



Dave Yost • Auditor of State

CITY OF WICKLIFFE LAKE COUNTY

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CITY OF WICKLIFFE LAKE COUNTY

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Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT

City of Wickliffe Lake County 28730 Ridge Road Wickliffe, Ohio 44092

To the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wickliffe, Lake County, Ohio (the City), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

City of Wickliffe Lake County Independent Auditor's Report Page 2

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wickliffe, Lake County, Ohio, as of December 31, 2016, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund, thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 1, 2017, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

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Dave Yost Auditor of State Columbus, Ohio

August 1, 2017

Unaudited

The discussion and analysis of the City of Wickliffe's financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2016. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for 2016 are as follows:

- □ In total, net position decreased \$1,032,361. Net position of governmental activities decreased \$1,166,098 from 2015. Net position of business-type activities increased \$133,737 from 2015.
- □ General revenues accounted for \$13.2 million in revenue or 70% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for 30% of total revenues of \$18.8 million.
- □ The City had \$17.8 million in expenses related to governmental activities; only about \$3.6 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$13.1 million were not adequate to provide for these programs.
- □ Among major funds, the general fund had \$13.2 million in revenues and \$12.6 million in expenditures. The general fund's fund balance increased \$444,882 to \$4,901,392.
- □ Net position for enterprise funds increased by \$133,737.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of two parts – *management's discussion and analysis* and the *basic financial statements*. The basic financial statements include two kinds of statements that present different views of the City:

These statements are as follows:

- 1. <u>*The Government-Wide Financial Statements*</u> These statements provide both long-term and short-term information about the City's overall financial status.
- 2. <u>*The Fund Financial Statements*</u> These statements focus on individual parts of the City, reporting the City's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

Unaudited

Government-wide Statements

The government-wide statements report information about the City as a whole using accepted methods similar to those used by private-sector companies. The Statement of Net Position includes all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how they have changed. Netposition (the difference between the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources) are one way to measure the City's financial health or position.

- Over time, increases or decreases in the City's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such as property tax base, current property tax laws, conditions of the City's streets and continued growth within the City.

The government-wide financial statements of the City are divided into two categories:

- <u>Governmental Activities</u> Most of the City's program's and services are reported here including security of persons and property, public health and welfare services, leisure time activities, community environment, transportation and general government.
- <u>Business-Type Activities</u> These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The City's sewer services are reported as business-type activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

Governmental Funds – Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The relationship (or differences) between governmental activities (reported in the Statement of Net position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Unaudited

Proprietary Funds – Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

The following table provides a comparison of net position between 2016 and 2015:

		GovernmentalBusiness-typeActivitiesActivities		51		Tot	al
	2016	2015	2016	2015	2016	2015	
Current and other assets	\$9,849,902	\$9,971,682	\$1,488,381	\$1,248,990	\$11,338,283	\$11,220,672	
Capital assets, Net	82,913,688	84,155,441	2,898,259	3,007,117	85,811,947	87,162,558	
Total assets	92,763,590	94,127,123	4,386,640	4,256,107	97,150,230	98,383,230	
Deferred outflows of resources	4,478,491	1,889,933	0	0	4,478,491	1,889,933	
Net pension liability	16,738,269	13,879,957	0	0	16,738,269	13,879,957	
Other long-term liabilities	3,251,736	3,492,731	0	0	3,251,736	3,492,731	
Other liabilities	376,160	664,231	0	3,204	376,160	667,435	
Total liabilities	20,366,165	18,036,919	0	3,204	20,366,165	18,040,123	
Deferred inflows of resources	1,988,985	1,927,108	0	0	1,988,985	1,927,108	
Net position (deficit):							
Net investment in capital assets	81,394,148	82,420,708	2,898,259	3,007,387	84,292,407	85,428,095	
Restricted	1,227,627	723,352	0	0	1,227,627	723,352	
Unrestricted	(7,734,844)	(7,091,031)	1,488,381	1,245,516	(6,246,463)	(5,845,515)	
Total net deficit	\$74,886,931	\$76,053,029	\$4,386,640	\$4,252,903	\$79,273,571	\$80,305,932	

During 2015, the City adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

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Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's change in net pension liability not accounted for as deferred inflows/outflows.

A portion of the City's net position, \$1,227,627, represents resources that are subject to external restriction on how they may be used. Excluding the effect of implementing GASB 68, the City has approximately \$12 million in unrestricted net position which may be used to meet the City's ongoing obligations to the public and creditors.

At fiscal year-end for governmental activities, capital assets represented 89% of total assets. Capital assets include land, land improvements, buildings and improvements, machinery and equipment, and vehicles. Net investment in capital assets, at December 31, 2016 was \$81,394,148 for governmental activities. These capital assets are used to provide services to the public and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

Unaudited

Changes in Net position – The following table shows the changes in net position for the fiscal year 2016 and 2015:

	Governmental		Busines	s-type		
	Activ	ities	Activi	ties	Tota	ıl
	2016	2015	2016	2015	2016	2015
Revenues						
Program revenues:						
Charges for Services and Sales	\$1,835,568	\$1,958,434	\$2,086,371	\$1,920,021	\$3,921,939	\$3,878,455
Operating Grants and Contributions	958,144	827,986	0	0	958,144	827,986
Capital Grants and Contributions	764,533	666,523	0	0	764,533	666,523
General revenues:						
Property Taxes	2,115,505	2,047,001	0	0	2,115,505	2,047,001
Municipal Income Taxes	9,345,612	9,821,346	0	0	9,345,612	9,821,346
Other Local Taxes	217,911	226,387	0	0	217,911	226,387
Grants and Entitlements	1,123,320	1,112,629	0	0	1,123,320	1,112,629
Investment Earnings	18,718	8,710	0	0	18,718	8,710
Miscellaneous	316,295	0	0	0	316,295	0
Total revenues	16,695,606	16,669,016	2,086,371	1,920,021	18,781,977	18,589,037
Program Expenses:						
Security of Persons and Property	7,340,822	7,598,134	0	0	7,340,822	7,598,134
Public Health and Welfare Services	49,579	40,715	0	0	49,579	40,715
Leisure Time Activities	1,036,970	1,125,198	0	0	1,036,970	1,125,198
Community Environment	180,770	218,880	0	0	180,770	218,880
Basic Utility Services	398,175	520,082	0	0	398,175	520,082
Transportation	3,793,054	3,987,819	0	0	3,793,054	3,987,819
General Government	4,991,456	5,186,465	0	0	4,991,456	5,186,465
Interest and Fiscal Charges	70,878	75,507	0	0	70,878	75,507
Sewer	0	0	1,952,634	2,099,210	1,952,634	2,099,210
Total expenses	17,861,704	18,752,800	1,952,634	2,099,210	19,814,338	20,852,010
Total Change in Net Position	(1,166,098)	(2,083,784)	133,737	(179,189)	(1,032,361)	(2,262,973)
Beginning Net Position, Restated	76,053,029	78,136,813	4,252,903	4,432,092	80,305,932	82,568,905
Ending Net Position	\$74,886,931	\$76,053,029	\$4,386,640	\$4,252,903	\$79,273,571	\$80,305,932

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

Governmental Activities

Net position of the City's governmental activities decreased by \$1,166,098. Total governmental activity revenue increased by approximately \$26,600 which equates to an increase of less than .2 %.

The City also receives an income tax, which is based on 2% of all salaries, wages, commissions and other compensation earned from residents living within the City and from nonresidents for work done or services performed or rendered in the City.

