



Dave Yost • Auditor of State

## SANDUSKY CITY SCHOOL DISTRICT ERIE COUNTY

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#### SANDUSKY CITY SCHOOL DISTRICT ERIE COUNTY

### SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE FISCAL YEAR ENDED JUNE 30, 2015

FEDERAL GRANTOR	Federal		
Pass Through Grantor	CFDA		
Program / Cluster Title	Number	Receipts	Disbursements
UNITED STATES DEPARTMENT OF AGRICULTURE			
Passed through the Ohio Department of Education:			
Child Nutrition Cluster:			
School Breakfast Program	10.553	\$413,613	\$413,613
National School Lunch Program			
Cash Assistance	10.555	1,400,471	1,400,471
Non-Cash Assistance (Food Distribution)	10.555	127,224	127,224
Total National School Lunch Program		1,527,695	1,527,695
Total Child Nutrition Cluster		1,941,308	1,941,308
		1,941,300	1,941,300
Child Nutrition Discretionary Grants	10.579	50,761	50,004
Total United States Department of Agriculture		1,992,069	1,991,312
UNITED STATES DEPARTMENT OF EDUCATION			
Direct Program			
Student Financial Assistance Cluster:			
Federal Pell Grant Program	84.063	320,164	320,164
Federal Direct Student Loans	84.268	594,669	594,669
Total Student Financial Assistance Cluster	04.200	914,833	<u> </u>
		914,033	914,033
Passed Through Ohio Board of Regents:			
Adult Education - Basic Grants to States	84.002	115,728	109,778
Passed Through Ohio Department of Education: Special Education Cluster:			
Special Education - Grants to States (IDEA, Part B)	84.027	847,355	835,726
Special Education - Preschool Grants (IDEA Preschool)	84.173	39,400	44,438
Total Special Education Cluster	04.170	886,755	880,164
Career and Technical Education - Basic Grants to States	84.048	35,679	38,022
Title I Grants to Local Educational Agencies (Title I, Part A of the ESEA)	84.010	1,606,022	1,961,318
Improving Teacher Quality State Grants	84.367	253,280	262,983
Total United States Department of Education		3,812,297	4,167,098
Total Federal Financial Assistance		\$5,804,366	\$6,158,410

The accompanying notes are an integral part of this schedule.

### SANDUSKY CITY SCHOOL DISTRICT ERIE COUNTY

### NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) reports Sandusky City School District's (the District's) federal award programs' receipts and disbursements. The Schedule has been prepared on the cash basis of accounting.

### **NOTE B - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

### NOTE C – FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the program that benefitted from the use of those donated food commodities.

### **NOTE D - MATCHING REQUIREMENTS**

Certain federal programs require the District to contribute non-federal funds (matching funds) to support the federally-funded programs. The District has met its matching requirements. The Schedule does not include the expenditure of non-federal matching funds.



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### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Sandusky City School District Erie County 407 Decatur Street Sandusky, Ohio 44870-2483

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Sandusky City School District, Erie County, Ohio (the District) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 28, 2015, wherein we noted the District adopted Governmental Accounting Standard No. 68 and Statement No. 71.

### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Sandusky City School District Erie County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dave Yost Auditor of State

Columbus, Ohio

December 28, 2015



Dave Yost · Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Sandusky City School District Erie County 407 Decatur Street Sandusky, Ohio 44870-2483

To the Board of Education:

### Report on Compliance for Each Major Federal Program

We have audited Sandusky City District, Erie County, Ohio's (the District's) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the District's major federal programs for the year ended June 30, 2015. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal programs.

### Management's Responsibility

The District's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for each of the District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major programs. However, our audit does not provide a legal determination of the District's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, Sandusky City School District, Erie County, Ohio complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2015.

Sandusky City School District Erie County Independent Auditor's Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133 Page 2

### **Report on Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Federal Awards Receipts and Expenditures Required by OMB Circular A-133

We have also audited the financial statements of the governmental activities, the major fund and the aggregate remaining fund information of Sandusky City School District, Erie County, Ohio (the District) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We issued our unmodified report thereon dated December 28, 2015, wherein we explained that the District adopted Governmental Accounting Standard No. 68 and Statement No. 71 during the year. We conducted our audit to opine on the District's' basic financial statements. The accompanying Schedule of Federal Awards Receipts and Expenditures presents additional analysis required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and

Sandusky City School District Erie County Independent Auditor's Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133

Page 3

reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

thre Yost

Dave Yost Auditor of State

Columbus, Ohio

December 28, 2015

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## SANDUSKY CITY SCHOOL DISTRICT ERIE COUNTY

### SCHEDULE OF FINDING OMB CIRCULAR A -133 § .505 JUNE 30, 2015

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level	No
	(GAGAS)?	
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	No
(d)(1)(vii)	Major Programs (list):	Child Nutrition Cluster: School Breakfast Program – CFDA #10.553 National School Lunch Program – CFDA #10.555 Student Financial Aid Cluster: Federal Pell Grant Program – CFDA #84.063 Federal Direct Student Loans – CFDA #84.268
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

# 1. SUMMARY OF AUDITOR'S RESULTS

Sandusky City School District Erie County Schedule of Findings Page 2

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

## 3. FINDINGS FOR FEDERAL AWARDS

None

# **Comprehensive Annual Financial Report**

# for the year ended June 30, 2015



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# SANDUSKY CITY SCHOOL DISTRICT ERIE COUNTY, OHIO

# COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2015

Prepared by: Office of the Treasurer/CFO Gina Deppert, Treasurer THIS PAGE INTENTIONALLY LEFT BLANK

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**INTRODUCTORY SECTION** 

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# Sandusky City Schools

407 Decatur Street, Sandusky, OH 44870-2442 • 419-984-1005 • www.scs-k12.net Office of the Treasurer

December 28, 2015

Members of the Board of Education and Residents of the Sandusky City School District

The Comprehensive Annual Financial Report (CAFR) of the Sandusky City School District (the "District") for the fiscal year ended June 30, 2015 is hereby submitted. This CAFR includes financial statements and other financial and statistical data and conforms to accounting principles generally accepted in the United States of America (GAAP) as they apply to governmental entities. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the District. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the various funds of the District. All disclosures necessary to enable the reader to gain an understanding of the District's financial activities have been included.

Management of the District is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the District are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with GAAP. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived from its implementation; and (2) the valuation of costs and benefits requires estimates and judgments by management.

State statute requires an annual audit by independent accountants. The Ohio Auditor of State's office conducted the audit. The audit has been conducted in accordance with generally accepted auditing standards, generally accepted government auditing standards, and include a review of internal controls and test of compliance with Federal and State laws and regulations. The Independent Auditors' Report is included in this CAFR.

As a part of the District's independent audit, tests are made to determine the adequacy of the internal control structure, including that portion related to federal financial assistance programs, as well as to determine that the school district has complied with applicable laws and regulations. The results of the District's independent audit for the fiscal year ended June 30, 2015 provided no instances of material weaknesses in the internal control structure or significant violations of applicable laws and regulations.

This transmittal letter is designed to provide historical information about the District, as well as compliment the required Management's Discussion and Analysis (MD&A). Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The District's MD&A, which focuses on the government-wide statements, can be found immediately following the Independent Auditors' Report.

# PROFILE OF SANDUSKY CITY SCHOOL DISTRICT

The District ranks as 128th largest by total enrollment among the 612 public school districts in the state and is the largest in Erie County. As of the current school year (2014-2015), the average daily membership (ADM) was 3,941 students. 3,366 of these students attend one of the District's seven schools. District enrollment is expected to remain steady over the next several years.

The District has 454 full and part time employees. The District employs 259 certified staff members and 28 administrators. Additionally, the District employs 5 full-time adult education instructors and 162 full-time and part-time non-teaching staff members.

The District offers a wide variety of educational programs for all segments of the community. Sandusky High School is one of the few comprehensive high schools in Ohio, containing eleven (11) career technical education programs as well as a wide range of college preparatory offerings. Additionally, the adult continuing education program serves nearly 160 adults each year in degree programs. The District provides extensive special education services and offers a kindergarten through twelfth grade accelerated and gifted program. All District kindergarten students attend all-day, everyday kindergarten classes and benefit from a full day of instruction.

A full range of extracurricular programs and activities is available to students beginning with the elementary grades. All District schools have libraries, special purpose rooms, including computer labs and unique curricular offerings designed by the individual building staff and administration.

An active Council of local neighborhood Parent Councils provides for articulation, cooperation, and communication and partnership between parents, community members, and school officials.

The District cooperates with the City of Sandusky Recreation and Parks Department, churches and a number of community and civic organizations in making school facilities available for athletic, recreational and enrichment activities.

Classroom teachers at all levels are supported by specialists in media, guidance, art, instrumental and vocal music, physical education and curriculum development. A comprehensive interscholastic and intramural sports program is offered to students at select grade levels of the District. All elementary schools have full-time media aides and secondary schools are staffed by certified media specialists. School nurses, psychologists, speech therapists, one media coordinator, counselors, specific coordinators for Title I (a federally funded reading and mathematics program), and gifted programs offer direction, support and coordination of services for all students.

# **Overlapping Governmental Entities**

The major political subdivisions or other governmental entities that overlap the territory of the District are listed below. The stated percentage is that percentage of the tax valuation of the overlapping entity that is located within the District.

- 1. A portion (23.45%) of Erie County functions allocated to counties by Ohio law, such as elections, health and human services, and judicial.
- 2. The City of Sandusky (100%) has municipal corporation responsibilities.

Each of these entities operates independently, with its own separate budget, taxing power, and sources of revenue. Both Erie County and the City of Sandusky levy ad valorem property taxes within the ten-mill limitation (subject to available statutory allocation of the 10 mills). The District also acts as fiscal agent for local tax revenues distributed to the Sandusky Library, located within the District's boundaries, with this revenue reported in the agency funds. The District is not considered a component unit of another government.

The District is an active member of the Enterprise Zone Negotiating Committee, along with the City of Sandusky and Erie County. The Enterprise Zone offers tax abatements for real and personal property improvements and additions to businesses located within the city. A number of local companies have been granted partial tax abatements on additions made during the last several years. The City of Sandusky and the District have also benefited from these expansions through additional tax revenues from the unabated portion of valuation increases on the property and from improved economic conditions resulting from growth in employment of city residents.

# Employees

A statewide public employee bargaining law applies generally to public employee relations and collective bargaining. The starting salary (2014-2015 school year) for a teacher with a bachelor's degree is \$36,266, and the maximum salary for a teacher with a master's degree plus 24 graduate hours and 23 years of experience is \$76,075.

The District's certificated employees, excluding administration, are members of the Sandusky Education Association (S.E.A.), a labor organization affiliated with the Ohio Education Association. The current contract between the Board of Education and the S.E.A. expires August 31, 2017.

All of the District's support staff employees, including secretarial, custodial, maintenance, transportation, and teacher aides, are represented for bargaining purposes by the Sandusky Non-Teaching Employees Association (S.N.T.E.A.), a labor organization affiliated with the Ohio Education Association. The current S.N.T.E.A. contract expires June 30, 2017.

The District has never experienced any work stoppage or job actions. In the judgment of the Board and administration, labor relations between the District and its employees remain excellent.

# Parochial Schools

The District acts as fiscal agent for state funds distributed to parochial schools, with revenue reported in special revenue funds. The Early Childhood Center (Kindergarten Readiness and Preschool), St. Mary Elementary and Jr. High School (K-8) and St. Mary's Central Catholic High School (9-12) are all reported as a single entity under one IRN, are all located within the District and serve students who reside both inside and outside the District. Total enrollment for fiscal year 2014-2015 was 499.

# **Budgetary Controls**

In addition to the internal control structure mentioned above, the District maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board of Education. Activities of all funds are included in the annual appropriated budget. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established by the Board at the fund level. The District also maintains an encumbrance accounting system as one technique of accomplishing budgetary control.

Unencumbered amounts lapse at year-end. A complete description of the District's Budgetary Process can be found in the Notes to the Required Supplementary Information.

# ECONOMIC CONDITION

# Local Economy

The District is located in Erie County, in Northwest Ohio, approximately sixty miles west of Cleveland and sixty miles east of Toledo. All of the District is located within Erie County and falls entirely within the corporate boundaries of the City of Sandusky, which lies on the shores of Sandusky Bay and Lake Erie.

The District is served by diversified transportation facilities including immediate access to four State highways and Interstate 80 (Ohio Turnpike). The District is served by CSX, Norfolk and Southern, and Amtrak Rail Services. Griffing Airport (Commuter Services) is located within the District's boundaries.

Major commercial banks with offices within the District include PNC Bank, US Bank, Key Bank, Fifth Third Bank and Civista Bank.

Two daily newspapers serve the District. The District falls within the broadcast area of seven television stations and numerous AM/FM radio stations. One television station is located within the city limits as are two AM/FM radio stations. The District has a cable television license and broadcasts school information on cable Channel 81.

Within commuting distance of the District are numerous public and private two and four-year colleges and universities including Bowling Green State University Firelands Campus, Ashland

University, Cleveland State University, Toledo University, Bowling Green State University, Terra Community College, and Lorain Community College. Bowling Green State University, Terra Community College and Owens Community College utilize District facilities and staff for course offerings to area residents and students.

The District is served with a wide range of recreational offerings through school and City recreation and park programs. One of the things that make the District an attractive place to live is its unique location. It is located on both Sandusky Bay and Lake Erie with over twenty-two (22) miles of shoreline within the city limits. The close association with the water and the inherent access to boating, sailing, fishing, and swimming, etc. gives this District an atmosphere of a coastal city. Lake freighters, ferry boats, commercial fishing boats and pleasure boats are commonplace. The lake and bay along with Cedar Point Amusement Park, many fine golf courses, restaurants, motels, shops, and business enterprises have resulted in a booming tourist trade and have given the District's area the reputation of being one of the premier places in the country to live. The District offers the advantages of a small town, a reasonable cost of living, and excellent medical facilities (including Firelands Regional Medical Center in Sandusky).

The local economy has been in a gradual decline for several years. A number of businesses have closed or left Sandusky, taking with them a significant number of manufacturing jobs. The City's unemployment rate in June of 2015 was 5.0%, compared with state and national unemployment rates of 5.2% and 5.3% respectively.

As further evidence of a struggling economy in Sandusky, according to the U.S. Census Bureau the median family income in the City was \$46,073 in the year 2013, compared with \$48,081 and \$52,250 state and national averages, respectively. Additionally, the median home value in Sandusky in 2000 was \$75,400, compared with \$103,700 and \$119,600 median home values in the state and the nation, respectively.

# Long-Term Financial Planning

The District prepares a five-year financial forecast annually for use as a tool for long range planning. The five-year forecast contains projected local and state revenues, spending patterns within each area of the budget, and cash balances in the District's operating fund. The five-year forecast provides early warning signs of potential financial problems.

The District regularly updates the five-year forecast for use as a basis for making financial decisions, including the construction of the annual budget, adjustments to staffing levels, collective bargaining, and the placement of tax levies on the ballot. Specific examples of recent decisions that have resulted in improvements in the District's financial condition include the approval of a 4.9 mill operating levy in 2012, the closure of school buildings due to decreased enrollment which has resulted in the net reduction of paid staff positions, the combination of 7<sup>th</sup> and 8<sup>th</sup> grade students into a separate section of Sandusky High School, the successful replacement of a 2.0 mill permanent improvement levy in 2009 and the successful renewal of a five-year, \$1.5 million emergency levy in May, 2014.

The District continues to monitor its finances, planning for long-term viability and financial responsibility, but the uncertainty of state funding due to consistent changes in the state funding formula and current funding for open enrollment, community and non-public schools, especially scholarship funding, creates a situation where the state funding for the future is unknown and future planning becomes reactionary based on the direction of state policy and legislation.

# Major Initiatives for the Year

The District implemented and continued a number of significant programs during the past year to meet student and community needs.

The District continued to invest in technology in the 2014-2015 school year. The District employs a computer technician and an instructional technology facilitator to provide support to District staff. In addition, the District contracts for additional technician services with outside companies.

For the 2014-2015 school year, the Sandusky City School District unveiled its latest drop-out prevention/student retention program, the Sandusky Digital Academy, an alternative high school option. Initial enrollment at the Academy was approximately 100 students and that figure remained steady for the 2014-2015 school year.

Additionally, the District is becoming more engaged in communications with the Ohio School Facilities Commission and is moving in the direction of developing a master facility plan which will help guide our district many years into the future. Current funding proposals for an Ohio School Facilities project include 64% funding from the State of Ohio.

# Major Initiatives for the Future

The District will continue to upgrade all areas of technology in the 2015-2016 school year and beyond to meet demands of a global focused 21<sup>st</sup> century education. Our priority will be to enhance hardware and software upgrades that promote seamless technology integration into our instructional and systemic deliveries.

The Sandusky City School District launched The Great Lakes Visual and Performing Arts Academy for the 2015-2016 school year. The academy will provide students with a variety of personally relevant arts opportunities which will help cultivate the whole child as they discover and develop their unique skills and talents.

The District also rolled out its Global Experience Program which will offer our senior students the opportunity to intern with local businesses, industries, colleges, non-profits and the military in their career choice and Blue Streak University which provided and organized system for our students to complete their high school education while earning college credits with the potential of acquiring up to an associates degree.

The District has instituted a rolling open-enrollment time frame policy and intends to expand awareness of the positive academic programs offered by the District.

# **RELEVANT FINANCIAL POLICIES**

On June 30, 2013, Governor John Kasich signed House Bill 59, the state biennium budget bill for fiscal years 2014-2015. The budget bill limits the total increased funding that will be provided to public school districts to 6.25 percent in fiscal year 2014 and 10.5 percent in fiscal year 2015, both of which impact the Sandusky City School District. Coupled with the funding gain limits, House Bill 59 also introduced new spending mandates and increased deductions from public school districts to fund charter and non-public operations. These funding limits, spending mandates and deduction increases all have to be taken into account in monitoring the operation of the Sandusky City School District and future decisions on pursing additional revenue or expenditure reductions.

# AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Sandusky City School District for its comprehensive annual financial report for the fiscal year ended June 30, 2014. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principals and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The District has also received a Certificate of Excellence in Financial Reporting in School Districts from the Association of School Business Officials (ASBO) for the District's comprehensive annual financial report for the fiscal year ended June 30, 2014. The award is granted only after an intensive review of financial reports by an expert panel of certified public accountants and practicing school business officials. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to ASBO to determine its eligibility for another certificate.

The Auditor of State, Dave Yost, awarded the Sandusky City Schools the "Auditor of State Award with Distinction" for FY 2014 for its annual CAFR, timely financial reports in accordance with GAAP and its annual audit report containing no findings for recovery, no material citations, no material weaknesses, no significant deficiencies, no Single Audit findings and no questioned costs.

The preparation of the CAFR on a timely basis was made possible by the dedicated services of the Treasurer's office staff. In addition, we acknowledge the outstanding services of our data processing department in meeting the vast informational requirements. Our consultant, Plattenburg & Associates, Inc. provided us with expert technical assistance in all phases of preparing the report. The assistance of the Erie County Auditor's office in providing information is also appreciated. Finally, we wish to acknowledge the cooperation of the team from Auditor of State, who conducted a thorough audit of our finances.

In closing, without the leadership and support of the Board of Education of the District, preparation of this report would not have been possible.

