

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2017



City Council City of Findlay 318 Dorney Plaza Findlay, Ohio 45840

We have reviewed the *Independent Auditor's Report* of the City of Findlay, Hancock County, prepared by Julian & Grube, Inc., for the audit period January 1, 2017 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Findlay is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

September 4, 2018



COMPREHENSIVE A	FINDLAY, OHIO  NNUAL FINANCIAL REPORT  NDED DECEMBER 31, 2017
	PREPARED BY: CITY AUDITOR'S OFFICE JIM STASCHIAK II, CITY AUDITOR

### **CITY OF FINDLAY, OHIO**COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2017

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#### JIM STASCHIAK II CITY AUDITOR

## **AUDITOR'S OFFICE**

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June 12, 2018

To the Residents of Findlay, Ohio:

The Comprehensive Annual Financial Report (CAFR) of the City of Findlay (the "City"), Ohio, as of and for the fiscal year ended December 31, 2017, is submitted herewith. The report has been prepared for the citizens of Findlay, the elected officials, bondholders, the investment community, rating agencies, and all persons interested in the financial affairs of the City. This report includes the City's implementation of accounting principles generally accepted in the United States of America (GAAP) set forth by the Governmental Accounting Standards Board (GASB).

Responsibility for both the accuracy of the presented data and the thoroughness of the presentation rests with the City. We believe the data to be accurate in all material respects and to be presented in a manner designed to disclose the financial position of the City and the operating results of its various funds.

The City's financial records are maintained and reported according to GAAP. All City operations are categorized and reported by fund. Our internal accounting controls are designed to provide reasonable assurance for the safeguard of assets against loss from unauthorized use or disposition, and reliable records as the basis for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of controls should not exceed the benefits likely to be derived from the operation of the system. The City monitors its internal controls and accounting procedures and these controls and procedures are evaluated during each official annual audit of the City's financial statements. The financial accounting system, including payroll processing, is fully computerized. The automated system used in conjunction with a series of manual controls and approvals provide an effective monitoring procedure.

The firm of Julian & Grube, Inc., has audited the basic financial statements of the City, and the Auditor's Report is included herein. In addition to the financial audit, a single audit was performed as required by the Single Audit Act Amendment of 1996 and the provisions of Uniform Guidance, *Audits of States, Local Governments, and Non-Profit Organizations*. The single audit report is not included in this Comprehensive Annual Financial Report.

As a part of the City's independent audit, tests are made to determine the adequacy of the internal control structure, including that portion related to federal financial assistance programs, as well as to determine that the City has complied with applicable laws and regulations. The results of the City's independent audit for the year ended December 31, 2017 provided no instances of material weaknesses in the internal control structure or significant violations of applicable laws and regulations.

This transmittal letter is designed to provide historical information about the City, as well as complement the required Management's Discussion and Analysis (MD&A). GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The City's MD&A can be found immediately following the Independent Auditor's Report.

#### PROFILE OF THE CITY

Findlay, Ohio was incorporated in 1838 and is located in the northwestern part of the State of Ohio, and is the county seat and largest city in Hancock County. Findlay is a statutory city that is organized and operates under the statutes as set forth by the Ohio Revised Code; this provides for several elected officials including a Mayor, Council Members, a City Auditor, a Director of Law, and a part-time City Treasurer. All officials are elected to four-year terms except the members of Council who serve for a period of two years. There is a President of Council and ten council persons, three of whom are elected at-large and seven by the respective wards. The Service Director, Safety Director, Human Resource Director and City Engineer are appointed by the Mayor.

The City provides police and fire protection, engineering and zoning, street construction and maintenance, parks and recreation facilities, a Municipal Court, a cemetery, and general government services. The City also operates several enterprise activities including water treatment and distribution, water pollution control, parking enforcement, and airport maintenance and fuel sales. It is significant that private enterprises provide trash removal and ambulance services. The City's financial statements include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. The City has no component units.

Findlay Municipal Court operates under two elected municipal judges. The jurisdiction of the Court includes the City of Findlay and all of Hancock County except Washington Township and three precincts of a ward within the City of Fostoria, all of which are serviced by the Fostoria Municipal Court. The City's general fund provides the funding for the court, with reimbursement from the County for a percentage of certain administrative costs. The court costs and fines collected through the court are distributed to the various political jurisdictions based on the charges filed in the court. As Findlay Municipal Court is financially interdependent on the City, the activity of the Court has been reflected in an agency fund in the accompanying financial statements, but its operational costs are reflected in the general fund.

The annual budget serves as the foundation of the City's financial planning and control. Statutorily, a budget must be completed by end of first quarter and Findlay started its 2018 fiscal year with a permanent budget. Departmental budgets are prepared by the individual supervisors, approved by the Service and Safety Directors, and then submitted to Council members for final review. The legal level of budgetary control is at the departmental level within each fund. Within each departmental budget, the legal level is further broken down to objects "personal services" and "other". All changes in departmental appropriations or changes between the "personal services" and "other" objects within a department require action by the City Council. See Note 2.F to the basic financial statements for further discussion on the City's budgetary process.

#### ECONOMIC CONDITION AND OUTLOOK

#### Local Economy

Since the 1980's our community leaders have focused development efforts on diversification. They felt the City's economy should not be dependent on one industry or employment sector. This diversification was a key factor in preventing a much larger down turn in the recent recession, as experienced in other parts of Northwest Ohio. The financial health of the City is dependent on the vibrancy and economic growth of our tax base. The County Unemployment peaked in 2009 at 10.3% and began a steady decline ending 2017 at a 3.6% average, one of the lowest in the State.

Economic development is a key focus for growth of the City. The community expects to continue benefiting tremendously from the Marathon Petroleum Corporation being headquartered in Findlay. It ranked 51 overall by Fortune 500 in 2017. Marathon has added several hundred new, well-paid executive-level positions and has expanded its footprint with a \$90+ million investment that includes a headquarters building, administrative building, two parking garages and a new hotel. The expansion will be completed in 2018 and is expected to create an additional 150 new jobs in the City. Investment in Tall Timbers Industrial Park expansion includes investment in roads, water and sewer in the 300 acre site. McLane Company opened its \$119 million 337,000 square-foot distribution center in Tall Timbers Industrial Park. Full time employment for McLane in the City has grown to 379 people with and average wage in excess of \$50,000. Campbell Soup Supply Co. has invested \$44 million into building a 740,000 square foot warehouse which is expected to employ at least 200 people.

The City has benefited significantly in recent years from growth in some of the area's largest employers. Findlay has been nationally recognized for its growth. In 2017, the City had 21 major corporate facility investments from existing firms totaling \$308,000,000. Job creation in the City totaled approximately 500 jobs in 2017.

The real estate market and the affiliated businesses had a continued impact on the economy and real estate values showed moderate increases from 2016 to 2017 primarily due to increased demand. In 2017, the City issued 23 permits for new business/commercial construction totaling and additions totaling \$86,390,000. The City issued 25 permits for new single family residential construction totaling \$5,890,000.

Raise the Bar Hancock County is a partnership of education, business, social services and community leaders focused on aligning and integrating the Hancock County Ohio community learning system with economic growth and a high quality of life. One of the immediate goals of this organization is to fill job vacancies that exist today and in the near future. Raise the Bar Hancock County has applied to become a 501(c) (3) nonprofit organization. Funding for the workforce development organization is coming from several sources including: The Hancock County Commissioners, the Findlay-Hancock County Community Foundation, Findlay-Hancock Economic Development, United Way of Hancock County and the City of Findlay. Each of these entities has committed \$30,000 per year, for five years beginning in 2016.

The City continues to get positive reviews. For the 18th consecutive year Findlay, Ohio was ranked as one of the best micropolitan communities in the U.S. for new and expanding facilities by *Site Selection* magazine. In 2014, 2015, 2016, and 2017 the City remained in the top 10 with a rank of 1<sup>st</sup> and best. For three years it has been named one of the 100 Best Communities for Young People by America's Promise – Alliance for Youth, which was founded by Colin Powell. Blanchard Valley Hospital has been named one of the 100 top hospitals in the nation six times by Truven Health Analytics. Additionally, the City benefits from The Community Foundation, with assets of more than \$130 million, approximately 40% of which is unrestricted. This Foundation annually provides over \$5.1 million in grants to the benefit of the local community. The Foundation has become a valuable alternative funding resource for community programs and organizations which address problems to be solved or opportunities to be seized in the local area.

#### Relevant Financial Policies

The City has maintained its \$1 million Rainy Day Account and maintains an amount in excess of its approximate \$4.8 million minimum unappropriated general fund balance in compliance with its policy. In 2017, the minimum unappropriated balance policy is \$4.6 million or 16.7% of its appropriated general fund expenditures. Additionally, the City has been able to maintain debt limits in line with its Debt Policy adopted in 2008. Income tax growth has been steady, as of December 2017. For income tax receipts, the 5-year average growth of the 1% income tax is 1.36%.

#### Long-Term Financial Planning

The City's culture has always been one of conservative financial choices, trying to use debt sparingly. This preference for using cash for capital equipment needs as well as yearly road maintenance, park improvements, traffic signal construction, and so on, has given the City a great deal of financial flexibility. We will continue this approach of using cash as much as possible for our capital investments.

Planning and implementation were important in making the final transition to our historic tax revenue base after the Great Recession. Planning has become a key part of managing our departments and the services they provide to the residents of the City. The City's five-year capital improvement plan is annually updated with new projects and equipment. This capital plan enables the City to make choices based on broad, long-term needs. This expenditure planning tool ensures City Council is aware our debt service commitments come first and foremost. Additionally, the City has developed a 2-year budget for 2017 and 2018 and has begun the process of developing a five-year operations forecast for the general fund. Long term planning has become a standard component of the budget process and City Council has added a Strategic Planning Committee to further these planning initiatives.

#### Major Initiatives

The City is divided by the Blanchard River and is located on the south edge of what use to be the Great Black Swamp. In the past decade, the City has experienced several top ten historical flood events. The community understands the need to address this issue for continued economic growth. The Hancock County Commissioners

have taken a lead role and are working closely with the City to lobby for financial support at the State and Federal levels. On April 3, 2017, Stantec, the engineering firm hired by the Hancock County commissioners to propose designs of the county's flood control project, released their final report. The first of several proposals was presented May 5, 2017 to the Maumee Watershed Conservancy District who will make a recommendation to the Maumee Watershed Conservancy Court. The district has begun work to improve the river channel in Findlay at a cost of approximately \$20,000,000.

The Hancock County Sales tax is raising about \$3 million per year and is projected to raise an excess of \$25 million over ten years. The tax sunsets in 2019. The unappropriated balance of the County's Capital Projects flood mitigation fund is \$10,335,000 as of May 1, 2018. The majority of these funds are going to be spent on a river benching (widening) project for the Blanchard River inside of the Findlay city limits to increase flow capacity where the river narrows.

The local approach for economic development resulted in an updated organization and reinvigorated efforts to obtain new investment to increase our local base of businesses. The Alliance of the City and Hancock County has become the lead entity and oversees the local Chamber of Commerce, Economic Development, and a Convention and Visitor's Bureau. The City and Hancock County hold voting seats on the board of directors of this group. The economic success of the local area has left limited existing facilities for a potential manufacturing or industrial occupant. A major objective of this group is the completion of a new 300-acre industrial park and local funds have been committed and infrastructure is being put into place which moved this initiative forward in 2016. McLane Company is the first occupant of this new site.

In 2014, the City began to see results from passing a City-wide Community Reinvestment Area or CRA. It essentially credits what would have been increases in real property taxes due to improvements for an opportunity to increase employment due to job creation surrounding new business development, with the City benefiting from increased income tax receipts. Additionally, the CRA allows the City to negotiate for a portion of the real property tax savings to be paid back to the City for specific infrastructure improvements. The CRA is seen as critical component of the City's economic development toolbox.

#### AWARDS & ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Findlay for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2016. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such a CAFR must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The staff of the Auditor's Office is a very talented, knowledgeable group; thank you to Amy Baird, Carolyn Chase, Makalia Schultz, Brock Weber, and Ginger Sampson for their accurate and diligent work during 2017, which created the foundation for these financial reports. Ginger Sampson's knowledge and dedication have been instrumental in issuing this report. I would also like to thank our consultants, Julian & Grube, Inc. for their efforts in the development of this CAFR.

Respectfully submitted,

Jim Staschiak II City Auditor

: Standal II

#### ELECTED AND APPOINTED OFFICIALS AS OF DECEMBER 31, 2017

#### **ELECTED OFFICIALS**

MayorLydia MihalikAuditorJim Staschiak IIMunicipal Court JudgeAlan HackenbergMunicipal Court JudgeMark MillerTreasurerSusan J. HiteLaw DirectorDonald Rasmussen

Council President James P. Slough

At Large Grant Russel At Large Thomas Shindledecker At Large Jeffrey Wobser First Ward Holly Frische Second Ward Dennis Hellmann Third Ward R. Ronald Monday Fourth Ward Thomas Klein Fifth Ward John Harrington Sixth Ward James Niemeyer

Seventh Ward

APPOINTED OFFICIALS

Tim Watson

Service Director/Acting City Engineer

Safety Director

Paul Schmelzer, P.E., P.S.

City Income Tax Administrator

Municipal Court Clerk

Brian Thomas, P.E., P.S.

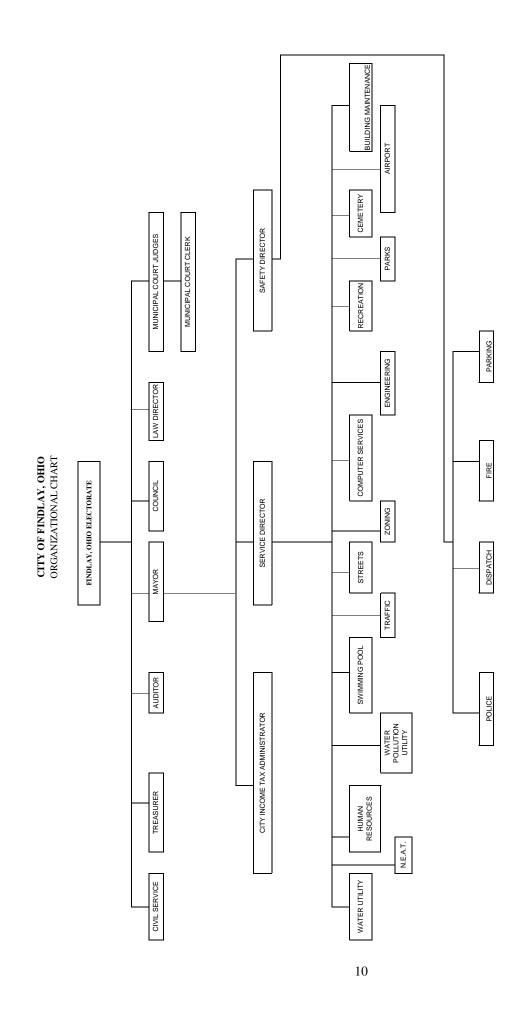
Paul Schmelzer, P.E., P.S.

Andrew L. Thomas

David Spridgeon

#### CITY AUDITOR'S OFFICE

City Auditor Jim Staschiak II
Deputy City Auditor Ginger Sampson, CPA
Audit Clerk Carolyn Chase
Audit Clerk Makalia Schultz
Audit Clerk Amy Baird
Audit Clerk Brock Weber





#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Findlay Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2016** 

Christopher P. Morrill

Executive Director/CEO

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## Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

#### Independent Auditor's Report

City of Findlay Hancock County 318 Dorney Plaza, Room 114 Findlay, Ohio 45840

To the Members of Council and Mayor:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Findlay, Hancock County, Ohio, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Findlay's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City of Findlay's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City of Findlay's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Independent Auditor's Report City of Findlay

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Findlay, Hancock County, Ohio, as of December 31, 2017, and the respective changes in financial position, and where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund and Street Maintenance and Repair Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Other Matters

Report on Summarized Comparative Information

We have previously audited the City of Findlay's 2016 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated June 15, 2018. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2016 is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* and schedules of net pension liability/net pension asset and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the City of Findlay's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

Independent Auditor's Report City of Findlay

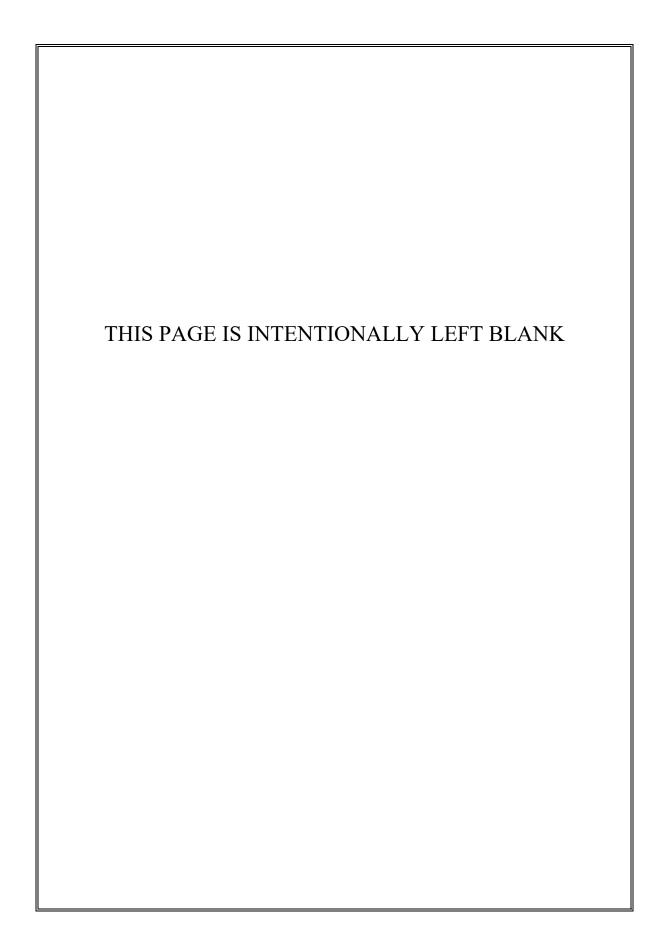
#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 12, 2018, on our consideration of the City of Findlay's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Findlay's internal control over financial reporting and compliance.

Julian & Grube, Inc.

Julian & Sube, Elne.

June 12, 2018



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

The management's discussion and analysis (MD&A) of the City of Findlay's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2017. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2017 are as follows:

- The total net position of the City increased \$5,930,382 over the prior year. Net position of governmental activities increased \$20,453 or 0.02% from 2016 and net position of business-type activities increased \$5,909,929 or 3.83% over 2016.
- ➤ General revenues accounted for \$26,728,220 or 72.46% of total governmental activities revenue. Program specific revenues accounted for \$10,156,270 or 27.54% of total governmental activities revenue.
- The City had \$36,361,757 in expenses related to governmental activities; \$10,156,270 of these expenses was offset by program specific charges for services, grants or contributions. General revenues (primarily property taxes, income taxes, and unrestricted grants and entitlements) of \$26,728,220 were sufficient to cover the remaining expenses of the governmental activities.
- The general fund had revenues of \$33,676,232 in 2017. This represents a 1.83% increase from 2016. Transfers-in amounted to \$318,541. The expenditures of the general fund, which totaled \$29,023,226 in 2017, decreased \$182,817 from 2016. The City had transfers out to other funds of \$6,840,673. The net decrease in fund balance for the general fund was \$1,890,142 or 7.59%.
- The street maintenance and repair fund had revenues and other financing sources of \$8,772,648 in 2017. This represents an increase of \$2,682,894 from 2016 revenues and other financing sources. The expenditures and other financing uses of the street maintenance and repair fund, totaled \$8,172,535 in 2017 which was an increase of \$1,886,806 from 2016. The net increase in fund balance for the street maintenance and repair fund was \$455,139 or 19.71%.
- Net position for the business-type activities which are made up of the Water, Water Pollution Control, Airport, Parking Facilities, and Swimming Pool operations, increased in 2017 by \$5,909,929. This increase in net position was due primarily to adequate charges for services revenue to cover operating expenses coupled with the receipt of \$3,321,867 in capital contributions during the year.

#### Using this Comprehensive Annual Financial Report

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

#### Reporting the City as a Whole

#### Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2017?" The statement of net position and the statement of activities answer this question. These statements include all assets & deferred outflows of resources and liabilities & deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. The accrual basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is actually received or paid.

These two statements report the City's net position and changes in this position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

<u>Governmental activities</u> - Most of the City's programs and services are reported here including police, fire, street maintenance, parks and recreation, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

<u>Business-type activities</u> - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, water pollution control, airport, parking facilities, and swimming pool operations are reported here.

The City's Statement of Net Position and Statement of Activities can be found on pages 39-41 of this report.

#### **Reporting the City's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 27.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund and street maintenance and repair fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 42-50 of this report.

#### **Proprietary Funds**

The City maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, water pollution control, airport, parking facilities, and swimming pool functions. The water, water pollution control and airport funds are considered major funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The basic proprietary fund financial statements can be found on pages 52-59 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Private-purpose trust and agency funds are the City's fiduciary fund types. The basic fiduciary fund financial statements can be found on pages 60-61 of this report.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 63-118 of this report.

#### Required Supplementary Information (RSI)

The RSI contains information regarding the City's proportionate share of the Ohio Public Employees Retirement System's (OPERS) and Ohio Police and Fire Retirement System (OP&F) net pension liability/net pension asset and the City's schedule of contributions to OPERS and OP&F. The RSI can be found on pages 120-126 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

#### **Government-Wide Financial Analysis**

The table below provides a summary of the City's net position at December 31, 2017 and 2016.

#### **Net Position**

	Governmental Activities 2017	Governmental Activities 2016	Business-type Activities 2017	Business-type Activities 2016	2017 Total	2016 Total
Assets Current and other assets Capital assets, net	\$ 43,078,351 94,695,131	\$ 45,970,072 88,986,687	\$ 30,480,656 150,395,428	\$ 28,128,644 150,334,445	\$ 73,559,007 245,090,559	\$ 74,098,716 239,321,132
Total assets	137,773,482	134,956,759	180,876,084	178,463,089	318,649,566	313,419,848
Deferred outflows	9,596,753	9,576,213	2,416,612	1,839,252	12,013,365	11,415,465
<u>Liabilities</u>						
Current and other liabilities Long-term liabilities	2,691,736 48,469,919	2,450,410 46,042,833	1,521,064 21,524,917	1,604,004 24,401,116	4,212,800 69,994,836	4,054,414 70,443,949
Total liabilities	51,161,655	48,493,243	23,045,981	26,005,120	74,207,636	74,498,363
Deferred inflows	3,273,074	3,124,676	135,722	96,157	3,408,796	3,220,833
Net Position Net investment in						
capital assets	87,387,917	81,341,015	135,861,632	131,517,130	223,249,549	212,858,145
Restricted	8,686,379	7,208,614	6,285,031	5,989,837	14,971,410	13,198,451
Unrestricted (deficit)	(3,138,790)	4,365,424	17,964,330	16,694,097	14,825,540	21,059,521
Total net position	\$ 92,935,506	\$ 92,915,053	\$ 160,110,993	\$ 154,201,064	\$ 253,046,499	\$ 247,116,117

#### Net Pension Liability

The City applies Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27" and GASB Statement 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date - An Amendment of GASB Statement No. 68." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability/asset to the reported net position and subtracting deferred outflows related to pension.

GASB standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

Under the standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability/asset not accounted for as deferred inflows/outflows.

The City reports a net pension liability/asset and deferred inflows/outflows of resources related to pension on the accrual basis of accounting under the requirements of GASB 68.

#### Analysis of Net Position

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2017, the City's assets and deferred outflows exceeded liabilities and deferred inflows by \$253,046,499. At year-end, net position was \$92,935,506 and \$160,110,993 for the governmental activities and the business-type activities, respectively.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

Current and other assets of the governmental activities decreased primarily in the area of income taxes receivable, economic development loans receivable, and cash and cash equivalents restricted for capital improvements. Current and other assets of the business-type activities increased as charges and fees were sufficient to cover expenses resulting in an increase to cash and cash equivalents. Capital assets, net increased as the City completed construction projects and continued various projects including a downtown revitalization project, Dorney Plaza revitalization project, and City fiber loop installation. Construction in progress for the governmental activities increased \$3,880,479 (net of disposals) during 2017.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year-end, capital assets represented 76.92% of total assets. Capital assets include land, computer software, buildings and improvements, improvements other than buildings, machinery and equipment, utility plant in service, utility lines in service, construction in progress and infrastructure. The net investment in capital assets at December 31, 2017, was \$87,387,917 and \$135,861,632 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets are not used to liquidate these liabilities.

As of December 31, 2017, the City was able to report positive balances in all three categories of net position, for its business-type activities. For governmental activities, the City reported a deficit balance in unrestricted net position. The deficit balance resulted primarily from an increase in the City's net pension liability. In addition, the City invested in capital assets and expensed monies on construction projects. These capital costs increased the net position category net investment in capital assets rather than unrestricted net position.

A portion of the City's net position, \$14,971,410, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position of \$14,825,540 may be used to meet the government's ongoing obligations to citizens and creditors.

Deferred outflows related to pension increased primarily due to a change in assumptions used by OPERS in the calculation of the retirement system's net pension liability.

Total long-term liabilities decreased from the prior year. The City's net pension liability increased; however, this increase was offset by bond and loan principal reductions during the year. A majority of the bond and loan principal payments were made from the business-type activities.

Deferred inflows increased \$187,963 from 2016 and relate to the City's pension obligations.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

The table below shows the changes in net position for fiscal year 2017 and 2016.

#### **Change in Net Position**

	Governmental Activities 2017	Governmental Activities 2016	Business-type Activities 2017	Business-type Activities 2016	2017 Total	2016 Total
Revenues						
Program revenues: Charges for services	\$ 3,953,895	\$ 4,080,144	\$ 18,391,174	\$ 18,816,804	\$ 22,345,069	\$ 22,896,948
Operating grants and contributions	\$ 3,953,895 2,249,356	3,056,083	\$ 18,391,174 493,087	146,362	22,343,069	3,202,445
Capital grants and contributions	3,953,019	924,763	3,321,867	1,987,099	7,274,886	2,911,862
Capital grants and contributions	3,733,017	724,703	3,321,007	1,707,077	7,274,000	2,711,002
Total program revenues	10,156,270	8,060,990	22,206,128	20,950,265	32,362,398	29,011,255
General revenues:						
Property taxes	3,137,113	2,955,824	-	-	3,137,113	2,955,824
Income taxes	21,300,761	25,505,967	-	-	21,300,761	25,505,967
Unrestricted grants and entitlements	842,856	833,401	-	-	842,856	833,401
Tax increment financing	45,818	71,783	-	-	45,818	71,783
Investment earnings	267,697	143,048	205,392	104,573	473,089	247,621
Increase (decrease) in fair						
value of investments	(57,829)	54,343	-	-	(57,829)	54,343
Miscellaneous	1,191,804	918,092	192,073	162,524	1,383,877	1,080,616
Total general revenues	26,728,220	30,482,458	397,465	267,097	27,125,685	30,749,555
Total revenues	36,884,490	38,543,448	22,603,593	21,217,362	59,488,083	59,760,810
Expenses:						
General government	9,565,419	9,570,553	-	-	9,565,419	9,570,553
Security of persons and property	17,415,139	16,061,874	-	-	17,415,139	16,061,874
Public health and welfare	945,342	1,715,431	-	-	945,342	1,715,431
Transportation	6,294,645	6,130,358	-	-	6,294,645	6,130,358
Leisure time activity	1,929,330	1,789,883	-	-	1,929,330	1,789,883
Interest and fiscal charges	211,882	426,009	-	-	211,882	426,009
Water	-	-	7,466,713	6,192,080	7,466,713	6,192,080
Water pollution control	-	-	7,601,800	7,998,804	7,601,800	7,998,804
Airport	-	-	1,918,453	1,781,823	1,918,453	1,781,823
Parking facilities	-	-	103,960	105,993	103,960	105,993
Swimming pool			105,018	107,108	105,018	107,108
Total expenses	36,361,757	35,694,108	17,195,944	16,185,808	53,557,701	51,879,916
Increase in net position						
before transfers	522,733	2,849,340	5,407,649	5,031,554	5,930,382	7,880,894
Transfers	(502,280)	(213,309)	502,280	213,309	_	_
Increase in net position	20,453	2,636,031	5,909,929	5,244,863	5,930,382	7,880,894
Net position at						
beginning of year	92,915,053	90,279,022	154,201,064	148,956,201	247,116,117	239,235,223
Net position at end of year	\$ 92,935,506	\$ 92,915,053	\$ 160,110,993	\$ 154,201,064	\$ 253,046,499	\$ 247,116,117

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

#### **Governmental Activities**

Governmental activities net position increased \$20,453 in 2017 as the revenue decrease from 2016 of 4.30% was sufficient to cover the expense increase from 2016 of 1.87%.

The City's income tax revenue decreased \$4,205,206, or 16.49%, from 2016 due to decreased collections.

The City's total governmental activities expenses increased \$667,649, or 1.87%, from 2016. Security of persons and property, which primarily supports the operations of the police and fire departments accounted for \$17,415,139 of the total expenses of the City. These expenses were partially funded by \$304,492 in direct charges to users of the services. In the spring of 2017, the Work Opportunity Rehabilitation Center (WORC) ceased operations. In addition, in late spring 2017, the Service/Safety Director split operations with the Safety Director function now being classified as security of persons and property rather than general government which is how the combined operations were previously reported.

General government expenses totaled \$9,565,419. General government expenses were partially funded by \$2,827,428 in direct charges to users of the services. General government expenses decreased \$5,134, or 0.05%, from 2016.

Transportation expenses relate to road maintenance and construction. Transportation expenses increased \$164,287 from 2016 to 2017.

Operating grants and contributions, consisting of state and federal government contributions, totaled \$2,249,356 for 2017. This represents a decrease of \$806,727, or 26.39%. These operating grants and contributions consist primarily of restricted federal and state grant revenues, property tax rollbacks, fuel taxes and motor vehicle license fees. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$2,131,277 subsidized transportation programs.

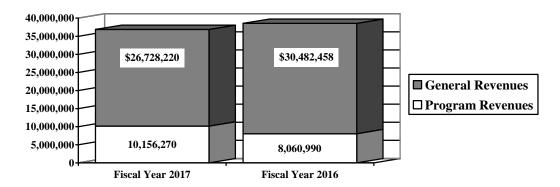
The City had a total of \$3,953,019 in capital grants and contributions during 2017. These capital grants and contributions consist primarily of federal and state grant revenues that are restricted for capital acquisition and construction. Of the total capital grants and contributions, \$1,481,442 subsidized transportation programs while \$2,471,577 subsidized general government programs. Capital grants and contributions increased \$3,028,256 from 2016 primarily due to capital grants and contributions supporting the City's downtown revitalization project. Capital grants and contributions also includes donated storm sewer lines from outside developers.

General revenues totaled \$26,728,220 and amounted to 72.46% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$3,137,113 and \$21,300,761, respectively. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government funding from the State of Ohio, making up \$842,856. The largest increase was in miscellaneous revenue which increased \$273,712, or 29.81%, due to increased reimbursements received in 2017.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

The graph below compares the City's general revenues (which includes property taxes, income taxes and unrestricted grants and entitlements) and program revenues for fiscal year 2017 and 2016.

#### Governmental Activities - General and Program Revenues



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

#### **Governmental Activities**

	Total Cost of Services 2017	Net Cost of Services 2017	Total Cost of Services 2016	Net Cost of Services 2016
Program Expenses:				
General government	\$ 9,565,419	\$ 4,219,486	\$ 9,570,553	\$ 6,089,398
Security of persons and property	17,415,139	17,091,252	16,061,874	15,791,616
Public health and welfare	945,342	753,721	1,715,431	1,124,355
Transportation	6,294,645	2,587,153	6,130,358	2,959,221
Leisure time activity	1,929,330	1,374,489	1,789,883	1,276,558
Interest and fiscal charges	211,882	179,386	426,009	391,970
Total	\$ 36,361,757	\$ 26,205,487	\$ 35,694,108	\$ 27,633,118

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

The dependence upon general revenues for governmental activities is apparent, with 72.07% of expenses supported through taxes and other general revenues.

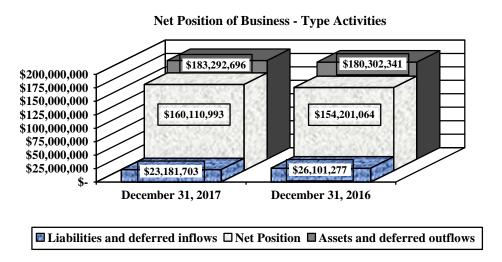
#### \$40,000,000 \$35,000,000 \$36,361,757 \$35,694,108 \$30,000,000 \$25,000,000 **□** Expenses \$20,000,000 **■** Program Revenues \$15,000,000 \$10,000,000 \$10,156,270 \$5,000,000 \$8,060,990 \$-Fiscal Year 2017 Fiscal Year 2016

Governmental Activities - Program Revenues vs. Total Expenses

#### **Business-type Activities**

The net position of the business-type activities, include the water, water pollution control, airport, parking facilities, and swimming pool operations. These operations had program revenues of \$22,206,128 which were sufficient to support the total expenses of \$17,175,944. Program revenues exceeded total expenses by \$5,030,184 in 2017.

The graph below shows the business-type activities assets and deferred outflow, liabilities and deferred inflows and net position at year-end.



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

Net position of the business-type activities continued to grow. The City's charges for services program revenues decreased \$425,630 or 2.26% from 2016. The City's capital grants and contributions program revenues increased \$1,334,768, or 67.17%, from 2016 due primarily to increased grant funding for water and water pollution control projects. Expenses of the business-type activities increased \$1,010,136, or 6.24%, primarily due to an increase of water expenses of \$1,274,633. For fiscal year 2017 and 2016, program revenues for the business-type activities exceeded expenses of the business-type activities by \$5,010,184 and \$4,764,457, respectively. Capital assets for the business-type activities increased \$60,983 due to capital outlays exceeding depreciation expense for 2017. The increase in capital contributions revenue resulted in an increase in capital outlays for 2017. Capital contributions are revenues received that are restricted for capital expenses and may not be used to finance the operations of the enterprise activities and includes donated water and sewer utility lines from outside developers.

#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. Fund balance includes various categories as described in Note 2.N and detailed in Note 15 to the financial statements. The City's governmental funds (as presented on the balance sheet on pages 42-43) reported a combined fund balance of \$30,666,313 which is \$1,068,257 less than last year's total of \$31,734,570.

The schedule below indicates the fund balances as of December 31, 2017, 2016 and 2015 for all governmental funds.

	Fund Balances 12/31/17	Fund Balances 12/31/16	Fund Balances 12/31/15	Increase (Decrease) 2017 - 2016	Increase (Decrease) 2016 - 2015
Major funds:					
General	\$ 23,014,264	\$ 24,904,406	\$ 25,104,602	\$ (1,890,142)	\$ (200,196)
Street maintenance and repair	2,763,739	2,308,600	2,400,138	455,139	(91,538)
Nonmajor governmental funds	4,888,310	4,521,564	4,012,762	366,746	508,802
Total	\$ 30,666,313	\$ 31,734,570	\$ 31,517,502	\$ (1,068,257)	\$ 217,068

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

#### General Fund

The City's general fund balance decreased \$1,890,142 from 2016. Revenues increased \$606,381 from 2016 while expenditures decreased \$182,817. The decrease in expenditures is primarily due to a decrease of \$833,981 in public health and welfare expenditures. The table that follows assists in illustrating the revenues of the general fund for 2017, 2016 and 2015:

				Increase/	Increase/
	2017	2016	2015	(Decrease)	(Decrease)
	Amount	Amount	Amount	2017 - 2016	2016 - 2015
Revenues					
Taxes	\$ 25,653,882	\$ 27,252,420	\$ 25,786,787	\$ (1,598,538)	\$ 1,465,633
Charges for services	1,428,904	1,403,730	2,327,736	25,174	(924,006)
Licenses and permits	391,330	410,927	309,477	(19,597)	101,450
Fines and forfeitures	1,376,557	1,190,105	1,248,687	186,452	(58,582)
Investment income	256,836	137,915	81,887	118,921	56,028
Increase (decrease) in fair					
value of investments	(57,829)	54,343	(54,665)	(112,172)	109,008
Intergovernmental	2,261,042	1,625,540	1,877,342	635,502	(251,802)
Other	2,365,510	994,871	1,497,469	1,370,639	(502,598)
Total	\$ 33,676,232	\$ 33,069,851	\$ 33,074,720	\$ 606,381	\$ (4,869)

Tax revenue in the general fund represents property, income and other local taxes. Tax revenue represents 76.18% of all general fund revenue. The general fund receives 2.6 mills in real estate collections on an annual basis, and there are no voted levies in addition to that millage. Property tax revenue remained comparable to 2016.

The general fund, which includes the city income tax fund on a GAAP-basis, had \$22,979,449 in income tax revenue in 2017. The income tax revenues are included in the "taxes" revenues listed above. The city income tax revenues decreased \$1,752,963 from 2016 primarily due to decreased collections in 2017.

Charges for services revenue increased \$25,174 from 2016. Charges for services primarily relate to fees charged from programs related to leisure time activities and public health and welfare programs.

Licenses and permits revenue decreased \$19,597 from 2016. The decrease was primarily due to a decrease in professional and occupancy licenses revenue generated in 2017.

Fines and forfeitures revenue increased \$186,452 from 2016 primarily in the areas of court fines and fees.

The increase in investment income is primarily due to improved interest rates on applicable investments and more monies invested by the City.

At December 31, 2017, the fair value of the City's federal agency securities decreased \$57,829 from the fair value of these securities at December 31, 2016. These securities fluctuate in value depending upon market conditions. The City intends to hold investments to maturity thus eliminating the effects of fluctuations in fair value.

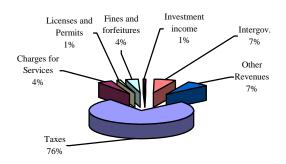
Intergovernmental revenue increased due to an increase in capital grants primarily related to the downtown revitalization project.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

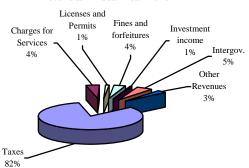
Other revenues increased \$1,370,639 from 2016. Other revenues include rental income, contributions and donations and miscellaneous revenues. During 2017, the City received a \$1,100,000 capital contribution to finance the downtown revitalization project.

The graphs below reflect the percentage of revenues, by source, for 2017, 2016 and 2015:

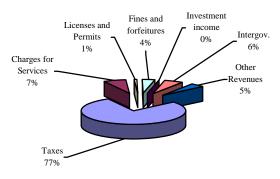
Revenues - Fiscal Year 2017



Revenues - Fiscal Year 2016



Revenues - Fiscal Year 2015



The table that follows assists in illustrating the expenditures of the general fund for 2017, 2016 and 2015.

				Increase/	Increase/
	2017	2016	2015	(Decrease)	(Decrease)
	Amount	Amount	Amount	2017 - 2016	2016 - 2015
<b>Expenditures</b>					
General government	\$ 7,815,582	\$ 8,244,903	\$ 6,759,404	\$ (429,321)	\$ 1,485,499
Security of persons and property	14,655,640	14,394,878	14,332,173	260,762	62,705
Public health and welfare	786,244	1,617,447	2,194,549	(831,203)	(577,102)
Leisure time activity	1,375,655	1,339,667	1,168,765	35,988	170,902
Capital outlay	4,390,105	3,609,148	1,698,372	780,957	1,910,776
Total	\$ 29,023,226	\$ 29,206,043	\$ 26,153,263	\$ (182,817)	\$ 3,052,780

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

General government expenditures decreased \$429,321 from 2016. The decrease resulted from a decrease in general contracted services supporting the City's government operations.

Security of persons and property expenditures, those related primarily to police and fire operations, increased \$260,762 from 2016. The increase in police and fire operations is primarily in the area of salary and wages and fringe benefits.

Public health and welfare decreased from the prior year as, effective January 1, 2016, the City's Health Department merged with the Hancock County Health Department to form the Hancock Public Health District. The Health District operates independent of the City. The City incurred \$664,875 in expense in 2016 related to this merger.

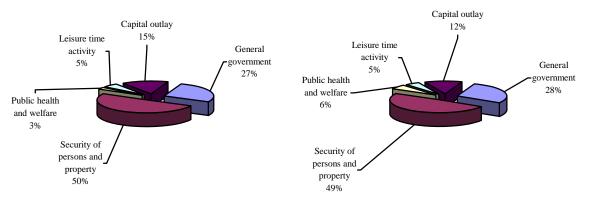
Leisure time activities relate primarily to the operations of parks, recreation and the Cube. Total leisure time activities expenditures increased \$35,988 from 2016. The increase in expenditures was due to increased activity.

Capital outlay expenditures increased \$780,957 as the City performed more construction and various other projects in 2017 versus 2016. During 2017, the City incurred expenditures related to the Downtown Revitalization project, City Fiber Loop Installation project, Cemetery Road Reconstruction project and the Dorney Plaza Revitalization project. The City closely monitors capital outlays to perform only essential improvements.

The graphs below reflect the percentage of expenditures, by function, for 2017, 2016 and 2015:

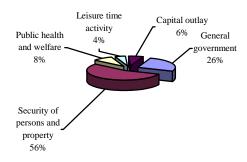
#### **Expenditures - Fiscal Year 2017**

#### **Expenditures - Fiscal Year 2016**



### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

### **Expenditures - Fiscal Year 2015**



### Street Maintenance and Repair Fund

The street maintenance and repair fund had revenues and other financing sources of \$8,772,648 in 2017. This represents an increase of \$2,682,894 from 2016 revenues and other financing sources. The 2016 other financing sources included transfers in of \$3,472,516 that were increased to \$5,699,402 in 2017. The expenditures and other financing uses of the street maintenance and repair fund, which totaled \$8,172,535 in 2017 increased \$1,886,806 from 2016. The net increase in fund balance for the street maintenance and repair fund was \$455,139, or 19.71%. The street maintenance and repair fund capital outlays were approximately \$1,545,749 more in 2017 versus 2016 primarily due to increased expenditures resulted from the street resurfacing projects.

### General Fund Budgeting Highlights

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

For the general fund, the original and final budgeted amount in the area of expenditures and other financing uses, increased \$7,527,886 from \$27,710,237 to \$35,238,123. The primary reason for the increase is an increase in budgeted transfers out which were \$927,000 in the original budget and \$3,484,707 in the final budget. Projects of the general fund are budgeted on a multi-year project basis and are not included in the original budget as part of the annual operating appropriation process. The final budget amounts for these projects represent supplemental appropriations which equal the actual capital outlays incurred during the year. This accounts for \$4,433,106, or 58.89%, of the \$7,527,886 increase from the original budget to the final budget. Actual expenditures and other financing uses of \$31,907,531 were lower than final appropriated expenditures and other financing uses of \$35,238,123 by \$3,330,592.

Original budgeted revenues and other financing sources increased \$8,522,089 to amounts reported in the final budget primarily due to the budgeting of intergovernmental revenues and transfers in related to multi-year projects as the supplemental appropriations were enacted. Actual revenues and other financing sources of \$32,084,112 were \$3,233,251 less than final budgeted revenues and other financing sources of \$35,317,363.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

### Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds and internal balances due to governmental activities for internal service activities. The only interfund activity reported in the government wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

### Water Fund

The waterworks system has been municipally owned since it was first developed in 1888. Improvements have been made as needed and are financed from revenues of the system. The current facilities include two upland raw water storage reservoirs with a capacity of 6.4 billion gallons, a raw water pump station located at the reservoir, raw water lines that feed into the lime-soda softening water treatment plant, high service pumps, and a 320-mile distribution system with two elevated storage tanks. There is treated water storage capacity at the plant of 4.5 million gallons plus 2.75 million gallons in the two elevated towers. The plant is able to treat 16 million gallons per day, and in the future can be expanded to 24 million gallons per day if the customer demand for treated water increases to that level.

