



# HARRISON TOWNSHIP MONTGOMERY COUNTY DECEMBER 31, 2016 AND 2015

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#### INDEPENDENT AUDITOR'S REPORT

Harrison Township Montgomery County 5945 North Dixie Drive Dayton, Ohio 45414

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of Harrison Township, Montgomery County, (the Township) as of and for the years ended December 31, 2016 and 2015.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Harrison Township Montgomery County Independent Auditor's Report Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2016 and 2015, and the respective changes in financial position or cash flows thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of Harrison Township, Montgomery County as of December 31, 2016 and 2015, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 31, 2017, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

**Dave Yost** Auditor of State Columbus, Ohio

October 31, 2017

Montgomery County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2016

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts				
Property and Other Local Taxes	\$1,016,095	\$6,820,886		\$7,836,981
Charges for Services		1,221,908		1,221,908
Licenses, Permits and Fees	263,710			263,710
Fines and Forfeitures	11,209			11,209
Intergovernmental	439,583	1,619,901	148,949	2,208,433
Special Assessments		226,313		226,313
Earnings on Investments	29,890	11,677		41,567
Miscellaneous	194,357	113,116		307,473
Total Cash Receipts	1,954,844	10,013,801	148,949	12,117,594
Cash Disbursements				
Current:				
General Government	1,335,875	38,807		1,374,682
Public Safety		8,390,673		8,390,673
Public Works	77,466	1,804,551		1,882,017
Health	9,725			9,725
Conservation-Recreation	46,061			46,061
Other	33,540			33,540
Capital Outlay	40,198	267,299	179,549	487,046
Total Cash Disbursements	1,542,865	10,501,330	179,549	12,223,744
Excess of Receipts Over (Under) Disbursements	411,979	(487,529)	(30,600)	(106,150)
Other Financing Receipts (Disbursements)				
Transfers In		13,900		13,900
Transfers Out	(13,900)			(13,900)
Advances In	66,500	291,027	30,600	388,127
Advances Out	(321,627)	(66,500)		(388,127)
Total Other Financing Receipts (Disbursements)	(269,027)	238,427	30,600	0
Net Change in Fund Cash Balances	142,952	(249,102)	0	(106,150)
Fund Cash Balances, January 1	2,528,810	1,820,224		4,349,034
Fund Cash Balances, December 31				
Restricted	0	1,571,122	0	1,571,122
Unassigned (Deficit)	2,671,762	0	0	2,671,762
Fund Cash Balances, December 31	\$2,671,762	\$1,571,122	\$0	\$4,242,884

See accompanying notes to the basic financial statements

Montgomery County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) Proprietary Fund Type For the Year Ended December 31, 2016

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts Charges for Services	\$1,054,320
Charges for services	ψ1,051,520
Total Operating Cash Receipts	1,054,320
Operating Cash Disbursements	
Salaries	47,947
Employee Fringe Benefits	31,587
Purchased Services	1,042,173
Other	67,216
Total Operating Cash Disbursements	1,188,923
Operating Income (Loss)	(134,603)
Non-Operating Receipts (Disbursements)	
Special Assessments	264,388
Miscellaneous Receipts	1,139
Total Non-Operating Receipts (Disbursements)	265,527
Net Change in Fund Cash Balances	130,924
Fund Cash Balances, January 1	475,361
Fund Cash Balances, December 31	\$606,285
See accompanying notes to the basic financial statements	

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2016

## **Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Harrison Township, Montgomery County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides general government services, zoning, community development, fire protection and emergency medical services. The Township contracts with the Montgomery County Sheriff's Office for police protection

# Public Entity Risk Pool

The Township participates in a public entity risk pool. Note 7 to the financial statements provides additional information for this entity. The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **Note 2 - Summary of Significant Accounting Policies**

#### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary fund types which are organized on a fund type basis.

#### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Road and Bridge Fund:** The road and bridge fund accounts for and reports all disbursements restricted or committed to roads, including improvements, paving, snow removal, salt and gravel, blacktop, maintenance, payroll, supplies, purchases, fuel, vehicle equipment and maintenance. This fund is also used for construction of new and future facilities.

**Police Fund:** The police fund accounts for and reports proceeds from property taxes restricted for police department operations and protection services.

*Fire Fund:* The fire fund accounts for and reports proceeds from property taxes restricted for the fire department and life squad protection and emergency services.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2016

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant capital project fund:

**OPWC Capital Projects Fund** – The Ohio Public Works Commission capital projects fund reports grants received from the Ohio Public Works Commission. The proceeds are restricted for capital improvement.