Sincerely,

Gina Deppert, Treasurer

Eugene tw (dander-

Eugene T.W. Sanders, Superintendent

# SANDUSKY CITY SCHOOL DISTRICT ERIE COUNTY, OHIO

LIST OF PRINCIPAL OFFICERS JUNE 30, 2015

# **Board of Education**

	Began Service as a Board Member	Present Term Expires	Vocation in Private
<u>Name</u>	January 1	December 31	<u>Life</u>
Mr. Jeff Krabill**	2008	2015	Self Employed
Mrs. Martha Murray*	2012	2015	Homemaker
Mr. Thomas Patterson	2014	2015	Businessman
Mrs. Kate Vargo	2012+	2017	Pharm. Rep.
Briggitte Green-Churchwell	2013+	2017	Instructor/BGSU

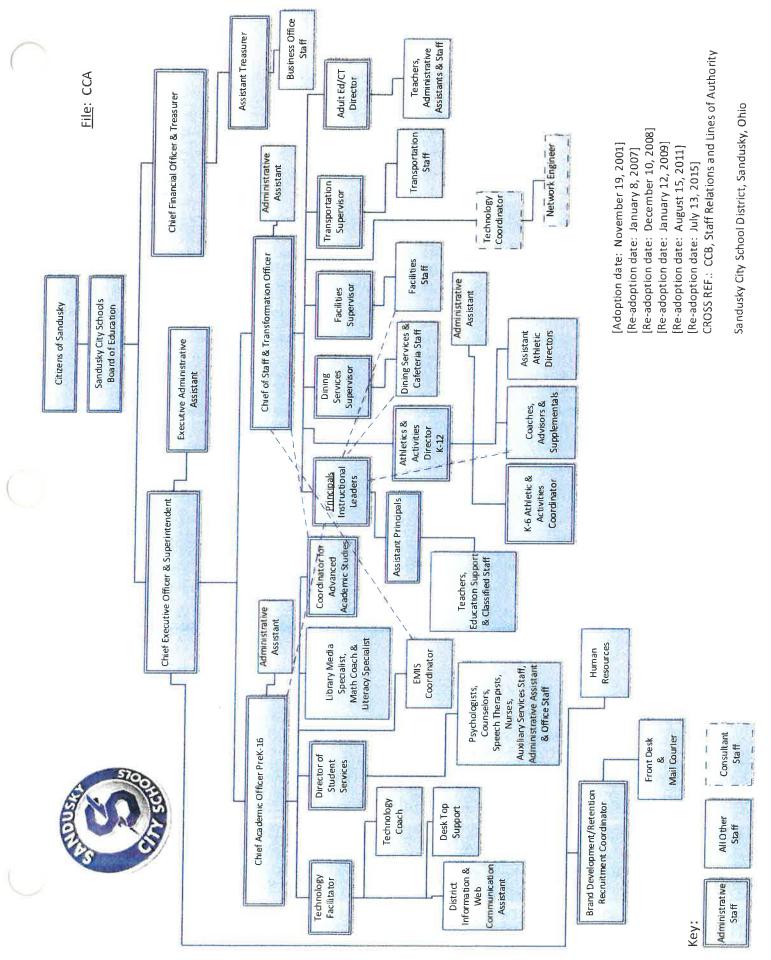
\*\* President

\* Vice President

+ Appointed to fill unexpired term due to a resignation

# **Central Office Administrative Staff**

Dr. Eugene T.W. Sanders Mrs. Gina Deppert Mr. David Danhoff Dr. Julie McDonald Mr. Keith Brown Mrs. Nancy Zechman Mrs. Sabrina Scott Mrs. Claire Grantier Nichole O'Hara Mr. Brad Kraft Mr. Ted Peters Mr. Kevin Toms Superintendent/CEO Treasurer/CFO Chief of Staff/Transformation Officer Chief Academic Officer Assistant Treasurer Director of Adult & Vocational Education Director of Student Services Instructional Technology Facilitator Executive Assistant to Superintendent/CEO Food Services Supervisor Transportation Supervisor Supervisor of Building Services





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Sandusky City School District Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2014

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Executive Director/CEO

# **Association of School Business Officials International**



The Certificate of Excellence in Financial Reporting Award is presented to

# Sandusky City School District, Ohio

For Its Comprehensive Annual Financial Report (CAFR) For the Fiscal Year Ended June 30, 2014

The CAFR has been reviewed and met or exceeded ASBO International's Certificate of Excellence standards



Mark C. Pepera, MBA, RSBO, SFO President

John D. Musso

John D. Musso, CAE, RSBA Executive Director

**FINANCIAL SECTION** 

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## Dave Yost • Auditor of State

#### INDEPENDENT AUDITOR'S REPORT

Sandusky City School District Erie County 407 Decatur Street Sandusky, Ohio 44870-2483

To the Board of Education:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Sandusky City School District, Erie County, Ohio (the District), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

One Government Center, Suite 1420, Toledo, Ohio 43604-2246 Phone: 419-245-2811 or 800-443-9276 Fax: 419-245-2484 www.ohioauditor.gov Sandusky City School District Erie County Independent Auditor's Report Page 2

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Sandusky City School District, Erie County, Ohio, as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 18 to the financial statements, during the year ended June 30, 2015, the District adopted Governmental Accounting Standard No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No.* 27 and Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date.* We did not modify our opinion regarding this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, required budgetary comparison schedule, and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected these statements and schedules to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling statements and schedules directly to the underlying accounting and other records used to prepare the basic financial statements and schedules directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, these statements and schedules are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

Sandusky City School District Erie County Independent Auditor's Report Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2015, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

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Dave Yost Auditor of State Columbus, Ohio

December 28, 2015

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The discussion and analysis of Sandusky City School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2015. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the transmittal letter, notes to the basic financial statements and financial statements to enhance their understanding of the District's performance.

#### **Financial Highlights**

Key financial highlights for 2015 are as follows:

- Net position of governmental activities increased \$5,005,713 which represents an 10% increase from 2014.
- General revenues accounted for \$45,018,781 in revenue or 83% of all revenues. Program specific revenues in the form of charges for services and sales and grants and contributions accounted for \$8,966,350 or 17% of total revenues of \$53,985,131.
- The District had \$48,979,418 in expenses related to governmental activities; \$8,966,350 of these expenses were offset by program specific charges for services and grants or contributions. General revenues of \$45,018,781 were also used to provide for these programs.

#### **Overview of the Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. The General Fund is the only major fund of the District.

#### **Government-wide Financial Statements**

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the questions, "How did we do financially during 2015?" The Government-wide Financial Statements answers this question. These statements include *all assets and deferred outflows of resources* and *liabilities and deferred inflows of resources* using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net position and changes in net position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position has improved or diminished. The causes of this change may be the result of many factors, both financial and non-financial. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Government-wide Financial Statements, the overall financial position of the District is presented in the following manner:

• Governmental Activities – Most of the District's programs and services are reported here including instruction, support services, operation of non-instructional services, extracurricular activities and interest and fiscal charges.

#### Fund Financial Statements

The analysis of the District's major funds begins on the balance sheet. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds.

**Governmental Funds** Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* is reconciled in the financial statements.

**Proprietary Fund** The District maintains one proprietary internal service fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service fund accounts for self insurance of the District's medical, dental and vision benefits.

*Fiduciary Funds* Fiduciary Funds are used to account for resources held for the benefits of parties outside the government. Fiduciary Funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs.

#### The District as a Whole

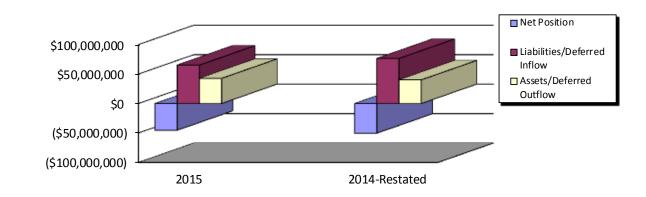
As stated previously, the Statement of Net Position looks at the District as a whole. Table 1 provides a summary of the District's net position for fiscal year 2015 compared to fiscal year 2014:

#### Sandusky City School District, Ohio Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2015 (Unaudited)

#### Table 1

Net Position

	Governmental Activities		
	2015	2014-Restated	
Assets:			
Current and Other Assets	\$31,800,305	\$29,177,402	
Capital Assets	10,888,784	10,960,070	
Total Assets	42,689,089	40,137,472	
Deferred Outflows of Resources:			
Pension	4,226,244	3,461,280	
Total Deferred Outflows of Resources	4,226,244	3,461,280	
Liabilities:			
Other Liabilities	6,297,290	6,762,894	
Long-Term Liabilities	58,935,271	69,736,505	
Total Liabilities	65,232,561	76,499,399	
Deferred Inflows of Resources:			
Property Taxes	16,950,183	17,416,910	
Pension	10,044,433	0	
Total Deferred Inflows of Resources	26,994,616	17,416,910	
Net Position:			
Net Investment in Capital Assets	10,635,896	10,570,451	
Restricted	2,130,209	2,261,685	
Unrestricted	(58,077,949)	(63,149,693)	
Total Net Position	(\$45,311,844)	(\$50,317,557)	



During 2015, the District adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net

pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the District's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the District is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2014, from \$11,961,966 to \$(50,317,557).

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2015, the District's liabilities and deferred inflows exceeded assets and deferred outflows by \$(45,311,844).

At year-end, capital assets represented 26% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2015, was \$10,635,896. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net position, \$2,130,209 represents resources that are subject to external restriction on how they must be used. The external restriction will not affect the availability of fund resources for future use.

Total assets increased from fiscal year 2014 to fiscal year 2015 mainly because of an increase in equity and cash investments.

Table 2 shows the changes in net position for fiscal years 2015 and 2014.

#### Table 2

#### Changes in Net Position

	Governmen	Governmental Activities	
	2015	2014-Restated	
Revenues:			
Program Revenues			
Charges for Services and Sales	\$1,787,624	\$1,909,205	
Operating Grants and Contributions	7,178,726	9,015,833	
General Revenues			
Property Taxes	19,960,430	18,136,965	
Grants and Entitlements not Restricted to Specific Programs	23,724,457	19,420,547	
Other	1,333,894	1,684,771	
Total Revenues	53,985,131	50,167,321	
Program Expenses			
Instruction	31,501,248	32,492,793	
Support Services:			
Pupil and Instructional Staff	4,187,470	3,785,600	
School Administrative, General			
Administration, Fiscal and Business	4,237,611	4,193,952	
Operations and Maintenance	3,095,214	3,063,508	
Pupil Transportation	1,688,292	1,680,628	
Central	390,519	234,488	
Operation of Non-Instructional Services	2,725,322	2,473,124	
Extracurricular Activities	1,129,613	959,167	
Interest and Fiscal Charges	24,129	66,312	
Total Program Expenses	48,979,418	48,949,572	
Change in Net Position	5,005,713	1,217,749	
Net Position - Beginning of Year, Restated	(50,317,557)	N/A	
Net Position - End of Year	(\$45,311,844)	(\$50,317,557)	

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 expenses still include pension expense of \$3,461,280 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expenses of \$2,678,695. Consequently, in order to compare 2015 total expenses to 2014, the following adjustments are needed:

Total 2015 program expenses under GASB 68	\$48,979,418
Program expenses under GASB 68	(2,678,695)
2015 contractually required contributions	3,702,947
Adjusted 2015 program expenses	50,003,670
Total 2014 program expenses under GASB 27	48,949,572
Increase in program expenses not related to pension	\$1,054,098

Of the total governmental activities revenues of \$53,985,131, \$8,966,350 is from program revenue. This means that the government relies on general revenues to fund the majority of the cost of services provided to the citizens. Of those general revenues, \$19,960,430 (44%) comes from property tax levies and \$23,724,457 (53%) is from state funding. This District's operations are reliant upon its property tax levy and the state's foundation program.

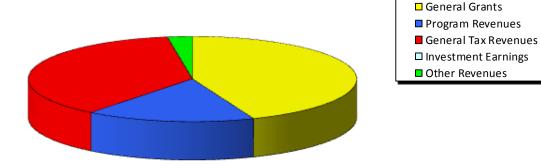
The District revenues are mainly from two sources. Property taxes levied for general and capital projects purposes and grants and entitlements comprised 81% of the District's revenues for governmental activities.

The District depends greatly on property taxes as a revenue source. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenues generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Thus, Ohio districts do not collect additional property tax revenue on the increased value of homes that is due to appreciation and must regularly return to the voters to maintain a constant level of service. Property taxes made up 37% of revenue for governmental activities for the District in fiscal year 2015.

#### Governmental Activities Revenue Sources

Revenues	2015	Percentage
General Grants	\$23,724,457	43.95%
Program Revenues	8,966,350	16.61%
General Tax Revenues	19,960,430	36.97%
Investment Earnings	7,666	0.01%
Other Revenues	1,326,228	2.46%
Total Revenue Sources	\$53,985,131	100.00%



Instruction comprises 64.3% of governmental program expenses. Support services expenses were 27.8% of governmental program expenses. All other program expenses including interest expense were 7.9%. Interest expense was attributable to capital lease for copiers.

Expenses increased from 2014 to 2015 mainly due to the District increasing their support services in 2015 when compared to 2014. Revenues increased from 2014 to 2015 mainly due to an increase in Grant and Entitlement monies received in 2015.

#### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

#### Sandusky City School District, Ohio Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2015 (Unaudited)

#### Table 3

#### **Governmental Activities**

	Total Cost of Services		Net Cost o	of Services
	2015	2014	2015	2014
Instruction	\$31,501,248	\$32,492,793	(\$26,712,016)	(\$25,454,415)
Support Services:				
Pupil and Instructional Staff	4,187,470	3,785,600	(3,330,143)	(2,884,613)
School Administrative, General				
Administration, Fiscal and Business	4,237,611	4,193,952	(4,036,087)	(4,064,969)
Operations and Maintenance	3,095,214	3,063,508	(3,029,696)	(2,987,733)
Pupil Transportation	1,688,292	1,680,628	(1,638,319)	(1,532,786)
Central	390,519	234,488	(361,302)	(213,987)
Operation of Non-Instructional Services	2,725,322	2,473,124	51,557	(67,107)
Extracurricular Activities	1,129,613	959,167	(932,933)	(752,612)
Interest and Fiscal Charges	24,129	66,312	(24,129)	(66,312)
Total Expenses	\$48,979,418	\$48,949,572	(\$40,013,068)	(\$38,024,534)

#### The District's Funds

The District has one major governmental fund: the General Fund. Assets of the general fund comprised \$25,594,406 (87%) of the total \$29,430,144 governmental funds' assets.

*General Fund*: Fund balance at June 30, 2015 was \$2,065,678 an increase in fund balance of \$2,754,616 from 2014. The primary reason for the increase in fund balance was the District having an increase in intergovernmental monies received when compared to 2014.

#### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2015, the District amended its general fund budget at times, however none were significant. The District's budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. During the course of the year, the District revised the budget in an attempt to deal with unexpected changes in revenues and expenditures.

For the General Fund, the final budgeted revenue was \$44,528,440 and the original budgeted revenue was \$42,357,755. The difference was \$2,170,685. Of this difference, most was due to underestimating taxes and intergovernmental revenue. The final budgeted expenditure was \$42,919,556 and the original budgeted expenditures was \$44,087,453. The difference was \$1,167,897. Of this difference, most was due to the over estimates in instruction expenses.

The District's ending unobligated actual fund balance for the General fund was \$4,150,871.

#### **Capital Assets and Long-Term Obligations**

#### **Capital Assets**

At the fiscal year end, the District had \$10,888,784 invested in land, land improvements, buildings and improvements, furniture and equipment, and vehicles. Table 4 shows fiscal year 2015 balances compared to fiscal year 2014:

# Table 4 Capital Assets at Year End (Net of Depreciation)

	Governmental Activities		
	2015 2014		
Land	\$2,639,184	\$2,639,184	
Land Improvements	201,885	216,709	
Buildings and Improvements	5,975,042	6,203,087	
Furniture and Equipment	1,089,859	972,097	
Vehicles	982,814	928,993	
Total Net Capital Assets	\$10,888,784	\$10,960,070	

Overall, capital assets decreased due to current fiscal year depreciation plus deletions being more than current fiscal year additions.

See Note 8 in the notes to the basic financial statements for further details on the District's capital assets.

#### Long-Term Obligations

At June 30, 2015, the District had \$252,888 in capital leases outstanding, \$135,966 due within one year. Table 5 summarizes capital lease outstanding.

### Table 5 Outstanding Debt at Year End

	Governmental Activities	
	2015 2014	
Capital Leases	\$252,888	\$389,619

See Notes 9 - 10 in the notes to the basic financial statements for further details on the District's outstanding debt.

#### For the Future

On June 30, 2013, Governor John Kasich signed House Bill 59, the state biennium budget bill for fiscal years 2014 and 2015. The budget bill limits the total increased funding that will be provided to public school districts to 6.25 percent in fiscal year 2014 and 10.5 percent in fiscal year 2015, both of which impact the Sandusky City School District. Coupled with the funding gain limits, House Bill 59 also introduced new spending mandates and increased deductions from public school districts to fund charter and non-public options. These funding limits, spending mandates and deduction increases all have to be taken into account in monitoring the operation of the Sandusky City School District and future decisions on pursuing additional revenue or expenditure reductions.

The Sandusky City School District currently has a \$1.5 million emergency levy that was renewed in the May 2014 election.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Treasurer, Gina Deppert at gdeppert@scs-k12.net, (419) 984-1005 or, Sandusky City School District, 407 Decatur Street, Sandusky, Ohio 44870.

