

Lawrence County
Single Audit
For the Year Ended December 31, 2017



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Dave Yost • Auditor of State

Board of Commissioners
Lawrence County
111 South Fourth Street
Ironton, Ohio 45638

We have reviewed the *Independent Auditor's Report* of Lawrence County, prepared by Millhuff-Stang, CPA, Inc., for the audit period January 1, 2017 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Lawrence County is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost
Auditor of State

October 11, 2018

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Lawrence County
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Independent Auditor's Report

Board of Commissioners
Lawrence County
111 South Fourth Street
Ironton, Ohio 45638

Report on the Financial Statements

We have audited the accompanying cash basis financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Lawrence County, Ohio (the County), as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We did not audit the financial statements of the component unit, the Lawrence County Land Reutilization Corporation, which represents 8 and 38 percent, respectively, of the assets/net position and receipts of the aggregate discretely presented component units. Those statements, which were prepared in accordance with accounting principles generally accepted in the United States of America, were audited by another auditor, whose report has been furnished to us. We have applied audit procedures on the adjustments to the financial statements of this component unit, which conform those financial statements to the cash accounting basis. Our opinion, insofar as it relates to the amounts included for the Lawrence County Land Reutilization Corporation, prior to the adjustments, is based solely on the report of the other auditor. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement. The financial statements of Tri-State Industries, and Choices Inc. were audited in accordance with auditing standards generally accepted in the United States of America and not in accordance with *Government Auditing Standards*.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Opinion

In our opinion, based on our audit and the report of the other auditor, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Lawrence County, Ohio, as of December 31, 2017, and the respective changes in cash financial position and the respective budgetary comparison for the General, Board of Developmental Disabilities, Job and Family Services, and Motor Vehicle Gasoline Tax Funds thereof for the year then ended in accordance with the accounting basis described in Note 2.

Accounting Basis

Ohio Administrative Code Section 117-2-03(B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

Other Matters

Supplemental Information

Our audit was conducted to opine on the financial statements taken as a whole.

The Schedule of Federal Awards Expenditures (the Schedule) presents additional analysis as required by Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and is not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this Schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this Schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and in accordance with auditing standards generally accepted in the United States of America. In our opinion, this Schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Information

We applied no procedures to the Management's Discussion and Analysis as listed in the table of contents. Accordingly, we express no opinion or any other assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 28, 2018 on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Natalie Millhuff-Stang, CPA, CITP
President/Owner
Millhuff-Stang, CPA, Inc.
Portsmouth, Ohio

September 28, 2018

Lawrence County
Management's Discussion and Analysis
For the Year Ended December 31, 2017
Unaudited

The discussion and analysis of Lawrence County's financial performance provides an overview of the County's financial activities for the year ended December 31, 2017, within the limitations of the County's cash basis of accounting. Please read this in conjunction with the County's basic financial statements that begin on page 11.

Financial Highlights

Key financial highlights for 2017 are as follows:

Overall (Primary Government):

Total net position increased \$2,394,307 with governmental activities increasing by \$2,995,749 and business-type activities decreasing by \$601,442

Total cash receipts were \$50,949,812 in 2017.

Total program cash disbursements were \$48,555,505 in 2017.

Governmental Activities:

Total program cash receipts were \$27,767,487 in 2017, while program cash disbursements were \$44,811,086.

Program cash disbursements were primarily composed of human services, public safety, health, public works, legislative and executive, judicial, capital outlay and principal retirement related cash disbursements which were \$8,099,692, \$7,234,408, \$12,189,385, \$4,083,035, \$5,266,073, \$3,900,552, \$1,623,410 and \$951,937, respectively in 2017.

Business-Type Activities:

Total program cash receipts were \$3,079,043 for business-type activities, while corresponding cash disbursements were \$3,744,419.

Using this Basic Financial Report

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the County's cash basis of accounting.

The statement of net position-cash basis and statement of activities-cash basis provide information about the activities of the whole County, presenting both an aggregate view of the County's cash basis finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term and what remains for future spending. The fund financial statements also look at the County's most significant funds with all other non-major funds presented in total in one column. In the case of Lawrence County, the General Fund, the Motor Vehicle Gasoline Tax Fund, the Job and Family Services Fund, and the Board of Developmental Disabilities Fund are the most significant governmental funds and have been presented as major funds. The Union-Rome Sewer Fund is also considered a major fund.

Reporting the County as a Whole

The County's Reporting Entity Presentation

This annual report includes all activities for which Lawrence County is fiscally responsible. These activities, defined as the County's reporting entity, are operated within separate legal entities that make up the primary government and five other separate legal entities that are presented as component units. The primary government consists of Lawrence County. The component unit presentation includes the following separate legal entities: Tri-State Industries, Inc., the Lawrence County Land Reutilization Corporation, Choices, Inc., the Lawrence County Port Authority, and the Lawrence County Transportation Improvement District.

Lawrence County
Management's Discussion and Analysis
For the Year Ended December 31, 2017
Unaudited

Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the County to provide programs and activities, the view of the County as a whole looks at all cash basis financial transactions and asks the question, "How did we do financially during 2017?" The statement of net position and the statement of activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include *only net position* using the *cash basis of accounting*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid. These two statements report the County's *net position* and changes in net position. This change in net position is important because it tells the reader whether, for the County as a whole, the *cash basis financial position* of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, mandated federal and state programs and other factors.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

In the statement of net position and the statement of activities, the County is divided into three distinct kinds of activities:

Governmental Activities – Most of the County's programs and services are reported here including general government, public safety, public works, health, human services, community and economic development, transportation, other, capital outlay, and debt service.

Business-Type Activities – These services are provided on a charge for goods or services basis to recover all of the cash disbursements of the goods or services provided. The County's wastewater treatment program is reported as business-type activities.

Component Unit Activities – Although Tri-State Industries, Inc., Lawrence County Land Reutilization Corporation, Choices, Inc., the Lawrence County Port Authority and the Lawrence County Transportation Improvement District are separate legal entities, the County includes their activities since the County is financially accountable for these five entities.

Reporting the County's Most Significant Funds

Fund Financial Statements

The analysis of the County's major funds begins on page 9. Fund financial statements provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's most significant funds that have been presented as major governmental funds are the General Fund, the Board of Developmental Disabilities Fund, the Job and Family Services Fund, and the Motor Vehicle Gasoline Tax Fund. The County's most significant fund that has been presented as a major enterprise fund is the Union-Rome Sewer Fund.

Lawrence County
Management's Discussion and Analysis
For the Year Ended December 31, 2017
Unaudited

Governmental Funds Most of the County's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The governmental fund statements provide a detailed view of the County's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer cash basis financial resources that can be readily spent to finance various County programs. Since the County is reporting on the cash basis of accounting, there are no differences in the net position and fund cash balances or changes in net position and changes in fund cash balances. Therefore, no reconciliation is necessary between such financial statements. However, differences will be apparent when comparing gross receipts and disbursements on the fund financial statements to the statement of activities due to transfers netted on the statement of activities. See note 2 to the basic financial statements entitled "Government-Wide Financial Statements".

Proprietary Funds The County's proprietary funds use the same basis of accounting (cash basis) as business-type activities; therefore, these statements will essentially match the information provided in the statements for the County as a whole.

Fiduciary Funds These funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that of the proprietary funds.

Notes to the Basic Financial Statements The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The County as a Whole

Recall that the statement of net position provides the perspective of the County as a whole. Table 1 provides a summary of the County's net position for 2017 compared to the prior year:

Table 1
Net Position

	Governmental Activities		Business-Type Activities		Totals	
	2017	2016*	2017	2016	2017	2016*
Assets						
Equity in Pooled Cash and Cash Equivalents	\$21,350,024	\$18,354,275	\$2,618,727	\$3,220,169	\$23,968,751	\$21,574,444
<i>Total Assets</i>	21,350,024	18,354,275	2,618,727	3,220,169	23,968,751	21,574,444
Net Position						
Restricted	15,471,312	15,198,737	-	-	15,471,312	15,198,737
Unrestricted	5,878,712	3,155,538	2,618,727	3,220,169	8,497,439	6,375,707
<i>Total Net Position</i>	\$21,350,024	\$18,354,275	\$2,618,727	\$3,220,169	\$23,968,751	\$21,574,444

*As Restated

Total assets and net position increased by \$2,394,307 from 2016 to 2017, which will be further discussed on the next page.

Lawrence County
Management's Discussion and Analysis
For the Year Ended December 31, 2017
Unaudited

Table 2 shows the changes in net position for 2017 and 2016.

Table 2
Changes in Net Cash Position

	Governmental Activities		Business-Type Activities		Totals	
	2017	2016*	2017	2016	2017	2016*
Cash Receipts						
<i>Program Cash Receipts</i>						
Charges For Services	\$8,193,576	\$8,061,254	\$3,034,812	\$3,321,832	\$11,228,388	\$11,383,086
Operating Grants and Contributions	18,303,933	17,027,197	44,231	-	18,348,164	17,027,197
Capital Grants and Contributions	1,269,978	1,185,189	-	-	1,269,978	1,185,189
Total Program Cash Receipts	27,767,487	26,273,640	3,079,043	3,321,832	30,846,530	29,595,472
<i>General Cash Receipts</i>						
Property Taxes	5,783,731	4,879,218	-	-	5,783,731	4,879,218
Sales Taxes	9,168,840	9,103,469	-	-	9,168,840	9,103,469
Payments in Lieu of Taxes	172,177	282,804	-	-	172,177	282,804
Grants and Entitlements Not Restricted to Specific Programs	4,383,057	2,156,864	-	-	4,383,057	2,156,864
OWDA Loans Issued	-	-	44,231	-	44,231	-
General Obligation Bonds Issued	-	534,925	-	-	-	534,925
Loan returned from Transportation Improvement District	-	500,000	-	-	-	500,000
Interest Receipts	249,383	151,264	-	-	249,383	151,264
Miscellaneous	282,160	476,756	19,703	6,526	301,863	483,282
Total General Cash Receipts	20,039,348	18,085,300	63,934	6,526	20,103,282	18,091,826
Total Cash Receipts	47,806,835	44,358,940	3,142,977	3,328,358	50,949,812	47,687,298
Cash Disbursements						
<i>Program Cash Disbursements</i>						
<i>General Government</i>						
Legislative and Executive	5,266,073	5,015,016	-	-	5,266,073	5,015,016
Judicial	3,900,552	3,823,587	-	-	3,900,552	3,823,587
Public Safety	7,234,408	7,686,012	-	-	7,234,408	7,686,012
Public Works	4,083,035	4,671,991	-	-	4,083,035	4,671,991
Health	12,189,385	12,243,603	-	-	12,189,385	12,243,603
Human Services	8,099,692	7,902,932	-	-	8,099,692	7,902,932
Conservation and Recreation	7,750	-	-	-	7,750	-
Community and Economic Development	852,233	247,532	-	-	852,233	247,532
Transportation	151,448	146,550	-	-	151,448	146,550
Other	138,349	144,398	-	-	138,349	144,398
Capital Outlay	1,623,410	1,645,127	-	-	1,623,410	1,645,127
Loan to TID	250,000	-	-	-	250,000	-
<i>Debt Service:</i>						
Principal Retirement	951,937	840,811	-	-	951,937	840,811
Interest and Fiscal Charges	62,814	110,007	-	-	62,814	110,007
Wastewater Treatment	-	-	3,744,419	3,145,413	3,744,419	3,145,413
Total Cash Disbursements	44,811,086	44,477,566	3,744,419	3,145,413	48,555,505	47,622,979
Transfers						
Transfers In (Out)	-	4,999	-	(4,999)	-	-
Change in Net Cash Position	2,995,749	(113,627)	(601,442)	177,946	2,394,307	64,319
Net Position at Beginning of Year	18,354,275	18,467,902	3,220,169	3,042,223	21,574,444	N/A
Net Position at End of Year	\$21,350,024	\$18,354,275	\$2,618,727	\$3,220,169	\$23,968,751	\$21,574,444

*As Restated

Lawrence County
Management's Discussion and Analysis
For the Year Ended December 31, 2017
Unaudited

Governmental Activities The increase in Operating Grants and Contributions is primarily due to increased funding received in the Job and Family Services, Community Development Block Grant, Children Services, and Child Support programs, which were offset by decreases in the grants received in the Board of Development Disabilities and Motor Vehicle Gasoline Tax programs. The increase in Charges for Sales and services is due to more program services being reimbursed in the developmentally disabled program. The Motor Vehicle Gas Tax Fund made a loan to the Transportation Improvement District in the amount of \$250,000 in 2017.

Property taxes and sales taxes made up 12 percent and 19 percent, respectively, of cash receipts for governmental activities for Lawrence County in 2017. Operating grants and contributions made up 38 percent of cash receipts for governmental activities for the County.

Grants and Entitlements not Restricted to Specific Programs increased due to amounts received for the Medicaid Local Sales Tax Transition of more than \$2.2 million, which is temporary funding to assist counties due to the elimination of the permissive sales tax from Medicaid and Medicare. Public Safety decreased primarily due to decreased out of county jail housing costs. Public Works disbursements decreased due to decreases in road projects in 2017 in the Motor Vehicle Gasoline Tax fund. Community and Economic Development disbursements increased due to a community block grant in 2017 and additional rehabilitation projects.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Tables 3 and 4 show, for governmental and business-type activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax receipts and unrestricted State entitlements. The dependence upon tax receipts and intergovernmental monies for governmental and business-type activities is apparent. Most of the human services and public works activities are supported through charges for services and operating grants and contributions; for all governmental activities, general cash receipts support is 38 percent as shown in Table 3. The taxpayers and the State of Ohio, as a whole, provide the vast majority of resources for Lawrence County. Tables 3 and 4 below show the total and net cost of services (on a cash basis) for the County.

Table 3
 Total Cost of Program Services
 Governmental Activities

	2017		2016*	
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
General Government:				
Legislative and Executive	\$ 5,266,073	\$ 3,750,069	\$ 5,015,016	\$ 3,826,803
Judicial	3,900,552	2,917,005	3,823,587	2,885,934
Public Safety	7,234,408	3,990,755	7,686,012	4,325,938
Public Works	4,083,035	931,434	4,671,991	872,070
Health	12,189,385	2,055,806	12,243,603	2,518,144
Human Services	8,099,692	1,329,376	7,902,932	1,553,128
Conservation and Recreation	7,750	7,750	-	-
Community and Economic Development	852,233	371,272	247,532	76,671
Transportation	151,448	23,938	146,550	28,801
Other	138,349	115,980	144,398	121,421
Capital Outlay	1,623,410	285,463	1,645,127	1,044,198
Loan to TID	250,000	250,000	-	-
Debt Service:				
Principal Retirements	951,937	951,937	840,811	840,811
Interest and Fiscal Charges	62,814	62,814	110,007	110,007
Total Cash Disbursements	\$ 44,811,086	\$ 17,043,599	\$ 44,477,566	\$ 18,203,926

*As Restated

Lawrence County
Management's Discussion and Analysis
For the Year Ended December 31, 2017
Unaudited

Table 4
 Total Cost of Program Services
 Business-Type Activities

	2017		2016	
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
Wastewater Treatment	\$3,744,419	\$665,376	\$3,145,413	(\$176,419)
<i>Total Cash Disbursements</i>	<i>\$3,744,419</i>	<i>\$665,376</i>	<i>\$3,145,413</i>	<i>(\$176,419)</i>

Business-Type Activities Business-type activities include wastewater treatment services. Overall net position decreased \$601,442 from 2016 to 2017. Program receipts were less than program disbursements for the wastewater treatment segment in the amount of \$665,376 primarily because of an increase in contractual services.

