriating, contracting, and designating management. The Village has no financial responsibility for any of the Commission's liabilities. Complete financial statements can be obtained from the Stark County Regional Planning Commission, Stark County, Ohio.

Stark County Notes to the Financial Statements For the Year Ended December 31, 2017

#### Note 11 – Jointly Governed Organizations (continued)

#### QUAD Ambulance District

QUAD Ambulance District (the District) is a body corporate and politic established for the purpose of providing public emergency ambulance services for the residents of the QUAD Ambulance District which includes the Village of Magnolia and Waynesburg, and Sandy and Rose Townships. The District is directed by a Board of Trustees consisting of four members. One Board Member is appointed by each political subdivision with the District. The District is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit or burden to the Village.

#### Mohawk Valley Joint Fire District

Mohawk Valley Joint Fire District is a body politic established to provide public emergency fire service for the residents of the Village of Waynesburg and Sandy Township Residents. The District is directed by a Board of Trustees consisting of five members. One board member is appointed by each political subdivision with the district and one citizen is appointed by each political subdivision and one board member is appointed by the fire district board. The District is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit or burden to the Village.

#### Note 12 – Contingent Liabilities

The Village was not part of any lawsuits in 2017.

#### VILLAGE OF WAYNESBURG STARK COUNTY

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2016

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property and Other Local Taxes	\$42,607	\$81,697	\$0	\$124,304
Intergovernmental	29,209	67,693	392,114	489,016
Charges for Services	0	40,065	0	40,065
Fines, Licenses and Permits	31,732	2,320	0	34,052
Earnings on Investments	315	769	0	1,084
Miscellaneous	7,276	5,902	0	13,178
Total Cash Receipts	111,139	198,446	392,114	701,699
Cash Disbursements:				
Current:				
Security of Persons and Property	37,679	105,344	0	143,023
Public Health Services	0	37,796	0	37,796
Transportation	0	73,507	0	73,507
General Government	62,703	835	0	63,538
Debt Service:				
Principal Retirement	101,189	73,042	0	174,231
Interest and Fiscal Charges	3,099	1,594	0	4,693
Total Cash Disbursements	204,670	292,118	0	496,788
Total Receipts Under Disbursements	(93,531)	(93,672)	392,114	204,911
Other Financing Receipts:				
Other Debt Proceeds	56,000	0	0	56,000
Sale of Capital Assets	54,330	0	0	54,330
Total Other Financing Receipts	110,330	0	0	110,330
Net Change in Fund Cash Balances	16,799	(93,672)	392,114	315,241
Fund Cash Balance, January 1	12,348	320,115	0	332,463
Fund Cash Balance, December 31				
Restricted	0	226,443	392,114	618,557
Unassigned	29,147		0	29,147
Fund Cash Balance, December 31	\$29,147	\$226,443	\$392,114	\$647,704

The notes to the financial statements are an integral part of this statement

#### VILLAGE OF WAYNESBURG STARK COUNTY

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2016

	Proprietary Fund Type	Fiduciary Fund Type	Totals	
	Enterprise	Agency	(Memorandum Only)	
<b>Operating Cash Receipts:</b>				
Charges for Services	\$158,159	\$0	\$158,159	
Fines, Licenses and Permits		40,880	40,880	
Total Operating Cash Receipts	158,159	40,880	199,039	
Operating Cash Disbursements:				
Personal Services	32,781	0	32,781	
Travel Transportation	2,456	0	2,456	
Contractual Services	58,358	0	58,358	
Supplies and Materials	32,797	0	32,797	
Total Operating Cash Disbursements	126,392	0	126,392	
Operating Income	31,767	40,880	72,647	
Non-Operating Disbursements				
Principal Retirement	(8,443)	0	(8,443)	
Other Financing Uses	0	(38,120)	(38,120)	
Total Non-Operating Disbursements	(8,443)	(38,120)	(46,563)	
Net Change in Fund Cash Balances	23,324	2,760	26,084	
Fund Cash Balance, January 1	256,774	0	256,774	
Fund Cash Balance, December 31	\$280,098	\$2,760	\$282,858	

The notes to the financial statements are an integral part of this statement

Stark County Notes to the Financial Statements For the Year Ended December 31, 2016

#### **Note 1 - Reporting Entity**

The Village of Waynesburg (the Village), Stark County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council directs the Village. The Village provides water utilities, park operations, cemetery operations, and police services.

#### Jointly Governed Organizations

The Village participates in jointly governed organizations. Notes 11 to the financial statements provides additional information for these entities.