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	Governmental Activities
Assets: Equity in Pooled Cash and Investments	\$9,679,781
Receivables (Net): Taxes	21,449,676
Accounts	352,198
Interest	352,198
Intergovernmental	318,647
Nondepreciable Capital Assets	2,639,184
Depreciable Capital Assets, Net	8,249,600
Total Assets	42,689,089
Deferred Outflows of Resources:	
Pension	4,226,244
Total Deferred Outflows of Resources	4,226,244
Liabilities:	
Accounts Payable	528,695
Accrued Wages and Benefits	5,196,361
Claims Payable	572,234
Long-Term Liabilities:	
Due Within One Year	1,052,124
Due In More Than One Year:	
Net Pension Liability	55,437,082
Other Amounts	2,446,065
Total Liabilities	65,232,561
Deferred Inflows of Resources:	
Property Taxes	16,950,183
Pension	10,044,433
Total Deferred Inflows of Resources	26,994,616
Net Position:	
Net Investment in Capital Assets	10,635,896
Restricted for:	
Debt Service	11,895
Capital Projects	844,303
Special Trust	159,992
Perpetual Care:	
Expendable	142,441
Nonexpendable	10,000
Other Grants	359,272
Education Foundation	88,689
District Managed Student Activities	87,507
State Grants	138,116
Federal Grants	96,409
Food Service	134,996
Other Purposes	56,589
Unrestricted	(58,077,949)
Total Net Position	(\$45,311,844)

#### Sandusky City School District Statement of Activities For the Fiscal Year Ended June 30, 2015

		Program	Revenues	Net (Expense) Revenue and Changes in Net Position
		Charges for	<b>Operating Grants</b>	Governmental
	Expenses	Services and Sales	and Contributions	Activities
Governmental Activities:				
Instruction:				
Regular	\$20,929,397	\$357,979	\$450,546	(\$20,120,872)
Special	8,290,842	375,064	2,205,427	(5,710,351)
Vocational	1,387,550	0	81,725	(1,305,825)
Adult/Continuing	893,459	664,363	306,853	77,757
Other	0	0	347,275	347,275
Support Services:				
Pupil	2,235,545	2	230,019	(2,005,524)
Instructional Staff	1,951,925	8	627,298	(1,324,619)
General Administration	193,601	0	0	(193,601)
School Administration	3,190,007	0	195,718	(2,994,289)
Fiscal	718,377	0	5,806	(712,571)
Business	135,626	0	0	(135,626)
Operations and Maintenance	3,095,214	65,518	0	(3,029,696)
Pupil Transportation	1,688,292	0	49,973	(1,638,319)
Central	390,519	0	29,217	(361,302)
Operation of Non-Instructional Services	2,725,322	128,010	2,648,869	51,557
Extracurricular Activities	1,129,613	196,680	0	(932,933)
Interest and Fiscal Charges	24,129	0	0	(24,129)
Totals	\$48,979,418	\$1,787,624	\$7,178,726	(40,013,068)

General Revenues: Property Taxes Levied for:	
General Purposes	19,124,841
Capital Projects Purposes	835,589
Grants and Entitlements, Not Restricted	23,724,457
Revenue in Lieu of Taxes	41,219
Unrestricted Contributions	89,974
Investment Earnings	7,666
Other Revenues	1,195,035
Total General Revenues	45,018,781
Change in Net Position	5,005,713
Net Position - Beginning of Year, Restated	(50,317,557)
Net Position - End of Year	(\$45,311,844)

Assets:       Equity in Pooled Cash and Investments       \$4,956,550       \$2,352,734       \$7,309,284         Receivables (Net):       Taxes       20,542,599       907,077       21,449,676         Accounts       78,878       273,024       351,902         Intergovernmental       15,744       302,903       318,647         Intergovernmental       15,744       302,903       318,647         Interfund       632       0       632         Total Assets       25,594,406       3,835,738       29,430,144         Liabilities:       Accounts Payable       172,568       354,247       526,815         Accrued Wages and Benefits       4,673,032       523,329       5,196,361         Compensated Absences       567,888       0       567,888         Interfund Payable       0       632       632         Total Liabilities       5,413,488       878,208       6,291,696         Deferred Inflows of Resources:       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Liabilities       0       1,152,234       19,267,474         Fund Balances:       0       1,000       1,000         Nonspendable       <		General	Other Governmental Funds	Total Governmental Funds
Receivables (Net):       7axes       20,542,599       907,077       21,449,676         Accounts       78,878       273,024       351,902         Interest       3       0       3         Intergovernmental       15,744       302,903       318,647         Interfund       632       0       632         Total Assets       25,594,406       3,835,738       29,430,144         Liabilities:       Accounts Payable       172,568       354,247       526,815         Accounts Payable       172,568       354,247       526,815         Accounts Payable       0       632       632         Compensated Absences       567,888       0       567,888         Interfund Payable       0       632       632         Total Liabilities       5,413,488       878,208       6,291,696         Deferred Inflows of Resources:       Property Taxes       0       361,980         Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       10,000       10,000         Nonspendable       0       10,000       10,000         Restricted       0       1,776,592       1,776,592	Assets:			
Taxes       20,542,599       907,077       21,449,676         Accounts       78,878       273,024       351,902         Interest       3       0       3         Intergovernmental       15,744       302,903       318,647         Interfund       632       0       632         Total Assets       25,594,406       3,835,738       29,430,144         Liabilities:       Accounts Payable       172,568       354,247       526,815         Accrued Wages and Benefits       4,673,032       523,329       5,196,361         Compensated Absences       567,888       0       567,888       0         Interfund Payable       0       632       632       632         Total Liabilities       5,413,488       878,208       6,291,696         Deferred Inflows of Resources:       18,115,240       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       10,000       10,000       10,000         Nonspendable       0       1,0201       1,26,673       218,694         Unassigned (	Equity in Pooled Cash and Investments	\$4,956,550	\$2,352,734	\$7,309,284
Accounts       78,878       273,024       351,902         Interest       3       0       3         Intergovernmental       15,744       302,903       318,647         Interfund       632       0       632         Total Assets       25,594,406       3,835,738       29,430,144         Liabilities:       Accounts Payable       172,568       354,247       526,815         Accounts Vages and Benefits       4,673,032       523,329       5,196,361         Compensated Absences       567,888       0       567,888       0       567,888         Interfund Payable       0       632       632       632         Total Liabilities       5,413,488       878,208       6,291,696         Deferred Inflows of Resources:       790,254       18,905,494       6361,980         Total Deferred Inflows of Resources:       1,152,240       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       10,000       10,000       10,000         Nonspendable       0       1,0,202       1,776,592	Receivables (Net):			
Interest         3         0         3           Intergovernmental         15,744         302,903         318,647           Interfund         632         0         632           Total Assets         25,594,406         3,835,738         29,430,144           Liabilities:         Accounts Payable         172,568         354,247         526,815           Accounts Payable         172,568         354,247         526,815           Accounts Payable         172,568         354,247         526,815           Accound Wages and Benefits         4,673,032         523,329         5,196,361           Compensated Absences         567,888         0         567,888           Interfund Payable         0         632         632           Total Liabilities         5,413,488         878,208         6,291,696           Deferred Inflows of Resources:         Property Taxes         18,115,240         790,254         18,905,494           Grants and Other Taxes         0         361,980         361,980         361,980           Total Deferred Inflows of Resources         18,115,240         1,152,234         19,267,474           Fund Balances:         0         1,000         10,000         1,000	Taxes	20,542,599	907,077	21,449,676
Intergovernmental Interfund         15,744         302,903         318,647           Interfund         632         0         632           Total Assets         25,594,406         3,835,738         29,430,144           Liabilities:         Accounts Payable         172,568         354,247         526,815           Accound Wages and Benefits         4,673,032         523,329         5,196,361           Compensated Absences         567,888         0         567,888           Interfund Payable         0         632         632           Total Liabilities         5,413,488         878,208         6,291,696           Deferred Inflows of Resources:         18,115,240         790,254         18,905,494           Grants and Other Taxes         0         361,980         361,980           Total Deferred Inflows of Resources         18,115,240         1,152,234         19,267,474           Fund Balances:         0         10,000         10,000         10,000           Nonspendable         0         1,776,592         1,776,592         1,776,592           Assigned         192,021         26,673         218,694         1,865,688           Total Fund Balances         2,065,678         1,805,296         3,870,974 <td>Accounts</td> <td>78,878</td> <td>273,024</td> <td>351,902</td>	Accounts	78,878	273,024	351,902
Interfund         632         0         632           Total Assets         25,594,406         3,835,738         29,430,144           Liabilities:         Accounts Payable         172,568         354,247         526,815           Accounts Payable         172,568         354,247         526,815           Accounts Payable         4,673,032         523,329         5,196,361           Compensated Absences         567,888         0         567,888           Interfund Payable         0         632         632           Total Liabilities         5,413,488         878,208         6,291,696           Deferred Inflows of Resources:         790,254         18,905,494         361,980           Property Taxes         18,115,240         790,254         18,905,494           Grants and Other Taxes         0         361,980         361,980           Total Deferred Inflows of Resources         18,115,240         1,152,234         19,267,474           Fund Balances:         0         10,000         10,000         10,000           Nonspendable         0         1,776,592         1,776,592         1,776,592           Assigned         192,021         26,673         218,694         1,865,688	Interest	3	0	3
Total Assets       25,594,406       3,835,738       29,430,144         Liabilities:       Accounts Payable       172,568       354,247       526,815         Accrued Wages and Benefits       4,673,032       523,329       5,196,361         Compensated Absences       0       632       632         Interfund Payable       0       632       632         Total Liabilities       5,413,488       878,208       6,291,696         Deferred Inflows of Resources:       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       1,0000       10,000         Nonspendable       0       1,776,592       1,776,592         Assigned       192,021       26,673       218,694         Unassigned (Deficit)       1,873,657       (7,969)       1,865,688         Total Fund Balances       2,065,678       1,805,296       3,870,974	Intergovernmental	15,744	302,903	318,647
Liabilities:       Image: constraint of the second se	Interfund	632	0	632
Liabilities:       Accounts Payable       172,568       354,247       526,815         Accounds Payable       172,568       354,247       526,815         Accound Wages and Benefits       4,673,032       523,329       5,196,361         Compensated Absences       567,888       0       567,888         Interfund Payable       0       632       632         Total Liabilities       5,413,488       878,208       6,291,696         Deferred Inflows of Resources:       790,254       18,905,494         Grants and Other Taxes       18,115,240       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       1,000       10,000       10,000         Nonspendable       0       1,776,592       1,776,592       1,776,592         Assigned       192,021       26,673       218,694       Unassigned (Deficit)       1,873,657       (7,969)       1,865,688         Total Fund Balances       2,065,678       1,805,296       3,870,974				
Accounts Payable       172,568       354,247       526,815         Accounts Payable       4,673,032       523,329       5,196,361         Compensated Absences       567,888       0       632       632         Total Liabilities       5,413,488       878,208       6,291,696         Deferred Inflows of Resources:       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       10,000       10,000       10,000         Restricted       0       1,776,592       1,776,592       1,776,592         Assigned       192,021       26,673       218,694       1,873,657       (7,969)       1,865,688         Total Fund Balances       2,065,678       1,805,296       3,870,974	Total Assets	25,594,406	3,835,738	29,430,144
Accounts Payable       172,568       354,247       526,815         Accounts Payable       4,673,032       523,329       5,196,361         Compensated Absences       567,888       0       632       632         Total Liabilities       5,413,488       878,208       6,291,696         Deferred Inflows of Resources:       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       10,000       10,000       10,000         Restricted       0       1,776,592       1,776,592       1,776,592         Assigned       192,021       26,673       218,694       1,873,657       (7,969)       1,865,688         Total Fund Balances       2,065,678       1,805,296       3,870,974				
Accrued Wages and Benefits       4,673,032       523,329       5,196,361         Compensated Absences       567,888       0       567,888         Interfund Payable       0       632       632         Total Liabilities       5,413,488       878,208       6,291,696         Deferred Inflows of Resources:       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       10,000       10,000         Nonspendable       0       1,776,592       1,776,592         Assigned       192,021       26,673       218,694         Unassigned (Deficit)       1,873,657       (7,969)       1,865,688         Total Fund Balances       2,065,678       1,805,296       3,870,974	Liabilities:			
Compensated Absences         567,888         0         567,888           Interfund Payable         0         632         632           Total Liabilities         5,413,488         878,208         6,291,696           Deferred Inflows of Resources:         790,254         18,905,494           Grants and Other Taxes         18,115,240         790,254         18,905,494           Grants and Other Taxes         18,115,240         1,152,234         19,267,474           Fund Balances:         0         10,000         10,000           Nonspendable         0         1,776,592         1,776,592           Assigned         1,873,657         (7,969)         1,865,688           Total Fund Balances         2,065,678         1,805,296         3,870,974	Accounts Payable	172,568	354,247	526,815
Interfund Payable         0         632         632           Total Liabilities         5,413,488         878,208         6,291,696           Deferred Inflows of Resources:         790,254         18,905,494           Property Taxes         18,115,240         790,254         18,905,494           Grants and Other Taxes         0         361,980         361,980           Total Deferred Inflows of Resources         18,115,240         1,152,234         19,267,474           Fund Balances:         0         10,000         10,000           Nonspendable         0         1,776,592         1,776,592           Assigned         192,021         26,673         218,694           Unassigned (Deficit)         1,873,657         (7,969)         1,865,688           Total Fund Balances         2,065,678         1,805,296         3,870,974	Accrued Wages and Benefits	4,673,032	523,329	5,196,361
Interfund Payable         0         632         632           Total Liabilities         5,413,488         878,208         6,291,696           Deferred Inflows of Resources:         790,254         18,905,494           Property Taxes         18,115,240         790,254         18,905,494           Grants and Other Taxes         0         361,980         361,980           Total Deferred Inflows of Resources         18,115,240         1,152,234         19,267,474           Fund Balances:         0         10,000         10,000           Nonspendable         0         1,776,592         1,776,592           Assigned         192,021         26,673         218,694           Unassigned (Deficit)         1,873,657         (7,969)         1,865,688           Total Fund Balances         2,065,678         1,805,296         3,870,974	Compensated Absences	567,888	0	567,888
Total Liabilities       5,413,488       878,208       6,291,696         Deferred Inflows of Resources:       Property Taxes       18,115,240       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       10,000       10,000         Nonspendable       0       1,776,592       1,776,592         Assigned       192,021       26,673       218,694         Unassigned (Deficit)       1,873,657       (7,969)       1,865,688         Total Fund Balances       2,065,678       1,805,296       3,870,974	•		632	632
Deferred Inflows of Resources:         18,115,240         790,254         18,905,494           Grants and Other Taxes         0         361,980         361,980           Total Deferred Inflows of Resources         18,115,240         1,152,234         19,267,474           Fund Balances:         0         10,000         10,000           Restricted         0         1,776,592         1,776,592           Assigned         192,021         26,673         218,694           Unassigned (Deficit)         1,873,657         (7,969)         1,865,688           Total Fund Balances         2,065,678         1,805,296         3,870,974	· ·			
Deferred Inflows of Resources:         Property Taxes       18,115,240       790,254       18,905,494         Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       10,000       10,000         Nonspendable       0       1,776,592       1,776,592         Assigned       192,021       26,673       218,694         Unassigned (Deficit)       1,873,657       (7,969)       1,865,688         Total Fund Balances       2,065,678       1,805,296       3,870,974	Total Liabilities	5.413.488	878.208	6.291.696
Property Taxes         18,115,240         790,254         18,905,494           Grants and Other Taxes         0         361,980         361,980           Total Deferred Inflows of Resources         18,115,240         1,152,234         19,267,474           Fund Balances:         0         10,000         10,000           Restricted         0         1,776,592         1,776,592           Assigned         192,021         26,673         218,694           Unassigned (Deficit)         1,873,657         (7,969)         1,865,688           Total Fund Balances         2,065,678         1,805,296         3,870,974		_, _,		
Property Taxes         18,115,240         790,254         18,905,494           Grants and Other Taxes         0         361,980         361,980           Total Deferred Inflows of Resources         18,115,240         1,152,234         19,267,474           Fund Balances:         0         10,000         10,000           Restricted         0         1,776,592         1,776,592           Assigned         192,021         26,673         218,694           Unassigned (Deficit)         1,873,657         (7,969)         1,865,688           Total Fund Balances         2,065,678         1,805,296         3,870,974	Deferred Inflows of Resources:			
Grants and Other Taxes       0       361,980       361,980         Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       10,000       10,000         Nonspendable       0       1,776,592       1,776,592         Assigned       192,021       26,673       218,694         Unassigned (Deficit)       1,873,657       (7,969)       1,865,688         Total Fund Balances       2,065,678       1,805,296       3,870,974		18.115.240	790.254	18.905.494
Total Deferred Inflows of Resources       18,115,240       1,152,234       19,267,474         Fund Balances:       0       10,000       10,000         Nonspendable       0       1,776,592       1,776,592         Assigned       192,021       26,673       218,694         Unassigned (Deficit)       1,873,657       (7,969)       1,865,688         Total Fund Balances       2,065,678       1,805,296       3,870,974				
Fund Balances:       0       10,000       10,000         Restricted       0       1,776,592       1,776,592         Assigned       192,021       26,673       218,694         Unassigned (Deficit)       1,873,657       (7,969)       1,865,688         Total Fund Balances       2,065,678       1,805,296       3,870,974				
Fund Balances:       0       10,000       10,000         Restricted       0       1,776,592       1,776,592         Assigned       192,021       26,673       218,694         Unassigned (Deficit)       1,873,657       (7,969)       1,865,688         Total Fund Balances       2,065,678       1,805,296       3,870,974	Total Deferred Inflows of Resources	18.115.240	1.152.234	19.267.474
Nonspendable         0         10,000         10,000           Restricted         0         1,776,592         1,776,592           Assigned         192,021         26,673         218,694           Unassigned (Deficit)         1,873,657         (7,969)         1,865,688           Total Fund Balances         2,065,678         1,805,296         3,870,974		_, _, _	, - , -	
Nonspendable         0         10,000         10,000           Restricted         0         1,776,592         1,776,592           Assigned         192,021         26,673         218,694           Unassigned (Deficit)         1,873,657         (7,969)         1,865,688           Total Fund Balances         2,065,678         1,805,296         3,870,974	Fund Balances:			
Restricted01,776,5921,776,592Assigned192,02126,673218,694Unassigned (Deficit)1,873,657(7,969)1,865,688Total Fund Balances2,065,6781,805,2963,870,974		0	10.000	10.000
Assigned         192,021         26,673         218,694           Unassigned (Deficit)         1,873,657         (7,969)         1,865,688           Total Fund Balances         2,065,678         1,805,296         3,870,974				
Unassigned (Deficit)         1,873,657         (7,969)         1,865,688           Total Fund Balances         2,065,678         1,805,296         3,870,974		-		
Total Fund Balances         2,065,678         1,805,296         3,870,974	5	,	,	,
		1,075,057	(7,309)	1,003,000
	Total Fund Balances	2 065 678	1 805 206	3 870 974
Total Liabilities, Deferred Inflows and Fund Balances \$25,594,406 \$3,835,738 \$29,430,144		2,003,078	1,003,290	5,070,574
I otal Liabilities, Deterred Inflows and Fund Balances \$25,594,406 \$3,835,738 \$29,430,144	Tablitic Defensed of an and Franks	625 504 40C	¢2,025,720	620 420 444
	Total Liabilities, Deferred Inflows and Fund Balances	\$25,594,406	\$3,835,738	\$29,430,144

Total Governmental Fund Balance		\$3,870,974
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Capital assets used in the operation of Governmental Funds		10,888,784
Other long-term assets are not available to pay for current- period expenditures and, therefore, are unavailable in the funds.		
Delinquent Property Taxes Intergovernmental Other Receivables	1,955,311 161,980 200,000	
		2,317,291
An internal service fund is used by management to charge back costs to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.		
Internal Service Net Position		1,796,679
Some liabilities reported in the statement of net position do not require the use of current financial resources and, therefore, are not reported as liabilities in governmental funds.		
Compensated Absences		(2,677,413)
Deferred outflows and inflows or resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.		
Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions	4,226,244 (10,044,433)	
		(5,818,189)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Net Pension Liability Other Amounts	(55,437,082) (252,888)	
	-	(55,689,970)
Net Position of Governmental Activities	_	(\$45,311,844)
period and, therefore, are not reported in the funds. Net Pension Liability Other Amounts		

_	General	Other Governmental Funds	Total Governmental Funds
Revenues:	¢10 201 CO0	¢045 770	620 427 270
Property and Other Taxes	\$19,291,609	\$845,770	\$20,137,379
Tuition and Fees	1,387,475	0	1,387,475
Investment Earnings	0	8,975	8,975
Intergovernmental	24,210,498	6,625,268	30,835,766
Extracurricular Activities	27,818	161,513	189,331
Charges for Services	7,308	137,992	145,300
Revenue in Lieu of Taxes	40,599	620	41,219
Gifts and Donations	0	200,000	200,000
Other Revenues	908,191	141,026	1,049,217
Total Revenues	45,873,498	8,121,164	53,994,662
Expenditures:			
Current:			
Instruction:			
Regular	21,275,197	846,092	22,121,289
Special	6,161,730	2,221,355	8,383,085
Vocational	1,417,887	38,022	1,455,909
Adult/Continuing	613,557	306,363	919,920
Support Services:	,	,	,
Pupil	2,047,701	251,639	2,299,340
Instructional Staff	1,373,628	640,429	2,014,057
General Administration	194,630	0 10, 129	194,630
School Administration	3,128,991	181,293	3,310,284
Fiscal	712,684	17,314	729,998
Business	126,668	12,180	138,848
Operations and Maintenance	3,109,497	45,953	3,155,450
Pupil Transportation	1,447,085	202,253	1,649,338
Central	351,643	32,328	383,971
Operation of Non-Instructional Services	190,512	2,568,563	2,759,075
Extracurricular Activities	851,084	315,503	1,166,587
Capital Outlay	0	548,266	548,266
Debt Service:		,	,
Principal Retirement	136,731	0	136,731
Interest and Fiscal Charges	24,129	0	24,129
Total Expenditures	43,163,354	8,227,553	51,390,907
Excess of Revenues Over (Under) Expenditures	2,710,144	(106,389)	2,603,755
Other Financing Sources (Uses):			
Proceeds from Sale of Capital Assets	4,472	0	4,472
Transfers In	40,000	0	40,000
Transfers (Out)	40,000	(40,000)	(40,000)
	0	(40,000)	(40,000)
Total Other Financing Sources (Uses)	44,472	(40,000)	4,472
Net Change in Fund Balance	2,754,616	(146,389)	2,608,227
Fund Balance - Beginning of Year	(688,938)	1,951,685	1,262,747
Fund Balance - End of Year	\$2,065,678	\$1,805,296	\$3,870,974