The County's Funds

Information about the County's major funds starts on page 14. These funds are accounted for using the cash basis of accounting. All governmental funds had total cash receipts and other financing sources of \$52,056,055 and cash disbursements and other financing uses of \$49,060,306. The net change in fund balance for the year was most significant in the General Fund, where the General Fund cash balance went from \$3,155,538 in 2016 to \$5,878,712 for 2017. The primary reason for the change is due to amounts received for Medicaid Local Sales Tax Transition, which is temporary funding to assist counties due to the elimination of the permissive sales tax from Medicaid and Medicare. For the Job and Family Services Fund, the fund balance increased \$50,444, while the fund balance of the Motor Vehicle Gasoline Tax fund decreased \$6,675. The fund balance of the Board of Developmental Disabilities Fund decreased \$664,577 as disbursements exceeded receipts.

General Fund Budgeting Highlights

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund. Final budgeted receipts and other financing sources were \$16,977,142, which is over original budgeted receipts of \$14,832,384. The primary reasons for the increase in budgeted receipts were due to property tax, sales tax and intergovernmental receipts being higher than originally budgeted. Total actual receipts and other financing sources were \$16,977,142, above original budget estimates of \$14,832,384. Total actual disbursements and other financing uses on the budget basis (cash outlays plus encumbrances) were \$16,809,018, \$168,124 below cash receipts and other financing sources. Original budgeted appropriations and other financing uses were \$16,323,291, while final budgeted amounts were \$16,809,018. The increase is due to mainly to increases in judicial and public safety disbursements.

Capital Assets and Debt Administration

Capital Assets

The County does not record capital assets in the accompanying basic financial statements, but records payments for capital assets as disbursements. The County had capital outlay disbursements of \$1,623,410 and \$520,775 for its governmental activities and its business-type activities, respectively, during 2017.

Lawrence County
Management's Discussion and Analysis
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Debt

Under the cash basis of accounting the County does not report bonds, leases, long-term notes or short-term notes in the accompanying cash basis financial statements. However, in order to provide information to the readers of this report, we are providing the following detailed information about bonds, leases, long-term notes and short-term notes. At December 31, 2017, the County had \$2,309,449 outstanding in bonds and related long-term debt for governmental activities and \$22,724,338 outstanding in bonds and related long-term debt for business-type activities. For additional information regarding debt, please see note 10 to the basic financial statements.

Table 5 summarizes bonds and long-term debt outstanding for governmental activities for 2017 and 2016:

Table 5
 Outstanding Debt at December 31
 Governmental Activities

	2017	2016
General Obligation Bonds	\$1,536,176	\$2,303,370
Lease Financing Agreements	628,304	711,931
Long Term Notes	144,969	246,085
Totals	\$2,309,449	\$3,261,386

Table 6 summarizes bonds and long-term debt outstanding for business-type activities for 2017 and 2016:

Table 6
 Outstanding Debt at December 31
 Business-Type Activities

	2017	2016
OWDA Loans	\$22,220,380	\$23,114,644
OPWC Loans	366,903	448,520
Sewer Bonds	137,055	203,329
Total	\$22,724,338	\$23,766,493

Current Financial Related Activities

As the preceding information shows, the County heavily depends on its property and sales taxpayers as well as intergovernmental monies. Since the property tax receipts do not grow at the same level as inflation, and sales tax receipts are dependent upon the economy, the County will be faced with significant challenges over the next several years to contain costs and ultimately determine what options are available to the County to increase financial resources.

All of the County's financial abilities will be needed to meet the challenges of the future.

Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the County's cash basis finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Jason C. Stephens, County Auditor at Lawrence County, 111 South Fourth Street, Ironton, Ohio 45638.

Lawrence County
Statement of Net Position - Cash Basis
As of December 31, 2017

	Primary Government			Component Units				
	Governmental Activities	Business-Type Activities	Total	Tri-State Industries	Lawrence County Land Reutilization Corporation	Choices, Inc.	Lawrence County Port Authority	Lawrence County Transportation Improvement District
ASSETS								
Equity in Pooled Cash and Cash Equivalents	\$ 21,350,024	\$ 2,618,727	\$ 23,968,751	\$ -	\$ -	\$ -	\$ -	\$ -
Cash and Cash Equivalents in Segregated Accounts	-	-	-	22,681	52,560	33,009	265,334	259,375
<i>Total Assets</i>	<u>21,350,024</u>	<u>2,618,727</u>	<u>23,968,751</u>	<u>22,681</u>	<u>52,560</u>	<u>33,009</u>	<u>265,334</u>	<u>259,375</u>
NET POSITION								
Restricted for:								
Developmental Disabilities	4,486,412	-	4,486,412	-	-	-	-	-
Job and Family Services	243,914	-	243,914	-	-	-	-	-
Motor Vehicle and Gas Tax	3,158,896	-	3,158,896	-	-	-	-	-
Real Estate Assessment	819,466	-	819,466	-	-	-	-	-
Child Support	920,871	-	920,871	-	-	-	-	-
EMS	338,658	-	338,658	-	-	-	-	-
Court Development	319,180	-	319,180	-	-	-	-	-
Care and Custody	288,465	-	288,465	-	-	-	-	-
Juvenile Court IV-D Contract	298,687	-	298,687	-	-	-	-	-
Common Pleas Court	302,441	-	302,441	-	-	-	-	-
County Court	260,123	-	260,123	-	-	-	-	-
Delinquent Taxes	140,884	-	140,884	-	-	-	-	-
Indigent Drivers	175,276	-	175,276	-	-	-	-	-
Juvenile and Probation	23,830	-	23,830	-	-	-	-	-
Children Services	317,048	-	317,048	-	-	-	-	-
Debt Service	38,940	-	38,940	-	-	-	-	-
Capital Projects	1,641,391	-	1,641,391	-	-	-	-	-
Other Purposes	1,696,830	-	1,696,830	22,681	52,560	33,009	265,334	259,375
Unrestricted	5,878,712	2,618,727	8,497,439	-	-	-	-	-
<i>Total Net Position</i>	<u>\$ 21,350,024</u>	<u>\$ 2,618,727</u>	<u>\$ 23,968,751</u>	<u>\$ 22,681</u>	<u>\$ 52,560</u>	<u>\$ 33,009</u>	<u>\$ 265,334</u>	<u>\$ 259,375</u>

The notes to the basic financial statements are an integral part of this statement.

Lawrence County
Statement of Activities - Cash Basis
For the Year Ended December 31, 2017

	Program Cash Receipts			
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
Governmental Activities				
General Government:				
Legislative and Executive	\$ 5,266,073	\$ 865,011	\$ 650,993	\$ -
Judicial	3,900,552	641,092	342,455	-
Public Safety	7,234,408	1,627,105	1,616,548	-
Public Works	4,083,035	768,920	2,174,960	207,721
Health	12,189,385	2,379,593	7,753,986	-
Human Services	8,099,692	1,583,164	5,187,152	-
Conservation and Recreation	7,750	-	-	-
Community and Economic Development	852,233	166,853	314,108	-
Transportation	151,448	29,651	97,859	-
Other	138,349	22,369	-	-
Capital Outlay	1,623,410	109,818	165,872	1,062,257
Loan to Transportation Improvement District	250,000	-	-	-
Debt Service:				
Principal Retirements	951,937	-	-	-
Interest and Fiscal Charges	62,814	-	-	-
<i>Total Governmental Activities</i>	<u>44,811,086</u>	<u>8,193,576</u>	<u>18,303,933</u>	<u>1,269,978</u>
Business-Type Activities:				
Wastewater Treatment	3,744,419	3,034,812	44,231	-
<i>Total Business-Type Activities</i>	<u>3,744,419</u>	<u>3,034,812</u>	<u>44,231</u>	<u>-</u>
<i>Total Primary Government</i>	<u>\$ 48,555,505</u>	<u>\$ 11,228,388</u>	<u>\$ 18,348,164</u>	<u>\$ 1,269,978</u>
Component Units:				
Tri-State Industries, Inc.	\$ 378,396	\$ 233,121	\$ 141,315	\$ -
Lawrence County Land Reutilization Corporation	1,529,261	69,152	831,981	-
Choices, Inc.	394,435	139,223	53,308	-
Lawrence County Port Authority	1,619,341	510,456	876,036	-
Lawrence County Transportation Improvement District	4,822	-	-	-
<i>Total Component Units</i>	<u>\$ 3,926,255</u>	<u>\$ 951,952</u>	<u>\$ 1,902,640</u>	<u>\$ -</u>
General Cash Receipts:				
Property Taxes Levied for:				
General Purposes				
DD				
Sales Taxes				
Payments in Lieu of Taxes				
Grants and Entitlements, Not Restricted to Specific Programs				
OWDA Loans Issued				
Line of Credit Proceeds				
Loan to the Transportation Improvement District				
Note Proceeds				
Interest Receipts				
Miscellaneous				
<i>Total General Cash Receipts</i>				
<i>Changes in Net Position</i>				
<i>Net Position Beginning of Year - As Restated</i>				
<i>Net Position End of Year</i>				

The notes to the basic financial statements are an integral part of this statement.

**Net (Cash Disbursements) Cash Receipts
and Changes in Net Cash Position**

Primary Government			Component Units				
Governmental Activities	Business-Type Activities	Total	Tri-State Industries	Lawrence County Land Reutilization Corporation	Choices Inc.	Lawrence County Port Authority	Lawrence County Transportation Improvement
\$ (3,750,069)	\$ -	\$ (3,750,069)	\$ -	\$ -	\$ -	\$ -	\$ -
(2,917,005)	-	(2,917,005)	-	-	-	-	-
(3,990,755)	-	(3,990,755)	-	-	-	-	-
(931,434)	-	(931,434)	-	-	-	-	-
(2,055,806)	-	(2,055,806)	-	-	-	-	-
(1,329,376)	-	(1,329,376)	-	-	-	-	-
(7,750)	-	(7,750)	-	-	-	-	-
(371,272)	-	(371,272)	-	-	-	-	-
(23,938)	-	(23,938)	-	-	-	-	-
(115,980)	-	(115,980)	-	-	-	-	-
(285,463)	-	(285,463)	-	-	-	-	-
(250,000)	-	(250,000)	-	-	-	-	-
(951,937)	-	(951,937)	-	-	-	-	-
(62,814)	-	(62,814)	-	-	-	-	-
(17,043,599)	-	(17,043,599)	-	-	-	-	-
-	(665,376)	(665,376)	-	-	-	-	-
-	(665,376)	(665,376)	-	-	-	-	-
(17,043,599)	(665,376)	(17,708,975)	-	-	-	-	-
			(3,960)	-	-	-	-
			-	(628,128)	-	-	-
			-	-	(201,904)	-	-
			-	-	-	(232,849)	-
			-	-	-	-	(4,822)
			(3,960)	(628,128)	(201,904)	(232,849)	(4,822)
3,430,356	-	3,430,356	-	-	-	-	-
2,353,375	-	2,353,375	-	-	-	-	-
9,168,840	-	9,168,840	-	-	-	-	-
172,177	-	172,177	-	-	-	-	-
4,383,057	-	4,383,057	-	-	-	-	-
-	44,231	44,231	-	-	-	-	-
-	-	-	-	680,634	-	-	-
-	-	-	-	-	-	-	250,000
-	-	-	-	-	181,307	-	-
249,383	-	249,383	-	54	-	113,128	-
282,160	19,703	301,863	18,973	-	21,324	9,558	123
20,039,348	63,934	20,103,282	18,973	680,688	202,631	122,686	250,123
2,995,749	(601,442)	2,394,307	15,013	52,560	727	(110,163)	245,301
18,354,275	3,220,169	21,574,444	7,668	-	32,282	375,497	14,074
\$ 21,350,024	\$ 2,618,727	\$ 23,968,751	\$ 22,681	\$ 52,560	\$ 33,009	\$ 265,334	\$ 259,375

Lawrence County
*Statement of Cash Basis Assets and Fund Balances and
Cash Receipts, Cash Disbursements and Changes in Cash Basis Fund Balances - Governmental Funds - Cash Basis
As of and For the Year Ended December 31, 2017*

	General	Board of Developmental Disabilities	Job and Family Services	Motor Vehicle Gasoline Tax	All Other Governmental Funds	Total Governmental Funds
CASH RECEIPTS						
Property Taxes	\$ 3,430,356	\$ 2,353,375	\$ -	\$ -	\$ -	\$ 5,783,731
Sales Taxes	9,168,840	-	-	-	-	9,168,840
Payments in Lieu of Taxes	172,177	-	-	-	-	172,177
Charges for Services	2,162,569	770,881	131,543	-	4,742,480	7,807,473
Licenses and Permits	3,271	-	-	-	-	3,271
Fines and Forfeitures	364,024	-	-	16,089	2,719	382,832
Intergovernmental	4,079,313	4,491,751	5,712,088	4,348,570	5,325,246	23,956,968
Interest	186,119	47,805	-	14,684	775	249,383
Other	88,119	7,115	9,227	42,314	135,385	282,160
<i>Total Cash Receipts</i>	<u>19,654,788</u>	<u>7,670,927</u>	<u>5,852,858</u>	<u>4,421,657</u>	<u>10,206,605</u>	<u>47,806,835</u>
CASH DISBURSEMENTS						
Current:						
General Government:						
Legislative and Executive	4,366,802	-	-	-	899,271	5,266,073
Judicial	3,370,562	-	-	-	529,990	3,900,552
Public Safety	4,732,621	-	-	-	2,501,787	7,234,408
Public Works	680,115	-	-	3,365,992	36,928	4,083,035
Health	189,231	8,240,739	-	-	3,759,415	12,189,385
Human Services	71,999	-	5,945,686	-	2,082,007	8,099,692
Conservation and Recreation	-	-	-	-	7,750	7,750
Community and Economic Development	-	-	-	-	852,233	852,233
Transportation	-	-	-	-	151,448	151,448
Other	138,349	-	-	-	-	138,349
Capital Outlay	36,225	94,765	-	25,730	1,466,690	1,623,410
Debt Service:						
Principal Retirements	-	-	-	400,000	551,937	951,937
Interest and Fiscal Charges	-	-	-	20,610	42,204	62,814
<i>Total Cash Disbursements</i>	<u>13,585,904</u>	<u>8,335,504</u>	<u>5,945,686</u>	<u>3,812,332</u>	<u>12,881,660</u>	<u>44,561,086</u>
<i>Excess of Cash Receipts Over (Under) Cash Disbursements</i>	<u>6,068,884</u>	<u>(664,577)</u>	<u>(92,828)</u>	<u>609,325</u>	<u>(2,675,055)</u>	<u>3,245,749</u>
OTHER FINANCING SOURCES (USES)						
Transfers In	77,926	-	143,272	-	4,017,638	4,238,836
Loan to Transportation Improvement District	-	-	-	(250,000)	-	(250,000)
Transfers Out	(3,413,252)	-	-	(366,000)	(459,584)	(4,238,836)
Advances In	-	-	-	-	10,384	10,384
Advances Out	(10,384)	-	-	-	-	(10,384)
<i>Total Other Financing Sources (Uses)</i>	<u>(3,345,710)</u>	<u>-</u>	<u>143,272</u>	<u>(616,000)</u>	<u>3,568,438</u>	<u>(250,000)</u>
<i>Net Change in Fund Cash Balances</i>	<u>2,723,174</u>	<u>(664,577)</u>	<u>50,444</u>	<u>(6,675)</u>	<u>893,383</u>	<u>2,995,749</u>
<i>Cash Basis Fund Balances at Beginning of Year - As Restated</i>	<u>3,155,538</u>	<u>5,150,989</u>	<u>193,470</u>	<u>3,165,571</u>	<u>6,688,707</u>	<u>18,354,275</u>
<i>Cash Basis Fund Balances at End of Year</i>	<u>\$ 5,878,712</u>	<u>\$ 4,486,412</u>	<u>\$ 243,914</u>	<u>\$ 3,158,896</u>	<u>\$ 7,582,090</u>	<u>\$ 21,350,024</u>
CASH BASIS ASSETS AT END OF YEAR						
Equity in Pooled Cash and Cash Equivalents	\$ 5,878,712	\$ 4,486,412	\$ 243,914	\$ 3,158,896	\$ 7,582,090	\$ 21,350,024
<i>Total Assets</i>	<u>\$ 5,878,712</u>	<u>\$ 4,486,412</u>	<u>\$ 243,914</u>	<u>\$ 3,158,896</u>	<u>\$ 7,582,090</u>	<u>\$ 21,350,024</u>
CASH FUND BALANCES AT YEAR END						
Nonspendable	\$ 233,249	\$ -	\$ -	\$ -	\$ -	\$ 233,249
Restricted	-	4,486,412	243,914	3,158,896	7,582,090	15,471,312
Assigned	2,623,578	-	-	-	-	2,623,578
Unassigned	3,021,885	-	-	-	-	3,021,885
<i>Total Cash Basis Fund Balances</i>	<u>\$ 5,878,712</u>	<u>\$ 4,486,412</u>	<u>\$ 243,914</u>	<u>\$ 3,158,896</u>	<u>\$ 7,582,090</u>	<u>\$ 21,350,024</u>

The notes to the basic financial statements are an integral part of this statement.