User charge rates are established to provide revenue for operation and maintenance of the treatment facility, the reservoir, and the distribution system. In addition, the charge rates must be set to support all capital improvements and debt service requirements. In accordance with Ohio law, the Service Director has the ability to revise the charge rates. Information regarding water customers for 2017 is presented below:

### **Ten Largest Single Water Customers**

			% of Total
Customer Account	Volume *HCF	Revenue	Revenue
Whirlpool	143,682	\$585,962	7.99%
Cooper Corp	102,396	279,572	3.81%
Ball Metal	63,715	258,230	3.52%
Blanchard Valley Hospital	56,006	157,498	2.15%
University of Findlay	30,968	102,689	1.40%
Sanoh America Inc.	37,083	99,616	1.36%
Createc	26,667	72,146	0.98%
Nissin Brake	25,726	69,483	0.95%
City Laundry/Kramer Ent	23,264	63,362	0.86%
Marathon Petroleum	<u>21,247</u>	<u>60,837</u>	0.83%
Total Top Ten	530,754	\$1,749,395	23.85%
All Other Customers	<u>1,601,114</u>	<u>5,585,491</u>	<u>76.15%</u>
Total	<u>2,131,868</u>	<u>\$7,334,886</u>	100.00%

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

### **Total Customer Use By Class & Location**

			% of Total
Customer Class	*HCF Water Use	Revenue	Revenue
Inside City/Residential	729,558	\$2,507,982	34.20%
Inside City/Commercial	691,550	2,089,058	28.48%
Inside City/Industrial	257,909	703,043	9.58%
Outside City/Residential	161,510	788,254	10.75%
Outside City/Commercial	78,344	375,795	5.12%
Outside City/Industrial	<u>212,997</u>	870,754	11.87%
Total	<u>2,131,868</u>	<u>\$7,334,886</u>	100.00%
Total Water Customers	18,016		

<sup>\*</sup> Hundred Cubic Feet

### Water Pollution Control Fund

The City's wastewater treatment facility has been updated and improved to maintain compliance with all EPA discharge permit standards. During the late 1980's, major renovations were made to the Broad Avenue treatment plant and a 6.0 million gallon per day (MGD) oxidation ditch type of treatment plant was constructed on River Road. In 2000, construction began on two additional oxidation ditches, two additional final clarifiers and UV disinfecting at the River Road Plant. This expansion of the facility was fully operational in July 2001. The design of the River Road Plant allows for the construction of additional modules as demand on the facilities increases. Currently the treatment plant provides for a 15 MGD average design flow and a 40 MGD peak design flow. In addition, the city is working toward a comprehensive stormwater management plan to comply with EPA guidelines. Information regarding wastewater customers for 2017 is presented below:

### **Ten Largest Single Wastewater Customers**

		Percent of
<u>Customer</u>	Revenue	<u>Total</u>
Cooper Corp	\$156,010	1.82%
University of Findlay	135,168	1.58%
Whirlpool	132,293	1.55%
Blanchard Valley Hospital	127,169	1.49%
Sanoh America, Inc.	74,507	0.87%
Ball Metal	64,043	0.75%
Village of Arcadia	61,573	0.72%
Marathon Petroleum	60,595	0.71%
Findlay Bd of Education	57,282	0.67%
Hancock County	50,797	0.59%
Total Top Ten	\$ 919,437	10.75%
All Other Customers	\$7,639,957	<u>89.25%</u>
Total	\$8,559,394	100.00%

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

### **Total Customer Use By Class & Location**

		% of Total
<u>Customer Class</u>	Revenue	Revenue
Inside City/Residential	\$4,073,209	47.59%
Inside City/Commercial	2,301,950	26.89%
Inside City/Industrial	484,565	5.66%
Outside City/Residential	1,103,907	12.90%
Outside City/Commercial	324,278	3.79%
Outside City/Industrial	<u>271,485</u>	3.17%
Total	<u>\$8,559,394</u>	100.00%
Total Wastewater Customers Inside	e Corp	14,698
Total Wastewater Customers Outside	2,729	

### **Capital Assets and Debt Administration**

### Capital Assets

At the end of fiscal year 2017, the City had \$245,090,559 (net of accumulated depreciation) invested in land, software, non-depreciable land improvements, buildings and improvements, improvements other than buildings (I.O.T.B.), machinery and equipment, utility plant in service, utility lines in service, infrastructure and construction in progress (CIP). Of this total, \$94,695,131 was reported in governmental activities and \$150,395,428 was reported in business-type activities. The following table shows fiscal year 2017 balances compared to 2016:

### Capital Assets at December (Net of Depreciation)

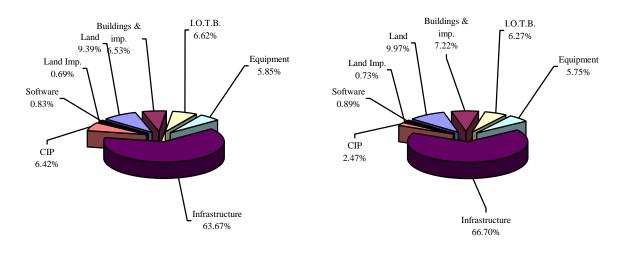
		Governmental Activities			Business-Type Activities			Total			
	_	2017	_	2016	2017		2016		2017		2016
Land	\$	8,893,082	\$	8,875,082	\$ 4,739,164	\$	4,734,694	\$	13,632,246	\$	13,609,776
Land improvements		653,392		653,392	-		-		653,392		653,392
Software		788,201		788,201	100,272		100,272		888,473		888,473
Buildings and											
improvements		6,184,144		6,424,699	-		-		6,184,144		6,424,699
I.O.T.B.		6,272,072		5,575,623	19,989,943		19,121,460		26,262,015		24,697,083
Utility plant in service		-		-	39,881,854		41,151,174		39,881,854		41,151,174
Utility lines in service		-		-	82,494,835		82,019,002		82,494,835		82,019,002
Machinery and equipment		5,536,348		5,116,881	1,390,793		2,572,922		6,927,141		7,689,803
Infrastructure		60,290,873		59,356,269	-		-		60,290,873		59,356,269
Construction in progress		6,077,019		2,196,540	 1,798,567		634,921		7,875,586		2,831,461
Totals	\$	94,695,131	\$	88,986,687	\$ 150,395,428	\$	150,334,445	\$	245,090,559	\$	239,321,132

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

The following graphs show the breakdown of governmental capital assets by category for 2017 and 2016.

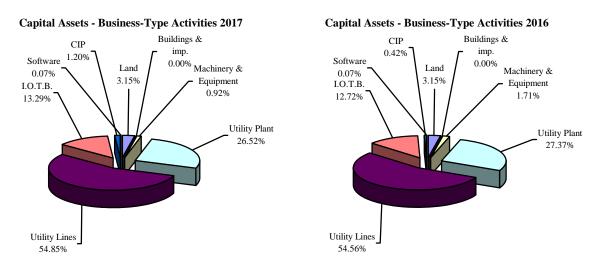
Capital Assets - Governmental Activities 2017

Capital Assets - Governmental Activities 2016



The City's largest governmental capital asset category is infrastructure which includes streets, storm sewers, and traffic signals. These items are immovable and of value only to the City; however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 63.67% of the City's total governmental capital assets.

The following graphs show the breakdown of business-type capital assets by category for 2017 and 2016.



The City's largest business-type capital asset category are utility lines that primarily includes water and sewer lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's utility lines (cost less accumulated depreciation) represents approximately 54.85% of the City's total business-type capital assets.

See Note 8 to the basic financial statements for further detail on capital assets.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

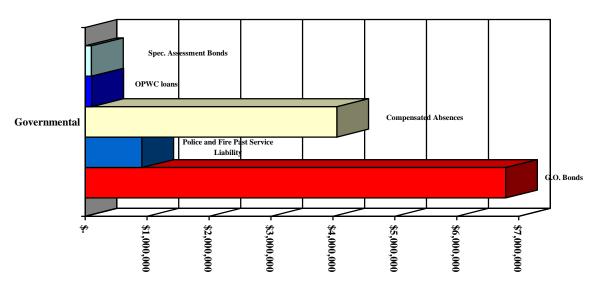
### **Debt Administration**

The City had the following long-term debt obligations outstanding at December 31, 2017 and 2016:

	Governmental Activities			
	2017	2016		
Compensated absences	\$ 4,064,726	\$ 3,875,170		
Police and Fire past service liability	916,125	950,946		
OPWC loans	110,406	125,089		
Special Assessment bonds	103,000	122,000		
General Obligation bonds	6,789,050	7,231,546		
Total long-term debt obligations	\$ 11,983,307	\$ 12,304,751		
	Business-Type Activities			
	2017	2016		
General Obligation bonds	\$ 1,920,000	\$ 3,850,000		
OPWC loans	396,224	451,562		
OWDA loans	12,154,049	14,542,918		
Compensated absences	1,077,538	954,252		
Total long-term debt obligations	\$ 15,547,811	\$ 19,798,732		

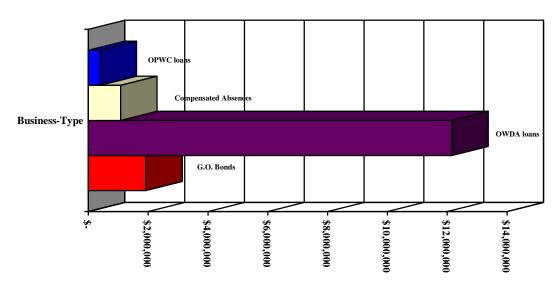
A comparison of the long-term obligations by category is depicted in the chart below.

### Long-term obligations



### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

### Long-term obligations



It has long been the policy of the City to borrow money only for those projects that cannot be supported from the current available cash balances. When financing is necessary, careful consideration is given to total construction costs, length of payback period, and available interest rates before debt is actually issued. The City currently maintains an Aa2 credit rating with Moody's Investors Service and an AA rating from Standard and Poors.

See Note 11 to the basic financial statements for further detail on the City long-term debt obligations outstanding at year-end.

### **Economic Factors and 2017 Budgets and Rates**

Unemployment in Hancock County was 3.6 % for 2017 versus 3.7% for 2016. This compared favorably with the State's rate of 5.0% for 2017 and the national rate of 4.4% for 2017.

Projected stability for the overall economy was part of the consideration for the 2018 income tax revenue projection, with some consideration for business profits tax volatility. The City strives to take a conservative approach when estimating revenues and budgets well within the projected available funds while maintaining reserves in excess of its policy amounts. The income tax allocation to the City Income Tax Capital Improvements Restricted Account was 20% for 2017; the general fund was 80%. For 2018, this allocation has again been set at 20% to the City Income Tax Capital Improvements Restricted Account and 80% to the general fund. It is of note that the City has maintained cash in excess of its minimum balance requirement for the general fund which is 16.7% of its budgeted expenses in addition to maintaining a \$1 million rainy day account.

All fund budgets comply with Ohio Revised Code 5705.36 which limits total appropriations for the calendar year to the amount of the Official Certificate of Estimated Resources, filed with the County.

General fund actual expenditures in 2017, as reported on the Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (GAAP-Basis) and Actual – General Fund were \$3.33 million below final appropriations contributing to a beginning unappropriated cash balance of more than \$12.3 million for 2018. A 2018 general fund operating budget has been adopted with a \$1.7 million deficit; however, the year-end cash balance is budgeted to be in excess of \$10.6 million, at the time of this report.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

City Council and the Service Director increased water and sewer rates in 2011; no increase is scheduled for 2018. It is expected to see continued strong cash balances in both of these funds, due largely to continued reduction in debt. Each has been budgeted to end the 2018 calendar year with a cash balance in excess of three-month operations expenses.

The 5-Year Capital Plan has been updated and the first year has been adopted by Council. The revision of this plan is providing a sound foundation for determining the allocation between general fund operations and Capital Improvements funding needs. The City has been the beneficiary of several grants for capital projects. This has been in part due to a strong cash position, which has allowed for the required matching funds to be provided by the City. The plan projects the percentage of the money allocated to the City Income Tax Capital Improvements Restricted Account to remain at 20% with 80% being allocated to the general fund over the 5-year period.

### Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Jim Staschiak II, Auditor, City of Findlay, 318 Dorney Plaza, 313 Municipal Building, Findlay, Ohio 45840 or email at jstaschiak@findlayohio.com.

### STATEMENT OF NET POSITION DECEMBER 31, 2017

	Governmental Activities	Business-type Activities	Total
Assets:			
Equity in pooled cash and investments	\$ 27,176,787	\$ 19,995,960	\$ 47,172,747
Cash in segregated accounts	288,412	-	288,412
Cash with fiduciary agent	604,500	-	604,500
Cash with escrow agent	253,357	21,453	274,810
Receivables (net of allowances for uncollectibles).	9,709,799	3,051,258	12,761,057
Internal balance	(165,687)	165,687	-
Due from other governments	1,273,495	-	1,273,495
Prepayments	389,485	121,093	510,578
Materials and supplies inventory	598,496	822,908	1,421,404
Net pension asset (see Note 12)	29,765	17,266	47,031
Restricted assets:			
Equity in pooled cash and investments	2,919,942	6,285,031	9,204,973
Capital assets:			
Nondepreciable capital assets	16,411,694	6,638,003	23,049,697
Depreciable capital assets, net	78,283,437	143,757,425	222,040,862
Total capital assets, net	94,695,131	150,395,428	245,090,559
Total assets	137,773,482	180,876,084	318,649,566
Deferred outflows of resources:	120.25	10.000	110.051
Unamortized deferred charges on debt refunding.	439,276	10,088	449,364
Pension (see Note 12)	9,157,477	2,406,524	11,564,001
Total deferred outflows of resources	9,596,753	2,416,612	12,013,365
Liabilities:			
Accounts payable	1,408,238	251,783	1,660,021
Contracts payable	-	52,158	52,158
Retainage payable	220,229	21,453	241,682
Accrued wages and benefits payable	556,496	149,599	706,095
Insurance deposits payable	283,110	69,408	352,518
Due to other governments	35,497	· -	35,497
Deposits held and due to others	-	793,000	793,000
Workers' compensation payable	43,018	· -	43,018
Matured bonds payable	33,128	_	33,128
Accrued interest payable	112,020	183,663	295,683
Long-term liabilities:	,	,	
Due within one year	2,146,536	4,084,659	6,231,195
Due in more than one year:	, .,	,	-, - ,
Net pension liability (see Note 12)	36,131,865	5,977,106	42,108,971
Other amounts due in more than one year	10,191,518	11,463,152	21,654,670
Total liabilities	51,161,655	23,045,981	74,207,636
Deferred inflows of resources:	2 (74 002		2 (74 002
Property taxes levied for the next fiscal year	2,674,983 150,894	-	2,674,983
TIF revenue levied for next fiscal year		125 722	150,894
Pension (see Note 12)	447,197	135,722	582,919
Total deferred inflows of resources	3,273,074	135,722	3,408,796
Net position:			
Net investment in capital assets	87,387,917	135,861,632	223,249,549
Restricted for:			
Debt service	117,252	-	117,252
Capital projects	379,069	6,285,031	6,664,100
Security of persons and property programs	98,175	-	98,175
General government operations	985,280	-	985,280
Transportation improvement projects	1,896,527	-	1,896,527
Economic development programs	1,021,097	-	1,021,097
Perpetual care:			
Expendable	14,846	-	14,846
Nonexpendable	1,392,401	-	1,392,401
Other purposes	2,781,732	-	2,781,732
Unrestricted (deficit)	(3,138,790)	17,964,330	14,825,540
Total net position	\$ 92,935,506	\$ 160,110,993	\$ 253,046,499
	- 72,755,500		

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2017

				Progr	ram Revenues		
			harges for	-	rating Grants		oital Grants
	 Expenses	Serv	ices and Sales	and (	Contributions	and (	Contributions
Governmental activities:							
General government	\$ 9,565,419	\$	2,827,428	\$	46,928	\$	2,471,577
Security of persons and property	17,415,139		304,492		19,395		-
Public health and welfare	945,342		172,075		19,546		-
Transportation	6,294,645		94,773		2,131,277		1,481,442
Leisure time activity	1,929,330		554,841		-		-
Interest and fiscal charges	 211,882		286		32,210		
Total governmental activities	 36,361,757		3,953,895		2,249,356		3,953,019
<b>Business-type activities:</b>							
Water	7,466,713		8,030,734		51,381		709,593
Water pollution control	7,601,800		9,563,139		422,733		807,510
Airport	1,918,453		741,126		18,973		1,804,764
Parking facilities	103,960		56,175		-		-
Swimming pool	 105,018						
Total business-type activities	 17,195,944		18,391,174		493,087		3,321,867
Totals	\$ 53,557,701	\$	22,345,069	\$	2,742,443	\$	7,274,886

### **General revenues:** Property taxes levied for: General purposes . . . . . . . . . . . . . . . . Police and fire pensions . . . . . . . . . . Income taxes levied for: General purposes . . . . . . . . . . . . . . . . . Tax increment financing revenues . . . . . . Grants and entitlements not restricted to specific programs . . . . . . . . . . . . Investment earnings . . . . . . . . . . . . . . . (Decrease) in fair value of investments. . . . Miscellaneous . . . . . . . . . . . . . . . . . . Total general revenues . . . . . . . . . . . . . . Change in net position. . . . . . . . . . . . . . . . . Net position at beginning of year . . . . . . .

Net position at end of year . . . . . . . . . . .

Net (Expense) Revenue and Changes in Net Position

Go	Governmental Business-type								
	Activities		Activities	Total					
		-	11001710105		1000				
\$	(4,219,486)	\$	-	\$	(4,219,486)				
	(17,091,252)		_		(17,091,252)				
	(753,721)		-		(753,721)				
	(2,587,153)		-		(2,587,153)				
	(1,374,489)		-		(1,374,489)				
	(179,386)				(179,386)				
	(26,205,487)		-		(26,205,487)				
	-		1,324,995		1,324,995				
	-		3,191,582		3,191,582				
	-		646,410		646,410				
	-		(47,785)		(47,785)				
	-		(105,018)		(105,018)				
			5,010,184		5,010,184				
	(26,205,487)		5,010,184		(21,195,303)				
	2,674,433		-		2,674,433				
	462,680		-		462,680				
	21,300,761		-		21,300,761				
	45,818		-		45,818				
	842,856		-		842,856				
	267,697		205,392		473,089				
	(57,829)		-		(57,829)				
	1,191,804		192,073		1,383,877				
	26,728,220		397,465		27,125,685				
	(502,280)		502,280						
	20,453		5,909,929		5,930,382				
	92,915,053		154,201,064		247,116,117				
\$	92,935,506	\$	160,110,993	\$	253,046,499				

### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2017

### (WITH COMPARATIVE TOTALS FOR 2016)

		General		Street aintenance nd Repair	Nonmajor Governmental Funds	
Assets:						
Equity in pooled cash and investments	\$	19,640,231	\$	2,205,947	\$	3,566,892
Cash in segregated accounts		37,871		-		250,541
Cash with fiduciary agent		=		220, 220		604,500
Cash with escrow agent.		9 440 997		220,229		33,128
Receivables (net of allowance for uncollectibles).  Due from other governments		8,449,887 332,695		1,808 846,029		1,257,030 94,771
Prepayments		297,428		35,997		1,776
Materials and supplies inventory		291,426		591,241		1,770
Restricted assets:		_		371,241		_
Equity in pooled cash and investments		2,919,942		_		_
Total assets	\$	31,678,054	\$	3,901,251	\$	5,808,638
Liabilities:						
Accounts payable	\$	1,264,409	\$	110,276	\$	25,187
Retainage payable		-		220,229		-
Accrued wages and benefits payable		494,839		58,205		3,452
Insurance deposits payable		258,079		22,775		2,256
Compensated absences payable		124,580		=		-
Due to other governments		35,497		-		-
Matured bonds payable		-		-		33,128
Total liabilities		2,177,404		411,485		64,023
Deferred inflows of resources:						
Property taxes levied for the next fiscal year		2,171,471		_		503,512
TIF revenue levied for next fiscal year		2,171,171		=		150,894
Charges for services revenue not available		27,887		540		-
Special assessments revenue not available				-		116,902
Income tax revenue not available		3,995,182		_		, -
Intergovernmental revenue not available		291,846		725,487		84,997
Total deferred inflows of resources		6,486,386		726,027		856,305
Fund balances:						
Nonspendable		297,428		627,238		1,394,177
Restricted		2,170,077		2,136,501		3,494,133
Committed		6,916,735		2,130,301		5,777,133
Assigned		2,111,667				_
Unassigned		11,518,357		_		_
	-					
Total fund balances		23,014,264		2,763,739		4,888,310
Total liabilities, deferred inflows of resources and fund balances	\$	31,678,054	\$	3,901,251	\$	5,808,638
or resources und fund buttinees	Ψ	31,070,034	<u> </u>	3,701,231	Ψ	3,000,030

	Total Sovernmental Funds 2017	Total Governmental Funds 2016			
\$	25,413,070	\$	23,922,416		
	288,412		295,619		
	604,500		529,460		
	253,357		110,282		
	9,708,725		11,916,830		
	1,273,495		1,310,295		
	335,201		357,982		
	591,241		734,282		
	371,241		754,202		
Φ.	2,919,942	Φ.	4,970,944		
\$	41,387,943	\$	44,148,110		
\$	1,399,872	\$	1,402,216		
	220,229		77,154		
	556,496		531,074		
	283,110		234,436		
	124,580		82,538		
	35,497		39,479		
	33,128		33,128		
	2,652,912		2,400,025		
	2,674,983		2,664,015		
	150,894		149,689		
	28,427		254,730		
	116,902		139,484		
	3,995,182		5,673,870		
	1,102,330		1,131,727		
	8,068,718		10,013,515		
	2,318,843		2,466,040		
	7,800,711		5,692,631		
	6,916,735		8,983,228		
	2,111,667		1,182,289		
	11,518,357		13,410,382		
	30,666,313		31,734,570		
\$	41,387,943	\$	44,148,110		

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## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2017

Total governmental fund balances		\$ 30,666,313
Amounts reported for governmental activities on the		
statement of net position are different because:		
Capital assets used in governmental activities are not financial		
resources and therefore are not reported in the funds.		94,695,131
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.		
Income taxes receivable	\$ 3,995,182	
Accounts receivable	28,427	
Intergovernmental receivable	1,102,330	
Special assessments receivable	 116,902	
Total		5,242,841
Unamortized premiums on bonds issued are not recorded in the funds.		(354,747)
Unamortized deferred charges on debt refundings are not recorded in the funds.		439,276
Internal service funds are used by management to charge the costs of self-insurance, workers' compensation and central stores operations to individual funds. The assets and liabilities of the internal service funds are included in governmental activities on the statement of net position.		
The net position of the internal service funds, including internal balances of (\$165,687), is:		1,609,259
The net pension asset/liability is not due and receivable/payable in the current period; therefore, the asset, liability and related deferred inflows/outflows are not reported in the governmental funds:  Deferred outflows of resources - pension Deferred inflows of resources - pension Net pension asset Net pension liability	9,157,477 (447,197) 29,765 (36,131,865)	
Total		(27,391,820)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. The long-term liabilities are as follows:  Accrued interest payable Special assessment bonds payable General obligation bonds payable OPWC loans payable Police and fire past service liability payable Compensated absences payable	(112,020) (103,000) (6,789,050) (110,406) (916,125) (3,940,146)	
Total		 (11,970,747)
Net position of governmental activities		\$ 92,935,506

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017 (WITH COMPARATIVE TOTALS FOR 2016)

	General		Street Laintenance and Repair		Nonmajor vernmental Funds
Revenues:					
Municipal income taxes	\$ 22,979,449	\$	-	\$	-
Property and other local taxes	2,674,433		580		462,680
Charges for services	1,428,904		57,232		429,918
Licenses and permits	391,330		-		-
Fines and forfeitures	1,376,557		-		382,538
Intergovernmental	2,261,042		2,954,516		422,471
Special assessments	-		-		22,868
Investment income	256,836		9,413		34,613
Increase (decrease) in fair value					
of investments	(57,829)		-		_
Rental income	73,531		7,285		_
Contributions and donations	1,100,175		, <u>-</u>		15,000
Reimbursements	1,156,815		30,927		1,110
Tax increment financing	-		-		45,818
Other	34,989		13,293		-
Total revenues	 33,676,232		3,073,246		1,817,016
	33,070,232		3,073,210		1,017,010
Expenditures: Current:					
General government	7,747,738		_		546,608
Security of persons and property	14,723,484		_		506,212
Public health and welfare	786,244		_		14,163
Transportation	700,244		3,025,300		77,349
Leisure time activity	1,375,655		3,023,300		11,547
Capital outlay	4,390,105		5,071,484		28,561
Debt service:	4,390,103		3,071,464		20,301
					476 170
Principal retirement.	-		-		476,179
Interest and fiscal charges	-		-		197,578
Bond issuance costs	 - 20,022,226		9.006.704		1.046.650
Total expenditures	 29,023,226		8,096,784		1,846,650
Excess (deficiency) of revenues	4 652 006		(5.022.529)		(20, (24)
over (under) expenditures	 4,653,006		(5,023,538)		(29,634)
Other financing sources (uses):					
Issuance of refunding bonds	-		-		-
Payment to refunded bond escrow agent	-		-		-
Sale of capital assets	-		- - -		7.60.700
Transfers in	318,541		5,699,402		768,789
Transfers (out)	(6,840,673)		(75,751)		(372,588)
Premium on bond issuance	 <u> </u>		<u> </u>		<u> </u>
Total other financing sources (uses)	 (6,522,132)		5,623,651		396,201
Net change in fund balances	(1,869,126)		600,113		366,567
Fund balances at beginning of year	24,904,406		2,308,600		4,521,564
Increase (decrease) in materials			(1.42.041)		
and supplies inventory	- (01.01.0)		(143,041)		-
Increase (decrease) in prepaids	 (21,016)	ф.	(1,933)	ф.	179
Fund balances at end of year	\$ 23,014,264	\$	2,763,739	\$	4,888,310

Total Governmental Funds 2017	Total Governmental Funds 2016
\$ 22,979,449	\$ 24,732,412
	2,956,479
3,137,693	
1,916,054	1,888,774
391,330	410,927
1,759,095	1,492,305
5,638,029	4,494,475
22,868	22,304
300,862	172,977
(57,829)	54,343
80,816	71,098
1,115,175	25,872
1,188,852	916,825
45,818	71,783
48,282	45,830
38,566,494	37,356,404
8,294,346	8,573,882
15,229,696	14,882,457
800,407	1,624,100
3,102,649	2,673,661
1,375,655	1,339,667
9,490,150	7,140,492
476,179	559,739
197,578	319,030
-	159,640
38,966,660	37,272,668
(400,166)	83,736
_	6,505,000
- -	(6,715,929)
_	300
6,786,732	4,874,426
(7,289,012)	(5,287,735)
(7,289,012)	385,262
(502,280)	(238,676)
(902,446)	(154,940)
31,734,570	31,517,502
(143,041)	77,480
(22,770)	294,528
\$ 30,666,313	\$ 31,734,570

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2017

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful fives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period:  Capital outlays Depreciation expenses 1 (4,864,212) Total  Contributed infirstructure from developers is not recorded in the governmental funds; however, these contributions are recorded as revenue in the statement of activities.  Contributed infirstructure from developers is not recorded in the governmental funds; however, these contributions are recorded as revenue in the statement of activities.  Contrabuted infirstructure from developers is not recorded in the governmental funds; however, in the statement of activities, they are reported as an expense when consumed.  Convenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Income taxes Charges for services  Charges for services  (220,303) Special assessments (225,802) Total  In the statement of activities, interest is accrued on outstanding bonds, whereas in the funds, an interest expenditure is reported when due. The following items contributed to less interest being reported in the statement of activities: interest payable Amontization of bond premiums Amontization of bond premiums Amontization of bond premiums Amontization of deferred charges on refundings Total  Couramental financial resources and therefore are not reported as expenditures in the funds.  Internal service funds are used by management to charge the costs of self-insurance, workers' compensation, and central stores operations to individual funds and are not reported in the funds.  Couramental find expenditures and the related internal service funds revenue are eliminated. The revenue (expense) of the internal service funds, including internal balance activity of \$2,722, is allocated among the governmental activities.  Coura	Net change in fund balances - total governmental funds		\$ (902,446)
by which capital outlays exceeded depreciation expense in the current period:  Capital outlays exceeded depreciation expense in the current period:  Capital outlays exceeded depreciation expense in the current period:  Capital outlays — 5,444,339  Contributed infrastructure from developers is not recorded in the governmental funds; however, these contributions are recorded as revenue in the statement of activities.  Governmental funds report expenditures for prepaids and consumable inventories when purchased. However, in the statement of activities, they are reported as an expense when consumed.  Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Income taxes — (165,811)  Repeated assessments — (226,303) Special assessments — (226,303) Special assessments — (228,820) Intergovernmental funds report expenditures is accrued on outstanding bonds, whereas in the funds, an interest expenditure is reported when due. The following items contributed to less interest being reported in the statement of activities, interest is accrued on outstanding bonds, whereas in the funds, an interest expenditure is reported when due. The following items contributed to less interest being reported in the statement of activities.  Increase in accrued interest payable — (8,850) Amortization of bond premiums — (28,860) Amortization of bond premiums — (28,340) Total — (28,340)  Repayments of bonds, loans and the police and fire past service service liability are expenditures in the funds, but the repayments reduce long-term liabilities on the statement of net position.  Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the funds.  Internal service funds are used by management to charge the costs of self-insurance, workers' compensation, and certral story contributed in the statement of netivities, and accruited internal se	Amounts reported for governmental activities in the statement of activities are different because:		
Depreciation expense Total  Contributed infrastructure from developers is not recorded in the governmental funds; however, these contributions are recorded as revenue in the statement of activities.  Governmental funds report expenditures for prepaids and consumable inventories when purchased. However, in the statement of activities, they are reported as an expense when consumed.  Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Income taxes  Income taxes  Charges for services  Charges for services  Charges for services  Charges for services  (22,5,303) Special assessments  (22,5,303) Total  Intergovernmental  Total  (1,576,970)  In the statement of activities, interest is accrued on outstanding bonds, whereas in the funds, an interest expenditure is reported when due. The following items contributed to less interest being reported in the statement of activities  Increase in accrued interest payable  Amortization of bond premiums  22,886  Amortization of bonds, loans and the police and fire past service service liability are expenditures in the funds, but the repayments reduce long-term liabilities on the statement of net position.  Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the funds.  Internal service funds are used by management to charge the costs of self-insurance, workers' compensation, and central stores operations to individual funds and are not reported in the City-wide statement of activities.  Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds and are not reported in the City-wide statement of activities.  Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balan	of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount		
these contributions are recorded as revenue in the statement of activities.  Governmental funds report expenditures for prepaids and consumable inventories when purchased. However, in the statement of activities, they are reported as an expense when consumed.  Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Income taxes (1,678,688) (226,303	Depreciation expense	\$ 	5,444,339
In the statement of activities, they are reported as an expense when consumed.  Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Income taxes (1,678,688) (226,303) (225,822)	· · · · · · · · · · · · · · · · · · ·		264,105
Income taxes Charges for services carried in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the funds, Charges for service funds are used by management to charge the costs of self-insurance, workers' compensation, and central stores operations to individual funds and are not reported in the City-wide statement of activities. Covernmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balance activity of \$2,722, is allocated among the governmental activities.  Contractually required contributions are reported as expenditures in the fu			(165,811)
Charges for services Special assessments Intergovernmental Clay, 397) Total  In the statement of activities, interest is accrued on outstanding bonds, whereas in the funds, an interest expenditure is reported when due. The following items contributed to less interest being reported in the statement of activities:  Increase in accrued interest payable Amortization of bond premiums Clay, 340 Amortization of deferred charges on refundings Total  Repayments of bonds, loans and the police and fire past service service liability are expenditures in the funds, but the repayments reduce long-term liabilities on the statement of net position.  Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the funds.  Internal service funds are used by management to charge the costs of self-insurance, workers' compensation, and central stores operations to individual funds and are not reported in the City-wide statement of activities.  Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balance activity of \$2,722, is allocated among the governmental activities.  Contractually required contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.  2,618,991  Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.	1		
is reported when due. The following items contributed to less interest being reported in the statement of activities:  Increase in accrued interest payable Amortization of bond premiums 22,886 Amortization of deferred charges on refundings Total  Repayments of bonds, loans and the police and fire past service service liability are expenditures in the funds, but the repayments reduce long-term liabilities on the statement of net position.  Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the funds.  Internal service funds are used by management to charge the costs of self-insurance, workers' compensation, and central stores operations to individual funds and are not reported in the City-wide statement of activities.  Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balance activity of \$2,722, is allocated among the governmental activities.  Contractually required contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.  2,618,991  Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.  (5,476,860)	Charges for services Special assessments Intergovernmental	(226,303) (22,582)	(1,956,970)
Amortization of bond premiums Amortization of deferred charges on refundings Total  Repayments of bonds, loans and the police and fire past service service liability are expenditures in the funds, but the repayments reduce long-term liabilities on the statement of net position.  Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the funds.  Internal service funds are used by management to charge the costs of self-insurance, workers' compensation, and central stores operations to individual funds and are not reported in the City-wide statement of activities.  Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balance activity of \$2,722, is allocated among the governmental activities.  Contractually required contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.  Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.  (5,476,860)	· · · · · · · · · · · · · · · · · · ·		
but the repayments reduce long-term liabilities on the statement of net position.  Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the funds.  (147,514)  Internal service funds are used by management to charge the costs of self-insurance, workers' compensation, and central stores operations to individual funds and are not reported in the City-wide statement of activities.  Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balance activity of \$2,722, is allocated among the governmental activities.  Contractually required contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.  (154,077)  Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.  (5,476,860)	Amortization of bond premiums Amortization of deferred charges on refundings	22,886	(14,304)
Internal service funds are used by management to charge the costs of self-insurance, workers' compensation, and central stores operations to individual funds and are not reported in the City-wide statement of activities.  Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balance activity of \$2,722, is allocated among the governmental activities.  Contractually required contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.  Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.  (147,514)  (147,514)  (147,514)  (147,514)  (147,514)			511,000
and central stores operations to individual funds and are not reported in the City-wide statement of activities.  Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balance activity of \$2,722, is allocated among the governmental activities.  Contractually required contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.  Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.  (5,476,860)			(147,514)
Contractually required contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.  2,618,991  Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.  (5,476,860)	and central stores operations to individual funds and are not reported in the City-wide statement of activities.  Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue		
position reports these amounts as deferred outflows.  Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.  (5,476,860)	governmental activities.		(154,077)
as pension expense in the statement of activities. (5,476,860)			2,618,991
Change in net position of governmental activities \$ 20,453	as pension expense in the statement of activities.		 (5,476,860)
	Change in net position of governmental activities		\$ 20,453

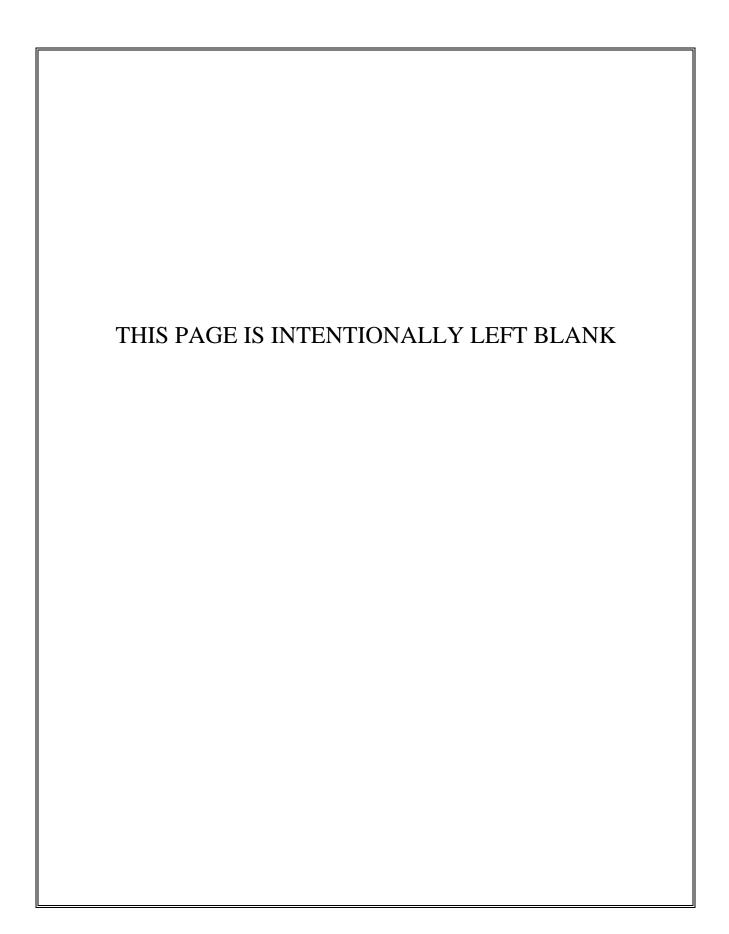
## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND

### FOR THE YEAR ENDED DECEMBER 31, 2017

	 Budgeted	Amo	unts				nriance with
	Original		Final		Actual	(	Positive Negative)
Revenues:	 <u> </u>			-	1100		(1 ( og. ( ) )
Property and other local taxes	\$ 2,233,573	\$	2,943,948	\$	2,674,433	\$	(269,515)
Charges for services	1,181,499		1,557,269		1,414,703		(142,566)
Licenses and permits	326,822		430,766		391,330		(39,436)
Fines and forfeitures	1,149,641		1,515,278		1,376,557		(138,721)
Intergovernmental	1,888,325		2,488,897		2,261,042		(227,855)
Investment income	214,498		282,718		256,836		(25,882)
(Decrease) in fair value							
of investments	(48,296)		(63,657)		(57,829)		5,828
Rental income	61,410		80,941		73,531		(7,410)
Contributions and donations	918,819		1,211,044		1,100,175		(110,869)
Reimbursements	964,268		1,270,948		1,154,595		(116,353)
Other	29,221		38,515		34,989		(3,526)
Total revenues	 8,919,780		11,756,667		10,680,362		(1,076,305)
Expenditures:							
Current:							
General government	8,061,351		8,232,911		7,147,337		1,085,574
Security of persons and property	16,406,963		16,641,149		14,723,484		1,917,665
Public health and welfare	774,979		856,845		786,244		70,601
Leisure time activity	1,539,944		1,589,407		1,375,655		213,752
Capital outlay	 		4,433,106		4,390,106		43,000
Total expenditures	 26,783,237		31,753,418		28,422,826		3,330,592
Excess of expenditures over revenues	 (17,863,457)		(19,996,751)		(17,742,464)		2,254,287
Other financing sources (uses):							
Transfers in	17,875,494		23,560,696		21,403,750		(2,156,946)
Transfers (out)	(927,000)		(3,484,707)		(3,484,707)		-
Total other financing sources (uses)	16,948,494		20,075,989		17,919,043		(2,156,946)
Net change in fund balance	(914,963)		79,238		176,579		97,341
Fund balance at beginning of year	17,216,905		17,216,905		17,216,905		-
(Decrease) in prepaids	(27,954)		(27,954)		(27,954)		-
Fund balance at end of year	\$ 16,273,988	\$	17,268,189	\$	17,365,530	\$	97,341

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL STREET MAINTENANCE AND REPAIR FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	 Budgeted	Amo	unts		Fin	iance with al Budget Positive
	 Original	Final		 Actual	(Negative)	
Revenues:						
Property and other local taxes	\$ 182	\$	566	\$ 580	\$	14
Charges for services	17,977		55,825	57,232		1,407
Intergovernmental	928,046		2,881,906	2,954,516		72,610
Investment income	2,957		9,182	9,413		231
Rental income	2,288		7,106	7,285		179
Reimbursements	9,715		30,167	30,927		760
Other	 4,175		12,966	13,293		327
Total revenues	 965,340		2,997,718	 3,073,246		75,528
Expenditures:						
Current:						
Transportation	2,898,200		3,273,597	3,025,300		248,297
Capital outlay	 _		5,075,226	5,071,484		3,742
Total expenditures	 2,898,200		8,348,823	 8,096,784		252,039
Excess of expenditures over revenues	 (1,932,860)		(5,351,105)	 (5,023,538)		327,567
Other financing sources (uses):						
Transfers in	1,790,245		5,559,334	5,699,402		140,068
Transfers (out)	-		(75,751)	(75,751)		-
Total other financing sources (uses)	1,790,245		5,483,583	5,623,651		140,068
Net change in fund balance	(142,615)		132,478	600,113		467,635
Fund balance at beginning of year (Decrease) in materials and	2,308,600		2,308,600	2,308,600		-
supplies inventory	(143,041)		(143,041)	(143,041)		-
(Decrease) in prepaids	(1,933)		(1,933)	(1,933)		-
Fund balance at end of year	\$ 2,021,011	\$	2,296,104	\$ 2,763,739	\$	467,635



### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2017

(WITH COMPARATIVE TOTALS FOR 2016)

**Business-type Activities - Enterprise Funds** 

		Water Pollution	ies - Enterprise Fund	Nonmajor Enterprise	
Assets:	Water	Control	Airport	Funds	
Current assets:					
Equity in pooled cash and investments	\$ 11,530,380	\$ 7,918,094	\$ 507,154	\$ 40,332	
Cash with escrow agent	17,060	4,393	-	-	
Receivables (net of allowances for uncollectibles).	1,115,689	1,896,658	38,911	-	
Prepayments	60,955	45,663	13,114	1,361	
Materials and supplies inventory	692,365	68,874	61,669		
Total current assets	13,416,449	9,933,682	620,848	41,693	
Noncurrent assets:					
Net pension asset (see Note 12)	9,194	6,777	1,042	253	
Restricted assets:					
Equity in pooled cash and investments	802,022	5,483,009	-	-	
Capital assets:					
Nondepreciable capital assets	2,160,975	951,226	3,429,840	95,962	
Depreciable capital assets, net	54,890,578	79,033,875	9,410,386	422,586	
Total noncurrent assets	57,862,769	85,474,887	12,841,268	518,801	
Total assets	71,279,218	95,408,569	13,462,116	560,494	
Deferred outflows of resources:					
Unamortized deferred charges on debt refunding.	10,088	_	_	_	
Pension	1,307,826	922,443	141,802	34,453	
Total deferred outflows of resources	1,317,914	922,443	141.802	34,453	
Liabilities:					
Current liabilities:					
Accounts payable	126,179	118,950	6,503	151	
Contracts payable	52,158	110,930	0,505	131	
Accrued wages and benefits payable	86,490	46,948	8,699	7,462	
Insurance deposits payable	35,629	33,231	126	422	
Retainage payable	17,060	4,393	120	-	
Workers' compensation payable		- 1,575	_	_	
Deposits held and due to others	396,500	396,500	_	_	
Accrued interest payable	37,831	145,832	_	_	
Compensated absences payable - current	153,963	126,656	23,443	3,498	
Bonds payable - current	960,000	275,000	-		
Loans payable - current	263,190	2,278,909	_	_	
Total current liabilities	2,129,000	3,426,419	38,771	11,533	
Long-term liabilities:			· · · · · · · · · · · · · · · · · · ·		
Compensated absences payable	279,378	389,055	98,437	3,108	
Bonds payable	410,000	275,000	70,437	5,100	
Loans payable	2,268,558	7,739,616	_	_	
Net pension liability (see Note 12)	3,182,669	2,346,015	360,812	87,610	
Total long-term liabilities	6,140,605	10,749,686	459,249	90,718	
Total liabilities	8,269,605	14,176,105	498,020	102,251	
Deferred inflows of resources:					
Pension	23,615	103,946	3,462	4,699	
Total liabilities and deferred inflows of resources.	8,293,220	14,280,051	501,482	106,950	
Net position:					
Net investment in capital assets	53,090,675	69,412,183	12,840,226	518,548	
Restricted for capital projects	802,022	5,483,009			
Unrestricted	10,411,215	7,155,769	262,210	(30,551)	
Total net position	\$ 64,303,912	\$ 82,050,961	\$ 13,102,436	\$ 487,997	
			,102,.20	,,,,,,,	

Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds. Net position of business-type activities

2017 Enterprise Funds Total	2016 Enterprise Funds Total	2017 Governmental Activities - Internal Service Funds	2016 Governmental Activities - Internal Service Funds
\$ 19,995,960	\$ 18,249,683	\$ 1,763,717	\$ 1,897,681
21,453	17,272	-	-
3,051,258	2,725,491	1,074	577
121,093	127,128	54,284	56,842
822,908 24,012,672	834,895 21,954,469	7,255	6,398 1,961,498
24,012,072	21,934,409	1,826,330	1,901,498
17,266	15,929	-	-
6,285,031	5,989,837	-	-
6,638,003	5,469,887	-	-
143,757,425	144,864,558		
156,697,725	156,340,211		
180,710,397	178,294,680	1,826,330	1,961,498
10,088	49,083	-	-
2,406,524	1,790,169		
2,416,612	1,839,252		
251,783	382,833	8,366	80
52,158	4,646	-	-
149,599	137,923	-	-
69,408	56,449 17,272	-	-
21,453	17,272	43,018	29,673
793,000	778,100	45,016	29,073
183,663	226,781	_	_
307,560	314,952	_	-
1,235,000	1,930,000	-	-
2,542,099	2,444,207	-	-
5,605,723	6,293,163	51,384	29,753
769,978	639,300	-	-
685,000	1,920,000	-	-
10,008,174	12,550,273	-	-
5,977,106	4,602,384		
17,440,258	19,711,957	51,384	20.752
23,045,981	26,005,120	51,384	29,753
135,722	96,157	<u> </u>	
23,181,703	26,101,277	51,384	29,753
135,861,632	131,517,130	-	-
6,285,031	5,989,837	_	_
17,798,643	16,525,688	1,774,946	1,931,745
159,945,306	154,032,655	\$ 1,774,946	\$ 1,931,745
165,687	168,409		
\$ 160,110,993	\$ 154,201,064		

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017 (WITH COMPARATIVE TOTALS FOR 2016)

**Business-type Activities - Enterprise Funds** Nonmajor Water Pollution **Enterprise** Water Control **Funds** Airport **Operating revenues:** Charges for services . . . . . . . . . . . . . . . \$ \$ 9,563,139 \$ \$ 8,030,734 741,126 56,175 Other operating revenues . . . . . . . . . . 152,264 38,698 1,111 Total operating revenues. . . . . . . . . . . . 8,182,998 9,601,837 741,126 57,286 **Operating expenses:** Personal services . . . . . . . . . . . . . . . . 3,354,964 2,392,267 421,634 84,312 Contract services. . . . . . . . . . . . . . . . 145,588 58,489 463,401 1,218,731 Materials and supplies. . . . . . . . . . . . . 1,454,455 302,560 448,534 23,720 401,126 532,160 22,154 5,120 1,688,238 880,408 2,817,882 37,289 1,918,318 208,930 Total operating expenses. . . . . . . . . . . . 7,362,184 7,263,600 (1,177,192)Operating income (loss) . . . . . . . . . . . . 820,814 2,338,237 (151,644)**Nonoperating revenues (expenses):** Intergovernmental . . . . . . . . . . . . . . . 51,381 422,733 18,973 Interest income. . . . . . . . . . . . . . . . . . 102,549 102.843 Loss on disposal of capital assets . . . . . Interest and fiscal charges . . . . . . . . . . (103,030)(337,160)188,416 18,973 Total nonoperating revenues (expenses). . . . 50,900 Income (loss) before contributions and 871,714 2,526,653 (1,158,219)(151,644)709,593 807,510 1,804,764 Capital contributions. . . . . . . . . . . . . . . 399,280 103,000 Change in net position . . . . . . . . . . . . . . . . 1,581,307 3,334,163 1,045,825 (48,644)Net position at beginning of year . . . . . . 62,722,605 78,716,798 12,056,611 536,641 Net position at end of year. . . . . . . . . . . 64,303,912 82,050,961 13,102,436 487,997

Adjustment to reflect the consolidation of internal service funds activities related to enterprise funds.