Property taxes and income taxes made up 13% and 56% respectively of revenues for governmental activities for the City in fiscal year 2016. The City's reliance upon tax revenues is demonstrated by the following graph indicating 69.95% of total revenues from general tax revenues:

		Percent	
Revenue Sources	2016	of Total	21.31%
General Shared Revenues	\$1,123,320	6.73%	
Program Revenues	3,558,245	21.31%	6.73%
General Tax Revenues	11,679,028	69.95%	
General Other	335,013	2.01%	2.01%
Total Revenue	\$16,695,606	100.00%	69.95%

Business-Type Activities

Net position of the business-type activities increased by \$133,737. The only business-type activity the City operates is the Sewer Fund. In 2016 the Sewer Fund realized an 8.7% revenue increase while expenses decreased by 7.0% resulting in the increase in net position.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City's governmental funds reported a combined fund balance of \$6,800,170, which is an increase from last year's balance of \$6,564,950. The schedule below indicates the fund balance and the total change in fund balance by major fund and other governmental funds as of December 31, 2016 and 2015:

	Fund Balance December 31, 2016	Fund Balance December 31, 2015	Increase (Decrease)
General	\$4,901,392	\$4,456,510	\$444,882
Debt Service	130,534	118,876	11,658
Captial Projects	827,705	1,055,105	(227,400)
Other Governmental	940,539	934,459	6,080
Total	\$6,800,170	\$6,564,950	\$235,220

Unaudited

General Fund – The City's General Fund balance decrease is due to many factors. The tables that follow assist in illustrating the financial activities and balance of the General Fund:

	2016	2015	Increase
	Revenues	Revenues	(Decrease)
Taxes	\$10,784,162	\$9,847,187	\$936,975
Intergovernmental Revenue	1,314,903	1,180,885	134,018
Charges for Services	325,259	283,061	42,198
Licenses and Permits	540,054	668,802	(128,748)
Fines and Forfietures	139,250	155,651	(16,401)
Investment Earnings	18,718	8,710	10,008
All Other Revenue	97,991	101,606	(3,615)
Total	\$13,220,337	\$12,245,902	\$974,435

General Fund revenues in 2016 increased by 7.9% compared to revenues in fiscal year 2015. The most significant increase was in tax revenue. In 2015 85% of all income tax receipts were allocated to the General Fund. Beginning in 2016, as the result of a November 2015 ballot issue, the General Fund received 100% of all income tax receipts.

	2016	2015	Increase
	Expenditures	Expenditures	(Decrease)
Security of Persons and Property	\$6,344,070	\$6,301,547	\$42,523
Public Health and Welfare Services	10,724	12,292	(1,568)
Leisure Time Activities	241,203	237,675	3,528
Community Environment	175,286	200,442	(25,156)
Basic Utility Services	41,930	130,327	(88,397)
Transportation	1,156,662	1,257,533	(100,871)
General Government	4,630,047	4,647,268	(17,221)
Total	\$12,599,922	\$12,787,084	(\$187,162)

General Fund expenditures in 2016 decreased by 1.5% compared to the prior year. The net decrease in expenditures is primarily due to 2016 having one less employee pay period than 2015.

GENERAL FUND BUDGET INFORMATION

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts and disbursements. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2016, the City amended its General Fund budget several times, none significant.

For the General Fund, final budgeted revenue of \$13.4 million changed slightly over the original budget estimates of \$13.2 million. The General Fund had an adequate fund balance to cover expenditures.

Unaudited

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of fiscal year 2016, the City had \$85,812,220 net of accumulated depreciation invested in land, improvements, infrastructure, buildings and machinery and equipment. Of this total, \$82,913,688 was related to governmental activities and \$2,898,532 to the business-type activities. The following table shows fiscal year 2016 and 2015 balances:

	Governm Activit	Increase (Decrease)	
	2016	2015	
Land	\$19,162,320	\$19,162,320	\$0
Buildings	11,768,022	11,720,183	47,839
Improvements Other Than Buildings	4,203,211	4,188,045	15,166
Machinery and Equipment	10,819,383	10,557,375	262,008
Infrastructure	78,110,000	77,216,770	893,230
Less: Accumulated Depreciation	(41,149,248)	(38,689,252)	(2,459,996)
Totals	\$82,913,688	\$84,155,441	(\$1,241,753)

		Business-Type Activities		
	2016	2015		
Utility Structures in Service	\$11,570,120	\$11,570,120	\$0	
Less: Accumulated Depreciation	(8,671,588)	(8,563,003)	(108,585)	
Totals	\$2,898,532	\$3,007,117	(\$108,585)	

The primary increase occurred in infrastructure. Additional information on the City's capital assets can be found in Note 9.

Debt

The City had \$1.4 million in general obligation bonds outstanding at December 31, 2016, \$125,000 due within one year. The following table summarizes the City's liabilities outstanding as of December 31, 2016 and 2015:

	2016	2015
Governmental Activities:		
General Obligation Bonds	\$1,360,000	\$1,480,000
OPWC Loans Payable	159,540	254,733
Compensated Absences	1,732,196	1,757,998
Net Pension Liability	16,738,269	13,879,957
Total Governmental Activities	\$19,990,005	\$17,372,688

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

State statutes limit the amount of unvoted general obligation debt the City may issue. The aggregate amount of the City's unvoted debt is also subject to overlapping debt restrictions with other political subdivisions. The actual aggregate amount of the City's unvoted debt, when added to that of other political subdivisions within the respective counties in which Wickliffe lies, is limited to ten mills. At December 31, 2016, the City's outstanding debt was below the legal limit. Additional information on the City's long-term debt can be found in Note 13.

ECONOMIC FACTORS

At the conclusion of 2016, the City of Wickliffe still maintained a healthy unencumbered General Fund balance of \$3 million. However, moving forward, issues such as reductions in intergovernmental revenues and the future cost of health care are just two factors that will strongly influence the City's decision making process.

In an effort to maintain quality services city leaders are working together to identify new revenue sources and new ways to operate more efficiently. Seeking out grant funding for road improvements and capital equipment purchases has become a vital part of financing City operations. Sharing resources of both manpower and equipment with our neighboring communities also becomes more common as financial challenges increase. Moving into the future the City leaders will continue to scrutinize expenditures in an effort to identify additional cost containment measures that can be taken without jeopardizing the health and safety of the community.

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact the Finance Department by calling 440-943-7117 or writing to City of Wickliffe Finance Department, 28730 Ridge Road, Wickliffe, Ohio 44092.

Statement of Net Position December 31, 2016

	vernmental Activities	iness-Type ctivities	Total
Assets:	 	 	
Cash and Cash Equivalents	\$ 5,334,377	\$ 715,084	\$ 6,049,461
Cash and Cash Equivalents with Fiscal Agent	966	0	966
Receivables:			
Taxes	3,014,865	0	3,014,865
Accounts	34,401	773,297	807,698
Intergovernmental	1,323,235	0	1,323,235
Special Assessments	16,667	0	16,667
Inventory of Supplies at Cost	83,671	0	83,671
Prepaid Items	41,720	0	41,720
Capital Assets:			
Capital Assets Not Being Depreciated	19,162,320	0	19,162,320
Capital Assets Being Depreciated, Net	63,751,368	2,898,259	66,649,627
Total Assets	 92,763,590	 4,386,640	 97,150,230
Deferred Outflows of Resources:			
Pension	 4,478,491	 0	 4,478,491
Liabilities:			
Accounts Payable	97,419	0	97,419
Accrued Wages and Benefits	272,509	0	272,509
Matured Bonds & Interest Payable	966	0	966
Accrued Interest Payable	5,266	0	5,266
Long-Term Liabilities:			
Due Within One Year	342,747	0	342,747
Net Pension Liability	16,738,269	0	16,738,269
Due in More Than One Year	2,908,989	0	2,908,989
Total Liabilities	 20,366,165	 0	 20,366,165
Deferred Inflows of Resources:			
Property Tax Levy for Next Fiscal Year	1,871,419	0	1,871,419
Pension	117,566	0	117,566
Total Deferred Inflows of Resources	 1,988,985	 0	 1,988,985
Net Position:			
Net Investment in Capital Assets	81,394,148	2,898,259	84,292,407
Restricted For:		. *	. *
Debt Service	145,616	0	145,616
Other Purposes	1,082,011	0	1,082,011
Unrestricted (Deficit)	(7,734,844)	1,488,381	(6,246,463)
Total Net Position	\$ 74,886,931	\$ 4,386,640	\$ 79,273,571

Statement of Activities For the Year Ended December 31, 2016

		Program Revenues					
		Charges for Operating		Cap	oital Grants		
		Se	rvices and	G	rants and		and
	 Expenses		Sales Contribution		ntributions	Co	ntributions
Governmental Activities:							
Current:							
Security of Persons and Property	\$ 7,340,822	\$	506,015	\$	195,477	\$	0
Public Health and Welfare Services	49,579		400		38,368		0
Leisure Time Activities	1,036,970		298,137		44,859		0
Community Environment	180,770		285,686		0		0
Basic Utility Services	398,175		345,688		0		0
Transportation	3,793,054		0		679,440		764,533
General Government	4,991,456		399,642		0		0
Interest and Fiscal Charges	 70,878		0		0		0
Total Governmental Activities	 17,861,704		1,835,568		958,144		764,533
Business-Type Activities:							
Sewer	 1,952,634		2,086,371		0		0
Total Business-Type Activities	 1,952,634		2,086,371		0		0
Totals	\$ 19,814,338	\$	3,921,939	\$	958,144	\$	764,533