Lawrence County
Statement of Receipts, Disbursements and Changes
In Fund Balance - Budget (Non-GAAP Budgetary Basis) and Actual
General Fund
For the Year Ended December 31, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
RECEIPTS				
Property Taxes	\$ 2,996,992	\$ 3,430,356	\$ 3,430,356	\$ -
Sales Taxes	8,010,521	9,168,840	9,168,840	-
Payments in Lieu of Taxes	150,426	172,177	172,177	-
Charges for Services	1,462,587	1,674,077	1,674,077	-
Licenses and Permits	2,858	3,271	3,271	-
Fines and Forfeitures	318,036	364,024	364,024	-
Intergovernmental	1,616,888	1,850,689	1,850,689	-
Interest	161,397	184,735	184,735	-
Other	44,598	51,047	51,047	-
<i>Total Receipts</i>	<u>14,764,303</u>	<u>16,899,216</u>	<u>16,899,216</u>	<u>-</u>
DISBURSEMENTS				
Current:				
General Government:				
Legislative and Executive	4,499,305	4,405,042	4,405,042	-
Judicial	2,933,318	3,003,978	3,003,978	-
Public Safety	4,602,638	4,940,448	4,940,448	-
Public Works	735,968	681,795	681,795	-
Health	192,439	192,032	192,032	-
Human Services	223,000	71,999	71,999	-
Other	112,500	128,475	128,475	-
Capital Outlay	-	36,225	36,225	-
<i>Total Disbursements</i>	<u>13,299,168</u>	<u>13,459,994</u>	<u>13,459,994</u>	<u>-</u>
Excess of Receipts Over Disbursements	<u>1,465,135</u>	<u>3,439,222</u>	<u>3,439,222</u>	<u>-</u>
OTHER FINANCING SOURCES (USES)				
Transfers In	68,081	77,926	77,926	-
Transfers Out	(3,024,123)	(3,338,640)	(3,338,640)	-
Advances Out	-	(10,384)	(10,384)	-
<i>Total Other Financing Sources (Uses)</i>	<u>(2,956,042)</u>	<u>(3,271,098)</u>	<u>(3,271,098)</u>	<u>-</u>
<i>Net Change in Fund Balance</i>	(1,490,907)	168,124	168,124	-
<i>Fund Balance at Beginning of Year</i>	2,039,569	2,039,569	2,039,569	-
<i>Prior Year Encumbrances Appropriated</i>	<u>130,883</u>	<u>130,883</u>	<u>130,883</u>	<u>-</u>
<i>Fund Balance at End of Year</i>	<u>\$ 679,545</u>	<u>\$ 2,338,576</u>	<u>\$ 2,338,576</u>	<u>\$ -</u>

The notes to the basic financial statements are an integral part of this statement.

Lawrence County
Statement of Receipts, Disbursements and Changes
In Fund Balance - Budget (Non-GAAP Budgetary Basis) and Actual
Board of Developmental Disabilities Fund
For the Year Ended December 31, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
RECEIPTS				
Property Taxes	\$ 2,392,973	\$ 2,353,375	\$ 2,353,375	\$ -
Charges for Services	772,413	770,881	770,881	-
Intergovernmental	4,578,770	4,491,751	4,491,751	-
Interest	48,609	47,805	47,805	-
Other	7,235	7,115	7,115	-
<i>Total Receipts</i>	<u>7,800,000</u>	<u>7,670,927</u>	<u>7,670,927</u>	<u>-</u>
DISBURSEMENTS				
Current:				
Health	8,293,656	8,312,148	8,307,751	4,397
Capital Outlay	-	108,072	108,072	-
<i>Total Disbursements</i>	<u>8,293,656</u>	<u>8,420,220</u>	<u>8,415,823</u>	<u>4,397</u>
<i>Net Change in Fund Balance</i>	(493,656)	(749,293)	(744,896)	4,397
<i>Fund Balance at Beginning of Year</i>	5,146,911	5,146,911	5,146,911	-
<i>Prior Year Encumbrances Appropriated</i>	<u>4,078</u>	<u>4,078</u>	<u>4,078</u>	<u>-</u>
<i>Fund Balance at End of Year</i>	<u>\$ 4,657,333</u>	<u>\$ 4,401,696</u>	<u>\$ 4,406,093</u>	<u>\$ 4,397</u>

The notes to the basic financial statements are an integral part of this statement.

Lawrence County
Statement of Receipts, Disbursements and Changes
In Fund Balance - Budget (Non-GAAP Budgetary Basis) and Actual
Job and Family Services Fund
For the Year Ended December 31, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
RECEIPTS				
Intergovernmental	\$ 6,290,686	\$ 5,712,088	\$ 5,712,088	\$ -
Charges for Services	144,867	131,543	131,543	-
Other	10,162	9,227	9,227	-
<i>Total Receipts</i>	<u>6,445,715</u>	<u>5,852,858</u>	<u>5,852,858</u>	<u>-</u>
DISBURSEMENTS				
Current:				
Human Services	6,629,749	6,105,092	6,105,092	-
<i>Total Disbursements</i>	<u>6,629,749</u>	<u>6,105,092</u>	<u>6,105,092</u>	<u>-</u>
OTHER FINANCING SOURCES				
Transfers In	157,785	143,272	143,272	-
<i>Total Other Financing Sources</i>	<u>157,785</u>	<u>143,272</u>	<u>143,272</u>	<u>-</u>
<i>Net Change in Fund Balance</i>	(26,249)	(108,962)	(108,962)	-
<i>Fund Balance at Beginning of Year</i>	181,836	181,836	181,836	-
<i>Prior Year Encumbrances Appropriated</i>	11,634	11,634	11,634	-
<i>Fund Balance at End of Year</i>	<u>\$ 167,221</u>	<u>\$ 84,508</u>	<u>\$ 84,508</u>	<u>\$ -</u>

The notes to the basic financial statements are an integral part of this statement.

Lawrence County
Statement of Receipts, Disbursements and Changes
In Fund Balance - Budget (Non-GAAP Budgetary Basis) and Actual
Motor Vehicle Gasoline Tax Fund
For the Year Ended December 31, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
RECEIPTS				
Fines and Forfeitures	\$ 41,375	\$ 16,089	\$ 16,089	\$ -
Intergovernmental	11,183,045	4,348,570	4,348,570	-
Interest	37,762	14,684	14,684	-
Other	108,817	42,314	42,314	-
<i>Total Receipts</i>	<u>11,370,999</u>	<u>4,421,657</u>	<u>4,421,657</u>	<u>-</u>
DISBURSEMENTS				
Current:				
Public Works	9,435,402	3,884,767	3,884,767	-
Capital Outlay	-	51,730	51,730	-
Debt Service:				
Principal Retirements	450,000	400,000	400,000	-
Interest and Fiscal Charges	50,000	20,610	20,610	-
<i>Total Disbursements</i>	<u>9,935,402</u>	<u>4,357,107</u>	<u>4,357,107</u>	<u>-</u>
Excess of Receipts Over Disbursements	<u>1,435,597</u>	<u>64,550</u>	<u>64,550</u>	<u>-</u>
OTHER FINANCING USES				
Loan to TID	-	(250,000)	(250,000)	-
Transfers Out	(1,436,000)	(366,000)	(366,000)	-
	-			
Total Other Financing Uses	<u>(1,436,000)</u>	<u>(616,000)</u>	<u>(616,000)</u>	<u>-</u>
<i>Net Change in Fund Balance</i>	(403)	(551,450)	(551,450)	-
<i>Fund Balance at Beginning of Year</i>	2,880,171	2,880,171	2,880,171	-
<i>Prior Year Encumbrances Appropriated</i>	<u>285,400</u>	<u>285,400</u>	<u>285,400</u>	<u>-</u>
<i>Fund Balance at End of Year</i>	<u>\$ 3,165,168</u>	<u>\$ 2,614,121</u>	<u>\$ 2,614,121</u>	<u>\$ -</u>

The notes to the basic financial statements are an integral part of this statement.

Lawrence County
*Statement of Cash Basis Assets and Net Cash Position and Cash Receipts,
Cash Disbursements and Changes in Net Position
Proprietary Funds - Cash Basis
As of and For the Year Ended December 31, 2017*

	Union-Rome Sewer Fund
OPERATING CASH RECEIPTS	
Charges for Services	\$ 3,034,812
Other	19,703
	<u>3,054,515</u>
OPERATING CASH DISBURSEMENTS	
Salaries and Benefits	863,468
Contractual Services	941,305
Materials and Supplies	85,982
Capital Outlay	520,775
Other	12,580
	<u>2,424,110</u>
<i>Total Operating Cash Receipts</i>	<u>3,054,515</u>
<i>Total Operating Cash Disbursements</i>	<u>2,424,110</u>
Excess of Operating Cash Receipts Over Operating Cash Disbursements	630,405
NON-OPERATING CASH RECEIPTS (DISBURSEMENTS)	
OWDA Loans Issued	44,231
Intergovernmental Receipts	44,231
Interest and Fiscal Charges	(233,923)
Principal Retirement	(1,086,386)
	<u>(1,086,386)</u>
<i>Total Non-Operating Cash Receipts (Disbursements)</i>	<u>(1,231,847)</u>
<i>Change in Net Position</i>	(601,442)
<i>Net Position at Beginning of Year</i>	<u>3,220,169</u>
<i>Net Position at End of Year</i>	<u>\$ 2,618,727</u>
CASH BASIS ASSETS AT END OF YEAR	
Equity in Pooled Cash and Cash Equivalents	<u>\$ 2,618,727</u>
NET POSITION AT END OF YEAR	
Unrestricted	<u>\$ 2,618,727</u>

The notes to the basic financial statements are an integral part of this statement.

Lawrence County
Statement of Fiduciary Net Position - Cash Basis
As of December 31, 2017

	<u>Agency Funds</u>
ASSETS	
Equity Pooled in Cash and Cash Equivalents	\$ 3,317,528
Cash and Cash Equivalents in Segregated Accounts	<u>756,107</u>
<i>Total Assets</i>	<u>4,073,635</u>
NET POSITION	
Unrestricted	<u>4,073,635</u>
Total Net Position	<u><u>\$ 4,073,635</u></u>

The notes to the basic financial statements are an integral part of this statement.

NOTE 1 - DESCRIPTION OF THE COUNTY AND REPORTING ENTITY

Lawrence County, Ohio (the County), was settled in 1797, and it was formally established on December 20, 1816 as a County by taking portions of Gallia and Scioto Counties. The County is comprised of fourteen townships. The County is governed by a three-member Board of County Commissioners elected by the voters of the County. The County Auditor is responsible for the fiscal controls of the resources of the County that are maintained in the funds described below. The County Treasurer is the custodian of funds and the investment officer. Other officials that manage various segments of the County's operations are the Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, two Common Pleas Court Judges, and one Judge for the Probate and Juvenile Courts. All of these officials are elected. Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budget and taxing authority, contracting body and the chief administrator of public services for the County, including each of these departments.

Reporting Entity

The County utilizes the standards of Governmental Accounting Standards Board (GASB) Statement No. 14, as amended by GASB Statements No. 39 and 61, for determining the reporting entity.

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the County are not misleading.

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County. For Lawrence County, this includes the Board of Developmental Disabilities, the Union-Rome Sewer District, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the County in that the County approves the budget, the issuance of debt or the levying of taxes.

The County has the following component units:

Choices, Inc., is a legally separate, not-for-profit corporation, served by a self-appointing board of trustees. The organization assists in providing housing for persons with mental retardation or developmental disabilities. The Lawrence County Board of Developmental Disabilities (DD) obtains grants to subsidize the purchase of houses for Choices, Inc. Choices, Inc. then rents the houses to developmentally disabled tenants. Based on the significant resources provided by the County to Choices, Inc. and Choices' sole purpose of providing housing to developmentally disabled persons in Lawrence County, Choices, Inc. is a component unit of Lawrence County. Choices, Inc. operates on a fiscal year ending June 30. Separately issued financial statements can be obtained from Choices, Inc., Coal Grove, Ohio.

Tri-State Industries, Inc., is a legally separate, not-for-profit corporation, served by a self-appointing board of trustees. The workshop, under a contractual agreement with the Lawrence County Board of Developmental Disabilities (DD), provides sheltered employment for developmentally disabled or handicapped adults in Lawrence County. The Lawrence County Board of DD provides the workshop with staff salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, and other funds as necessary for the operation of the workshop. Based on the significant services and resources provided by the County to the workshop and the workshop's sole purpose of providing assistance to the developmentally disabled and handicapped

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 1 - DESCRIPTION OF THE COUNTY AND REPORTING ENTITY (Continued)

Reporting Entity (Continued)

adults of Lawrence County, the workshop is a component unit of Lawrence County. Tri-State Industries, Inc. operates on a fiscal year ending June 30. Separately issued financial statements can be obtained from Tri-State Industries, Inc., Coal Grove, Ohio. On November 18, 2016 the Board voted to dissolve Tri-State Industries, Inc.; however, the workshop was still operating as of the end of 2017.