Change in net position of business-type activities.

2017 Enterprise unds Total	2016 Enterprise unds Total	A	2017 vernmental ctivities - Internal rvice Funds	2016 Governmental Activities - Internal Service Funds		
\$ 18,391,174	\$ 18,816,804	\$	14,976	\$	13,783	
192,073	162,524		· -		39,483	
 18,583,247	18,979,328		14,976		53,266	
6,253,177	5,429,574		_		_	
1,886,209	2,448,901		153,515		123,671	
2,229,269	1,640,805		15,776		9,043	
960,560	1,038,866		_		-	
, -	-		13,345		-	
5,423,817	4,946,389		· -		-	
16,753,032	15,504,535		182,636		132,714	
 1,830,215	 3,474,793		(167,660)		(79,448)	
493,087	146,362		_		_	
205,392	104,573		10,861		5,133	
-	(218,671)		-		-	
(440,190)	(470,558)		_		-	
258,289	(438,294)		10,861		5,133	
2,088,504	3,036,499		(156,799)		(74,315)	
3,321,867	1,987,099		_		_	
502,280	 213,309		-		200,000	
5,912,651	5,236,907		(156,799)		125,685	
			1,931,745		1,806,060	
		\$	1,774,946	\$	1,931,745	
(2,722)	 7,956		_		_	
\$ 5,909,929	\$ 5,244,863					
 -,,-	 -,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,					

### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017 (WITH COMPARATIVE TOTALS FOR 2016)

**Business-type Activities - Enterprise Funds** Nonmajor Water Pollution **Enterprise Funds** Water Control Airport Cash flows from operating activities: 56,175 Cash received from customers. . . . . . . . . . . . . . . . . \$ 8,046,773 \$ 9,235,040 \$ 743,420 \$ Cash received from other operations . . . . . . . . . 152,264 38,698 1,111 Cash payments for personal services . . . . . . . . (2,827,051)(2.063,121)(335,416)(76,476)Cash payments for contract services. . . . . . . . . . (455,172)(1,212,920)(145,416)(58,363)Cash payments for materials and supplies . . . . . . (417,559)(471,832)(25,312)(1,433,629)(22,154)(401, 126)(532,160)(5,120)Cash payments for claims . . . . . . . . . . . . . . . . . . Net cash provided by (used in) 3.082.059 5,047,978 (231,398)(107,985)Cash flows from noncapital financing activities: Grants and contributions . . . . . . . . . . . . . . . . 51,381 422,733 18,973 399,280 103,000 Net cash provided by noncapital 51,381 422,733 418,253 103,000 Cash flows from capital and related financing activities: (1,256,076)(716,246)(1.943.682)1,804,764 Principal paid on bonds . . . . . . . . . . . . . . . . . (950,000)(980,000)Interest paid on bonds . . . . . . . . . . . . . . . . . . (27,074)(14,688)(256,596)(2,187,611)(68,606)(333,945)Net cash (used in) capital and related (2,558,352)(4,232,490)(138,918)Cash flows from investing activities: 95,178 94,213 95,178 94,213 Net cash provided by investing activities . . . . . Net increase (decrease) in cash and cash equivalents . . . . . . . . . . . . . . . . . . 670,266 1,332,434 47,937 (4,985)Cash and cash equivalents at beginning of year . . . 11,679,196 459,217 45,317 12,073,062 40,332 Cash and cash equivalents at end of year . . . . . . 12,349,462 13,405,496 507,154

2017 Enterprise Funds Total		2016 Enterprise unds Total	A	2017 vernmental ctivities - Internal rvice Funds	2016 Governmenta Activities - Internal Service Fund	
\$	18,081,408 192,073 (5,302,064)	\$ 18,859,974 162,524 (5,129,498)	\$	14,976 - -	\$	13,783 12,627
	(1,871,871) (2,348,332) (960,560)	(2,409,817) (1,690,284) (1,038,866)		(142,657) (16,647)		(133,675) (9,544)
	(900,300)	 (1,038,800)		<u>-</u>		(601)
	7,790,654	 8,754,033		(144,328)		(117,410)
	493,087 502,280	 146,362 213,309		- -		200,000
	995,367	 359,671		<u>-</u>		200,000
	(3,916,004)	(3,627,069)		-		-
	1,804,764	76,576		-		-
	(1,930,000) (41,762)	(2,088,500) (64,135)		-		-
	(2,444,207)	(2,350,297)		- -		-
	(402,551)	 (469,692)				
	(6,929,760)	 (8,523,117)				
	189,391	 95,195		10,364		4,764
	189,391	 95,195		10,364		4,764
	2,045,652	685,782		(133,964)		87,354
	24,256,792	23,571,010		1,897,681		1,810,327
\$	26,302,444	\$ 24,256,792	\$	1,763,717	\$	1,897,681

(Continued)

### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2017 (WITH COMPARATIVE TOTALS FOR 2016)

**Business-type Activities - Enterprise Funds Nonmajor** Water Pollution **Enterprise** Water Control Airport **Funds** Reconciliation of operating income (loss) to net cash provided by (used in) operating activities: Operating income (loss)......... \$ 820,814 2,338,237 (1,177,192)(151,644)Adjustments: 1,688,238 2,817,882 880,408 37,289 Changes in assets and liabilities: (Increase) decrease in accounts receivable . . . . . . 16,039 (328,099)2,294 (Increase) decrease in materials and 29,570 (9,453)(8,130)(Increase) decrease in prepayments. . . . . . . . . 3,026 2,711 172 126 Increase (decrease) in accounts payable. . . . . . . (15,168)(8,744)(105,546)(1,592)Increase (decrease) in accrued wages and benefits . . . . 14,258 (8,263)486 5,195 37.099 Increase (decrease) in compensated absences payable. 60,633 33,604 (8,050)Increase (decrease) in insurance deposits payable . . . 4,587 8,215 39 118 Increase in deposits held and due to others . . . . . . 7,450 7,450 Increase (decrease) in workers' compensation (90)(Increase) decrease in net pension asset . . . . . . . (1,247)(6)6 (Increase) in deferred outflows - pension. . . . . . . (414,688)(161,490)(34,830)(5,347)63,072 Increase (decrease) in deferred inflows - pension . . . . (24,359)(2,284)3,136 389,664 85,798 12,778 Increase in net pension liability . . . . . . . . . . . . . 886,482 3,082,059 5,047,978 (231,398)(107,985)Net cash provided by (used in) operating activities . . .

### **Non-cash Transactions:**

During 2017 and 2016, the Water fund received \$709,593 and \$996,730, respectively, in capital contributions of donated water lines from private developers.

During 2017 and 2016, the Water Pollution Control fund received \$807,510 and \$913,793, respectively, in capital contributions of donated sewer lines from private developers.

At December 31, 2017 and 2016, the Water fund purchased \$69,218 and \$18,916, respectively, in capital assets on account.

At December 31, 2017 and 2016, the Water Pollution Control fund purchased \$4,393 and \$3,002, respectively, in capital assets on account.

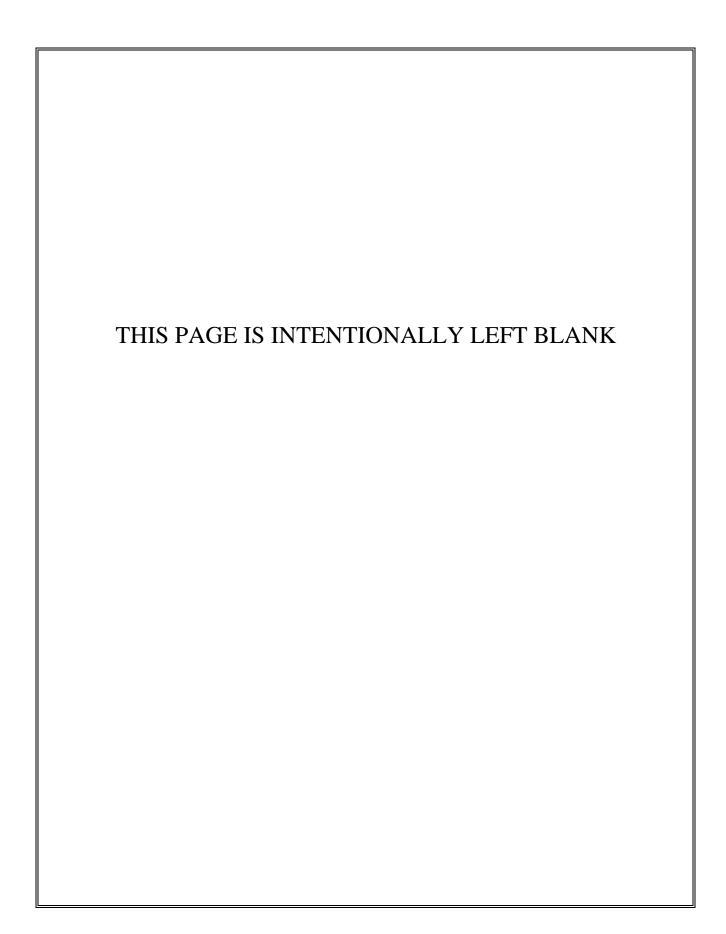
2017 Enterprise unds Total	2016 Enterprise Funds Total		2017 Governmental Activities - Internal Service Funds		2016 vernmental etivities - internal vice Funds
\$ 1,830,215	\$ 3,474,793	\$	(167,660)	\$	(79,448)
5,423,817	4,946,389		-		-
(309,766)	43,170		-		-
11,987	70,824		(857)		115
6,035	(77,663)		2,558		(1,704)
(131,050)	(120,303)		8,286		(8,916)
11,676	17,525		-		-
123,286	112,484		-		-
12,959	(26,038)		-		-
14,900	41,743		-		-
_	_		13,345		(27,457)
(1,337)	(2,832)		, <u>-</u>		-
(616,355)	(1,207,011)		-		_
39,565	36,680		-		_
1,374,722	1,444,272		-		-
\$ 7,790,654	\$ 8,754,033	\$	(144,328)	\$	(117,410)

### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2017

	Priva	ate-Purpose Trust	Agency		
Assets:					
Equity in pooled cash					
and investments	\$	156,803	\$	280,872	
Cash in segregated accounts		-		74,174	
Receivables:					
Accrued interest		138	-		
Total assets	\$	156,941	\$	355,046	
Liabilities:					
Accounts payable	\$	-	\$	20,595	
Deposits held and due to others				334,451	
Total liabilities			\$	355,046	
Net position:					
Held in trust for private cemetery care		156,941			
Total net position	\$	156,941			

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	Private-Purpose Trust	
Additions:		
Investment income	\$	1,300
Other		201
Total additions		1,501
Deductions:  Cemetery care		1,635 1,635
Change in net position		(134)
Net position at beginning of year		157,075
Net position at end of year	\$	156,941



### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 1 - DESCRIPTION OF THE CITY

The City of Findlay (the "City") was incorporated in 1838 under the laws of the State of Ohio. The City of Findlay is a statutory City operating under the Mayor/Council form of municipal government. Services provided include police, fire, recreation programs (including parks and an outdoor swimming pool), street repair and maintenance, water and wastewater treatment, engineering, airport, municipal court, work release facility and general administrative services. Except for water and sewage, the major utilities are provided by private entities.

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City's significant accounting policies are described below.

### A. Reporting Entity

The City's reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34</u>". The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements of the City are not misleading.

The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City. The City's Municipal Court is not legally separate from the City, nor does it possess separate corporate powers. As such, the operational activity of the City's Municipal Court is reflected in the general fund of the City. The operational activity of the Court is included in the City's reporting entity because of the significance of its operational and financial relationships with the City. The amount of fines and forfeitures collected by the Court that are disbursed to various State and local governments is reflected in an agency fund.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's Governing Board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; or (3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the City has no component units. The basic financial statements of the reporting entity include only those of the City (the primary government).

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the City.

### JOINTLY GOVERNED ORGANIZATIONS

### Hancock Metropolitan Housing Authority

The Hancock Metropolitan Housing Authority (the "Housing Authority") is a jointly governed organization between Hancock County and the City of Findlay. The Housing Authority was established under Section 3735.27 of the Ohio Revised Code to provide safe, decent and sanitary housing to the citizens. Two members of the Board of Trustees are appointed by the Hancock County Probate Court Judge, two members are appointed by the Mayor of the City of Findlay, and one member is appointed by the Hancock County Commissioners. Separate financial statements may be obtained from the Hancock Metropolitan Housing Authority, 1800 North Blanchard Street, Findlay, Ohio, 45840.

### Blanchard Valley Port Authority

The Blanchard Valley Port Authority (the "Port Authority") is a jointly governed organization between the City of Findlay and Hancock County. The Authority was established pursuant to Ohio Revised Code Section 4582.21. The purpose of the Port Authority is to provide for the improvement and economic development in Hancock County and the City of Findlay.

The Port Authority is governed by a Board of Directors consisting of seven appointed members. Three are appointed by the Mayor of the City of Findlay, with the consent of City Council, three are appointed by the Hancock County Commissioners, and one is a joint appointment.

The Port Authority may be dissolved at any time upon the enactment of an ordinance by the City of Findlay Council and resolution by the Hancock County Board of Commissioners provided that upon dissolution, any real or personal property or combination thereof which has been received from or made available by the City of Findlay or Hancock County shall be returned to the subdivision from which it was received or made available. In the event of the dissolution, after paying all expenses, debts or funds or any remaining real or personal property belonging to the Port Authority shall be distributed to the City of Findlay and Hancock County equally. Financial information for the Blanchard Valley Port Authority can be obtained from the Hancock County Auditor, 300 South Main Street, Findlay, Ohio 45840-3345.

### **Hancock Regional Planning Commission**

The Hancock Regional Planning Commission (the "Planning Commission") is a jointly governed organization between Hancock County and the City of Findlay. The Planning Commission provides professional planning services for the City and Hancock County. The Planning Commission is responsible for enforcement of the Hancock County subdivision regulations, lot splits, assistance to the villages and township zoning codes, zoning advisory and city planning reviews. The City and Hancock County appoint 10 and 12 members, respectively, to the Planning Commission Board. Separate financial statements may be obtained from the Hancock County Regional Planning Commission, 318 Dorney Plaza, Room 306, Findlay, Ohio, 45840.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **B.** Basis of Presentation

The City's BFS consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a detailed level of financial information.

Government-wide Financial Statements - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities. On the statement of activities, interfund services provided and used are not eliminated in the process of consolidation.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities and deferred inflows are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows is reported as fund balance.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following are the City's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Street maintenance and repair</u> - This fund is used to account for 92.5% of the City's share of gasoline taxes and motor vehicle license fees as required by state statute. Expenditures of this fund are for street maintenance and construction.

Other governmental funds of the City are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

 $\underline{Water}$  - This fund accounts for the operations of the City's water utility. Revenues are from user charges, based on the rates set by the Service Director. Major water construction and renovation projects are accounted for and financed in this fund.

<u>Water pollution control (sewer)</u> - This fund accounts for the operation of the City's sewer utility. Revenues are from user charges, based on rates set by City Council. Major sewer construction and renovation projects are accounted for and financed in this fund.

<u>Airport</u> - This fund accounts for the operation of the City's airport facility including hangar rentals, aircraft fuel sales, runway maintenance and other operations of the airport.

The other enterprise funds of the City are used to account for swimming pool and parking enforcement operations.

<u>Internal service funds</u> - The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds report on the operations of central stores, a liability self-insurance program and a workers' compensation self-insurance program.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's fiduciary funds are a private-purpose trust fund which accounts for monies in trusts to benefit specific cemetery lots as directed by the contributor and agency funds used to account for deposits held for the satisfactory completion of various projects, to account for the funds maintained by the Municipal Court that are due to other State and local governments, to account for income tax and tax increment financing payments collected on-behalf and due to other governments, and for unclaimed funds held and due to others.

### D. Measurement Focus and Basis of Accounting

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for sales and services. Operating expenses for the enterprise funds include personnel and other expenses related to the operations of the enterprise activities and operating expenses for the internal service funds include claims and administrative expenses for the self-insurance program and contracted services and materials and supplies expenses for the central stores operations. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Private-purpose trust funds are reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and deferred outflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty-one days following year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 6.B.). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6.A.). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income tax, State-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, fees and special assessments.

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, See Note 12 for deferred outflows of resources related the City's net pension liability. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2017, but which were levied to finance 2018 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the City, See Note 12 for deferred inflows of resources related to the City's net pension liability. This deferred inflow of resources is only reported on the government-wide statement of net position. In addition, deferred inflows of resources include a deferred gain on debt refunding. A deferred gain on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### F. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinances. The tax budget and certificate of estimated resources are required to be prepared on the cash basis by the County Budget Commission and are prepared solely to satisfy these statutory requirements. The appropriation ordinances, under which the City controls its expenditures, and an internal revenue budget, under which the City measures available resources, are prepared on the accrual/modified accrual basis, as appropriate. The certificate of estimated resources and the appropriation ordinances are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources as certified. The legal level of budgetary control is at the "personal services" and "other" objects within each department within each fund. All changes in departmental appropriations or changes between the "personal services" and "other" objects within a department require action by the City Council. Capital outlays are budgeted on a multi-year project basis over the life of the project. Only supplemental appropriations for capital outlays incurred during the year are included in the budgetary comparison statements/schedules.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On a GAAP-basis, the severance payout reserve fund and the city income tax administration fund are included as a component of the general fund; however, these funds have separate legally adopted budgets. Budgetary information for the general fund includes only the legally adopted budget for the general fund. These perspective differences are reported below:

### **Net Change in Fund Balance**

	 General		
Budget basis	\$ 176,579		
Funds budgeted elsewhere:	 (2,045,705)		
GAAP Basis	\$ (1,869,126)		

**Tax Budget** - A budget of estimated cash receipts is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. This document is prepared on the cash basis of accounting.

**Estimated Resources** - The County Budget Commission certifies its actions to the City by September 1. As part of this process, the City receives the official certificate of estimated resources that states the projected cash receipts of each Fund. On or about January 1, this certificate is amended to include any unencumbered cash balances from the preceding year. This document is prepared on the cash basis of accounting.

**Appropriations** - At the beginning of the fiscal year, an annual appropriation ordinance is passed for the period January 1 to December 31. Supplemental appropriations were made during the year as new information became available to provide for additional expenditures deemed necessary by the legislative authority.

At the end of the year, all unexpended and unencumbered balances of operating appropriations lapse and revert to the funds from which the appropriation was initially made, where they become subject to future appropriation while encumbered balances are carried forward as part of the next year's appropriation. The unexpended balances of capital and special assessment appropriations continue until the project is completed at which time any remaining appropriation reverts to the fund from which the appropriation was initially made. Annual appropriation ordinances are adopted for all governmental, proprietary, and fiduciary funds. However, budget disclosure in the BFS is only required for the general fund and major special revenue funds.

### G. Cash and Investments

To improve cash management, cash received by the City is pooled and invested in authorized investments (See Note 4). Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements. The City maintains depository accounts with financial institutions and deposits monies with the State Treasury Asset Reserve of Ohio (STAR) Plus. STAR Plus is a cash management program that provides Ohio political subdivisions with access to hundreds of FDIC insured banks in one account, offering participants full FDIC insurance up to \$100 million per account. Monies not maintained in depository accounts are invested.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

During 2017, investments were limited to Federal National Mortgage Association (FNMA) securities, Federal Farm Credit Bank (FFCB) securities, Federal Home Loan Bank (FHLB) securities, Federal Home Loan Mortgage Corporation (FHLMC) securities, U.S. Treasury Notes, STAR Ohio and nonnegotiable certificates of deposit. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as nonnegotiable certificates of deposit, are reported at cost.

During 2017, the City invested in STAR Ohio. STAR Ohio, is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For 2017, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Council has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during 2017 amounted to \$256,836, which includes \$96,507 assigned from other City funds as not all funds of the City receive interest earnings.

For purposes of the statement of cash flows, investments with an original maturity of three months or less are considered to be cash equivalents. In addition, all cash and investments of the cash management pool are considered to be cash equivalents because they are sufficiently liquid to permit withdrawal by the proprietary funds on demand. Investments with maturities greater than three months that are not part of the cash management pool are not considered to be cash equivalents.

An analysis of the City's investment account at year end is provided in Note 4.

### H. Inventories of Materials and Supplies

On government-wide and fund financial statements, inventories of supplies are reported at cost, inventories held for resale are reported at the lower of cost or market, and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when received. Inventories are accounted for using the purchase method on the fund statements and using the consumption method on the government-wide statements.

On the fund financial statements, reported materials and supplies inventory is equally offset by nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets. Inventory consists of expendable supplies held for consumption.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### I. Prepaids

Amounts recorded for prepaid items represent the unamortized portion of insurance policies that expire in 2018 or later. Governmental funds use the purchase method of accounting whereby insurance is recognized as an expenditure when purchased. Proprietary funds recognize insurance expense as it is incurred.

### J. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of storm sewers, streets, and traffic signals. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities.

The City's intangible assets include only purchased computer software. This asset class is reported separately from other capital assets classes reported in the capital asset schedule in Note 8. The City considers computer software (both purchased and internally generated) to be a non-depreciable capital asset. It is the City's policy that as long as annual maintenance and upgrades are purchased for the software, the software will be used indefinitely.

All reported capital assets are depreciated except for land, certain land improvements, computer software and construction in progress. Non-depreciable land improvements are improvements that are permanent and are not considered part of a structure and do not deteriorate over time. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type
	Activities	Activities
<u>Description</u>	Estimated Lives	<b>Estimated Lives</b>
Improvements other than buildings	20 - 50 years	20 - 50 years
Machinery and equipment	3 - 20 years	3 - 20 years
Utility plant in service	-	50 - 99 years
Utility lines in service	-	50 - 99 years
Infrastructure:		
Streets	10 years	-
Storm sewers	75 years	=
Traffic signals	25 years	=

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### **K.** Compensated Absences

Compensated absences of the City consist of vacation leave, sick leave, holivac (combination of holiday and vacation for individuals who are required to work holidays and non-standard hours), and compensatory time to the extent that payment to the employee for these absences is attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In conformity with GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave, holivac, and compensatory time is accrued if: a) the employee's rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination payments, as well as those employees expected to become eligible in the future in accordance with GASB Statement No. 16. Sick leave benefits are accrued using the "vesting" method in accordance with GASB Statement No. 16.

The total liability for vacation leave, sick leave, holivac, and compensatory time has been calculated using the pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or City Ordinance, plus applicable additional salary related payments.

Sick leave accumulates at the rate of 4.6 hours of sick leave for 80 hours of work completed. For non-contract employees, sick leave may be converted into cash only upon retirement or death with 10 or more years of service with the State or any of its political subdivisions at the rate of one fourth the value of the first 960 hours of accrued, unused sick leave credit. If applicable, accrued, unused sick leave will be paid in cash for one-half the value of all accrued sick leave credit in excess of 960 hours. Individuals with accumulated sick leave greater than 1,920 hours receive cash at the rate of one-half the total hours accumulated. Sick leave for individuals leaving the employment of the City prior to retirement or at retirement with less than 10 years of service remains with the City; however, this amount is not eligible to be paid out as part of an accumulated sick leave settlement. Contract employees are paid for their sick time based upon their current contracts.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

### L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements; and, all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences and the net pension liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

### M. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental funds are eliminated for reporting on the statement of activities.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the BFS.

#### N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council, which includes giving the City Auditor the authority to constrain monies for intended purposes. City Council has, by ordinance, authorized the City Auditor to assign fund balances for encumbrances outstanding at year-end.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### O. Minimum Fund Balance Policy

The City has established, via Council legislation, a minimum fund balance policy for unforeseen emergencies or revenue shortfalls and to eliminate the need for short-term borrowing for cash-flow needs. The City's minimum fund balance target was approximately 16.7% of the City's general fund expenditures. The minimum fund balance is to be maintained in the City's general fund unassigned fund balance.

### P. Budget Stabilization Arrangement

Pursuant to Ohio Revised Code Section 5705.13, the City has established a reserve balance account, in the City's general fund (referred to as the Rainy Day Account), to be used in emergencies for operational expenditures. The reserve account will not exceed five percent of the previous year's general fund revenues, as dictated by Ohio law. The balance of the reserve balance account at December 31, 2017 is \$1,000,000. This amount is reported as a component of unassigned fund balance in the general fund and unrestricted net position in the governmental activities.

### Q. Estimates

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

### R. Net Position

Net position represents the difference between assets plus deferred outflows of resources less liabilities plus deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on the use of resources either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

### S. Reimbursements

Reimbursements received from external sources outside of the City are reported as reimbursement revenue. Interfund activity is recorded as described in Note 2.M.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### T. Contributions of Capital

Contributions of capital in proprietary fund financial statements and for the governmental activities arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction. Capital contributions are reported as revenue in the proprietary fund financial statements and on the government-wide statement of activities.

### U. Unamortized Bond Premiums and Discounts/Accounting Gain or Loss

Bond premiums and discounts are amortized over the term of the bonds using the straight-line method. Bond premiums are presented as an addition to the face amount of the bonds. Bond discounts are presented as a reduction to the face amount of the bonds.

For advance refunding resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred outflow.

On the governmental fund financial statements, issuance costs, bond premiums, bond discounts, and deferred charges from refunding are recognized in the current period. The reconciliation between the bonds face value and the amount reported on the statement of net position is presented in Note 11.

### V. Interfund Balances

On fund financial statements, receivables and payables resulting from services provided from one fund to another is classified as "due to/from other funds". Receivables and payables resulting from interfund loans are classified as "interfund loans payable/receivable".

The City had no due to/from other funds or interfund loans payables/receivables at December 31, 2017.

### W. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2017.

### X. Comparative Information

Comparative total data for the prior year have been presented in selected sections of the financial statements in order to provide an understanding of the changes in the government's financial position and operations. The financial statements include certain prior-year summarized comparative information in total, but not by net position class. Such information does not include sufficient detail to constitute a presentation in conformity with GAAP. Accordingly, such information should be read in conjunction with the City's financial statements for the year ended December 31, 2017, from which the summarized information was derived.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### Y. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net positon have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

### **Change in Accounting Principles**

For 2017, the City has implemented GASB Statement No. 80, "Blending Requirements for Certain Component Units - An Amendment of GASB Statement No. 14", GASB Statement No. 81 "Irrevocable Split-Interest Agreements", and GASB Statement No. 82, "Pension Issues - An Amendment of GASB Statements No. 67, No. 68, and No. 73".

GASB Statement No. 80 amends the blending requirements for the financial statement presentation of component units. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The implementation of GASB Statement No. 80 did not have an effect on the financial statements of the City.

GASB Statement No. 81 improves the accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The implementation of GASB Statement No. 81 did not have an effect on the financial statements of the City.

GASB Statement No. 82 addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The implementation of GASB Statement No. 82 did not have an effect on the financial statements of the City.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Interim deposits are deposits in interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and,
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. High grade commercial paper for a period not to exceed 180 days in an amount not to exceed twenty-five percent of the City's interim monies available for investment; and,
- 8. Bankers acceptances for a period not to exceed 180 days and in an amount not to exceed twenty-five percent of the City's interim monies available for investment.

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio:
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and,
- 3. Obligations of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. In accordance with Ohio Revised Code, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City and must be purchased with the expectation that it will be held to maturity. The City's investment policy limits security purchases to those that mature within two years of the settlement date. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash with Fiduciary Agent: At year end, the City had \$604,500 on deposit with the Hancock County Treasurer. The data regarding insurance and collateralization can be obtained from the Hancock County Comprehensive Annual Financial Report for the year ended December 31, 2017. This amount is not included in the City's depository balance below.

Cash with Escrow Agent: At year end, the City had \$274,810 on deposit with financial institutions for retainage escrow accounts and bond and coupon payments. These amounts are included in the City's depository balance below.

Cash in Segregated Accounts: At year end, the City had \$288,412 deposited with a financial institution for monies related to the Revolving Loan special revenue fund (a nonmajor governmental fund), the Municipal Court agency fund, employee benefits, and for police special drug operations. These amounts are included in the City's depository balance below.

### **A.** Deposits with Financial Institutions

At December 31, 2017, the carrying amount of all City deposits was \$9,118,318 and the bank balance was \$10,141,946. Of the bank balance, \$2,762,846 was covered by the FDIC and \$7,379,100 was collateralized through the Ohio Pooled Collateral System (OPCS).

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City's investment policy on deposits requires that they be insured by FDIC or collateralized by the financial institution. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the City to a successful claim by the FDIC.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

### **B.** Investments

As of December 31, 2017, the City had the following investments and maturities:

			Investment Maturities							
Measurement/ Investment type		leasurement Value		6 months or 7 to 12 less months			13 to 18 months		19 to 24 months	
Fair Value:										
FFCB	\$	3,975,120	\$	-	\$	1,987,520	\$	1,987,600	\$	_
FHLB		1,992,610		999,550		-		-		993,060
FHLMC		3,987,360		1,996,320		1,991,040		-		_
FNMA		993,920		-		993,920		-		_
U.S. Treasury Notes		8,911,990		999,300		994,450		3,967,850		2,950,390
Amortized Cost:										
STAR Ohio	_	28,473,473		28,473,473	_		_		_	_
Total	\$	48,334,473	\$	32,468,643	\$	5,966,930	\$	5,955,450	\$	3,943,450

The weighted average length to maturity of investment is 0.41 years.

Fair Value Measurements: The City categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City's investments in federal agency securities (FFCB, FHLB, FHLMC, FNMA) and U.S. Treasury notes are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

Interest Rate Risk: The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The City's investment policy further limits security purchases to those that mature within two years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

Credit Risk: The City's investments in federal agency securities and U.S. Treasury notes were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The City's investment policy does not specifically address credit risk beyond requiring the City to only invest in securities authorized by State statute.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. In 2013, the City entered a third party custodial agreement as it pertains to investments to provide for the separation of the safekeeping and custody function from the investment function. By arranging to have securities held by a third party, the City can effectively minimize safekeeping or custodial risk in an investment transaction. With this agreement, investments are settled in a delivery-versus-payment (DVP) basis; at no point in time does the City not have either the cash or the investment. The federal agency securities and U.S. Treasury notes are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the City's name.

The City has no investment policy dealing with investment custodial credit risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the City Auditor or qualified trustee.

Concentration of Credit Risk: The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of each investment type held by the City at December 31, 2017:

Measurement/	M	easurement	
Investment type		Amount	% of Total
Fair Value:			
FFCB	\$	3,975,120	8.22
FHLB		1,992,610	4.12
FHLMC		3,987,360	8.25
FNMA		993,920	2.06
U.S. Treasury Notes		8,911,990	18.44
Amortized Cost:			
STAR Ohio		28,473,473	58.91
Total	\$	48,334,473	100.00

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

### C. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2017:

Cash and investments per note		
Carrying amount of deposits	\$	9,118,318
Investments		48,334,473
Cash with fiduciary agent		604,500
Total	\$	58,057,291
Cash and investments per statement of net position	<u>n</u>	
Governmental activities	\$	31,242,998
Business-type activities		26,302,444
Fiduciary funds		511,849
Total	\$	58,057,291

### **NOTE 5 - INTERFUND TRANSFERS**

Interfund transfers for 2017 consisted of the following as reported in the fund financial statements:

	Transfers From								
		_							
				Maintenance		Nonmajor			
<u>Transfers To</u>		General		and Repair	_	Governmental		Total	
General fund	\$	-	\$	75,751	\$	242,790	\$	318,541	
Street Maintenance and Repair		5,699,402		-		-		5,699,402	
Nonmajor governmental funds		638,991		-		129,798		768,789	
Airport fund		399,280		-		-		399,280	
Nonmajor enterprise funds		103,000					_	103,000	
Total	\$	6,840,673	\$	75,751	\$	372,588	\$	7,289,012	

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers between governmental funds are eliminated for reporting on the statement of activities. Net transfers between governmental funds and enterprise funds are reported as transfers on the statement of activities.

The \$75,751 transfer from the street maintenance and repair fund to the general fund is the return of monies previously provided for street projects from the city income tax fund (which is a component of the general fund). Once the projects are complete, any monies left over from the initial funding of the projects are returned to the fund which initially funded the projects.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 5 - INTERFUND TRANSFERS - (Continued)**

The \$242,790 transfer from the nonmajor governmental funds to the general fund consisted of two transfers. The first was a \$208,707 transfer from the debt service fund to return monies previously provided by the city income tax fund (which is a component of the general fund). As the debt obligations are satisfied, any monies remaining from the initial funding of those obligations are returned to the fund which initially funded the debt service payments. The second was a \$34,083 transfer from the capital improvement fund to finance municipal court improvement project being accounted for in the general fund.

The \$129,798 transfer from the nonmajor governmental funds to the nonmajor governmental fund was to move the collection of county permissive license tax to the debt service fund to pay debt service charges on debt issued for which the permissive license tax was levied.

### **NOTE 6 - TAXES**

### A. Property Tax

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established which is the case in Hancock County. Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2017 public utility property taxes became a lien December 31, 2016, are levied after October 1, 2017, and are collected in 2018 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Auditor collects property taxes on behalf of all taxing districts in the County, including the City of Findlay. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2017 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow of resources since the current taxes were not levied to finance 2017 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is reported as a deferred inflow of resources. The tax rate applicable to the 2017 operations was 3.2 mills. The assessed values of real and public utility property upon which 2017 property tax receipts were based are as follows:

Real property	\$ 799,170,680
Real and personal public utility	 40,016,210
Total assessed value	\$ 839,186,890

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 6 - TAXES - (Continued)**

### B. City Income Tax

The City levies an income tax of 1.00% on the gross salaries, wages, and other service compensation earned by residents of the City and to the earnings of nonresidents working within the City. The City income tax rate was and has been 1.00% since it was imposed on January 1, 1967. Effective January 1, 2010, the income tax rate had been increased to 1.25% for a period of three years and the temporary 0.25% tax increase ended at December 31, 2012. Beginning January 1, 2013, the City's income tax rate reverted back to 1.0%. This tax also applies to the net income of businesses operating within the City. The City also requires certain employers to remit withholding taxes on a monthly basis as opposed to a quarterly basis.

The receipts of the City income tax and the administrative costs associated with their collection are accounted for in the city income tax administration fund (a component of the general fund for financial reporting purposes). Income tax receipts, net of the related administrative costs, are disbursed, appropriated, and allocated in accordance with City Ordinance. For 2017, 80% was transferred to the general fund and 20% was restricted within the city income tax administration fund (a component of the general fund for financial reporting purposes) for capital improvements. For 2018, the percentages will remain the same as 2017 with 80% being transferred to the general fund and 20% being restricted within the city income tax administration fund (a component of the general fund for financial reporting purposes) for capital improvements. The allocation is determined by ordinance of Council and can be changed by Council at any time.

The city income tax administration fund is reported as a component of the general fund for GAAP reporting. As such, transfers between the city income tax administration fund and the general fund have been eliminated. The general fund reported income tax revenues of \$22,979,449 for 2017.

### C. Tax Abatements

As of December 31, 2017, the City provides property tax abatements through a Community Reinvestment Area (CRA) program.

<u>CRA</u> - Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

The City has entered into agreements to abate property taxes through this program. During 2017, the City's property tax revenues were reduced as a result of these agreements as follows:

		City
Tax Abatement Program	Taxe	es Abated
CRA	\$	22,380

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 7 - RECEIVABLES**

### A. Proprietary Funds

The City's receivables from outside parties at December 31, 2017, by fund, are shown as follows:

			N	Major Funds						
				Water				Internal		Total
		Pollution					Service			Proprietary
	_	Water	_	Control		Airport		Funds	_	Funds
Billed and unbilled										
charges for services	\$	1,097,356	\$	1,876,950	\$	38,911	\$	-	\$	3,013,217
Accrued interest - unrestricted		18,333	_	19,708	_			1,074	_	39,115
Total receivables, net of allowances	\$	1,115,689	\$	1,896,658	\$	38,911	\$	1,074	\$	3,052,332
Total due from outside parties	\$	1,115,689	\$	1,896,658	\$	38,911	\$	1,074	\$	3,052,332

Residents are billed on a bi-monthly basis for water and wastewater service with approximately one-half of the City's customers being billed each month. Unbilled service receivables are accrued based upon the consumption for the applicable area of the City during the related period. Accrued interest represents the amount of interest that has accrued on investments as of December 31, 2017. All receivables for the proprietary funds are expected to be collected within the subsequent year.

### **B.** Governmental Funds

The City's receivables from outside parties at December 31, 2017, by fund, are shown as follows:

		Major Funds							
			Street		]	Nonmajor		Total	
			Ma	aintenance	Go	vernmental	Governmental		
	=	General	a	nd Repair	_	Funds	_	Funds	
Income taxes	\$	5,973,710	\$	-	\$	-	\$	5,973,710	
Property taxes		2,171,471		-		503,512		2,674,983	
Hotel/motel taxes		128,031		-		-		128,031	
Economic development loans		-		-		442,928		442,928	
Special assessments		-		-		115,838		115,838	
Tax increment financing payments		-		-		150,894		150,894	
Miscellaneous		123,133		540		41,767		165,440	
Accrued interest - unrestricted	_	53,542		1,268		2,091		56,901	
Total receivables, net of allowances	\$	8,449,887	\$	1,808	\$	1,257,030	\$	9,708,725	
Due from other governments:									
Property tax rollbacks	\$	113,116	\$	-	\$	26,174	\$	139,290	
Local government funds		213,916		-		-		213,916	
Fuel tax		-		684,555		55,504		740,059	
Motor vehicle license fees		-		161,474		13,093		174,567	
Bureau of Worker's Compensation	_	5,663				<u>-</u>		5,663	
Total due from other governments	\$	332,695	\$	846,029	\$	94,771	\$	1,273,495	
Total due from outside parties	\$	8,782,582	\$	847,837	\$	1,351,801	\$	10,982,220	

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 7 - RECEIVABLES - (Continued)**

The stated receivable amounts are net of the applicable allowance for uncollectibles. Such allowance balances are not significant in relation to the respective receivable balances.

City income taxes accrued at December 31, 2017 represent income taxes due the City at year end. Delinquent income taxes represent interest, penalties, and additional taxes due as a result of audits of returns filed.

Property taxes accrued at December 31, 2017 represent the City's portion of 2018 taxes to be collected by the Hancock County Treasurer during 2017 based on the assessed value of property described in Note 6.A.

Hotel/Motel taxes accrued at December 31, 2017 represent 2017 transient lodging taxes due to the City at year end and collected in the first quarter of 2018 from hotels and motels located within the City's corporation limits.

Economic development loans receivable at December 31, 2017 reported in the Revolving Loan Fund (a nonmajor governmental fund) represent loans to qualified businesses for the purpose of economic development. These loans are being repaid over a number of years. During 2017, two loans to NCC-ET defaulted and have been removed from the loan receivable balance in the amount of \$102,379.

Special assessments represent amounts due from taxpayers for certain pavement, sidewalk, and storm sewer work performed by the City. Special assessments are collected over a number of years.

Tax increment financing payments accrued at December 31, 2017 represent 2017 service payments in lieu of taxes for improvement projects performed benefitting specific real estate parcels.

Accrued interest represents the amount of interest that has accrued on investments as of December 31, 2017.

Due from other governments in the general fund represents 2017 local government monies and property tax rollbacks (intergovernmental) anticipated to be received by the City from January 1, 2018 through June 30, 2018. In addition, the General fund has a receivable at December 31, 2017 for monies due to the City related to a refund from the Bureau of Worker's Compensation related to the 2017 premium payment.

Due from other governments in the special revenue funds represents 2017 motor vehicle license fees, gasoline excise taxes, and property tax rollbacks anticipated to be received by the City from January 1, 2018 to June 30, 2018.

The only receivables for the governmental funds that are not expected to be collected within the subsequent year are the special assessments and economic development loans which are collected over the life of the assessment or the life of the loan, respectively.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 8 - CAPITAL ASSETS

### A. Governmental activities

Governmental activities capital asset activity for the year ended December 31, 2017, was as follows:

	Balance			Balance
<b>Governmental activities:</b>	12/31/16	Additions	Disposals	12/31/17
Capital assets, not being depreciated:				
Land	\$ 8,875,082	\$ 18,000	\$ -	\$ 8,893,082
Nondepreciable land improvements	653,392	-	-	653,392
Computer software	788,201	-	-	788,201
Construction in progress	2,196,540	5,586,337	(1,705,858)	6,077,019
Total capital assets, not being depreciated	12,513,215	5,604,337	(1,705,858)	16,411,694
Capital assets, being depreciated:				
Buildings and improvements	12,374,322	-	-	12,374,322
Improvements other than buildings	7,858,567	1,064,113	(26,662)	8,896,018
Equipment	16,214,524	1,572,298	(256,019)	17,530,803
Infrastructure	116,700,687	4,048,549	(74,725)	120,674,511
Total capital assets, being depreciated	153,148,100	6,684,960	(357,406)	159,475,654
Less: accumulated depreciation:				
Buildings and improvements	(5,949,623)	(240,555)	-	(6,190,178)
Improvements other than buildings	(2,282,944)	(367,664)	26,662	(2,623,946)
Equipment	(11,097,643)	(1,152,831)	256,019	(11,994,455)
Infrastructure	(57,344,418)	(3,113,945)	74,725	(60,383,638)
Total accumulated depreciation	(76,674,628)	(4,874,995)	357,406	(81,192,217)
Total capital assets, being depreciated, net	76,473,472	1,809,965		78,283,437
Governmental activities capital assets, net	\$ 88,986,687	\$ 7,414,302	\$ (1,705,858)	\$ 94,695,131

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

## NOTE 8 - CAPITAL ASSETS - (Continued)

Depreciation expense was charged to functions/programs of the City as follows:

General government	\$	496,044
Security of persons and property		418,977
Transportation		3,482,444
Leisure time activities		410,718
Public health and welfare	_	56,029
Total depreciation expense		4,864,212
Accumulated depreciation on capital assets transferred from Internal service funds	_	10,783
Increase in accumulated depreciation	\$	4,874,995

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

## NOTE 8 - CAPITAL ASSETS - (Continued)

### B. Business-type activities

Business-type activities capital asset activity for the year ended December 31, 2017, was as follows:

		Balance						Balance
<b>Business-type activities:</b>	_	12/31/16	_	Additions	<u>I</u>	<u>Disposals</u>	_	12/31/17
Capital assets, not being depreciated:								
Land	\$	4,734,694	\$	4,470	\$	_	\$	4,739,164
Computer software		100,272		-		-		100,272
Construction in progress		634,921	_	1,571,516		(407,870)		1,798,567
Total capital assets, not being								
depreciated	_	5,469,887	_	1,575,986		(407,870)		6,638,003
Capital assets, being depreciated:								
Buildings		1,632,539		-		-		1,632,539
Utility plant in service		77,346,550		239,933		-		77,586,483
Utility lines in service		108,757,984		1,781,919		-		110,539,903
Improvements other than buildings		32,273,641		2,085,280		-		34,358,921
Machinery and equipment		12,663,258	_	313,395		(163,931)	_	12,812,722
Total capital assets, being								
depreciated		232,673,972	_	4,420,527		(163,931)		236,930,568
Less: accumulated depreciation:								
Buildings		(1,632,539)		-		-		(1,632,539)
Utility plant in service		(36,195,377)		(1,509,252)		-		(37,704,629)
Utility lines in service		(26,738,981)		(1,306,087)		-		(28,045,068)
Improvements other than buildings		(13,152,181)		(1,216,797)		-		(14,368,978)
Machinery and equipment	_	(10,090,336)	_	(1,391,681)		60,088	_	(11,421,929)
Total accumulated depreciation	_	(87,809,414)	_	(5,423,817)		60,088	_	(93,173,143)
Total capital assets, being								
depreciated, net		144,864,558	_	(1,003,290)		(103,843)		143,757,425
Business-type activities capital								
assets, net	\$	150,334,445	\$	572,696	\$	(511,713)	\$	150,395,428

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 8 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to the enterprise funds of the City as follows:

### **Business-type activities:**

Water	\$ 1,688,238
Water pollution control	2,817,882
Airport	880,408
Parking	6,452
Swimming pool	30,837
Total depreciation expense	\$ 5,423,817

### **NOTE 9 - RISK MANAGEMENT**

### A. Municipal Liability Self-Insurance Fund

During 1987, the City established a Self-Insurance Fund which has been recorded as part of the Internal Service Funds. This Self-Insurance Fund serves the purpose of handling, processing, and paying general municipality liability insurance claims in lieu of purchasing general municipality liability insurance.

The City's plan covers a limit of \$1,000,000 per occurrence for bodily injury liability and \$1,000,000 aggregate for property damage liability. No settlements have exceeded this insurance coverage in any of the past three years. The City is fully insured through premium-based insurance policies for most other types of insurance including building and contents, fleet, workers' compensation, public officials' liability, etc. There has been no significant reduction in coverage from the prior year.

The City's policy for reporting a claims liability is based on the requirements GASB Statement No. 10, "<u>Accounting and Financial Reporting for Risk Financing and Related Insurance Issues</u>", as amended by GASB Statement No. 30, "<u>Risk Financing Omnibus</u>", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. It is the opinion of the City's legal counsel that, as of December 31, 2017, there were no material outstanding claims pending for the Self-Insurance fund. Claims activity for 2017 and 2016 are as follows:

Year	nce at	Claims	rent Year and Changes Estimates	P	Claim ayments	nce at f Year
2017 2016	\$ -	\$	24,999 18,709	\$	(24,999) (18,709)	\$ -

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 9 - RISK MANAGEMENT - (Continued)**

### B. Individual Retrospective Workers' Compensation Plan

For the period 2010 through 2013, the City participated in the Ohio Bureau of Workers' Compensation (Bureau) Retrospective Rating Plan (the Plan). The alternative rating program requires the City to pay only administrative charges to the Bureau, and in turn the City assumes the responsibility of paying all claims incurred during the policy period for up to ten years. After the tenth year, the Bureau will assume any existing claim for its duration. The City will be charged an actuarial amount for the claims transferred to the Bureau. The City's stop-loss coverage through the Plan is limited to \$300,000 per claim with a stop-loss annual coverage aggregate of 200% of the experience premium if the City would not have participated in the Plan. The City discontinued participation in the individual retrospective rating plan effective January 1, 2014 and joined a group retrospective rating plan (described below). The City will continue to report activity related to the individual retrospective rating plan for a ten year period ending 2023.