Sandusky City School District Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2015		
Net Change in Fund Balance - Total Governmental Funds		\$2,608,227
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital asset additions as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of the difference between capital asset additions and depreciation in the current period.		
Capital assets used in governmental activities	697,241	
Depreciation Expense	(582,200)	115,041
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. The amount of the proceeds must be removed and the gain or loss on the disposal of capital assets must be recognized. This is the amount of the difference between the proceeds and the gain or loss.		(186,327)
Governmental funds report district pension contributions as expenditures. However in the Statement of Activites, the cost of pension benefits earned net of employee contributions is reported as pension expense.		
District pension contributions Cost of benefits earned net of employee contributions	3,702,947 (2,678,695)	1 024 252
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		1,024,252
Delinquent Property Taxes Intergovernmental Other	(176,949) 67,418 100,000	
-		(9,531)
Repayment of capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term		
liabilities in the statement of net position.		136,731
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated Absences		205,555
The internal service fund used by management to charge back costs to individual funds is not reported in the entity-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.		
Change in Net Position - Internal Service Funds		1,111,765
Change in Net Position of Governmental Activities		\$5,005,713
See accompanying notes to the basic financial statements		

	Governmental Activities- Internal Service Fund
Assets:	
Equity in Pooled Cash and Investments Receivables (Net):	\$2,370,497
Accounts	296
Total Assets	2,370,793
Liabilities: Current Liabilities:	
Accounts Payable	1,880
Claims Payable	572,234
Total Liabilities	574,114
Net Position: Unrestricted	1,796,679
Total Net Position	\$1,796,679

	Governmental
	Activities-
	Internal Service
	Fund
Operating Revenues:	
Charges for Services	\$5,799,971
0	
Total Operating Revenues	5,799,971
Total Operating Revenues	5,755,571
Operating Expenses:	
Contactual Services	4,124,552
Materials and Supplies	5,387
Other	560,129
Total Operating European	4 600 069
Total Operating Expenses	4,690,068
Operating Income (Loss)	1,109,903
Non-Operating Revenues:	
Interest	1,862
Total Non-Operating Revenues	1,862
Total Non Operating Revenues	1,002
	4 4 4 4 7 6 5
Change in Net Position	1,111,765
Net Position - Beginning of Year	684,914
Net Position - End of Year	\$1,796,679
	, ,,

	Governmental
	Activities-
	Internal Service
	Fund
Cash Flows from Operating Activities:	
Cash Received from Customers	\$5,799,675
Cash Payments to Suppliers	(5,387)
Cash Payments for Claims	(4,568,162)
Cash Payments for Other Disbursements	(558,249)
cush ruyments for other Disbursements	(330,243)
Net Cash Provided (Used) by Operating Activities	667,877
Cash Flows from Investing Activities:	
Interest	1,862
Net Cash Provided (Used) by Cash Flows from	
Investing Activities	1,862
Net Increase (Decrease) in Cash and Cash Equivalents	669,739
Cash and Cash Equivalents - Beginning of Year	1,700,758
Cash and Cash Equivalents - End of Year	2,370,497
···· · · · · · · · · · · · · · · · · ·	// -
Reconciliation of Operating Income (Loss) to	
Net Cash Provided (Used) by Operating Activities	
Operating Income (Loss)	1,109,903
Changes in Assets & Liabilities:	
(Increase) Decrease in Receivables	(296)
Increase (Decrease) in Payables	(8,964)
Increase (Decrease) in Claims Payables	(432,766)
· ·	
Net Cash Provided (Used) by Operating Activities	\$667,877

	Private Purpose	
	Trust	Agency
Assets:		
Equity in Pooled Cash and Investments	\$8,401,273	\$117,204
Receivables (Net):		
Taxes	0	697,851
Accounts	0	505
Interest	16,991	0
Total Assets	8,418,264	815,560
Liabilities:		
Accounts Payable	0	475
Other Liabilities	0	815,085
Total Liabilities	0	\$815,560
Net Position:		
Held in Trust	8,418,264	
Total Net Position	\$8,418,264	

	Private Purpose Trust
Additions:	
Donations	\$68,652
Investment Earnings	82,032
Other	34,166
Total Additions	184,850
Deductions:	
Scholarships	167,995
Total Deductions	167,995
Change in Net Position	16,855
Net Position - Beginning of Year	8,401,409
Net Position - End of Year	\$8,418,264

#### Note 1 - Description of the School District

The Sandusky City School District (the "District") is located in northern Erie County and is within the corporate boundaries of the City of Sandusky, which lies on the shores of Sandusky Bay and Lake Erie. The District serves an area of approximately 15 square miles.

The District is organized under Sections 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws, there is no authority for a school district to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four-year terms.

The District ranks as the 128<sup>th</sup> largest by total enrollment among the 612 public school districts in the State. It currently operates 2 pre K-6 elementary schools, 3 K-6 elementary schools, 1 middle school and 1 comprehensive high school. The District employs 162 non-certified employees, 259 certified employees, 5 full-time adult education instructors and 28 administrators, to provide services to approximately 3,366 students in grades pre-K through 12, 164 adult education students and various community groups.

#### Note 2 - Summary of Significant Accounting Policies

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

#### **Reporting Entity**

The reporting entity has been defined in accordance with the appropriate GASB Statement. The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary governments financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

The following organizations are described due to their relationship to the District:

#### Jointly Governed Organization

<u>Northern Ohio Educational Computer Association (NOECA)</u> – The District participated in NOECA, a computer consortium. NOECA is an association of 49 public school districts formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The NOECA Board of Directors consists of representatives from each county in which participating school districts are located, the chairman of each of the operating committees and a representative from the fiscal agent. The District paid \$2,100 to NOECA in fiscal year 2015 for services provided. Financial information can be obtained from Betty Rando who serves as Director, 219 Howard Drive, Sandusky, Ohio 44870.

#### **Related Organization**

<u>Sandusky Public Library</u> – The Sandusky Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the District for operational subsidies. Although the District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Sandusky Public Library at 114 W. Adams Street, Sandusky, Ohio 44870.

#### Public Entity Risk Pool

<u>Workers' Compensation</u> – The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP) was established through the Ohio Association of School Business Officials (OASBO) as a group purchasing pool.

The Executive Director of the OASBO, or his designee, serves as coordinator of the GRP. Each year, the participating school district pays an enrollment fee to the GRP to cover the costs of administering the program.

#### Fund Accounting

The District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

#### **Governmental Funds**

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference

between governmental fund assets and liabilities is reported as fund balance. The following is the District's only major governmental fund:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities; and (c) for grants and other resources whose use is restricted to a particular purpose.

#### **Proprietary Funds**

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. The District has no enterprise funds. The following is a description of the District's internal service fund:

<u>Internal Service Fund</u> - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the district, or to other governments, on a cost-reimbursement basis. The internal service fund of the District accounts for a self-insurance program which provides medical, dental and vision benefits to employees.

#### **Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into two classifications: private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District has two trust funds; a private purpose trust fund which accounts for scholarship programs for students and an endowment fund. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The agency funds are used to account for student activities and for the fiscal agent activity of the Sandusky Public Library.

#### **Basis of Presentation**

<u>Government-wide Financial Statements</u> - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. Interfund services provided and used are not eliminated in the process of consolidation.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements, but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

The proprietary fund type is accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of the proprietary fund are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service fund is charges for services. Operating expenses for the internal service fund include claims and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Private-purpose trust funds are reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

#### **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting on the fund financial statements. Proprietary and fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Nonexchange Transactions</u> – Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the

exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Deferred Outflows / Inflows of Resources</u> - In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. The deferred outflows of resources related to pension are reported on the government-wide statement of net position, see Note 12 for explanation.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, grants and other taxes, and pension. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2015, but which were levied to finance year 2016 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Deferred inflows of resources related to pension are reported on the government-wide statement of net position, see Note 12 for explanation.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### **Equity in Pooled Cash and Investments**

To improve cash management, cash received by the District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

During fiscal year 2015, investments were limited to shares of common stock, corporate bonds, money market funds, and negotiable Certificates of Deposit (CDs).

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements and non-negotiable certificates of deposit, are reported at cost.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2015 amounted to \$0, \$8,975 credited to other governmental funds.

While common stock is not an allowable investment according to Ohio Statute, the District has been endowed with gifts of stock to its private-purpose trust fund. No public funds were used to acquire the stock. At the time the common stock was endowed to the District its value was \$3,993,105. The amount of common stock available for expenditure is reported in net position available in trust for scholarships on the statement of fiduciary net position. A committee has been created to authorize the spending of the investment income.

For presentation on the financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

#### **Capital Assets**

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives (with an estimated 10% salvage value):

Description	Estimates Lives
Land Improvements	20 years
Buildings & Improvements	25 - 50 years
Furniture & Equipment	5 - 20 years
Vehicles	6 - 10 years

#### **Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities column on the Statement of Net Position.

As a general rule the effect of interfund (internal) activity has been eliminated from the governmentwide statement of activities. The interfund services provided and used are not eliminated in the process of consolidation.

#### **Compensated Absences**

Compensated absences of the District consist of vacation leave and sick liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16 "<u>Accounting for Compensated Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off <u>or</u> other means, such as cash payment at termination or retirement. A liability for Certified staff sick leave is based on a policy whereby an employee who was hired prior to July 1, 1989 is compensated upon retirement for the greater of (1) sixty five (65) days of sick leave pay regardless of the employee's sick leave balance, or (2) 25% of accrued but unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave over 300 days. Employees hired on or after July 1, 1989 are eligible for sick leave pay only as in (2) above. A liability for Classified staff sick leave is based on a policy whereby 25% of accrued but unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave over 300 days is compensated. This liability exists for employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future and is reported as a component of "future retirement obligation" in the basic financial statements.

The District has entered into a First Opportunity Retirement Incentive (FORI) whereby, upon election, a Classified employee reaching their first year of retirement eligibility (with a minimum age of 60 years or 30 or more years of service with a minimum of five (5) years in district employment) is entitled to receive an additional 30 days of sick leave pay or 12% of their unused sick leave balance, whichever is

greater. A Certified employee reaching their first year of retirement eligibility (with a minimum age of 65 years or 30 or more years of service with a minimum of five (5) years in district employment) is entitled to receive an additional 30 days of sick leave pay or 12% of their unused sick leave balance, whichever is greater. The corresponding liability for the FORI has been recorded for employees who have elected to retire under the terms of the FORI and is reported as a component of "future retirement obligation" in the governmental fund balance sheet and as a component of long-term liabilities in the statement of net position. Amounts for FORI represent liabilities at June 30, 2015 on the fund financial statements.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2015 and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

## Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

## Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the internal service fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, and future retirement obligations that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Capital leases and contractually required pension obligations are recognized as a liability in the fund financial statements when due.

## Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions,* the District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The following categories are used:

Nonspendable – resources that are not in spendable form (inventory) or have legal or contractual requirements to maintain the balance intact.

Restricted – resources that have external purpose restraints imposed on them by providers, such as creditors, grantors, or other regulators.

Committed – resources that can be used only for the specific purposes imposed by a formal action (board resolution) of the District's Board of Education. The Board of Education is the highest level of decision making authority for the District. Those committed resources cannot be used for any other purpose unless the District's Board of Education removes or changes the specified use by taking the same type of action (board resolution) it employed to previously commit those resources.

Assigned – resources intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In the general fund, assigned amounts are intended to be used for specific purposes as approved through the District's formal purchase order procedure by the Superintendent and the Treasurer. The adoption of the board appropriation resolution is the established policy, which gives the authorization to assign resources for a specific purpose.

Unassigned – residual fund balance within the General Fund that is not restricted, committed, or assigned. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from incurred expenses for specific purposes exceeding amounts which had been restricted, committed or assigned for said purposes.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## **Net Position**

Net position represents the difference between assets, deferred outflows of resources, and liabilities, deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes represents the amount restricted for auxiliary service funds established to support District programs.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Of the District's \$2,130,209 in restricted net position, none were restricted by enabling legislation.

## **Parochial Schools**

Within the District boundaries, St. Mary's, Saints Peter and Paul and Holy Angels Elementary Schools and St. Mary's Central Catholic High School are operated through the Toledo Catholic Diocese. Current State

legislation provides funding to these parochial schools. These monies are received and disbursed on behalf of the parochial schools by the Treasurer of the District, as directed by the parochial school. These activities are reported as a governmental activity of the District.

#### Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the District, these revenues are charges for services for self-insurance programs. Operating expenses are claims and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating.

#### Note 3 - Accountability

Fund balances at June 30, 2015 included the following individual fund deficits:

Fund	Deficit
Other Governmental Funds:	
Public School Preschool	\$2,024
Title VI B	5,945

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

## Note 4 – Equity in Pooled Cash and Investments

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts. Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

## **Deposits with Financial Institutions**

As of June 30, 2015, \$13,027,425 of the District's bank balance of \$13,532,800 was exposed to custodial

credit risk as discussed below, while \$505,375 was covered by FDIC.

#### Investments

As of June 30, 2015, the District had the following investments and maturities:

	Fair Value	Weighted Average Maturity (Years)
Negotiable CDs	\$687,879	1.04
Money Market Funds	16	0.00
Stock	4,102,085	0.00
	\$4,789,980	
Portfolio Weighted Average Maturity		0.15

*Interest Rate Risk:* The Ohio Revised Code general limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The District's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

*Custodial Credit Risk*: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

*Credit Risk:* The District's stocks were rated ranging from AA- to D, Aa3 to C and AA to C by Standard & Poor's, Moody's Investor Services and Fitch Ratings, respectively. The District's corporate bonds were rated BB- and CCC by Moody's Investor Services and were rated Ba2 and Ca by Standard & Poor's.

Money Market Funds and negotiable CD's were not rated. The District has no investment policy that would further limit its investment choices.

*Concentration of Credit Risk:* The District's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of each investment type held by the District at June 30, 2015:

	Fair Value	% of Total
Negotiable CDs	\$687,879	14.36%
Money Market Funds	16	< 00.01%
Stock	4,102,085	85.64%
	\$4,789,980	100.00%

#### Note 5 - Interfund Transactions

Interfund transactions at June 30, 2015, consisted of the following transfers in and transfers out, and interfund payables and receivables:

	Transfers		Interf	und
	In	Out	Receivable	Payable
General Fund	\$40,000	\$0	\$632	\$0
Other Governmental Funds	0	40,000	0	632
Total All Funds	\$40,000	\$40,000	\$632	\$632

Interfund balance/transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budget authorizations; to segregate and to return money to the fund from which it was originally provided once a project is completed.

#### Note 6 - Property Taxes

Real property taxes collected in 2015 were levied after April 1, 2014 on the assessed values as of January 1, 2014, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. A re-evaluation of real property is required to be completed no less than every six years, with a statistical update ever third year. The most recent re-evaluation was completed in 2014.

Public utility personal property taxes received in calendar year 2015 were levied after April 1, 2014, on the value as of December 31, 2013. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

Real property taxes are payable annually or semi-annually. In 2015, if paid annually, payment was due by January 20th. If paid semi-annually, the first payment (at least 1/2 amount billed) was due January 20th with the remainder due on June 20th.

The County Auditor remits portions of the taxes collected to all taxing districts with periodic settlements of real and public utility property taxes in February and August. The District records billed but uncollected property taxes as receivables at their estimated net realizable value.

On a full-accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, personal property and public utility taxes which became measurable at June 30, 2015. Delinquent property taxes collected within 60 days are included as a receivable and tax revenue as of June 30, 2015 on the fund statements. The entire amount of delinquent taxes receivable is recognized as a revenue on the government-wide financial statements. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is available to finance current year operations. The receivable is, therefore, offset by a credit to deferred inflows of resources for that

portion not intended to finance current year operations. The amount available as an advance at June 30, 2015, was \$2,427,359 for General Fund and \$116,823 for Other Governmental Funds and is recognized as revenue.

The assessed values upon which the fiscal year 2015 taxes were collected are:

	Amount
Agricultural/Residential and Other Real Estate	\$442,355,190
Public Utility Personal	17,826,120
Total	\$460,181,310

#### Note 7 – Receivables

Receivables at June 30, 2015 consisted of taxes, accounts (billings for user charged services and student fees), interest, intergovernmental grants and entitlements, and interfund are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds, with the possible exception of accounts receivable related to the District's adult education services.

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

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## Note 8 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2015, was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental Activities				
Capital Assets, not being depreciated:				
Land	\$2,639,184	\$0	\$0	\$2,639,184
Capital Assets, being depreciated:				
Land Improvements	372,158	0	0	372,158
Buildings & Improvements	15,638,547	48,550	0	15,687,097
Furniture & Equipment	2,977,766	438,534	396,926	3,019,374
Vehicles	2,447,876	210,157	107,943	2,550,090
Totals at Historical Cost	24,075,531	697,241	504,869	24,267,903
Less Accumulated Depreciation:				
Land Improvements	155,449	14,824	0	170,273
Buildings & Improvements	9,435,460	276,595	0	9,712,055
Furniture & Equipment	2,005,669	145,239	221,393	1,929,515
Vehicles	1,518,883	145,542	97,149	1,567,276
Total Accumulated Depreciation	13,115,461	582,200	318,542	13,379,119
Governmental Activities Capital Assets, Net	\$10,960,070	\$115,041	\$186,327	\$10,888,784

Depreciation expense was charged to governmental functions as follows

Instruction:	
Regular	\$311,965
Special	9,964
Vocational	7,333
Adult	649
Support Services:	
School Administration	15,370
Fiscal	540
Operations and Maintenance	35,363
Pupil Transportation	122,870
Central	44,792
Operation of Non-Instructional Services	20,567
Extracurricular Activities	12,787
Total Depreciation Expense	\$582,200

## Note 9 - Capital Leases - Lessee Disclosure

At various times, the District entered into capitalized leases for copiers. These lease agreements meet the criteria of capital lease. A capital lease generally is an agreement which transfers the benefits and

risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

Capital assets consisting of equipment have been capitalized in the amount of \$793,500. These amounts represent the present value of the minimum lease payments at the time of acquisition. Principal payments in fiscal year 2015 totaled \$136,731 paid by the general fund.

The following is a schedule of the future long-term minimum lease payments required under capital lease and the present value of the future minimum lease payments as of June 30, 2015:

Fiscal Year	
Ending June 30	Payment
2016	\$159,960
2017	137,555
Total Minimum Lease Payments	\$297,515
Amount Representing Interest	(44,627)
Present Value of Minimum Lease Payments	\$252 <i>,</i> 888

#### Note 10 - Long-Term Obligations

The changes in the District's long-term obligations during the year consist of the following:

Governmental Activities:	Restated Beginning Balance	Issued	Retired	Ending Balance	Due In One Year
Net Pension Liability:					
STRS	\$54,783,081	\$0	\$8,668,813	\$46,114,268	\$0
SERS	10,957,722	0	1,634,908	9,322,814	0
Total Net Pension Liability	65,740,803	0	10,303,721	55,437,082	0
Capital Leases	389,619	0	136,731	252,888	135,966
Total Long Term Debt	389,619	0	136,731	252,888	135,966
Compensated Absences	3,606,083	746,750	1,107,532	3,245,301	916,158
Total Governmental Activities	\$69,736,505	\$746,750	\$11,547,984	\$58,935,271	\$1,052,124

Net Pension Liability related to employee compensation will be paid form the fund benefitting from their service and capital lease payments will be paid from the general fund.

Compensated absences and the future retirement obligation will be paid from the fund from which the employee is paid. The payments will be made from the general fund and various other governmental funds.

#### Note 11 - Risk Management

#### Comprehensive

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During fiscal year 2015, the District has contracted with Ohio Casualty Insurance Company to provide insurance coverage in the amounts below.