The Lawrence County Port Authority, is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio pursuant to the authority of Sections 4582.21 to 4582.59 of the Ohio Revised Code. The Port Authority was established on December 2, 2004 by the Lawrence County Commissioners. The purpose of the Port Authority is to be involved in the activities that enhance, foster, aid, provide, or promote transportation, economic development, housing, recreation, education, governmental operations, culture, or research within Lawrence County. The Port Authority provides services that are enumerated in Sections 4582.21 to 4582.59 of the Ohio Revised Code. These services include but are not limited to the power to purchase, construct, reconstruct, enlarge, improve, equip, develop, sell, exchange, lease, convey other interest in, and operate Port Authority facilities to accomplish these activities. The Lawrence County Port Authority operates on a fiscal year ending December 31. Separately issued financial statements can be obtained from the Lawrence County Port Authority, South Point, Ohio.

The Lawrence County Transportation Improvement District (LCTID) is a legally separate entity pursuant to the Ohio Revised Code Section 5540.03(A)(1). The purpose of the LCTID is to improve the transportation system in Lawrence County in order to contribute to the creation or preservation of jobs or employment opportunities or the improvement of economic welfare of the people within the area of the LCTID and to all the State. The Board of Trustees is appointed pursuant to the Ohio Revised Code Section 5540.02(C)(2). The Board of Trustees is made up of five voting members appointed by the Lawrence County Commissioners, there are also two nonvoting members, one of which is appointed by the Speaker of the Ohio House of Representatives and the other is appointed by the president of the Ohio Senate. Separately issued financial statements can be obtained from the Lawrence County Transportation Improvement District, Ironton, Ohio.

The Lawrence County Land Reutilization Corporation (Land Bank) is a legally separate, not-for-profit corporation served by a five-member self appointed board. The Land Bank's board is comprised of two County Commissioners, the County Treasurer, the Mayor of the City of Ironton, and the fiscal officer for Upper Township. The Land Bank acquires abandoned, un-utilized or blighted properties, through tax foreclosure of delinquent lands, property donations and limited property purchases with the goal of redeveloping those properties to revitalize the County. The Lawrence County Port Authority operates on a fiscal year ending December 31. Separately issued financial statements can be obtained from the Lawrence County Land Reutilization Corporation, Ironton, Ohio.

The County has elected to include the above component units in the accompanying basic financial statements. See also note 2 to the basic financial statements entitled *Government-wide Financial Statements*.

The following potential component units have been excluded because the County is not financially accountable for these organizations nor are these entities for which the County approves the budget, the issuance of debt, or the levying of taxes.

- The Lawrence County Agricultural Society
- The Lawrence County Educational Service Center
- Collins Career Center
- The Lawrence County Historical Society
- The Lawrence County Extension Service
- The Lawrence County Economic Development Corporation
- The Lawrence County Domestic Violence Task Force, Inc.
- The Lawrence County Council on Aging
- The Lawrence County Airpark

NOTE 1 - DESCRIPTION OF THE COUNTY AND REPORTING ENTITY (Continued)

Reporting Entity (Continued)

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activity of the following districts and agencies is presented as agency funds within the County's financial statements:

The Lawrence County Soil and Water Conservation District was statutorily created as a separate and distinct political subdivision of the State. The five supervisors of the Soil and Water Conservation District are elected officials authorized to contract and sue on behalf of the District. The supervisors adopt their own budget, authorize District expenditures, hire and fire staff, and do not rely on the County to finance deficits.

Lawrence County Health District is governed by a five member Board of Health which oversees the operation of the Health District. The Board is appointed by an advisory council comprised of the president of the township trustees, mayors of participating municipalities and one County Commissioner. The Board has sole budgetary authority, and controls surpluses and deficits. The County is not legally obligated for the Health District's debt. Funding is based on a rate per taxable valuation, along with state and federal grants applied for by the Health District.

The Local Emergency Planning Commission was established by the State Emergency Response Commission, which designates Emergency Planning Districts within the State. Commission members are recommended by the County Commissioners and appointed by the State Emergency Response Commission. The Commission receives operating resources in the form of grants from the State.

The County is involved with the following organizations that are defined as jointly governed organizations. Additional financial information concerning the jointly governed organizations is presented in note 11.

Adams, Lawrence, Scioto Alcohol, Drug Addiction, and Mental Health Services Board
Private Industry Council
Ironton-Lawrence County Community Action Organization
The KYOVA Interstate Planning Commission
Ohio Valley Regional Development Commission

The County is involved in the following organizations that are defined as public entity shared risk pools. Additional information concerning the public entity shared risk pools is presented in note 12.

Buckeye Joint-County Self-Insurance Council
County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

The County is involved in the following organization that is defined as a joint venture. Additional financial information concerning the joint venture is presented in note 13.

Scioto-Lawrence Counties Joint Solid Waste District

The County is involved with the following organization that is defined as a related organization. Additional financial information concerning the related organization is presented in note 14.

Briggs-Lawrence County Public Library

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Lawrence County have been prepared following the cash accounting basis. This is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America (GAAP). The accompanying financial statements omit assets, liabilities, deferred inflows and outflows of resources, fund equities, and certain disclosures. The more significant accounting policies are described below.

Fund Accounting

The County's accounts are maintained on the basis of funds, each of which is considered a separate accounting entity. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to specific County functions or activities. The operation of each fund is accounted for within a separate self-balancing set of accounts.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Cash disbursements are assigned to the fund from which they are paid. The following are the County's major governmental funds:

General Fund

The General Fund is the general operating fund of the County and is used to account for all financial resources except those accounted for in another fund. The General Fund is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

Board of Developmental Disabilities Special Revenue Fund

This fund is used to provide assistance and training to developmentally disabled individuals. The primary sources of funding are various federal and state grants and a property tax levy.

Job and Family Services Special Revenue Fund

This fund is used to provide public assistance to general relief recipients, pay their providers of medical assistance, and for certain public social services. The primary sources of funding are various federal and state grants as well as transfers from the General Fund.

Motor Vehicle Gasoline Tax Special Revenue Fund

This fund is used for maintenance and repair of roads and bridges. The primary sources of funding are monies received from state gasoline tax and motor vehicle registration fees.

The other governmental funds of the County account for grants and other resources, debt service, and capital projects, whose use is restricted to a particular purpose.

Proprietary Funds

The proprietary funds are used to account for the County's ongoing activities which are similar to those found in the private sector. Enterprise funds are the County's only proprietary fund type. The following is the County's major enterprise fund:

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Union-Rome Sewer Fund

The Union-Rome Sewer Fund is used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing services to the general public on a continuing basis be financed or recovered through user charges. The County's Union-Rome Sewer Fund accounts for wastewater treatment services for the County. The major ongoing source of funding is charges for services.

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. The County's only fiduciary funds are agency funds.

Agency Funds

Agency funds are custodial in nature (assets equal net position) and do not involve measurement of results of operations. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements.

The County's agency funds account for assets held for political subdivisions in which the County acts as fiscal agent and for taxes, state-levied shared revenues, and fines and forfeitures that have been collected and which will be distributed to other political subdivisions.

Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements that provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position-cash basis presents the cash basis financial condition of the governmental and the business-type activities of the County at year-end. The statement of activities-cash basis presents a comparison between direct cash disbursements and program cash receipts for each program or function of the County's governmental and business-type activities. Direct cash disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program cash receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Cash receipts which are not classified as program cash receipts are presented as general cash receipts of the County. The comparison of direct cash disbursements with program cash receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general cash receipts of the County.

The government-wide financial statements also display information regarding five legally separate entities, or component units, for which the County is fiscally responsible. These five component units are Tri-State Industries, Inc., Choices, Inc., the Lawrence County Port Authority, the Lawrence County Transportation Improvement District, and the Lawrence County Land Reutilization Corporation, and are described further in note 1 to the basic financial statements.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Financial Statements

During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

Basis of Accounting

Although required by Ohio Administrative Code Section 117-2-03(B) to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America (GAAP), the County chooses to prepare its financial statements and notes on the cash basis of accounting. This basis of accounting is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, in accordance with the basis of accounting described in the preceding paragraph.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

For comparability purposes, the component units' financial information has been presented on the cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America (GAAP).

Cash Receipts – Exchange and Non-exchange Transactions

Cash receipts resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the cash basis when the exchange takes place. On a cash basis, receipts are recorded in the year in which the resources are received.

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On a cash basis, receipts from property taxes are recognized in the year in which the taxes are received. Receipts from grants, entitlements and donations are also recognized in the year in which the monies have been received.

Cash Disbursements

On the cash basis of accounting, disbursements are recognized at the time payments are made.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Budgetary Process

Budget

In accordance with Section 5747.53 of the Ohio Revised Code, the County Budget Commission has provided for the apportionment of undivided local government funds under an alternative method that has been approved by governmental subdivisions within the County. Under this alternative method, the County Budget Commission has waived the requirement for the Taxing Authority of a subdivision to adopt a tax budget.

Estimated Resources

The County Budget Commission certifies its actions to the County by September 1. As part of this certification, the County receives the official certificate of estimated resources that states the projected receipts of each fund. On or about January 1, this certificate is amended to include any unencumbered balances from the preceding year. Prior to December 31, the County must revise its budget so that the total contemplated disbursements from a fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. Budget receipts as shown in the accompanying financial statements do not include January 1 unencumbered fund balances. However, those fund balances are available for appropriation.

Appropriations

A temporary appropriation measure to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation measure must be passed by April 1 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources.

The allocation of appropriations among departments and objects within a fund may be modified during the year only by a resolution of the County Commissioners. Several supplemental appropriation resolutions were legally enacted by the County Commissioners during the year. The original budget figures that appear in the statements of budgetary comparison represent the first appropriation measure that covered the entire fiscal year. The final budget figures that appear in the statements of budgetary comparisons represent the final appropriation amounts, including all amendments and modifications.

Encumbrances

The County is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts and other commitments for the disbursement of funds are recorded in order to reserve the portion of the applicable appropriation. At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be re-appropriated.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners remove or change the specified use by taking the same type of action (resolution) employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by policies of the County Commissioners.

Unassigned Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Cash and Cash Equivalents and Investments

Cash and cash equivalents consist of the total of fund cash balances of all funds as of December 31, 2017. To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. County funds are maintained in several checking accounts as well as invested in certificates of deposit with terms of one to twelve months. Individual fund balance integrity is maintained through the County's records. Balances of all funds are maintained in these accounts or are temporarily used to purchase certificates of deposit or investments. All interest receipts are reported in the General Fund except those specifically related to those funds deemed appropriate according to Board of County Commissioners policy. For 2017, interest receipts amounted to \$249,383 in which \$186,119 was recorded in the General Fund; \$47,805 was recorded in the Board of Developmental Disabilities Special Revenue Fund; \$14,684 was recorded in the Motor Vehicle Gasoline Tax Special Revenue Fund; and \$775 was recorded in All Other Governmental Funds.

Capital Assets and Depreciation

Capital assets (fixed assets) acquired or constructed for the County are recorded as disbursements at the time of acquisition. However, under the cash basis of accounting, capital assets and the related depreciation are not reported separately on the basic financial statements.

Compensated Absences

Vacation and sick leave benefits are not accrued under the cash basis of accounting as previously described. All leave will either be absorbed by time off from work or, within certain limitations, be paid to the employees.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Long-Term Obligations

In general, bonds, long-term loans, and capital leases are recorded as cash disbursements in the basic financial statements when paid and are not accrued as liabilities.

Operating Cash Receipts and Cash Disbursements

Operating cash receipts are those cash receipts that are generated directly from the primary activity of the proprietary funds. For the County, these receipts are charges for services for sewer services. Operating cash disbursements are necessary costs incurred to provide the good or service that is the primary activity of the fund. Cash receipts and disbursements not meeting these definitions are reported as non-operating.

Net Cash Position

Net position represents the cash basis assets held by the County at year end. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for grants. The County applies restricted resources when a cash disbursement is made for purposes for which both restricted and unrestricted net position is available. Of the County's \$15,471,312 in restricted net position, none is restricted by enabling legislation.

Interfund Transactions

Exchange transactions between funds are reported as cash receipts in the seller funds and as cash disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements. In the government-wide financial statements, transfers within governmental activities or within business-type activities are eliminated. Transfers between governmental activities and business-type activities are shown in the same manner as general revenues.

Interfund Receivables/Payable

The County reports advances in and advances out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

Pensions

For purposes of measuring the net pension liability, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

NOTE 3 - EQUITY IN POOLED CASH AND INVESTMENTS

A. Primary Government

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

NOTE 3 - EQUITY IN POOLED CASH AND INVESTMENTS (Continued)

A. Primary Government (Continued)

Monies held by the County which are not considered active are classified as inactive. Inactive monies can be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Auditor of State:

1. United States treasury notes, bills, bonds, or other obligations of or security issued by the United States Treasury or any other obligation guaranteed as to the payment of principal and interest by the United States;
2. Bonds, notes, debentures, or other obligations of or security issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio or its political subdivisions;
5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts in eligible institutions pursuant to ORC section 135.32;
6. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service or consisting exclusively of obligations described in (1) or (2) above; commercial paper as described in ORC section 135.143(6); and repurchase agreements secured by such obligations, provided these investments are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities or cash, or both securities and cash, equal value for equal value;
9. Up to forty percent of the County's average portfolio in either of the following
 - a. Commercial paper notes in entities incorporated under the laws of Ohio, or any other State, that have assets exceeding five hundred million dollars, which are rated in the highest classification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation and which mature within 270 days after purchase.
 - b. Bankers acceptances eligible for purchases by the Federal Reserve System and which mature within 180 days after purchase.

NOTE 3 - EQUITY IN POOLED CASH AND INVESTMENTS (Continued)

A. Primary Government (Continued)

10. Up to fifteen percent of the County's average portfolio in notes issued by U.S. corporations or by depository institutions doing business under authority granted by the U.S. provided the notes are rated in the second highest or higher category by at least two nationally recognized standard rating services at the time of purchase and the notes mature within two years from the date of purchase;
11. A current unpaid or delinquent tax line of credit, provided certain conditions are met related to a County land reutilization corporation organized under ORC Chapter 1724; and,
12. Up to two percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government. All interest and principal shall be denominated and payable in United States funds.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Bankers' acceptances must mature within 180 days. Commercial paper and corporate notes must mature within 270 days. All other investments must mature within five years from the date of settlement unless matched to a specific obligation or debt of the County. Investments must be purchased with the expectation that they will be held to maturity.

Investments may only be made through specified dealers and institutions. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits:

Custodial credit risk for deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, the County's bank balance of \$24,914,027 was either covered by FDIC or collateralized in the manner described below.