The City's activity related to the Plan is accounted for in an internal service fund which will pay for all claims, claim reserves and administrative costs of the program. The internal service fund generates revenues by charging each fund a percentage rate determined by the City as recommended by its third party administrator for workers' compensation for the payroll during the reporting period. The claims liability of \$43,018 reported in the basic financial statements at December 31, 2017, is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claim. This liability has been reported as "workers' compensation payable" in the financial statements. Changes in the workers' compensation payable liability in 2017 and 2016 are as follows:

			Cu	rrent Year				
	В	alance at	Claims	and Changes		Claim	B	alance at
Year	Begin	ning of Year	in	in Estimates		ayments	End of Year	
2017	\$	29,673	\$	13,345	\$	-	\$	43,018
2016		57,130		(26,856)		(601)		29,673

### C. Group Retrospective Workers' Compensation Plan

The City participates in the Bureau's Group Retrospective Rating Plan. Under this plan, the City pays an individual annual premium to the Bureau and has the opportunity to receive retrospective premium adjustments based upon the combined performance of the group. Depending on that performance, the participating employers can receive either a premium refund or assessment. The Group Retrospective Rating Plan provides incentives to the group retro members to control and reduce losses.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 9 - RISK MANAGEMENT - (Continued)**

### D. Medical, Dental and Prescription Drug Benefits

The City is self-insured for medical, dental, vision and prescription drug benefits (the Program). The Program is administered through a third party administrator who manages and processes the claims. The City makes required payments to the third party administrator to reimburse them for the claim payments. The City's stop-loss coverage through the Program is limited to \$100,000 per claim with a stop-loss annual coverage aggregate that varies based upon the number of contracts in the Program. The City utilizes Findley Davies as its health benefits actuary. The City's policy for reporting a claims liability is based on the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. The City has reported a liability in both the fund and government-wide financial statements amounting to \$352,518 for estimated claims payments incurred and due at year-end. This liability has been reported as "insurance deposits payable" in the financial statements. Changes in the insurance deposits payable liability in 2017 and 2016 follows:

			C	urrent Year				
	В	alance at	Clain	s and Changes		Claim	В	alance at
Year	Begir	ning of Year	ir	in Estimates Payments		En	End of Year	
	,							
2017	\$	290,885	\$	3,757,464	\$	(3,695,831)	\$	352,518
2016		381,874		3,210,275		(3,301,264)		290,885

### NOTE 10 - RESTRICTED ASSETS

Restricted assets at December 31, 2017 are comprised of the following:

	Cash and vestments
Major governmental funds:	
General fund:	
Restricted for capital improvements	\$ 2,919,942
Total governmental activities	\$ 2,919,942
Major enterprise funds:	
Water fund:	
Restricted for capital improvements to utility lines	\$ 802,022
Water Pollution Control fund:	
Restricted for capital improvements to utility lines	 5,483,009
Total business-type activities	\$ 6,285,031

Restricted cash and investments in the governmental funds are equally offset by a fund balance commitment.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 11 - LONG-TERM OBLIGATIONS

### A. Governmental activities

In 2017, the following changes occurred in the City's governmental activities long-term obligations:

Governmental activities:	Interest Rate	Maturity	Balance	A 1122	D'accel	Balance	Amounts  Due in
	Kate	Date	12/31/16	Additions	Disposals	12/31/17	One Year
General obligation bonds							
Series 2011 energy bonds - Series A	2.96%	2019	\$ 208,541	\$ -	\$ (67,496)	\$ 141,045	\$ 69,494
Series 2011 energy bonds - Series B	5.40%	2026	518,005	-	-	518,005	-
Series 2016 HRC rehab refunding	0.95 - 4.00%	2033	2,170,000	-	(60,000)	2,110,000	45,000
Series 2016 CR 236 land acquisition refunding	0.95 - 4.00%	2033	640,000	-	(15,000)	625,000	15,000
Series 2016 CR 236 widening refunding	0.95 - 4.00%	2033	3,245,000	-	(75,000)	3,170,000	60,000
Series 2016 five plex (ball diamonds) refunding	0.95 - 4.00%	2033	450,000		(225,000)	225,000	225,000
Total general obligation bonds			7,231,546		(442,496)	6,789,050	414,494
Special assessment bonds							
Series 2012 Hunters Creek drainage	2.79%	2022	122,000		(19,000)	103,000	20,000
Total special assessment bonds			122,000		(19,000)	103,000	20,000
OPWC loans							
Crystal/Melrose intersection	0%	2024	54,000	-	(7,200)	46,800	7,200
Howard Street improvements	0%	2026	71,089		(7,483)	63,606	7,483
Total OPWC loans payable			125,089		(14,683)	110,406	14,683
Other long-term obligations							
Police and fire past service liability	4.30%	2035	950,946	-	(34,821)	916,125	36,317
Compensated absences			3,875,170	1,930,333	(1,740,777)	4,064,726	1,661,042
Net pension liability:							
OPERS			8,341,966	1,961,189	-	10,303,155	-
OP&F			25,018,483	810,227		25,828,710	
Total net pension liability			33,360,449	2,771,416		36,131,865	
Total other long-term obligations			38,186,565	4,701,749	(1,775,598)	41,112,716	1,697,359
Total governmental activities							
long-term obligations			45,665,200	4,701,749	(2,251,777)	48,115,172	2,146,536
Add: Unamortized premium on bond issue			377,633		(22,886)	354,747	
Total reported on the statement of net position			\$ 46,042,833	\$ 4,701,749	\$ (2,274,663)	\$ 48,469,919	\$ 2,146,536

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

### Series 2011 Energy Bonds

On June 30, 2011, the City issued \$518,006 of energy improvement bonds - Series 2011A and \$518,005 of energy improvement bonds - Series 2011B to finance energy efficiency and conservation systems in the City. The bonds were issued through the State of Ohio Air Quality Development Authority (the "Authority"). On June 30, 2011, the City entered into a loan agreement with the Authority whereby the City agreed to pay the debt service payments on the bonds issued by the Authority. The Series B bonds are qualified energy bonds whose interest is partially subsidized by the federal government. The full amount of the interest expenditure is reported on the financial statements and the interest subsidy is reported as intergovernmental revenue. During 2017, the City received interest subsidies totaling \$17,211 from the federal government related to the Series B bonds. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The bonds pay interest semiannually on June 1 and December 1 of each year and mature on December 1, 2019 (Series A bonds) and December 1, 2026 (Series B bonds). These bonds are general obligations of the City for which the full faith and credit of the City are pledged for repayment.

During 2017, the City made \$67,496 in principal payments on the Series A bonds leaving a liability of \$141,045 at year end. During 2017, the City made no principal payments on the Series B bonds with the liability remaining at \$518,005 at year end.

### Series 2016 Various Purpose Refunding Bonds (HRC/CUBE Rehab Portion)

On August 17, 2016, the City issued \$6,505,000 of various purpose refunding bonds (\$2,685,000 Series 2016A and \$3,820,000 Series 2016B) to advance refund the Series 2008 various purpose general obligation bonds. A portion of the proceeds, \$2,170,000, were issued for the purpose of advance refunding the remaining portion of the Series 2008 various purpose bonds (HRC/CUBE Rehab Portion). Proceeds of the Series 2016 issue were deposited into an escrow fund to provide for the retirement of the Series 2008 various purpose bonds (HRC/CUBE Rehab Portion). The refunded bonds are not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

The refunding issue is comprised of current interest serial and term bonds, par value \$2,170,000. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2033. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$188,765. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

### Series 2016 Various Purpose Refunding Bonds (County Road 236 Land Acquisition Portion)

On August 17, 2016, the City issued \$6,505,000 of various purpose refunding bonds (\$2,685,000 Series 2016A and \$3,820,000 Series 2016B) to advance refund the Series 2008 various purpose general obligation bonds. A portion of the proceeds, \$640,000, were issued for the purpose of advance refunding the remaining portion of the Series 2008 various purpose bonds (County Road 236 Land Acquisition Portion). Proceeds of the Series 2016 issue were deposited into an escrow fund to provide for the retirement of the Series 2008 various purpose bonds (County Road 236 Land Acquisition Portion). The refunded bonds are not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

The refunding issue is comprised of current interest serial and term bonds, par value \$640,000. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2033. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$46,223. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

### Series 2016 Various Purpose Refunding Bonds (County Road 236 Widening Portion)

On August 17, 2016, the City issued \$6,505,000 of various purpose refunding bonds (\$2,685,000 Series 2016A and \$3,820,000 Series 2016B) to advance refund the Series 2008 various purpose general obligation bonds. A portion of the proceeds, \$3,245,000, were issued for the purpose of advance refunding the remaining portion of the Series 2008 various purpose bonds (County Road 236 Widening Portion). Proceeds of the Series 2016 issue were deposited into an escrow fund to provide for the retirement of the Series 2008 various purpose bonds (County Road 236 Widening Portion). The refunded bonds are not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

The refunding issue is comprised of current interest serial and term bonds, par value \$3,245,000. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2033. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$221,283. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

### Series 2016 Various Purpose Refunding Bonds (5-Plex Portion)

On August 17, 2016, the City issued \$6,505,000 of various purpose refunding bonds (\$2,685,000 Series 2016A and \$3,820,000 Series 2016B) to advance refund the Series 2008 various purpose general obligation bonds. A portion of the proceeds, \$450,000, were issued for the purpose of advance refunding the remaining portion of the Series 2008 various purpose bonds (5-Plex Portion). Proceeds of the Series 2016 issue were deposited into an escrow fund to provide for the retirement of the Series 2008 various purpose bonds (5-Plex Portion). The refunded bonds are not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

The refunding issue is comprised of current interest serial and term bonds, par value \$450,000. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2033. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

The reacquisition price exceeded the net carrying amount of the old debt by \$20,792. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

### **Special Assessment Bonds**

The City has one special assessment bond outstanding at year end. Special assessments bonds were issued to provide various improvements throughout the City. The bonds will be repaid by tax assessments against the property owner whose benefits from the improvements exceed that of the general public. The bonds are secured by the full faith and credit of the City. In the event that an assessed property owner fails to make payments, the City will be required to pay the related debt. Interest on these bonds is payable semiannually at stated interest rates. The principal and interest payments are made from the debt service fund (a nonmajor governmental fund).

### Ohio Public Works Commission (OPWC) Loans

The City has entered into loan agreements with the OPWC to finance Crystal/Melrose intersection improvements and Howard Street improvements. These loans are interest free and have twenty year terms. The OPWC loans may not be prepaid or retired prior to their scheduled maturity. The OPWC loans are being retired out of the debt service fund (a nonmajor governmental fund).

### Police and Fire Past Service Liability

The City's accrued past service liability to the Ohio Police and Fire Pension Fund (OP&F) was determined and became a legal obligation to the State at the date the City became a participant in OP&F. The City pays this liability in semiannual installments of \$37,435 each, including principal and interest, through the year 2035. This liability has been recorded as a governmental activities long-term obligation using an implicit interest rate of approximately 4.3%. The principal and interest payments are recorded in the security of persons and property expenditures in the general fund on the governmental fund statements.

### **Compensated Absences**

Compensated absences consist of vacation, holivac compensatory time and floating holiday balances due and payable at year-end. In addition, estimated sick time (severance) payments are also included as described in Note 2.K. Compensated absences will be paid from the general fund and the street maintenance and repair fund.

### **Net Pension Liability**

The City pays obligations related to employee compensation from the fund benefitting from their services. See Note 12 for further information.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

### Future Debt Service Requirements

The following is a schedule of future principal and interest payments to retire the governmental activities bonds and loans and police and fire past service liability outstanding at December 31, 2017:

Year Ending		General Obligation Bonds									
December 31,	_	Principal		Interest	Total						
2018	\$	414,494	\$	211,795	\$	626,289					
2019		411,551		205,598		617,149					
2020		425,021		197,896		622,917					
2021		421,308		187,815		609,123					
2022		427,618		177,432		605,050					
2023 - 2027		2,239,058		681,396		2,920,454					
2028 - 2032		2,015,000		304,578		2,319,578					
2033	_	435,000		16,252		451,252					
Totals	\$	6,789,050	\$	1,982,762	\$	8,771,812					

Year Ending December 31,	<u>-</u>	Sp Principal	_	OPWC Loans Principal		
2018	\$	20,000	\$ 2,873	\$ 22,873	\$	14,683
2019		20,000	2,316	22,316		14,683
2020		21,000	1,758	22,758		14,683
2021		21,000	1,172	22,172		14,684
2022		21,000	586	21,586		14,683
2023 - 2026	_		 	<u> </u>		36,990
Totals	\$	103,000	\$ 8,705	\$ 111,705	\$	110,406

Year Ending		Police and Fire Past Service Liability								
December 31,	_	Principal		Interest	_	Total				
2018	\$	36,317	\$	38,553	\$	74,870				
2019		37,877		36,993		74,870				
2020		39,504		35,366		74,870				
2021		41,200		33,670		74,870				
2022		42,970		31,900		74,870				
2023 - 2027		244,170		130,180		374,350				
2028 - 2032		301,309		73,041		374,350				
2033 - 2035		172,778	_	11,030		183,808				
Totals	\$	916,125	\$	390,733	\$	1,306,858				

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

## NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

### **B.** Business-type activities

During 2017, the following changes occurred in the City's business-type activities long-term obligations:

	Interest	Maturity	Balance			Balance	Due in
<b>Business-type activities:</b>	Rate	Date	12/31/16	Additions	<u>Disposals</u>	12/31/17	One Year
General obligation bonds:							
Series 2011 water refunding	1.95%	2018	\$ 485,000	\$ -	\$ (240,000)	\$ 245,000	\$ 245,000
Series 2014 water refunding	0.96%	2018	625,000	-	(310,000)	315,000	315,000
Series 2014 northern corridor							
sewer refunding	0.96%	2017	710,000	-	(710,000)	-	-
Series 2014 sewer bar screens	0.96%	2019	820,000	-	(270,000)	550,000	275,000
Series 2014 water clear wells	0.96%	2019	1,210,000		(400,000)	810,000	400,000
Total general obligation bonds			3,850,000		(1,930,000)	1,920,000	1,235,000
OWDA loans:							
Bright Road interceptor and							
sewer separation	1.73%	2023	1,307,578	-	(191,761)	1,115,817	195,092
Sewer system improvements	4.36%	2021	10,898,558	-	(1,995,850)	8,902,708	2,083,817
Water plant improvements	3.25%	2026	2,336,782		(201,258)	2,135,524	207,852
Total OWDA loans			14,542,918		(2,388,869)	12,154,049	2,486,761
OPWC loans	0%	2019-2029	451,562		(55,338)	396,224	55,338
Other long-term obligations:							
Compensated absences			954,252	445,542	(322,256)	1,077,538	307,560
Net pension liability - OPERS:							
Water			2,296,187	886,482	-	3,182,669	-
Water Pollution Control			1,956,351	389,664	-	2,346,015	-
Airport			275,014	85,798	-	360,812	-
Parking			74,832	12,778		87,610	
Total net pension liability - OPERS			4,602,384	1,374,722		5,977,106	
Total other long-term obligations			5,556,636	1,820,264	(322,256)	7,054,644	307,560
Total business-type activities							
long-term obligations			\$ 24,401,116	\$ 1,820,264	\$ (4,696,463)	\$ 21,524,917	\$ 4,084,659

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

### Series 2011 Waterworks Improvement Refunding Bonds

On September 30, 2011, the City issued \$1,625,000 in waterworks improvement refunding bonds to currently refund the balance of the Series 1998 water improvement bonds. The remaining Series 1998 bonds were callable and have been retired through the current refunding.

The current refunding issue is comprised of current interest serial bonds, par value \$1,625,000. During 2017, the City made principal payments of \$240,000 on these bonds leaving a liability of \$245,000. Principal and interest payments are being made from the water fund. The refunding bonds pay interest semiannually on June 1 and December 1 of each year and mature on December 1, 2018. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$51,681. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

### Series 2014 Various Purpose Bonds (Water Refunding Portion)

On April 3, 2014, the City issued \$7,935,000 in various purpose general obligation bonds to fund water and sewer projects and to currently refund previously issued bonds. A portion of the proceeds, \$1,518,000, were issued for the purpose of currently refunding the remaining portion of the Series 2003 various purpose bonds (water refunding portion). Proceeds of the Series 2014 issue were deposited into an escrow fund to provide for the retirement of the Series 2004 various purpose bonds (water refunding portion). The refunded bonds were not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

The refunding issue is comprised of current interest serial bonds, par value \$1,518,000. During 2017, the City made \$310,000 in principal payments on these bonds leaving a liability of \$315,000 at year end. Principal and interest payments are made from the water fund. The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2018. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$29,562. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

### Series 2014 Various Purpose Bonds (Northern Corridor Sewer Refunding Portion)

On April 3, 2014, the City issued \$7,935,000 in various purpose general obligation bonds to fund water and sewer projects and to currently refund previously issued bonds. A portion of the proceeds, \$2,147,000, were issued for the purpose of currently refunding the remaining portion of the Series 2004 various purpose bonds (northern corridor sewer refunding portion). Proceeds of the Series 2014 issue were deposited into an escrow fund to provide for the retirement of the Series 2004 various purpose bonds (northern corridor sewer refunding portion). The refunded bonds were not included in the City's outstanding debt since the City has satisfied its obligations through the current refunding (insubstance defeased). The assets held in trust as a result of the current refunding are not included in the financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

The refunding issue is comprised of current interest serial bonds, par value \$2,147,000. During 2017, the City made \$710,000 in principal payments on these bonds retiring the liability at year end. Principal and interest payments are made from the water pollution control fund. The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2017. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$161,383. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

### Series 2014 Various Purpose Bonds (Sewer Bar Screens Portion)

On April 3, 2014, the City issued \$7,935,000 in various purpose general obligation bonds to fund water and sewer projects and to refund previously issued bonds. A portion of the proceeds, \$1,350,000, were issued for the purpose of designing and installing bar screens for the oxidation ditches at the wastewater treatment plant and making related improvements to the municipal sewer system, including acquiring all necessary appurtenances thereto.

The refunding issue is comprised of current interest serial bonds, par value \$1,350,000. During 2017, the City made \$270,000 in principal payments on these bonds leaving a liability of \$550,000 at year end. Principal and interest payments are made from the water pollution control fund. The bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2019. These bonds are general obligations of the City for which the full faith and credit of the City are pledged for repayment.

### Series 2014 Various Purpose Bonds (Water Clear Wells Portion)

On April 3, 2014, the City issued \$7,935,000 in various purpose general obligation bonds to fund water and sewer projects and to currently refund previously issued bonds. A portion of the proceeds, \$2,000,000, were issued for the purpose of modifying, repairing and/or replacing clear wells at the water treatment plant and making related improvements to the municipal water system, including all appurtenances thereto.

The refunding issue is comprised of current interest serial bonds, par value \$2,000,000. During 2017, the City made \$400,000 in principal payments on these bonds leaving a liability of \$810,000 at year end. Principal and interest payments are made from the water fund. The bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2019. These bonds are general obligations of the City for which the full faith and credit of the City are pledged for repayment.

### Ohio Water Development Authority (OWDA) Loans

The City is eligible to borrow funds under the water pollution control loan fund agreement (WPCLFA) with the Ohio Water Development Authority to pay the approved eligible project costs of designing improvements to and extensions of the City's municipal sewerage system, including main sewer lines and additions to the City's water pollution control plant. In addition, the City has also borrowed funds through the OWDA (not part of the WPCLFA) to finance water treatment plant improvements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

On October 28, 1999, the City entered into a financing agreement with OWDA under the WPCLFA to borrow \$32,470,000 for sewer system improvements. The loan bears interest at 4.36% with principal and interest payments due semi-annually on January 1 and July 1 of each year. Effective January 1, 2016, the City will begin receiving a 3.0% interest subsidy from the OWDA on this loan effectively reducing the interest rate to 1.36%. The term of the loan is 20 years and payments on the loan began in 2001 after the borrowing was complete. Principal and interest payments are made from the water pollution control fund.

On August 30, 2001, the City entered into an additional financing agreement with OWDA under the WPCLFA to borrow \$3,597,546 for Bright Road interceptor and sewer separation. The loan bears interest at 1.73%, with principal and interest payments due semi-annually on January 1 and July 1 of each year. The term of the loan is 20 years and payments on the loan began in 2003 after the borrowing was complete. Principal and interest payments are made from the water pollution control fund.

On December 8, 2005, the City entered into a financing agreement with OWDA to borrow \$4,029,589 for water treatment plant improvements. The loan bears interest at 3.25% with principal and interest payments due semi-annually on January 1 and July 1 of each year. Effective January 1, 2016, the City will begin receiving a 3.0% interest subsidy from the OWDA on this loan effectively reducing the interest rate to 0.25%. The term of the loan is 20 years and payments on the loan began in 2006 after the borrowing was complete. Principal and interest payments are made from the water fund.

### Ohio Public Works Commission (OPWC) Loans

The City has entered into loan agreements with the OPWC to finance various water improvement projects. All OPWC loans are interest free and have twenty year terms. The OPWC loans are being retired out of the water fund.

### Compensated Absences

Compensated absences consist of vacation, holivac, compensatory time and floating holiday balances due and payable at year-end. In addition, estimated sick time (severance) payments are also included as described in Note 2.K). Compensated absences will be paid from the water fund, water pollution control fund, airport fund and the parking fund (a nonmajor enterprise fund).

### **Net Pension Liability**

The City pays obligations related to employee compensation from the fund benefitting from their services. See Note 12 for further information.

### Future Debt Service Requirements

The following is a schedule of the future principal and interest payments to retire the business-type activities long-term bonds and loans at December 31, 2017:

Year												
Ending	General Obligation Bonds											
December 31,	_	Principal	-	Interest	_	Total						
2018	\$	1,235,000	\$	20,858	\$	1,255,858						
2019		685,000		6,576		691,576						
Totals	\$	1,920,000	\$	27,434	\$	1,947,434						

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

Year Ending	OWDA Loans							OPWC Loans		
December 31,	_	Principal		Interest		Total		Principal		
2018	\$	2,486,761	\$	332,604	\$	2,819,365	:	\$	55,338	
2019		2,588,807		259,732		2,848,539			55,339	
2020		2,695,181		183,809		2,878,990			47,413	
2021		2,806,073		104,706		2,910,779			47,413	
2022		445,469		40,658		486,127			42,405	
2023 - 2027		1,131,758		71,465		1,203,223			129,612	
2028 - 2029				_		<u>-</u>			18,704	
Totals	\$	12,154,049	\$	992,974	\$	13,147,023		\$	396,224	

### **NOTE 12 - DEFINED BENEFIT PENSION PLANS**

### Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits or overfunded benefits is presented as a long-term *net pension liability* or *net pension asset*, respectively, on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *due to other governments* on both the accrual and modified accrual bases of accounting.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 2.25%.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 2.25% COLA adjustment on the defined benefit portion of their benefit.

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	
	and Local	
2017 Statutory Maximum Contribution Rates		
Employer	14.0	%
Employee	10.0	%
2017 Actual Contribution Rates		
Employer:		
Pension	13.0	%
Post-employment Health Care Benefits	1.0	%
Total Employer	14.0	%
Employee	10.0	%

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$1,311,064 for 2017. Of this amount, \$51,992 is reported as accrued wages and benefits payable and due to other governments.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

#### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at <a href="www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police		Firefighters		
2017 Statutory Maximum Contribution Rates					
Employer	19.50	%	24.00	%	
Employee	12.25	%	12.25	%	
2017 Actual Contribution Rates					
Employer:					
Pension	19.00	%	23.50	%	
Post-employment Health Care Benefits	0.50	%	0.50	%	
Total Employer	19.50	%	24.00	%	
Employee	12.25	%	12.25	%	

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,789,269 for 2017. Of this amount \$70,473 is reported as accrued wages and benefits payable and due to other governments.

In addition to current contributions, the City pays installments on a specific liability of the City incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2017, the specific liability of the City was \$916,125 payable in semi-annual payments through the year 2035.

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#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS Traditional Pension Plan, Combined Plan and Member-Directed Plan, respectively, were measured as of December 31, 2016, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2016, and was determined by rolling forward the total pension liability as of January 1, 2016, to December 31, 2016. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

			OPERS -		
	OPERS -	OPERS -	Member-		
	Traditional	Combined	Directed	OP&F	Total
Proportion of the net					
pension liability/asset					
prior measurement date	0.07473100%	0.09158000%	0.06192200%	0.38890400%	
Proportion of the net					
pension liability/asset					
current measurement date	0.07169300%	0.08399500%	0.06782200%	0.40778600%	
Change in proportionate share	(0.00303800)%	(0.00758500)%	0.00590000%	0.01888200%	
	: <del></del>				
Proportionate share of the net					
pension liability	\$ 16,280,261	\$ -	\$ -	\$ 25,828,710	\$ 42,108,971
Proportionate share of the net					
pension (asset)	-	(46,748)	(283)	-	(47,031)
Pension expense	3,387,866	33,775	348	3,332,808	6,754,797

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		OPERS - Fraditional	_	PERS -	N	PERS - Member- Directed		OP&F	Total
<b>Deferred outflows of resources:</b>									
Differences between expected									
and actual experience	\$	22,067	\$	-	\$	2,876	\$	7,307	\$ 32,250
Net difference between projected and actual earnings on pension									
plan investments		2,424,504		11,408		245		2,511,733	4,947,890
Changes of assumptions		2,582,246		11,394		318		-	2,593,958
Changes in employer's proportionate percentage/difference between employer contributions and									
proportionate share of contributions		90,916		-		-		798,654	889,570
City contributions subsequent to									
the measurement date		1,223,738	-	42,902		44,424		1,789,269	 3,100,333
Total deferred outflows of resources	\$	6,343,471	\$	65,704	\$	47,863	\$	5,106,963	\$ 11,564,001
Deferred inflows of resources: Differences between expected and actual experience	\$	96,891	\$	23,909	\$	-	\$	59,469	\$ 180,269
Changes in employer's proportionate percentage/difference between employer contributions and proportionate share of contributions		349,017		_		_		53,633	402,650
Total deferred inflows of resources	\$	445,908	\$	23,909	\$		\$	113,102	\$ 582,919
	_						_		

\$3,100,333 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2018.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

		OPERS -	OPERS -	OPERS - Member-		
	T	<u> raditional</u>	 Combined	Directed	OP&F	 Total
Year Ending December 31:						
2018	\$	1,923,268	\$ 2,214	\$ 503	\$ 1,097,907	\$ 3,023,892
2019		1,971,747	2,214	503	1,097,907	3,072,371
2020		849,881	1,723	488	868,736	1,720,828
2021		(71,068)	(2,319)	399	(27,989)	(100,977)
2022		(3)	(1,894)	412	152,290	150,805
Thereafter		-	(3,045)	1,134	15,741	13,830
Total	\$	4,673,825	\$ (1,107)	\$ 3,439	\$ 3,204,592	\$ 7,880,749

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2016, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. In 2016, the Board's actuarial consultants conducted an experience study for the period 2011 through 2015, comparing assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions, with the most notable being a reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, for the defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Wage inflation
Future salary increases, including inflation
COLA or ad hoc COLA

Investment rate of return Actuarial cost method 3.25%
3.25% to 10.75% including wage inflation
Pre 1/7/2013 retirees: 3.00%, simple
Post 1/7/2013 retirees: 3.00%, simple
through 2018, then 2.15% simple
7.50%
Individual entry age

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Mortality rates are based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2016, OPERS managed investments in four investment portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The 401(h) Health Care Trust portfolio was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. The Defined Benefit portfolio historically included the assets of the Member-Directed retiree medical accounts funded through the VEBA Trust. However, the VEBA Trust was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio is 8.3% for 2016.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2016 and the long-term expected real rates of return:

		Weighted Average Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return (Arithmetic)
Fixed income	23.00 %	2.75 %
Domestic equities	20.70	6.34
Real estate	10.00	4.75
Private equity	10.00	8.97
International equities	18.30	7.95
Other investments	18.00	4.92
Total	100.00 %	5.66 %

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Discount Rate - The discount rate used to measure the total pension liability/asset was 7.50%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. A discount rate of 8.00% was used in the previous measurement period. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.50%, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.50%) or one-percentage-point higher (8.50%) than the current rate:

			Current	
	1% Decrease (6.50%)	Di	scount Rate (7.50%)	1% Increase (8.50%)
	(0.30%)		(7.30%)	(8.30%)
City's proportionate share				
of the net pension liability (asset):				
Traditional Pension Plan	\$ 24,871,736	\$	16,280,261	\$ 9,120,783
Combined Plan	3,360		(46,748)	(85,675)
Member-Directed Plan	678		(283)	(678)

#### Actuarial Assumptions – OP&F

OP&F's total pension liability as of December 31, 2016 is based on the results of an actuarial valuation date of January 1, 2016, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2016, are presented below:

Valuation date	January 1, 2016
Actuarial cost method	Entry age normal
Investment rate of return	8.25%
Projected salary increases	4.25% - 11.00%
Payroll increases	3.75%
Inflation assumptions	3.25%
Cost of living adjustments	2.60% and 3.00% simple

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed for the five-year period ended December 31, 2016. The recommended assumption changes based on this experience study were adopted by OP&F's Board and were effective beginning with the January 1, 2017 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2016 are summarized below:

Asset Class	Target Allocation	10 Year Expected Real Rate of Return **	30 Year Expected Real Rate of Return **
Cash and Cash Equivalents	- %		
Domestic Equity	16.00	4.46 %	5.21 %
Non-US Equity	16.00	4.66	5.40
Core Fixed Income *	20.00	1.67	2.37
Global Inflation			
Protected Securities *	20.00	0.49	2.33
High Yield	15.00	3.33	4.48
Real Estate	12.00	4.71	5.65
Private Markets	8.00	7.31	7.99
Timber	5.00	6.87	6.87
Master Limited Partnerships	8.00	6.92	7.36
-			
Total	120.00 %		

Note: assumptions are geometric.

OP&F's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

<sup>\*</sup> levered 2x

<sup>\*\*</sup> numbers include inflation

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Discount Rate - The total pension liability was calculated using the discount rate of 8.25%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25%), or one percentage point higher (9.25%) than the current rate.

	Current						
	1% Decrease	1% Decrease Discount Rate					
	(7.25%)	(8.25%)	(9.25%)				
City's proportionate share							
of the net pension liability	\$ 34,400,842	\$ 25,828,710	\$18,563,796				

Changes Between Measurement Date and Report Date - In October 2017, the OP&F Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of January 1, 2017. The most significant change is a reduction in the discount rate from 8.25% to 8.00%. Although the exact amount of these changes is not known, it has the potential to impact to the City's net pension liability.

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS**

#### A. Ohio Public Employees Retirement System

Plan Description - OPERS administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member Directed Plan—a defined contribution plan; and the Combined Plan—a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined plans. This trust is also used to fund health care for Member Directed Plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed Plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2016 CAFR for details.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the OPERS Board of Trustees (OPERS Board) in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administered in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2017, local government employers contributed 14.00% of covered payroll. Each year the OPERS' Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan and Combined Plan for 2017 was 1.00%.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2017, 2016, and 2015 were \$115,203, \$201,208, and \$193,634, respectively; 96.35% has been contributed for 2017 and 100% has been contributed for 2016 and 2015. The remaining 2017 post-employment health care benefits liability has been reported as due to other governments on the basic financial statements.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under State Bill 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.00% of the employer contributions toward the health care fund after the end of the transition period.

#### B. Ohio Police and Fire Pension Fund

Plan Description - The City contributes to the OP&F Pension Fund sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-employment health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the OP&F, 140 East Town Street, Columbus, Ohio 43215-5164 or by visiting the website at www.op-f.org.

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.50% and 24.00% of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts, one account is for health care benefits under an Internal Revenue Code Section 115 trust and the other account is for Medicare Part B reimbursements administered as an Internal Revenue Code Section 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan into the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contributions allocated to health care was .5% of covered payroll from January 1, 2017 thru December 31, 2017. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that the pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment healthcare benefits for police officers and firefighters were \$20,406 and \$21,571 for the year ended December 31, 2017, \$20,249 and \$21,653 for the year ended December 31, 2016, and \$19,444 and \$20,328, for the year ended December 31, 2015. 100% has been contributed for 2016 and 2015. 96.14% has been contributed for police and 96.16% has been contributed for firefighters for 2017. The remaining 2017 post-employment health care benefits liability has been reported as due to other governments payable on the basic financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 14 - CONTINGENCIES**

#### A. Grants

The City receives significant financial assistance from numerous federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2017.

#### **B.** Contracts

As of December 31, 2017, the City had \$4,902,033 open on outstanding purchase orders and contracts. Of this amount, \$4,206,551 related to ongoing capital projects and the remaining amount of \$695,482 was for various departmental purchase orders outstanding at year end.

The City had no material operating lease commitments at December 31, 2017.

#### C. Litigation

The City is party to other legal proceedings as a defendant. Although the outcome of the legal proceedings is not presently determinable, it is the opinion of the City's legal counsel that resolution of these matters will not have a material, adverse effect on the financial condition of the City.

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## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### NOTE 15 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance are presented below:

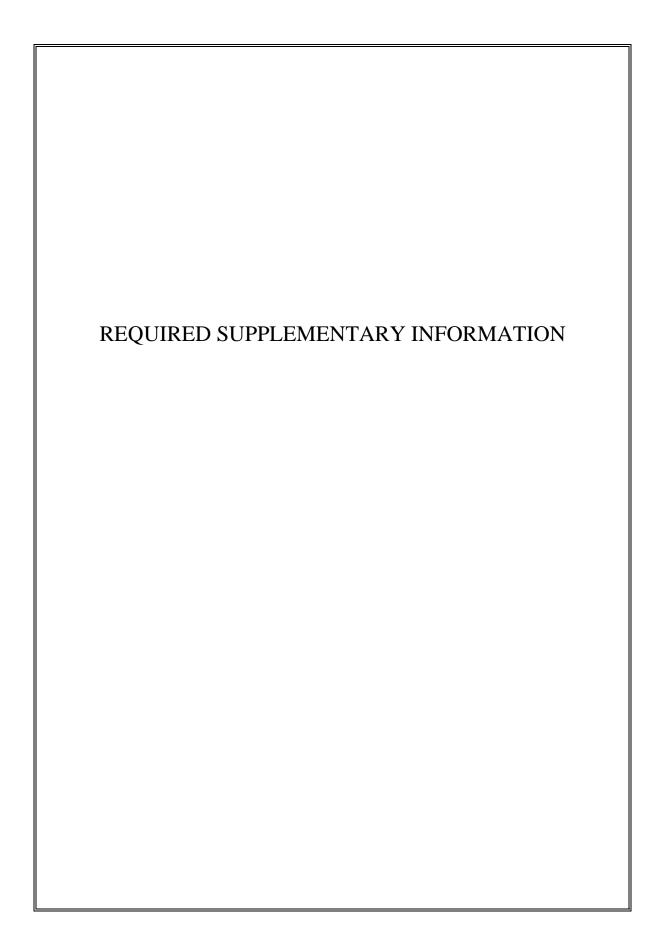
Fund balance	General	Street Maintenance and Repair	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:				
Materials and supplies inventory	\$ -	\$ 591,241	\$ -	\$ 591,241
Prepaids	297,428	35,997	1,776	335,201
Permanent fund			1,392,401	1,392,401
Total nonspendable	297,428	627,238	1,394,177	2,318,843
Restricted:				
Capital projects	-	-	379,069	379,069
Debt service	-	-	350	350
Security of persons and				
property programs	-	-	72,001	72,001
General government operations	-	-	1,074,990	1,074,990
Transportation improvement projects	-	2,136,501	931,780	3,068,281
Economic development programs	-	-	1,021,097	1,021,097
Public health and welfare programs	-	-	14,846	14,846
Other purposes	2,170,077		<u>-</u>	2,170,077
Total restricted	2,170,077	2,136,501	3,494,133	7,800,711
Committed:				
Income tax administration	5,157,977	-	-	5,157,977
Future claims payments	1,277,462	-	-	1,277,462
Termination benefits	481,296			481,296
Total committed	6,916,735			6,916,735
Assigned:				
General government operations	283,764	-	-	283,764
Security of persons and				
property programs	85,571	-	-	85,571
Public health and welfare programs	15,710	-	-	15,710
Recreation activities	53,119	-	-	53,119
Subsequent year appropriations	1,673,503		<u>-</u>	1,673,503
Total assigned	2,111,667		<u> </u>	2,111,667
Unassigned	11,518,357			11,518,357
Total fund balances	\$ 23,014,264	\$ 2,763,739	\$ 4,888,310	\$ 30,666,313

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 16 - OTHER COMMITMENTS**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

		Year-End
<u>Fund</u>	<u>En</u>	cumbrances
General fund	\$	2,708,656
Street Maintenance and Repair		366,973
Nonmajor governmental funds		21,540
Total	\$	3,097,169



#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

#### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST FOUR YEARS

	2017	2016		2015	2014
Traditional Plan:				_	 
City's proportion of the net pension liability	0.071693%	0.074731%		0.073644%	0.073644%
City's proportionate share of the net pension liability	\$ 16,280,261	\$ 12,944,351	\$	8,882,289	\$ 8,681,668
City's covered payroll	\$ 8,945,575	\$ 9,346,308	\$	9,055,017	\$ 8,853,146
City's proportionate share of the net pension liability as a percentage of its covered payroll	181.99%	138.50%		98.09%	98.06%
Plan fiduciary net position as a percentage of the total pension liability	77.25%	81.08%		86.45%	86.36%
Combined Plan:					
City's proportion of the net pension asset	0.083995%	0.091580%		0.095661%	0.095661%
City's proportionate share of the net pension asset	\$ 46,749	\$ 44,565	\$	36,833	\$ 10,038
City's covered payroll	\$ 322,600	\$ 335,367	\$	349,675	\$ 370,431
City's proportionate share of the net pension asset as a percentage of its covered payroll	14.49%	13.29%		10.53%	2.71%
Plan fiduciary net position as a percentage of the total pension asset	116.55%	116.90%		114.83%	104.56%
Member Directed Plan:					
City's proportion of the net pension asset	0.067822%	0.061922%		n/a	n/a
City's proportionate share of the net pension asset	\$ 283	\$ 237		n/a	n/a
City's covered payroll	\$ 278,725	\$ 344,858		n/a	n/a
City's proportionate share of the net pension asset as a percentage of its covered payroll	0.10%	0.07%		n/a	n/a
Plan fiduciary net position as a percentage of the total pension asset	103.40%	103.91%		n/a	n/a

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

#### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### LAST FOUR YEARS

		2017	2016			2015		2014
City's proportion of the net pension liability	0.40778600%		0.38890400%		0.39059080%		0.39059080%	
City's proportionate share of the net pension liability	\$	25,828,710	\$	25,018,483	\$	20,234,232	\$	19,022,998
City's covered payroll	\$	8,380,369	\$	7,852,007	\$	7,669,047	\$	7,579,883
City's proportionate share of the net pension liability as a percentage of its covered payroll		308.20%		318.63%		263.84%		250.97%
Plan fiduciary net position as a percentage of the total pension liability		68.36%		66.77%		72.20%		73.00%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CITY CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST EIGHT YEARS

	2017	2016	2015	2014	
Traditional Plan:	 				
Contractually required contribution	\$ 1,223,738	\$ 1,073,469	\$ 1,121,557	\$	1,086,602
Contributions in relation to the contractually required contribution	 (1,223,738)	 (1,073,469)	 (1,121,557)		(1,086,602)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$	
City's covered payroll	\$ 9,413,369	\$ 8,945,575	\$ 9,346,308	\$	9,055,017
Contributions as a percentage of covered payroll	13.00%	12.00%	12.00%		12.00%
Combined Plan:					
Contractually required contribution	\$ 42,902	\$ 38,712	\$ 40,244	\$	41,961
Contributions in relation to the contractually required contribution	 (42,902)	(38,712)	 (40,244)		(41,961)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$	
City's covered payroll	\$ 330,015	\$ 322,600	\$ 335,367	\$	349,675
Contributions as a percentage of covered payroll	13.00%	12.00%	12.00%		12.00%
Member Directed Plan:					
Contractually required contribution	\$ 44,424	\$ 33,447	\$ 41,383		
Contributions in relation to the contractually required contribution	 (44,424)	 (33,447)	 (41,383)		
Contribution deficiency (excess)	\$ 	\$ _	\$ 		
City's covered payroll	\$ 444,240	\$ 278,725	\$ 344,858		
Contributions as a percentage of covered payroll	10.00%	12.00%	12.00%		

Note: Information prior to 2010 was unavailable for the Traditional plan and Combined Plan and 2015 for the Member Directed Plan. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

 2013	2012	 2011	2010
\$ 1,150,909	\$ 940,601	\$ 925,667	\$ 802,628
 (1,150,909)	(940,601)	 (925,667)	(802,628)
\$ <u>-</u>	\$ 	\$ 	\$ 
\$ 8,853,146	\$ 9,406,010	\$ 9,256,670	\$ 8,998,072
13.00%	10.00%	10.00%	8.92%
\$ 48,156	\$ 32,539	\$ 31,362	\$ 33,121
 (48,156)	(32,539)	(31,362)	(33,121)
\$ -	\$ -	\$ _	\$ 
\$ 370,431	\$ 409,296	\$ 394,491	\$ 341,806
13.00%	7.95%	7.95%	9.69%

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CITY CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### LAST TEN YEARS

	2017	2016	2015	2014
Police:				 
Contractually required contribution	\$ 775,415	\$ 769,461	\$ 719,427	\$ 674,939
Contributions in relation to the contractually required contribution	 (775,415)	 (769,461)	 (719,427)	 (674,939)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
City's covered payroll	\$ 4,081,132	\$ 4,049,795	\$ 3,786,458	\$ 3,552,311
Contributions as a percentage of covered payroll	19.00%	19.00%	19.00%	19.00%
Fire:				
Contractually required contribution	\$ 1,013,854	\$ 1,017,685	\$ 955,404	\$ 967,433
Contributions in relation to the contractually required contribution	(1,013,854)	(1,017,685)	(955,404)	(967,433)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
City's covered payroll	\$ 4,314,272	\$ 4,330,574	\$ 4,065,549	\$ 4,116,736
Contributions as a percentage of covered payroll	23.50%	23.50%	23.50%	23.50%

 2013	 2012	 2011	 2010	 2009	 2008
\$ 555,430	\$ 496,149	\$ 475,227	\$ 470,011	\$ 481,420	\$ 525,904
(555,430)	(496,149)	(475,227)	(470,011)	(481,420)	(525,904)
\$ _	\$ 	\$ -	\$ -	\$ -	\$ _
\$ 3,497,670	\$ 3,891,365	\$ 3,727,271	\$ 3,686,361	\$ 3,775,843	\$ 4,124,737
15.88%	12.75%	12.75%	12.75%	12.75%	12.75%
\$ 831,955	\$ 737,512	\$ 751,090	\$ 758,063	\$ 706,056	\$ 708,094
 (831,955)	 (737,512)	 (751,090)	 (758,063)	 (706,056)	 (708,094)
\$ _	\$ 	\$ -	\$ -	\$ -	\$ 
\$ 4,082,213	\$ 4,275,432	\$ 4,354,145	\$ 4,394,568	\$ 4,093,078	\$ 4,104,893
20.38%	17.25%	17.25%	17.25%	17.25%	17.25%

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2017

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

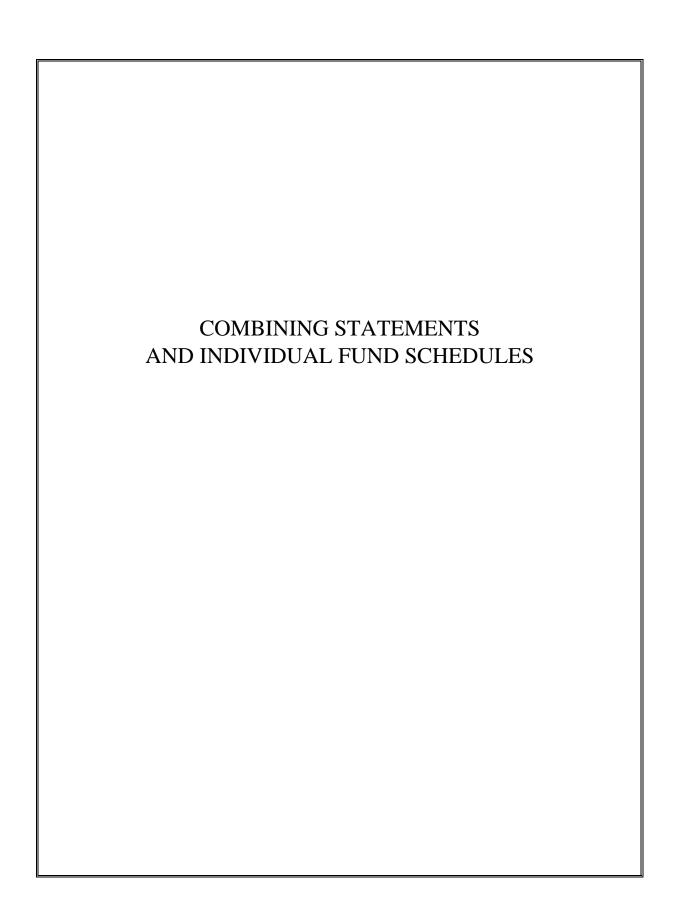
Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2017.