General Revenues

Property Taxes

Municipal Income Taxes

Other Local Taxes

Grants and Entitlements not Restricted to Specific Programs

Investment Earnings

Miscellaneous

Total General Revenues

Change in Net Position

Net Position Beginning of Year Net Position End of Year

Net (Expense) Revenue and Changes in Net Position					
G	overnmental Activities	Business Activ			Total
\$	(6,639,330)	\$	0	\$	(6,639,330)
	(10,811)		0		(10,811)
	(693,974)		0		(693,974)
	104,916		0		104,916
	(52,487)		0		(52,487)
	(2,349,081)		0		(2,349,081)
	(4,591,814)		0		(4,591,814)
	(70,878)		0		(70,878)
	(14,303,459)		0		(14,303,459)
	0		33,737		133,737
	0	1	33,737		133,737
	(14,303,459)	1	33,737		(14,169,722)
	2,115,505		0		2,115,505
	9,345,612		0		9,345,612
	217,911		0		217,911
	1,123,320		0		1,123,320
	18,718		0		18,718
	316,295		0		316,295
	13,137,361		0		13,137,361
	(1,166,098)	1	33,737		(1,032,361)
	76,053,029	4,2	252,903		80,305,932
\$	74,886,931	\$ 4,3	386,640	\$	79,273,571

Balance Sheet Governmental Funds December 31, 2016

	General		Debt Service		Capital Project	
Assets:						
Cash and Cash Equivalents	\$	3,791,248	\$	129,968	\$	539,545
Cash and Cash Equivalents with Fiscal Agent		0		966		0
Receivables:						
Taxes		2,213,052		170,083		485,946
Accounts		34,401		0		0
Intergovernmental		537,353		12,559		406,265
Special Assessments		0		0		0
Interfund Loans Receivables		80,000		0		0
Inventory of Supplies, at Cost		83,671		0		0
Prepaid Items		41,720		0		0
Total Assets	\$	6,781,445	\$	313,576	\$	1,431,756
Liabilities:						
Accounts Payable		32,810		0		63,118
Accrued Wages and Benefits Payable		270,252		0		05,110
Matured Bonds and Interest Payable		0		966		0
Interfund Loans Payable		0		0		0
Compensated Absences Payable		3,957		0		0
Total Liabilities		,				
Total Liabilities		307,019		966		63,118
Deferred Inflows of Resources:						
Unavailable Amounts		464,045		20,348		78,853
Property Tax for Next Fiscal Year		1,108,989		161,728		462,080
Total Deferred Inflows of Resources		1,573,034		182,076		540,933
Fund Balances:						
Nonspendable		125,391		0		0
Restricted		0		130,534		0
Committed		0		0		827,705
Assigned		134,825		0		0
Unassigned		4,641,176		0		0
Total Fund Balances		4,901,392		130,534		827,705
Total Liabilities, Deferred Inflows of Resources		<u> </u>		<u> </u>		<u> </u>
and Fund Balances	\$	6,781,445	\$	313,576	\$	1,431,756

	Other	Total				
Go	overnmental	Governmental				
	Funds	Funds				
.		* <i></i>	_			
\$	873,616	\$ 5,334,37				
	0	96	6			
	145,784	3,014,86	5			
	0	34,40	1			
	367,058	1,323,23	5			
	16,667	16,66	7			
	0	80,00	0			
	0	83,67	1			
	0	41,72	0			
\$	1,403,125	\$ 9,929,90				
	1,491	97,41	9			
	2,257	272,50	9			
	0	96	6			
	80,000	80,00	0			
	0	3,95	7			
	83,748	454,85	1			
	240,216	803,46	2			
	138,622	1,871,41	9			
	378,838	2,674,88	1			
	0	125,39	1			
	405,479	536,01	3			
	539,465	1,367,17	0			
	0	134,82				
	(4,405)	4,636,77	1			
	940,539	6,800,17	_			
	,,		_			
\$	1,403,125	\$ 9,929,90	2			

Reconciliation Of Total Governmental Fund Balances To Net Position Of Governmental Activities December 31, 2016

Total Governmental Fund Balances	\$ 6,800,170
Amounts reported for governmental activities in the	
statement of net position are different because	
Capital Assets used in governmental activities are not	
resources and therefore are not reported in the funds.	82,913,688
Other long-term assets are not available to pay for current-	
period expenditures and therefore are deferred in the funds.	
Municipal Income Taxes 40,559	
Property Taxes 90,115	
Special Assessments 16,667	
Intergovernmental 656,121	803,462
The net pension liability is not due and payable in the current period;	
therefore, the liability and related deferred inflows/outflows are not	
reported in governmental funds:	
Deferred Outflows - Pension 4,478,491	
Deferred Inflows - Pension (117,566)	
Net Pension Liability (16,738,269)	(12,377,344)
Accrued interest on outstanding debt is not due and payable in	
the current period and, therefore, is not reported in the funds:	
it is reported when due.	(5,266)
Long-term liabilities, including bonds payable, are not due	
and payable in the current period and therefore are not	
reported in the funds.	
General Obligation Bonds Payable (1,360,000)	
Ohio Public Works Commission Loan Payable (159,540)	
Compensated Absences Payable (1,728,239)	 (3,247,779)
Net Position of Governmental Activities	\$ 74,886,931

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Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2016

		General	eral Deb			Capital Projects
Revenues:						
Property Taxes	\$	1,197,909	\$	177,189	\$	499,192
Municipal Income Tax		9,368,342		0		0
Other Local Taxes		217,911		0		0
State Levied Shared Taxes		941,074		0		0
Intergovernmental Revenues		373,829		25,772		351,751
Charges for Services		325,259		0		0
Licenses and Permits		540,054		0		0
Investment Earnings		18,718		0		0
Special Assessments		0		0		1,496
Fines and Forfeitures		139,250		0		0
All Other Revenue		97,991		0		822,418
Total Revenue		13,220,337		202,961		1,674,857
Expenditures:						
Current:						
Security of Persons and Property		6,344,070		0		0
Public Health and Welfare Services		10,724		0		0
Leisure Time Activities		241,203		0		0
Community Environment		175,286		0		0
Basic Utility Services		41,930		0		0
Transportation		1,156,662		0		0
General Government		4,630,047		0		0
Capital Outlay		0		0		1,854,427
Debt Service:						
Principal Retirement		0		120,000		95,193
Interest & Fiscal Charges		0		71,303		0
Total Expenditures		12,599,922		191,303		1,949,620
Excess (Deficiency) of Revenues						
Over Expenditures		620,415		11,658		(274,763)
Other Financing Sources (Uses):						
Sale of Capital Assets		0		0		23,145
Transfers In		0	0			24,218
Transfers Out		(149,759)	0			0
Total Other Financing Sources (Uses)		(149,759)		0		47,363
Net Change in Fund Balances		470,656		11,658		(227,400)
Fund Balances at Beginning of Year		4,456,510		118,876		1,055,105
Decrease in Inventory Reserve	_	(25,774)	_	0	_	0
Fund Balances End of Year	\$	4,901,392	\$	130,534	\$	827,705

Other	Total
Governmental	Governmental
Funds	Funds
\$ 149,734	\$ 2,024,024
0	9,368,342
0	217,911
643,724	1,584,798
145,555	896,907
203,415	528,674
0	540,054
0	18,718
384,056	385,552
0	139,250
96,160	1,016,569
1,622,644	16,720,799
1,022,044	10,720,799
152,542	6,496,612
38,855	49,579
464,866	706,069
0	175,286
343,089	385,019
678,841	1,835,503
63,912	4,693,959
0	1,854,427
0	215,193
0	71,303
1,742,105	16,482,950
(119,461)	237,849
0	02 145
0 125,541	23,145 149,759
125,541	(149,759)
125,541	23,145
6,080	260,994
934,459	6,564,950
0	(25,774)
\$ 940,539	\$ 6,800,170

Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For the Year Ended December 31, 2016

Net Change in Fund Balances - Total Governmental Funds		\$ 260,994
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.		
Capital Outlay Depreciation	1,300,304 (2,533,988)	(1,233,684
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the loss		
on the disposal of capital assets net of proceeds received.		(8,069
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Municipal Income Taxes	(22,730)	
Property Taxes	(28,604)	
Special Assessments	(7,127)	
Intergovernmental	10,123	(48,338
Contractually required contributions are reported as expenditures in		
governmental funds; however, the statement of net position reports		
these amounts as deferred outflows.		1,193,620
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the		
statement of activities.		(1,524,091
The issuance of long-term debt provides current financial resources to governmental funds, but has no effect on net position. In addition, repayment of bond, note and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
General Obligation Bonds Principal	120,000	
OPWC Loan Principal	95,193	215,193

(Continued)