The County has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by:

Eligible securities pledged to the County and deposited either with qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least one hundred five percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 3 - EQUITY IN POOLED CASH AND INVESTMENTS (Continued)

A. Primary Government (Continued)

Investments:

The County had the following investments as of December 31, 2017:

	Investment Balance	Maturity			Percent Invested
		<1 year	1-2	>2 years	
Village of Protorville Securities	\$ 42,100	\$ 42,100	\$ -	\$0	0.93%
Fairland Schools Securities	970,000	235,000	485,000	250,000	21.43%
Fayette Twp Securities	70,000	11,800	58,200	0	1.55%
Elizabeth Twp Securities	50,000	9,600	40,400	0	1.10%
Fairland School/Lease Securities	189,000	189,000	-	0	4.17%
City of Ironton Securities	69,180	34,290	34,890	0	1.53%
Rome Twp #2 Securities	24,804	12,264	12,540	0	0.55%
Village of South Point Securities	267,857	70,714	197,143	0	5.92%
Village of Hanging Rock Securities	4,300	4,300	-	0	0.09%
City of Ironton Securities #2	180,000	34,510	69,020	76,470	3.98%
Village of South Point 2016	203,877	38,982	77,964	86,931	4.50%
South Point Village	262,857	65,714	131,428	65,715	5.81%
Village of Coal Grove Securities	75,400	24,600	50,800	0	1.67%
Village of South Point Sewer	720,000	36,000	72,000	612,000	15.90%
Union Township Securities	237,868	45,368	90,736	101,764	5.25%
Union Township Securities #2	34,400	8,300	17,200	8,900	0.76%
Upper Township Securities	18,600	4,500	9,300	4,800	0.41%
Upper Township Securities #2	34,000	8,200	17,000	8,800	0.75%
Commissioners Dome Securities	6,240	6,240	-	-	0.14%
EMS #2 Securities	24,960	24,960	-	-	0.55%
Sheriff Securities	30,368	30,368	-	-	0.67%
911 Securities	14,680	14,680	-	-	0.32%
Ambulance Securities	56,234	56,234	-	-	1.24%
Sewer Securities	137,055	67,765	69,290	-	3.03%
Jail Improvement Securities	13,435	6,643	6,792	-	0.30%
Real Estate Securities	53,000	26,000	27,000	-	1.17%
Elections Equipment Securities	82,795	26,985	55,810	-	1.83%
Commissioners Vehicle EMS Securities	192,094	62,612	129,482	-	4.24%
Commissioners Vehicle Sheriff Securities #2	29,723	29,723	-	-	0.66%
Commissioners Software Securities	161,760	39,100	80,860	41,800	3.57%
Commissioners/Cruiser Sheriff	190,586	46,068	95,270	49,248	4.21%
Commissioners/911 Equipment	54,419	13,154	27,203	14,062	1.20%
Commissioners Dog Pound Vehicle	25,882	6,256	12,938	6,688	0.57%
	\$ 4,527,474	\$ 1,332,030	\$ 1,868,266	\$ 1,327,178	100.00%

NOTE 3 - EQUITY IN POOLED CASH AND INVESTMENTS (Continued)

A. Primary Government (Continued)

Investments:

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The previous table identifies the County's recurring fair value measurements as of December 31, 2017. All investments of the County are valued using quoted market prices (Level 2 inputs).

Interest Rate Risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with the investment policy, the County manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio.

Credit Risk – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The County limits their investments to those authorized by State statute. All government securities are unrated.

Concentration of Credit Risk – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The County's investment policy allows investments in U.S Treasury Obligations, Federal Agency Obligations, Repurchase Agreements, Commercial Paper, Bankers' Acceptances, Municipal Obligations, Bank Deposits, State Pool, Registered Investment Companies (Mutual Funds), Corporate Bonds, Certificates of Deposit or within financial institutions with the State of Ohio as designated by the Federal Reserve Board and other investments permitted by the Ohio Revised Code. The County invested 100% in government securities during 2017.

Custodial Credit Risk – Custodial credit risk is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's investments are held in the name of the County.

B. Component Units

At its fiscal year-end, the carrying amount of Choices, Inc.'s deposits was \$33,009. The entire amount was covered by federal deposit insurance.

At December 31, 2017, the Lawrence County Transportation Improvement District's deposit balance was \$259,375 which is held in Lawrence County's deposit and investment pool.

At its fiscal year-end, the carrying amount of Tri-State Industries, Inc.'s deposits was \$22,681 and the bank balance was \$22,723 and was fully covered by federal deposit insurance.

At December 31, 2017, the Lawrence County Port Authority's carrying amount of deposits was \$265,334 and the bank balance was \$474,977. All but \$122,837 of this balance was covered by federal deposit insurance.

At December 31, 2017, the Lawrence County Land Reutilization Corporation's carrying amount was \$52,560 and the bank balance was \$167,193. The entire amount was covered by federal deposit insurance.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 4- BUDGETARY BASIS FUND BALANCES

Differences between the budgetary basis fund balances and fund cash balances are due to encumbrances and funds included as part of the General Fund for cash reporting purposes, but excluded for budgetary purposes. The table below presents those differences for the County's major funds:

	General Fund	Board of Developmental Disabilities	Job and Family Services	Motor Vehicle Gasoline Tax
Budgetary Basis Fund Balances	\$2,338,576	\$4,406,093	\$84,508	\$2,614,121
Encumbrances	290,957	80,319	159,406	544,775
Excluded Funds for Budget Purposes	3,249,179	-	-	-
Fund Cash Balances	<u>\$5,878,712</u>	<u>\$4,486,412</u>	<u>\$243,914</u>	<u>\$3,158,896</u>

NOTE 5 - PROPERTY TAX

Property taxes include amounts levied against all real, and public utility property located in the County. Property tax revenue received during 2017 for real and public utility property taxes represents collection of 2016 taxes.

2017 real property taxes are levied after October 1, 2016 on the assessed value as of January 1, 2016, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2017 real property taxes are intended to finance 2018.

Public utility property currently is assessed at varying percentages of true value; public utility property is assessed at 35 percent of true value. 2017 public utility property taxes became a lien December 31, 2016, are levied after October 1, 2017, and are collected in 2018 with real property taxes.

The assessed value for the taxes levied in 2017 was \$1,388,705,050 of which real property represented 76 percent (\$1,059,980,590) of the total and public utility property represented 24 percent (\$328,724,460) of the total. The full tax rate for all County operations for taxes collected in 2017 was \$5.60 per \$1,000 of assessed valuation.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due by December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

The Lawrence County Treasurer collects property tax on behalf of all taxing districts within the County. The Lawrence County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County.

NOTE 6 - RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. By contracting with Buckeye Joint-County Self-Insurance Council for auto, crime, liability and property insurance, the County has addressed these various types of risk.

In the event of losses, the first \$250 to \$1,000 of any valid claim depending on the type of loss will be paid by the member. The next payment, with a maximum pay range from \$100,000 to \$2,000,000 per occurrence, will come from the self-insurance pool based on the member's percentage of contribution. If the aggregate claims paid by the pool exceed the available resources, the pool may require the members to make additional supplementary payments. Lawrence County does not have any ongoing financial interest or responsibility.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 6 - RISK MANAGEMENT (Continued)

This jointly governed organization is a cost-sharing pool. Coverage provided to the County by the program is as follows:

<u>Policy Type</u>	<u>Annual/ Aggregate Coverage</u>	<u>Deductible</u>
General Liability	\$1,000,000/\$3,000,000	\$0
Public Officials Liability	\$1,000,000/\$3,000,000	\$5,000
Law Enforcement	\$1,000,000/\$3,000,000	\$25,000-Jail \$5,000-All Other
Auto Liability	\$1,000,000 per occurrence	Per Schedule
Pollution Liability	\$100,000	\$1,000
All Risk Blanket Property	Building and Contents per Schedule	\$1,000
Flood (Zone A coverage)	\$5,000,000	\$25,000
Extra Expense	\$1,000,000	\$1,000
Personal Property of Others	\$1,000,000	\$1,000
Earthquake	\$5,000,000	\$25,000
Electronic Data Processing Equipment	\$500,000	\$1,000
Blanket Bond	\$250,000	\$0
Elected Officials Bond	Per Bond Schedule	\$0
Boiler and Machinery	\$45,692,673	\$1,000
Inland Marine	\$4,285,694	\$1,000
Auto Comprehensive	Per Schedule	Per Schedule
Auto Collision	Per Schedule	Per Schedule
Employees Benefits Liability	\$1,000,000/\$3,000,000	\$0

Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year. For 2017, the County participated in the County Commissioners Association of Ohio Workers' Compensation Group Rating Plan (Plan), an insurance purchasing pool (see note 12). The Plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate.

NOTE 7 - PERMISSIVE SALES AND USE TAX

In February 1983, the Tax Commissioners adopted by resolution a one percent Permissive Sales and Use Tax. In April 1998 a one half percent Permissive Sales and Use Tax, as allowed by Sections 5739.02 and 5742.02, Revised Code was also adopted. Sales and use tax revenue for 2017 amounted to \$9,168,840 and is recorded in the General Fund.

NOTE 8 - RETIREMENT SYSTEM

Net Pension Liability

Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the County’s proportionate share of each pension plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan’s fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County’s obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

Under the cash basis of reporting, the County does not record a long-term net pension liability for the proportionate share of each plan’s unfunded benefits.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - County employees, other than licensed teachers, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member-directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by visiting <https://www.opers.org/investments/cafr.shtml>, by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 8 - RETIREMENT SYSTEM (Continued)

Plan Description – Ohio Public Employees Retirement System (OPERS) (continued)

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
Public Safety	Public Safety	Public Safety
Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements: Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement
Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 8 - RETIREMENT SYSTEM (Continued)

Plan Description – Ohio Public Employees Retirement System (OPERS) (continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>	<u>Public Safety</u>	<u>Law Enforcement</u>
2017 Statutory Maximum Contribution Rates			
Employer	14.0 %	18.1 %	18.1 %
Employee	10.0 %	*	**
2017 Actual Contribution Rates			
Employer:			
Pension	13.0 %	17.1 %	17.1 %
Post-employment Health Care Benefits	<u>1.0</u>	<u>1.0</u>	<u>1.0</u>
Total Employer	<u>14.0 %</u>	<u>18.1 %</u>	<u>18.1 %</u>
Employee	<u>10.0 %</u>	<u>12.0 %</u>	<u>13.0 %</u>

* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

** This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

	<u>State and Local</u>	<u>Public Safety</u>	<u>Law Enforcement</u>
2016 Statutory Maximum Contribution Rates			
Employer	14.0 %	18.1 %	18.1 %
Employee	10.0 %	*	**
2016 Actual Contribution Rates			
Employer:			
Pension	12.0 %	16.1 %	16.1 %
Post-employment Health Care Benefits	<u>2.0</u>	<u>2.0</u>	<u>2.0</u>
Total Employer	<u>14.0 %</u>	<u>18.1 %</u>	<u>18.1 %</u>
Employee	<u>10.0 %</u>	<u>12.0 %</u>	<u>13.0 %</u>

* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

** This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution to OPERS was \$2,740,452 for fiscal year 2017.

NOTE 8 - RETIREMENT SYSTEM (Continued)

Plan Description - State Teachers Retirement System (STRS)

Plan Description – County licensed teachers participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation was 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026 when retirement eligibility for unreduced benefits will be 5 years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS Ohio plan. The optional annuitization of a member’s defined contribution account or the defined contribution portion of a member’s Combined Plan account to a lifetime benefit results in STRS Ohio bearing the risk of investment gain or loss on the account. STRS Ohio therefore has included all three plan options in the GASB 68 schedules of employer allocations and pension amounts by employer.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least 10 years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member’s designated beneficiary is entitled to receive the member’s account balance.

Funding Policy – Employer and member contribution rates are established by the Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory employer rate is 14% and the statutory member rate is 14% of covered payroll effective July 1, 2016. The County’s contractually required contribution to STRS Ohio was \$116,790 for fiscal year 2017.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 8 - RETIREMENT SYSTEM (Continued)

Net Pension Liability

The net pension liability for OPERS was measured as of December 31, 2016 and the net pension liability for STRS was measured as of June 30, 2017. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of the respective measurement dates. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS	STRS	Total
Proportion of the Net Pension Liability Current Measurement Date	0.15036200%	0.00779802%	
Proportion of the Net Pension Liability Prior Measurement Date	0.14778100%	0.00747028%	
Change in Proportionate Share	0.00258100%	0.00032774%	
Proportionate Share of the Net Pension Liability	\$34,144,653	\$1,852,436	\$35,997,089

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation	3.25 percent
Future Salary Increases, including inflation	3.25 to 10.75%(Traditional; 3.25% - 8.25% Combined)
COLA or Ad Hoc COLA	Pre 1/7/2013 Retirees: 3 percent, simple Post 1/7/2013 Retirees: 3.00 % Simple through 2018, then 2.15% Simple
Investment Rate of Return	7.50 percent
Actuarial Cost Method	Individual Entry Age

The total pension liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation	3.75 percent
Future Salary Increases, including inflation	4.25 to 10.05 percent including wage inflation at 3.75% Pre January 7, 2013: 3.00% simple Post January 7, 2013: 3.00% simple through 2018, then 2.80% simple
COLA or Ad Hoc COLA	Post January 7, 2013: 3.00% simple through 2018, then 2.80% simple
Investment Rate of Return	8 percent
Actuarial Cost Method	Individual Entry Age

NOTE 8 - RETIREMENT SYSTEM (Continued)

Actuarial Assumptions – OPERS (continued)

For 2016, mortality rates are based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

For 2015, mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used, set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2016, OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The 401(h) Health Care Trust portfolio was closed as of June 30, 2016 and the net position transferred the 115 Health Care Trust portfolio on July 1, 2016. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, and the annuitized accounts of the Member-Directed Plan. The Defined Benefit portfolio historically included the assets of the Member-Directed retiree medical accounts funded through the VEBA Trust. However, the VEBA Trust was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money weighted rate of return expressing investment performance, net of investments expense and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio is 8.3 percent for 2016.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 8 - RETIREMENT SYSTEM (Continued)

Actuarial Assumptions – OPERS (continued)

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table on the following page displays the Board-approved asset allocation policy for 2016 and the long-term expected real rates of return:

<u>Asset Class</u>	<u>Target Allocation for 2016</u>	<u>Weighted Average Long Term Expected Real Rate of Return (Arithmetic)</u>
Fixed Income	23.00 %	2.75 %
Domestic Equities	20.70	6.34
Real Estate	10.00	4.75
Private Equity	10.00	8.97
International Equities	18.30	7.95
Other Investments	18.00	4.92
Total	<u>100.00 %</u>	<u>5.66 %</u>

Discount Rate The discount rate used to measure the total pension liability for 2016 was 7.5 percent. The discount rate for 2015 was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.5 percent, as well as what each plan’s net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5 percent), or one percentage point higher (8.5 percent) than the current rate.

	<u>1% Decrease (6.5%)</u>	<u>Current Discount Rate (7.5%)</u>	<u>1% Increase (8.5%)</u>
County's proportionate share of the net pension liability	\$52,163,585	\$34,144,653	\$19,129,054

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 8 - RETIREMENT SYSTEMS (Continued)

Actuarial Assumptions – STRS

The total pension liability in the June 30, 2017 and 2016, actuarial valuations were determined using the following actuarial assumptions, applied to all periods included in the measurement:

	2017	2016
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.5 percent at age 65	12.25 percent at age 20 to 2.75 at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0 percent effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year, for members retiring August 1, 2013, or later, 2 percent COLA paid on fifth anniversary of retirement date.