**Enterprise Funds** These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Township had the following significant enterprise fund:

*Garbage and Waste Disposal Fund*: The garbage and waste disposal fund accounts for and reports charges restricted to garbage and waste collection, as well as payment to a private trash removal service.

# Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

# **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, department or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year-end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are canceled, and reappropriated in the subsequent year.

A summary of 2016 budgetary activity appears in Note 3.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2016

#### **Deposits and Investments**

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Money market mutual funds are recorded at share values the mutual funds report. Investment in STAR Ohio is measured at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

#### Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2016

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2016 follows:

2016 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,823,176	\$2,021,344	\$198,168
Special Revenue	10,436,831	10,318,728	(118,103)
Capital Projects	282,952	179,549	(103,403)
Enterprise	1,316,218	1,319,847	3,629
Total	\$13,859,177	\$13,839,468	(\$19,709)

2016 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$2,656,804	\$1,878,392	\$778,412
Special Revenue	11,301,054	10,567,830	733,224
Capital Projects	313,552	179,549	134,003
Enterprise	1,196,750	1,188,923	7,827
Total	\$15,468,160	\$13,814,694	\$1,653,466

## **Note 4 – Deposits and Investments**

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2016
Demand deposits	\$1,146,893
Certificates of deposit	2,004,293
Cash on Hand	150_
Total deposits	3,151,336
STAR Ohio	1,691,992
Money Market Fund	5,841_
Total investments	1,697,833
Total deposits and investments	\$4,849,169

#### **Deposits**

Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2016

#### Investments

Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

# **Note 5 – Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### **Note 6 - Interfund Balances**

Outstanding advances at December 31, 2016, consisted of advances made from the General Fund to the Fire, Grant, and Police Special Revenue Funds in the amounts of \$374,194, \$22,750, and \$268,527, respectively, and to the OPWC Capital Projects Fund in the amount of \$30,600 to provide working capital for operations or projects.

#### **Note 7 - Risk Management**

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.) (York or Management), functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

# Casualty and Property Coverage

The Pool is a member of American Public Entity Excess Pool (APEEP), which is also administered by York. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2016, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2016

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2016.

	<u>2016</u>
Assets	\$38,473,283
Liabilities	8,244,140
Net Position	\$30,229,143

At December 31, 2016 the liabilities above include approximately \$7.4 million of estimated incurred claims payable. The assets above also include approximately \$6.9 million of unpaid claims to be billed to approximately 1,010 member governments in the future, as of December 31, 2016. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2016, the Township's share of these unpaid claims collectible in future years is approximately \$26,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

2016 Contributions to OTARMA			
\$55,845			

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016

# **Note 8 - Defined Benefit Pension Plans**

## Ohio Public Employees Retirement System

Several employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10%, of their gross salaries and the Township contributed an amount equaling 14%, of participants' gross salaries. The Township has paid all contributions required through December 31, 2016.

#### Ohio Police and Fire Retirement System

All of the Township's certified Fire Fighters belong to the Police and Fire Pension Fund (OP&F). OP&F is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OP&F participants contributed 12.25% of their wages. The Township contributed to OP&F an amount equal to 24% of full-time fire fighters' wages. The Township has paid all contributions required through December 31, 2016.

#### Social Security

Some of the Township's employees contributed to social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2016.

## **Note 9 – Postemployment Benefits**

Both OPERS and OP&F offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits, and OP&F contributes 0.5 percent to fund these benefits.

## Note 10 – Debt

#### Leases

The Township leases two EMS vehicles under a noncancelable lease. The Township did not pay lease costs during the year ended December 31, 2016. Scheduled payments begin in 2017.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2016

# Amortization

Amortization of the above lease, including interest, is scheduled as follows:

Year ending December 31:	Lease
2017	\$79,688
2018	79,688
2019	79,688
2020	79,688
2021	79,688
Total	\$398,440

# Note 11 – Subsequent Events

The Township entered into six significant construction agreements subsequent to December 31, 2016. The following is a breakdown of the projects:

	OPWC Funds	Township Funds	CDBG Funds
Arthur Plat Phase	\$261,173	\$29,019	N/A
II			
Woodland Hills	\$147,780	\$16,419	N/A
Phase II			
Michigan Plat	\$361,301	\$41,255	\$10,000
Ashcraft Plat	\$198,103	\$59,000	\$10,000
Titus Plat	\$184,692	\$24,063	\$10,000
Sumpter Plat	\$198,408	\$61,500	\$10,000