Interest is reported as an expenditure when due in the governmental		
funds but is accrued on outstanding debt on the statement of net position.		
Premiums are reported as revenues when the debt is first issued;		
however, these amounts are deferred and amortized on the		
statement of net position.		
Accrued Interest Payable		425
Some expenses reported on the statement of activities do not		
require the use of current financial resources and, therefore, are		
not reported as expenditures in governmental funds.		
Decrease in Supplies Inventory	(25,774)	
Decrease in Compensated Absences Payable	3,626	 (22,148)
Change in Net Position of Governmental Activities		\$ (1,166,098)

Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2016

	Orig	ginal Budget	F	inal Budget		Actual	Fir	riance with nal Budget Positive Negative)
Revenues:								
Property Taxes	\$	1,162,700	\$	1,162,700	\$	1,194,025	\$	31,325
Municipal Income Tax		9,578,050		9,578,050		9,413,640		(164,410)
Other Local Taxes		226,500		226,500		217,788		(8,712)
State Levied Shared Taxes		991,310		991,310		943,881		(47,429)
Intergovernmental Revenue		175,700		394,700		369,709		(24,991)
Charges for Services		300,000		300,000		322,814		22,814
Licenses and Permits		504,500		530,800		550,054		19,254
Investment Earnings		8,500		8,500		18,729		10,229
Fines and Forfeitures		151,300		153,780		141,009		(12,771)
All Other Revenues		101,800		102,900		97,470		(5,430)
Total Revenues		13,200,360		13,449,240	_	13,269,119		(180,121)
Expenditures:								
Current:								
Security of Persons and Property		6,566,814		6,566,814		6,360,167		206,647
Public Health and Welfare Services		15,000		15,000		10,586		4,414
Leisure Time Activities		258,746		258,746		240,752		17,994
Community Environment		168,610		180,610		171,474		9,136
Basic Utility Services		78,500		78,500		66,809		11,691
Transportation		1,218,629		1,218,629		1,140,647		77,982
General Government		4,923,639		4,923,639		4,827,349		96,290
Total Expenditures		13,229,938		13,241,938		12,817,784		424,154
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(29,578)		207,302		451,335		244,033
Other Financing Sources (Uses):								
Transfers Out		(129,830)		(149,830)		(149,759)		71
Advances In		0		20,000		20,000		0
Total Other Financing Sources (Uses):		(129,830)		(129,830)		(129,759)		71
Net Change In Fund Balance		(159,408)		77,472		321,576		244,104
Fund Balance at Beginning of Year		2,685,510		2,685,510		2,685,510		0
Prior Year Encumbrances		37,626		37,626	_	37,626	_	0
Fund Balance at End of Year	\$	2,563,728	\$	2,800,608	\$	3,044,712	\$	244,104

Statement of Fund Net Position Proprietary Funds December 31, 2016

	Business-Type Activities Enterprise Fund Sewer
Assets:	Sewer
Current Assets:	
Cash and Cash Equivalents	\$ 715,084
Receivables:	
Accounts	773,297
Total Current Assets	1,488,381
Non Current Assets:	
Capital Assets, Net	2,898,259
Total Assets	4,386,640
Liabilities:	
Total Liabilities	0
Net Position:	
Net Investment in Capital Assets	2,898,259
Unrestricted	1,488,381
Total Net Position	\$ 4,386,640

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2016

	Business-Type Activities Enterprise Fund
	Sewer
Operating Revenues:	
Charges for Services	\$ 2,086,371
Total Operating Revenues	2,086,371
Operating Expenses:	
Contractual Services	1,843,776
Depreciation	108,858
Total Operating Expenses	1,952,634
Operating Income	133,737
Net Position Beginning of Year	4,252,903
Net Position End of Year	\$ 4,386,640

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2016

	Business-Type Activities
	Enterprise Funds
	Sewer
Cash Flows from Operating Activities:	
Cash Received from Customers	\$2,017,820
Cash Payments for Goods and Services	(1,846,980)
Net Cash Provided by Operating Activities	170,840
Net Increase in Cash and Cash Equivalents	170,840
Cash and Cash Equivalents at Beginning of Year	544,244
Cash and Cash Equivalents at End of Year	\$715,084
Reconciliation of Operating Income to Net Cash	
Provided by Operating Activities:	
Operating Income	\$133,737
Adjustments to Reconcile Operating Income to	
Net Cash Provided by Operating Activities:	
Depreciation Expense	108,858
Changes in Assets and Liabilities:	
Increase in Accounts Receivable	(68,551)
Decrease in Accounts Payable	(3,204)
Total Adjustments	37,103
Net Cash Provided by Operating Activities	\$170,840

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Wickliffe, Ohio (the City) is a home-rule municipal corporation created under the laws of the State of Ohio. The current Charter, which provides for a Council-Mayor form of government was adopted on July 17, 1951, and has subsequently been amended.

The accompanying basic financial statements of the City are presented as of December 31, 2016 and for the year then ended and have been prepared in conformity with generally accepted accounting principles (GAAP) applicable to local governments. The Governmental Accounting Standards Board (the "GASB") is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's <u>Codification of Governmental Accounting and Financial Reporting Standards</u> (GASB Codification).

A. <u>Reporting Entity</u>

The accompanying basic financial statements comply with the provisions of GASB Statement No. 14, "*The Financial Reporting Entity*," as amended by GASB Statement No. 61 "*The Financial Reporting Entity: Omnibus; an amendment of GASB Statements No. 14 and No. 34*," in that the financial statements include all organizations, activities, functions and component units for which the City (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the City's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to, or impose a financial burden on, the City.

Based on the foregoing, the City's financial reporting entity has no component units but includes all funds, agencies, boards and commissions that are part of the primary government, which includes the following services: police and fire protection, emergency medical, parks, recreation, planning, zoning, street maintenance and other governmental services. In addition, the City owns and maintains the wastewater collection system which is reported as an enterprise fund. Wastewater treatment services are provided to the City of Wickliffe by the City of Euclid, Ohio, which owns and operates the wastewater treatment facilities.

The City is a member of the Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity and natural gas. NOPEC is currently comprised of over 100 communities who have been authorized by ballot to purchase electricity and natural gas on behalf of their citizens. The intent of NOPEC is to provide electricity and natural gas at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity and natural gas to the citizens of its member communities.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A. <u>Reporting Entity</u> (Continued)

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eightmember NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. The City of Wickliffe did not contribute to NOPEC during 2016. Financial information can be obtained by contacting Ronald McVoy, Board Chairman, 31360 Solon Road, Suite 33, Solon, Ohio 44139.

The accounting policies and financial reporting practices of the City conform to generally accepted accounting principles as applicable to governmental units. The following is a summary of its significant accounting policies:

B. Basis of Presentation - Fund Accounting

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditures (expenses). The following fund types are used by the City:

Governmental Funds

The governmental funds are those funds through which most governmental functions are typically financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities and deferred inflows of resources are accounted for through governmental funds. The measurement focus is upon determination of "financial flow" (sources, uses and balances of financial resources). The following are the City's major governmental funds:

<u>General Fund</u> - This fund is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio and the limitations of the City Charter.

<u>Debt Service Fund</u> - This fund is used to account for financial resources to be used for the principal and interest payments on the City's debt.

<u>Capital Projects Fund</u> - This fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. <u>Basis of Presentation - Fund Accounting</u> (Continued)

Proprietary Funds

All proprietary funds are accounted for on an "economic resources" measurement focus. This measurement focus provides that all assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the balance sheet. Proprietary fund type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

<u>Enterprise Funds</u> - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City's major enterprise fund is:

<u>Sewer Fund</u> – This fund is used to account for the operation of the City's sanitary sewer service.

C. <u>Basis of Presentation – Financial Statements</u>

Government-wide Financial Statements – The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. <u>Basis of Presentation – Financial Statements</u> (Continued)

<u>Fund Financial Statements</u> – Fund financial statements report detailed information about the City. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

D. Basis of Accounting

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses reported in the financial statements. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which the City considers to be 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which is recognized when due.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Basis of Accounting (Continued)

resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. Revenues considered susceptible to accrual at year end include income taxes, interest on investments, and state levied locally shared taxes, including motor vehicle license fees and local government assistance. Other revenues, including licenses, permits, certain charges for services, and miscellaneous revenues are recorded when received in cash, because generally these revenues are not measurable until received.

Special assessment installments, which are measurable, but not available at December 31, are recorded as deferred inflow of resources – unavailable amount. Property taxes measurable as of December 31, 2016, but which are not intended to finance 2016 operations and delinquent property taxes, whose availability is indeterminate, are recorded as deferred inflow of resources.