#### Stark County Council of Governments:

Jointly governed organization that funds and operates the Stark County Metropolitan Narcotics Unit and the Canton Crime Lab.

#### Stark County Regional Planning Commission:

Jointly governed organization that provides comprehensive planning, both long and short- term, dealing with the economic and physical environment of Stark County.

#### Quad Ambulance District:

Body corporate and politic established for the purpose of providing public emergency services for the residents of the QUAD Ambulance District.

#### Mohawk Joint Valley Fire District:

Mohawk Valley Joint Fire District is a body politic established to provide public emergency fire service for the residents of the Village of Waynesburg and Sandy Township Residents.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

#### Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

#### Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

Stark County Notes to the Financial Statements For the Year Ended December 31, 2016

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

Fund Accounting (continued)

**Street Construction Maintenance and Repair** - The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

**Cemetery Fund** - This fund receives monies from the sale of cemetery lots and charges for the burials which are used to maintain the cemetery.

Fire Levy Fund - This fund receives levy monies to operate and maintain the Village Volunteer Fire Department.

Police Levy Fund - This fund receives levy monies to operate and maintain the Village Police Department.

*Capital Project Funds* These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village had the following significant capital project funds:

West Maple Street Improvement Fund This fund is used to account for all financial resources and expenses associated with the reconstruction of West Maple Street in the Village. The grant project was entered into as on-behalf-of program agreement through the Ohio Public Works Commission.

**Enterprise Funds** These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services for residents to cover the cost of providing this utility.

*Water Debt Fund* - This fund receives a portion of the Village's water surcharge from residents to retire debt associated with the water plant expansion, upgrading of Village water meters, and the purchase of a new water truck.

*Water Improvement Fund* – This fund receives a portion of the Village's water surcharge from residents to cover the cost of improving the Village's water plant.

*Fiduciary Funds* Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village's agency fund accounts for fines and forfeitures from the Mayor's Court to be distributed to the Village, State of Ohio, and other local governments

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Stark County Notes to the Financial Statements For the Year Ended December 31, 2016

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

#### **Budgetary Process**

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

*Appropriations* Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2016 budgetary activity appears in Note 4.

#### Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Village accounting basis includes a Small Business Checking account where money is deposited and investment in repurchase (sweep) agreements which are valued at cost.

#### Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Stark County Notes to the Financial Statements For the Year Ended December 31, 2016

#### Note 2 - Summary of Significant Accounting Policies (continued)

#### Fund Balance (continued)

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Note 3 - Compliance**

Contrary to Ohio Rev. Code Section 5705.41 (D)(1), the Village did not obtain prior certification for expenditures.

#### **Note 4 - Budgetary Activity**

Budgetary activity for the year ending December 31, 2016 follows:

2016 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$221,467	\$221,469	\$2
Special Revenue	198,444	198,446	2
Capital Projects	392,114	392,114	0
Enterprise	159,546	158,159	(1,387)
Total	\$971,571	\$970,188	(\$1,383)

2016 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$207,630	\$205,470	\$2,160
Special Revenue	371,921	295,741	76,180
Capital Projects	392,114	0	392,114
Enterprise	612,114	134,835	477,279
Total	\$1,583,779	\$636,046	\$947,733

Stark County Notes to the Financial Statements For the Year Ended December 31, 2016

#### Note 5 – Deposits and Investments

The Village maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2016	
Demand deposits	\$	431,871
Repurchase agreement		498,691
Total deposits and investments	\$	930,562

#### **Deposits**

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

#### **Investments**

The Village's financial institution transfers securities to the Village's agent to collateralize repurchase agreements. The securities are not in the Village's name.

#### Note 6 - Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### Note 7 - Risk Management

#### Commercial Insurance

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

#### **Note 8 - Defined Benefit Pension Plans**

#### Ohio Public Employees Retirement System

Some employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

Stark County Notes to the Financial Statements For the Year Ended December 31, 2016

#### **Note 8 - Defined Benefit Pension Plans** (continued)

#### Ohio Public Employees Retirement System (continued)

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10%, of their gross salaries and the Village contributed an amount equaling 14%, of participants' gross salaries. The Village has paid all contributions required through December 31, 2016.

#### Ohio Police and Fire Retirement System

Village's certified full-time Police Officers belong to the Police and Fire Pension Fund (OP&F). OP&F is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OP&F participants contributed 12.25% of their wages. The Village contributed to OP&F an amount equal to 19.5% of full-time police members' wages. The Village has paid all contributions required through December 31, 2016.