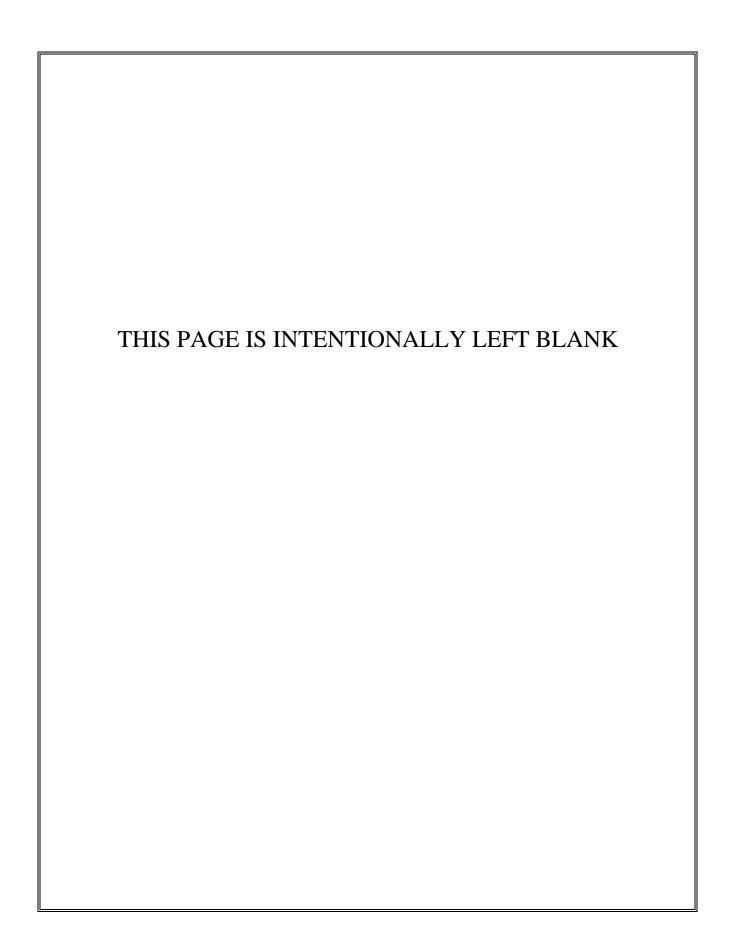
Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%.

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2017.

*Changes in assumptions*: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. See the notes to the basic financial statements for the methods and assumptions in this calculation.





## COMPARATIVE BALANCE SHEET GENERAL FUND

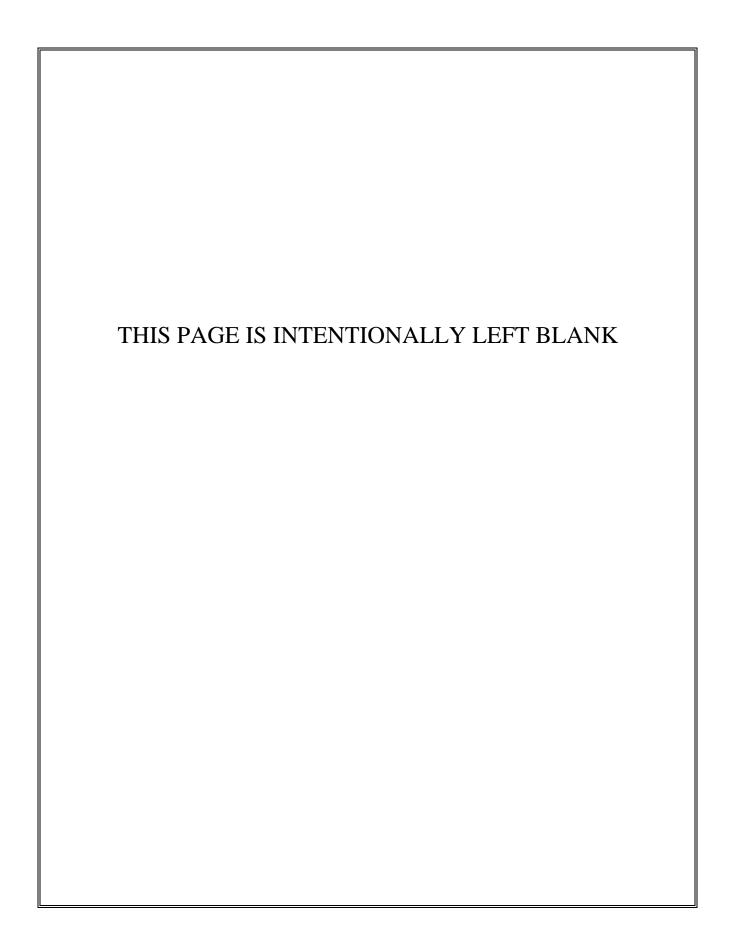
#### DECEMBER 31, 2017 AND 2016

	 2017	2016		
Assets:	_		_	
Equity in pooled cash and investments	\$ 19,640,231	\$	19,405,127	
Cash in segregated accounts	37,871		45,078	
Receivables (net of allowances of uncollectibles)	8,449,887		10,261,752	
Due from other governments	332,695		376,457	
Prepayments	297,428		318,444	
Restricted assets:				
Equity in pooled cash and investments	 2,919,942		4,970,944	
Total assets	\$ 31,678,054	\$	35,377,802	
Liabilities:				
Accounts payable	\$ 1,264,409	\$	1,232,987	
Accrued wages and benefits	494,839		477,174	
Insurance deposits payable	258,079		214,438	
Compensated absences payable	124,580		82,538	
Due to other governments	 35,497		39,479	
Total liabilities	2,177,404		2,046,616	
Deferred inflows of resources:				
Property taxes levied for the next fiscal year	2,171,471		2,162,687	
Charges for services revenue not available	27,887		252,939	
Income tax revenue not available	3,995,182		5,673,870	
Intergovernmental revenue not available	 291,846		337,284	
Total deferred inflows of resources	 6,486,386		8,426,780	
Total liabilities and deferred inflows of resources.	 8,663,790		10,473,396	
Fund balance:				
Nonspendable	297,428		318,444	
Restricted	2,170,077		1,026,629	
Committed	6,916,735		8,966,662	
Assigned	2,111,667		1,182,289	
Unassigned	11,518,357		13,410,382	
Total fund balance	 23,014,264		24,904,406	
Total liabilities, deferred inflows				
of resources and fund balances	\$ 31,678,054	\$	35,377,802	

## COMPARATIVE BALANCE SHEET STREET MAINTENANCE AND REPAIR FUND

#### DECEMBER 31, 2017 AND 2016

		2017	2016		
Assets:	<u> </u>				
Equity in pooled cash and investments	\$	2,205,947	\$	1,635,343	
Cash with escrow agent		220,229		77,154	
Receivables (net of allowances of uncollectibles)		1,808		2,723	
Due from other governments		846,029		843,152	
Prepayments		35,997		37,930	
Materials and supplies inventory		591,241		734,282	
Total assets	\$	3,901,251	\$	3,330,584	
Liabilities:					
Accounts payable	\$	110,276	\$	159,155	
Retainage payable		220,229		77,154	
Accrued wages and benefits		58,205		51,630	
Insurance deposits payable		22,775		18,042	
Total liabilities		411,485	-	305,981	
Deferred inflows of resources:					
Charges for services revenue not available		540		1,791	
Intergovernmental revenue not available		725,487	-	714,212	
Total deferred inflows of resources		726,027		716,003	
Total liabilities and deferred inflows of resources		1,137,512		1,021,984	
Fund balance:					
Nonspendable		627,238		772,212	
Restricted		2,136,501		1,536,388	
Total fund balance		2,763,739		2,308,600	
Total liabilities, deferred inflows					
of resources and fund balances	\$	3,901,251	\$	3,330,584	



# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND

## FOR THE YEAR ENDED DECEMBER 31, 2017 (WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2016)

Revenue         Option         Frant         Ceptine         Ceptine         Autority           Property and other local taxes         \$2,233,578         \$2,943,948         \$2,074,433         \$2,059,519         \$2,200,000           Charges for services         1,141,641         \$15,152,786         1,141,061         \$2,135,578         \$2,141,063         3,143,651         \$2,152,518         \$2,152,518         \$2,153,578	(WITH COMPARATIVE ACTUA	Budgeted		NDED DECEMB	Variance with Final Budget	•••	
Property and other local taxes		Original	Final	Actual	Positive (Negative)	2016 Actual	
Charges for services	Revenues:						
Licenses and permits.	1 2	. , ,			, ,		
Fines and forfeitures.		, ,					
Intergovernmental   1.888.325   2.488.897   2.261.042   (227.855)   1.625.540   Investment income   214.498   282.718   256.836   (25.822)   137.915   15.000   137.915   15.000   137.915   137.9		326,822	430,766	391,330	(39,436)	410,927	
Investment income   214,498   282,718   256,836   (25,882)   137,915   Increase (decrease) in fair value of investments   (48,296)   (63,657)   (57,829)   5,828   54,343   Rental income.   61,410   80,941   73,531   (7,410)   65,907   (70ntributions and donations   918,819   121,044   1,160,175   (110,869)   10,872   Reimbursements   994,268   1270,948   1,154,595   (116,353)   894,261   (10her   29,211   38,151   34,980   33,526)   232,575   (20,200)   (2	Fines and forfeitures	1,149,641	1,515,278	1,376,557	(138,721)	1,190,105	
Increase (decrease) in fair value of investments		1,888,325	2,488,897	2,261,042	(227,855)	1,625,540	
Rental income.         61.410         80.941         73.531         (7.410)         65.907           Contributions and donations         1918.819         1,211.044         1,100.175         (116.353)         894.261           Other         29.221         38.515         34.989         (3.506)         23.152           Total revenues         8.919.780         11.756.667         10.680.362         (1.076.305)         8.92.781           Expenditures:           General government           Council           Personal services         118.939         118.758         116.866         1.892         114.713           Other         37.498         37.498         26.329         11.169         36.287           Mayors office         Personal services         255.314         251.465         232.984         18.481         195.332           Other         71.512         72.712         50.076         22.636         49.474           Auditor/treasurer         150.125         72.712         50.076         22.636         49.474           Other         150.125         145.881         119.110         26.771         137.308           Law director         150.457		214,498	282,718	256,836	(25,882)	137,915	
Rental income.         61.410         80.941         73.531         (7.410)         65.907           Contributions and donations         1918.819         1,211.044         1,100.175         (116.353)         894.261           Other         29.221         38.515         34.989         (3.506)         23.152           Total revenues         8.919.780         11.756.667         10.680.362         (1.076.305)         8.92.781           Expenditures:           General government           Council           Personal services         118.939         118.758         116.866         1.892         114.713           Other         37.498         37.498         26.329         11.169         36.287           Mayors office         Personal services         255.314         251.465         232.984         18.481         195.332           Other         71.512         72.712         50.076         22.636         49.474           Auditor/treasurer         150.125         72.712         50.076         22.636         49.474           Other         150.125         145.881         119.110         26.771         137.308           Law director         150.457	of investments	(48,296)	(63,657)	(57,829)	5,828	54,343	
Reimbursements.         964.268         1.270.948         1.154.595         (116.353)         894.261           Total revenues         8.919.780         11.756.667         10.680.362         (1.076.305)         8.325.781           Expenditures:           General government           Council           Personal services         118,939         118,758         116,866         1.892         114,713           Other         37,498         37,498         26,329         11,169         36,287           Mayors office         Personal services         255,314         251,465         232,984         18,481         195,332           Other         71,512         72,712         50,076         22,636         49,474           Auditor/treasurer         9ersonal services         537,444         539,338         479,570         59,768         467,764           Other         150,457         150,457         117,115         22,069         448,356           Other         150,457         150,457         117,115         33,342         141,175           Municipal court         150,457         150,457         117,115         33,342         141,175           Municipal court		61,410	80,941	73,531	(7,410)	65,907	
Other         29,221         38,515         34,989         (3,526)         23,152           Total revenues         8,919,780         11,756,667         10,680,362         (1,076,305)         8,325,781           Expenditures:           General government           Other         37,498         37,498         26,329         11,169         36,287           Personal services         118,939         118,758         116,866         1,892         114,713           Other         37,498         37,498         26,329         11,169         36,287           Mayors office         Personal services         255,314         251,465         232,984         18,481         195,332           Other         37,151         73,712         50,076         26,636         49,474           Additor/tresurer         2         130,122         145,881         119,110         26,776         40,764           Other         130,122         145,881         119,115         33,342         141,175           Muricetor         406,409         467,825         445,756         22,069         448,356           Other         150,457         150,457         117,115         33,3	Contributions and donations	918,819	1,211,044	1,100,175	(110,869)	10,872	
Total revenues	Reimbursements	964,268	1,270,948	1,154,595	(116,353)	894,261	
Total revenues	Other	29,221	38,515	34,989	(3,526)	23,152	
Council Council Personal services   118,939   118,758   116,866   1,892   114,713   118,758   116,866   1,892   114,713   118,758   116,866   1,892   114,713   118,758   116,866   1,892   114,713   118,758   116,866   1,892   114,713   118,758   116,866   1,892   114,713   116,866   1,892   114,713   116,866   1,892   114,713   114,715   114,		8,919,780	11,756,667	10,680,362	(1,076,305)	8,325,781	
Council         Council         118,939         118,758         116,866         1,892         114,713           Other         37,498         37,498         26,329         11,169         36,287           Mayors office         Personal services         255,314         251,465         232,984         18,481         195,332           Other         71,512         72,712         50,076         22,636         49,474           Auditor/treasurer         Personal services         537,444         539,338         479,570         59,768         467,764           Other         130,122         145,881         119,110         26,771         137,308           Law director         Personal services         464,099         467,825         445,756         22,069         448,356           Other         150,457         150,457         117,115         33,342         141,175           Municipal court         405,540         392,990         229,304         163,686         393,691           Civil service         Personal services         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Co	Expenditures:						
Other         37,498         37,498         26,329         11,169         36,287           Mayors office         Personal services         255,314         251,465         232,984         18,481         195,332           Other         71,512         72,712         50,076         22,636         49,474           Auditor/treasurer         Personal services         537,444         539,338         479,570         59,768         467,764           Other         130,122         145,881         119,110         26,771         137,308           Law director         Personal services         464,099         467,825         445,756         22,069         448,356           Other         150,457         150,457         117,115         33,342         141,175           Municipal court         Personal services         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691           Civil service         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>							
Other         37,498         37,498         26,329         11,169         36,287           Mayors office         Personal services         255,314         251,465         232,984         18,481         195,332           Other         71,512         72,712         50,076         22,636         49,474           Auditor/treasurer         Personal services         537,444         539,338         479,570         59,768         467,64           Other         130,122         145,881         119,110         26,771         137,308           Law director         Personal services         464,099         467,825         445,756         22,069         448,356           Other         150,457         150,457         117,115         33,342         141,175           Municipal court         Personal services         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691           Civil service         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services <td>Personal services</td> <td>118,939</td> <td>118,758</td> <td>116,866</td> <td>1,892</td> <td>114,713</td>	Personal services	118,939	118,758	116,866	1,892	114,713	
Mayors office         Personal services         255,314         251,465         232,984         18,481         195,332           Other         71,512         72,712         50,076         22,636         49,474           Auditor/treasurer         8         537,444         539,338         479,570         59,768         467,676           Personal services         130,122         145,881         119,110         26,771         137,308           Law director         130,122         145,881         119,110         26,771         137,308           Law director         150,457         150,457         117,115         33,342         141,175           Municipal court         150,457         150,457         117,115         33,342         141,175           Municipal court         405,540         392,990         229,304         163,686         393,691           Civil services         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         39,734         39,734         39,734         28,523         11,211         21,958           Civil services         87,411         87,189         85,220         1,969         80,949           Other         39,734	Other	37,498	•	,	,		
Personal services         255,314         251,465         232,984         18,481         195,332           Other         71,512         72,712         50,076         22,636         49,474           Auditor/treasurer         130,122         145,881         119,110         26,771         137,308           Law director         130,122         145,881         119,110         26,771         137,308           Law director         Personal services         464,099         467,825         445,756         22,069         448,356           Other         150,457         150,457         117,115         33,342         141,175           Municipal court         Personal services         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691         200		,	,	-,-	,		
Other         71,512         72,712         50,076         22,636         49,474           Auditor/reasurer         Personal services         537,444         539,338         479,570         59,768         467,764           Other         130,122         145,881         119,110         26,771         137,308           Law director         Personal services         464,099         467,825         445,756         22,069         448,356           Other         150,457         150,457         117,115         33,342         141,175           Municipal court         Personal services         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691           Civil service         Personal services         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services         218,590         218,590         199,767         18,823         179,777           Other         123,053         193,742         248,154         9,127         188,180           Service direct	· · · · · · · · · · · · · · · · · · ·	255.314	251,465	232,984	18.481	195,332	
Auditor/treasurer         Fersonal services         537,444         539,338         479,570         59,688         467,74           Other         130,122         145,881         119,110         26,771         137,308           Law director         Personal services         464,099         467,825         445,756         22,069         448,356           Other         150,457         150,457         117,115         33,342         141,175           Municipal court         Personal services         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691           Civil service         Personal services         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services         87,411         87,189         85,220         1,969         80,949           Other         123,053         123,053         97,672         25,381         77,377           Other         123,053         123,053         97,672         25,381         77,383           Service director </td <td>Other</td> <td></td> <td></td> <td></td> <td>•</td> <td></td>	Other				•		
Other         130,122         145,881         119,110         26,771         137,308           Law director           Personal services         464,099         467,825         445,756         22,069         448,356           Other         150,457         150,457         117,115         33,342         141,175           Municipal court         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691           Civil service         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services         87,411         87,189         85,220         1,969         80,949           Other         123,053         123,053         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652 <td></td> <td>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</td> <td>,</td> <td> ,</td> <td>,</td> <td></td>		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,	,	,		
Other         130,122         145,881         119,110         26,771         137,308           Law director           Personal services         464,099         467,825         445,756         22,069         448,356           Other         150,457         150,457         117,115         33,342         141,175           Municipal court         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691           Civil service         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services         218,590         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         162,018         169,018         102,387	Personal services	537,444	539,338	479,570	59.768	467,764	
Law director         Personal services         464,099         467,825         445,756         22,069         448,356           Other         150,457         150,457         117,115         33,342         141,175           Municipal court         Personal services         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691           Civil service         Personal services         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services         218,590         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         Personal services         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         Personal services         579,791         585,469         537,301         48,168         <		•	,	,	,	,	
Personal services         464,099         467,825         445,756         22,069         448,356           Other         150,457         150,457         117,115         33,342         141,175           Municipal court         1594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691           Civil service         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services         218,590         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         162,018         169,018         102,387         66,631         113,205           General miscellaneous operations         2,236,400         2,334,751         2,027,373         307,3		,	- ,	,	-,		
Other         150,457         150,457         117,115         33,342         141,175           Municipal court         Personal services         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691           Civil service         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services         87,189         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         106,018         169,018         102,387         66,6		464.099	467.825	445,756	22.069	448,356	
Municipal court         Personal services         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691           Civil service         Personal services         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services         218,590         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         Personal services         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         Personal services         579,791         585,469         537,301         48,168         571,336           Other         162,018         169,018         102,387         66,631         113,205           General miscellaneous operations         0ther         2,236,400         2,334,751         2,027,373         307,378			•	*			
Personal services         1,594,522         1,598,529         1,504,863         93,666         1,296,334           Other         405,540         392,990         229,304         163,686         393,691           Civil service         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services         218,590         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         28,147         48,147         39,495         8,652         33,152           Personal services         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         Personal services         579,791         585,469         537,301         48,168         571,336           Other         2,236,400         2,334,751         2,027,373         307,378         2,095,779           Human resources department         107,002         107,832			,	,	,-	,	
Civil service         Bersonal services         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services         218,590         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         Personal services         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         Personal services         579,791         585,469         537,301         48,168         571,336           Other         162,018         169,018         102,387         66,631         113,205           General miscellaneous operations         0ther         2,236,400         2,334,751         2,027,373         307,378         2,095,779           Human resources department         Personal services         107,002         107,832         106,822         1,010         101,441           Other         58,872         58,322         42,658         15,664		1,594,522	1,598,529	1,504,863	93,666	1,296,334	
Personal services         87,411         87,189         85,220         1,969         80,949           Other         39,734         39,734         28,523         11,211         21,958           Computer services         218,590         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         Personal services         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         Personal services         579,791         585,469         537,301         48,168         571,336           Other         162,018         169,018         102,387         66,631         113,205           General miscellaneous operations         2,236,400         2,334,751         2,027,373         307,378         2,095,779           Human resources department         Personal services         107,002         107,832         106,822         1,010         101,441           Other         58,872         58,322         42,658         15,664         40,642           Publi	Other	405,540	392,990	229,304	163,686	393,691	
Other         39,734         39,734         28,523         11,211         21,958           Computer services         Personal services         218,590         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         Personal services         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         Personal services         579,791         585,469         537,301         48,168         571,336           Other         162,018         169,018         102,387         66,631         113,205           General miscellaneous operations         Other         2,236,400         2,334,751         2,027,373         307,378         2,095,779           Human resources department         Personal services         107,002         107,832         106,822         1,010         101,441           Other         58,872         58,322         42,658         15,664         40,642           Public building department         Personal services         63,465         63,57	Civil service		•				
Computer services         218,590         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         Personal services         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         Personal services         579,791         585,469         537,301         48,168         571,336           Other         162,018         169,018         102,387         66,631         113,205           General miscellaneous operations         0ther         2,236,400         2,334,751         2,027,373         307,378         2,095,779           Human resources department         Personal services         107,002         107,832         106,822         1,010         101,441           Other         58,872         58,322         42,658         15,664         40,642           Public building department         Personal services         63,465         63,573         62,595         978         68,161           Other         364,561         416,349         299,2	Personal services	87,411	87,189	85,220	1,969	80,949	
Computer services         218,590         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         Personal services         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         Personal services         579,791         585,469         537,301         48,168         571,336           Other         162,018         169,018         102,387         66,631         113,205           General miscellaneous operations         0ther         2,236,400         2,334,751         2,027,373         307,378         2,095,779           Human resources department         Personal services         107,002         107,832         106,822         1,010         101,441           Other         58,872         58,322         42,658         15,664         40,642           Public building department         Personal services         63,465         63,573         62,595         978         68,161           Other         364,561         416,349         299,2	Other	39,734	39,734	28,523	11,211	21,958	
Personal services         218,590         218,590         199,767         18,823         179,777           Other         123,053         123,053         97,672         25,381         77,383           Service director         Personal services         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         Personal services         579,791         585,469         537,301         48,168         571,336           Other         162,018         169,018         102,387         66,631         113,205           General miscellaneous operations         2,236,400         2,334,751         2,027,373         307,378         2,095,779           Human resources department         Personal services         107,002         107,832         106,822         1,010         101,441           Other         58,872         58,322         42,658         15,664         40,642           Public building department         80,465         63,573         62,595         978         68,161           Other         364,561         416,349         299,247         117,102         2			,	,			
Other         123,053         123,053         97,672         25,381         77,383           Service director         Personal services         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         Personal services         579,791         585,469         537,301         48,168         571,336           Other         162,018         169,018         102,387         66,631         113,205           General miscellaneous operations         Other         2,236,400         2,334,751         2,027,373         307,378         2,095,779           Human resources department         Personal services         107,002         107,832         106,822         1,010         101,441           Other         58,872         58,322         42,658         15,664         40,642           Public building department         Personal services         63,465         63,573         62,595         978         68,161           Other         364,561         416,349         299,247         117,102         212,597           Projects         Other		218,590	218,590	199,767	18,823	179,777	
Personal services         196,860         123,312         114,185         9,127         188,180           Other         58,147         48,147         39,495         8,652         33,152           Engineering department         Personal services         579,791         585,469         537,301         48,168         571,336           Other         162,018         169,018         102,387         66,631         113,205           General miscellaneous operations         0ther         2,236,400         2,334,751         2,027,373         307,378         2,095,779           Human resources department         Personal services         107,002         107,832         106,822         1,010         101,441           Other         58,872         58,322         42,658         15,664         40,642           Public building department         Personal services         63,465         63,573         62,595         978         68,161           Other         364,561         416,349         299,247         117,102         212,597           Projects         0ther         82,119         542,605         542,605	Other			97,672	25,381	77,383	
Other       58,147       48,147       39,495       8,652       33,152         Engineering department       Personal services       579,791       585,469       537,301       48,168       571,336         Other       162,018       169,018       102,387       66,631       113,205         General miscellaneous operations       0ther       2,236,400       2,334,751       2,027,373       307,378       2,095,779         Human resources department       Personal services       107,002       107,832       106,822       1,010       101,441         Other       58,872       58,322       42,658       15,664       40,642         Public building department       Personal services       63,465       63,573       62,595       978       68,161         Other       364,561       416,349       299,247       117,102       212,597         Projects       -       82,119       82,119       -       542,605	Service director						
Engineering department         Personal services       579,791       585,469       537,301       48,168       571,336         Other       162,018       169,018       102,387       66,631       113,205         General miscellaneous operations       2,236,400       2,334,751       2,027,373       307,378       2,095,779         Human resources department       Personal services       107,002       107,832       106,822       1,010       101,441         Other       58,872       58,322       42,658       15,664       40,642         Public building department       Personal services       63,465       63,573       62,595       978       68,161         Other       364,561       416,349       299,247       117,102       212,597         Projects       -       82,119       82,119       -       542,605	Personal services	196,860	123,312	114,185	9,127	188,180	
Personal services         579,791         585,469         537,301         48,168         571,336           Other         162,018         169,018         102,387         66,631         113,205           General miscellaneous operations         2,236,400         2,334,751         2,027,373         307,378         2,095,779           Human resources department         Personal services         107,002         107,832         106,822         1,010         101,441           Other         58,872         58,322         42,658         15,664         40,642           Public building department         Personal services         63,465         63,573         62,595         978         68,161           Other         364,561         416,349         299,247         117,102         212,597           Projects         -         82,119         82,119         -         542,605	Other	58,147	48,147	39,495	8,652	33,152	
Other       162,018       169,018       102,387       66,631       113,205         General miscellaneous operations       2,236,400       2,334,751       2,027,373       307,378       2,095,779         Human resources department       Personal services       107,002       107,832       106,822       1,010       101,441         Other       58,872       58,322       42,658       15,664       40,642         Public building department       Personal services       63,465       63,573       62,595       978       68,161         Other       364,561       416,349       299,247       117,102       212,597         Projects       -       82,119       82,119       -       542,605	Engineering department						
General miscellaneous operations         Other       2,236,400       2,334,751       2,027,373       307,378       2,095,779         Human resources department       107,002       107,832       106,822       1,010       101,441         Other       58,872       58,322       42,658       15,664       40,642         Public building department       Personal services       63,465       63,573       62,595       978       68,161         Other       364,561       416,349       299,247       117,102       212,597         Projects       -       82,119       82,119       -       542,605	Personal services	579,791	585,469	537,301	48,168	571,336	
Other       2,236,400       2,334,751       2,027,373       307,378       2,095,779         Human resources department       Personal services       107,002       107,832       106,822       1,010       101,441         Other       58,872       58,322       42,658       15,664       40,642         Public building department       Personal services       63,465       63,573       62,595       978       68,161         Other       364,561       416,349       299,247       117,102       212,597         Projects       -       82,119       82,119       -       542,605	Other	162,018	169,018	102,387	66,631	113,205	
Human resources department         Personal services       107,002       107,832       106,822       1,010       101,441         Other       58,872       58,322       42,658       15,664       40,642         Public building department       Personal services       63,465       63,573       62,595       978       68,161         Other       364,561       416,349       299,247       117,102       212,597         Projects       -       82,119       82,119       -       542,605	General miscellaneous operations						
Personal services       107,002       107,832       106,822       1,010       101,441         Other       58,872       58,322       42,658       15,664       40,642         Public building department       Personal services       63,465       63,573       62,595       978       68,161         Other       364,561       416,349       299,247       117,102       212,597         Projects       -       82,119       82,119       -       542,605	Other	2,236,400	2,334,751	2,027,373	307,378	2,095,779	
Other       58,872       58,322       42,658       15,664       40,642         Public building department       Personal services       63,465       63,573       62,595       978       68,161         Other       364,561       416,349       299,247       117,102       212,597         Projects       Other       -       82,119       -       542,605	Human resources department						
Public building department       63,465       63,573       62,595       978       68,161         Other       364,561       416,349       299,247       117,102       212,597         Projects       -       82,119       82,119       -       542,605		107,002	107,832	106,822	1,010	101,441	
Personal services       63,465       63,573       62,595       978       68,161         Other       364,561       416,349       299,247       117,102       212,597         Projects       -       82,119       82,119       -       542,605	Other	58,872	58,322	42,658	15,664	40,642	
Personal services       63,465       63,573       62,595       978       68,161         Other       364,561       416,349       299,247       117,102       212,597         Projects       -       82,119       82,119       -       542,605	Public building department						
Projects         Other		63,465	63,573	62,595	978	68,161	
Projects         Other	Other	364,561	416,349	299,247	117,102	212,597	
	Projects						
	Other		82,119	82,119		542,605	
		8,061,351	8,232,911	7,147,337	1,085,574	7,607,599	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND (CONTINUED)

## FOR THE YEAR ENDED DECEMBER 31, 2017 (WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2016)

(WITH COMPARATIVE ACTUAL	Budgeted		OLD DECEME	Variance with Final Budget		
	Original	Final	Actual	Positive (Negative)	2016 Actual	
Security of persons and property						
Police department						
Personal services	6,725,347	6,731,320	6,071,564	659,756	5,944,680	
Other	620,795	624,726	480,272	144,454	414,027	
Disaster services	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,	, -	,-	
Other	51,343	51,343	44,643	6,700	49,344	
Fire department	- ,	- ,	,	-,	- ,-	
Personal services	7,075,279	7,150,970	6,456,672	694,298	6,350,399	
Other	389,159	394,543	346,170	48,373	348,139	
Safety director	,	,- ,-		-,	,	
Personal services	_	70,000	64,713	5,287	-	
Other	_	10,242	3,131	7,111	-	
Dispatch		- ,	-, -			
Personal services	920,161	918,837	875,169	43,668	817,902	
Other	261,450	261,488	131,599	129,889	126,619	
Work Opportunity Rehabilitation Center (WORC)	,	,	,	,,,,,,,,	-,-	
Personal services	70,643	23,358	23,180	178	62,884	
Other	292,786	259,404	81,453	177,951	272,873	
Projects	,	,	,	,	,	
Other	-	144,918	144,918	-	-	
Total security of persons and property	16,406,963	16,641,149	14,723,484	1,917,665	14,386,867	
Public health and welfare						
Planning and zoning						
Other	147,627	153,627	147,447	6,180	146,545	
Public health department	.,.	,-		-,	- ,-	
Personal services	_	_	_	_	114,152	
Other	_	_	_	_	146	
Zoning department						
Personal services	175,201	220,327	207,647	12,680	108,500	
Other	20,493	33,760	16,329	17,431	12,824	
Neighborhood Enhancement and	,	,	,	,	,	
Abatement Team (NEAT)						
Personal services	71,778	73,694	71,932	1,762	71,732	
Other	33,024	42,869	22,441	20,428	19,354	
Cemetery department						
Personal services	245,561	256,401	252,283	4,118	226,549	
Other	81,295	69,795	61,793	8,002	73,924	
Projects		•	•	•		
Other		6,372	6,372		843,721	
Total public health and welfare	774,979	856,845	786,244	70,601	1,617,447	

- - Continued

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND (CONTINUED)

## FOR THE YEAR ENDED DECEMBER 31, 2017 (WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2016)

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	2016 Actual
Leisure time activities					
Park maintenance					
Personal services	410,721	425,007	418,073	6,934	367,778
Other	179,507	169,796	117,881	51,915	158,225
Reservoir recreation					
Other	5,066	5,066	3,771	1,295	3,542
Recreation department					
Personal services	399,351	405,313	361,509	43,804	325,127
Other	545,299	560,600	450,796	109,804	482,765
Projects					
Other		23,625	23,625		2,230
Total leisure time activities	1,539,944	1,589,407	1,375,655	213,752	1,339,667
Capital outlay					
Security of persons and property	-	792,125	790,225	1,900	860,083
Public health and welfare	-	118,217	118,217	-	303,022
Transportation	-	108,683	108,683	-	492,862
Leisure time activities	-	343,829	302,904	40,925	948,677
General government		3,070,252	3,070,077	175	1,004,504
Total capital outlay		4,433,106	4,390,106	43,000	3,609,148
Total expenditures	26,783,237	31,753,418	28,422,826	3,330,592	28,560,728
Excess of expenditures over revenues	(17,863,457)	(19,996,751)	(17,742,464)	2,254,287	(20,234,947)
Other financing sources (uses):					
Sale of capital assets	-	-	-	-	300
Transfers in	17,875,494	23,560,696	21,403,750	(2,156,946)	22,469,192
Transfers out	(927,000)	(3,484,707)	(3,484,707)		(2,852,750)
Total other financing sources (uses)	16,948,494	20,075,989	17,919,043	(2,156,946)	19,616,742
Net change in fund balance	(914,963)	79,238	176,579	97,341	(618,205)
Fund balance, January 1	17,216,905	17,216,905	17,216,905	-	17,571,098
(Decrease) in prepaids	(27,954)	(27,954)	(27,954)		264,012
Fund balance, December 31	\$ 16,273,988	\$ 17,268,189	\$ 17,365,530	\$ 97,341	\$ 17,216,905

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL STREET MAINTENANCE AND REPAIR FUND

## FOR THE YEAR ENDED DECEMBER 31, 2017 (WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2016)

	Budgeted	Amounts		Variance with Final Budget	2016	
_	Original	Final	Actual	Positive (Negative)	2016 Actual	
Revenues:	Φ 102	Φ 7.55	Φ 500	Φ 14	Φ	
Property and other local taxes	\$ 182	\$ 566	\$ 580	\$ 14	\$ 655	
Charges for services	17,977	55,825	57,232	1,407	114,860	
Intergovernmental	928,046	2,881,906	2,954,516	72,610	2,446,632	
Investment income	2,957	9,182 7,106	9,413 7,285	231 179	5,843 5,191	
Reinbursements	2,288 9,715	30,167	30,927	760	21,389	
Other	4,175	12,966	13,293	327	22,668	
Total revenues	965,340	2,997,718	3,073,246	75,528	2,617,238	
	703,340	2,777,710	3,073,240	13,320	2,017,230	
Expenditures: Current:						
Transportation						
Street department						
Personal services	1,927,663	1,927,663	1,889,149	38,514	1,791,444	
Other	695,611	658,673	468,133	190,540	574,088	
Traffic signals						
Personal services	153,167	153,167	149,796	3,371	145,254	
Other	121,759	128,079	112,207	15,872	118,417	
Projects						
Other		406,015	406,015			
Total transportation	2,898,200	3,273,597	3,025,300	248,297	2,629,203	
Capital outlay						
Street improvements	-	4,636,254	4,632,768	3,486	2,734,186	
Traffic signals	-	115,650	115,394	256	299,833	
Storm sewers	-	323,322	323,322	_	491,716	
Total capital outlay		5,075,226	5,071,484	3,742	3,525,735	
Total expenditures	2,898,200	8,348,823	8,096,784	252,039	6,154,938	
Excess of expenditures						
over revenues	(1,932,860)	(5,351,105)	(5,023,538)	327,567	(3,537,700)	
	(1,932,600)	(3,331,103)	(3,023,336)	321,301	(3,337,700)	
Other financing sources (uses):						
Transfers in	1,790,245	5,559,334	5,699,402	140,068	3,472,516	
Transfers out		(75,751)	(75,751)		(130,791)	
Total other financing sources (uses)	1,790,245	5,483,583	5,623,651	140,068	3,341,725	
Net change in fund balance	(142,615)	132,478	600,113	467,635	(195,975)	
Fund balance, January 1	2,308,600	2,308,600	2,308,600	-	2,400,138	
Increase (decrease) in reserve for inventory	(143,041)	(143,041)	(143,041)	-	77,480	
Increase (decrease) in prepaids	(1,933)	(1,933)	(1,933)	-	26,957	
Fund balance, December 31	\$ 2,021,011	\$ 2,296,104	\$ 2,763,739	\$ 467,635	\$ 2,308,600	

#### **Nonmajor Special Revenue Funds**

The special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes. The following are the nonmajor special revenue funds which the City of Findlay operates:

#### County Permissive Motor Vehicle License (MVL) Tax:

To account for the receipt and expenditures of all monies the City receives as its portion of a \$5.00 fee imposed by the County on the purchase of each motor vehicle license.

#### State Highway:

To account for state-levied and controlled gasoline tax and vehicle license fees for routine maintenance of state highways within the City.

#### Law Enforcement Trust:

To account for monies collected from the sale of contraband.

#### Drug Law Enforcement:

To account for the deposit and expenditure of mandatory fines for drug trafficking offenses.

#### **Indigent Drivers Alcohol Treatment:**

To account for monies received through the enforcement and implementation of Ohio traffic laws governing operation of a motor vehicle while under the influence of alcohol.

#### Enforcement and Education:

To account for a portion of fines imposed under the law. Expenditures are authorized only for the enforcement and education relating to laws governing operation of a motor vehicle while under the influence of alcohol.

#### Court Special Projects:

To account for monies received for specific court costs that are designated for funding the acquisition and maintenance of special projects for courts.

#### Court Computerization:

To account for monies received for specific court costs that are designated for funding the acquisition and maintenance of computerized equipment or software for courts.

#### **METRICH Drug Law Enforcement Trust:**

To account for federal funds received as a result of seizures in drug cases conducted with the METRICH drug task force.

#### Alcohol Monitoring:

To account for monies received through the enforcement and implementation of Ohio traffic laws governing operation of a motor vehicle while under the influence of alcohol.

#### **Mediation Services:**

To account for monies received for specific court costs that are designated to pay for the costs of promoting, establishing, maintaining, and improving court mediation programs.

#### Electronic Imaging:

To account for monies received for specific court costs that are designated for funding the acquisition and maintenance of computerized equipment or software for courts.

#### Legal Research:

To account for monies received for specific court costs that are designated for the purchase of computer equipment and services in the area of legal research for Municipal Court.

#### **Nonmajor Special Revenue Funds (Continued)**

#### Police Pension:

To account for a 0.3 mill real estate tax levy as required by Ohio Revised Code.

#### Fire Pension:

To account for a 0.3 mill real estate tax levy as required by Ohio Revised Code.

#### Revolving Loan:

To account for monies received as development grants that become loans to a qualified business or industry for the purpose of economic development. As the initial loans are repaid, the money is perpetually "re-loaned" to stimulate growth in the community. Budgetary information for the Revolving Loan fund is not reported because it is not included in the entity for which the "appropriated budget" is adopted.

#### Severance Payout Reserve:

To account for monies reserved by the City for termination benefits. This fund is included in the general fund (GAAP basis), but has a separate legally adopted budget (budget basis). This fund is not included in the combining statements for the nonmajor special revenue funds since it is reported in the general fund (GAAP basis); however, the budgetary schedule for this fund is presented in this section.

#### City Income Tax Administation:

To account for the receipts from the assessment of a 1.00% income tax and the cost of operating the collection department. The use of this money is determined by Council. For 2017, 80% was transferred to the general fund and 20% was restricted within the city income tax administration fund for capital improvements. The allocation is determined by ordinance of Council and can be changed by Council at any time. This fund is included in the general fund (GAAP basis), but has a separate legally adopted budget (budget basis). This fund is not included in the combining statements for the nonmajor special revenue funds since it is reported in the general fund (GAAP basis); however, the budgetary schedule for this fund is presented in this section.

#### Nonmajor Debt Service Fund

To account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

#### Debt Service:

To account for the general obligation bond principal and interest that is paid from governmental revenues of the City. It also accounts for the special assessment bond principal and interest payments that are provided through the special assessment levies against certain properties in the City.

#### **Nonmajor Capital Projects Funds**

Capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by the proprietary or nonexpendable trust funds. The following is a description of all the City's nonmajor capital projects funds:

#### Capital Improvement Projects:

To account for the major construction projects. Financing sources can include debt proceeds, grants, private contributions, and City capital improvement dollars.

#### **Municipal Court Improvements:**

To account for the additional court cost levied on traffic and criminal cases through the City's Municipal Court. Revenues are used exclusively for Court capital improvements and related equipment purchases.

#### **Nonmajor Permanent Fund**

Permanent funds are used to account for the financial resources to be used for a specific purpose, and only the income generated by that money may be spent. The following is a description of the City's nonmajor permanent fund:

#### Cemetery Trust:

To account for the portion of the sales price for cemetery lots. These monies are invested, and the interest earned is transferred out to the general fund to help defray the cost of the Cemetery Department.