Limits of Coverage	Coverage	Deductible
General Liability		
Each Occurrence	\$1,000,000	\$2,500
Aggregate	2,000,000	0
Fleet: Comprehensive/Collision	1,000,000	1,000
comprehensive/comsion	1,000,000	1,000
Umbrella Liability and Fleet	3,000,000	10,000
Buildings and Contents	107,470,878	10,000

Settled claims have not exceeded this commercial coverage in any of the past three years. General liability aggregate decreased from \$3 million to \$2 million, which represents a 33% decrease in coverage from the prior year.

## **Health Benefits**

The District has established a risk management fund (an internal service fund) to account for and finance its uninsured risks of loss. Under this program, the risk management fund provides coverage for up to a maximum of \$175,000 for each health benefits claim. The District purchases commercial insurance for claims in excess of coverage provided by the fund and for all other risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

All funds of the District participate in the program and make payments to the Risk Management Fund based on actuarial estimates of the amounts needed to pay claims and actual amounts needed to pay fixed costs (premiums for stop-loss coverage and medical conversion and administrative fees and services).

The claims liability of \$572,234 reported in the basic financial statements at June 30, 2015, is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "<u>Accounting and Financial Reporting for Risk Financing and Related Insurance Issues</u>", as amended by GASB Statement No. 30, "<u>Risk Financing Omnibus</u>", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. The claims liability is expected to be paid in the next fiscal year. Changes in claims activity for the current and previous two fiscal years are as follows:

	Beginning	Current Year	Claims	Balance
	Balance	Claims	Payments	End of Year
2015	\$1,005,000	\$3,691,786	\$4,124,552	\$572,234
2014	495,000	6,157,701	5,647,701	1,005,000

#### Workers' Compensation Rating Program

The District participates in the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP), a public entity risk pool (Note 2). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. Participants in the GRP are placed on tiers according to their loss history. Participants with low loss histories are rewarded with greater savings than participants with higher loss histories. Each participant pays its workers' compensation premium to the state based on the rate for its GRP tier rather than its individual rate. Participation in the GRP is limited to school districts than can meet the GRP's selection criteria. The firm of Sheakley UniService, Inc. provides administrative, cost control, assistance with safety programs, and actuarial services to the GRP.

#### Note 12 - Defined Benefit Pension Plans

#### **Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in accrued wages and benefits on both the accrual and modified accrual bases of accounting.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description – District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2015, the allocation to pension, death benefits, and Medicare B was 13.18 percent. The remaining 0.82 percent of the 14 percent employer contribution rate was allocated to the Health Care Fund.

The District's contractually required contribution to SERS was \$898,224 for fiscal year 2015. Of this amount \$170,663 is reported as accrued wages and benefits.

## Plan Description - State Teachers Retirement System (STRS)

Plan Description – District licensed teachers and other faculty members participate in STRS Ohio, a costsharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <u>www.strsoh.org</u>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five years of service on August 1, 2026.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who

become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory maximum employee contribution rate was increased one percent July 1, 2014, and will be increased one percent each year until it reaches 14 percent on July 1, 2016. For the fiscal year ended June 30, 2015, plan members were required to contribute 12 percent of their annual covered salary. The District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2015 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$2,804,724 for fiscal year 2015. Of this amount \$465,520 is reported as accrued wages and benefits.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportionate Share of the Net			
Pension Liability	\$9,322,814	\$46,114,268	\$55,437,082
Proportion of the Net Pension			
Liability	0.18421100%	0.18958761%	
Pension Expense	548,258	2,130,437	2,678,695

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At June 30, 2015, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience District contributions subsequent to the	\$79,347	\$443,950	\$523,297
measurement date	898,223	2,804,724	3,702,947
Total Deferred Outflows of Resources	\$977,570	\$3,248,674	\$4,226,244
<b>Deferred Inflows of Resources</b> Net difference between projected and	4		
actual earnings on pension plan investments	\$1,513,119	\$8,531,314	\$10,044,433

\$3,702,947 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
		_	
2016	(\$358,443)	(\$2,021,841)	(\$2,380,284)
2017	(358,443)	(2,021,841)	(2,380,284)
2018	(358,443)	(2,021,841)	(2,380,284)
2019	(358,443)	(2,021,841)	(2,380,284)
Total	(\$1,433,772)	(\$8,087,364)	(\$9,521,136)

## **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2014, are presented below:

Wage Inflation	3.25 percent
Future Salary Increases, including inflation	4.00 percent to 22 percent
COLA or Ad Hoc COLA	3 percent
Investment Rate of Return	7.75 percent net of investments expense, including inflation
Actuarial Cost Method	Entry Age Normal

For post-retirement mortality, the table used in evaluating allowances to be paid is the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables are used for the period after disability retirement.

The most recent experience study was completed June 30, 2010.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return	
Cash	1.00 %	0.00 %	
US Stocks	22.50	5.00	
Non-US Stocks	22.50	5.50	
Fixed Income	19.00	1.50	
Private Equity	10.00	10.00	
Real Assets	10.00	5.00	
Multi-Asset Strategies	15.00	7.50	
Total	100.00 %		

**Discount Rate** The total pension liability was calculated using the discount rate of 7.75 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.75 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.75 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.75 percent), or one percentage point higher (8.75 percent) than the current rate.

	Current		
	1% Decrease Discount Rate 1% Increas		
	(6.75%)	(7.75%)	(8.75%)
District's proportionate share			
of the net pension liability	\$13,300,885	\$9,322,814	\$5,976,912

## **Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75 percent
Projected salary increases	2.75 percent at age 70 to 12.25 percent at age 20
Investment Rate of Return	7.75 percent, net of investment expenses
Cost-of-Living Adjustments	2 percent simple applied as follows: for members retiring before
(COLA)	August 1, 2013, 2 percent per year; for members retiring August 1, 2013,
	or later, 2 percent COLA paid on fifth anniversary of retirement date.

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2014, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each

major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic Equity	31.00 %	8.00 %
International Equity	26.00	7.85
Alternatives	14.00	8.00
Fixed Income	18.00	3.75
Real Estate	10.00	6.75
Liquidity Reserves	1.00	3.00
Total	100.00 %	

**Discount Rate** The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2014. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2014. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2014.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.75%)	(7.75%)	(8.75%)
District's proportionate share			
of the net pension liability	\$66,017,602	\$46,114,268	\$29,282,745

## Note 13 - Post Employment Benefits

#### School Employees Retirement System

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 45 purposes, this plan is considered a cost-sharing, multiple-employer, defined benefit other postemployment benefit (OPEB) plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans as well as a prescription drug program. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Health care is financed through a combination of employer contributions and retiree premiums, copays and deductibles on covered health care expenses, investment returns, and any funds received as a result of SERS' participation in Medicare programs. Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required basic benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. For fiscal year 2015, 0.82 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. For fiscal year 2015, this amount was \$20,450. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2015, the District's surcharge obligation was \$95,811.

The District's contributions for health care for the fiscal years ended June 30, 2015, 2014, and 2013 were \$148,421, \$9,259, and \$10,118, respectively. For fiscal year 2015, 81 percent has been contributed, with the balance being reported as accrued wages and benefits. The full amount has been contributed for fiscal years 2014 and 2013.

#### State Teachers Retirement System

Plan Description – The District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS.

# Sandusky City School District, Ohio Notes to the Basic Financial Statements For The Fiscal Year Ended June 30, 2015

Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2015, STRS did not allocate any employer contributions to post-employment health care. The District's contributions for health care for the fiscal years ended June 30, 2015, 2014, and 2013 were \$0, \$191,539, and \$194,573 respectively. The full amount has been contributed for fiscal years 2015, 2014 and 2013.

#### Note 14 – Contingencies

## **Foundation Funding**

District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Effective for the 2014-2015 school year, traditional school districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the school district, which can extend past the fiscal year end. As of the date of this report, ODE has not finalized the impact of enrollment adjustments to the June 30, 2015 Foundation funding for the District; therefore, the financial statement impact is not determinable at this time. ODE and management believe this will result in either a receivable to or liability of the District.

#### Grants

The District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements, and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2015, if applicable, cannot be determined at this time.

## Litigation

The District is not currently a party to any legal proceedings.

#### Note 15 - Statutory Reserves

The District is required by State law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2015, the reserve activity was as follows:

	Capital	
	Acquisition	
Set Aside Reserve Balance as of June 30, 2014	\$0	
Current Year Set Aside Requirements	532,965	
Qualified Disbursements	(1,092,565)	
Set Aside Reserve Balance as of June 30, 2015	(\$559,600)	
Restricted Cash as of June 30, 2015	\$0	

Although the District had offsets and qualifying disbursements during the year that reduced the setaside amounts below zero for the capital acquisition reserve, this extra amount may not be used to reduce the set-aside requirement for future years. The negative amount is therefore not presented as being carried forward to the next fiscal year.

#### Note 16 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

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# Sandusky City School District, Ohio Notes to the Basic Financial Statements For The Fiscal Year Ended June 30, 2015

Fund Balances	General	Other Governmental Funds	Total
Nonspendable:			
Perpetual Care	\$0	\$10,000	\$10,000
Total Nonspendable	0	10,000	10,000
Restricted for:			
Improving Teacher Quality	0	4,502	4,502
Other Grants	0	159,272	159,272
Special Trust	0	159,992	159,992
District Managed Student Activity	0	87,507	87,507
Title I School Improvement	0	31,807	31,807
Education Foundation	0	88,689	88,689
Able/Job Grant	0	10,007	10,007
Auxiliary Services	0	56,589	56,589
EHA Preschool Grant	0	1,382	1,382
Adult Basic Education	0	12,763	12,763
Title I	0	12,885	12,885
Food Service	0	204,743	204,743
Debt Service	0	11,895	11,895
Permanent Improvement	0	760,072	760,072
Permanent	0	142,441	142,441
Straight A	0	32,046	32,046
Total Restricted	0	1,776,592	1,776,592
Assigned to:			
Public Schools	69,871	0	69,871
Replacement	0	26,673	26,673
Encumbrances	122,150	0	122,150
Total Assigned	192,021	26,673	218,694
Unassigned (Deficit)	1,873,657	(7,969)	1,865,688
Total Fund Balance	\$2,065,678	\$1,805,296	\$3,870,974

Encumbrances (assigned) will be used for instruction, support services and capital improvements throughout the District.

#### Note 17 – Construction and other Commitments

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

Description	Remaining <u>Commitment</u>
General	\$292,774
Other Governmental - Permanent Improvement	616,578
All Other Governmental	317,096

#### Note 18 – Change in Accounting Principle and Restatement of Net Position

The District adopted the provisions of GASB Statement Number 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27 and GASB Statement Number 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement Number 68. GASB Statement Number 68 establishes standards for measuring and recognizing liabilities, deferred outflows of resources, and deferred inflows of resources, and expense/expenditures. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2014 and have been implemented by the District. GASB Statement Number 71 amends paragraph 137 of Statement 68 to require that, at transition, a government recognize a beginning deferred outflow of resources of its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability. Statement 68, as amended, continues to require that beginning balances for other deferred outflows of resources and deferred inflows of resources related to pensions be reported at transition only if it is practical to determine all such amounts. The provisions of this Statement are required to be applied simultaneously with the provisions of Statement 68.

For fiscal year 2015, the implementation of this pronouncements had the following effect on net position as reported June 30, 2014:

Net position June 30, 2014	\$11,961,966
Adjustments:	
Net Pension Liability	(65,740,803)
Deferred Outflow - Payments Subsequent to Measurement Date	3,461,280
Restated Net Position June 30, 2014	(\$50,317,557)

Other than employer contributions subsequent to the measurement date, the District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### Sandusky City School District Required Supplementary Information Schedule of the District's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio Last Two Fiscal Years (1)

	2014	2013
District's Proportion of the Net Pension Liability	0.18958761%	0.18958761%
District's Proportionate Share of the Net Pension Liability	\$46,114,268	\$54,783,081
District's Covered-Employee Payroll	\$19,009,672	\$19,264,865
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	242.58%	284.37%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.70%	69.30%

(1) - Information prior to 2013 is not available

#### Sandusky City School District Required Supplementary Information Schedule of the District's Proportionate Share of the Net Pension Liability School Employees Retirement System of Ohio Last Two Fiscal Years (1)

	2014	2013
District's Proportion of the Net Pension Liability	0.184211%	0.184211%
District's Proportionate Share of the Net Pension Liability	\$9,322,814	\$10,957,722
District's Covered-Employee Payroll	\$5,352,812	\$5,204,979
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	174.17%	210.52%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	71.70%	65.52%

(1) - Information prior to 2013 is not available

Sandusky City School District Required Supplementary Information Schedule of District Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Contractually Required Contribution	\$2,804,724	\$2,711,886	\$2,724,024	\$3,134,760	\$3,236,004	\$2,943,444	\$3,056,412	\$3,267,912	\$3,071,508	\$2,977,932
Contributions in Relation to the Contractually Required Contribution	(2,804,724) (2,711,886)	(2,711,886)	(2,724,024)	(3,134,760)	(3,236,004)	(2,943,444)	(3,056,412)	(3,267,912)	(3,071,508)	(2,977,932)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
District Covered-Employee Payroll	\$19,568,959	\$19,009,672	\$19,264,865	\$20,032,395	\$21,500,955	\$21,823,402	\$21,992,961	\$21,669,136	\$21,631,323	\$21,300,980
Contributions as a Percentage of Covered-Employee Payroll	14.33%	14.27%	14.14%	15.65%	15.05%	13.49%	13.90%	15.08%	14.20%	13.98%

Sandusky City School District Required Supplementary Information Schedule of District Contributions School Employees Retirement System of Ohio Last Ten Fiscal Years

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Contractually Required Contribution	\$898,224	\$749,394	\$885,288	\$852,576	\$874,680	\$820,836	\$779,772	\$802,500	\$805,392	\$796,272
Contributions in Relation to the Contractually Required Contribution	(898,224)	(749,394)	(885,288)	(852,576)	(874,680)	(820,836)	(779,772)	(802,500)	(805,392)	(796,272)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
District Covered-Employee Payroll	\$5,570,919	\$5,352,812	\$5,204,979	\$5,430,891	\$5,660,857	\$5,635,585	\$5,423,63 <b>2</b>	\$5,155,653	\$4,993,033	\$5,047,148
Contributions as a Percentage of Covered-Employee Payroll	16.12%	14.00%	17.01%	15.70%	15.45%	14.57%	14.38%	15.57%	16.13%	15.78%

#### Sandusky City School District, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) For the Fiscal Year Ended June 30, 2015

		General Fund			
Decement	Original Budget	Final Budget	Actual	Variance from Final Budget	
Revenues:	617 961 940	619 777 20F	¢10 777 679	(64 577)	
Taxes Revenue in lieu of taxes	\$17,861,849	\$18,777,205	\$18,772,628	(\$4,577)	
Tuition and Fees	38,629 777,297	40,609 817,131	40,599 816,932	(10) (199)	
Investment Earnings	6,336	6,661	6,659	(199)	
Intergovernmental	23,020,914	24,200,654	24,194,754	(5,900)	
Charges for Services	6,953	7,310	24,194,734 7,308		
Other Revenues				(2)	
Other Revenues	645,777	678,870	678,705	(165)	
Total Revenues	42,357,755	44,528,440	44,517,585	(10,855)	
Expenditures:					
Current:					
Instruction:					
Regular	22,069,881	21,488,052	21,466,082	21,970	
Special	6,283,552	6,116,295	6,112,640	3,655	
Vocational	1,476,113	1,436,822	1,435,963	859	
Other	152	148	148	0	
Support Services:	101	1.0	110	C C	
Pupil	2,212,894	2,153,991	2,152,704	1,287	
Instructional Staff	1,446,358	1,407,858	1,407,017	841	
General Administration	219,624	213,778	213,650	128	
School Administration	3,158,175	3,074,110	3,072,273	1,837	
Fiscal	788,102	767,124	766,666	458	
Business	132,746	129,212	129,135	77	
Operations and Maintenance	3,355,725	3,266,402	3,264,450	1,952	
Pupil Transportation	1,516,134	1,475,777	1,474,895	882	
Central	387,809	377,487	377,261	226	
Operation of Non-Instructional Services	185,172	180,243	180,135	108	
Extracurricular Activities	855,016	832,257	831,760	497	
Total Expenditures	44,087,453	42,919,556	42,884,779	34,777	
Excess of Revenues Over (Under) Expenditures	(1,729,698)	1,608,884	1,632,806	23,922	
Other Financing Sources (Uses):					
Proceeds from Sale of Capital Assets	4,255	4,473	4,472	(1)	
Advances (Out)	(650)	(632)	(632)	0	
Total Other Financing Sources (Uses)	3,605	3,841	3,840	(1)	
Net Change in Fund Balance	(1,726,093)	1,612,725	1,636,646	23,921	
Fund Balance - Beginning of Year (includes	2 544 225	2 514 225	2 514 225	0	
prior year encumbrances appropriated)	2,514,225	2,514,225	2,514,225	0	
Fund Balance - End of Year	\$788,132	\$4,126,950	\$4,150,871	\$23,921	

See accompanying notes to the required supplementary information.

#### Note 1 - Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriations resolution and the certificate of estimated resources which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the Board of Education may appropriate. The appropriation resolution is Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Board. The legal level of control has been established by Board at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education. During the course of fiscal year 2015, the District amended its budget at several times, however none were significant.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during the fiscal year 2015.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Board during the year. At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not appropriated.

While the District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Non-GAAP Budgetary Basis) presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as an assignment of fund balance for governmental fund types and expendable trust funds (GAAP basis).

- 4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions.
- 5. Some funds are reported as part of the general fund (GAAP basis) as opposed to the general fund being reported alone (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

Net Change in Fund Balance

	General
GAAP Basis	\$2,754,616
Revenue Accruals	(1,355,998)
Expenditure Accruals	543,539
Transfers In	(40,000)
Advances (Out)	(632)
Encumbrances	(274,060)
Funds Budgeted Elsewhere	9,181
Budget Basis	\$1,636,646

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**COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES** 

# NONMAJOR GOVERNMENTAL FUNDS

# Special Revenue Funds

Special Revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The term *proceeds of specific revenue sources* establishes that one or more specific restricted or committed revenues should be the foundation for a special revenue fund.

# Debt Service Fund

The Debt Service Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. Debt service funds should be used to report resources if legally mandated (i.e. debt payable from property taxes). Financial resources that are being accumulated for principal and interest maturing in future years also should be reported in the debt service fund. The District has only one Debt Service Fund for fiscal year 2015.

# **Capital Projects Funds**

The Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital projects funds exclude those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments.

## Permanent Fund

The Permanent fund should be used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for the purposes that support the reporting government's programs – that is, for the benefit of the government or its citizenry. The Permanent fund does not include private-purpose trust funds, which should be used to report situations in which the government is required to use the principal or earnings for the benefit of individuals, private organizations, or other governments. The District has only one Permanent Fund for fiscal year 2015.