#### **Note 9 - Postemployment Benefits**

Both OPERS and OP&F offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2016. OP&F contributes 0.5 percent to fund these benefits.

#### Note 10 – Debt

Debt outstanding at December 31, 2016 was as follows:

	Principal		Interest Rate	
2016 Promissory Note	\$	54,811	2.85%	
Total	\$	54,811		

The 2016 Promissory Note relates to the purchase of property and pay off of loan for 110 N Main Street. The note is through Consumer National Bank.

#### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending	Land Purchase	
December 31:	Promisory Note	
2017	\$6,455	
2018	6,455	
2019	6,455	
2020	6,455	
2021	6,455	
2022-2026	32,275	
Total	\$64,550	

Stark County Notes to the Financial Statements For the Year Ended December 31, 2016

#### **Note 11 – Jointly Governed Organizations**

#### Stark Council of Governments

The Stark Council of Governments (SCOG) is a jointly governed organization. SCOG is a regional council of governments formed under chapter 167 of the Ohio Revised Code. Currently, SCOG's functions include the funding and operation of the Stark County Metropolitan Narcotics Unit and the Canton Crime Lab. SCOG is governed by its membership, including Stark County, and other cities, villages, and townships. The membership elects a nine member executive committee. Based on recommendations of the executive committee, the membership approves its own budget, appoints personnel and performs accounting and finance related activities. Continued existence of the agency is not dependent on the Village's continue participation nor does the Village have an equity interest in the SCOG. The SCOG is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit or burden to the Village. Complete financial statements may be obtained from the Stark Council of Governments, P.O. Box 21451, Canton, Ohio 44701-1451.

#### Stark County Regional Planning Commission

The Village participates in the Stark County Regional Planning Commission (Commission) which is a statutorily created political subdivision of the State. The Commission is jointly governed among Stark County, and other cities, villages, and townships. The principal aim of the Commission is to provide comprehensive planning, both long and short-term, dealing with the economic and physical environment of Stark County. The Board exercises total authority for the day-to-day operations of the Commission including budgeting, appropriating, contracting, and designating management. The Village has no financial responsibility for any of the Commission's liabilities. Complete financial statements can be obtained from the Stark County Regional Planning Commission, Stark County, Ohio.

#### QUAD Ambulance District

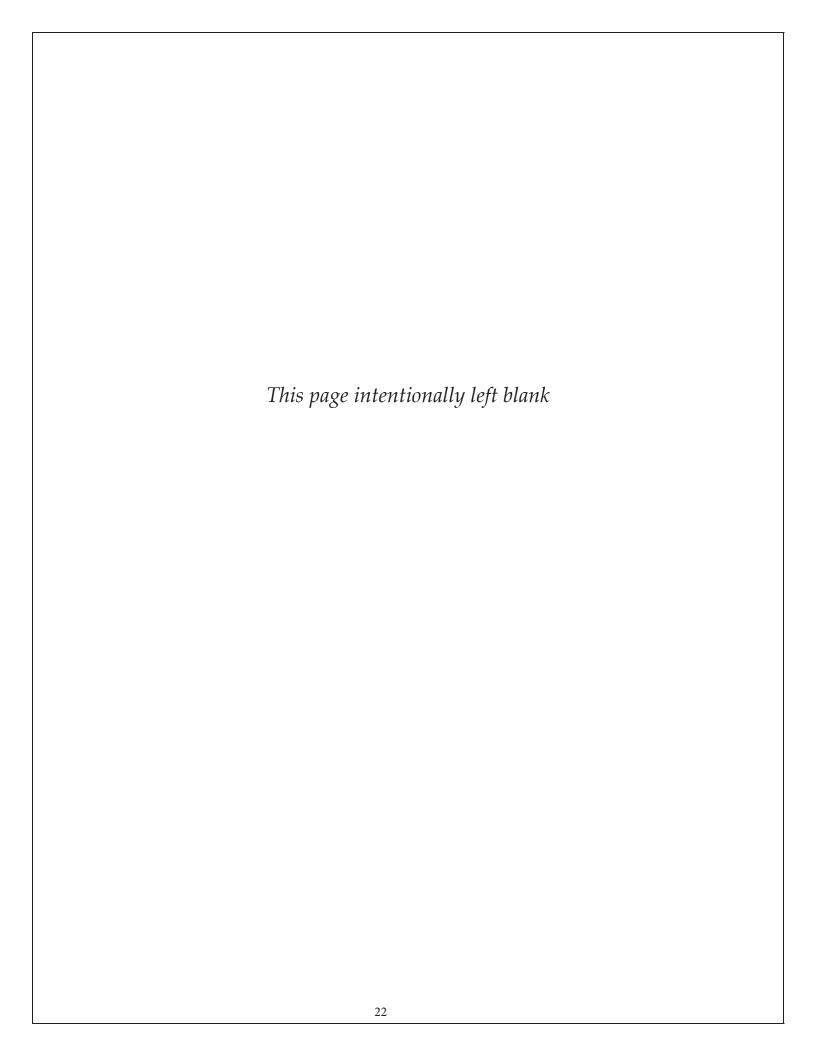
QUAD Ambulance District (the District) is a body corporate and politic established for the purpose of providing public emergency ambulance services for the residents of the Stark QUAD Ambulance District which includes the Village of Magnolia and Waynesburg, and Sandy and Rose Townships. The District is directed by a Board of Trustees consisting of four members. One Board Member is appointed by each political subdivision with the District. The District is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit or burden to the Village.