The accrual basis of accounting is utilized for reporting purposes by the proprietary funds and fiduciary funds. Revenues are recognized when they are earned and expenses are recognized when they are incurred.

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NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Deferred Inflows/Outflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expenses/expenditures) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows. In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, *unavailable amounts*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for delinquent property taxes, income taxes, special assessments, and state levied shared taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

F. Budgetary Process

The annual budgetary process is prescribed by Charter and by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year.

All funds, other than agency funds, are legally required to be budgeted and appropriated; however, only certain major governmental funds are required to be reported. The primary level of budgetary control for all funds involving operations is at the object level within each department. Certain funds are appropriated at the minimum level of budgetary control (personal services) as required by Ohio Revised Code section 5705.38 (c) due to the restricted nature of the use of these funds. Budgetary modifications may only be made by ordinance of the City Council.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. <u>Budgetary Process</u> (Continued)

1. Tax Budget

By July 15, the Mayor submits an annual tax budget for the following fiscal year to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as secretary of the County Budget Commission, by July 20th of each year, for the period January 1 to December 31 of the following year.

2. Estimated Resources

The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Budget Commission then certifies its actions to the City by September 1st of each year. As part of the certification process the City receives an official certificate of estimated resources which states the projected receipts by fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the first and final amended official certificate of estimated resources issued during 2016.

3. <u>Appropriations</u>

A temporary appropriation ordinance to control expenditures may be passed on or about January 1st of each year for the period January 1 through March 31. An annual appropriation ordinance must be passed by April 1st of each year for the period January 1 through December 31. The appropriation ordinance establishes spending controls at the object level within each department for all funds involving operations. The appropriation ordinance may be amended during the year as additional information becomes available, provided that total fund appropriations do not exceed the current estimated resources as certified. The allocation of appropriations among funds at the object level within each department may be modified during the year by an ordinance of City Council. The budgetary figures which appear in the "Statement of Revenues, Expenditures, and Changes in Fund Balances— Budget and Actual (Non-GAAP Budgetary Basis —General Fund" is provided on the budgetary basis to provide a comparison of actual results with the final budget, including all amendments and modifications.

4. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. <u>Budgetary Process</u> (Continued)

5. Budgetary Basis of Accounting

The City's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues are recorded when received in cash and expenditures are recorded when paid or encumbered. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the general fund:

Net Change In Fund Balance	
	General Fund
GAAP Basis (as reported)	\$470,656
Increase (Decrease):	
Accrued Revenues at December 31, 2016 received during 2017	(2,017,011)
Accrued Revenues at December 31, 2015 received during 2016	2,080,137
Accrued Expenditures at December 31, 2016 paid during 2017	307,019
Accrued Expenditures at December 31, 2015	(196 222)
paid during 2016 2015 Prepaids for 2016	(486,222) 26,355
2016 Prepaids for 2017	(41,720)
Encumbrances Outstanding	(21,297)
Perspective Difference: Activity of Funds Reclassified	() - ·)
for GAAP Reporting Purposes	3,659
Budget Basis	\$321,576

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits, The State Treasury Asset Reserve (STAR Ohio) and short-term certificates of deposit with an original maturity of three months or less. Certificates of deposit meeting the previously noted maturity limit and STAR Ohio are considered cash equivalents because they are highly liquid investments.

The City pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and investments represents the balance on hand as if each had maintained its own cash and investment account. For purposes of the statement of cash flows, the proprietary fund considers its share of equity in pooled certificates of deposit with original maturities of three months or less and STAR Ohio to be cash equivalents. See Note 4, "Pooled Cash, Cash Equivalents and Investments."

H. Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. Certificates of deposit with original maturities of more than three months are reported as investments in the basic financial statements. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools," the City records all its investments at fair value except for nonparticipating investment contracts (certificates of deposit) which are reported at cost. See Note 4 "Pooled Cash, Cash Equivalents and Investments." The City allocates all interest on pooled investments to the General Fund.

During 2016, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2016, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

During the year, the City invested in repurchase agreements, but at year end the City was not invested in any repurchase agreements.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

I. Inventory

Inventory is stated at cost (first-in, first-out) in the governmental funds, and at the lower of cost (first-in, first-out) or market in the proprietary fund. The costs of inventory items are recorded as expenditures in the governmental funds when purchased and expenses in the proprietary fund when used.

J. <u>Prepaid Items</u>

Payments made to vendors for services that will benefit periods beyond December 31, 2016, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

K. Capital Assets and Depreciation

Capital assets are defined by the City as assets with an initial, individual cost of more than \$2,000. The accounting and reporting treatment applied to capital assets is determined by their ultimate use:

1. Property, Plant and Equipment - Governmental Activities

Governmental activities capital assets are those not directly related to the business type funds. These generally are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost (or estimated historical cost for assets not purchased in recent years). These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Position, but they are not reported in the Fund Financial Statements. All infrastructure acquired prior to the implementation of GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments", has been reported.

2. <u>Property, Plant and Equipment</u> – <u>Business Type Activities</u>

Contributed capital assets are recorded at fair market value at the date received. Capital assets include land, buildings, building improvements, machinery, equipment and infrastructure. Infrastructure is defined as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significant number of years. Examples of infrastructure include roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems. Estimated historical costs for governmental activities capital asset values were initially determined by identifying historical costs when such information was available. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition.

Property, plant and equipment acquired by the proprietary funds are stated at cost (or estimated historical cost), including interest capitalized during construction and architectural and engineering fees where applicable. Contributed capital assets are recorded at fair market value at the date received. These assets are reported in both the Business-Type Activities column of the Government-wide Statement of Net Position and in the respective funds.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

K. <u>Capital Assets and Depreciation</u> (Continued)

3. Depreciation

All capital assets are depreciated, excluding land. Depreciation has been provided using the straight-line method over the following estimated useful lives:

Description	Governmental and Business-Type Activities Estimated Lives (in years)
Buildings	15 - 40
Improvements other than Buildings	65
Infrastructure	10 - 50
Machinery, Equipment, Furniture and Fixtures	5 - 10

L. Long-Term Obligations

Long-Term obligations are being repaid from the following funds:

Obligation	Fund	
Compensated Absences	General Fund	
General Obligation Bonds	Debt Service Fund	

M. <u>Compensated Absences</u>

In accordance with GASB Statement No. 16, "Accounting for Compensated Absences," vacation, sick time and compensatory time are accrued as liabilities when an employee's right to receive compensation is attributable to services already rendered and it is probable that the employee will be compensated through paid time off or some other means, such as cash payments at termination or retirement. Leave time that has been earned, but is unavailable for use as paid time off or as some other form of compensation because an employee has not met the minimum service time requirement, is accrued to the extent that it is considered to be probable that the conditions for compensation will be met in the future.

For governmental funds, that portion of unpaid compensated absences that has matured and is expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account "Compensated Absences Payable." In the government wide statement of net position, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

N. Net Position

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflow of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction of improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

O. Fund Balances

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

Nonspendable – Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally contractually required to be maintained intact.

Restricted – Restricted fund balance consists of amounts that have constraints placed on them either externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the City to assess, levy, charge or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement (compelled by external parties) that those resources be used only for the specific purposes stipulated in the legislation.

Committed – Committed fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority. For the City, these constraints consist of ordinances passed by City Council. Committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action (ordinance) it employed previously to commit those amounts.

Assigned – Assigned fund balance consists of amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. The City has no formal policy authorizing a body or official to assign amounts for specific purposes.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

O. <u>Fund Balances</u> (Continued)

Unassigned – Unassigned fund balance consists of amounts that have not been restricted, committed or assigned to specific purposes within the General Fund as well as negative fund balances in all other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted (committed, assigned and unassigned) resources as they are needed.

P. Pensions

The provision for pension costs is recorded when the related payroll is accrued and the obligation is incurred.

Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. In addition, interfund transfers between governmental funds are eliminated for reporting on the government-wide financial statements. Only transfers between governmental activities and business-type activities are reported on the statement of activities.

R. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

S. Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for wastewater collection and treatment. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

T. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Council and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2016.

U. <u>Fair</u> Value

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTE 2 – CHANGE IN ACCOUNTING PRINCIPLES

For fiscal year 2016, the City has implemented GASB Statement No. 72, "Fair Value Measurement and Application", GASB Statement No. 73 "Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68", GASB Statement No. 76, "The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments", GASB Statement No. 77 "Tax Abatement Disclosures" and GASB Statement No. 79, "Certain External Investment Pools and Pool Participants".

GASB Statement No. 72 addresses accounting and financial reporting issues related to fair value measurement. This Statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. The implementation of GASB Statement No. 72 did not have an effect on the financial statements of the City.