#### Sandusky City School District Combining Balance Sheet Nonmajor Governmental Funds June 30, 2015

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Nonmajor Permanent Fund	Total Other (Nonmajor) Governmental Funds
Assets:					
Equity in Pooled Cash and Investments	\$1,341,304	\$11,895	\$847,094	\$152,441	\$2,352,734
Receivables (Net): Taxes	0	0		0	007 077
Accounts	0 273,024	0 0	907,077 0	0	907,077 273,024
Intergovernmental	302,903	0	0	0	302,903
-	502,905	0	0	0	502,905
Total Assets	1,917,231	11,895	1,754,171	152,441	3,835,738
Liabilities:					
Accounts Payable	177,075	0	177,172	0	354,247
Accrued Wages and Benefits	523,329	0	0	0	523,329
Interfund Payable	632	0	0	0	632
Total Liabilities	701,036	0	177,172	0	878,208
Deferred Inflows of Resources:					
Property Taxes	0	0	790,254	0	790,254
Grants and Other Taxes	361,980	0	0	0	361,980
Total Deferred Inflows of Resources	361,980	0	790,254	0	1,152,234
Fund Balances:					
Nonspendable	0	0	0	10,000	10,000
Restricted	862,184	11,895	760,072	142,441	1,776,592
Assigned	0	0	26,673	0	26,673
Unassigned	(7,969)	0	0	0	(7,969)
Total Fund Balances	854,215	11,895	786,745	152,441	1,805,296
Total Liabilities, Deferred Inflows and Fund Balances	\$1,917,231	\$11,895	\$1,754,171	\$152,441	\$3,835,738

#### Sandusky City School District Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Governmental Funds For the Fiscal Year Ended June 30, 2015

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Nonmajor Permanent Fund	Total Other (Nonmajor) Governmental Funds
Revenues:	4.5			4.5	
Property and Other Taxes	\$0	\$0	\$845,770	\$0	\$845,770
Investment Earnings	7,422	0	0	1,553	8,975
Intergovernmental	6,451,473	0	173,795	0	6,625,268
Extracurricular Activities	161,513	0	0	0	161,513
Charges for Services	137,992	0	0	0	137,992
Revenue in Lieu of Taxes	0	0	620	0	620
Gifts and Donations Other Revenues	200,000 136,067	0 0	0 0	0	200,000
Other Revenues	136,067	0	0	4,959	141,026
Total Revenues	7,094,467	0	1,020,185	6,512	8,121,164
Expenditures:					
Current:					
Instruction:					
Regular	359,715	0	486,377	0	846,092
Special	2,221,355	0	0	0	2,221,355
Vocational	38,022	0	0	0	38,022
Adult/Continuing	306,363	0	0	0	306,363
Support Services:					
Pupil	251,639	0	0	0	251,639
Instructional Staff	638,280	0	2,149	0	640,429
School Administration	181,293	0	0	0	181,293
Fiscal	0	0	17,314	0	17,314
Business	12,180	0	0	0	12,180
Operations and Maintenance	0	0	45,953	0	45,953
Pupil Transportation	48,983	0	153,270	0	202,253
Central	32,328	0	0	0	32,328
Operation of Non-Instructional Services	2,556,851	0	11,712	0	2,568,563
Extracurricular Activities	255,050	0	60,453	0	315,503
Capital Outlay	34,533	0	513,733	0	548,266
Total Expenditures	6,936,592	0	1,290,961	0	8,227,553
Excess of Revenues Over (Under) Expenditures	157,875	0	(270,776)	6,512	(106,389)
Other Financing Sources (Uses):					
Transfers (Out)	(40,000)	0	0	0	(40,000)
Total Other Financing Sources (Uses)	(40,000)	0	0	0	(40,000)
Net Change in Fund Balance	117,875	0	(270,776)	6,512	(146,389)
Fund Balance - Beginning of Year	736,340	11,895	1,057,521	145,929	1,951,685
Fund Balance - End of Year	\$854 <b>3</b> 15	\$11,895	\$786 7 <b>/</b> 5	\$152,441	\$1,805,296
	\$854,215	دده دید	\$786,745	¥44,441	067'C00'TĊ

# NONMAJOR SPECIAL REVENUE FUNDS

# **Fund Descriptions**

**Adult Education** - The adult education is used to account for educational opportunities offered on a tuition basis to adults living within the community. This fund is split between a special revenue fund and the general fund for GAAP reporting purposes. The special revenue portion only accounts for grant monies the District received and spent during the fiscal year and is included in the Nonmajor Special Revenue Funds - Combining Balance Sheet and the Combining Statement of Revenues, Expenditures and Changes in Fund Balance. The Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) is shown combined (not split between the special revenue fund and general fund) and is included in the Other General Funds section.

**Other Grants** - A fund used to account for the proceeds of specific revenue sources, except for state and federal grants that are legally restricted to expenditures for specified purposes.

**Special Trust** - A fund used to account for trust agreements in which the principal and income is used to support District programs.

**District Managed Student Activity** - A fund used to account for those student activity programs which have student participation in the activity but do not have student management of the programs. This fund would usually include athletic programs but could also include the band, cheerleaders, flag corps, and other similar types of activities.

**Auxiliary Services** - A fund used to account for monies which provide services and materials to pupils attending non-public schools within the school district.

**Public School Preschool** - A fund used to assist school districts in paying the cost of preschool programs for three and four year olds.

**SchoolNet OneNet** - A fund used to account for state funds related to the District's SchoolNet OneNet program.

**Straight A Grant** - To account for state funded grant monies that support the implementation of innovative ideas and practices in Ohio's schools.

**Able/Job Grant** - A fund established to provide assistance to welfare recipients to fund employment. The school district collaborates with the Department of Human Services in preparing participants for the work force by providing them with skills, development, work experience and placement.

## NONMAJOR SPECIAL REVENUE FUNDS

## Fund Descriptions

**Adult Basic Education** - A fund used to account for the Federal monies used to provide programs in reading, writing and math competency for adults who have not earned a high school diploma.

**Title VI B** - A fund used to account Federal monies which assist states in the identification of handicapped children, and provision of full educational opportunities to handicapped children at the preschool, elementary, and secondary levels.

**Vocational Education** - Provision of funds to boards of education, teacher training institutions, and the state administering agency for cooperating in development of vocational education programs in the following categories: secondary, post-secondary, adult, disadvantaged and handicapped persons, exemplary programs, cooperative education, construction of area vocational schools, ancillary services, research, advisory committees, and work-study projects, including sex equity grants. Funds are administered by the Ohio Department of Education, Division of Vocational and Career Education.

**Basic Educational Opportunity Grant** - Provision of funds to assist in making available the benefits of post-secondary education to qualified students.

**Title I** - A fund used to account for funds which are to: 1) establish or improve programs designed to meet the special educational need of migratory children of migratory agricultural workers or migratory fishers' and 2) enable State education agencies to coordinate their state migrant education programs and local projects with similar programs and projects in other states, including the transfer of school records of other information about migratory children.

**EHA Preschool Grant** - The Preschool Grant Program, Section 619 of Public Law 99-457, addresses the improvement and expansion of services for the handicapped children ages three (3) through five (5) years.

**Improving Teacher Quality** - A fund used to account for monies to hire additional classroom teachers in grades one through three so that the number of students per teacher will be reduced.

**Food Service** - A fund used to account for all revenues and expenditures related to food service operations.

#### NONMAJOR SPECIAL REVENUE FUNDS

#### Fund Descriptions

**Education Foundation** - A fund used to account for the proceeds of any bequest, gift, or endowment given to the school district for the Education Foundation Fund or given without conditions or limitations; or, for the proceeds of a transfer from the General Fund of up to one-half of one per cent of the total estimated appropriations included in the school district's tax budget; or, in the case of a county board of education, an amount not to exceed one-half of one percent of the funds received by the county board pursuant to Section 3317.11 of the Revised Code. All boards of education must receipt any interest earnings on the principal of the Education Foundation Fund into the Fund. Monies in the Fund shall be expended only by resolution adopted by a majority of the members of the board for operating or capital costs of any existing or new and innovative program designed to enhance or promote education within the district, such as scholarships for students or teachers.

**Title I School Improvement** - A fund used to account for grant monies to help raise the achievement of students in the District.

	Adult Education	Other Grants	Special Trust	District Managed Student Activity
Assets:				<u> </u>
Equity in Pooled Cash and Investments Receivables (Net):	\$0	\$159,999	\$159,992	\$97,727
Accounts	0	200,000	0	55
Intergovernmental	0	0	0	0
Total Assets	0	359,999	159,992	97,782
Liabilities:				
Accounts Payable	0	727	0	10,275
Accrued Wages and Benefits	0	0	0	0
Interfund Payable	0	0	0	0
Total Liabilities	0	727	0	10,275
Deferred Inflows of Resources:				
Grants and Other Taxes	0	200,000	0	0
Total Deferred Inflows of Resources	0	200,000	0	0
Fund Balances:				
Restricted	0	159,272	159,992	87,507
Unassigned	0	0	0	0
Total Fund Balances	0	159,272	159,992	87,507
Total Liabilities, Deferred Inflows and Fund Balances _	\$0	\$359,999	\$159,992	\$97,782

Auxiliary Services	Public School PreSchool	SchoolNet OneNet	Straight A	Able/Job Grant	Adult Basic Education	Title VI B
\$120,581	\$8,463	\$0	\$48,109	\$10,007	\$7,456	\$76,215
0	0	0	0	0	0	67,370
0	21,234	0	119,821	0	6,911	0
120,581	29,697	0	167,930	10,007	14,367	143,585
63,992	226	0	18,802	0	1,604	10,603
0	21,661	0	11,261	0	0	138,557
0	0	0	0	0	0	0
63,992	21,887	0	30,063	0	1,604	149,160
0	9,834	0	105,821	0	0	370
0	9,834	0	105,821	0	0	370
56,589	0	0	32,046	10,007	12,763	0
0	(2,024)	0	0	0	0	(5,945)
56,589	(2,024)	0	32,046	10,007	12,763	(5,945)
\$120,581	\$29,697	\$0	\$167,930	\$10,007	\$14,367	\$143,585
						Continued

_	Vocational Education	Basic Educational Opportunity Grant	Title I	EHA PreSchool Grant
Assets:	ćo	60	\$4.40 COO	62.242
Equity in Pooled Cash and Investments	\$0	\$0	\$149,628	\$3,212
Receivables (Net): Accounts	0	0	0	0
Intergovernmental	46,046	0	86,000	3,993
	40,040	0	80,000	5,555
Total Assets	46,046	0	235,628	7,205
Liabilities:				
Accounts Payable	0	0	50,527	0
Accrued Wages and Benefits	0	0	172,216	5,680
Interfund Payable	632	0	0	0
Total Liabilities	632	0	222,743	5,680
Deferred Inflows of Resources:				
Grants and Other Taxes	45,414	0	0	143
Total Deferred Inflows of Resources	45,414	0	0	143
Fund Balances:				
Restricted	0	0	12,885	1,382
Unassigned	0	0	0	0
Total Fund Balances	0	0	12,885	1,382
Total Liabilities, Deferred Inflows and Fund Balance	\$46,046	\$0	\$235,628	\$7,205

Improving Teacher Quality	Food Service	Education Foundation	Title I School Improvement	Total Nonmajor Special Revenue Funds
\$23,530	\$348,132	\$88,689	\$39,564	\$1,341,304
0 18,898	5,599 0	0 0	0 0	273,024 302,903
42,428	353,731	88,689	39,564	1,917,231
1,098 36,430 0	11,464 137,524 0	0 0 0	7,757 0 0	177,075 523,329 632
37,528	148,988	0	7,757	701,036
398	0	0_	0	<u> </u>
4,502 0	204,743	88,689 0	31,807 0	862,184 (7,969)
4,502	204,743	88,689	31,807	854,215
\$42,428	\$353,731	\$88,689	\$39,564	\$1,917,231

#### Sandusky City School District Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Special Revenue Funds For the Fiscal Year Ended June 30, 2015

	Adult Education	Other Grants	Special Trust	District Managed Student Activity
Revenues:				
Investment Earnings	\$0	\$0	\$963	\$0
Intergovernmental	229,116	0	0	0
Extracurricular Activities	0	2,023	0	159,490
Charges for Services	0	0	0	11,335
Gifts and Donations	0	200,000	0	0
Other Revenues	0	28,439	0	75,431
Total Revenues	229,116	230,462	963	246,256
Expenditures:				
Current:				
Instruction:				
Regular	0	13,972	0	0
Special	0	58,836	0	0
Vocational	0	0	0	0
Adult/Continuing	229,116	6,145	0	0
Support Services:				
Pupil	0	295	0	0
Instructional Staff	0	935	0	0
School Administration	0	0	0	0
Business	0	0	0	0
Pupil Transportation	0	0	0	0
Central	0	0	0	0
Operation of Non-Instructional Services	0	163,676	0	0
Extracurricular Activities	0	2	0	255,048
Capital Outlay	0	8,784	25,749	0
Total Expenditures	229,116	252,645	25,749	255,048
Excess of Revenues Over (Under) Expenditures	0	(22,183)	(24,786)	(8,792)
Other Financing Sources (Uses):				
Transfers (Out)	0	0	(40,000)	0
Total Other Financing Sources (Uses)	0	0	(40,000)	0
Net Change in Fund Balance	0	(22,183)	(64,786)	(8,792)
Fund Balance - Beginning of Year	0	181,455	224,778	96,299
Fund Balance - End of Year	\$0	\$159,272	\$159,992	\$87,507

Title VI B	Adult Basic Education	Able/Job Grant	Straight A	SchoolNet OneNet	Public School PreSchool	Auxiliary Services
	\$0	\$0	\$0	\$0	\$0	\$142
873,3	122,639	53,993	388,850	12,600	112,402	406,252
	0	0	0	0	0	0
	0	0	0	0	0	0
	0	0	0	0	0	0
	0	0	0	0	0	0
873,3	122,639	53,993	388,850	12,600	112,402	406,394
	0	0	234,874	0	110,869	0
550,6	0	0	0	0	0	0
	0	0	0	0	0	0
	71,102	0	0	0	0	0
87,9	0	26,998	40,672	0	0	0
88,8	37,548	0	31,258	0	270	0
87,0	1,956	0	50,000	0	0	0
	0	0	0	0	0	0
21,9	0	26,995	0	0	0	0
	0	0	0	12,600	0	0
20,4	0	0	0	0	0	341,985
	0 0	0 0	0 0	0 0	0 0	0 0
856,9	110,606	53,993	356,804	12,600	111,139	341,985
16,4	12,033	0	32,046	0	1,263	64,409
	0	0	0	0	0	0
	0	0	0	0	0	0
16,4	12,033	0	32,046	0	1,263	64,409
(22,3	730	10,007	0	0	(3,287)	(7,820)
(\$5,9 Contin	\$12,763	\$10,007	\$32,046	\$0	(\$2,024)	\$56,589

#### Sandusky City School District Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Special Revenue Funds For the Fiscal Year Ended June 30, 2015

	Vocational Education	Basic Educational Opportunity Grant	Title I	EHA PreSchool Grant
Revenues:				
Investment Earnings	\$0	\$0	\$0	\$0
Intergovernmental	36,311	320,164	1,595,022	43,250
Extracurricular Activities	0	0	0	0
Charges for Services	0	0	0	0
Gifts and Donations	0	0	0	0 0
Other Revenues	0	0	0	0
Total Revenues	36,311	320,164	1,595,022	43,250
Expenditures:				
Current:				
Instruction:				
Regular	0	0	0	0
Special	0	0	1,570,229	41,609
Vocational	38,022	0	0	0
Adult/Continuing	0	0	0	0
Support Services:				
Pupil	0	0	95,712	0
Instructional Staff	16	0	155,230	1,191
School Administration	0	0	42,256	0
Business	0	0	0	0
Pupil Transportation	0	0	0	0
Central	0	0	19,728	0
Operation of Non-Instructional Services Extracurricular Activities	0 0	320,164 0	10,933 0	0 0
		0	0	0
Capital Outlay	0	0	0	0_
Total Expenditures	38,038	320,164	1,894,088	42,800
Excess of Revenues Over (Under) Expenditures	(1,727)	0	(299,066)	450
Other Financing Sources (Uses): Transfers (Out)	0	0	0	0
Total Other Financing Sources (Uses)	0	0	0	0
Net Change in Fund Balance	(1,727)	0	(299,066)	450
Fund Balance - Beginning of Year	1,727	0	311,951	932
Fund Balance - End of Year	\$0	\$0	\$12,885	\$1,382

Improving Teacher Quality	Food Service	Education Foundation	Title I School Improvement	Total Nonmajor Special Revenue Funds
\$0	\$0	\$6,317	\$0	\$7,422
265,280	1,895,239	0	97,000	6,451,473
0	0	0	0	161,513
0	126,657	0	0	137,992
0	0	0	0	200,000
0	5,146	27,051	0	136,067
265,280	2,027,042	33,368	97,000	7,094,467
0 0 0	0 0 0	0 0 0	0 0 0	359,715 2,221,355 38,022
0	0	0	0	306,363
0	0	0	0	500,505
0	0	0	0	251,639
250,919	0	0	72,104	638,280
0	0	0	0	181,293
0	0	12,180	0	12,180
0	0	0	0	48,983
0	0	0	0	32,328
0	1,699,672	0	0	2,556,851
0	0	0	0	255,050
0	0	0	0	34,533
250,919	1,699,672	12,180	72,104	6,936,592
14,361	327,370	21,188	24,896	157,875
0	0	0	0	(40,000)
0	0	0	0	(40,000)
0	0	0	0	(40,000)
14,361	327,370	21,188	24,896	117,875
(9,859)	(122,627)	67,501	6,911	736,340
\$4,502	\$204,743	\$88,689	\$31,807	\$854,215

		Other Grants Fund	
	Final		Variance from
2	Budget	Actual	Final Budget
Revenues:	ća 022	ć2 022	¢0
Extracurricular Activities	\$2,023	\$2,023	\$0
Other Revenues	228,439	228,439	0
Total Revenues	230,462	230,462	0
Expenditures:			
Current:			
Instruction:			
Regular	21,805	15,372	6,433
Special	96,123	67,766	28,357
Adult/continuing	8,716	6,145	2,571
Support Services:			
Pupil	418	295	123
Instructional Staff	1,326	935	391
Operation of Non-Instructional Services	232,720	164,065	68,655
Extracurricular Activities	211	149	62
Capital Outlay	12,460	8,784	3,676
Total Expenditures	373,779	263,511	110,268
Net Change in Fund Balance	(143,317)	(33,049)	110,268
Fund Balance - Beginning of Year (includes			
prior year encumbrances appropriated)	182,897	182,897	0
Fund Balance - End of Year	\$39,580	\$149,848	\$110,268

		Special Trust Fund	
	Final Budget	Actual	Variance from Final Budget
Revenues: Investment Earnings	\$328	\$963	\$635
Total Revenues	328	963	635
Expenditures: Current:			
Capital Outlay	34,796	25,749	9,047
Total Expenditures	34,796	25,749	9,047
Excess of Revenues Over (Under) Expenditures	(34,468)	(24,786)	9,682
Other Financing Sources (Uses): Transfers (Out)	(54,054)	(40,000)	14,054
Total Other Financing Sources (Uses)	(54,054)	(40,000)	14,054
Net Change in Fund Balance	(88,522)	(64,786)	23,736
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	224,781	224,781	0
Fund Balance - End of Year	\$136,259	\$159,995	\$23,736

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	District Managed Student Activity Fund				
	Final Budget	Actual	Variance from Final Budget		
Revenues:	64 CO 720	6450 A25			
Extracurricular Activities	\$160,720	\$159,435	(\$1,285)		
Charges for Services	11,426	11,335	(91)		
Other Revenues	78,039	77,415	(624)		
Total Revenues	250,185	248,185	(2,000)		
Expenditures: Current:					
Extracurricular Activities	351,846	269,902	81,944		
Total Expenditures	351,846	269,902	81,944		
Net Change in Fund Balance	(101,661)	(21,717)	79,944		
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	102,231	102,231	0_		
Fund Balance - End of Year	\$570	\$80,514	\$79,944		

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		Auxiliary Services Fund	
	Final	0 sture	Variance from
Revenues:	Budget	Actual	Final Budget
Investment Earnings	\$142	\$142	\$0
Intergovernmental	406,239	406,252	13
Total Revenues	406,381	406,394	13
Expenditures: Current:			
Operation of Non-Instructional Services	457,901	457,117	784
Total Expenditures	457,901	457,117	784
Excess of Revenues Over (Under) Expenditures	(51,520)	(50,723)	797
Other Financing Sources (Uses):			
Transfers In	26,671	26,672	1
Transfers (Out)	(26,718)	(26,672)	46
Total Other Financing Sources (Uses)	(47)	0	47
Net Change in Fund Balance	(51,567)	(50,723)	844
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	51,567	51,567	0
Fund Balance - End of Year	\$0	\$844	\$844