For 2017, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP- 2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For 2016, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males’ ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

Actuarial assumptions used in the July 1, 2017 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 8 - RETIREMENT SYSTEMS (Continued)

Actuarial Assumptions – STRS (continued)

STRS Ohio’s investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

* 10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS Ohio’s investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total pension liability was 7.45% as of June 30, 2017 and 7.75% as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described previously. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS Ohio’s fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2017.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
County's proportionate share of the net pension liability	\$2,655,404	\$1,852,436	\$1,176,056

Social Security System

Effective July 1, 1991, all employees not otherwise covered by the Public Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the Public Employees Retirement System/State Teachers Retirement System. As of December 31, 2017, no members of the County have elected Social Security. The County’s liability is 6.2 percent of wages paid.

NOTE 9 - POSTEMPLOYMENT BENEFITS

Ohio Public Employees Retirement System (OPERS)

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined plans. This trust is also used to fund health care for Member-Directed Plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed Plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2016 CAFR for details.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the OPERS Board of Trustees (OPERS Board) in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml#CAFR>, by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund health care through their contributions to OPERS. A portion of each employer’s contribution to OPERS may be set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2017, state and local employers contributed at a rate of 14.00% of earnable salary and public safety and law enforcement employers contributed at 18.10%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0% during calendar year 2017. As recommended by OPERS’ actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0.0% for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited for Member-Directed Plan participants for 2017 was 4.0%.

The employer contributions that were used to fund post employment benefits for the years ended December 31, 2017, 2016, and 2015 were \$210,804, \$403,385, and \$409,963, respectively. The full amount has been contributed for all three years.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 9 - POSTEMPLOYMENT BENEFITS (Continued)

State Teachers Retirement System (STRS Ohio)

Plan Description – The County participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians’ fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2017, STRS did not allocate any employer contributions to post-employment health care. The County’s contributions for health care for the fiscal years ended December 31, 2017, 2016, and 2015 were \$0 for each year, which equaled the required contributions each year.

NOTE 10 - DEBT OBLIGATIONS

Under the cash basis of accounting, debt obligations are not reported as a liability in the accompanying basic financial statements. However, information regarding such changes in the County's long-term obligations during 2017 is as follows:

<u>Governmental Long-Term Obligations:</u>	Outstanding 12/31/2016	Additions	Deletions	Outstanding 12/31/2017	Due In One Year
Series 2013 Ambulance Acquisition Bonds 2.00%	\$ 49,430	\$ -	\$ 24,470	\$ 24,960	\$ 24,960
Series 2013 County Building Improvement Bonds 2.00%	5,149	-	5,149	-	-
Series 2013 Police Cruiser Acquisition Bonds 2.00%	60,140	-	29,772	30,368	30,368
Series 2013 Building Improvement Bonds 2.00%	12,360	-	6,120	6,240	6,240
Series 2013 Equipment Acquisition Bonds 2.00%	29,080	-	14,400	14,680	14,680
Series 2014 Ambulance Acquisition Bonds 1.50%	111,638	-	55,404	56,234	56,234
Series 2014 County Jail Improvements Bonds 2.25%	19,932	-	6,497	13,435	6,643
Series 2014 Road Improvements Bonds 2.29%	1,000,000	-	400,000	600,000	400,000
Series 2014 Real Estate Acquisition Bonds 2.25%	79,000	-	26,000	53,000	26,000
Series 2015 Police Vehicle Acquisition Bonds 2.25%	39,198	-	9,475	29,723	9,688
Series 2015 Equipment Acquisition Bonds 2.25%	109,190	-	26,395	82,795	26,985
Series 2015 EMS Equipment Acquisition Bonds 2.25%	253,328	-	61,234	192,094	62,612
Series 2016 911 Equipment Acquisition Bonds 2.25%	67,284	-	12,865	54,419	13,154
Series 2016 IT Equipment Acquisition Bonds 2.25%	200,000	-	38,240	161,760	39,100
Series 2016 Sheriff Vehicle Acquisition Bonds 2.25%	235,641	-	45,055	190,586	46,068
Series 2016 Dog Pound Vehicle Acquisition Bonds 2.25%	32,000	-	6,118	25,882	6,256
Subtotal General Obligation Bonds	2,303,370	-	767,194	1,536,176	768,988
Lease Financing Agreement 2010 5.877%	711,931	-	83,627	628,304	88,123
Long Term Notes:					
Various Purpose Bond Anticipation Note 2010 3.03%	185,303	-	58,578	126,725	61,712
Road Improvement BAN 2011 4.73%	22,302	-	4,058	18,244	4,250
Various Purpose BAN 2012 2.00%	38,480	-	38,480	-	-
Total Governmental Long-Term Obligations	<u>\$ 3,261,386</u>	<u>\$ -</u>	<u>\$ 951,937</u>	<u>\$ 2,309,449</u>	<u>\$ 923,073</u>

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 10 - DEBT OBLIGATIONS (Continued)

<u>Union-Rome Sewer Fund Obligations:</u>	Outstanding 12/31/2016	Additions	Deletions	Outstanding 12/31/2017	Due In One Year
Sewer 2007 3.25% OWDA Loan	\$ 21,614,544	\$ -	\$ 801,089	\$ 20,813,455	\$ 809,120
OWDA Loan Agreement #5423, 2010, 0%	1,021,783	-	63,466	958,317	64,102
OWDA Loan 5424	478,317	-	29,709	448,608	30,007
OWDA Loan 7379	-	44,231	44,231	-	-
Subtotal OWDA Loans	23,114,644	44,231	938,495	22,220,380	903,229
Sewer Bonds Series 2014	203,329	-	66,274	137,055	67,765
OPWC Loan 1995 0.00%	91,020	-	54,117	36,903	34,135
OPWC Loan 2009 0.00%	357,500	-	27,500	330,000	27,500
Subtotal Non OWDA	651,849	-	147,891	503,958	129,400
Total Union-Rome-Sewer Fund Obligations	\$ 23,766,493	\$ 44,231	\$ 1,086,386	\$ 22,724,338	\$ 1,032,629

The Ambulance Acquisition Bonds Series 2013 in the amount of \$120,000 were issued in October 2013 with a final maturity date of October 2018. These bonds are being repaid from the SEOMS Ambulance Debt Service Fund.

The Building Improvement Acquisition bonds in the amount of \$20,000 were issued in October 2013 with a final maturity date of October 2017. These bonds are being repaid from the Building Improvement Debt Service Fund.

The Police Cruiser Acquisition Bonds Series 2013 in the amount of \$146,000 were issued in October 2013 with a final maturity date of October 2018. These bonds are being repaid from the Cruisers Debt Service Fund.

The Building Improvement Bonds Series 2013 in the amount of \$30,000 were issued in April 2013 with a final maturity date of June 2018. These bonds are being repaid from the General Debt Service Fund.

The Equipment Acquisition Bonds Series 2013 in the amount of \$70,605 were issued in December 2013 with a final maturity date of December 2018. These bonds are being repaid from the Disaster Services Debt Service Fund.

The Ambulance Acquisition Bonds Series 2014 in the amount of \$220,000 were issued in April 2014 with a final maturity date of April 2018. These bonds are being repaid from the 2014 Ambulance Debt Service Fund.

The County Jail Improvements Bonds Series 2014 in the amount of \$32,500 were issued in July 2014 with a final maturity date of July 2019. These bonds will be repaid from the Jailhouse Electrical Debt Service Fund.

The Road Improvements Bonds Series 2014 in the amount of \$2,000,000 were issued in February 2014 with a final maturity date of February 2019. These are being repaid from the Motor Vehicle Gasoline Tax Fund.

The Real Estate Acquisition Bonds Series 2014 in the amount of \$129,000 were issued in December 2014 with a final maturity date of December 2019. These bonds are being repaid from the Mended Reeds Debt Service Fund.

The Police Vehicle Acquisition Series 2015 in the amount of \$48,464 were issued in November 2015 with a final maturity date of November 2020. These bonds are being repaid from the Sheriff's Van Debt Service Fund.

The Equipment Acquisition Bonds Series 2015 in the amount of \$135,000 were issued in July 2015 with a final maturity date of July 2020. These bonds are being repaid from the Board of Elections Debt Service Fund.

The EMS Equipment Acquisition Bonds Series 2015 in the amount of \$313,215 were issued in November 2015 with a final maturity date of November 2020. These bonds are being repaid from the EMS Debt Service Fund.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 10 - DEBT OBLIGATIONS (Continued)

The 911 Equipment Acquisition Bonds Series 2016 in the amount of \$67,284 were issued in October 2016 with a final maturity date of October 2021. These bonds will be repaid from the 911 Equipment Debt Service Fund.

The IT Equipment Acquisition Bonds Series 2016 in the amount of \$200,000 were issued in September 2016 with a final maturity date of September 2021. These bonds are being repaid from the IT Equipment Debt Service Fund.

The Sheriff Vehicle Acquisition Bonds Series 2016 in the amount of \$235,641 were issued in October 2016 with a final maturity date of October 2021. These bonds are being repaid from the Sheriff Vehicle Debt Service Fund.

The Dog Pound Vehicle Acquisition Bonds Series 2016 in the amount of \$32,000 were issued in October 2016 with a final maturity date of October 2021. These bonds are being repaid from the Dog Pound Debt Service Fund.

The County entered into a lease financing agreement in February 2010 in the amount of \$820,522 for the purpose of various energy conservation improvements. In 2012 an addition was made to this lease in the amount of \$215,000. The lease financing agreement is being retired from the debt service fund.

The various purpose long term bond anticipation notes in the amount of \$520,000 were issued on May 1, 2010 and have a 10 year amortization period. This long term note is being retired from the Auditor-Treasurer Update Fund.

The County issued bond anticipation notes in the amount of \$40,000 on March 17, 2011 for the purpose of paying the County's share of making improvements to North Huntington Heights Road in the Village of Chesapeake. These notes have a 10 year amortization period. This long term note is being retired from the North Huntington Heights Debt Service fund.

The County Issued Various Purpose BAN in the amount of \$185,000 on June 7, 2012. This long term note was being retired from the General Debt Service and was paid off in 2017.

Annual debt service requirements to maturity for general obligation debt are as follows:

Year Ending December 31,	General Obligation Principal	General Obligation Interest	Financing Agreement Principal	Financing Agreement Interest	Long-Term Note Principal	Long-Term Note Interest
2018	\$ 768,988	\$ 41,061	\$ 88,123	\$ 35,382	\$ 65,962	\$ 7,643
2019	442,247	24,211	92,864	30,641	69,464	4,140
2020	213,143	9,601	79,611	25,642	4,661	451
2021	111,798	2,513	65,390	21,610	4,882	231
2022	-	-	69,233	17,767	-	-
2023-2026	-	-	233,083	27,917	-	-
	<u>\$ 1,536,176</u>	<u>\$ 77,386</u>	<u>\$ 628,304</u>	<u>\$ 158,959</u>	<u>\$ 144,969</u>	<u>\$ 12,465</u>

The County received an OWDA Loan (#4781) dated 2007 for Union Rome Wastewater Treatment Plant improvements in the total amount of \$24,740,171. This loan has a 30 year payment period and will be paid off in July 2040. This debt is being paid from sewer charges.

The County received two OWDA loans to assist with the Union Rome Collection System Rehabilitation project. The first loan was for a total amount of \$2,002,432 and was repaid with ARRA principal forgiveness grants in prior years. The second loan (#5423) was for a total amount of \$1,329,787 with a 20 year payment period with a final payment due in July 2031.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 10 - DEBT OBLIGATIONS (Continued)

The County received two OWDA loans to assist with the Union Rome Wastewater Treatment Plant Biosolids project. The first loan was for a total amount of \$732,403 and was repaid with ARRA principal forgiveness grants in prior years. The second loan (#5424) was for a total amount of \$622,500 with a 20 year payment period with a final payment due in July 2031.

During 2017, the County entered into a grant/loan agreement (Loan #7379) with OWDA for the purpose of obtaining a loan of \$44,231 for the Water Pollution Control Fund. The loan balance was repaid during 2017 from grant monies.

The County issued Sewer Bonds in the amount of \$331,533 on May 15, 2014 to improve the sewer system in the County. These bonds are being repaid from sewer charges.

In connection with the OWDA loans and Sewer Bonds, the County has pledged future customer revenues of the Union-Rome Sewer Fund net of specified operating expenses, to repay these loans. The loans are payable, through final maturities, from net revenues applicable to the Union-Rome Sewer Fund. Total principal and interest remaining on these loans at December 31, 2017 was \$22,357,435 and \$2,645,920, respectively. The net revenue available for these loans was \$396,482 and principal and interest paid was \$1,238,692. The coverage ratio for the loans was 0.32 for the year ended December 31, 2017.

The County received Ohio Public Works Commission loans in 1995 totaling \$1,082,341 to complete three phases of the Union Rome equalization project. The debt is being paid from sewer charges.

The County received an Ohio Public Works Commission loan in 2009 in the amount of \$550,000 for wastewater treatment plant improvements. The debt is being paid from sewer charges.

The Union-Rome Sewer Fund debt service requirements to maturity are as follows:

Year Ending December 31,	OPWC Principal	Sewer Bonds Principal	Sewer Interest Interest	OWDA Principal	OWDA Interest
2018	\$ 61,635	\$ 67,765	\$ 3,084	\$ 903,229	\$ 219,951
2019	30,268	69,290	1,559	912,284	210,897
2020	27,500	-	-	921,430	201,751
2021	27,500	-	-	930,667	192,512
2022	27,500	-	-	939,996	183,184
2023-2027	137,500	-	-	4,843,241	772,663
2028-2032	55,000	-	-	4,982,710	525,251
2033-2037	-	-	-	4,784,128	282,470
2038-2040	-	-	-	3,002,695	52,598
	<u>\$ 366,903</u>	<u>\$ 137,055</u>	<u>\$ 4,643</u>	<u>\$ 22,220,380</u>	<u>\$ 2,641,277</u>

At December 31, 2017, the County's overall legal debt margin was \$31,391,512 with an unvoted debt margin of \$13,887,051.

NOTE 10 - DEBT OBLIGATIONS (Continued)

Component Units

Lawrence County Port Authority

On October 11, 2005, the Port Authority entered into a loan agreement with Oak Hill Bank (now Wesbanco). The Loan Agreement is for \$4,158,061 for twenty years. The terms of the note provide among other things, for repayment in equal monthly installments including principal and an adjustable interest rate not to go higher than 6% interest. The balance outstanding at December 31, 2017 was \$1,981,448.

On September 11, 2007, the Port Authority entered into a loan agreement for \$600,000 with the State of Ohio in the Pioneer 166 Loan Program. The balance outstanding at December 31, 2017 was \$221,444.

On December 7, 2009, the Port Authority entered into a loan agreement with Liberty Federal Bank to finance EMS stations. The Loan Agreement is for \$338,250 for ten years and is collateralized by the associated assets being financed. The terms of the note provide among other things, for repayment in equal monthly installments including principal and 4.37% interest. The balance outstanding at December 31, 2017 was \$82,423.

On July 19, 2012, the Port Authority entered into a loan agreement with Ohio River Valley Bank (now Citizens Deposit Bank). The Loan Agreement is for \$700,000 for fifteen years and is collateralized by an open-end mortgage on the property. The terms of the note provide among other things, for repayment in equal monthly installments including principal and 3.30% initial interest, adjusting every 5 years based on the New York Prime Rate as published by the Wall Street Journal. The balance outstanding at December 31, 2017 was \$555,227.

Choices, Inc.

Choices, Inc. entered into nine notes payable with Liberty Federal Savings Bank. The notes were issued at a 5.50% interest rate and have an outstanding balance of \$298,350 at June 30, 2017.