GASB Statement No. 73 improves the usefulness of information about pensions included in the general purposes external financial reports of state and local governments for making decisions and assessing accountability. The implementation of GASB Statement No. 73 did not have an effect on the financial statements of the City.

GASB Statement No. 76 identifies - in the context of the current governmental financial reporting environment - the hierarchy of generally accepted accounting principles (GAAP). This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The implementation of GASB Statement No. 76 did not have an effect on the financial statements of the City.

GASB Statement No. 77 requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. These changes were incorporated in the City's 2016 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 79 establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. The implementation of GASB Statement No. 79 did not have an effect on the financial statements of the City.

NOTE 3 – FUND BALANCE CLASSIFICATION

Fund balance is classified as nonspendable, restricted, committed, assigned and unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Debt Service	Capital Projects	Other Governmental	Total Governmental
Fund Balances	Fund	Fund	Fund	Funds	Funds
Nonspendable:					
Supplies Inventory	\$83,671	\$0	\$0	\$0	\$83,671
Prepaid Items	41,720	0	0	0	41,720
Total Nonspendable	125,391	0	0	0	125,391
Restricted:					
Debt Service Payments	0	130,534	0	0	130,534
State Highway Improvements	0	0	0	10,259	10,259
City Highway Improvements	0	0	0	143,883	143,883
Weed Control	0	0	0	154,471	154,471
Police Pension	0	0	0	15,921	15,921
Fire Pension	0	0	0	15,921	15,921
Law Enforcement Trust	0	0	0	65,024	65,024
Total Restricted	0	130,534	0	405,479	536,013
Committed:					
Laketran	0	0	0	9,572	9,572
Senior Center	0	0	0	139,635	139,635
Insurance	0	0	0	369	369
Swimming Pool	0	0	0	16,507	16,507
Golf Course	0	0	0	221,690	221,690
Capital Projects	0	0	827,705	0	827,705
Police, Fire and Disaster	0	0	0	5,241	5,241
Deposits	0	0	0	146,451	146,451
Total Committed	0	0	827,705	539,465	1,367,170
Assigned	134,825	0	0	0	134,825
Unassigned	4,641,176	0	0	(4,405)	4,636,771
Total Fund Balances	\$4,901,392	\$130,534	\$827,705	\$940,539	\$6,800,170

NOTE 4 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash resources of a majority of individual funds are combined to form a pool of cash and cash equivalents. Each fund's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents."

Ohio law requires the classification of funds held by the City into three categories. Category 1 consists of "active" funds - those funds required to be kept in a "cash" or "cash equivalent" status for immediate use by the City. Such funds must be maintained either as cash in the City treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

Category 3 consists of "interim" funds - those funds which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
- The State Treasury Asset Reserve of Ohio (STAR Ohio).

NOTE 4 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

Investment earnings of \$9,231 earned by other funds was credited to the General Fund as required by state statute.

A. <u>Deposits</u>

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits may not be returned. The City's policy is to place deposits with major local banks. All deposits, except for deposits held by fiscal and escrow agents or trustees, are collateralized with eligible securities. The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Collateral permitted by Chapter 135 of the ORC is limited to obligations of the United States and its agencies, bonds of any state, and bonds and other obligations of any country, municipal corporation or other legally constituted authority of the State of Ohio, or any instrumentality of such county, municipal corporation or other authority. Such collateral, as permitted by Chapter 135 of the ORC is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at a Federal Reserve Bank in the name of the City.

At year end the carrying amount of the City's deposits was \$1,806,735 and the bank balance was \$2,466,614. Federal depository insurance covered \$250,000 of the bank balance and \$2,216,614 was uninsured. Of the remaining uninsured bank balance, the City was exposed to custodial risk as follows:

	Balance
Uninsured and collateralized with securities held by	
the pledging institution's trust department not in the City's name	\$2,216,614
Total Balance	\$2,216,614

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NOTE 4 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

B. Investments

The City's investments at December 31, 2016 are summarized below:

			Fair Value	Investment (in Ye	
	Fair Value	Credit Rating	Hierarchy	less than 1	1-3
STAR Ohio	\$4,236,954	AAAm ¹	N/A	\$4,243,692	0

¹ Standard & Poor's

Interest Rate Risk – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date.

Credit Risk – The City's investment policy addresses credit risk by limiting investments to the safest types of securities, pre-qualifying financial institutions, brokers, intermediaries and financial advisors and by diversifying the investment portfolio so that potential losses on individual securities do not exceed income generated from the remaining portfolio.

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with custodial credit risk beyond the requirements of State statute which prohibit payment for investments prior to the delivery of the securities representing the investments to the treasurer or qualified trustee.

Concentration of Credit Risk – The City places no limit on the amount the City may invest in one issuer.

C. Reconciliation of Cash, Cash Equivalents and Investments

A reconciliation between classifications of cash and investments on the combined financial statements is as follows:

	Cash and Cash Equivalents *	Investments
Per Financial Statements	\$6,050,427	\$0
Investments:		
STAR Ohio	(4,243,692)	4,243,692
Per Footnote	\$1,806,735	\$4,243,692

* Includes Cash with Fiscal Agent.

NOTE 5 - TAXES

A. Property Taxes

Property taxes include amounts levied against all real estate and public utility property, and tangible personal property which is used in business, located in the City. Real property taxes (other than public utility) collected during 2016 were levied after October 1, 2015 on assessed values as of January 1, 2015, the lien date. Assessed values are established by the county auditor at 35 percent of appraised market value. All property must be reappraised every six years and equalization adjustments made in the third year following reappraisal. The last revaluation was completed in 2012. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable by June 20.

Public utility real property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 25 percent of its true value and public utility real property is assessed at 35 percent of appraised market value. Public utility property taxes are payable on the same dates as real property described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County including the City of Wickliffe. The County Auditor periodically remits to the City its portion of the taxes collected.

The full tax rate for all City operations for the year ended December 31, 2016, was \$8.11 per \$1,000 of assessed value. The assessed value upon which the 2015 property tax receipts were based was \$277,959,880. This amount constitutes \$266,435,580 in real property assessed value and \$11,524,300 in public utility assessed value.

NOTE 5 – TAXES (Continued)

A. <u>Property Taxes</u> (Continued)

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the City's share is .811% (8.11 mills) of assessed value.

B. Income Tax

The City levies a tax of 2% on all salaries, wages, commissions and other compensation and on net profits earned within the City as well as on the income of residents earned outside the City. In the latter case, the City allows a credit of 100% of the tax paid to another municipality to a maximum of the total amount assessed.

Employers within the City are required to withhold income tax on employees compensation and remit the tax to the City either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

NOTE 6 – TAX ABATEMENT DISCLOSURE

Income Tax Abatement

As of December 31, 2016, the City provides income tax incentives under an income tax incentive grant with Parker Hannifin Corporation.

The purpose of the grant is to maintain Wickliffe's competitiveness as a site for location of new businesses and the expansion of existing businesses. Pursuant to Ohio Revised Code Chapter 718 and City ordinance, the City provides an incentive to Parker Hannifin Corporation the company based upon the company's gross annual payroll, the amount of income tax generated annually by the business. The abatement is administered by the City paying Parker Hannifin, through non-tax revenues, a sum equal to 40% of the City payroll withholding taxes in excess of the base withholding. This amount will be paid on an annual basis on or before June 30 of the succeeding year for the preceding calendar year in which payroll withholding taxes were paid and received.

Below is the information relevant to the disclosure of this program for the year ended December 31, 2016.

	Total Amount of
	Taxes Abated
	(Incentives Abated
	For the Year 2016
Tax Abatement	In Actual Dollars)

Parker Hannifin Corporation (2013 - 2021)

- Gross Dollar amount of taxes abated during 2016

\$55,909

NOTE 7 - RECEIVABLES

Receivables at December 31, 2016, consisted of taxes, interest, accounts receivable, interfund and intergovernmental receivables arising from shared revenues.

NOTE 8 - TRANSFERS

The following is a summary of transfers for all funds for 2016:

	Transfers Out:		
Transfers In:	General Fund	Total	
Capital Projects Fund	\$24,218	\$24,218	
Other Governmental Funds	125,541	125,541	
	\$149,759	\$149,759	

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorization.