	Public School PreSchool Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$128,736	\$107,502	(\$21,234)
Total Revenues	128,736	107,502	(21,234)
Expenditures: Current:			
Instruction:			
Regular	142,802	113,380	29,422
Support Services:		·	
Instructional Staff	340	270	70
Total Expenditures	143,142	113,650	29,492
Net Change in Fund Balance	(14,406)	(6,148)	8,258
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	14,406	14,406	0_
Fund Balance - End of Year	\$0	\$8,258	\$8,258

	SchoolNet OneNet Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues: Intergovernmental	\$12,600	\$12,600	\$0
Total Revenues	12,600	12,600	0
Expenditures: Current: Support Services: Central	12,600	12,600	0
Total Expenditures	12,600	12,600	0
Net Change in Fund Balance	0	0	0
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	0	0_	0
Fund Balance - End of Year	\$0	\$0	\$0

		Straight A Fund	
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$494,671	\$374,850	(\$119,821)
Total Revenues	494,671	374,850	(119,821)
Expenditures:			
Current:			
Instruction:			
Regular	322,072	240,230	81,842
Support Services:			
Pupil	39,431	29,411	10,020
Instructional Staff	66,134	49,329	16,805
School Administration	67,034	50,000	17,034
Total Expenditures	494,671	368,970	125,701
Net Change in Fund Balance	0	5,880	5,880
Fund Balance - Beginning of Year (includes			
prior year encumbrances appropriated)	0	0	0
Fund Balance - End of Year	\$0	\$5,880	\$5,880

		Able/Job Grant Fund	
	Final		Variance from
Revenues:	Budget	Actual	Final Budget
Intergovernmental	\$90,612	\$53,993	(\$36,619)
Total Revenues	90,612	53,993	(36,619)
Expenditures: Current: Support Services:			
Pupil	50,313	26,998	23,315
Pupil Transportation	50,308	26,995	23,313
Total Expenditures	100,621	53,993	46,628
Net Change in Fund Balance	(10,009)	0	10,009
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	10,009	10,009	0
Fund Balance - End of Year	\$0	\$10,009	\$10,009

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	Adult Basic Education Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:		4	
Intergovernmental	\$131,888	\$115,728	(\$16,160)
Total Revenues	131,888	115,728	(16,160)
Expenditures: Current: Instruction:			
Adult/continuing Support Services:	87,072	75,546	11,526
Instructional Staff	43,260	37,534	5,726
School Administration	3,066	2,660	406
Total Expenditures	133,398	115,740	17,658
Net Change in Fund Balance	(1,510)	(12)	1,498
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	1,509	1,509	0
Fund Balance - End of Year	(\$1)	\$1,497	\$1,498

		Title VI B Fund	
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$1,034,503	\$847,355	(\$187,148)
Total Revenues	1,034,503	847,355	(187,148)
Expenditures:			
Current:			
Instruction:			
Special	737,814	562,346	175,468
Support Services:			
Pupil	102,177	77,877	24,300
Instructional Staff	97,809	74,548	23,261
School Administration	106,041	80,822	25,219
Pupil Transportation	28,849	21,988	6,861
Operation of Non-Instructional Services	26,414	20,132	6,282
Total Expenditures	1,099,104	837,713	261,391
Net Change in Fund Balance	(64,601)	9,642	74,243
Fund Balance - Beginning of Year (includes			
prior year encumbrances appropriated)	64,600	64,600	0
Fund Balance - End of Year	(\$1)	\$74,242	\$74,243

		Vocational Education Fund	
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$80,924	\$35,679	(\$45,245)
Total Revenues	80,924	35,679	(45,245)
Expenditures:			
Current:			
Instruction:			
Vocational	83,436	38,021	45,415
Total Expenditures	83,436	38,021	45,415
Excess of Revenues Over (Under) Expenditures	(2,512)	(2,342)	170
Other Financing Sources (Uses):			
Advances In	1,433	632	(801)
	· · · · · · · · ·		
Total Other Financing Sources (Uses)	1,433	632	(801)
Net Change in Fund Balance	(1,079)	(1,710)	(631)
Fund Balance - Beginning of Year (includes			
prior year encumbrances appropriated)	1,711	1,711	0
Fund Balance - End of Year	\$632	\$1	(\$631)

		Basic	
	Educational		
		Opportunity	
		Grant	
		Fund	
	<b>Final</b>		
	Final	<b>A</b>	Variance from
Devenue	Budget	Actual	Final Budget
Revenues:	6220.464	¢220.4C4	ćo
Intergovernmental	\$320,164	\$320,164	\$0
Total Revenues	320,164	320,164	0
Expenditures:			
Current:			
Operation of Non-Instructional Services	320,164	320,164	0
Total Expenditures	320,164	320,164	0
Net Change in Fund Balance	0	0	0
Fund Balance - Beginning of Year (includes			
prior year encumbrances appropriated)	0	0	0
Fund Balance - End of Year	\$0	\$0	\$0

		Title I Fund	
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$2,085,493	\$1,509,022	(\$576,471)
Total Revenues	2,085,493	1,509,022	(576,471)
Expenditures:			
Current:			
Instruction:			
Special	2,152,817	1,606,347	546 <i>,</i> 470
Support Services:			
Pupil	128,289	95,724	32,565
Instructional Staff	244,849	182,697	62,152
School Administration	56,521	42,174	14,347
Central	26,439	19,728	6,711
Operation of Non-Instructional Services	10,852	8,097	2,755
Total Expenditures	2,619,767	1,954,767	665,000
Net Change in Fund Balance	(534,274)	(445,745)	88,529
Fund Balance - Beginning of Year (includes			
prior year encumbrances appropriated)	534,273	534,273	0
Fund Balance - End of Year	(\$1)	\$88,528	\$88,529

		EHA PreSchool Grant Fund	
	Final Budget	Actual	Variance from Final Budget
Revenues:	\$46,285	\$39,400	(¢6 00E)
Intergovernmental	\$40,285	\$59,400	(\$6,885)
Total Revenues	46,285	39,400	(6,885)
Expenditures: Current: Instruction:			
Special	52,968	43,369	9,599
Support Services: Instructional Staff	1,307	1,070	237
Total Expenditures	54,275	44,439	9,836
Excess of Revenues Over (Under) Expenditures	(7,990)	(5,039)	2,951
Other Financing Sources (Uses):			
Transfers In	297	253	(44)
Transfers (Out)	(309)	(253)	56
Total Other Financing Sources (Uses)	(12)	0	12
Net Change in Fund Balance	(8,002)	(5,039)	2,963
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	8,255	8,255	0
Fund Balance - End of Year	\$253	\$3,216	\$2,963

		Improving Teacher Quality Fund	
	Final Budget	Actual	Variance from Final Budget
Revenues:	Buuget	Actual	Fillal buuget
Intergovernmental	\$443,694	\$253,280	(\$190,414)
Total Revenues	443,694	253,280	(190,414)
Expenditures:			
Current:			
Instruction:	<b>aa - i -</b>		
Special	33,717	19,399	14,318
Support Services: Instructional Staff	443,214	255,004	188,210
Total Expenditures	476,931	274,403	202,528
Net Change in Fund Balance	(33,237)	(21,123)	12,114
Fund Balance - Beginning of Year (includes			
prior year encumbrances appropriated)	33,238	33,238	0
Fund Balance - End of Year	\$1	\$12,115	\$12,114

		Food Service Fund	
	Final		Variance from
Revenues:	Budget	Actual	Final Budget
Intergovernmental	\$1,902,238	\$1,895,239	(\$6,999)
Charges for Services	121,505	121,058	(447)
Other Revenues	6,972	6,946	(26)
Total Revenues	2,030,715	2,023,243	(7,472)
Expenditures: Current:			
Operation of Non-Instructional Services	1,705,925	1,705,925	0
Total Expenditures	1,705,925	1,705,925	0
Net Change in Fund Balance	324,790	317,318	(7,472)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	13,294	13,294	0_
Fund Balance - End of Year	\$338,084	\$330,612	(\$7,472)

	Education Foundation Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:	Buuget	Actual	
Investment Earnings	\$6,317	\$6,317	\$0
Other Revenues	27,051	27,051	0
Total Revenues	33,368	33,368	0
Expenditures: Current: Support Services:			
Business	12,878	12,180	698
Total Expenditures	12,878	12,180	698
Net Change in Fund Balance	20,490	21,188	698
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	67,502	67,502	0
Fund Balance - End of Year	\$87,992	\$88,690	\$698

-		Title I School Improvement Fund	
	Final Budget	Actual	Variance from Final Budget
Revenues:		, lettati	
Intergovernmental	\$190,236	\$97,000	(\$93,236)
Total Revenues	190,236	97,000	(93,236)
Expenditures: Current: Support Services:			
Instructional Staff	199,057	88,145	110,912
Total Expenditures	199,057	88,145	110,912
Excess of Revenues Over (Under) Expenditures	(8,821)	8,855	17,676
Other Financing Sources (Uses): Transfers In	2,126	1,084	(1,042)
Transfers (Out)	(2,448)	(1,084)	1,364
Total Other Financing Sources (Uses)	(322)	0	322
Net Change in Fund Balance	(9,143)	8,855	17,998
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	10,228	10,228	0
Fund Balance - End of Year	\$1,085	\$19,083	\$17,998

#### NONMAJOR DEBT SERVICE FUND

#### **Fund Description**

**Debt Service Fund** - The Debt Service Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. Debt service funds should be used to report resources if legally mandated (i.e. debt payable from property taxes). Financial resources that are being accumulated for principal and interest maturing in future years also should be reported in the debt service fund. The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance for the Debt Retirement Fund has been included in the Nonmajor Governmental Funds Combining Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balance in Fund Balance. The Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) follows this page.

		Debt Service Fund	
	Final Budget	Actual	Variance from Final Budget
Revenues: Taxes	\$0	\$0	\$0
Total Revenues	0	0	0_
Expenditures: Current: Support Services: Fiscal	11,895	0	11,895
Total Expenditures	11,895	0	11,895
Net Change in Fund Balance	(11,895)	0	11,895
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	11,895	11,895	0_
Fund Balance - End of Year	\$0	\$11,895	\$11,895

## NONMAJOR CAPITAL PROJECT FUNDS

## Fund Descriptions

**Permanent Improvement** - A fund used to account for all transactions related to the acquiring, constructing, or improving of such permanent improvements as are authorized by chapter 5705, Revised Code.

**Replacement** - A fund used to account for monies used in the rebuilding, restoration or improvement of property which has been totally or partially destroyed due to any cause. Such property may have become unfit for use necessitating its demolition in whole or in part, and may require repair or restoration before it can again be used.

	Permanent Improvement	Replacement	Total Nonmajor Capital Projects Funds
Assets:			
Equity in Pooled Cash and Investments Receivables (Net):	\$820,421	\$26,673	\$847,094
Taxes	907,077	0	907,077
Total Assets	1,727,498	26,673	1,754,171
Liabilities:			
Accounts Payable	177,172	0	177,172
		0	
Total Liabilities	177,172	0	177,172
Deferred Inflows of Resources:			
Property Taxes	790,254	0	790,254
Total Deferred Inflows of Resources	790,254	0	790,254
Fund Balances:			
Restricted	760,072	0	760,072
Assigned	0	26,673	26,673
	<u>_</u>	, -	, <u> </u>
Total Fund Balances	760,072	26,673	786,745
Total Liabilities, Deferred Inflows and Fund Balances	\$1,727,498	\$26,673	\$1,754,171

## Sandusky City School District Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Capital Projects Funds For the Fiscal Year Ended June 30, 2015

	Permanent		Total Nonmajor Capital Projects
Devenues	Improvement	Replacement	Funds
Revenues:	COAF 770	ćo	CO45 770
Property and Other Taxes	\$845,770	\$0	\$845,770
Intergovernmental	173,795	0	173,795
Revenue in Lieu of Taxes	620	0	620
Total Revenues	1,020,185	0	1,020,185
Expenditures:			
Current:			
Instruction:			
Regular	486,377	0	486,377
Support Services:			
Instructional Staff	2,149	0	2,149
Fiscal	17,314	0	17,314
Operations and Maintenance	45,953	0	45,953
Pupil Transportation	153,270	0	153,270
Operation of Non-Instructional Services	11,712	0	11,712
Extracurricular Activities	60,453	0	60,453
Capital Outlay	513,733	0	513,733
Total Expenditures	1,290,961	0	1,290,961
Excess of Revenues Over (Under) Expenditures	(270,776)	0	(270,776)
Net Change in Fund Balance	(270,776)	0	(270,776)
Fund Balance - Beginning of Year	1,030,848	26,673	1,057,521
Fund Balance - End of Year	\$760,072	\$26,673	\$786,745

	Permanent Improvement Fund		
	Final	Actual	Variance from
Revenues:	Budget	Actual	Final Budget
Taxes	\$822,574	\$821,594	(\$980)
Revenue in lieu of taxes	5822,374 621	5821,594 620	(1)
Intergovernmental	174,002	173,795	(207)
intergovernmentar	174,002	175,755	(207)
Total Revenues	997,197	996,009	(1,188)
Expenditures:			
Current:			
Instruction:			
Regular	590,608	590,608	0
Support Services:			
Instructional Staff	3,537	3 <i>,</i> 537	0
Fiscal	17,314	17,314	0
Operations and Maintenance	45,953	45,953	0
Pupil Transportation	153,270	153,270	0
Central	925	925	0
Operation of Non-Instructional Services	11,712	11,712	0
Extracurricular Activities	79,242	79,242	0
Capital Outlay	917,632	917,632	0
Total Expenditures	1,820,193	1,820,193	0
Net Change in Fund Balance	(822,996)	(824,184)	(1,188)
Fund Balance - Beginning of Year (includes			
prior year encumbrances appropriated)	1,028,023	1,028,023	0
Fund Balance - End of Year	\$205,027	\$203,839	(\$1,188)

	Replacement Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues: Taxes	\$0	\$0	\$0
Total Revenues	0	0	0
Expenditures: Capital Outlay	26,673	0	26,673
Total Expenditures	26,673	0	26,673
Net Change in Fund Balance	(26,673)	0	26,673
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	26,673	26,673	0
Fund Balance - End of Year	\$0	\$26,673	\$26,673

#### NONMAJOR PERMANENT FUND

#### **Fund Description**

**Permanent Fund** - The Permanent fund should be used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for the purposes that support the reporting government's programs – that is, for the benefit of the government or its citizenry. The Permanent fund does not include private-purpose trust funds, which should be used to report situations in which the government is required to use the principal or earnings for the benefit of individuals, private organizations, or other governments. The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance are included in the Nonmajor Governmental Funds Combining Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) follows this page.

		Permanent Fund			
	Final Budget	Actual	Variance from Final Budget		
Revenues:					
Investment Earnings	\$724	\$1,553	\$829		
Other Revenues	2,312	4,959	2,647		
Total Revenues	3,036	6,512	3,476		
Expenditures: Current: Instruction:					
Operation of Non-Instructional Services	0	0	(0)		
Total Expenditures	0	0	(0)		
Net Change in Fund Balance	3,036	6,512	3,476		
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	145,930	145,930	0		
Fund Balance - End of Year	\$148,966	\$152,442	\$3,476		

## **OTHER GENERAL FUNDS**

With the implementation of GASB Statement No. 54, certain funds that the District prepares legally adopted budgets for no longer meet the definition to be reported as Special Revenue funds and have been included with the General Fund in the governmental fund financial statements. The District has only presented the budget schedules for these funds.

## **Fund Descriptions**

**Public School Support** - A fund used to account for specific local revenue sources (other than taxes) generated by individual school buildings (i.e. sale of pictures, profits from vending machines, etc.). Expenditures include field trips, materials, equipment and other items to supplement co-curricular and extra-curricular programs.

**Adult Education** - A fund used to account for transactions made in connection with adult education classes. Receipts include, but are not limited to, tuition from patrons and students, and reimbursement from the State Department of Education. Expenditures include supplies, salaries and textbooks.

		Public School Support Fund (1)	
	Final		Variance from
-	Budget	Actual	Final Budget
Revenues:	622 520	622 40F	
Extracurricular Activities	\$23,520	\$22,105	(\$1,415)
Other Revenues	28,999	27,255	(1,744)
Total Revenues	52,519	49,360	(3,159)
Expenditures: Current:			
Extracurricular Activities	108,573	46,216	62,357
Total Expenditures	108,573	46,216	62,357
Net Change in Fund Balance	(56,054)	3,144	59,198
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	59,145	59,145	0
Fund Balance - End of Year	\$3,091	\$62,289	\$59,198

(1) This fund is combined with the General fund in GAAP Statements.

		Adult Education Fund (1)	
	Final	Astus	Variance from
Revenues:	Budget	Actual	Final Budget
Tuition and Fees	\$663,814	\$664,312	\$498
Intergovernmental	228,944	229,116	,54 <i>5</i> 8 172
Other Revenues	167,360	167,486	172
Other Revenues	107,500	107,480	120
Total Revenues	1,060,118	1,060,914	796
Expenditures:			
Current:			
Instruction:			
Adult/continuing	901,550	901,550	0
Total Expenditures	901,550	901,550	0
Net Change in Fund Balance	158,568	159,364	796
Fund Balance - Beginning of Year (includes			
prior year encumbrances appropriated)	111,038	111,038	0
· · · · · · · · · · · · · · · · · · ·	,	,	
Fund Balance - End of Year	\$269,606	\$270,402	\$796

(1) This fund is split between the General fund and Nonmajor Special Revenue funds in the GAAP Statements.

### NONMAJOR FUNDS

## **Fiduciary Funds**

Fiduciary fund types are used to account for assets held by the District in a trustee capacity or as an agent for individuals, private organizations, other governmental unites and/or other funds.

**Scholarship Trust (Private Purpose Trust)** - A fund used to account for monies set aside from endowments for scholarships for students enrolled in the District. The principal and income from such a fund may be expended.

**Endowment (Private Purpose Trust)** - A fund used to account for monies set aside from endowments for scholarships for students enrolled in the District. The income from such a fund may be expended, but the principal must remain intact.

**District Agency (Agency Fund)** - A fund used to account for those assets held by a school district as an agent for individuals, private organization, other governmental units, and/or other funds.

**Student Managed Activity (Agency Fund)** - A fund used to account for those student activity programs which have student participation in the activity and have students involved in the management of the program. This fund typically includes those student activities which consist of a student body, student president, student treasurer, and faculty advisor.