Montgomery County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2015

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts			_	
Property and Other Local Taxes	\$1,044,989	\$6,434,949		\$7,479,938
Charges for Services	205 (00	1,558,578		1,558,578
Licenses, Permits and Fees Fines and Forfeitures	285,698 12,356			285,698 12,356
Intergovernmental	399,555	1,739,534	262,517	2,401,606
Special Assessments	377,333	208,857	202,317	208,857
Earnings on Investments	19,422	7,800		27,222
Miscellaneous	59,982	75,796		135,778
Total Cash Receipts	1,822,002	10,025,514	262,517	12,110,033
Cash Disbursements				
Current: General Government	1 425 045			1 425 045
Public Safety	1,425,945	8,432,893		1,425,945 8,432,893
Public Works	10,000	1,917,724		1,927,724
Health	12,024	1,717,721		12,024
Conservation-Recreation	18,842			18,842
Other	27,654	1,745		29,399
Capital Outlay	37,598	16,131	262,517	316,246
Total Cash Disbursements	1,532,063	10,368,493	262,517	12,163,073
Excess of Receipts Over (Under) Disbursements	289,939	(342,979)	0	(53,040)
Other Financing Receipts (Disbursements)				
Transfers In	2,002,824	56,653		2,059,477
Transfers Out	(56,653)	(2,002,824)		(2,059,477)
Advances In Advances Out	106,325 (543,268)	543,268 (106,325)		649,593 (649,593)
Auvances out	(343,200)	(100,323)		(047,373)
Total Other Financing Receipts (Disbursements)	1,509,228	(1,509,228)	0	0
Net Change in Fund Cash Balances	1,799,167	(1,852,207)	0	(53,040)
Fund Cash Balances, January 1	729,643	3,672,431		4,402,074
Fund Cash Balances, December 31				
Restricted	0	1,820,224	0	1,820,224
Assigned	833,629	0	0	833,629
Unassigned (Deficit)	1,695,181	0	0	1,695,181
Fund Cash Balances, December 31	\$2,528,810	\$1,820,224	\$0	\$4,349,034

See accompanying notes to the basic financial statements

Montgomery County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) Proprietary Fund Type For the Year Ended December 31, 2015

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts Charges for Services	\$1,057,825
Total Operating Cash Receipts	1,057,825
Operating Cash Disbursements	
Salaries	45,537
Employee Fringe Benefits	32,809
Purchased Services	1,029,419
Other	54,358
Total Operating Cash Disbursements	1,162,123
Operating Income (Loss)	(104,298)
Non-Operating Receipts (Disbursements)	
Special Assessments	274,186
Miscellaneous Receipts	1,541
Total Non-Operating Receipts (Disbursements)	275,727
Net Change in Fund Cash Balances	171,429
Fund Cash Balances, January 1	303,932
Fund Cash Balances, December 31	\$475,361
See accompanying notes to the basic financial statements	

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2015

## **Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Harrison Township, Montgomery County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides general government services, zoning, community development, fire protection and emergency medical services. The Township contracts with the Montgomery County Sheriff's Office for police protection.

# Public Entity Risk Pool

The Township participates in a public entity risk pool. Note 7 to the financial statements provides additional information for this entity. The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **Note 2 - Summary of Significant Accounting Policies**

#### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary fund types which are organized on a fund type basis.

#### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

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**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Road and Bridge Fund:** The road and bridge fund accounts for and reports all disbursements restricted or committed to roads, including improvements, paving, snow removal, salt and gravel, blacktop, maintenance, payroll, supplies, purchases, fuel, vehicle equipment and maintenance. This fund is also used for construction of new and future facilities.

**Police Fund:** The police fund accounts for and reports proceeds from property taxes restricted for police department operations and protection services.

*Fire Fund:* The fire fund accounts for and reports proceeds from property taxes restricted for the fire department and life squad protection and emergency services.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2015

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant capital project fund:

**OPWC Capital Projects Fund** – The Ohio Public Works Commission capital projects fund reports grants received from the Ohio Public Works Commission. The proceeds are restricted for capital improvement.

**Enterprise Funds** These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Township had the following significant enterprise fund:

*Garbage and Waste Disposal Fund*: The garbage and waste disposal fund accounts for and reports charges restricted to garbage and waste collection, as well as payment to a private trash removal service.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

# **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, department or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year-end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are canceled, and reappropriated in the subsequent year.