Choices, Inc. entered into a note payable with the Ironton & Lawrence County CAO. The note was issued at a 0% interest rate and had an outstanding balance of \$8,957 at June 30, 2017.

Choices, Inc. entered into a line of credit with Liberty Federal Savings Bank at an interest rate of 5.50% with an outstanding balance of \$7,000 at June 30, 2017.

Lawrence County Transportation Improvement District

In 2017, the County provided an interest-free loan to the District in the amount of \$250,000 in anticipation of grant revenue. This amount will be paid back in full in 2018 when the District was reimbursed by the grantor agency.

Lawrence County Land Reutilization Corporation

The Corporation entered into a line of credit with the Ohio Housing Finance Agency with the maximum amount available at any time of \$200,000. This line of credit carries a zero percent interest rate and during 2017 had line of credit draws of \$680,634 and payments on the line of credit of \$668,879, leaving an outstanding balance of \$11,755 at December 31, 2017.

NOTE 11 - JOINTLY GOVERNED ORGANIZATIONS

Adams, Lawrence, Scioto Alcohol, Drug Addiction, and Mental Health Services (ADAMH) Board

The ADAMH Board is responsible for the delivery of comprehensive mental health and substance abuse services in Adams, Lawrence, and Scioto Counties. The Board provides no direct services but contracts for their delivery. The Board's function is to assess needs, and to plan, monitor, fund, and evaluate the services provided. The Board is managed by eighteen members, two appointed by the Commissioners of Adams County; three by the Commissioners of Lawrence County; five by the Commissioners of Scioto County; four by the Ohio Department of Alcohol and Drug Addiction Services; and four by the Ohio Department of Mental Health.

NOTE 11 - JOINTLY GOVERNED ORGANIZATIONS (Continued)

Adams, Lawrence, Scioto Alcohol, Drug Addiction, and Mental Health Services (ADAMH) Board (continued)

Each participating county's influence is limited to the number of members each appoints to the Board. The Board exercises total control of the budgeting, appropriation, contracting, and management. Revenues are provided by state and federal grants awarded to the multi-county board. Continued existence of the Board is not dependent on the County's continued participation, no debt exists, and the County does not have an equity interest in the Board.

Private Industry Council (PIC)

The PIC is a jointly governed organization consisting of representatives from the private and public sectors of Athens, Gallia, Hocking, Lawrence, Meigs, Perry, and Vinton Counties appointed by the County Commissioners from each county. The advisory council is the Governing Board of the PIC. The Board sets policies for the private industry council. State grants are received from the Ohio Department of Job and Family Services in the name of the Ironton-Lawrence County Community Action Organization, which acts as the council's administrative agent. The grants are disbursed among the participating counties based on population. The County does not have any financial interest or responsibility. No contributions were provided to the Board by Lawrence County during 2017.

Ironton-Lawrence County Community Action Organization (CAO)

The CAO is an IRS 501(c)(3) non-profit organization established to plan, develop, and coordinate programs and services designed to combat problems of poverty and seek the elimination of the conditions of poverty that affect the residents of Lawrence County. The CAO administers Community Development and Litter Control Block Grants for Lawrence County as well as similar grants for the City of Ironton. The CAO Board is comprised of public officials from the County, municipalities, villages, and townships within the County. Other members are representatives of the poor in the area served and officials or members of the private sector of the community. The CAO controls its own operations and budget. In 2017, the County paid the CAO \$147,669 for various services which include: provision of workforce investment act services, residential development services, the planning commission, and floodplain management.

The KYOVA Interstate Planning Commission

The KYOVA Interstate Planning Commission was established by joint resolution adopted by the State of West Virginia and Ohio. The objectives and policies of the Commission are prescribed in the West Virginia State Code, Chapter 8, Article 4C-4 and the Ohio Revised Code, Section 713.30 et seq. Membership is comprised of elected or appointed county and municipal officials or their officially appointed designees as determined by the three county governing bodies of Cabell and Wayne Counties, West Virginia, and Lawrence County, Ohio, and by the governing bodies of the cities of Huntington, West Virginia, and Ironton, Ohio. The Commission is not dependent upon Lawrence County for its continued existence. In 2017, the County made \$35,925 in contributions to the Commission.

Ohio Valley Regional Development Commission

The Ohio Valley Regional Development Commission is a jointly governed organization that serves a twelve county economic development planning district in southern Ohio.

The Commission was formed to influence favorably the future economic, physical and social development of Adams, Brown, Clermont, Fayette, Gallia, Highland, Jackson, Lawrence, Pike, Ross, Scioto, and Vinton Counties. Membership is comprised of elected and appointed county, municipal and township officials or their officially appointed designees, as well as members of the private sector, community action agencies and regional planning commissions. The Commission is not dependent upon Lawrence County for its existence. In 2017, the County made \$5,523 in contributions to the Commission.

NOTE 12 - PUBLIC ENTITY SHARED RISK POOLS

Buckeye Joint-County Self-Insurance Council

The Buckeye Joint-County Self-Insurance Council is a public entity shared risk pool that serves Athens, Hocking, Jackson, Lawrence, Meigs, Monroe, Morgan, Noble, Perry, Pike, Vinton, and Washington Counties. The Council was formed as an Ohio non-profit corporation for the purpose of establishing a shared risk pool to provide general liability, law enforcement, professional, and fleet insurance. Member counties provide operating resources to the Council based on actuarially determined rates. The degree of control exercised by any participating government is limited to its representation on the Board. The Governing Board is composed of at least one County Commissioner from each of the participating counties. The Governing Board annually elects officers which include a President, Vice President, Second Vice President and two Governing Board Members. The expenditures and investment of funds by the officers must be approved by the Governing Board unless specific limits have been set by the Governing Board to permit otherwise.

Lawrence County does not have any ongoing financial interest or responsibility. The agreement between the County and the Council indicates that a voluntary withdrawal or termination by the County shall constitute a forfeiture of any pro rata share of the Council reserve fund. In the event of the termination of the Council, current members shall be paid in an amount they have contributed to the Council as of the last month of the Council's existence. Current calculation of the potential residual interest is therefore not possible. During 2017, Lawrence County paid \$460,893 to the Council for basic insurance coverage and claims.

County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

The County is participating in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association of Ohio Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool. A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant, and performing any other acts and functions which may be delegated to it by the participating employers. The group executive committee consists of seven members. Two members are the president and treasurer of CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuing year by the participants at the meeting held in the month of December each year. No participant can have more than one member of the group executive committee in any year and each elected member shall be a County Commissioner.

NOTE 13 - JOINT VENTURE

The Scioto-Lawrence Counties Joint Solid Waste District

The Scioto-Lawrence Counties Joint Solid Waste District is jointly operated by Scioto and Lawrence Counties for the purpose of making disposal of waste in the two-county area more comprehensive in terms of recycling, incinerating and landfill. The Board of Directors consists of nine members, including one County Commissioner from each County.

Lawrence County contributed \$296,362 to the District during 2017. The Joint Venture was funded by Special Assessment monies collected. Continued existence of the District is dependent upon the County's continued participation; however, the County does not have an equity interest in the District. The District is not accumulating significant financial resources and is not experiencing fiscal distress that may cause an additional financial benefit to or burden on the County.

NOTE 14 - RELATED ORGANIZATION

Briggs-Lawrence County Public Library

The Briggs-Lawrence County Public Library is statutorily created as a separate and distinct political subdivision of the State. The Library is governed by a six member Board of Trustees appointed by the Judge of the Court of Common Pleas. While the County Budget Commission approves the budget and any tax levies the Library desires to place on the ballot, these are ministerial functions. The Trustees adopt their own appropriations, hire and fire their own staff, authorize the Library expenditures and do not rely on the County to finance deficits.

NOTE 15 - CONTINGENT LIABILITIES

A. Primary Government

The County received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the County at December 31, 2017, if applicable, cannot be determined at this time, except as disclosed in the following paragraph.

A finding for recovery against the Temporary Assistance for Needy Family Federal Program in the amount of \$380,080 was identified by the Ohio Department of Job and Family Services (ODJFS) as a result of a special audit performed by ODJFS. ODJFS approved a repayment plan with annual payments of \$78,000 beginning in 2016. The payment made during 2017 totaled \$78,000.

B. Component Units

Currently, there is no pending litigation against Tri-State Industries, Inc., Choices, Inc., the Lawrence County Port Authority, the Lawrence County Transportation Improvement District or the Lawrence County Land Reutilization Corporation.

NOTE 16 - RELATED PARTY TRANSACTIONS

Tri-State Industries, Inc., a component unit of Lawrence County, received contributions from the County DD. In Tri-State Industries, Inc.'s fiscal year 2017, these contributions were \$917,975.

In 2017, the Lawrence County Transportation Improvement District, a component unit of Lawrence County, received an interest free loan from the County in the amount of \$250,000 in anticipation of grant revenue.

Lawrence County Land Reutilization Corporation (the Land Bank), a component unit of Lawrence County, entered into a reimbursement agreement with the County. The agreement provided that Lawrence County would incur costs related to County employees working on the land bank operations and other operational start up costs up front and those costs would be reimbursed to the County once the Land Bank was financially able. As of December 31, 2017, the total dollar amounts of costs incurred was \$380,528. The amounts related to the services provided are expected to be repaid when the Land Bank has available resources. These amounts have not been recorded in the accompanying financial statements as these statements are reported on the cash basis.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 17 - INTERFUND ACTIVITY

Transfers

	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund - Major Fund	\$ 77,926	\$ 3,413,252
Motor Vehicle Gasoline Tax Fund - Major Fund	-	366,000
Job and Family Service Fund - Major Fund	143,272	-
Other Non-Major Governmental Funds	4,017,638	459,584
Total Governmental Funds	<u>4,238,836</u>	<u>4,238,836</u>

Transfers are used to move revenues from the fund that collects them in accordance with statute or budget to the fund that is required to expend them in accordance with statute or budget; to segregate money for anticipated capital projects; to provide resources for current operations; or to service debt. Transfers into the General Fund were for court-ordered transfers from the County Court Improvement and Juvenile/Probate funds. Transfers from the Motor Vehicle Gasoline Tax Fund and other governmental funds to other governmental funds were for debt service and capital improvement projects. The transfer from Job and Family Services Fund to Child Support fund was to cover Child Support Enforcement Agency state match ceiling excess. All transfers were done in accordance with the Ohio Revised Code.

Advances

	<u>Advances In</u>	<u>Advances Out</u>
General Fund - Major Fund	\$ -	\$ 10,384
Other Non-Major Governmental Funds	10,384	-
Total Governmental Funds	<u>10,384</u>	<u>10,384</u>
Grand Total	<u>\$ 10,384</u>	<u>\$ 10,384</u>

Advances were made from the General Fund to Other Governmental Funds in 2017 in order to cover deficit fund balances for grant funds. Once monies are received in the grant funds, the amounts will be repaid.

NOTE 18 - COMPLIANCE

The Ohio Administrative Code Section 117-2-03(B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. Contrary to this requirement, the County elects to prepare its annual financial report in accordance with the cash basis of accounting. The County also did not file its annual financial report within sixty days as required by Ohio Revised Code Section 117.38 for cash basis entities.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 19 – SIGNIFICANT COMMITMENTS

Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrances accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year end, the amounts of significant encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

Major Funds:	
General	\$290,957
Board of Developmental Disabilities	80,319
Job and Family Services	159,406
Motor Vehicle Gasoline Tax	544,775
Union Rome Sewer	<u>74,002</u>
Total Major Funds	1,149,459
Non-Major Funds:	
Child Support Enforcement Agency	125,355
IT Fund	180,366
Engineer - County Roads Capital	317,176
EMS Capital Improvement	<u>139,866</u>
Total Non-Major Funds	<u>762,763</u>
Total	<u><u>\$1,912,222</u></u>

NOTE 20 – NEW ACCOUNTING PRINCIPLES

For fiscal year 2017, the County has implemented GASB Statement No. 78, Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans, GASB Statement No. 80, “Blending Requirements for Certain Component Units – An Amendment of GASB Statement No. 14 and GASB Statement No. 82, Pension Issues – An Amendment of GASB Statements No. 67, No. 68, and No. 73.

GASB Statement No. 78 establishes accounting and financial reporting standards for defined benefit pensions provided to the employees of state or local governmental employers through a cost-sharing multiple-employer defined benefit pension plan (cost-sharing pension plan) that meets the criteria in paragraph 4 of Statement 68 and that (a) is not a state or local governmental pension plan, (b) is used to provide defined benefit pensions both to employees of state or local governmental employers and to employees of employers that are not state or local governmental employers, and (c) has no predominant state or local governmental employer (either individually or collectively with other state or local governmental employers that provide pensions through the pension plan). The implementation of GASB Statement No. 78 did not have an effect on the financial statements of the County.

GASB Statement No. 80 improves the financial reporting by clarifying the financial statement presentation requirements for certain component units. This Statement applies to component units that are organized as no-for-profit corporations in which the primary government is the sole corporate member. The implementation of GASB Statement No. 80 did not have an effect on the financial statements of the County.

GASB Statement No. 82 addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payment made by employers to satisfy employee (plan member) contribution requirements. The implementation of GASB Statement No. 82 did not have an effect on the financial statements of the County.

Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 21 – RESTATEMENT OF BEGINNING NET POSITION AND FUND BALANCE

The Tax Credit Administrative Fund was previously reported as an Agency Fund at December 31, 2016. Because of the nature of the receipts and disbursements in the Tax Credit Administrative Fund, this fund was reclassified from an Agency Fund to a Special Revenue Fund.

	Governmental Activities	Agency Funds
Net Position December 31, 2016	\$ 18,149,011	\$ 4,095,875
Adjustments:		
Tax Credit Administrative Fund	205,264	(205,264)
Restated Net Position December 31, 2016	\$ 18,354,275	\$ 3,890,611

	All Other Governmental
Cash Basis Fund Balance December 31, 2016	\$ 6,483,443
Adjustments:	
Tax Credit Administrative Fund	205,264
Restated Cash Basis Fund Balance December 31, 2016	\$ 6,688,707

NOTE 22 – SUBSEQUENT EVENT

In September 2018, the County Board of Commissioners approved a \$1.4 million airport improvement project for the Lawrence Airpark. The project is expected to be funded almost entirely from grants from the Federal Aviation Administration and the Ohio Department of Transportation.