#### Mohawk Valley Joint Fire District

Mohawk Valley Joint Fire District is a body politic established to provide public emergency fire service for the residents of the Village of Waynesburg and Sandy Township Residents. The District is directed by a Board of Trustees consisting of five members. One board member is appointed by each political subdivision with the district and one citizen is appointed by each political subdivision and one board member is appointed by the fire district board. The District is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit or burden to the Village.

#### **Note 12 – Contingent Liabilities**

The Village was not part of any lawsuits in 2016.



# E.W.E.

#### ALGER & ASSOCIATES, Inc.

Certified Public Accountants

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Waynesburg Stark County 110 North Main Street Waynesburg, OH 44688

To the Village Council:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the Village of Waynesburg, Stark County, (the Village) as of and for the years ended December 31, 2017 and December 31, 2016, and the related notes to the financial statements and have issued our report thereon dated June 22, 2018 wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of finding that we consider a material weakness. We consider finding 2017-001 to be a material weakness.

#### Compliance and Other Matters

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of finding as item 2017-001.

Village of Waynesburg Stark County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Alger and Associates Digitally signed by Alger and Associates Inc.

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Date: 2018.06.26 14:17:35-0400'

Alger & Associates, Inc. Certified Public Accountants North Canton, Ohio

June 22, 2018

Village of Waynesburg, Ohio Stark County Schedule of Audit Finding December 31, 2017 and 2016

### FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2017-001

#### **Noncompliance Citation/Material Weakness**

Ohio Revised Code §5705.41(D) requires that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the subdivision's fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

- 1. "Then and Now" Certificate If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Village can authorize the drawing of a warrant for the payment of the amount due. The Village has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution. Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the Village.
- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The Village may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

During fiscal year 2017 and 2016, 48 out of the 46 (96%) of the expenditure transactions tested were not properly certified prior to incurring the obligation and there was no evidence of a "then and now" certificate being used by the Fiscal Officer. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balances. In addition, Village Council did not establish, by resolution or ordinance, a blanket certificate limit.

Village of Waynesburg, Ohio Stark County Schedule of Audit Finding December 31, 2017 and 2016

#### FINDING NUMBER 2017-001 – (continued)

Unless the exceptions noted above are used, prior certification in the form of purchase orders or "blanket" purchase orders is not only required by statute, but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over the disbursement process and reduce the possibility of the Village's funds exceeding budgetary spending limitations, we recommend that the Fiscal Officer certify that the funds are or will be available prior to a commitment of an obligation by the Village. When prior certification is not possible, "then and now" certification should be used.

We recommend the Village certify purchases to which section 5705.41 (D) applies. The Fiscal Officer should sign the certification at the time the Village incurs a commitment, and only when the requirements of 5705.41(D) are satisfied. The Fiscal Officer should post approved purchase commitments to the proper appropriation code, to reduce the available appropriation. In addition, Council should establish a blanket limit by resolution or ordinance.

#### Village of Waynesburg, Ohio Stark County Schedule of Prior Audit Finding December 31, 2017 and 2016

Finding	Finding	Fully	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
Number	Summary	Corrected?	
2015-001	Ohio Revised Code \$5705.41(D) Fiscal officer did not certify the expenditures prior to incurring the obligation	No	Repeated as 2017-001





#### **VILLAGE OF WAYNESBURG**

#### **STARK COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 4, 2018