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

#### DECEMBER 31, 2017

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund		Nonmajor Capital Projects Funds		Nonmajor Permanent Fund		Total Nonmajor Governmental Funds	
Assets:	Ф. 1.701.2c0	Ф	1 414	Ф	270 466	Φ	1 405 650	Ф	2.566.002
Equity in pooled cash and investments	\$ 1,781,360	\$	1,414	\$	378,466	\$	1,405,652	\$	3,566,892
Cash in segregated accounts	250,541		-		-		-		250,541
Cash with fiduciary agent	604,500		22 129		-		-		604,500
Cash with escrow agent	077.002		33,128		11.610		1 505		33,128
Receivables (net of allowances of uncollectibles).	977,093		266,732		11,610		1,595		1,257,030
Due from other governments	94,771 1,776		-		-		-		94,771
Prepayments	1,770								1,776
Total assets	\$ 3,710,041	\$	301,274	\$	390,076	\$	1,407,247	\$	5,808,638
Liabilities:									
Accounts payable	\$ 14,180	\$	-	\$	11,007	\$	-	\$	25,187
Accrued wages and benefits payable	3,452		_		_		_		3,452
Insurance deposits payable	2,256		_		-		_		2,256
Matured bonds payable			33,128		-		-		33,128
Total liabilities	19,888	-	33,128		11,007		-		64,023
Deferred inflows of resources:									
Property taxes levied for the next fiscal year	503,512		-		-		_		503,512
TIF revenue levied for next fiscal year	-		150,894		-		_		150,894
Special assessments revenue not available	-		116,902		-		-		116,902
Intergovernmental revenue not available	84,997				-	_	-		84,997
Total deferred inflows of resources	588,509		267,796		-		-		856,305
Fund balance:									
Nonspendable	1,776		_		-		1,392,401		1,394,177
Restricted	3,099,868		350		379,069		14,846		3,494,133
Total fund balance	3,101,644		350		379,069		1,407,247		4,888,310
Total liabilities, deferred inflows									
of resources and fund balances	\$ 3,710,041	\$	301,274	\$	390,076	\$	1,407,247	\$	5,808,638

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

### FOR THE YEAR ENDED DECEMBER 31, 2017

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Nonmajor Permanent Fund	Total Nonmajor Governmental Funds
Revenues:					
Property and other local taxes	\$ 462,680	\$ -	\$ -	\$ -	\$ 462,680
Charges for services	404,418	· -	· -	25,500	429,918
Fines and forfeitures	174,649	_	207,889	-	382,538
Intergovernmental	405,261	17,210	-	_	422,471
Special assessments	-	22,868	_	_	22,868
Investment income	19,767	-	-	14,846	34,613
Contributions and donations	-	15,000	_	-	15,000
Reimbursements	1,110	-	_	_	1,110
Tax increment financing	-	45,818	-	-	45,818
Total revenues	1,467,885	100,896	207,889	40,346	1,817,016
Expenditures:					
Current:					
General government	546,608	_	_	_	546,608
Security of persons and property	506,212	_		_	506,212
Public health and welfare	500,212	_	_	14,163	14,163
Transportation	77,349	_	_	14,105	77,349
Capital outlay	3,732	_	24,829	_	28,561
Debt service:	3,732	_	24,027	_	20,301
Principal retirement	_	476,179		_	476,179
Interest and fiscal charges	_	197,578		_	197,578
interest and fiscar charges		177,376			
Total expenditures	1,133,901	673,757	24,829	14,163	1,846,650
Excess (deficiency) of revenues					
over (under) expenditures	333,984	(572,861)	183,060	26,183	(29,634)
Other financing sources (uses):					
Transfers in	-	764,585	4,204	-	768,789
Transfers out	(129,798)	(208,707)	(34,083)		(372,588)
Total other financing sources (uses)	(129,798)	555,878	(29,879)		396,201
Net change in fund balances	204,186	(16,983)	153,181	26,183	366,567
Fund balances, January 1	2,897,279 179	17,333	225,888	1,381,064	4,521,564 179
Fund balances, December 31	\$ 3,101,644	\$ 350	\$ 379,069	\$ 1,407,247	\$ 4,888,310

## COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

## $\begin{array}{c} \text{DECEMBER 31, 2017} \\ \text{(WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2016)} \end{array}$

		County ermissive MVL Tax	F	State Highway		Law rcement 'rust	Drug Law Enforcement	
Assets:  Equity in pooled cash and investments	\$	7,155 - 604,500	\$	317,013 - - 496	\$	590 - - -	\$	37
Due from other governments	<u> </u>	611,655	\$	68,597	\$	590	\$	37
Liabilities: Accounts payable	\$		\$	7,158	\$	- - -	\$	- -
Total liabilities				7,158				
Deferred inflows of resources:  Property taxes levied for the next fiscal year  Intergovernmental revenue not available  Total deferred inflows of resources		<u>-</u>		58,823		<u>-</u>		<u>-</u>
		<u>-</u> _		36,623				<u> </u>
Fund balance:  Nonspendable		611,655		320,125		- 590		37
Total fund balance		611,655		320,125		590		37
Total liabilities, deferred inflows of resources and fund balances	\$	611,655	\$	386,106	\$	590	\$	37

]	ndigent Drivers Alcohol reatment	forcement and ducation	urt Special Projects	<u>Com</u>	Court Computerization		METRICH Drug Law Enforcement Trust		Alcohol Monitoring		lediation Services	Electronic Imaging	
\$	263,358	\$ 57,931	\$ 328,634	\$	97,734	\$	3,610	\$	98,847	\$	100,674	\$	148,049
	424	173	19,041		3,631		-		2,088		1,149		3,650
	-	-	1,277		-		-		-		-		- 499
\$	263,782	\$ 58,104	\$ 348,952	\$	101,365	\$	3,610	\$	100,935	\$	101,823	\$	152,198
\$	- - -	\$ - - -	\$ 1,186 2,362 1,948	\$	- - -	\$	- - -	\$	3,429	\$	554	\$	1,853 1,090 308
	<u>-</u>	 	5,496				<u> </u>		3,429		554		3,251
	- -	- -	 - -		- -		- -		- -		- -		- -
	263,782	58,104	 1,277 342,179		101,365		3,610		97,506		101,269		499 148,448
	263,782	 58,104	 343,456		101,365		3,610		97,506		101,269		148,947
\$	263,782	\$ 58,104	\$ 348,952	\$	101,365	\$	3,610	\$	100,935	\$	101,823	\$	152,198

(Continued)

## COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

## $\begin{array}{c} \text{DECEMBER 31, 2017} \\ \text{(WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2016)} \end{array}$

		Legal esearch	]	Police Pension	 Fire Pension	Revolving Loan		
Assets:								
Equity in pooled cash and investments	\$	20,440	\$	4,830	\$ 4,830	\$	327,628	
Cash in segregated accounts		-		-	-		250,541	
Cash with fiduciary agent		- 1		251,756	251,756		442,928	
Due from other governments		-		13,087	13,087			
Prepayments		-		-	-		-	
Total assets	\$	20,441	\$	269,673	\$ 269,673	\$	1,021,097	
Liabilities:								
Accounts payable	\$	-	\$	-	\$ -	\$	-	
Accrued wages and benefits		-		-	-		-	
Insurance deposits payable	-				 			
Total liabilities					 <u>-</u>			
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		-		251,756	251,756		-	
Intergovernmental revenue not available				13,087	 13,087		-	
Total deferred inflows of resources		-		264,843	 264,843			
Fund balance:								
Nonspendable		-		-	-		-	
Restricted		20,441		4,830	 4,830		1,021,097	
Total fund balance		20,441		4,830	 4,830		1,021,097	
Total liabilities, deferred inflows								
of resources and fund balances	\$	20,441	\$	269,673	\$ 269,673	\$	1,021,097	

To	tals	
 2017		2016
\$ 1,781,360 250,541 604,500 977,093 94,771 1,776	\$	1,257,296 250,541 529,460 1,363,547 90,686 1,608
\$ 3,710,041	\$	3,493,138
\$ 14,180 3,452 2,256 19,888	\$	10,074 2,270 1,956 14,300
503,512		501,328
 588,509		581,559
 1,776 3,099,868		1,608 2,895,671
 3,101,644		2,897,279

\$ 3,710,041 \$ 3,493,138

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

	Per N	ounty missive MVL Tax		State ighway	Enfor	aw cement rust	Drug Law Enforcement		
Revenues:	Φ.		Φ.		Φ.		Φ.		
Property and other local taxes	\$	-	\$	-	\$	-	\$	-	
Fines and forfeitures				-		<u>-</u>			
Intergovernmental		211,993		140,852		_		_	
Investment income		-		2,460		-		-	
Reimbursements		_		_		_			
Total revenues		211,993		143,312					
Expenditures:									
Current:									
General government		-		-		-		-	
Security of persons and property		-		77.240		-		-	
Capital outlay		_		77,349		_		-	
	-				-	<u></u>			
Total expenditures	-			77,349					
Excess (deficiency) of revenues									
over (under) expenditures		211,993		65,963					
Other financing uses:									
Transfers out		(129,798)		-		-			
Net change in fund balances		82,195		65,963		-		-	
Fund balances, January 1		529,460		254,162		590		37	
Increase in prepaids				-		-			
Fund balances, December 31	\$	611,655	\$	320,125	\$	590	\$	37	

Indigent Drivers Alcohol Treatment		and ducation	Court Specia Projects		Court emputerization	Dru Enfo	FRICH Ig Law rcement rust	Alcohol Monitoring		ediation Services		lectronic [maging
\$	- \$	-	\$	- \$	<del>-</del>	\$	-	\$ -		\$ \$ -		-
26,08	- 7	3,289	339,10	3	65,310		-		59,277	20,583		65,343
20,00	-	-		-	-		_		-	-		-
	- <u>-</u>	- -	26	- 7	- -		- -		- -	 - -		843
26,08	7	3,289	339,37	<u> </u>	65,310		-		59,277	 20,583		66,186
	- - -	- 776 - -	236,27	-	82,714 - -		- - - -		69,704 - - -	2,404		46,770 - - -
	_	776	240,00	5	82,714		-		69,704	2,404		46,770
26,08	7	2,513	99,36	<del>)</del>	(17,404)				(10,427)	 18,179		19,416
26.00	<u>-</u>		00.26		- (17, 40.4)				- (10.427)	 - 10.170		- 10.416
26,08	1	2,513	99,36	<del>)</del>	(17,404)		_		(10,427)	18,179		19,416
237,69	5 <u>-</u>	55,591 -	243,924 16		118,769		3,610		107,933	 83,090		129,515 16
\$ 263,78	2 \$	58,104	\$ 343,45	5 \$	101,365	\$	3,610	\$	97,506	\$ 101,269	\$	148,947

(Continued)

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

	Legal esearch		Police Pension	I	Fire Pension		Revolving Loan
Revenues:	 						
Property and other local taxes	\$ -	\$	231,340	\$	231,340	\$	-
Charges for services	-		-		-		-
Fines and forfeitures	70		-		-		-
Intergovernmental	-		26,208		26,208		-
Investment income	-		-		-		17,307
Reimbursements	 						
Total revenues	 70		257,548		257,548		17,307
Expenditures:							
Current:							
General government	-		-		-		108,742
Security of persons and property	-		252,718		252,718		-
Transportation	-		-		-		-
Capital outlay	 	-					<del>-</del>
Total expenditures	 -		252,718		252,718		108,742
Excess (deficiency) of revenues							
over (under) expenditures	 70		4,830		4,830		(91,435)
Other financing uses:							
Transfers out	 		-		-		
Net change in fund balances	70		4,830		4,830		(91,435)
Fund balances, January 1	20,371		-		-		1,112,532
Increase in prepaids	 						
Fund balances, December 31	\$ 20,441	\$	4,830	\$	4,830	\$	1,021,097

_	_		_
1	'n	ta	l

2017	2016
\$ 462,680	\$ 435,816
404,418	335,160
174,649	137,192
405,261	405,111
19,767	21,931
1,110	506
1,467,885	1,335,716
546,608	328,979
506,212	487,579
77,349	44,458
 3,732	 -
1,133,901	861,016
333,984	 474,700
 (129,798)	 (128,881)
204,186	345,819
2,897,279	2,549,863
179	1,597
\$ 3,101,644	\$ 2,897,279

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL COUNTY PERMISSIVE MVL TAX FUND

	Budgete	d Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	2016 <u>Actual</u>
Revenues: Intergovernmental	\$ -	\$ 136,952	\$ 211,993	\$ 75,041	\$ 214,640
Other financing uses: Transfers out		(129.798)	(129,798)		(128,881)
Net change in fund balance		7,154	82,195	75,041	85,759
Fund balance, January 1	529,460	529,460	529,460		443,701
Fund balance, December 31	\$ 529,460	\$ 536,614	\$ 611,655	\$ 75,041	\$ 529,460

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL STATE HIGHWAY FUND

		Budgeted	Amo	ounts				ance with al Budget	
	Original			Final		Actual	Positive (Negative)		2016 Actual
Revenues:									
Intergovernmental	\$	137,512 650	\$	137,600 1,600	\$	140,852 2,460	\$	3,252 860	\$  139,781 1,030
Total revenues		138,162		139,200		143,312		4,112	 140,811
Expenditures:									
Current:									
Transportation Other		167,481		167,481		77,349		90,132	 44,458
Net change in fund balance		(29,319)		(28,281)		65,963		94,244	96,353
Fund balance, January 1		254,162		254,162		254,162			 157,809
Fund balance, December 31	\$	224,843	\$	225,881	\$	320,125	\$	94,244	\$ 254,162

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL LAW ENFORCEMENT TRUST FUND

		Budgeted	unts			nce with Budget	et		
	Original Final			Ac	ctual	sitive gative)	2016 Actual		
Expenditures: Current: Security of persons and property Other	\$	590	\$	590	\$	<u>-</u>	\$ 590	\$	<u>-</u>
Net change in fund balance		(590)		(590)		-	590		-
Fund balance, January 1		590		590	-	590	 		590
Fund balance, December 31	\$	_	\$		\$	590	\$ 590	\$	590

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL DRUG LAW ENFORCEMENT FUND

		Budgeted	Amou	nts			nce with Budget		
	Original Final			Ac	tual	sitive (ative)	2016 Actual		
Expenditures: Current: Security of persons and property Other	\$	37	\$	37	\$	<u>-</u>	\$ 37	\$	284
Net change in fund balance		(37)		(37)		-	37		(284)
Fund balance, January 1		37		37	-	37	 		321
Fund balance, December 31	\$		\$		\$	37	\$ 37	\$	37

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL INDIGENT DRIVERS ALCOHOL TREATMENT FUND

	<b>Budgeted Amounts</b>						riance with nal Budget	t		
	(	Original		Final	Actual		_	Positive Negative)		2016 Actual
Revenues: Fines and forfeitures	\$	\$ 24,000		18,528	18,528 \$		\$ 7,559		\$	9,019
Expenditures: Current:										
General government Other		240,000		250,000				250,000		26,000
Net change in fund balance		(216,000)		(231,472)		26,087		257,559		(16,981)
Fund balance, January 1		237,695		237,695		237,695				254,676
Fund balance, December 31	\$	21,695	\$	6,223	\$	263,782	\$	257,559	\$	237,695

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL ENFORCEMENT AND EDUCATION FUND

		Budgeted	Amo	unts			Fina	ance with al Budget	udget		
	C	riginal		Final	4	Actual	_	ositive egative)		2016 Actual	
Revenues:								<u> </u>			
Fines and forfeitures	\$	2,000	\$	2,300	\$	3,289	\$	989	\$	2,751	
Expenditures:											
Current:											
Security of persons and property											
Other		56,533		56,533		776		55,757		789	
Net change in fund balance		(54,533)		(54,233)		2,513		56,746		1,962	
Fund balance, January 1		55,591		55,591		55,591				53,629	
Fund balance, December 31	\$	1,058	\$	1,358	\$	58,104	\$	56,746	\$	55,591	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL COURT SPECIAL PROJECTS FUND

	Budgete	ed Amounts		Variance with Final Budget	2016
	Original	Final	Actual	Positive (Negative)	Actual
Revenues: Charges for services	\$ 185,000	-	\$ 339,108 267	\$ 19,108 (570)	\$ 280,183 357
Total revenues	185,000	320,837	339,375	18,538	280,540
Expenditures: Current: General government					
Personal services	166,960	166,960	68,082	98,878	50,459
Other	235,070	235,070	168,192	66,878	130,805
Total general government	402,030	402,030	236,274	165,756	181,264
Capital outlay Other	_	4,000	3,732	268	_
Total expenditures	402,030	406,030	240,006	166,024	181,264
Net change in fund balance	(217,030)	(85,193)	99,369	184,562	99,276
Fund balance, January 1	243,924 163	243,924 163	243,924 163	- -	143,534 1,114
Fund balance, December 31	\$ 27,057	\$ 158,894	\$ 343,456	\$ 184,562	\$ 243,924

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL COURT COMPUTERIZATION FUND

	<b>Budgeted Amounts</b>						Fin	riance with al Budget		•04.5
	Original			Final		Actual	_	Positive Vegative)		2016 Actual
Revenues: Charges for services	\$ 50,000		\$	\$ 60,000		\$ 65,310		\$ 5,310		54,977
Expenditures: Current: General government										
Other		150,000		196,571		82,714		113,857		28,685
Net change in fund balance		(100,000)		(136,571)		(17,404)		119,167		26,292
Fund balance, January 1		118,769		118,769		118,769				92,477
Fund balance, December 31	\$	18,769	\$	(17,802)	\$	101,365	\$	119,167	\$	118,769

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL METRICH DRUG LAW ENFORCEMENT TRUST FUND

		Budgeted	Amo	unts			Fina	ance with al Budget	2016		
	0	riginal	Final		Actual		Positive (Negative)			2016 Actual	
Revenues:	_		_		Φ.						
Fines and forfeitures	\$		\$		\$		\$		\$	1,500	
Expenditures:											
Current:											
Security of persons and property											
Other		2,109		2,109				2,109			
Net change in fund balance		(2,109)		(2,109)		-		2,109		1,500	
Fund balance, January 1		3,610		3,610		3,610				2,110	
Fund balance, December 31	\$	1,501	\$	1,501	\$	3,610	\$	2,109	\$	3,610	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL ALCOHOL MONITORING FUND

	<b>Budgeted Amounts</b>						Fina	ance with al Budget	2016
	(	riginal		Final	Actual		Positive (Negative)		2016 Actual
Revenues:	_	71 Igiliai		I IIIdi		Actual		cgative)	 Actual
Fines and forfeitures	\$	45,000	\$	55,000	\$	59,277	\$	4,277	\$ 51,552
Expenditures:									
Current:									
General government									
Other		120,000		120,000		69,704		50,296	 32,246
Net change in fund balance		(75,000)		(65,000)		(10,427)		54,573	19,306
Fund balance, January 1		107,933		107,933		107,933			88,627
Fund balance, December 31	\$	32,933	\$	42,933	\$	97,506	\$	54,573	\$ 107,933

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL MEDIATION SERVICES FUND

		Budgeted	Amo	ounts			2017			
		Original		Final	Actual		Positive (Negative)			2016 Actual
<b>Revenues:</b> Fines and forfeitures	\$ 17,000		\$	18,500	\$ 20,583		\$	\$ 2,083		17,449
Expenditures:										
Current:										
General government Other		95,000		95,000		2,404		92,596		2,000
Net change in fund balance		(78,000)		(76,500)		18,179		94,679		15,449
Fund balance, January 1		83,090		83,090		83,090				67,641
Fund balance, December 31	\$	5,090	\$	6,590	\$	101,269	\$	94,679	\$	83,090

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL ELECTRONIC IMAGING FUND

	Budgete	d Amounts				
	Original	Final	Actual	Positive (Negative)	2016 Actual	
Revenues: Fines and forfeitures	\$ 50,000	\$ 58,000	\$ 65,343	\$ 7,343	\$ 54,899	
Reimbursements		1,023	843	(180)	149	
Total revenues	50,000	59,023	66,186	7,163	55,048	
Expenditures: Current: General government						
Personal services	48,861 130,149	48,861 130,149	45,124 1,646	3,737 128,503	39,870 1,007	
Total expenditures	179,010	179,010	46,770	132,240	40,877	
Net change in fund balance	(129,010)	(119,987)	19,416	139,403	14,171	
Fund balance, January 1	129,515 16	129,515 16	129,515 16		114,861 483	
Fund balance, December 31	\$ 521	\$ 9,544	\$ 148,947	\$ 139,403	\$ 129,515	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL LEGAL RESEARCH FUND

	Budgeted Amounts  Original Final					Variance with Final Budget Positive Actual (Negative)				2016 Actual		
Revenues:												
Fines and forfeitures	\$		\$	60	\$	70	\$	10	\$	22		
Expenditures: Current: General government Other		20,365		20,365				20,365				
Net change in fund balance		(20,365)		(20,305)		70		20,375		22		
Fund balance, January 1		20,371		20,371		20,371				20,349		
Fund balance, December 31	\$	6	\$	66	\$	20,441	\$	20,375	\$	20,371		

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL POLICE PENSION FUND

		Budgeted	Am	ounts				iance with al Budget				
		Original		Final		Actual	I	Positive legative)		2016 Actual		
Revenues:	_		_		_		_	Φ (21.270)				
Property and other local taxes	\$	250,664	\$	252,718	\$	231,340 26,208	\$	(21,378) 26,208	\$	217,908 25,345		
Total revenues	250,664			252,718		257,548		4,830	-	243,253		
Expenditures:												
Current:												
Security of persons and property												
Personal services		235,500		252,718		252,718				243,253		
Net change in fund balance		15,164		-		4,830		4,830		-		
Fund balance, January 1						<u> </u>				<u> </u>		
Fund balance, December 31	\$ 15,164		\$ -		\$ 4,830		\$ 4,830		\$			

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL FIRE PENSION FUND

	<b>Budgeted Amounts</b>									
	Original Final			Actual		Positive (Negative)			2016 Actual	
Revenues:										
Property and other local taxes	\$	250,664	\$	252,718	\$	231,340 26,208	\$	(21,378) 26,208	\$	217,908 25,345
Total revenues		250,664		252,718		257,548		4,830		243,253
Expenditures:										
Current:										
Security of persons and property										
Personal services		235,500		252,718		252,718				243,253
Net change in fund balance		15,164		-		4,830		4,830		-
Fund balance, January 1									_	
Fund balance, December 31	\$	15,164	\$		\$	4,830	\$	4,830	\$	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL SEVERANCE PAYOUT RESERVE FUND

	<b>Budgeted Amounts</b>									
	Original Final		Positive (Negative (Negative )				2016 Actual			
Expenditures:										
Current: General Government										
Personal services	\$	110,000	\$	175,500	\$	173,186	\$	2,314	\$	206,947
Net change in fund balance		(110,000)		(175,500)		(173,186)		2,314		(206,947)
Fund balance, January 1		654,482		654,482		654,482		-		861,429
Increase in prepaids		6,530		6,530		6,530				
Fund balance, December 31	\$	551,012	\$	485,512	\$	487,826	\$	2,314	\$	654,482

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL CITY INCOME TAX ADMINISTRATION FUND

	Budgeted	Amounts		Variance with Final Budget Positive	2016
	Original	Final	Actual	(Negative)	Actual
Revenues:					
Municipal income taxes	\$ 24,101,500	\$ 23,218,579	\$ 22,979,449	\$ (239,130)	\$ 24,732,412
Charges for services	11,000	14,201	14,201	-	10,979 669
Other	-	2,220	2,220	-	10
Oulci					
Total revenues	24,112,500	23,235,000	22,995,870	(239,130)	24,744,070
Expenditures: Current:					
General government					
Personal services	245,572	245,572	230,013	15,559	154,385
Other	723,391	730,091	197,203	532,888	283,983
Total expenditures	968,963	975,663	427,216	548,447	438,368
Excess of revenues over expenditures	23,143,537	22,259,337	22,568,654	309,317	24,305,702
Other financing sources (uses):					
Transfers in	-	1,158,967	1,572,816	413,849	2,048,450
Transfers out	(18,816,500)	(26,013,991)	(26,013,991)		(25,995,170)
Total other financing sources (uses)	(18,816,500)	(24,855,024)	(24,441,175)	413,849	(23,946,720)
Net change in fund balance	4,327,037	(2,595,687)	(1,872,521)	723,166	358,982
Fund balance, January 1	7,033,019	7,033,019	7,033,019	_	6,672,075
Increase in prepaids	408	408	408		1,962
Fund balance, December 31	\$ 11,360,464	\$ 4,437,740	\$ 5,160,906	\$ 723,166	\$ 7,033,019

## COMPARATIVE BALANCE SHEET NONMAJOR DEBT SERVICE FUND

## $\begin{array}{c} \text{DECEMBER 31, 2017} \\ \text{(WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2016)} \end{array}$

	 2017	 2016
Assets:  Equity in pooled cash and investments	\$ 1,414 33,128 266,732	\$ 18,610 33,128 287,896
Total assets	\$ 301,274	\$ 339,634
Liabilities:  Matured bonds payable	\$ 33,128 33,128	\$ 33,128 33,128
Deferred inflows of resources:  TIF revenue levied for next fiscal year  Special assessments revenue not available	150,894 116,902	149,689 139,484
Total deferred inflows of resources	 267,796	 289,173
Total liabilities and deferred inflows of resources.	 300,924	 322,301
Fund balance:  Restricted	 350	767 16,566
Total fund balance	 350	 17,333
Total liabilities, deferred inflows of resources and fund balances	\$ 301,274	\$ 339,634

### COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR DEBT SERVICE FUND

	2017	2016			
Revenues:	 	-			
Intergovernmental	\$ 17,210	\$	17,192		
Special assessments	22,868		22,304		
Contributions and donations	15,000		15,000		
Tax increment financing	 45,818		71,783		
Total revenues	 100,896		126,279		
Expenditures:					
Debt service:					
Principal retirement	476,179		559,739		
Interest and fiscal charges	197,578		319,030		
Bond issuance costs	 <del>-</del>		159,640		
Total expenditures	 673,757		1,038,409		
Excess of expenditures over revenues	 (572,861)		(912,130)		
Other financing sources (uses):					
Issuance of refunding bonds	-		6,505,000		
Premium on bond issuance	-		385,262		
Payment to refunded bond escrow agent	-		(6,715,929)		
Transfers in	764,585		987,622		
Transfers out	 (208,707)		(233,497)		
Total other financing sources (uses)	 555,878		928,458		
Net change in fund balances	(16,983)		16,328		
Fund balance, January 1	 17,333		1,005		
Fund balance, December 31	\$ 350	\$	17,333		

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL DEBT SERVICE FUND

		Budgeted	ed Amounts		Fin	iance with al Budget		2017	
	Or	iginal		Final	Actual		ositive egative)		2016 Actual
Revenues:		-8	-		 1200001		<u>oguer, o</u>		
Intergovernmental	\$	14,948	\$	17,666	\$ 17,210	\$	(456)	\$	17,192
Special assessments		19,863		23,474	22,868		(606)		22,304
Contributions and donations		13,029		15,398	15,000		(398)		15,000
Tax increment financing		39,797		47,033	 45,818		(1,215)		71,783
Total revenues		87,637		103,571	 100,896		(2,675)		126,279
Expenditures:									
Debt service:									
Principal retirement	4	457,179		476,179	476,179		-		559,739
Interest and fiscal charges	2	216,578		197,578	197,578		-		319,030
Bond issuance costs					 				159,640
Total debt service		673,757		673,757	 673,757				1,038,409
Total expenditures		673,757		673,757	 673,757				1,038,409
Excess of expenditures over revenues	(	586,120)		(570,186)	 (572,861)		(2,675)		(912,130)
Other financing sources (uses):									
Issuance of refunding bonds		-		-	-		-		6,505,000
Premium on bond issuance		-		-	-		-		385,262
Payment to refunded bond escrow agent		-		-	-		-	(	(6,715,929)
Transfers in		664,104		784,860	764,585		(20,275)		987,622
Transfers out				(208,707)	 (208,707)				(233,497)
Total other financing sources (uses)		664,104		576,153	 555,878		(20,275)		928,458
Net change in fund balance		77,984		5,967	(16,983)		(22,950)		16,328
Fund balance, January 1		17,333		17,333	 17,333				1,005
Fund balance, December 31	\$	95,317	\$	23,300	\$ 350	\$	(22,950)	\$	17,333

### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS

## $\begin{array}{c} \text{DECEMBER 31, 2017} \\ \text{(WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2016)} \end{array}$

	Municipal Court Improvements		 Totals				
			 2017	2016			
Assets:							
Equity in pooled cash and investments	\$	378,466 11,610	\$ 378,466 11,610	\$	225,888		
Total assets	\$	390,076	\$ 390,076	\$	225,888		
Liabilities: Accounts payable	\$	11,007	\$ 11,007	\$	-		
Total liabilities		11,007	 11,007		-		
Fund balance:							
Restricted		379,069	 379,069		225,888		
Total fund balance		379,069	 379,069		225,888		
Total liabilities, deferred inflows							
of resources and fund balances	\$	390,076	\$ 390,076	\$	225,888		

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS

			Municipal		Totals			
	Improv Proj		Court rovements		2017		2016	
<b>Revenues:</b> Fines and forfeitures	\$	-	\$ 207,889	\$	207,889	\$	165,008	
Total revenues			207,889		207,889		165,008	
Capital outlay			24,829		24,829		5,609	
Total expenditures			 24,829		24,829		5,609	
Excess of revenues over expenditures			 183,060		183,060		159,399	
Other financing uses:								
Transfers in		(83)	4,204 (34,000)		4,204 (34,083)		(50,000)	
Total other financing uses		(83)	 (29,796)		(29,879)		(50,000)	
Net change in fund balances		(83)	153,264		153,181		109,399	
Fund balances, January 1		83	 225,805		225,888		116,489	
Fund balance, December 31	\$	_	\$ 379,069	\$	379,069	\$	225,888	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL CAPITAL IMPROVEMENT PROJECTS FUND

	<b>Budgeted Amounts</b>					Variance with Final Budget					
	Or	iginal		Final	Ac	tual		itive ative)		016 tual	
Other financing sources:											
Transfers out		(83)		(83)		(83)		-	-	-	
Net change in fund balance		(83)		(83)		(83)		-		-	
Fund balance, January 1	\$	83	\$	83	\$	83	\$		\$	83	
Fund balance, December 31	\$	-	\$	-	\$	-	\$	-	\$	83	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL MUNICIPAL COURT IMPROVEMENTS FUND

	Budgeted	Amounts		Variance with Final Budget		
	Original	Final	Actual	Positive (Negative)	2016 Actual	
Revenues: Fines and forfeitures	\$ 49,000	\$ 185,000	\$ 207,889	\$ 22,889	\$ 165,008	
Expenditures: Capital outlay						
Other	250,000	216,000	24,829	191,171	5,609	
Excess (deficiency) of revenues over (under) expenditures	(201,000)	(31,000)	183,060	214,060	159,399	
Other financing source (uses): Transfers in	-	4,204 (34,000)	4,204 (34,000)	<u>-</u>	(50,000)	
Total other financing sources (uses)		(29,796)	(29,796)		(50,000)	
Net change in fund balance	(201,000)	(60,796)	153,264	214,060	109,399	
Fund balance, January 1	225,805	225,805	225,805		116,406	
Fund balance, December 31	\$ 24,805	\$ 165,009	\$ 379,069	\$ 214,060	\$ 225,805	

### COMPARATIVE BALANCE SHEET NONMAJOR CEMETERY TRUST PERMANENT FUND

## $\begin{array}{c} \text{DECEMBER 31, 2017} \\ \text{(WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2016)} \end{array}$

	 2017	 2016		
Assets:  Equity in pooled cash and investments  Receivables (net of allowances of uncollectibles).	\$ 1,405,652 1,595	\$ 1,380,152 912		
Total assets	\$ 1,407,247	\$ 1,381,064		
Fund balance:  Nonspendable	\$ 1,392,401 14,846	\$ 1,373,776 7,288		
Total fund balance	 1,407,247	 1,381,064		
Total liabilities and fund balance	\$ 1,407,247	\$ 1,381,064		

## COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CEMETERY TRUST PERMANENT FUND

2017		2016			
Revenues: Charges for services	\$	25,500	\$	35,024	
Investment income		14,846		7,288	
Total revenues		40,346		42,312	
Expenditures: Current:					
Public health and welfare		14,163		6,653	
Total expenditures		14,163		6,653	
Net change in fund balance		26,183		35,659	
Fund balance, January 1		1,381,064		1,345,405	
Fund balance, December 31	\$	1,407,247	\$	1,381,064	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL CEMETERY TRUST PERMANENT FUND

	<b>Budgeted Amounts</b>		Variance with Final Budget		
	Original	Final	Actual	Positive (Negative)	2016 Actual
Revenues: Charges for services	\$ 36,000 1,500	\$ 30,000 14,162	\$ 25,500 14,846	\$ (4,500) 684	\$ 35,024 7,288
Total revenues	37,500	44,162	40,346	(3,816)	42,312
Expenditures: Current: Public health and welfare Other	6,700	14,163	14,163	-	6,653
Net change in fund balance	30,800	29,999	26,183	(3,816)	35,659
Fund balance, January 1	1,381,064	1,381,064	1,381,064		1,345,405
Fund balance, December 31	\$ 1,411,864	\$ 1,411,063	\$ 1,407,247	\$ (3,816)	\$ 1,381,064

#### **Enterprise Funds**

The enterprise funds account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be recovered primarily through user charges.

The City has the following major enterprise funds:

Water Fund Water Pollution Control Fund Airport Fund

These major enterprise funds are described on page 66 of the financial statements.

The City has the following nonmajor enterprise funds:

#### Swimming Pool:

To account for the operation of the swimming pool complex at Riverside Park. Beginning in 2010, the City contracted with the local YMCA to run the pool operations.

#### Parking Facilities:

To account for the operation of the parking department, which includes maintenance and rental of lots, fine revenue, and the monitoring of all on-street and off-street parking zones.

## COMPARATIVE STATEMENT OF NET POSITION WATER FUND

#### DECEMBER 31, 2017 AND 2016

	2017	2016
Assets:	_	
Current assets:		
Equity in pooled cash and investments	\$ 11,530,380	\$ 10,864,180
Cash with escrow agent	17,060	14,270
Receivables (net of allowances of uncollectibles)	1,115,689	1,124,357
Prepayments	60,955	63,981
Materials and supplies inventory	692,365	721,935
Total current assets	13,416,449	12,788,723
Noncurrent assets:		
Net pension asset	9,194	7,947
Restricted assets:		
Equity in pooled cash and investments	802,022	800,746
Capital assets:		
Nondepreciable capital assets	2,160,975	1,153,630
Depreciable capital assets, net	54,890,578	55,570,190
Total noncurrent assets	57,862,769	57,532,513
Total assets	71,279,218	70,321,236
Deferred outflows of resources:		
Unamortized deferred charges on debt refunding	10,088	24,255
Pension	1,307,826	893,138
Total deferred outflows of resources	1,317,914	917,393
Liabilities:		
Current liabilities:		
Accounts payable	126,179	134,923
Contracts payable	52,158	4,646
Accrued wages and benefits payable	86,490	72,232
Insurance deposits payable	35,629	31,042
Retainage payable	17,060	14,270
Deposits held and due to others	396,500	389,050
Accrued interest payable	37,831	44,648
Compensated absences payable - current	153,963	150,056
Bonds payable - current	960,000	950,000
Loans payable - current	263,190	256,596
Total current liabilities	2,129,000	2,047,463
Long-term liabilities:		
Compensated absences payable	279,378	222,652
Bonds payable	410,000	1,370,000
Loans payable	2,268,558	2,531,748
Net pension liability	3,182,669	2,296,187
Total long-term liabilities	6,140,605	6,420,587
Total liabilities	8,269,605	8,468,050
Deferred inflows of resources:		
Pension	23,615	47,974
Net position:		
Net investment in capital assets	53,090,675	51,620,815
Restricted for:		
Capital projects	802,022	800,746
Unrestricted	10,411,215	10,301,044
Total net position	\$ 64,303,912	\$ 62,722,605

## COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION WATER FUND

	2017		2016	
Operating revenues:				
Charges for services	\$	8,030,734	\$	8,314,598
Other		152,264		104,150
Total operating revenues		8,182,998		8,418,748
Operating expenses:				
Personal services		3,354,964		2,837,116
Contract services		463,401		387,232
Materials and supplies		1,454,455		841,112
Utilities		401,126		436,597
Depreciation		1,688,238		1,558,532
Total operating expenses		7,362,184		6,060,589
Operating income		820,814		2,358,159
Nonoperating revenues (expenses):				
Intergovernmental		51,381		52,272
Interest revenue		102,549		53,620
Loss on disposal of capital assets		-		(12,148)
Interest expense and fiscal charges		(103,030)		(123,719)
Total nonoperating revenues (expenses)		50,900		(29,975)
Income before contributions		871,714		2,328,184
Capital contributions		709,593		996,730
Change in net position		1,581,307		3,324,914
Net position, January 1		62,722,605		59,397,691
Net position, December 31	\$	64,303,912	\$	62,722,605

## $\begin{array}{c} \text{COMPARATIVE STATEMENT OF CASH FLOWS} \\ \text{WATER FUND} \end{array}$

	2017		2016
Cash flows from operating activities:	 		
Cash received from customers	\$ 8,046,773	\$	8,322,888
Cash received from other operations	152,264		104,150
Cash payments for personal services	(2,827,051)		(2,678,975)
Cash payments for contract services	(455,172)		(365,195)
Cash payments for materials and supplies	(1,433,629)		(782,730)
Cash payments for utilities	 (401,126)		(436,597)
Net cash provided by operating activities	 3,082,059		4,163,541
Cash flows from noncapital financing activities:			
Grants and contributions	 51,381		52,272
Net cash provided by noncapital			
financing activities	 51,381	-	52,272
Cash flows from capital and related			
financing activities:			
Acquisition of capital assets	(1,256,076)		(2,712,895)
Principal paid on bonds	(950,000)		(1,106,000)
Interst paid on bonds	(27,074)		(40,015)
Principal paid on loans	(256,596)		(250,215)
Interest paid on loans	 (68,606)		(74,500)
Net cash used in capital and			
related financing activities	 (2,558,352)		(4,183,625)
Cash flows from investing activities:			
Interest received	 95,178		49,228
Net cash provided by investing activities	 95,178		49,228
Net increase in cash and cash equivalents	670,266		81,416
Cash and cash equivalents at beginning of year	 11,679,196		11,597,780
Cash and cash equivalents at end of year	\$ 12,349,462	\$	11,679,196
			(Continued)

### COMPARATIVE STATEMENT OF CASH FLOWS WATER FUND (CONTINUED)

#### FOR THE YEAR ENDED DECEMBER 31, 2017 AND 2016

	2017	2016
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$ 820,814	\$ 2,358,159
Adjustments: Depreciation	1,688,238	1,558,532
Changes in assets and liabilities:		
Decrease in accounts receivable	16,039	8,290
Decrease in materials and supplies inventory	29,570	63,045
(Increase) decrease in prepayments	3,026	(39,753)
(Decrease) in accounts payable	(8,744)	(4,663)
Increase in accrued wages and benefits	14,258	11,497
Increase in compensated absences payable	60,633	62,661
Increase (decrease) in insurance deposits payable	4,587	(13,286)
Increase in deposits held and due to others	7,450	23,800
(Increase) in net pension asset	(1,247)	(1,413)
(Increase) in deferred outflows - pension	(414,688)	(602,193)
Increase (decrease) in deferred inflows - pension	(24,359)	18,300
Increase in net pension liability	 886,482	720,565
Net cash provided by operating activities	\$ 3,082,059	\$ 4,163,541

#### **Non-cash Transactions:**

During 2017 and 2016, the Water fund received \$709,593 and \$996,730, respectively in capital contributions of donated water lines from private developers.

At December 31, 2017, 2016 and 2015, the Water fund purchased \$69,218, \$18,916 and \$119,671, respectively, in capital assets on account.

## COMPARATIVE STATEMENT OF NET POSITION WATER POLLUTION CONTROL FUND

#### DECEMBER 31, 2017 AND 2016

	2017	2016
Assets:		
Current assets:		
Equity in pooled cash and investments	\$ 7,918,094	\$ 6,880,969
Cash with escrow agent	4,393	3,002
Receivables (net of allowances of uncollectibles)	1,896,658	1,559,929
Prepayments	45,663	48,374
Materials and supplies inventory	68,874	59,421
Total current assets	9,933,682	8,551,695
Noncurrent assets:		
Net pension asset	6,777	6,771
Restricted assets:		
Equity in pooled cash and investments	5,483,009	5,189,091
Capital assets:		
Nondepreciable capital assets	951,226	633,736
Depreciable capital assets, net	79,033,875	80,644,100
Total noncurrent assets	85,474,887	86,473,698
Total assets	95,408,569	95,025,393
Deferred outflows of resources:		
Unamortized deferred charges on debt refunding	-	24,828
Pension	922,443	760,953
Total deferred outflows of resources	922,443	785,781
Liabilities:		
Current liabilities:		
Accounts payable	118,950	224,496
Retainage payable	4,393	3,002
Accrued wages and benefits payable	46,948	55,211
Insurance deposits payable	33,231	25,016
Deposits held and due to others	396,500	389,050
Accrued interest payable	145,832	182,133
Compensated absences payable - current	126,656	125,564
Bonds payable - current	275,000	980,000
Loans payable - current	2,278,909	2,187,611
Total current liabilities	3,426,419	4,172,083
Long term liabilities:		
Compensated absences payable	389,055	356,543
Bonds payable	275,000	550,000
Loans payable	7,739,616	10,018,525
Net pension liability	2,346,015	1,956,351
Total long-term liabilities	10,749,686	12,881,419
Total liabilities	14,176,105	17,053,502
Deferred inflows of resources:		
Pension	103,946	40,874
Net position:		
Net investment in capital assets	69,412,183	67,563,526
Restricted for:	, ,	
Capital projects	5,483,009	5,189,091
Unrestricted	7,155,769	5,964,181
Total net position	\$ 82,050,961	\$ 78,716,798
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### COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION WATER POLLUTION CONTROL FUND

	2017		2016	
Operating revenues:			<u>,                                      </u>	
Charges for services	\$	9,563,139	\$	9,604,120
Other		38,698		57,986
Total operating revenues		9,601,837		9,662,106
Operating expenses:				
Personal services		2,392,267		2,152,172
Contract services		1,218,731		1,901,368
Materials and supplies		302,560		306,827
Utilities		532,160		576,251
Depreciation		2,817,882		2,511,740
Total operating expenses		7,263,600		7,448,358
Operating income		2,338,237		2,213,748
Nonoperating revenues (expenses):				
Intergovernmental		422,733		74,041
Interest revenue		102,843		50,953
Interest expense and fiscal charges		(337,160)		(346,839)
Loss on disposall of capital assets		-		(206,523)
Total nonoperating revenues (expenses)		188,416		(428,368)
Income before contributions and transfers		2,526,653		1,785,380
Capital contributions		807,510		913,793
Change in net position		3,334,163		2,699,173
Net position, January 1		78,716,798		76,017,625
Net position, December 31	\$	82,050,961	\$	78,716,798

## COMPARATIVE STATEMENT OF CASH FLOWS WATER POLLUTION CONTROL FUND

		2017		2016
Cash flows from operating activities:	-		-	
Cash received from customers	\$	9,235,040	\$	9,637,436
Cash received from other operations		38,698		57,986
Cash payments for personal services		(2,063,121)		(2,033,868)
Cash payments for contract services		(1,212,920)		(1,879,111)
Cash payments for materials and supplies		(417,559)		(365,359)
Cash payments for utilities		(532,160)		(576,251)
Net cash provided by operating activities		5,047,978		4,840,833
Cash flows from noncapital financing activities:				
Grants and contributions		422,733		74,041
Net cash provided by noncapital				
financing activities		422,733		74,041
Cash flows from capital and related				
financing activities:				
Acquisition of capital assets		(716,246)		(810,418)
Principal paid on bonds		(980,000)		(982,500)
Interst paid on bonds		(14,688)		(24,120)
Principal paid on loans		(2,187,611)		(2,100,082)
Interest paid on loans		(333,945)		(395,192)
Net cash used in capital and				
related financing activities	-	(4,232,490)	-	(4,312,312)
Cash flows from investing activities:				
Interest received		94,213		45,967
Net cash provided by investing activies		94,213		45,967
Net increase (decrease) in cash and cash equivalents		1,332,434		648,529
Cash and cash equivalents at beginning of year		12,073,062		11,424,533
Cash and cash equivalents at end of year	\$	13,405,496	\$	12,073,062
				(Continued)

### COMPARATIVE STATEMENT OF CASH FLOWS WATER POLLUTION CONTROL FUND (CONTINUED)

#### FOR THE YEAR ENDED DECEMBER 31, 2017 AND 2016

	2017	2016
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$ 2,338,237	\$ 2,213,748
Adjustments:		
Depreciation	2,817,882	2,511,740
Changes in assets and liabilities:		
(Increase) decrease in accounts receivable	(328,099)	33,316
(Increase) in materials and supplies inventory	(9,453)	(2,831)
(Increase) decrease in prepayments	2,711	(32,700)
(Decrease) in accounts payable	(105,546)	(55,701)
Increase (decrease) in accrued wages and benefits	(8,263)	4,558
Increase in compensated absences payable	33,604	41,349
Increase (decrease) in insurance deposits payable	8,215	(11,688)
Increase in deposits held and due to others	7,450	23,800
(Increase) in net pension asset	(6)	(1,204)
(Increase) in deferred outflows - pension	(161,490)	(513,068)
Increase in deferred inflows - pension	63,072	15,592
Increase in net pension liability	 389,664	 613,922
Net cash provided by operating activities	\$ 5,047,978	\$ 4,840,833

### **Non-cash Transactions:**

During 2017 and 2016, the Water Pollution Control fund received \$807,510 and \$913,793, respectively in capital contributions of donated sewer lines from private developers.

At December 31, 2017, 2016 and 2015, the Water Pollution Control fund purchased \$4,393, \$3,002 and \$98,108, respectively, in capital assets on account.