NOTE 9 - CAPITAL ASSETS

A. Governmental Activities Capital Assets

Summary by category of changes in governmental activities capital assets at December 31, 2016:

Historical Cost:

Class	December 31, 2015	Additions	Deletions	December 31, 2016
Capital assets not being depreciated:				
Land	\$19,162,320	\$0	\$0	\$19,162,320
Capital assets being depreciated:				
Buildings	11,720,183	47,839	0	11,768,022
Improvements Other Than Buildings	4,188,045	15,166	0	4,203,211
Machinery and Equipment	10,557,375	344,069	(82,061)	10,819,383
Infrastructure	77,216,770	893,230	0	78,110,000
Total Cost	\$122,844,693	\$1,300,304	(\$82,061)	\$124,062,936

Accumulated Depreciation:

Class	December 31, 2015	Additions	Deletions	December 31, 2016
Buildings	(\$3,658,218)	(\$265,405)	\$0	(\$3,923,623)
Improvements Other Than Buildings	(1,814,645)	(208,702)	0	(2,023,347)
Machinery and Equipment	(7,989,183)	(558,309)	73,992	(8,473,500)
Infrastructure	(25,227,206)	(1,501,572)	0	(26,728,778)
Total Depreciation	(\$38,689,252)	(\$2,533,988)	\$73,992	(\$41,149,248)
Net Value:	\$84,155,441			\$82,913,688

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NOTE 9 - CAPITAL ASSETS (continued)

A. Governmental Activities Capital Assets (Continued)

* Depreciation expenses were charged to governmental functions as follows:

Security of Persons and Property	\$332,316
Leisure Time Activities	302,277
Transportation	1,782,765
General Government	116,630
Total Depreciation Expense	\$2,533,988

B. Business-Type Activities Capital Assets

Summary by Category at December 31, 2016:

Historical Cost:

	December 31,			December 31,
Class	2015	Additions	Deletions	2016
Capital assets being depreciated:				
Utility Structures in Service	\$11,570,120	\$0	\$0	\$11,570,120
Total Cost	\$11,570,120	\$0	\$0	\$11,570,120
Accumulated Depreciation:				
	December 31,			December 31,
Class	2015	Additions	Deletions	2016
Utility Structures in Service	(\$8,563,003)	(\$108,858)	\$0	(\$8,671,861)
Total Depreciation				
I otal Depreciation	(\$8,563,003)	(\$108,858)	\$0	(\$8,671,861)
Total Depresation	(\$8,563,003)	(\$108,858)	\$0	(\$8,671,861)
Net Value:	(\$8,563,003) \$3,007,117	(\$108,858)	\$0	(\$8,671,861) \$2,898,259

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NOTE 10 – DEFINED BENEFIT PENSION PLANS

Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions--between an employer and its employees— of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35
Public Safety	Public Safety	Public Safety
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 48 with 25 years of service credit	Age 48 with 25 years of service credit	Age 52 with 25 years of service credit
or Age 52 with 15 years of service credit	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit
Law Enforcement	Law Enforcement	Law Enforce ment
Age and Service Requirements: Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement
Formula:	Formula:	Formula:
2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of
service for the first 25 years and 2.1%	service for the first 25 years and 2.1%	service for the first 25 years and 2.1%
for service years in excess of 25	for service years in excess of 25	for service years in excess of 25

NOTE 10 – DEFINED BENEFIT PENSION PLANS (Continued)

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

а.

	State	
	and Loc	al
2016 Statutory Maximum Contribution Rates		
Employer	14.0	%
Employee	10.0	%
2016 Actual Contribution Rates		
Employer:		
Pension	12.0	%
Post-employment Health Care Benefits	2.0	
Total Employer	14.0	%
Employee	10.0	%

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$356,522 for 2016.

NOTE 10 – DEFINED BENEFIT PENSION PLANS (Continued)

Plan Description – Ohio Police & Fire Pension Fund (OPF)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

NOTE 10 – DEFINED BENEFIT PENSION PLANS (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2016 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee:		
January 1, 2016 through December 31, 2016	12.25 %	12.25 %
2016 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee:		
January 1, 2016 through December 31, 2016	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$837,098 for 2016.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2015, and was determined by rolling forward the total pension liability as of January 1, 2015, to December 31, 2015. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS	OP&F	Total
Proportionate Share of Net Pension Liability	\$4,273,057	\$12,465,212	\$16,738,269
	0.00465004	0.4005.000	
Proportionate Share of Net Pension Liability - 2016	0.024669%	0.193768%	
Proportionate Share of Net Pension Liability - 2015	0.026830%	0.205465%	
Percentage Change	-0.002161%	-0.011698%	
Pension Expense	\$389,668	\$1,134,423	\$1,524,091

NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

At December 31, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS	OP&F	Total
Deferred Outflows of Resources			
Net difference between projected and			
actual earnings on pension plan investments	\$1,256,012	\$2,054,976	\$3,310,988
Change in Proportionate Share	0	(26,117)	(26,117)
City contributions subsequent to the			
measurement date	356,522	837,098	1,193,620
Total Deferred Outflows of Resources	\$1,612,534	\$2,865,957	\$4,478,491
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$87,142	\$35,002	\$122,144
Change in Proportionate Share	(4,578)	0	(4,578)
Total Deferred Inflows of Resources	\$82,564	\$35,002	\$117,566

\$1,193,620 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS	OP&F	Total
Year Ending December 31:			
2017	\$274,702	\$527,509	\$802,211
2018	294,786	527,509	822,295
2019	319,726	527,509	847,235
2020	284,234	419,352	703,586
2021	0	(6,745)	(6,745)
2022	0	(1,277)	(1,277)
Total	\$1,173,448	\$1,993,857	\$3,167,305

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

NOTE 10 – DEFINED BENEFIT PENSION PLANS (Continued)

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation	3.75 percent
Future Salary Increases, including inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA	3 percent, simple
Investment Rate of Return	8 percent
Actuarial Cost Method	Individual Entry Age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 0.4 percent for 2015.

NOTE 10 – DEFINED BENEFIT PENSION PLANS (Continued)

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2015 and the long-term expected real rates of return:

		Weighted Average Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	23.00 %	2.31 %
Domestic Equities	20.70	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	18.30	7.40
Other investments	18.00	4.59
Total	100.00 %	5.27 %

Discount Rate The discount rate used to measure the total pension liability was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount *Rate* The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 8 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	(7.00%)	(8.00%)	(9.00%)
City's proportionate share			
of the net pension liability	\$6,808,024	\$4,273,057	\$2,134,893

In October 2016, the OPERS Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of December 31, 2016. The most significant change is a reduction in the discount rate from 8.0 percent to 7.5 percent. Although the exact amount of these changes is not known, the impact to the City's net pension liability is expected to be significant.

NOTE 10 – DEFINED BENEFIT PENSION PLANS (Continued)

Actuarial Assumptions – OPF

OPF's total pension liability as of December 31, 2015 is based on the results of an actuarial valuation date of January 1, 2015, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2015, are presented below:

Valuation Date	January 1, 2015
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.25 percent
Projected Salary Increases	4.25 percent to 11 percent
Payroll Increases	3.75 percent
Inflation Assumptions	3.25 percent
Cost of Living Adjustments	2.60 percent and 3.00 percent

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed January 1, 2012.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2015 are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Cash and Cash Equivalents	0.00 %	0.00 %
Domestic Equity	16.00	4.47
Non-US Equity	16.00	4.47
Core Fixed Income *	20.00	1.62
Global Inflation Protected *	20.00	1.33
High Yield	15.00	3.39
Real Estate	12.00	3.93
Private Markets	8.00	6.98
Timber	5.00	4.92
Master Limited Partnerships	8.00	7.03
Total	120.00 %	

NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

* levered 2x

OPF's Board of Trustees has incorporated the "risk parity" concept into OPF's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount *Rate* Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25 percent), or one percentage point higher (9.25 percent) than the current rate.

	Current			
	1% Decrease	1% Increase		
	(7.25%)	(8.25%)	(9.25%)	
City's proportionate share				
of the net pension liability	\$16,439,945	\$12,465,212	\$9,098,222	

NOTE 11 – POST-EMPLOYMENT BENEFITS

A. Ohio Public Employees Retirement System ("OPERS")

Plan Description – OPERS administers three separate pension plans: the Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

In March 2016, OPERS received two favorable rulings from the Internal Revenue Service (IRS) allowing OPERS to consolidate all health care assets into the OPERS 115 Health Care Trust. Transition to the new health care trust structure was completed July 1, 2016. As of December 31, 2016, OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage. OPERS funds a Retiree Medical Account (RMA) for participants in the Member-Directed Plan. At retirement or refund, participants can be reimbursed for qualified medical expenses from their vested RMA balance.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45. Please see the Plan Statement in the OPERS 2015 CAFR for details.

The ORC permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the ORC.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml#CAFR, by making a written request to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 1-800-222-7377.