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Lawrence County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 23 – FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on the fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Board of Developmental Disabilities	Job and Family Services	Motor Vehicle Gasoline Tax	All Other Governmental Funds	Total Governmental Funds
Nonspendable						
Unclaimed Monies	\$ 233,249	\$ -	\$ -	\$ -	\$ -	\$ 233,249
Restricted for						
Developmental Disabilities	-	4,486,412	-	-	-	4,486,412
Job and Family Services	-	-	243,914	-	-	243,914
Motor Vehicle and Gas Tax	-	-	-	3,158,896	-	3,158,896
Real Estate Assessment	-	-	-	-	819,470	819,470
Child Support	-	-	-	-	920,871	920,871
EMS	-	-	-	-	338,658	338,658
Court Development	-	-	-	-	319,180	319,180
Care and Custody	-	-	-	-	288,465	288,465
Juvenile Court IV-D Contract	-	-	-	-	298,687	298,687
Common Pleas Court	-	-	-	-	302,441	302,441
County Court	-	-	-	-	260,123	260,123
Delinquent Taxes	-	-	-	-	140,884	140,884
Indigent Drivers	-	-	-	-	175,276	175,276
Juvenile and Probation	-	-	-	-	13,009	13,009
Children Services	-	-	-	-	317,048	317,048
Debt Service	-	-	-	-	38,936	38,936
Capital Projects	-	-	-	-	1,641,391	1,641,391
Other Purposes	-	-	-	-	1,707,651	1,707,651
Total Restricted	<u>-</u>	<u>4,486,412</u>	<u>243,914</u>	<u>3,158,896</u>	<u>7,582,090</u>	<u>15,471,312</u>
Assigned to						
Future Year's Appropriations	2,199,605	-	-	-	-	2,199,605
Other Purposes	423,973	-	-	-	-	423,973
Total Assigned	<u>2,623,578</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,623,578</u>
Unassigned						
	<u>3,021,885</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,021,885</u>
Total Fund Balances	<u>\$ 5,878,712</u>	<u>\$ 4,486,412</u>	<u>\$ 243,914</u>	<u>\$ 3,158,896</u>	<u>\$ 7,582,090</u>	<u>\$ 21,350,024</u>

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Lawrence County
Schedule of Federal Awards Expenditures
For the Year Ended December 31, 2017

Federal Grantor Pass-Through Grantor Program Title	Pass-Through Entity's Number	Federal CFDA Number	Disbursements	Non-Cash Disbursements
United States Department of Agriculture				
<i>Passed Through Ohio Department of Education:</i>				
Nutrition Cluster:				
School Breakfast Program	3L70	10.553	\$8,511	\$0
National School Lunch Program	3L60	10.555	15,370	522
Total Nutrition Cluster			23,881	522
<i>Passed Through Ohio Department of Job and Family Services:</i>				
Supplemental Nutrition Assistance Program (SNAP/Food Assistance) Cluster:				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program (SNAP)	G-1617-11-5534	10.561	116,649	0
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program (SNAP)	G-1819-11-5761	10.561	123,621	0
Total SNAP Cluster			240,270	0
Total United States Department of Agriculture			264,151	522
United States Department of Housing and Urban Development				
<i>Passed Through Ohio Development Services Agency:</i>				
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-F-15-1BN-1	14.228	419,800	0
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-F-16-1BN-1	14.228	66,316	0
Total Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii			486,116	0
Total United States Department of Housing and Urban Development			486,116	0
United States Department of Justice				
<i>Passed through the State of Ohio Attorney General:</i>				
Crime Victim Assistance:				
Crime Victim Assistance	2017VAGENE051	16.575	106,125	0
Crime Victim Assistance	2018VAGENE051	16.575	37,424	0
Total Crime Victim Assistance			143,549	0
<i>Passed through the State of Ohio Office of Criminal Justice Services:</i>				
Edward Byrne Memorial Justice Assistance Grant Program:				
Drug/Major Crimes Task Force	2015-JG-A01-6284	16.738	9,995	0
Drug/Major Crimes Task Force	2016-JG-A01-6284	16.738	40,000	0
Total Edward Byrne Memorial Justice Assistance Grant Program			49,995	0
Total United States Department of Justice			193,544	0
United States Department of Transportation				
<i>Direct from the Federal Government:</i>				
Airport Improvement Program 3-39-0107-007-2014	N/A	20.106	51,311	0
Airport Improvement Program 3-39-0107-008-2016	N/A	20.106	27,177	0
Airport Improvement Program 3-39-0107-009-2017	N/A	20.106	39,069	0
Total Airport Improvement Program			117,557	0
<i>Passed Through Ohio Department of Transportation</i>				
Highway Planning and Construction Cluster:				
Highway Planning and Construction	PID #94566	20.205	14,642	0
Highway Planning and Construction	PID #97484	20.205	7,134	0
Highway Planning and Construction	PID #102201	20.205	36,862	0
Highway Planning and Construction	PID #102202	20.205	26,898	0
Highway Planning and Construction	PID #102206	20.205	158,378	0
Highway Planning and Construction	PID #102210	20.205	75,423	0
Highway Planning and Construction	PID #102212	20.205	18,688	0
Highway Planning and Construction	PID #103460	20.205	2,609	0
Total Highway Planning and Construction Program			340,634	0
Total United States Department of Transportation			458,191	0
United States Department of Education				
<i>Passed Through Ohio Department of Education:</i>				
Special Education Cluster:				
Special Education_Grants to States	3M20	84.027	65,897	0
Special Education_Preschool Grants	3C50	84.173	65,892	0
Total Special Education Cluster			131,789	0
<i>Passed through the Ohio Department of Health:</i>				
Special Education - Grants for Infants and Families	N/A	84.181	30,264	0
Total United States Department of Education			162,053	0

(continued)

Lawrence County
Schedule of Federal Awards Expenditures (continued)
For the Year Ended December 31, 2017

Federal Grantor Pass-Through Grantor Program Title	Pass-Through Entity's Number	Federal CFDA Number	Disbursements	Non-Cash Disbursements
United States Department of Health and Human Services				
<i>Passed Through Ohio Department of Developmental Disabilities:</i>				
Social Services Block Grant	N/A	93.667	\$41,742	\$0
<i>Passed Through Ohio Department of Job and Family Services:</i>				
Temporary Assistance for Needy Families (TANF) Cluster				
Temporary Assistance for Needy Families	G-1617-11-5534	93.558	838,600	0
Temporary Assistance for Needy Families	G-1819-11-5761	93.558	1,049,796	0
Total Temporary Assistance for Needy Families Cluster			1,888,396	0
Child Support Enforcement				
Child Support Enforcement	G-1617-11-5534	93.563	255,967	0
Child Support Enforcement	G-1819-11-5761	93.563	251,860	0
Total Child Support Enforcement			507,827	0
Adoption Assistance				
Adoption Assistance	G-1617-11-5534	93.659	3,114	0
Adoption Assistance	G-1819-11-5761	93.659	2,914	0
Total Adoption Assistance			6,028	0
Social Services Block Grant				
Social Services Block Grant	G-1617-11-5534	93.667	583,993	0
Social Services Block Grant	G-1819-11-5761	93.667	576,538	0
Total Social Services Block Grant			1,160,531	0
Chafee Foster Care Independence Program				
Chafee Foster Care Independence Program	G-1617-11-5534	93.674	3,666	0
Total Chafee Foster Care Independence Program			3,666	0
Foster Care Title IV-E :				
Foster Care Title IV-E	G-1617-11-5534	93.658	464,477	0
Foster Care Title IV-E	G-1819-11-5761	93.658	237,385	0
Total Foster Care Title IV-E			701,862	0
Child Care Development Fund Cluster:				
Child Care and Development Block Grant	G-1617-11-5534	93.575	68,132	0
Child Care and Development Block Grant	G-1819-11-5761	93.575	26,337	0
Total Child Care Development Fund Cluster			94,469	0
Medicaid Cluster:				
<i>Passed Through Ohio Department of Job and Family Services:</i>				
Medical Assistance Program	G-1617-11-5534	93.778	723,516	0
Medical Assistance Program	G-1819-11-5761	93.778	526,470	0
			1,249,986	0
<i>Passed Through Ohio Department of Developmental Disabilities:</i>				
Medical Assistance Program	N/A	93.778	68,725	0
Total Medicaid Cluster			1,318,711	0
Total United States Department of Health and Human Services			5,723,232	0
United States Department of Homeland Security				
<i>Passed Through Ohio Emergency Management Agency:</i>				
Emergency Management Performance Grants	N/A	97.042	33,528	0
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	N/A	97.036	8,991	0
Total United States Department of Homeland Security			42,519	0
Total Federal Awards Expenditures			\$7,329,806	\$522

N/A - pass-through entity number not available.

See the accompanying notes to the schedule of federal awards expenditures.

Lawrence County
Notes to the Schedule of Federal Awards Expenditures
For the Year Ended December 31, 2017

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) includes the federal award activity of Lawrence County (the County) under programs of the federal government for the year ended December 31, 2017. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

NOTE B - BASIS OF ACCOUNTING

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE C – COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAMS WITHOUT CONTINUING COMPLIANCE REQUIREMENTS

The County has a revolving loan fund (RLF) program to provide low-interest loans to businesses to create jobs for low to moderate income persons and also to lend money to eligible persons to rehabilitate homes. The federal Department of Housing and Urban Development (HUD) grants money for these loans to the County, passed through the Ohio Development Services Agency. During 2017, no loans were made or administrative costs incurred. Subsequent loans are subject to the same compliance requirements imposed by HUD as the initial loans. These loans are collateralized by mortgages on the property.

NOTE D – MATCHING REQUIREMENTS

Certain Federal programs require that the County contribute non-federal funds (matching funds) to support the Federally-funded programs. The County has complied with applicable matching requirements. The expenditure on non-federal matching funds is not included in the schedule.

NOTE E – FOOD DONATION

The County reports commodities consumed on the Schedule at the fair market value. The County allocated donated food commodities to the respective program(s) that benefitted from the use of those donated food commodities.

NOTE F - CHILD NUTRITION CLUSTER

The County commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the County assumes it expends federal monies first.

Lawrence County
Notes to the Schedule of Federal Awards Expenditures
For the Year Ended December 31, 2017

NOTE G - OHIO DEPARTMENT OF DEVELOPMENTAL DISABILITIES

During the calendar year, the County Board of Developmental Disabilities received a settlement payment for the 2012 and 2013 Cost Reports from the Ohio Department of Developmental Disabilities for the Medicaid Program (CFDA #93.778) in the amount of \$140 and \$844, respectively. The Cost Report Settlement payment was for the settlement of the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. The revenue is not listed on the County's Schedule of Expenditures of Federal Awards since the underlying expenses occurred in the prior reporting periods.

NOTE H – TRANSFER BETWEEN FEDERAL PROGRAMS

During 2017, the County made allowable transfers of \$731,577 from the Temporary Assistance for Needy Families (93.558) program to the Social Services Block Grant (93.667) program. The amount reported for the Temporary Assistance for Needy Families program on the Supplementary Schedule excludes the amount transferred to the Social Services Block Grant program. The amount transferred to the Social Services Block Grant program is included in the federal program expenditures for these programs. The following table shows the gross amount drawn for the Temporary Assistance for Needy Families program during 2017 and the amount transferred to the Social Services Block Grant program.

Temporary Assistance for Needy Families	\$2,619,973
Social Services Block Grant	<u>(731,577)</u>
Total Temporary Assistance for Needy Families	<u>\$1,888,396</u>

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Independent Auditor's Report

Board of Commissioners
Lawrence County
111 South Fourth Street
Ironton, Ohio 45638

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Lawrence County, Ohio (the County) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 28, 2018 wherein we noted the County followed the cash basis of accounting rather than accounting principles generally accepted in the United States of America. Our report includes a reference to another auditor who audited the financial statements of the Lawrence County Land Reutilization Corporation as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that is reported on separately by the auditor. The financial statements of Tri-State Industries and Choices, Inc. were not audited in accordance with *Government Auditing Standards* and accordingly this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with Tri-State Industries or Choices, Inc.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Lawrence County

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Page 2

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as item 2017-001.

County's Response to Findings

The County's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Natalie Millhuff-Stang, CPA, CITP
President/Owner
Millhuff-Stang, CPA, Inc.
Portsmouth, Ohio

September 28, 2018

**Report on Compliance For Each Major Program and on Internal Control Over Compliance
Required by the Uniform Guidance**

Independent Auditor's Report

Board of Commissioners
Lawrence County
111 South Fourth Street
Ironton, Ohio 45638

Report on Compliance for Each Major Federal Program

We have audited Lawrence County's, Ohio (the County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2017. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2017.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Natalie Millhuff-Stang, CPA, CITP
President/Owner
Millhuff-Stang, CPA, Inc.
Portsmouth, Ohio

September 28, 2018

Lawrence County
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2017

Section I – Summary of Auditor’s Results

<i>Financial Statements</i>		
Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:		Unmodified (Cash Basis)
Internal control over financial reporting:		
	Material weakness(es) identified?	No
	Significant deficiency(ies) identified that are not considered to be material weaknesses?	No
Noncompliance material to financial statements noted?		Yes
<i>Federal Awards</i>		
Internal control over major program(s):		
	Material weakness(es) identified?	No
	Significant deficiency(ies) identified that are not considered to be material weaknesses?	No
Type of auditor’s report issued on compliance for major programs:		Unmodified
Any auditing findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?		No
Identification of major program(s):		Temporary Assistance for Needy Families (CFDA #93.558); Social Services Block Grant (CFDA #93.667)
Dollar threshold used to distinguish between type A and type B programs:		Type A: >\$750,000 Type B: all others
Auditee qualified as low-risk auditee?		No

Section II – Financial Statement Findings

Finding 2017-001 – Noncompliance – Financial Reporting

Ohio Revised Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code 117-2-03 further clarifies the requirements of Ohio Revised Code Section 117.38.

Further the report shall be certified by the proper officer or board and filed with the Auditor of State within sixty days after the close of the fiscal year, except that public offices reporting pursuant to generally accepted accounting principles shall file their reports within one hundred fifty days after the close of the fiscal year. The Auditor of State may extend the deadline for filing a financial report and establish terms and conditions for any such extension. At the time the report is filed with the Auditor of State, the chief fiscal officer, except as otherwise provided in section 319.11 of the Revised Code, shall publish notice in a newspaper published in the political subdivision or taxing district, and if there is no such newspaper, then in a newspaper of general circulation in the political subdivision or taxing district. The notice shall state that the financial report has been completed by the public office and is available for public inspection at the office of the chief fiscal officer.

Lawrence County
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2017

Ohio Administrative Code 117-2-03 (B) requires the County to prepare its annual financial report in accordance with generally accepted accounting principles (GAAP). However, the County prepared its financial statements in accordance with the cash basis of accounting. The accompanying financial statements and notes omit material assets, liabilities, fund equities, and disclosures. Pursuant to Ohio Revised Code Section 117.38, the County is subject to fines and various other administrative remedies. It was also noted that the County's report was not filed until substantially after the required deadline. The County should consider filing on a GAAP basis in order to comply with state regulations. The County should also take the necessary steps to ensure its annual financial report is submitted to the Auditor of State within sixty days of fiscal year end.

Client Response:

See Corrective Action Plan

Section III – Federal Award Findings and Questioned Costs
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None.

Lawrence County Auditor

Jason C. Stephens

Veteran's Square Ironton, Ohio 45638
Telephone (740)-533-4310 Fax (740)-533-4381
E-mail: ckline@lawrencegov.org

*Corrective Action Plan
For the Year Ended December 31, 2017*

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2017-001	After doing a cost benefit analysis, it has been determined that there is no true benefit for the County to incur the costs to prepare (and have audited) its financial statements on the GAAP basis. The County would rather use that money for the benefit of public safety and keep Sheriff's deputies on the road.	No completion date established	County Auditor

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Lawrence County
Schedule of Prior Audit Findings
For the Year Ended December 31, 2017

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
Finding 2016-001	Noncompliance with ORC Section 117.38/OAC Section 117-2-03(B) – Failure to Report on Required Accounting Basis	No	Reissued as Finding 2017-001

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Dave Yost • Auditor of State

LAWRENCE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED
OCTOBER 23, 2018