## $\begin{array}{c} \text{COMPARATIVE STATEMENT OF NET POSITION} \\ \text{AIRPORT FUND} \end{array}$

#### DECEMBER 31, 2017 AND 2016

	2017	2016	
Assets:			
Current assets:			
Equity in pooled cash and investments	\$ 507,154	\$ 459,217	
Receivables (net of allowances of uncollectibles)	38,911	41,205	
Prepayments	13,114	13,286	
Materials and supplies inventory	61,669	53,539	
Total current assets	620,848	567,247	
Noncurrent assets:			
Net pension asset	1,042	952	
Nondepreciable capital assets	3,429,840	3,586,559	
Depreciable capital assets, net	9,410,386	8,190,393	
Total noncurrent assets	12,841,268	11,777,904	
Total assets	13,462,116	12,345,151	
Deferred outflows of resources:			
Pension	141,802	106,972	
Liabilities:			
Current liabilities:			
Accounts payable	6,503	21,671	
Accrued wages and benefits payable	8,699	8,213	
Insurance deposits payable	126	87	
Compensated absences payable - current	23,443	35,978	
Total current liabilities	38,771	65,949	
Long term liabilities:			
Compensated absences payable	98,437	48,803	
Net pension liability	360,812	275,014	
Total long-term liabilities	459,249	323,817	
Total liabilities	498,020	389,766	
Deferred inflows of resources:			
Pension	3,462	5,746	
Net position:			
Net investment in capital assets	12,840,226	11,776,952	
Unrestricted	262,210	279,659	
Total net position	\$ 13,102,436	\$ 12,056,611	

## COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION AIRPORT FUND

	2017		2016	
Operating revenues:				
Charges for services	\$	741,126	\$	826,536
Total operating revenues		741,126		826,536
Operating expenses:				
Personal services		421,634		352,029
Contract services		145,588		111,724
Materials and supplies		448,534		460,024
Utilities		22,154		19,746
Depreciation		880,408		838,829
Total operating expenses		1,918,318		1,782,352
Operating loss		(1,177,192)		(955,816)
Nonoperating revenues:				
Intergovernmental		18,973		20,049
Total nonoperating revenues		18,973		20,049
Loss before contributions and transfers		(1,158,219)		(935,767)
Capital contributions		1,804,764		76,576
Transfers in		399,280		138,309
Change in net position		1,045,825		(720,882)
Net position, January 1		12,056,611		12,777,493
Net position, December 31	\$	13,102,436	\$	12,056,611

## COMPARATIVE STATEMENT OF CASH FLOWS AIRPORT FUND

	2017		2016
Cash flows from operating activities:			
Cash received from customers	\$ 743,420	\$	828,100
Cash payments for personal services	(335,416)		(334,348)
Cash payments for contract services	(145,416)		(115,752)
Cash payments for materials and supplies	(471,832)		(508,382)
Cash payments for utilities	 (22,154)		(19,746)
Net cash used in operating activities	 (231,398)		(150,128)
Cash flows from noncapital financing activities:			
Grants and contributions	18,973		20,049
Transfers in	399,280		138,309
Net cash provided by noncapital	 <u> </u>		<u> </u>
financing activities	 418,253	-	158,358
Cash flows from capital and related			
financing activities:			
Acquisition of capital assets	(1,943,682)		(103,756)
Capital contributions	1,804,764		76,576
Net cash used in capital	 		
and related financing activities	 (138,918)		(27,180)
Net increase (decrease) in cash and cash equivalents	47,937		(18,950)
Cash and cash equivalents at beginning of year	 459,217		478,167
Cash and cash equivalents at end of year	\$ 507,154	\$	459,217
Reconciliation of operating loss to net cash used in operating activities:			
Operating loss	\$ (1,177,192)	\$	(955,816)
Adjustments:			
Depreciation	880,408		838,829
Changes in assets and liabilities:			
Decrease in accounts receivable	2,294		1,564
(Increase) decrease in materials and	2,27		1,501
supplies inventory	(8,130)		10,610
(Increase) Decrease in prepayments	172		(4,028)
(Decrease) in accounts payable	(15,168)		(58,968)
Increase in accrued wages and benefits	486		1,178
Increase in compensated absences payable	37,099		6,161
Increase (Decrease) in insurance deposits payable	39		(5,857)
(Increase) in net pension asset	(90)		(169)
(Increase) in deferred outflows - pension	(34,830)		(72,126)
Increase (Decrease) in deferred inflows - pension	(2,284)		2,192
Increase in net pension liability	 85,798		86,302
Net cash used in operating activities	\$ (231,398)	\$	(150,128)

#### COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS DECEMBER 31, 2017

	Swimming Pool	Parking Facilities	Total
Assets:			
Current assets:			
Equity in pooled cash and investments	\$ 16,843	\$ 23,489	\$ 40,332
Prepayments	217	1,144	1,361
Total current assets	17,060	24,633	41,693
Noncurrent assets:			
Net pension asset	-	253	253
Capital assets:			
Nondepreciable capital assets	1,631	94,331	95,962
Depreciable capital assets, net	354,848	67,738	422,586
Total noncurrent assets	356,479	162,322	518,801
Total assets	373,539	186,955	560,494
Deferred outflows of resources:			
Pension		34,453	34,453
Liabilities: Current liabilities:			
Accounts payable	151		151
Accrued wages and benefits	-	7,462	7,462
Insurance deposits payable	-	422 3,498	422 3,498
Total current liabilities	151	11,382	11,533
	131	11,362	11,333
Long term liabilities: Compensated absences payable	_	3,108	3,108
Net pension liability	- -	87,610	87,610
Total long-term liabilities		90,718	90,718
Total liabilities	151	102,100	102,251
Deferred inflows of resources:			
Pension		4,699	4,699
Net position:			
Net investment in capital assets	356,479	162,069	518,548
Unrestricted (deficit)	16,909	(47,460)	(30,551)
Total net position	\$ 373,388	\$ 114,609	\$ 487,997

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

	Swimming Pool			Parking Facilities		Total
Operating revenues:						
Charges for services	\$	-	\$	56,175	\$	56,175
Other		<u>-</u> _	-	1,111	-	1,111
Total operating revenues		<u> </u>		57,286		57,286
Operating expenses:						
Personal services		-		84,312		84,312
Contract services		54,865		3,624		58,489
Materials and supplies		14,598		9,122		23,720
Utilities		4,718		402		5,120
Depreciation		30,837		6,452		37,289
Total operating expenses		105,018		103,912		208,930
Operating loss		(105,018)		(46,626)		(151,644)
Transfers in		78,000		25,000		103,000
Change in net position		(27,018)		(21,626)		(48,644)
Net position, January 1		400,406		136,235		536,641
Net position, December 31	\$	373,388	\$	114,609	\$	487,997

## COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

#### FOR THE YEAR ENDED DECEMBER 31, 2017

	Swimming Pool	Parking Facilities	Total
Cash flows from operating activities:	 		 
Cash received from customers	\$ -	\$ 56,175	\$ 56,175
Cash received from other operations	-	1,111	1,111
Cash payments for personal services	-	(76,476)	(76,476)
Cash payments for contract services	(54,859)	(3,504)	(58,363)
Cash payments for materials and supplies	(14,932)	(10,380)	(25,312)
Cash payments for utilities	(4,718)	 (402)	 (5,120)
Net cash used in operating activities	 (74,509)	 (33,476)	 (107,985)
Cash flows from noncapital financing activities:			
Transfers in	78,000	 25,000	 103,000
Net cash provided by noncapital			
financing activities	78,000	 25,000	 103,000
Net increase (decrease) in cash and cash equivalents	3,491	(8,476)	(4,985)
Cash and cash equivalents at beginning of year	13,352	 31,965	 45,317
Cash and cash equivalents at end of year	\$ 16,843	\$ 23,489	\$ 40,332
Reconciliation of operating loss to net cash used in operating activities:			
Operating loss	\$ (105,018)	\$ (46,626)	\$ (151,644)
Adjustments:	20.027	C 150	27.200
Depreciation	30,837	6,452	37,289
Changes in assets and liabilities:  Decrease in prepayments	6	120	126
(Decrease)in accounts payable	(334)	(1,258)	(1,592)
Increase in accrued wages and benefits	(334)	5,195	5,195
(Decrease) in compensated absences payable		(8,050)	(8,050)
Increase in insurance deposits payable	_	118	118
Decrease in net pension asset	_	6	6
(Increase) in deferred outflows - pension	_	(5,347)	(5,347)
Increase in deferred inflows - pension	<u>-</u>	3,136	3,136
Increase in net pension liability	 	 12,778	 12,778
Net cash used in operating activities	\$ (74,509)	\$ (33,476)	\$ (107,985)

## COMPARATIVE STATEMENT OF NET POSITION SWIMMING POOL FUND

#### DECEMBER 31, 2017 AND 2016

	 2017	2016		
Assets:				
Current assets:				
Equity in pooled cash and investments	\$ 16,843	\$	13,352	
Prepayments	 217		223	
Total current assets	17,060		13,575	
Noncurrent assets:				
Capital assets:				
Nondepreciable capital assets	1,631		1,631	
Depreciable capital assets, net	354,848		385,685	
Total noncurrent assets	 356,479		387,316	
Total assets	 373,539		400,891	
Liabilities:				
Current liabilities:				
Accounts payable	151		485	
Total current liabilities	151		485	
Total liabilities	151		485	
Net position:				
Net investment in capital assets	356,479		387,316	
Unrestricted	 16,909		13,090	
Total net position	\$ 373,388	\$	400,406	

## COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION SWIMMING POOL FUND

	 2017	2016			
Operating revenues:					
Other	\$ 	\$	20		
Total operating revenues	 <u>-</u>		20		
Operating expenses:					
Contract services	54,865		45,795		
Materials and supplies	14,598		24,737		
Utilities	4,718		5,739		
Depreciation	 30,837		30,837		
Total operating expenses	 105,018		107,108		
Operating loss	(105,018)		(107,088)		
Transfers in	 78,000		75,000		
Change in net position	(27,018)		(32,088)		
Net position, January 1	 400,406		432,494		
Net position, December 31	\$ 373,388	\$	400,406		

## COMPARATIVE STATEMENT OF CASH FLOWS SWIMMING POOL FUND

	2017		2016		
Cash flows from operating activities:					
Cash received from other operations	\$	-	\$	20	
Cash payments for contract services		(54,859)		(45,820)	
Cash payments for materials and supplies		(14,932)		(24,379)	
Cash payments for utilities		(4,718)		(5,739)	
Net cash used in operating activities		(74,509)		(75,918)	
Cash flows from noncapital financing activities:					
Transfers in		78,000	-	75,000	
financing activities		78,000		75,000	
Net increase (decrease)					
in cash and cash equivalents		3,491		(918)	
Cash and cash equivalents at beginning of year		13,352		14,270	
Cash and cash equivalents at end of year	\$	16,843	\$	13,352	
Reconciliation of operating loss to net cash used in operating activities:					
Operating loss	\$	(105,018)	\$	(107,088)	
Adjustments: Depreciation		30,837		30,837	
Changes in assets and liabilities:					
(Increase) decrease in prepayments		6		(25)	
Increase (decrease) in accounts payable		(334)		358	
Net cash used in operating activities	\$	(74,509)	\$	(75,918)	
		-			

# COMPARATIVE STATEMENT OF NET POSITION PARKING FACILITIES FUND

#### DECEMBER 31, 2017 AND 2016

	 2017	2016		
Assets:				
Current assets:				
Equity in pooled cash and investments	\$ 23,489	\$	31,965	
Prepayments	 1,144		1,264	
Total current assets	 24,633		33,229	
Noncurrent assets:				
Net pension asset	253		259	
Nondepreciable capital assets	94,331		94,331	
Depreciable capital assets, net	67,738		74,190	
Total noncurrent assets	162,322		168,780	
Total assets	 186,955		202,009	
Deferred outflows of resources:				
Pension	34,453		29,106	
Liabilities:				
Current liabilities:				
Accounts payable	-		1,258	
Accrued wages and benefits	7,462		2,267	
Insurance deposits payable	422		304	
Compensated absences payable - current	3,498		3,354	
Total current liabilities	 11,382		7,183	
Long term liabilities:				
Compensated absences payable	3,108		11,302	
Net pension liability	87,610		74,832	
Total long-term liabilities	90,718		86,134	
Total liabilities	 102,100		93,317	
Deferred inflows of resources:				
Pension	 4,699		1,563	
Net position:				
Net investment in capital assets	162,069		168,521	
Unrestricted (deficit)	 (47,460)		(32,286)	
Total net position	\$ 114,609	\$	136,235	

### COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PARKING FACILITIES FUND

	2017	2016			
Operating revenues:					
Charges for services	\$ 56,175	\$	71,550		
Other	 1,111		368		
Total operating revenues	 57,286		71,918		
Operating expenses:					
Personal services	84,312		88,257		
Contract services	3,624		2,782		
Materials and supplies	9,122		8,105		
Utilities	402		533		
Depreciation	 6,452		6,451		
Total operating expenses	 103,912		106,128		
Operating loss	(46,626)		(34,210)		
Transfers in	 25,000				
Change in net position	(21,626)		(34,210)		
Net position, January 1	 136,235		170,445		
Net position, December 31	\$ 114,609	\$	136,235		

### COMPARATIVE STATEMENT OF CASH FLOWS PARKING FACILITIES FUND

		2017		2016
Cash flows from operating activities:  Cash received from customers	\$	56,175	\$	71.550
Cash received from other operations	Ф	1,111	Ф	71,330
Cash payments for personal services		(76,476)		(82,307)
Cash payments for contract services		(3,504)		(3,939)
Cash payments for materials and supplies		(10,380)		(9,434)
Cash payments for utilities		(402)		(533)
Net cash (used in)				
operating activities		(33,476)		(24,295)
Cash flows from noncapital financing activities:				
Transfers in		25,000		<u>-</u> _
financing activities		25,000		_
Net (decrease) in cash and cash equivalents		(8,476)		(24,295)
Cash and cash equivalents at beginning of year		31,965		56,260
Cash and cash equivalents at end of year	\$	23,489	\$	31,965
Reconciliation of operating loss to net cash (used in) operating activities:				
Operating loss	\$	(46,626)	\$	(34,210)
Adjustments: Depreciation		6,452		6,451
Changes in assets and liabilities:				
(Increase) decrease in prepayments		120		(1,157)
(Decrease) in accounts payable		(1,258)		(1,329)
Increase in accrued wages and benefits		5,195		292
Increase (decrease) in compensated absences payable .		(8,050)		2,313
Increase (decrease) in insurance deposits payable		118		(1,064)
(Increase) decrease in net pension asset		6 (5.247)		(46)
(Increase) in deferred outflows - pension Increase in deferred inflows - pension		(5,347)		(19,624) 596
Increase in net pension liability		3,136 12,778		23,483
Net cash (used in) operating activities	\$	(33,476)	\$	(24,295)

The internal service funds account for the financing of goods or services provided by one department to other departments of the City of Findlay on a cost-reimbursement basis. Accounting for these funds is designed to accumulate all of the costs incurred by the internal service funds in providing goods and services to other departments. However, charges to the other departments are not intended to produce a significant profit in the long run, but to recover the total costs of providing goods or services.

#### Central Stores:

To account for the central purchase of various office supplies in large quantities at a lesser price with the subsequent charge to the various user departments.

#### Self Insurance:

To account for processing and paying general municipal liability insurance claims in lieu of purchasing general municipal liability insurance.

#### Workers' Compensation:

To account for the collection of premiums and payments of claims related to a workers' compensation individual retrospective rating plan.

### COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS

## $\begin{array}{c} \text{DECEMBER 31, 2017} \\ \text{(WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2016)} \end{array}$

							Totals				
	Central Stores		Self-Insurance		Workers' Compensation		2017			2016	
Assets:											
Current assets:	_		_		_		_		_		
Equity in pooled cash and investments	\$	26,460	\$	949,856	\$	787,401	\$	1,763,717	\$	1,897,681	
Receivables (net of allowances of uncollectibles).		-		1,074		-		1,074		577	
Prepayments		-		54,284		-		54,284		56,842	
Materials and supplies inventory		7,255						7,255		6,398	
Total assets		33,715		1,005,214		787,401		1,826,330		1,961,498	
Liabilities:											
Current liabilities:											
Accounts payable		66		8,300		-		8,366		80	
Workers' compensation payable		-		<u> </u>		43,018		43,018		29,673	
Total liabilities		66		8,300		43,018		51,384		29,753	
Net position:											
Unrestricted		33,649		996,914		744,383		1,774,946		1,931,745	
Total net position	\$	33,649	\$	996,914	\$	744,383	\$	1,774,946	\$	1,931,745	

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS

## FOR THE YEAR ENDED DECEMBER 31, 2017 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2016)

		_				Totals			
	Central Stores			Vorkers' npensation				2016	
Operating revenues:	 				•				
Charges for services	\$ 14,976	\$	-	\$	-	\$	14,976	\$	13,783
Other	 								39,483
Total operating revenues	 14,976						14,976		53,266
Operating expenses:									
Contract services	863		152,652		-		153,515		123,671
Materials and supplies	15,776		-		-		15,776		9,043
Claims	 				13,345		13,345		
Total operating expenses	 16,639		152,652		13,345		182,636		132,714
Operating loss	(1,663)		(152,652)		(13,345)		(167,660)		(79,448)
Nonoperating revenues:									
Interest revenue	 -		10,861				10,861		5,133
Total nonoperating revenues	 		10,861	-			10,861		5,133
Income loss before transfers	(1,663)		(141,791)		(13,345)		(156,799)		(74,315)
Transfers in	 								200,000
Change in net position	(1,663)		(141,791)		(13,345)		(156,799)		125,685
Net position, January 1	 35,312		1,138,705		757,728		1,931,745		1,806,060
Net position, December 31	\$ 33,649	\$	996,914	\$	744,383	\$	1,774,946	\$	1,931,745

### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

## FOR THE YEAR ENDED DECEMBER 31, 2017 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2016)

					 To	tals	
	Central Stores	Sel	f-Insurance	Vorkers' npensation	2017		2016
Cash flows from operating activities:							
Cash received from customers	\$ 14,976	\$	-	\$ -	\$ 14,976 -	\$	13,783 12,627
Cash payments for contract services	(863)		(141,794)	_	(142,657)		(133,675)
Cash payments for materials and supplies	(16,647)			-	(16,647)		(9,544)
Cash payments for claims	 			 	 		(601)
Net cash (used in)							
operating activities	 (2,534)		(141,794)	 	 (144,328)	_	(117,410)
Cash flows from noncapital financing activities:							200,000
Transfers in	 			 	 		200,000
Net cash provided by noncapital financing activities	 			 	 		200,000
Cash flows from investing activities:							
Interest received	 		10,364	 	 10,364		4,764
Net cash provided by investing activies	 		10,364	 	10,364		4,764
Net increase (decrease) in cash and cash equivalents	(2,534)		(131,430)	-	(133,964)		87,354
Cash and cash equivalents at beginning of year	 28,994		1,081,286	787,401	1,897,681		1,810,327
Cash and cash equivalents at end of year	\$ 26,460	\$	949,856	\$ 787,401	\$ 1,763,717	\$	1,897,681
Reconciliation of operating (loss) to net (used in) operating activities:							
Operating (loss)	\$ (1,663)	\$	(152,652)	\$ (13,345)	\$ (167,660)	\$	(79,448)
Changes in assets and liabilities: (Increase) Decrease in materials							
and supplies inventory	(857)		-	-	(857)		115
(Increase) Decrease in prepayments	-		2,558	-	2,558		(1,704)
Increase (Decrease) in accounts payable Increase (Decrease) in workers'	(14)		8,300	-	8,286		(8,916)
compensation payable	 			 13,345	13,345		(27,457)
Net cash (used in) operating activities	\$ (2,534)	\$	(141,794)	\$ _	\$ (144,328)	\$	(117,410)

Fiduciary funds are used to account for assets held by the City in a trustee capacity, or as an agent for individuals, private organizations, other governmental units, and/or funds. The following are the City's fiduciary fund types:

#### **Private-Purpose Trust Fund**

#### Private Trust:

This fund accounts for the monies held in trust from contributions, gifts or by bequests that are invested by the City. The interest earnings from these investments are used to care for certain cemetery lots in a manner specified by the contributor.

#### **Agency Funds**

Agency funds are custodial in nature, and thus, do not recognize revenues or expenditures, only changes in assets and liabilities. These funds are used to record the collection and payment of refundable deposits, taxes collected for other governments, and municipal court.

#### **Guaranteed Deposits:**

This fund accounts for the monies held as deposits, that are required to guarantee the satisfactory completion of a job or project. These monies are returned to the depositor or used to pay any charges after the job or project has been accepted by the City Engineering Department or Fire Department.

#### Municipal Court:

This fund reports fines and forfeitures collected by the Court for distribution to various State and local governments.

#### Tax Collection:

This fund accounts for the income taxes and tax increment financing payments collected on-behalf of the Village of Arlington, the Village of Mount Cory, the Village of Vanlue, and for assessments collected and due to the Downtown Special Improvement District.

#### **Unclaimed Monies:**

This fund accounts for unclaimed monies originally issued by accounts payable or payroll check but never cashed. Monies are deposited into this fund after multiple attempts have been made to locate the owner. Those persons with unclaimed monies are listed by year of issuance on the City's website. Per ORC, these monies will remain in the fund for five years or until claimed (whichever comes first). At the end of five years, the remaining monies will be deposited into the City's general fund.

# COMPARATIVE STATEMENT OF FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUND DECEMBER 31, 2017 AND 2016

	-	2017	2016			
Assets: Equity in pooled cash and investments	\$	156,803	\$	156,995		
Accrued interest		138		80		
Total assets		156,941		157,075		
Net Position: Held in trust for private cemetery care		156,941		157,075		
Total net position	\$	156,941	\$	157,075		

# COMPARATIVE STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2017 AND 2016

	 2017	 2016
Additions: Interest	\$ 1,300 201	\$ 650 200
Total additions	 1,501	 850
Deductions: Cemetery care	 1,635	 1,615
Changes in net position	(134)	(765)
Net position, January 1	 157,075	157,840
Net position, December 31	\$ 156,941	\$ 157,075

## COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

#### FOR THE YEAR ENDED DECEMBER 31, 2017

	Balance 12/31/16		A	dditions	R	eductions	Balance 12/31/17		
Guaranteed Deposits Assets:									
Equity in pooled cash and investments	\$	286,530	\$	252,657	\$	(286,530)	\$	252,657	
Total assets	\$	286,530	\$	252,657	\$	(286,530)	\$	252,657	
				<u> </u>				<del></del>	
Liabilities:	Φ.	20 < 520	Φ.	252 455	Φ.	(20 < 520)	Φ.	252 455	
Deposits held and due to others	\$	286,530	\$	252,657	\$	(286,530)	\$	252,657	
Total liabilities	\$	286,530	\$	252,657	\$	(286,530)	\$	252,657	
Municipal Court									
Assets:									
Cash in segregated accounts	\$	67,185	\$	74,174	\$	(67,185)	\$	74,174	
Total assets	\$	67,185	\$	74,174	\$	(67,185)	\$	74,174	
Liabilities:									
Deposits held and due to others	\$	67,185	\$	74,174	\$	(67,185)	\$	74,174	
Total liabilities	\$	67,185	\$	74,174	\$	(67,185)	\$	74,174	
				, ,,_, .		(01,100)		,	
Tax Collection									
Assets:  Equity in pooled cash and investments	\$	22,116	\$	20,595	\$	(22,116)	\$	20,595	
Total assets	\$	22,116	\$	20,595	\$	(22,116)	\$	20,595	
Total assets	<b>Þ</b>	22,110	Ф	20,393	Ф	(22,110)	<b>—</b>	20,393	
Liabilities:									
Accounts payable	\$	22,116	\$	20,595	\$	(22,116)	\$	20,595	
Total liabilities	\$	22,116	\$	20,595	\$	(22,116)	\$	20,595	
<u>Unclaimed Monies</u>									
Assets:									
Equity in pooled cash and cash equivalents	\$	2,208	\$	7,620	\$	(2,208)	\$	7,620	
Total assets	\$	2,208	\$	7,620	\$	(2,208)	\$	7,620	
T != L:1141									
Liabilities: Deposits held and due to others	\$	2,208	\$	7,620	\$	(2,208)	\$	7,620	
Total liabilities.	\$	2,208	\$	7,620	\$	(2,208)	\$	7,620	
	===		<u> </u>	7,020		(2,200)		7,020	
Total Agency Funds									
Assets:  Equity in pooled cash and investments	\$	310,854	\$	280,872	\$	(310,854)	\$	280,872	
Cash in segregated accounts	Þ	67,185	Ф	74,174	Ф	(67,185)	Ф	74,174	
Total assets	\$	378,039	\$	355,046	\$	(378,039)	\$	355,046	
		,		,	<u> </u>	, ,/		,	
Liabilities:	_			•0	_		4	•0	
Accounts payable	\$	22,116	\$	20,595	\$	(22,116)	\$	20,595	
Total liabilities	•	355,923	•	334,451	ф.	(355,923)	•	334,451	
Total habilities	\$	378,039	\$	355,046	\$	(378,039)	\$	355,046	

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#### STATISTICAL SECTION

This part of the City of Findlay's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and wellbeing have changed over time.	206-215
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue sources, property taxes and income taxes.	216-225
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	226-230
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	231-232
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	234-243

**Sources:** Sources are noted on the individual schedules.

#### NET POSITION BY COMPONENT LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2017	2016	2015	2014 (1)
<b>Governmental Activities</b>				
Net investment in capital assets	\$ 87,387,917	\$ 81,341,015	\$ 78,187,482	\$ 73,978,571
Restricted for:				
Capital projects	379,069	225,888	116,489	496,643
Debt service	117,252	140,251	160,946	195,205
Security of persons and property programs	98,175	86,048	81,772	91,115
General government operations	985,280	882,802	727,908	768,178
Transportation improvement projects	1,896,527	1,769,929	1,911,201	2,981,776
Economic development programs	1,021,097	1,112,532	1,109,538	1,094,735
Perpetual care:				
Expendable	14,846	7,288	1,237	449
Nonexpendable	1,392,401	1,373,776	1,344,168	1,308,415
Other purposes	2,781,732	1,610,100	3,100,624	947,848
Unrestricted	(3,138,790)	4,365,424	3,537,657	25,834,186
Total governmental activities net position	\$ 92,935,506	\$ 92,915,053	\$ 90,279,022	\$ 107,697,121
<b>Business-type Activities</b>				
Net investment in capital assets	\$ 135,861,632	\$ 131,517,130	\$ 126,775,309	\$ 121,616,774
Restricted for:	Ψ 100,001,00 <b>2</b>	Ψ 101,017,100	Ψ 120,770,000	Ψ 121,010, <i>//</i> /
Capital projects	6,285,031	5,989,837	5,071,300	5,535,446
Unrestricted	17,964,330	16,694,097	17,109,592	19,571,591
Total business-type activities net position	\$ 160,110,993	\$ 154,201,064	\$ 148,956,201	\$ 146,723,811
<b>Total Primary Government</b>				
Net investment in capital assets	\$ 223,249,549	\$ 212,858,145	\$ 204,962,791	\$ 195,595,345
Restricted for:	\$ 223,249,349	\$ 212,636,143	\$ 204,902,791	Ф 195,595,545
Capital projects	6,664,100	6,215,725	5,187,789	6,032,089
Debt service	117,252	140,251	160,946	195,205
Security of persons and property programs	98,175	86,048	81,772	91,115
General government operations	985,280	882,802	727,908	768,178
Transportation projects	1,896,527	1,769,929	1,911,201	2,981,776
Economic development programs	1,021,097	1,112,532	1,109,538	1,094,735
Perpetual care:				
Expendable	14,846	7,288	1,237	449
Nonexpendable	1,392,401	1,373,776	1,344,168	1,308,415
Other projects	2,781,732	1,610,100	3,100,624	947,848
Unrestricted	14,825,540	21,059,521	20,647,249	45,405,777
Total primary government net position	\$ 253,046,499	\$ 247,116,117	\$ 239,235,223	\$ 254,420,932

<sup>(1)</sup> Amounts have been restated to reflect the implementation of GASB Statements No. 68 and 71, which were implemented in 2015 and for prior period adjustment posted in 2015.

2013	2012	2011	2010	2009	2008
\$ 72,492,146	\$ 72,190,698	\$ 72,312,433	\$ 72,061,766	\$ 72,632,017	\$ 67,497,148
524,102	516,709	614,526	675,260	796,169	807,513
226,052	265,528	30,175	131,860	-	-
86,003	87,584	87,446	108,402	120,155	46,058
677,630	682,029	557,094	488,391	377,200	371,730
1,778,564	1,827,410	1,926,637	1,761,398	1,356,482	2,556,627
1,084,996	841,400	841,656	949,173	949,428	957,002
1,068	1,477	2,101	121	99	1,343
1,269,186	1,231,975	1,204,779	1,176,477	1,153,077	1,106,527
1,158,767	884,604	1,059,400	142,986	243,317	106,955
25,723,428	15,856,895	12,372,527	10,841,644	5,123,470	7,209,975
\$ 105,021,942	\$ 94,386,309	\$ 91,008,774	\$ 88,337,478	\$ 82,751,414	\$ 80,660,878
\$ 122,106,355	\$ 122,183,651	\$ 121,019,885	\$ 118,932,110	\$ 117,699,129	\$ 107,016,529
6,392,630	5,985,364	5,211,113	4,843,032	5,149,454	5,144,813
14,210,390	10,830,020	8,056,846	7,963,331	7,286,739	8,609,810
\$ 142,709,375	\$ 138,999,035	\$ 134,287,844	\$ 131,738,473	\$ 130,135,322	\$ 120,771,152
\$ 194,598,501	\$ 194,374,349	\$ 193,332,318	\$ 190,993,876	\$ 190,331,146	\$ 174,513,677
6,916,732	6,502,073	5,825,639	5,518,292	5,945,623	5,952,326
226,052	265,528	30,175	131,860	-	-
86,003	87,584	87,446	108,402	120,155	46,058
677,630	682,029	557,094	488,391	377,200	371,730
1,778,564	1,827,410	1,926,637	1,761,398	1,356,482	2,556,627
1,084,996	841,400	841,656	949,173	949,428	957,002
1,068	1,477	2,101	121	99	1,343
1,269,186	1,231,975	1,204,779	1,176,477	1,153,077	1,106,527
1,158,767	884,604	1,059,400	142,986	243,317	106,955
39,933,818	26,686,915	20,429,373	18,804,975	12,410,209	15,819,785
\$ 247,731,317	\$ 233,385,344	\$ 225,296,618	\$ 220,075,951	\$ 212,886,736	\$ 201,432,030

# CHANGES IN NET POSITION LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2017		2016		2015		2014
Program Revenues:							
Governmental activities							
Charges for services:							
General government	\$	2,827,428	\$ 2,944,742	\$	2,445,802	\$	2,322,091
Security of persons and property		304,492	260,556		288,871		267,809
Public health services		172,075	221,838		1,125,144		1,110,657
Transportation		94,773	137,836		151,614		141,853
Leisure time activities		554,841	513,325		590,292		628,480
Interest and fiscal charges		286	1,847		1,258		13,839
Operating grants & contributions		2,249,356	3,056,083		2,560,912		2,708,225
Capital grants & contributions		3,953,019	 924,763		2,358,020		1,454,779
Total governmental activities program revenues		10,156,270	 8,060,990		9,521,913		8,647,733
Business-type activities:							
Charges for services:		0.000.504	0.214.500		0.120.100		0.004.055
Water		8,030,734	8,314,598		8,130,180		8,094,877
Water pollution control		9,563,139	9,604,120		10,146,272		9,397,038
Airport		741,126	826,536		878,020		1,113,979
Parking facilities		56,175	71,550		100,371		77,191
Swimming pool		-	-		-		1.60.202
Operating grants & contributions		493,087	146,362		282,466		169,302
Capital grants & contributions		3,321,867	 1,987,099		529,202		282,249
Total business-type activities program revenues		22,206,128	 20,950,265		20,066,511		19,134,636
Total primary government	\$	32,362,398	\$ 29,011,255	\$	29,588,424	\$	27,782,369
Expenses:							
Governmental Activities							
General government	\$	9,565,419	\$ 9,570,553	\$	7,685,516	\$	7,469,907
Security of persons and property		17,415,139	16,061,874		15,342,739		14,443,733
Public health services		945,342	1,715,431		2,198,660		2,160,622
Transportation		6,294,645	6,130,358		6,507,689		5,422,042
Leisure time activities		1,929,330	1,789,883		1,524,053		1,499,577
Other		-	-		-		-
Interest and fiscal charges		211,882	 426,009		340,235		356,731
Total governmental activities expenses		36,361,757	 35,694,108		33,598,892		31,352,612
Business-type activities:							
Water		7,466,713	6,192,080		5,749,014		6,051,531
Water pollution control		7,601,800	7,998,804		7,071,836		7,187,450
Airport		1,918,453	1,781,823		1,807,053		2,059,034
Parking facilities		103,960	105,993		102,631		104,917
Swimming pool		105,018	 107,108		107,005		116,867
Total business-type activities expenses		17,195,944	 16,185,808		14,837,539		15,519,799
Total primary government	\$	53,557,701	\$ 51,879,916	\$	48,436,431	\$	46,872,411

 2013		2012		2011		2010		2009		2008
\$ 2,594,246	\$	2,359,760	\$	2,433,357	\$	2,921,732	\$	2,496,854	\$	2,658,578
247,124		269,644		141,823		257,994		162,514		93,886
841,091		910,714		636,349		578,972		663,426		422,006
126,056		158,250		95,613		138,556		7,499		26,547
592,621		590,059		566,439		604,244		832,625		537,876
417		244,530		210		61,849		46,252		57,481
3,325,208		2,932,081		3,784,840		4,782,062		2,593,576		2,607,745
 1,106,922	-	987,606	-	2,299,329		854,821		2,519,999		583,891
 8,833,685		8,452,644		9,957,960	_	10,200,230	_	9,322,745		6,988,010
8,158,604		8,414,617		7,343,601		7,330,609		7,234,830		7,395,768
9,245,878		9,410,093		9,088,500		9,068,861		8,889,619		8,472,743
1,022,799		1,128,095		882,752		836,474		659,547		870,610
64,671		63,249		66,087		56,875		61,431		57,214
-		-		-		149		45,211		64,484
176,207		174,907		157,785		169,814		3,300		12,469
 175,331		602,142		200,787		1,903,706		6,490,318		2,342,423
 18,843,490		19,793,103		17,739,512		19,366,488		23,384,256		19,215,711
\$ 27,677,175	\$	28,245,747	\$	27,697,472	\$	29,566,718	\$	32,707,001	\$	26,203,721
\$ 7,502,393	\$	9,257,857	\$	8,344,438	\$	6,459,067	\$	7,077,400	\$	7,704,101
13,434,775		15,560,367		15,827,515		15,696,261		14,753,558		14,678,503
2,034,618		1,978,226		2,181,429		1,790,894		1,761,611		1,702,053
5,528,850		5,095,585		5,487,799		4,963,539		4,072,078		5,437,592
1,252,231		1,229,723		1,415,161		1,357,651		1,728,505		1,931,170
-		-		-		-		-		587
 393,632		421,280		419,946		427,068		466,040		505,675
 30,146,499		33,543,038		33,676,288		30,694,480		29,859,192		31,959,681
5,866,274		6,198,978		6,278,612		7,379,254		5,934,589		6,349,090
7,309,005		6,988,964		7,155,791		8,209,683		6,834,280		7,382,633
2,190,509		2,321,322		2,123,837		1,889,699		1,577,566		1,782,535
96,404		88,675		86,691		87,485		109,874		112,539
 55,462		57,654		51,519		63,792		140,867		204,675
 15,517,654		15,655,593		15,696,450		17,629,913		14,597,176		15,831,472
\$ 45,664,153	\$	49,198,631	\$	49,372,738	\$	48,324,393	\$	44,456,368	\$	47,791,153

- - Continued

# CHANGES IN NET POSITION LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

		2017		2016		2015	2014		
Net (Expense) Revenue									
Governmental activities	\$	(26,205,487)	\$	(27,633,118)	\$	(24,076,979)	\$	(22,704,879)	
Business-type activities		5,010,184		4,764,457		5,228,972		3,614,837	
Total primary government net expense	\$	(21,195,303)	\$	(22,868,661)	\$	(18,848,007)	\$	(19,090,042)	
<b>General Revenues and Other Changes in Net Position</b>									
Governmental activities									
Taxes:									
Property and other local taxes levied for:									
General purposes	\$	2,674,433	\$	2,520,008	\$	2,453,252	\$	2,397,716	
Police and fire pensions		462,680		435,816		441,642		441,310	
Municipal income taxes levied for:									
General purposes		21,300,761		25,505,967		23,365,523		20,625,080	
Tax increment financing revenues		45,818		71,783		71,985		72,159	
Grants and entitlements									
not restricted to specific programs		842,856		833,401		1,026,477		895,700	
Gain on sale of capital assets		-		-		-		-	
Investment earnings		267,697		143,048		82,858		43,623	
Increase (decrease) in fair market value									
of investments		(57,829)		54,343		(54,665)		(7,943)	
Miscellaneous		1,191,804		918,092		1,033,630		1,130,406	
Transfers		(502,280)		(213,309)		479,921		(217,993)	
Total governmental activities		26,225,940		30,269,149		28,900,623		25,380,058	
Business-type activities									
Investment earnings		205,392		104,573		63,699		43,381	
Miscellaneous		192,073		162,524		101,590		138,225	
Transfers		502,280		213,309		(479,921)		217,993	
Total business-type activities		899,745		480,406		(314,632)		399,599	
Total primary government	\$	27,125,685	\$	30,749,555	\$	28,585,991	\$	25,779,657	
Change in Net Position									
Governmental activities	\$	20,453	\$	2,636,031	\$	4,823,644	\$	2,675,179	
Business-type activities	Ψ	5,909,929	Ψ	5,244,863	Ψ	4,914,340	Ψ	4,014,436	
Total primary government	\$	5,930,382	\$	7,880,894	\$	9,737,984	\$	6,689,615	
rotar primary government	Ψ	3,330,362	ψ	1,000,094	Ψ	7,131,704	Ψ	0,009,013	

	2013		2012		2011		2010	2009			2008
\$	(21,312,814) 3,325,836 (17,986,978)	\$	(25,090,394) 4,137,510 (20,952,884)	\$	(23,718,328) 2,043,062 (21,675,266)	\$	(20,494,250) 1,736,575 (18,757,675)	\$	(20,536,447) 8,787,080 (11,749,367)	\$	(24,971,671) 3,384,239 (21,587,432)
\$	2,337,745 426,568	\$	2,341,451 431,342	\$	2,349,758 441,702	\$	2,705,027 534,026	\$	2,621,017 525,756	\$	2,666,772 526,916
	26,754,570 72,941		21,596,551 71,284		20,703,206 70,551		19,619,390		14,707,682		15,550,207
	1,585,007 - 47,736		2,983,700 - 24,262		2,793,218 - 70,011		2,431,879 11,689 49,253		4,506,472 - 107,613		4,327,630 - 586,151
	(9,945) 995,168 (261,343)		20,690 1,481,603 (482,954)		(28,750) 479,571 (317,416)		(27) 500,982 228,095		(102,525) 537,215 (276,247)		74,364 1,180,285 (836,484)
	31,948,447		28,467,929		26,561,851		26,080,314		22,626,983		24,075,841
	34,375 88,786 261,343		29,900 60,827 482,954		43,424 244,443 317,416		42,681 51,990 (228,095)		131,594 169,249 276,247		475,668 265,199 836,484
•	384,504	\$	573,681 29,041,610		605,283	\$	(133,424) 25,946,890	\$	577,090 23,204,073	\$	1,577,351
<u> </u>	32,332,951	<u> </u>	29,041,010	<u> </u>	21,101,134	<u> </u>	23,940,890	<u> </u>	23,204,073	<u> </u>	25,653,192
\$	10,635,633 3,710,340 14,345,973	\$	3,377,535 4,711,191 8,088,726	\$	2,843,523 2,648,345 5,491,868	\$	5,586,064 1,603,151 7,189,215	\$	2,090,536 9,364,170 11,454,706	\$	(895,830) 4,961,590 4,065,760
	, ,		-,,		-,,		., ., ,		,,		, ,

#### FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	 2017		2016		2015		2014
General Fund							
Nonspendable	\$ 297,428	\$	318,444	\$	51,907	\$	45,471
Restricted	2,170,077		1,026,629		2,614,069		556,930
Committed	6,916,735		8,966,662		9,502,866		11,518,860
Assigned	2,111,667		1,182,289		428,538		437,476
Unassigned	11,518,357		13,410,382		12,507,222		11,102,421
Reserved	-		-		-		-
Designated	-		-		-		-
Unreserved, undesignated	 						
Total general fund	\$ 23,014,264	\$	24,904,406	\$	25,104,602	\$	23,661,158
All Other Governmental Funds							
Nonspendable	\$ 2,021,415	\$	2,147,596	\$	2,011,943	\$	1,984,890
Restricted	5,630,634		4,666,002		4,400,957		4,892,233
Committed	-		16,566		-		-
Unassigned (deficit)	-		-		-		-
Reserved	-		-		-		-
Unreserved, undesignated reported in:							
Special revenue funds	-		-		-		-
Permanent fund	-		-		-		-
Capital projects funds	 						
Total all other governmental funds	\$ 7,652,049	\$	6,830,164	\$	6,412,900	\$	6,877,123
Total governmental funds	\$ 30,666,313	\$	31,734,570	\$	31,517,502	\$	30,538,281

<sup>(1)</sup> The City implemented GASB Statement No. 54 in 2011. Fund balance classifications prior to 2010 have not been restated to conform to GASB Statement No. 54.

 2013	 2012	 2011	 2010	 2009 (1)		2008 (1)
\$ 47,040	\$ 48,152	\$ 46,848	\$ 45,131	\$ -	\$	-
799,077	576,264	752,667	613,308	-		-
12,345,286	1,767,446	1,084,266	1,309,907	-		-
100,584	1,827,722	1,237,557	566,767	-		-
10,037,368	8,250,881	6,121,828	5,059,364	-		-
-	-	-	-	1,113,476		720,530
-	-	-	-	-		1,000,000
 	 	 	 	 3,122,306		4,143,164
\$ 23,329,355	\$ 12,470,465	\$ 9,243,166	\$ 7,594,477	\$ 4,235,782	\$	5,863,694
\$ 1,823,884	\$ 1,701,268	\$ 1,717,902	\$ 1,627,403	\$ -	\$	-
3,730,189	3,532,230	3,596,540	3,526,938	-		-
-	4,623,943	4,680,635	3,553,070	-		-
-	-	(332,718)	(40,714)	-		-
-	-	-	-	3,718,638		4,658,477
_	_	-	-	2,408,755		2,818,273
_	_	_	_	99		1,343
	 	 	 -	 791,579	-	807,513
\$ 5,554,073	\$ 9,857,441	\$ 9,662,359	\$ 8,666,697	\$ 6,919,071	\$	8,285,606
\$ 28,883,428	\$ 22,327,906	\$ 18,905,525	\$ 16,261,174	\$ 11,154,853	\$	14,149,300

# CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS

#### (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2017	 2016	 2015	 2014
Revenues				
Municipal income taxes	\$ 22,979,449	\$ 24,732,412	\$ 23,333,535	\$ 20,938,843
Property and other taxes	3,137,693	2,956,479	2,895,582	2,839,762
Charges for services	1,916,054	1,888,774	2,773,731	2,762,250
Licenses and permits	391,330	410,927	309,477	314,881
Fines and forfeitures	1,759,095	1,492,305	1,449,164	1,293,710
Intergovernmental	5,638,029	4,494,475	5,349,728	4,770,643
Special assessments	22,868	22,304	32,533	1,466
Investment income	300,862	172,977	109,484	67,714
Increase (decrease) in fair market value				
of investments	(57,829)	54,343	(54,665)	(7,943)
Rental income	80,816	71,098	71,025	77,890
Contributions and donations	1,115,175	25,872	412,699	33,239
Reimbursements	1,188,852	916,825	1,027,991	1,133,883
Tax increment financing	45,818	71,783	71,985	72,159
Other	48,282	45,830	20,315	11,777
Total revenues	38,566,494	37,356,404	37,802,584	34,310,274
Expenditures				
Current:				
General government	8,294,346	8,573,882	7,167,165	6,929,984
Security of persons and property	15,229,696	14,882,457	14,342,234	13,945,852
Public health and welfare	800,407	1,624,100	2,195,546	2,128,398
Transportation	3,102,649	2,673,661	2,993,311	2,366,790
Leisure time activity	1,375,655	1,339,667	1,168,765	1,178,546
Other	0.400.150	7 140 402	7 720 519	- - 021 010
Capital outlay Debt service:	9,490,150	7,140,492	7,729,518	5,031,019
	476,179	550 720	650 254	617 524
Principal retirement		559,739	650,354	617,524
Interest and fiscal charges	197,578	319,030	335,193	364,146
Bond/note issuance costs	 	 159,640	 	 3,205
Total expenditures	 38,966,660	 37,272,668	 36,582,086	 32,565,464
Excess (deficiency) of revenues	(400.166)	92.726	1 220 400	1 744 010
over (under) expenditures	 (400,166)	 83,736	 1,220,498	 1,744,810
Other Financing Sources (Uses)				
Transfers in	6,786,732	5,352,052	8,646,748	6,521,041
Transfers (out)	(7,289,012)	(5,765,361)	(8,885,761)	(6,739,034)
Issuance of refunding bonds	-	6,505,000	-	584,500
Payment to refunding bond escrow agent	-	(6,715,929)	-	(576,672)
Premium on notes/bonds	-	385,262	-	-
Sale of capital assets	-	300	-	-
Discount on bonds sold	-	-	-	-
Premium on notes sold	-	-	-	-
Bonds issued	 	 	 	 
Total other financing sources (uses)	 (502,280)	 (238,676)	 (239,013)	 (210,165)
Net change in fund balances	(902,446)	(154,940)	981,485	1,534,645
Increase (decrease) in reserve for inventory	(143,041)	77,480	(10,831)	126,454
Increase (decrease) in prepaids	 (22,770)	 294,528	8,567	(6,246)
Total change in fund balances	\$ (1,068,257)	\$ 217,068	\$ 979,221	\$ 1,654,853
Capital expenditures	10,308,551	7,972,560	7,446,965	4,999,631
Debt service as a percentage of noncapital expenditures	2.35%	3.00%	3.38%	3.56%
expenditures	4.3370	3.00%	3.30%	3.30%

	2013		2012	 2011		2010	 2009	 2008
\$	24,149,733	\$	21,563,110	\$ 20,456,073	\$	18,562,751	\$ 14,623,811	\$ 15,646,020
	2,765,164		2,773,713	2,792,147		3,239,792	3,146,983	3,193,744
	2,768,092		2,891,751	2,385,372		2,374,123	2,632,388	2,011,057
	347,094		319,236	326,626		321,919	394,060	335,820
	1,229,609		1,321,720	1,189,206		1,369,185	1,132,362	1,178,490
	5,990,277		6,654,320	8,918,043		7,701,147	9,424,101	6,768,810
	32,578		208,357	9,023		24,223	36,385	47,171
	71,632		43,370	92,454		75,987	126,352	637,025
	(9,945)		20,690	(28,750)		(27)	(102,525)	74,364
	84,701		67,130	59,092		70,314	65,948	58,677
	20,765		93,503	189,262		148,089	157,531	157,036
	995,058		959,217	478,830		618,016	469,885	1,085,310
	72,941		71,284	70,551		61,735	45,943	40,383
-	34,167		56,187 37,043,588	 64,621 37,002,550		61,142 34,628,396	 71,631 32,224,855	 94,919 31,328,826
	30,331,000		37,043,366	 31,002,330		34,020,370	 32,224,633	 31,320,020
	7,028,408		8,985,945	7,563,146		6,147,014	6,800,513	7,383,581
	13,819,356		14,918,793	15,311,232		14,743,482	14,430,340	14,470,422
	2,051,992		1,947,627	2,085,575		1,727,315	1,674,041	1,674,062
	2,317,126		2,281,244	2,555,879		2,190,517	2,298,037	2,791,562
	955,716		1,221,237	1,359,519		1,258,449	1,635,959	1,871,879
	-		-	-		-	-	587
	4,239,024		2,961,849	5,132,329		2,587,380	7,126,312	6,909,430
	609,401		565,989	667,203		662,703	648,703	428,703
	398,390		424,971	411,064		416,260	417,799	363,261
				 54,920			 	 134,231
	31,419,413		33,307,655	 35,140,867	-	29,733,120	35,031,704	 36,027,718
	7,132,453	-	3,735,933	 1,861,683		4,895,276	 (2,806,849)	 (4,698,892)
	6,098,734		26,243,826	21,241,205		20,478,411	15,713,810	18,127,688
	(6,760,077)		(26,726,780)	(21,558,621)		(20,250,316)	(15,990,057)	(18,964,172)
	-		-	-		-	-	-
	-		-	-		-	-	-
	119		928	159		11,787	11,394	35,096
	-		-	-		-	-	(46,937)
	-		-	-		-	-	12,848
			211,000	 1,036,011			 	 8,200,000
	(661,224)		(271,026)	 718,754		239,882	 (264,853)	 7,364,523
	6,471,229		3,464,907	2,580,437		5,135,158	(3,071,702)	2,665,631
	88,289		(45,186)	61,931		3,250	71,985	114,983
	(3,996)		2,660	1,983		(32,087)	 5,270	 1,044
\$	6,555,522	\$	3,422,381	\$ 2,644,351	\$	5,106,321	\$ (2,994,447)	\$ 2,781,658
	3,971,501		3,763,032	4,695,569		2,624,629	7,178,277	7,158,020
	3.67%		3.35%	3.54%		3.98%	3.83%	2.74%

### ASSESSED VALUATION AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN YEARS

	Real Pr	 Real and Public U		Tangible Personal Property (c)					
Calendar Year (1)	Assessed Value	Estimated Actual Value	 Assessed Value		Estimated Actual Value		Assessed Value		Estimated Actual Value
2018	\$ 799,170,680	\$ 2,283,344,800	\$ 40,016,210	\$	45,472,966	\$	-	\$	-
2017 (2)	800,255,330	2,286,443,800	35,291,770		40,104,284		-		-
2016	768,406,470	2,195,447,057	33,991,260		38,626,432		-		-
2015	761,952,790	2,177,007,971	32,382,770		36,798,602		-		-
2014	758,838,100	2,168,108,857	31,369,100		35,646,705		-		-
2013	774,395,440	2,212,558,400	23,750,220		26,988,886		-		-
2012	775,349,320	2,215,283,771	22,262,350		25,298,125		-		-
2011 (2)	780,537,240	2,230,106,400	21,482,850		24,412,330		684,753		6,847,530
2010	808,518,430	2,310,052,657	20,949,860		23,806,659		1,332,890		13,328,900
2009	803,603,760	2,296,010,743	19,047,990		21,645,443		1,271,567		12,715,670

Source: Hancock County Auditor's Office.

<sup>(1)</sup> Valuations are amounts for collection year.

<sup>(2)</sup> Sexennial update for property values, effective in tax collection years 2011 and 2017.