A summary of 2015 budgetary activity appears in Note 3.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2015

#### **Deposits and Investments**

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Money market mutual funds are recorded at share values the mutual funds report. Investment in STAR Ohio is measured at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

#### Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2015

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2015 follows:

2015 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$3,725,221	\$3,931,151	\$205,930
Special Revenue	8,455,152	10,625,435	2,170,283
Capital Projects	262,517	262,517	0
Enterprise	1,200,000	1,333,552	133,552
Total	\$13,642,890	\$16,152,655	\$2,509,765

2015 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$3,310,136	\$2,131,984	\$1,178,152
Special Revenue	13,129,757	12,477,642	652,115
Capital Projects	262,517	262,517	0
Enterprise	1,162,838	1,162,123	715
Total	\$17,865,248	\$16,034,266	\$1,830,982

## **Note 4 – Deposits and Investments**

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2015
Demand deposits	\$1,400,856
Certificates of deposit	1,969,295
Cash on Hand	150_
Total deposits	3,370,301
STAR Ohio	1,144,409
Money Market Fund	309,685
Total investments	1,454,094
Total deposits and investments	\$4,824,395

# **Deposits**

Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

Montgomery County Notes to the Financial Statements For the Year Ended December 31, 2015

#### Investments

Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

# **Note 5 – Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### **Note 6 - Interfund Balances**

Outstanding advances at December 31, 2015, consisted of advances made from the General Fund to the Fire and Grant Special Revenue Funds in the amounts of \$418,194 and \$22,750, respectively, to provide working capital for operations or projects.

# **Note 7 - Risk Management**

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.) (York or Management), functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

## Casualty and Property Coverage

The Pool is a member of American Public Entity Excess Pool (APEEP), which is also administered by York. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2015, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2015

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2015:

	<u>2015</u>
Assets	\$37,313,311
Liabilities	8,418,518
Net Position	\$28,894,793

At December 31, 2015, the liabilities above include approximately \$7.8 million of estimated incurred claims payable. The assets above also include approximately \$7.7 million of unpaid claims to be billed to approximately 989 member governments in the future, as of December 31, 2015. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2015, the Township's share of these unpaid claims collectible in future years is approximately \$30,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

Contributions to OTARMA		
2015	\$56,770	

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### **Note 8 - Defined Benefit Pension Plans**

#### Ohio Public Employees Retirement System

Several employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

Montgomery County
Notes to the Financial Statements
For the Year Ended December 31, 2015

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10%, of their gross salaries and the Township contributed an amount equaling 14%, of participants' gross salaries. The Township has paid all contributions required through December 31, 2015.

#### Ohio Police and Fire Retirement System

All of the Township's certified Fire Fighters belong to the Police and Fire Pension Fund (OP&F). OP&F is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OP&F participants contributed 11.5% and 12.25% of their wages during January 1, 2015 – June 30, 2015 and July 1, 2015 – December 31, 2015, respectively. The Township contributed to OP&F an amount equal to 24% of full-time fire fighters' wages. The Township has paid all contributions required through December 31, 2015.

#### Social Security

Some of the Township's employees contributed to social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2015.

#### **Note 9 – Postemployment Benefits**

Both OPERS and OP&F offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits, and OP&F contributes 0.5 percent to fund these benefits.

#### **Note 10 – Construction and Contractual Commitments**

The Township had three significant construction or other contractual agreements outstanding as of December 31, 2015. The following is a breakdown of the projects:

		OPWC Funds	Township Funds	CDBG Funds	Year
Arthur Plat	Phase	\$206,000	\$282,782	\$50,000	2015-2016
1					
Ottello	Ave.	\$195,000	\$21,000	\$0	2015-2016
Calvert					
Woodland	Hills	\$133,890	\$15,380	\$0	2015-2016
Phase 1					

These projects were completed in 2016.

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Harrison Township Montgomery County 5945 North Dixie Drive Dayton, Ohio 45414

#### To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of Harrison Township, Montgomery County, (the Township) as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements and have issued our report thereon dated October 31, 2017, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Harrison Township Montgomery County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Dave Yost** Auditor of State Columbus, Ohio

October 31, 2017



TRUSTEES
Ronald L. Casey
Georgeann Godsey
David A. Woods

FISCAL OFFICER
Deborah L. Merrick

# **Montgomery County**

5945 North Dixie Drive - Dayton, Oliio 45414-4015 937-890-5611 - 937-454-4831 Fax www.harrisontownship.org

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2016 AND 2015

Finding Number	Finding Summary	Status	Additional Information
2014-001	Noncompliance / Finding for Recovery – Severance Overpayment Repaid Under Audit	Corrective Action Taken and Finding is Fully Corrected	No additional Information.
2014-002	Noncompliance / Material Weakness – ORC Section 5705.14 Unallowable Transfer	Corrective Action Taken and Finding is Fully Corrected	No additional information.
2014-003	Material Weakness – Financial Statement Errors	Partially Corrected	Repeated in the management letter based on materiality and nature of errors identified. Of the four errors noted in the prior audit, three were fully corrected in the 2015 and 2016 statements.





#### HARRISON TOWNSHIP

#### **MONTGOMERY COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 21, 2017