Funding Policy – The ORC provides the statutory authority requiring public employers to fund post retirement health care coverage through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2016, local government employers contribution to a rate of 14.00% of covered payroll. The ORC currently limits the employers. Active members do not make contributions to the OPEB plan.

NOTE 11 – POST-EMPLOYMENT BENEFITS (Continued)

A. Ohio Public Employees Retirement System ("OPERS") (Continued)

Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0% during calendar year 2016. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2017 decreased to 1.0% for both plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the RMA for participants in the Member-Directed Plan for 2016 was 4.0%.

The City's contributions for health care to the OPERS for the years ending December 31, 2016, 2015, and 2014 were \$59,420, \$68,377 and \$75,512, respectively, which were equal to the required contributions for each year.

B. Ohio Police and Fire Pension Fund ("OP&F")

Plan Description – The City contributes to the OP&F sponsored health care program, a costsharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The ORC permits, but does not mandate, OP&F to provide OPEB benefits. Authority to establish and amend benefits is provided in Chapter 742 of the ORC.

OP&F issues a stand-alone financial report that includes financial information and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OP&F's website at <u>www.op-f.org</u>.

Funding Policy – The ORC provides for contribution requirements of the participating employers and of plan members to the OP&F. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5% and 24.0% of covered payroll for police and fire employers, respectively. The ORC states that the employer contribution may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

NOTE 11 – POST-EMPLOYMENT BENEFITS (Continued)

B. Ohio Police and Fire Pension Fund ("OP&F") (Continued)

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2016, the portion of employer contributions allocated to health care was 0.5% of covered payroll for both police officers and firefighters. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h). The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions for health care to the OP&F for the years ending December 31, 2016, 2015, and 2014 were \$11,642, \$11,942 and \$12,123 for police and \$8,439, \$8,393 and \$8,470 for firefighters, respectively, which were equal to the required contributions for each year.

CITY OF WICKLIFFE, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

NOTE 12 – COMPENSATED ABSENCES

In accordance with GASB Statement No. 16, "Accounting for Compensated Absences," vacation and compensatory time are accrued as liabilities when an employee's right to receive compensation is attributable to services already rendered and it is probable that the employee will be compensated through paid time off or some other means, such as cash payments at termination or retirement. Leave time that has been earned, but is unavailable for use as paid time off or as some other form of compensation because an employee has not met the minimum service time requirement, is accrued to the extent that it is considered to be probable that the conditions for compensation will be met in the future.

Sick leave is accrued using the vesting method, whereby the liability is recorded on the basis of leave accumulated by employees who are eligible to receive termination payments, as of the balance sheet date, and on leave balances accumulated by other employees who are expected to become eligible in the future to receive such payments.

At December 31, 2016, the City's accumulated, unpaid compensated absences amounted to \$1,732,196, which is recorded as a liability of the Governmental Activities.

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NOTE 13 - LONG-TERM DEBT

Long-Term debt of the City at December 31, 2016 was as follows:

Year Issued	Final Maturity	Balance December 31, 2015	Additions	(Reductions)	Balance December 31, 2016	Amounts Due Within One Year
Governmental Activities: General Obligation Bonds:						
2006 Green Ridge Golf Course	2025	\$1,480,000	\$0	(\$120,000)	\$1,360,000	\$125,000
OPWC Loan:						
2012 Worden Road Waterline	2017	\$60,000	\$0	(\$45,000)	\$15,000	\$15,000
2013 Worden Road Waterline	2019	49,205	0	(21,088)	28,117	14,059
2015 Grand Boulevard Improvement	2020	145,528	0	(29,105)	116,423	29,105
Total OPWC Loans		254,733	0	(95,193)	159,540	58,164
Compensated Absences		1,757,998	1,732,196	(1,757,998)	1,732,196	159,583
Net Pension Liability		13,879,957	3,724,885	(866,573)	16,738,269	0
Total Governmental Long-Term De	bt	\$17,372,688	\$5,457,081	(\$2,839,764)	\$19,990,005	\$342,747

A summary of the City's future long-term debt funding requirements, including principal and interest payments as of December 31, 2016, follows:

	General Ol	oligation	OPV	VC		
	Bond Pa	iyable	Loan Payable		Tot	al
Years	Principal	Interest	Principal	Interest	Principal	Interest
2017	\$125,000	\$63,194	\$58,164	\$0	\$183,164	\$63,194
2018	130,000	57,882	43,164	0	173,164	57,882
2019	140,000	52,356	29,106	0	169,106	52,356
2020	145,000	46,406	29,106	0	174,106	46,406
2021	150,000	40,062	0	0	150,000	40,062
2022-2025	670,000	85,750	0	0	670,000	85,750
Totals	\$1,360,000	\$345,650	\$159,540	\$0	\$1,519,540	\$345,650

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NOTE 14 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City is a member of the Ohio Plan (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

The following is a summary of insurance coverages at year end:

Type of Coverage	Coverage	Deductible
Comprehensive General Liability	\$6,000,000	\$0
Law Enforcement Professional Liability	6,000,000	10,000
Public Officials Errors and Omissions	6,000,000	10,000
Property	37,982,316	1,000
Bond/Crime	50,000	0
Boiler and Machinery	37,982,316	1,000
Automobile Liability	6,000,000	1,000

The City provides major medical health insurance coverage for its employees through United Health Care.

Settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years. Coverage has not been materially decreased during the year.

Workers' Compensation claims are covered through the City's participation in the State of Ohio's program. The City pays the State Workers' Compensation System a premium based upon a rate per \$100 of payroll. The rate is determined based on accident history and administrative costs. Unemployment claims are paid to the Ohio Department of Job and Family Services as incurred.

NOTE 15 - CONTINGENCIES

The City is a party to various legal proceedings which seek damages or injunctive relief generally incidental to its operations and pending projects. The City's management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

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REQUIRED SUPPLEMENTAL INFORMATION

Schedule of City's Proportionate Share of the Net Pension Liability Last Three Years

Ohio Public Employees Retirement System

Year	2013	2014	2015
City's proportion of the net pension liability (asset)	0.026830%	0.026830%	0.024669%
City's proportionate share of the net pension liability (asset)	\$3,162,907	\$3,235,998	\$4,273,057
City's covered-employee payroll	\$3,733,523	\$3,327,592	\$3,418,692
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	84.72%	97.25%	124.99%
Plan fiduciary net position as a percentage of the total pension liability	86.36%	86.45%	81.08%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

Ohio Police and Fire Pension Fund

Year	2013	2014	2015
City's proportion of the net pension liability (asset)	0.2054653%	0.2054653%	0.193768%
City's proportionate share of the net pension liability (asset)	\$10,006,805	\$10,643,959	\$12,465,212
City's covered-employee payroll	\$5,110,966	\$4,223,492	\$4,222,409
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	195.79%	252.02%	295.22%
Plan fiduciary net position as a percentage of the total pension liability	73.00%	72.20%	66.77%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 68 in 2015.

Information prior to 2013 is not available.

The schedule is reported as of the measurement date of the Net Pension Liability.

CITY OF WICKLIFFE, OHIO

Schedule of City Contributions Last Four Years

Ohio Public Employees Retirement System

Year	2013	2014	2015	2016
Contractually required contribution	\$485,358	\$399,311	\$410,243	\$356,522
Contributions in relation to the contractually required contribution	485,358	399,311	410,243	356,522
Contribution deficiency (excess)	\$0	\$0	\$0	\$0
City's covered-employee payroll	\$3,733,523	\$3,327,592	\$3,418,692	\$2,971,017
Contributions as a percentage of covered-employee payroll	13.00%	12.00%	12.00%	12.00%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

Ohio Police and Fire Pension Fund

Year	2013	2014	2015	2016
Contractually required contribution	\$872,953	\$859,903	\$848,282	\$837,098
Contributions in relation to the contractually required contribution	872,953	859,903	848,282	837,098
Contribution deficiency (excess)	\$0	\$0	\$0	\$0
City's covered-employee payroll	\$5,110,966	\$4,223,492	\$4,222,409	\$4,166,740
Contributions as a percentage of covered-employee payroll	17.08%	20.36%	20.09%	20.09%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 68 in 2015.

Information prior to 2013 is not available.



Dave Yost · Auditor of State

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Wickliffe Lake County 28730 Ridge Road Wickliffe, Ohio 44092

To the City Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wickliffe, Lake County, Ohio, (the City) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated August 1, 2017.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

City of Wickliffe Lake County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

thre Yost

Dave Yost Auditor of State Columbus, Ohio

August 1, 2017



Dave Yost • Auditor of State

CITY OF WICKLIFFE

LAKE COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED SEPTEMBER 5, 2017

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