<sup>(</sup>a) Real property is assessed at 35% of actual value. Real property taxes collected in a calendar year are levied as of January 1 of that year based on assessed values as of January 1 of the preceding year.

<sup>(</sup>b) Public utility is assessed at 88% of actual value. Public utility real and tangible property taxes collected in a calendar year are levied in the preceding calendar year based on assessed values determined as of December 31 of the second preceding year.

<sup>(</sup>c) For 2009, tangible personal personal property tax is assessed at 0.00% of property value, including inventory, except for telephone tangible personal property which is assessed at 10% of property value, including inventory. In 2009, telephone tangible is the only taxable tangible personal property. The assessed value for telephone tangible personal property is provided by the Ohio Department of Taxation. Beginning in 2012, tangible personal property, including telephone tangible, is no longer assessed.

Total

Assessed Value	Estimated Actual Value	º/ <sub>0</sub>	Total Direct Tax Rate
\$ 839,186,890	\$ 2,328,817,766	36.03%	3.20
835,547,100	2,326,548,084	35.91%	3.20
802,397,730	2,234,073,489	35.92%	3.20
794,335,560	2,213,806,574	35.88%	3.20
790,207,200	2,203,755,562	35.86%	3.20
798,145,660	2,239,547,286	35.64%	3.20
797,611,670	2,240,581,896	35.60%	3.20
802,704,843	2,261,366,260	35.50%	3.20
830,801,180	2,347,188,216	35.40%	3.20
823,923,317	2,330,371,856	35.36%	3.20

# DIRECT AND OVERLAPPING PROPERTY TAX RATES (RATE PER \$1,000 OF ASSESSED VALUE) LAST TEN YEARS

**City Direct Rates (1)** 

Collection Year (1)	General Rate	Total Direct Rate
2018	3.20	3.20
2017	3.20	3.20
2016	3.20	3.20
2015	3.20	3.20
2014	3.20	3.20
2013	3.20	3.20
2012	3.20	3.20
2011	3.20	3.20
2010	3.20	3.20
2009	3.20	3.20

Overlapping Rates (1)

			11 8		
		Hancock County		Findlay	
Collection	Hancock	Park	Findlay City	Hancock	
Year (1)	County	District	School District	Public Library	Total
2018	8.40	0.80	64.95	0.50	77.85
2017	7.80	0.80	64.95	0.50	77.25
2016	7.80	0.80	64.95	0.50	77.25
2015	7.80	0.80	64.95	0.50	77.25
2014	7.80	0.80	64.95	0.50	77.25
2013	7.80	0.80	64.95	0.50	77.25
2012	7.80	0.80	64.95	0.50	77.25
2011	7.80	0.80	64.99	0.50	77.29
2010	7.80	0.80	64.18	-	75.98
2009	7.80	0.80	60.75	-	72.55

Source: Hancock County Auditor's Office

<sup>(1)</sup> Property tax rates are the rates for the respective years of collection.

# PRINCIPAL TAXPAYERS REAL PROPERTY TAX CURRENT YEAR AND NINE YEARS AGO

100	em	m	are.	- 4	71	 	

Taxpayer	 Taxable Assessed Value	<u>Rank</u>	Percentage of Total City Real Property Assessed Value
Vereit ID Findlay OH LLC	\$ 10,236,440	1	1.28%
Marathon Petroleum	9,622,620	2	1.20%
Findlay Shopping Center, Inc.	4,722,360	3	0.59%
Nissan Brake	4,602,770	4	0.58%
Kohl's Department Stores, Inc.	4,447,270	5	0.56%
Flag City Station, LLC	3,648,980	6	0.46%
LP Investment Company	3,550,400	7	0.44%
Ohio Logistics II, LLC	2,612,820	8	0.33%
DDC Hotels, Inc.	2,294,980	9	0.29%
Lowe's Home Centers, Inc.	 2,113,850	10	0.26%
Total, Top Ten Principal Real Property Taxpayers	\$ 47,852,490		5.99%

### **December 31, 2008**

Taxpayer	 Taxable Assessed Value	<u>Rank</u>	Percentage of Total City Real Property Assessed Value
Marathon Oil Co.	\$ 10,646,930	1	1.32%
Cooper Tire & Rubber Company	8,950,190	2	1.11%
Findlay Shopping Center, Inc.	6,460,380	3	0.80%
Kohl's Department Stores, Inc.	5,250,000	4	0.65%
Logistics Solutions of Ohio	3,844,010	5	0.48%
RG Findlay LTD	3,051,060	6	0.38%
BB Findlay Limited Partnership	2,969,670	7	0.37%
Meijer Stores	2,837,080	8	0.35%
Lowe's Home Center, Inc.	2,348,110	9	0.29%
LP Investment Company	 2,285,420	10	0.28%
Total, Top Ten Principal Real Property Taxpayers	\$ 48,642,850		6.03%

Source: Hancock County Auditor's Office.

# PRINCIPAL TAXPAYERS PUBLIC UTILITY PROPERTY TAX CURRENT YEAR AND NINE YEARS AGO

T 1	21	2015
December	41	70117

Taxpayer	 Taxable Assessed Value	Rank	Percentage of Total City Public Utility Assessed Value
Ohio Power Company	\$ 23,421,340	1	58.53%
Marathon Pipeline LLC	10,528,150	2	26.31%
Columbia Gas of Ohio, Inc.	4,900,910	3	12.25%
Hancock Wood Electric Co-op Inc.	 749,460	4	1.87%
Total, Top Four Principal Public Utility Taxpayers	\$ 39,599,860		98.96%

### December 31, 2008

Taxpayer	 Taxable Assessed Value	Rank	Percentage of Total City Public Utility Assessed Value
Ohio Power Company	\$ 5,793,550	1	30.42%
Columbia Gas of Ohio, Inc.	727,350	2	3.82%
Norfolk-Southern Combined	50,170	3	0.26%
CSX Transportation Inc.	33,820	4	0.18%
Hancock-Wood Electric Co-Op Inc.	 31,560	5	0.17%
Total, Top Five Principal Public Utility Taxpayers	\$ 6,636,450		34.85%

Source: Hancock County Auditor

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# PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

_	Collection Year	Current Levy (1)	 elinquent Levy	 Total Levy	Current Collection	Percent of Current Levy Collected
	2017	\$ 2,677,677	\$ 93,361	\$ 2,771,038	\$ 2,610,681	97.50%
	2016	2,567,465	98,315	2,665,780	2,502,497	97.47%
	2015	2,541,203	133,860	2,675,063	2,467,388	97.10%
	2014	2,526,694	156,523	2,683,217	2,454,840	97.16%
	2013	2,559,842	137,593	2,697,435	2,456,129	95.95%
	2012	2,549,913	130,417	2,680,330	2,450,275	96.09%
	2011	2,563,396	140,192	2,703,588	2,480,803	96.78%
	2010	2,664,729	153,142	2,817,871	2,568,129	96.37%
	2009	2,643,718	135,937	2,779,655	2,528,591	95.65%
	2008	2,609,348	118,447	2,727,795	2,504,861	96.00%

Source: Hancock County Auditor's Office.

<sup>(1)</sup> includes rollbacks reimbursed by the State.

elinquent Collection	Total Collection	Total Collection as a Percent of Total Levy
\$ 66,841	\$ 2,677,522	96.63%
68,909	2,571,406	96.46%
80,482	2,547,870	95.25%
93,158	2,547,998	94.96%
59,558	2,515,687	93.26%
71,494	2,521,769	94.08%
65,222	2,546,025	94.17%
91,616	2,659,745	94.39%
81,704	2,610,295	93.91%
81,704	2,586,565	94.82%

# INCOME TAX REVENUE BASE AND COLLECTIONS LAST TEN YEARS

<u>Year</u>	Tax Rate	Total Tax Collected	Taxes from Withholding	Percentage of Taxes from Withholding	axes From Net Profits
2017	1.00%	\$ 23,316,215	\$ 17,787,529	76.29%	\$ 3,097,745
2016	1.00%	25,077,744	17,321,266	69.07%	5,356,863
2015	1.00%	23,271,157	16,831,585	72.33%	4,341,479
2014	1.00%	21,456,998	15,710,494	73.22%	3,679,406
2013	1.00%	24,982,165	15,811,122	63.29%	6,684,682
2012	1.25%	22,044,345	17,850,224	80.97%	1,688,434
2011	1.25%	21,031,544	17,136,493	81.48%	1,429,072
2010	1.25%	18,577,553	15,385,539	82.82%	1,218,868
2009	1.00%	14,580,651	11,990,526	82.24%	949,912
2008	1.00%	15,685,704	12,988,959	82.81%	1,114,157

**Source:** City income tax department.

Percentage of Taxes from Net Profits	Taxes from Individuals	Percentage of Taxes from Individuals
13.28%	\$ 2,430,941	10.43%
21.36%	2,399,615	9.57%
18.66%	2,098,093	9.01%
17.15%	2,067,098	9.63%
26.76%	2,486,361	9.95%
7.66%	2,505,687	11.37%
6.79%	2,465,978	11.73%
6.56%	1,973,146	10.62%
6.51%	1,640,213	11.25%
7.10%	1,582,588	10.09%

# RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

#### **Governmental Activities**

Year	General Obligation Bonds	As	Special sessment Bonds	Notes Payable		OPWC Loans	 Police and Fire Past Service
2017	\$ 7,143,797	\$	103,000	\$ -	\$	110,406	\$ 916,125
2016	7,609,179		122,000	-	-	125,089	950,946
2015	7,490,589		140,000	-	-	139,773	984,333
2014	8,106,382		158,000	-	-	154,456	1,016,345
2013	8,680,127		185,000	-	-	169,140	1,047,038
2012	9,251,923		214,655	-	-	183,823	1,076,468
2011	9,801,992		11,625	-	-	198,506	1,104,686
2010	9,403,864		34,145	-	-	213,189	1,131,741
2009	10,027,895		67,165	-	-	227,872	1,157,682
2008	10,631,924		106,185	-	-	242,555	1,182,555

#### Sources:

<sup>(</sup>a) See notes to the financial statements regarding the City's outstanding debt information. Includes unamortized bond premiums and discounts.

<sup>(</sup>b) See Schedule "Demographic and Economic Statistics - Last Ten Years" for personal income and population.

 Bus	iness-Type Act	ivities						
 General Obligation Bonds	OWDA Loans		OPWC Loans	(a) Total Primary Government	(b) Total Personal Income	Percentage of Personal Income	(b) Population	Per Capita
\$ 1,920,000	\$ 12,154,04	9 \$	396,224	\$ 22,743,601	\$1,522,172,340	1.49%	41,652	\$ 546
3,850,000	14,542,91	8	451,562	27,651,694	1,234,254,362	2.24%	41,542	666
5,938,500	16,837,87	4	506,903	32,037,972	1,146,094,588	2.80%	41,596	770
8,004,500	19,042,73	1	562,242	37,044,656	1,135,120,820	3.26%	41,780	887
5,977,041	21,171,68	2	617,580	37,847,608	1,075,394,376	3.52%	41,724	907
7,247,820	23,217,69	7	672,918	41,865,304	1,083,004,065	3.87%	41,385	1,012
8,528,965	25,184,14	0	728,256	45,558,170	1,012,291,938	4.50%	41,202	1,106
10,445,718	27,219,32	8	783,594	49,231,579	1,012,291,938	4.86%	41,202	1,195
12,307,711	29,174,53	9	838,933	53,801,797	989,940,520	5.43%	40,745	1,320
15,289,740	30,979,78	9	880,450	59,313,198	1,031,539,839	5.75%	40,623	1,460

# RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN YEARS

Year	(	General Obligation Bonds (1)	As	Special ssessment Bonds	 Total	Percentage of Actual Taxable Value of Property	 Per Capita
2017	\$	9,063,797	\$	103,000	\$ 9,166,797	0.39%	\$ 220
2016		11,459,179		122,000	11,581,179	0.50%	279
2015		13,429,089		140,000	13,569,089	0.61%	326
2014		16,110,882		158,000	16,268,882	0.73%	389
2013		14,657,168		185,000	14,842,168	0.67%	356
2012		16,499,743		214,655	16,714,398	0.75%	404
2011		18,330,957		11,625	18,342,582	0.82%	445
2010		19,849,582		34,145	19,883,727	0.88%	483
2009		22,335,606		67,165	22,402,771	0.95%	550
2008		25,921,664		106,185	26,027,849	1.12%	641

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> Includes both governmental activities and business-type activities general obligation bonds. Amounts include unamortized bond premiums and discounts.

### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2017

Governmental Unit	Ou	Debt tstanding (2)	Estimated Percentage Applicable (1)	Estimated Share of Overlapping Debt	
Direct:					
City of Findlay	\$	8,273,328	100.00%	\$	8,273,328
Total direct debt		8,273,328			8,273,328
Overlapping debt:					
Findlay City School District		45,560,000	88.67%		40,398,052
Liberty-Benton Local School District		1,045,000	9.86%		103,037
Van Buren Local School District		2,460,000	34.10%		838,860
Hancock County		8,970,778	43.78%		3,927,407
Total overlapping debt		58,035,778			45,267,356
Total direct and overlapping debt	\$	66,309,106		\$	53,540,684

Source: Ohio Municipal Advisory Council. Excludes special assessment and self-supporting debt.

<sup>(1)</sup> Percentages were determined by dividing the assessed valuation of the overlapping government located within the boundaries of the City by the total assessed valuation of the government. The valuations used were for calendar year 2013.

<sup>(2)</sup> Includes all governmental activities long-term debt obligations including general obligation bonds, special assessment bonds, notes payable, capital leases payable, OPWC loans payable and the City's police and fire past service liability obligation.

### LEGAL DEBT MARGIN INFORMATION LAST TEN YEARS

Fiscal Year	 Debt Limit (1)	 Total Net Debt Applicable to Limit (2)	ot Service able Balance	Legal Debt Margin	Total Net Debt Applicable to Limit as a Percentage of Debt Limit
2017	\$ 88,114,623	\$ 8,709,050	\$ 350	\$ 79,405,923	9.88%
2016	87,732,446	11,081,546	17,333	76,668,233	12.63%
2015	84,251,762	13,462,101	1,005	70,790,666	15.98%
2014	83,405,234	16,145,772	3,989	67,263,451	19.36%
2013	82,971,756	14,567,612	47,209	68,451,353	17.56%
2012	83,805,294	16,372,675	54,524	67,487,143	19.54%
2011	83,749,225	18,166,011	25,904	65,609,118	21.69%
2010	84,284,009	19,630,000	118,776	64,772,785	23.29%
2009	87,234,124	22,045,000	69,337	65,258,461	25.27%
2008	86,511,948	25,545,000	78,008	61,044,956	29.53%

Source: City financial records.

Note: Ohio Bond Law sets a limit of 10.5% for voted debt and 5.5% for unvoted debt.

- (1) Beginning in 2007, the debt limit excludes the assessed valuation of tangible personal property tax, as well as railroad and telephone public utility personal property in accordance with Ohio House Bill 530.
- (2) Excludes unamortized bond premiums and discounts.

# DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

				Une	mployment Ra	tes (3)	
Year	Population (1)	Personal Income	Per Capita Personal Income (2)	Hancock County	Ohio	United States	Square Miles of City
2017	41,652	\$ 1,522,172,340	\$ 36,545	3.6%	5.0%	4.4%	20.0686
2016	41,542	1,234,254,362	29,711	3.7%	5.0%	4.9%	20.0686
2015	41,596	1,146,094,588	27,553	3.7%	4.9%	5.3%	20.0686
2014	41,780	1,135,120,820	27,169	4.4%	5.8%	6.2%	20.0686
2013	41,724	1,075,394,376	25,774	6.2%	7.5%	7.4%	20.0686
2012	41,385	1,083,004,065	26,169	6.1%	7.2%	8.1%	20.0686
2011	41,202	1,012,291,938	24,569	7.6%	8.6%	8.9%	20.0536
2010	41,202	1,012,291,938	24,569	8.9%	10.1%	9.6%	20.0536
2009	40,745	989,940,520	24,296	10.3%	10.9%	10.0%	19.6153
2008	40,623	1,031,539,839	25,393	5.8%	6.6%	5.8%	19.5021

#### Sources:

- (1) Information obtained through U.S. Census Bureau.
- (2) Information obtained through Bureau of Economic Analysis.
- (3) Information obtained through Ohio Job & Family Services, Office of Workforce Development Unemployment rates are the annual average rate for the year (not seasonally adjusted).

### PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

**December 31, 2017** 

Employer	Employees	Rank	Percentage of Total
Whirlpool Corporation	2,376	1	19.49%
Cooper Tire & Rubber Company	2,212	2	18.15%
Marathon/Ashland Petroleum	2,200	3	18.05%
Blanchard Valley Regional Health Center	1,729	4	14.18%
Findlay City Schools	847	5	6.95%
The University of Findlay	640	6	5.25%
Lowe's Distribution Center	600	7	4.92%
Nissan Brake	553	8	4.54%
Hancock County	524	9	4.30%
Kohl's Distribution Center	508	10	4.17%
Total	12,189		100.00%

**December 31, 2008** 

Employer	<b>Employees</b>	Rank	Percentage of Total
Blanchard Valley Regional Health Center	1,981	1	17.41%
Cooper Tire & Rubber Company	1,832	2	16.11%
Whirlpool Corporation	1,800	3	15.82%
Marathon Oil Company	1,565	4	13.76%
Findlay City Schools	818	5	7.19%
Nissan Brake	792	6	6.96%
Lowe's Distribution Center	729	7	6.41%
The University of Findlay	668	8	5.87%
Hancock County	605	9	5.32%
Wal-Mart Stores	586	10	5.15%
Total	11,376		100.01%

Source: City Auditor's Office Contacted Businesses

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### FULL-TIME-EQUIVALENT CITY GOVERNMENTAL EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS

			2017					2016		
Function/Program	Full Time	Part Time	Seasonal	Total	Annual FTE's (1)	Full Time	Part Time	Seasonal	Total	Annual FTE's (1)
Electeds	5.00	12.00	-	17.00	17.00	5.00	12.00	-	17.00	17.00
Airport	4.50	_	_	4.50	4.50	4.50	_	_	4.50	4.50
Auditor	5.00	_	_	5.00	4.75	4.00	_	1.00	5.00	4.75
Building Maintenance	1.00	_	_	1.00	1.00	1.00	_	-	1.00	1.25
City Income Tax	4.00	1.00	_	5.00	3.75	4.00	_	1.00	5.00	2.25
Civil Service	1.00	3.00	_	4.00	2.50	1.00	3.00	-	4.00	2.50
Computer Services	3.00	-	1.00	4.00	3.00	2.00	1.00	_	3.00	2.75
Council	0.50	_	-	0.50	0.50	0.50	-	_	0.50	0.50
Dispatch Center	11.00	_	_	11.00	10.25	11.00	_	_	11.00	11.00
Engineering	6.50	_	_	6.50	7.50	7.00	_	_	7.00	7.00
Health	0.50	-	-	-	7.50	7.00	-	-	7.00	7.00
Human Resources	1.00			1.00	1.00	1.00			1.00	1.00
Law Director	4.50	-	-	4.50	4.50	4.50	-	-	4.50	4.50
		-	-					-		
Mayor	2.00	-		2.00	1.75	1.00	1.00		2.00	1.25
Municipal Court	22.00	8.00	-	30.00	28.00	20.00	4.00	-	24.00	20.00
NEAT	1.00	-	-	1.00	1.00	1.00	-	-	1.00	1.00
Parking	0.50	-	-	0.50	1.50	1.50	-	-	1.50	1.50
Pool	-	-	-	-	-	-	-	-	-	-
Recreation	4.00	1.00	23.00	28.00	8.25	3.00	1.00	24.00	28.00	7.25
Safety/Administrative Services				-	-				-	-
Service/Safety Director	1.50	-	-	1.50	1.25	1.00	-	-	1.00	1.00
WORC	-	-	-	-	0.25	1.00	-	-	1.00	1.00
Zoning	3.00	-	-	3.00	2.25	2.00	-	-	2.00	1.00
Fire Clerks	1.00	-	-	1.00	1.00	1.00	_	-	1.00	1.00
Fire Department Admin	1.00	_	_	1.00	1.25	1.00	1.00	-	2.00	1.00
Fire Department	62.00	_	_	62.00	61.00	61.00	_	_	61.00	60.25
Fire Department Total	64.00	_	-	64.00	63.25	63.00	1.00	-	64.00	62.25
Parks Maintenance	5.00	1.00	_	6.00	8.00	5.00	_	-	5.00	7.50
Cemetery	2.50	-	1.00	3.50	4.25	2.50	_	_	2.50	3.50
Streets	24.00	_	2.00	26.00	25.25	24.00	_	1.00	25.00	25.25
Traffic Lights	2.00	_	-	2.00	2.00	2.00	_	-	2.00	2.00
Public Works Total	33.50	1.00	3.00	37.50	39.50	33.50	-	1.00	34.50	38.25
Police Clerks	5.50			5.50	5.25	5.50			5.50	5.50
Police Administration	1.00	_	_	1.00	1.75	2.00	_		2.00	2.00
School Police	1.00	-	-	1.00	1.73	2.00	_	-	2.00	2.00
Police	63.00			63.00	60.75	60.00			60.00	61.25
Police Department Total	69.50			69.50	67.75	67.50			67.50	68.75
•										
Sewer Maintenance	9.00 2.00	-	-	9.00 2.00	8.75 2.00	11.00 2.00	-	-	11.00 2.00	9.25 2.00
Stormwater Maintenance		-	-				-	-		
Water Pollution Control	16.00			16.00	15.25	16.00			16.00	15.50
WPC Total	27.00			27.00	26.00	29.00			29.00	26.75
Supply Reservoir	1.00	-	-	1.00	1.25	1.00	-	-	1.00	1.25
Utility Billing	10.00	-	-	10.00	9.00	9.00	-	-	9.00	9.00
Water Distribution	14.00	-	-	14.00	14.00	14.00	-	-	14.00	13.25
Water Treatment	14.00			14.00	14.00	14.00			14.00	13.75
WPC Total	39.00	<u> </u>		39.00	38.25	38.00	<u> </u>		38.00	37.25
Total	314.00	26.00	27.00	367.00	339.25	307.00	23.00	27.00	357.00	326.25

Source: City of Findlay records

 $<sup>\</sup>textbf{(1)} \ \ \text{Calculated using total base hours worked by each employee divided by full-time employment equivalent.}$ 

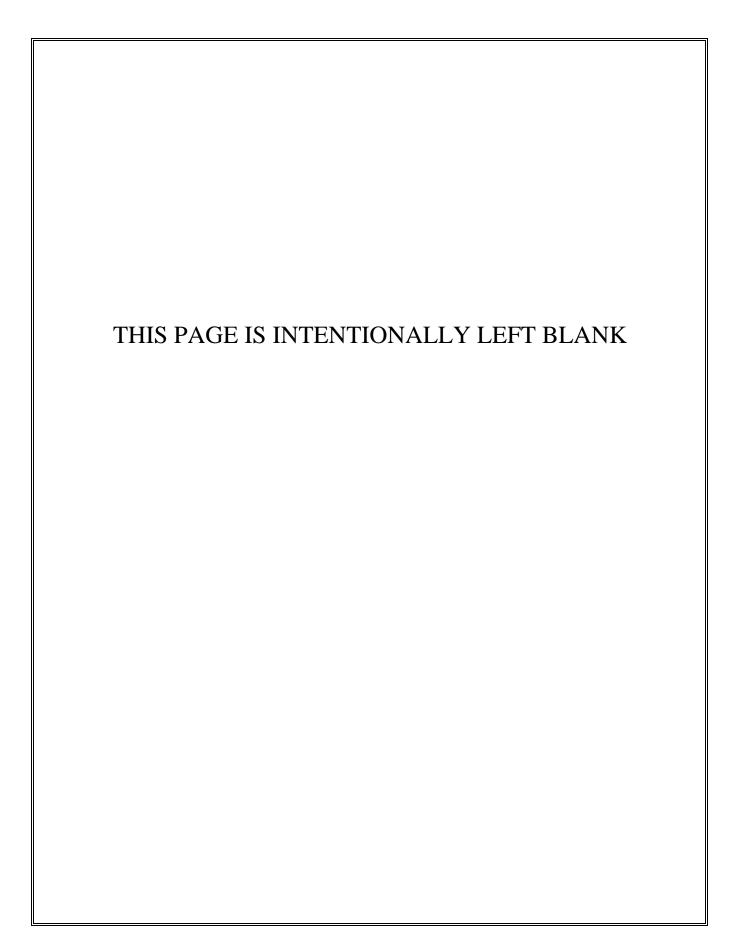
 $<sup>(2) \ \</sup> Calculated \ using \ 1.0 \ for \ each \ full-time \ employee \ and \ 0.50 \ for \ each \ part-time \ and \ seasonal \ employee.$ 

		2015					2014		
Full Time	Part Time	Seasonal	Total	Annual FTE's (1)	Full Time	Part Time	Seasonal	Total	Annual FTE's (1)
5.00	12.00	-	17.00	17.00	5.00	12.00	-	17.00	17.00
4.50	_	_	4.50	4.50	5.00	_	_	5.00	4.50
4.00	_	3.00	7.00	4.25	4.00	_	-	4.00	4.00
1.00	1.00	-	2.00	1.75	1.00	1.00	-	2.00	1.75
2.00	_	1.00	3.00	1.75	2.00	1.00	-	3.00	1.75
1.00	3.00	-	4.00	2.50	1.00	3.00	_	4.00	2.50
2.00	-	1.00	3.00	2.25	3.00	-	-	3.00	2.75
0.50	_	_	0.50	0.50	_	_	_	_	0.50
11.00	_	_	11.00	10.50	11.00	_	-	11.00	10.75
7.00	_	_	7.00	6.50	6.00	-	_	6.00	6.25
12.00	4.00	_	16.00	14.50	13.00	4.00	_	17.00	14.25
1.00	_	_	1.00	1.00	1.00	-	_	1.00	0.75
4.50	_	_	4.50	4.50	4.00	-	_	4.00	4.25
1.00	_	_	1.00	1.00	1.00	_	_	1.00	1.00
18.00	5.00	_	23.00	21.50	18.00	6.00	-	24.00	18.25
1.00	_	_	1.00	1.00	1.00	-	_	1.00	1.00
1.50	-	_	1.50	1.50	1.00	-	-	1.00	1.50
_	_	_	-	-	_	-	_	_	-
4.00	-	26.00	30.00	7.75	3.00	-	27.00	30.00	7.50
_	-	_	-	-	-	-	-	_	-
1.00	_	_	1.00	1.00	1.00	-	_	1.00	1.00
1.00	_	_	1.00	1.00	1.00	-	_	1.00	1.00
1.00	-	-	1.00	1.00	1.00	-	-	1.00	1.00
1.00	-	-	1.00	1.00	1.00	_	-	1.00	1.00
1.00	-	_	1.00	1.00	1.00	-	-	1.00	1.00
59.00	-	_	59.00	58.75	61.00	-	-	61.00	60.50
61.00	-	-	61.00	60.75	63.00	-		63.00	62.50
4.00	-	1.00	5.00	4.25	4.00	-	-	4.00	4.75
2.50	-	-	2.50	3.50	2.00	-	-	2.00	3.00
23.00	-	-	23.00	23.75	22.00	-	-	22.00	23.00
2.00	-	-	2.00	2.00	2.00	-	-	2.00	2.00
31.50	_	1.00	32.50	33.50	30.00	-		30.00	32.75
7.00	_	_	7.00	5.50	6.00	_	-	6.00	5.50
2.00	_	_	2.00	2.00	2.00	_	_	2.00	2.00
-	_	_	-	_	_	_	-	_	_
60.00	_	_	60.00	58.00	59.00	_	-	59.00	55.75
69.00			69.00	65.50	67.00	-		67.00	63.25
10.00	_	_	10.00	11.00	10.00	_	-	10.00	10.25
2.00	_	_	2.00	2.00	2.00	-	_	2.00	2.00
16.00	_	_	16.00	16.00	16.00	_	-	16.00	15.75
28.00			28.00	29.00	28.00	-		28.00	28.00
1.00	-	-	1.00	1.25	1.00	-	-	1.00	1.00
9.00	-	-	9.00	9.00	10.00	-	-	10.00	10.00
13.00	-	-	13.00	13.00	13.00	-	-	13.00	12.25
13.00			13.00	12.25	13.00			13.00	13.00
36.00			36.00	35.50	37.00	-		37.00	36.25
309.50	25.00	32.00	366.50	331.50	308.00	27.00	27.00	362.00	326.00

(Continued)

### FULL-TIME-EQUIVALENT CITY GOVERNMENTAL EMPLOYEES BY FUNCTION/PROGRAM (CONTINUED) LAST TEN YEARS

	(2)						
	2013	2012	2011	2010	2009	2008	
	Annual	Annual	Annual	Annual	Annual	Annual	
Function/Program	Average	Average	Average	Average	Average	Average	
Electeds	16.00	16.00	16.00	16.00	16.00	16.00	
Airport	4.50	4.50	5.00	5.00	5.00	5.00	
Auditor	4.00	3.75	4.00	4.00	4.00	4.00	
Building Maintenance	1.75	1.75	1.00	1.00	1.00	3.00	
City Income Tax	2.25	2.75	3.50	3.50	3.50	4.00	
Civil Service	2.50	2.00	2.50	2.50	4.00	4.00	
Computer Services	2.50	3.00	4.00	4.00	3.00	4.00	
Council	0.50	0.50	-	-	1.00	1.00	
Dispatch Center	10.00	11.00	11.00	11.00	10.00	11.00	
Engineering	6.75	9.00	9.00	9.00	10.00	14.00	
Health	13.50	13.00	13.00	13.00	12.50	14.00	
Human Resources	-	0.50	-	-	-	-	
Law Director	4.50	4.50	5.00	5.00	5.00	5.00	
Mayor	1.00	2.00	1.00	1.00	1.00	1.00	
Municipal Court	17.25	17.75	25.00	25.00	20.00	19.00	
NEAT	1.00	1.00	1.00	1.00	1.00	1.00	
Parking	1.50	1.50	1.00	1.00	1.00	1.00	
Pool	-	-	10.00	10.00	10.00	12.00	
Recreation	8.25	9.75	6.50	6.50	16.50	15.00	
Safety/Administrative Services	-	-	2.00	2.00	2.00	2.00	
Service Director	1.25	1.00	1.00	1.00	1.00	1.00	
WORC	1.00	1.00	1.00	1.00	1.00	-	
Zoning	1.00	1.00	2.00	2.00	2.00	2.00	
Fire Clerks	1.00	1.00	1.00	1.00	1.00	2.00	
Fire Department Admin	1.00	1.00	1.00	1.00	1.00	1.00	
Fire Department	61.50	64.75	63.00	63.00	67.00	74.00	
Fire Department Total	63.50	66.75	65.00	65.00	69.00	77.00	
Parks Maintenance	2.75	5.75	7.00	7.00	2.00	9.00	
Cemetery	3.50	3.00	1.00	1.00	1.00	5.00	
Streets	22.50	20.25	19.00	19.00	27.00	29.00	
Traffic Lights	2.00	2.00	2.00	2.00	2.00	4.00	
Public Works Total	30.75	31.00	29.00	29.00	32.00	47.00	
Police Clerks	5.50	4.50	6.00	6.00	6.00	7.00	
Police Administration	2.00	2.00	2.00	2.00	2.00	2.00	
School Police	-	-	-	-	-	3.00	
Police	53.75	61.50	60.00	60.00	65.00	70.00	
Police Department Total	61.25	68.00	68.00	68.00	73.00	82.00	
Sewer Maintenance	10.25	10.50	11.00	11.00	11.00	14.00	
Stormwater Maintenance	2.00	2.00	3.00	3.00	2.00	2.00	
Water Pollution Control	14.50	16.00	18.00	18.00	18.00	18.00	
WPC Total	26.75	28.50	32.00	32.00	31.00	34.00	
Supply Reservoir	1.00	1.00	1.00	1.00	1.00	1.00	
Utility Billing	10.00	10.00	10.00	10.00	10.00	10.00	
Water Distribution	11.75	13.00	13.00	13.00	13.00	14.00	
Water Treatment	13.50	14.75	16.00	16.00	16.00	17.00	
WPC Total	36.25	38.75	40.00	40.00	40.00	42.00	
Total	319.50	340.25	358.50	358.50	375.50	421.00	



# OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2017	2016	2015	2014
General Government				
Auditor's Office				
Purchase orders issued	4,564	4,581	4,278	4,283
Checks issued	7,259	7,566	7,679	8,893
Computer Services				
Computers maintained	245	230	242	274
City website hits	529,968	465,364	567,473	462,078
Cemetery				
Number of internments	169	187	195	202
Graves sold	83	91	101	100
Municipal Court				
Cases filed	17,804	15,548	19,007	17,471
Arraignments	15,346	15,998	15,209	13,816
Jury trials	2	1	2	0
Security of Persons and Property				
Police				
Charges from arrests	2,471	2,019	3,162	2,835
Parking violations	2,086	3,363	4,638	4,411
Traffic violations	2,624	4,205	3,176	2,831
Fire				
Emergency responses/calls answered	2,440	2,164	2,173	2,016
Fires extinguished	99	91	106	107
Inspections conducted	1,541	832	463	438
WORC (1), (3)				
Time completed - Successful	39	122	179	221
Early Release - Successful	5	5	4	6
Failed - Unsuccessful	3	17	14	11
Total Days Served (All Courts)	801	2,470	3,720	3,992
Public Health and Welfare				
Health Department (2)				
Food service licenses issued	n/a	n/a	475	458
Vaccinations given - Clinic	n/a	n/a	7,509	4,646
Births	n/a	n/a	1,396	1,437
Deaths	n/a	n/a	734	662
Plumbing inspection permits issued	n/a	n/a	357	347
Zoning				
New commercial permits issued	9	8	16	9
New residential permits issued	35	30	23	25
New industrial permits issued	9	5	0	0
Inspections conducted	748	500	n/a	700

TABLE 18

2013	2012	2011	2010	2009	2008
3,961 7,049	4,104 7,251	3,919 7,002	3,799 7,041	3,908 6,949	4,295 8,062
359	311	305	298	293	284
451,498	429,456	464,078	428,718	433,619	363,185
186	190	181	181	189	157
96	67	77	66	131	69
17,594	18,067	16,313	15,534	14,783	15,213
13,693	13,187	11,562	10,804	10,322	10,902
1	2	0	1	1	2
2,121	2,131	1,979	1,855	1,887	2,186
4,610	3,980	3,714	3,483	4,242	4,235
3,295	3,529	3,044	2,924	2,174	3,743
1,959	2,043	2,049	1,843	1,556	1,759
88	120	112	125	133	226
1,209	356	353	446	562	536
176	229	181	220	105	n/a
11	20	16	52	17	n/a
15 3,878	14 5,725	15 4,800	27 6,808	25 2,404	n/a n/a
3,070	3,723	4,800	0,808	2,404	11/ a
455	403	383	409	393	419
5,895	5,639	7,038	7,792	11,332	8,384
1,423	1,248	1,088	1,074	1,162	1,117
630	632	615	593	575	589
375	363	356	433	263	338
9	4	13	9	7	8
24	23	25	26	36	47
0 403	0 1,440	0 1,172	0 518	0 587	0 635
					(Continued

# OPERATING INDICATORS BY FUNCTION/PROGRAM (CONTINUED) LAST TEN YEARS

Function/Program	2017	2016	2015	2014	
Public Health and Welfare (Continued)					
NEAT (Neighboorhood Enhancement)					
Cases Reported	1,391	1,064	1,372	1,055	
Cases Remaining Open at Year End	833	579	209	272	
Backyard Mission Trip Projects	215	252	220	166	
Transportation					
Street					
Miles of street maintained	195.22	195.98	195.68	195.68	
Pot holes repaired	103	73	117	209	
Limbs removed	32	19	193	325	
Visability complaints received	11	73	4	47	
Repairs to concrete	32	29	23	25	
Leisure Time Activities					
Shade Tree					
Trees planted	24	49	361	30	
Trees removed	148	154	150	105	
Trimmed	135	n/a	n/a	n/a	
Recreation					
Summer Softball League teams	52	64	73	73	
Fall Softball League team (started 2008)	33	31	41	40	
Cube Birthday Party Packages	31	25	50	48	
Meeting Room Rentals	100	113	116	102	
Shelterhouses Reserved	265	235	416	399	
Utility Services					
Water					
Number of Customers	17,965	17,884	17,803	17,650	
New connections	135	130	99	127	
Water main breaks	56	94	73	84	
Avg. daily consumption (MGD)	5.7830	5.9920	5.8350	5.8140	
Water Pollution Control					
Number of Customers	17,229	17,318	17,229	17,062	
Sewer calls	45	72	100	109	
Feet of sanitary sewer cleaned	238	222	202,004	206,385	
Catch basin repair	9	0	11	13	
Airport					
Fuel sales - Jet A (in gallons)	162,812	206,363	180,126	179,363	
Fuel sales - Octane (in gallons)	21,398	27,480	27,671	27,284	
Landing fees charged	172	150	167	167	

**Source**: City of Findlay Department Directors

<sup>(1)</sup> Work Release Facility opened in Fall 2009.

<sup>(2)</sup> The Health Department separated from the City in 2016.

<sup>(3)</sup> Work Release Facility closed in Spring 2017

n/a - Information not available.

2013	2012	2011	2010	2009	2008
1,085	1,611	n/a	n/a	n/a	n/a
167	121	n/a	n/a	n/a	n/a
20	7	n/a	n/a	n/a	n/a
194.59	194.59	193.80	193.60	193.60	193.60
192	115	253	128	168	135
35	5	26	27	8	118
200	5	10	19	8	20
17	13	38	47	37	38
100	240	100	60	160	240
150	155	708	250	128	230
n/a	n/a	n/a	n/a	n/a	n/a
78	86	82	76	78	92
45	45	48	38	22	14
29	47	32	45	52	56
87	184	187	133	182	29
295	282	299	232	232	281
17,584	17,474	17,399	18,974	17,273	17,486
86	82	80	79	66	107
79	80	66	79	78	73
5.6190	6.0460	6.0760	6.0929	5.9905	6.2500
16,999	16,926	16,830	16,809	16,734	15,557
130	76	115	83	92	103
225,279	301,222	194,685	191,278	250,800	155,699
4	14	78	61	109	112
164,749	154,439	127,054	165,981	126,453	146,335
26,356	27,139	24,505	21,959	25,179	23,943
20,550					

# CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2017	2016	2015	2014	2013	2012
Security of Persons and Property						
Police						
Stations	1	1	1	1	1	1
Patrol units	28	22	22	18	18	20
Fire						
Fire stations	4	4	4	4	4	4
Fire trucks	16	16	16	16	16	15
Transportation						
Street						
Miles of street maintained	195.22	195.68	195.68	195.68	194.59	194.59
Traffic signals maintained	82	82	82	82	95	94
Leisure Time Activities						
Parks and Recreation						
Number of parks	21	21	21	19	19	19
Number of ballfields	41	41	40	40	40	40
Number of soccer fields	24	24	25	25	25	25
Swimming pool	1	1	1	1	1	1
Ice Rink	1	1	1	1	1	1
<b>Utility Services</b>						
Water						
Water mains (miles)	321.18	320.09	316.67	315.49	307.65	307.25
Number of hydrants	2,489	2,471	2,447	2,415	2,389	2,383
Storage capacity (BG)	6.4	6.4	6.4	6.4	6.4	6.4
Water treatment plants	1	1	1	1	1	1
Sewer Maintenance						
Sanitary sewers (miles)	300.00	298.56	296.80	295.78	295.28	295.00
Sewage treatment plants	1	1	1	1	1	1
Airport						
Number of runways	2	2	2	2	2	2

Source: City of Findlay Department Directors

TABLE 19

2011	2010 2009		2008	
1	1	1	1	
31	39	39	44	
4	4	4 19	4 19	
18	18	19	19	
193.80 94	193.60 94	193.60 95	193.60 96	
, , , , , , , , , , , , , , , , , , ,	7.	75	70	
19	19	19	19	
40	40	40	40	
25	25	25	25	
1 1	1 1	1 1	1 1	
-	-	•	-	
307	306.2	306.2	306.12	
2,379	2,363	2,357	2,354	
6.4	6.4	6.4	6.4	
1	1	1	1	
295.05	295.00	293.64	290.64	
1	1	1	290.04 1	
2	2	2	2	

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# CITY OF FINDLAY HANCOCK COUNTY, OHIO

SUPPLEMENTAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2017



# CITY OF FINDLAY HANCOCK COUNTY, OHIO

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# CITY OF FINDLAY HANCOCK COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2017

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	CFDA NUMBER	PASS-THROUGH GRANT NUMBER	(A),(D) CASH FEDERAL DISBURSEMENTS
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  Passed Through Ohio Development Services Agency:  Community Development Block Grants/Entitlement Grants: Community Development Block Grant- Revolving Loan Fund Community Development Block Grant- Revolving Loan Fund (B)(C) Community Development Block Grant- Revolving Loan Fund Total Community Development Block Grants/Entitlement Grants  Total U.S. Department of Housing and Urban Development	14.228 14.228 14.228	A-F-16-2BM-1 A-F-15-2BM-1 N/A	14,484 299,599 6,363 320,446 320,446
U.S. DEPARTMENT OF TRANSPORTATION  Passed Through Ohio Department of Transportation:	<del></del>		
Airport Improvement Program- Rehabilitate Runway 18/36 design	20.106	3-39-0034-026-2016	1,709,777
Highway Planning and Construction Cluster: Highway Planning and Construction Highway Planning and Construction Total Highway Planning and Construction Cluster	20.205 20.205	98797 100181	1,371,577 608,531 1,980,108
Total U.S. Department of Transportation			3,689,885
Total Federal Financial Assistance			\$ 4,010,331

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS:

- (A) This schedule includes the federal award activity of the City of Findlay under programs of the federal government for the fiscal year ended December 31, 2017 and is prepared in accordance with the cash basis of accounting. The information on this schedule is Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the City of Findlay, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Findlay.
- (B) The City has a revolving loan program to provide low-interest loans to businesses to create jobs for low to moderate income persons and also to lend money to eligible persons to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) grants money for these loans to the City. This schedule reports loans made and administrative costs as disbursements. Subsequent loans are subject to the same compliance requirements imposed by HUD as the initial loans.

These loans are collateralized by mortgages on the property or asset acquired.

Activity in the Community Development Block Grant revolving loan fund during 2017 is as follows:

Beginning loans receivable balance as of January 1, 2016	\$ 861,991
Loans Disbursed	-
Loans Repaid	(316,684)
Loans Default/Write off	(102,379)
Ending loans receivable balance as of December 31, 2017	\$ 442,928
Cash balance on hand in the revolving loan fund as of December 31, 2017	\$ 578,169

The table above reports gross loans receivable. Of the loans receivable as of December 31, 2017, the City is reporting \$0 as past due

- (C) Pass-through grant number was unobtainable for this grant.
- (D) Certain federal programs require the City contribute non-federal funds (matching funds) to support the federally funded programs. The City has complied with the matching requirements. The expenditure of non-federal matching funds are not included on this schedule.
- (E) CFR Section 200.414 of the Uniform Guidance allows a non-federal entity that has never received a negotiated indirect cost rate to charge a de minimus rate of 10% of modified total direct costs to indirect costs. The City has not elected to use the 10% de minimus indirect cost rate.





# Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

City of Findlay Hancock County 318 Dorney Plaza, Room 114 Findlay, Ohio 45840

To the Members of Council and Mayor:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Findlay, Hancock County, Ohio, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Findlay's basic financial statements and have issued our report thereon dated June 12, 2018.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City of Findlay's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City of Findlay's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City of Findlay's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Members of Council and Mayor City of Findlay

#### Compliance and Other Matters

As part of reasonably assuring whether the City of Findlay's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results and does not opine on the effectiveness of the City of Findlay's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City of Findlay's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Julian & Grube, Inc.

Julian & Sube, Elne.

June 12, 2018



## Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Auditor's Report on Compliance With Requirements Applicable to The Major Federal Program and on Internal Control Over Compliance and the Schedule of Expenditures of Federal Awards Required by the *Uniform Guidance* 

City of Findlay Hancock County 318 Dorney Plaza, Room 114 Findlay, Ohio 45840

To the Members of Council and Mayor:

#### Report on Compliance for the Major Federal Program

We have audited the City of Findlay's compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the City of Findlay's major federal program for the year ended December 31, 2017. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the City of Findlay's major federal program.

### Management's Responsibility

The City of Findlay's Management is responsible for complying with federal statues, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the City of Findlay's compliance for the City of Findlay's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Findlay's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the City of Findlay's major program. However, our audit does not provide a legal determination of the City of Findlay's compliance.

Members of Council and Mayor City of Findlay

#### Opinion on the Major Federal Program

In our opinion, the City of Findlay complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended December 31, 2017.

#### Report on Internal Control Over Compliance

The City of Findlay's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the City of Findlay's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the City of Findlay's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Members of Council and Mayor City of Findlay

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Findlay as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Findlay's basic financial statements. We issued our unmodified report thereon dated June 12, 2018. We conducted our audit to opine on the City of Findlay's basic financial statements as a whole. The accompanying schedule of expenditures of federal awards presents additional analysis required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is management's responsibility and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Julian & Grube, Inc.

Julian & Sube, the.

June 12, 2018



# CITY OF FINDLAY HANCOCK COUNTY, OHIO

### SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2017

1. SUMMARY OF AUDITORS' RESULTS				
(d)(1)(i)	Type of Financial Statement Opinion	Unmodified		
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No		
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No		
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No		
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No		
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No		
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified		
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No		
(d)(1)(vii)	Major Program:	Airport Improvement Program- CFDA# 20.106		
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A:>\$750,000 Type B: all others		
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No		

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

### 3. FINDINGS FOR FEDERAL AWARDS AND QUESTIONED COSTS

None





#### CITY OF FINDLAY

#### HANCOCK COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 18, 2018