	Scholarship Trust	Endowment	Total
Assets:			
Equity in Pooled Cash and Investments Receivables (Net):	\$626,790	\$7,774,483	\$8,401,273
Interest	0	16,991	16,991
Total Assets	626,790	7,791,474	8,418,264
Liabilities:			
Accounts Payable	0	0	0
Total Liabilities	0	0	0
Net Position:			
Held in Trust	626,790	7,791,474	8,418,264
Total Net Position	\$626,790	\$7,791,474	\$8,418,264

	Scholarship Trust	Endowment	Total
Additions:			
Donations	\$59,615	\$9,037	\$68,652
Investment Earnings	610	81,422	82,032
Other	34,166	0	34,166
Total Additions	94,391	90,459	184,850
Deductions: Scholarships	52,500	115,495	167,995
Total Deductions	52,500	115,495	167,995
Change in Net Position	41,891	(25,036)	16,855
Net Position - Beginning of Year	584,899	7,816,510	8,401,409
Net Position - End of Year	\$626,790	\$7,791,474	\$8,418,264

		District A	gency	
	Beginning			Ending
	Balance	Additions	Deductions	Balance
Assets:				
Equity in Pooled Cash and Investments	\$7,543	\$1,335,389	\$1,330,242	\$12,690
Receivables (Net):				
Taxes	794,565	697,851	794,565	697,851
Accounts	35	505	35	505
Total Assets	802,143	2,033,745	2,124,842	711,046
Liabilities:				
Other Liabilities	802,143	2,033,745	2,124,842	711,046
Total Liabilities	\$802,143	\$2,033,745	\$2,124,842	\$711,046

	\$109,097 \$133,937 \$138,520 \$104, 490 0 490 109,587 133,937 139,010 104,							
-		Additions	Deductions	Ending Balance				
Assets: Equity in Pooled Cash and Investments Receivables (Net):	\$109,097	\$133,937	\$138,520	\$104,514				
Accounts	490	0	490	0				
Total Assets	109,587	133,937	139,010	104,514				
Liabilities:								
Accounts Payable	8,876	475	8,876	475				
Other Liabilities	100,711	133,462	130,134	104,039				
Total Liabilities	\$109,587	\$133,937	\$139,010	\$104,514				

		Total All Age	ncy Funds	
	Beginning Balance	Additions	Deductions	Ending Balance
Assets: Equity in Pooled Cash and Investments Receivables (Net):	\$116,640	\$1,469,326	\$1,468,762	\$117,204
Taxes Accounts	794,565 525	697,851 505	794,565 525	697,851 505
Total Assets	911,730	2,167,682	2,263,852	815,560

Liabilities:

Accounts Payable	8,876	475	8,876	475
Other Liabilities	902,854	2,167,207	2,254,976	815,085
Total Liabilities	\$911,730	\$2,167,682	\$2,263,852	\$815,560

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**STATISTICAL SECTION** 

# STATISTICAL SECTION

This part of the District's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

# CONTENTS

<u>FINANCIAL TRENDS</u>: These schedules contain trend information to help the reader understand how the District's financial position has changed over time.

<u>REVENUE CAPACITY:</u> These schedules contain information to help the reader understand and assess the factors affecting the School District's ability to generate its most significant local revenue source(s), the property tax.

<u>DEBT CAPACITY</u>: These schedules present information to help the reader assess the affordability of the School District's current levels of outstanding debt and the School District's ability to issue additional debt in the future.

<u>ECONOMIC AND DEMOGRAPHIC INFORMATION</u>: These schedules offer economic and demographic indicators to help the reader understand the environment within which the School District's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.

<u>OPERATING INFORMATION</u>: These schedules contain service and infrastructure data to help the reader understand how the information in the School District's financial report relates to the services the School District provides and the activities it performs.

<u>SOURCES</u>: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

Sandusky City School District, Ohio Net Position by Component Last Ten Fiscal Years (accrual basis of accounting) Schedule 1

					Fisca	Fiscal Year				
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Governmental Activities										
Net Investment in Capital Assets	\$9,904,226	\$9,904,226 \$9,618,666	\$9,733,381	\$10,002,744	\$9,053,163	\$8,898,289	\$8,095,561	\$9,650,349	\$10,570,451	\$10,635,896
Restricted	2,277,541	2,342,360	1,661,477	1,926,356	1,693,031	1,612,452	1,712,923	1,306,846	2,261,685	2,130,209
Unrestricted	638,540	1,209,184	2,064,130	2,146,662	3,098,977	2,185,093	(263,266)	(212,978)	(63,149,693)	(58,077,949)
Total Governmental Activities Net Position	\$12,820,307	\$12,820,307 \$13,170,210	\$13,458,988	\$14,075,762	\$13,845,171	\$12,695,834	\$9,545,218	\$10,744,217	(\$50,317,557)	(\$45,311,844)
Total Primary Government										
Net Investment in Capital Assets	\$9,904,226 \$9,618,666	\$9,618,666	\$9,733,381	\$10,002,744	\$9,053,163	\$8,898,289	\$8,095,561	\$9,650,349	\$10,570,451	\$10,635,896
Restricted	2,277,541	2,342,360	1,661,477	1,926,356	1,693,031	1,612,452	1,712,923	1,306,846	2,261,685	2,130,209
Unrestricted	638,540	1,209,184	2,064,130	2,146,662	3,098,977	2,185,093	(263,266)	(212,978)	(63,149,693)	(58,077,949)
Total Primary Government Net Position	\$12,820,307 \$13,170,210	\$13,170,210	\$13,458,988	\$14,075,762	\$13,845,171	\$12,695,834	\$9,545,218	\$10,744,217	(\$50,317,557)	(\$45,311,844)

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Sandusky City School District, Ohio Expenses, Program Revenues and Net (Expense)/Revenue Last Ten Fiscal Years (accrual basis of accounting) Schedule 2

					Fiscal Year	ar				
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Expenses										
Governmental Activities:										
Instruction	\$29,028,772	\$28,612,515	\$28,381,015	\$31,120,235	\$32,423,935	\$33,000,997	\$32,320,969	\$30,355,691	\$32,492,793	\$31,501,248
Pupil	1,892,558	1,848,395	1,966,662	1,949,122	1,810,155	1,808,990	1,905,257	1,964,202	2,054,942	2,235,545
Instructional Staff	2,843,356	2,604,516	2,345,780	1,976,782	2,334,671	2,178,795	2,891,614	2,762,425	1,730,658	1,951,925
General Administration	262,873	251,748	225,384	219,506	274,123	237,888	194,969	162,727	203,832	193,601
School Administration	3,093,269	3,294,800	3,260,728	3,143,151	2,993,558	3,078,638	2,844,207	2,621,850	2,926,608	3,190,007
Fiscal	773,037	816,087	827,379	790,838	724,600	772,658	775,946	757,378	790,525	718,377
Business	171,953	182,226	167,861	173,166	165,646	165,412	154,022	131,172	272,987	135,626
Operations and Maintenance	4,597,967	4,441,639	4,266,515	4,131,032	3,488,446	3,587,482	3,280,303	2,590,459	3,063,508	3,095,214
Pupil Transportation	1,505,074	1,678,854	1,605,498	1,560,103	1,595,977	1,541,087	1,918,458	1,362,330	1,680,628	1,688,292
Central	1,309,047	878,440	869,701	961,596	1,211,148	1,358,070	1,330,662	806,153	234,488	390,519
Operation of Non-Instructional Services	2,883,539	3,116,826	3,398,658	3,051,796	2,920,946	2,697,028	2,855,443	2,732,734	2,473,124	2,725,322
Extracurricular Activities	1,151,621	1,259,230	1,434,639	1,168,160	987,180	1,178,272	1,065,669	974,228	959,167	1,129,613
Intergovernmental Pass-through	425,781	466,340	0	0	0	0	0	0	0	0
Interest and Fiscal Charges	68,650	62,932	44,512	26,930	56,430	47,986	49,997	69,213	66,312	24,129
Total Primary Government Expenses	\$50,007,497	\$49,514,548	\$48,794,332	\$50,272,417	\$50,986,815	\$51,653,303	\$51,587,516	\$47,290,562	\$48,949,572	\$48,979,418

Sandusky City School District, Ohio Expenses, Program Revenues and Net (Expense)/Revenue Last Ten Fiscal Years (accrual basis of accounting) Schedule 2 (Continued)

	2015			\$1,397,406	2	8	0	65,518	128,010	196,680	7,178,726	0	\$8,966,350	(\$40,013,068)	
	2014			\$1,368,131	0	0	0	75,775	258,744	206,555	9,015,833	0	\$10,925,038	(\$38,024,534)	
	2013			\$1,297,573	0	0	0	67,628	303,114	203,577	8,411,980	0	\$10,283,872	(\$37,006,690)	
	2012			\$1,096,887	0	0	0	20,345	316,374	258,825	9,296,132	0	\$10,988,563	(\$40,598,953)	
ar	2011			\$1,202,149	0	0	0	20,367	361,815	227,689	10,799,672	0	\$12,611,692	(\$39,041,611)	
Fiscal Year	2010			\$1,342,013	0	0	0	17,499	407,386	237,687	11,209,417	0	\$13,214,002	(\$37,772,813)	
	2009			\$1,269,069	0	0	0	34,410	522,798	211,569	10,803,543	57,267	\$12,898,656	(\$37,373,761)	
	2008			\$1,002,817	0	0	0	24,900	580,145	233,068	10,658,668	60,707	\$12,560,305	(\$36,234,027)	
	2007			\$1,037,687	0	0	5,833	16,965	644,676	271,084	12,407,355	146,949	\$14,530,549	(\$34,983,999)	
	2006			\$715,705	0	0	0	28,694	655,354	309,071	10,414,800	0	\$12,123,624	(\$37,883,873) (\$34,983,999)	
		Program Revenues Governmental Activities:	Charges for Services:	Instruction	Pupil	Instructional Staff	School Administration	Operations and Maintenance	Operation of Non-Instructional Services	Extracurricular Activities	Operating Grants and Contributions	Capital Grants and Contributions	Total Primary Government Program Revenues	Net (Expense)/Revenue Total Government Net Expense	

Sandusky City School District, Ohio General Revenues and Total Change in Net Position Last Ten Fiscal Years (accrual basis of accounting) Schedule 3

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					Ľ	Fiscal Year				
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Net (Expense)/Revenue	(\$37,883,873) (\$34,983,999)	(\$34,983,999)	(\$36,234,027)	(\$37,373,761)	(\$37,772,813)	(\$39,041,611)	(\$40,598,953)	(\$37,006,690)	(\$38,024,534)	(\$40,013,068)
General Revenues and Other Changes in Net Position Governmental Activities: Taxes										
Property Taxes Levied for General Purposes	18,310,310	17,988,435	17,786,660	18,167,066	16,610,254	17,233,827	16,789,561	18,220,036	17,374,591	19,124,841
Property Taxes Levied for Debt Service Purposes	283,257	293,068	277,686	77,442	0	0	0	0	0	0
Property Taxes Levied for Capital Projects Purposes	596,734	572,833	512,033	504,584	787,009	901,848	873,259	823,323	762,374	835,589
Grants and Entitlements Not Restricted to Specific Programs	16,892,666	16,127,728	17,217,113	18,738,297	19,231,778	19,364,728	19,187,047	18,356,668	19,420,547	23,724,457
Payment in Lieu of Taxes	0	0	0	0	92,764	96,184	96,880	102,072	100,209	41,219
Unrestricted Contributions	0	0	0	0	73,476	119,684	83,824	104,515	66,046	89,974
Investment Earnings	440,921	545,097	406,737	168,072	40,751	64,347	40,283	9,650	26,696	7,666
Other Revenues	390,260	350,511	322,576	335,074	706,190	111,656	377,483	589,425	1,491,820	1,195,035
Total Governmental Activities General Revenues	36,914,148	35,877,672	36,522,805	37,990,535	37,542,222	37,892,274	37,448,337	38,205,689	39,242,283	45,018,781
Transfers										
Special Items	0	(543,770)	0	0	0	0	0	0	0	0
Change in Net Position	(\$969,725)	\$349,903	\$288,778	\$616,774	(\$230,591)	(\$1,149,337)	(\$3,150,616)	\$1,198,999	\$1,217,749	\$5,005,713

Sandusky City School District, Ohio Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting) Schedule 4										
					Fiscal Year	ear				
	2006	2007	2008	2009	2010	2011(1)	2012	2013	2014	2015
General Fund Reserved Unreserved	\$1,664,279 (167,288)	\$1,506,725 (81,769)	\$1,903,046 (340,751)	\$2,536,281 (208,243)	\$1,962,854 (171,629)					
Nonspendable Assigned Unassigned					I	\$81,158 106,107 281,266	\$81,158 344,766 (1,381,982)	\$64,541 1,816,219 (2,580,760)	\$0 208,268 (897,206)	\$0 192,021 1,873,657
Total General Fund	1,496,991	1,424,956	1,562,295	2,328,038	1,791,225	\$468,531	(\$956,058)	(\$700,000)	(\$688,938)	\$2,065,678
All Other Governmental Funds										
Reserved	379,096	544,164	464,214	310,790	384,961					
Unreserved, Keported in: Special Revenue Funds	61,438	(34,131)	(135,860)	(190,478)	398,779					
Debt Service Funds	142,945	156,171 245 500	269,920	281,697 365 803	281,697					
Capital Project Funds Permanent Fund	81,610	86,207 86,207	235,258 90,256	105,891 86,415	140,510 87,613					
Nonspendable Restricted Assigned Unassigned					I	\$18,674 1,686,944 26,673 (107,390)	\$18,950 1,674,006 26,673 (153,132)	\$22,129 1,203,970 26,673 (181,927)	\$10,000 2,080,963 26,673 (165,951)	\$10,000 1,776,592 26,673 (7,969)
Total All Other Governmental Funds	\$1,223,450	\$1,098,009	\$923,788	\$654,315	\$1,299,560	\$1,624,901	\$1,566,497	\$1,070,845	\$1,951,685	\$1,805,296
Source: District Records										

(1) - Prior year amounts have not been restated for the implementation of GASB Statement 54. The change in the classification of fund balance are discussed in the Notes to the Financial Statements.

		-

	2015		EIC,ICT,U24	41,219	1,387,475	8,975	30,835,766	189,331	145,300	200,000	1,049,217	\$53,994,662
	2014	070 700 013	0/0'/NC'0T¢	100,209	1,354,777	26,696	28,166,554	203,708	350,721	100,000	1,557,868	\$50,168,411
	2013	¢10110 €01	<b>ΥΖΥ, Ι4U, DO I</b>	102,072	1,288,703	15,592	26,822,780	203,122	382,958	0	685,108	\$48,641,016
	2012	03C CV2 213	UC2,C41,145	96,880	1,091,477	38,593	28,730,119	253,148	326,882	0	483,921	\$48,764,270
'ear	2011	610120C1015	οευ,υςι,οτς	96,184	1,152,390	64,347	30,435,115	217,955	419,837	0	253,178	\$50,769,704
Fiscal Year 2010	2010	¢16 000 003	λτο,003,U32	92,764	1,293,012	40,751	31,035,507	224,471	469,603	0	797,163	\$50,842,363
	2009	¢10 667 004	466,1C0,01¢	0	1,037,870	131,761	29,247,646	215,229	500,573	0	820,605	\$50,611,678
	2008	¢10 01E 10C	οοτ'ςτς'οτς	0	703,259	350,636	28,613,592	236,953	565,621	0	806,795	\$50,192,042
	2007	לוס זבח בזב	αγς'εαγ'οτς	0	701,787	497,826	27,521,509	271,084	631,607	0	1,231,978	\$49,125,317
	2006	610 CJ CI0	040/JC0/01¢	0	475,684	375,605	27,389,724	257,721	637,528	0	728,151	\$48,497,061

Sandusky City School District, Ohio Governmental Funds Revenues Last Ten Fiscal Years (modified accrual basis of accounting) Schedule 5 20

Revenues: Taxes Taxes Revenue in Lieu of Taxes Revenue in Lieu of Taxes Inition and Fees Investment Earnings Investment Earnings Intergovernmental Extracurricular Activities Charges for Services Gifts and Donations Other Revenues Total Revenues

Source: District Records

2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
			-						
\$28,611,269	\$28,134,701	\$28,743,949	\$30,591,006	\$32,033,762	\$32,600,905	\$31,433,897	\$29,676,350	\$31,348,010	\$32,880,203
1,837,836	1,963,948	2,052,683	1,807,144	1,829,347	1,836,465	1,873,481	1,922,813	2,164,420	2,299,340
2,732,868	2,540,088	2,542,778	1,957,169	2,309,095	2,206,983	2,737,651	2,839,513	1,764,700	2,014,057
262,873	251,748	225,384	219,506	274,123	237,888	194,969	162,727	203,832	194,630
3,050,199	3,210,607	3,334,918	3,120,041	2,975,257	3,117,435	2,850,302	2,717,723	2,848,770	3,310,284
774,424	800,062	849,145	795,071	714,646	802,536	767,150	762,283	822,485	729,998
166,666	179,790	170,505	164,658	198,493	156,735	154,978	131,178	273,063	138,848
4,050,372	3,776,097	3,781,806	3,744,485	3,363,834	3,543,944	3,243,341	2,927,716	3,056,465	3,155,450
1,296,568	1,480,076	1,527,984	1,556,544	1,444,449	1,433,007	1,711,856	1,578,101	1,696,551	1,649,338
723,054	846,349	892,227	942,876	1,162,619	1,332,429	1,335,052	1,581,951	629,014	383,971
2,814,713	3,133,310	3,464,353	3,012,506	2,925,210	2,678,475	2,846,582	2,812,178	2,508,004	2,759,075
1,060,887	1,189,397	1,331,218	1,048,179	978,170	1,169,547	1,057,148	1,141,822	1,047,831	1,166,587
425,781	466,094	0	0	0	0	0	0	0	0
1,334,529	899,370	807,741	783,844	773,940	412,540	463,250	273,498	607,530	548,266
484,516	476,908	456,362	386,275	211,285	192,320	203,714	284,554	240,057	136,731
69,354	63,618	45,198	27,431	56,430	47,986	49,997	69,213	66,312	24,129
\$49,695,909	\$49,412,163	\$50,226,251	\$50,156,735	\$51,250,660	\$51,769,195	\$50,923,368	\$48,881,620	\$49,277,044	\$51,390,907

0.32%

0.64%

0.75%

0.50%

0.47%

0.53%

0.83%

1.01%

1.10%

1.12%

ebt Service Ratio

Sandusky City School District, Ohio Governmental Funds Expenditures and Del Last Ten Fiscal Years (modified accrual basis of accounting) Schedule 6	Instruction Pupil Instructional Staff General Administration School Administration School Administration Fiscal Business Operation and Maintenance Pupil Transportation Central Operation of Non-Instructional Services Extracurricular Activities Intergovernmental Pass-through Central Operation of Non-Instructional Services Extracurricular Activities Intergovernmental Pass-through Capital Outlay Debt Service Principal Retirement Interest and Fiscal Charges Total Expenditures Contral Expenditures Source: District Records	
	123	

	2015	ξ0	4,472	40,000	(40,000)	4,472	\$2,608,227
	2014	\$0	535	1,976	(1,976)	535	\$891,902
	2013	\$0	1,010	40,719	(40,719)	1,010	(\$239,594)
	2012	\$674,475	1,630	75,000	(75,000)	676,105	(\$1,482,993)
ear	2011	\$0	2,138	271,377	(271,377)	2,138	(\$997,353)
Fiscal Year	2010	\$516,633	96	56,952	(56,952)	516,729	\$108,432
	2009	\$0	15,371	0	(26)	15,345	\$470,288
	2008	\$0	0	166,354	(166,354)	0	(\$34,209)
	2007	ξ0	133,897	0	0	133,897	(\$152,949)
	2006	\$474,690	5,055	40,000	(40,000)	479,745	(\$719,103)

ige in Fund Balances

Sandusky City School District, Ohio Other Financing Sources and Uses and Net Chang Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting) Schedule 7	Other Financing Sources (Uses): Issuance of Capital Leases Proceeds from Sale of Capital Assets Transfers In	Total Other Financing Sources (Uses)  Net Change in Fund Balances  Source: District Records		
			124	

# Sandusky City School District, Ohio Assessed Value and Actual Value of Taxable Property Last Ten Calendar Years (1) Schedule 8

Calendar Year	Real Property Assessed Value	Tangible Personal Property Assessed Value	Public Utilities Personal Assessed Value	Total Assessed Value	Total Estimated Actual Value	Total Direct Rate
2005	\$423,965,430	\$61,717,130	\$16,151,090	\$501,833,650	\$1,433,810,429	71.35
2006	475,044,720	47,462,890	15,306,600	537,814,210	1,536,612,029	71.35
2007	479,749,690	16,223,675	15,507,850	511,481,215	1,461,374,900	76.75
2008	476,798,370	16,445,780	11,862,000	505,106,150	1,443,160,429	76.85
2009	472,478,410	13,774,340	12,639,290	498,892,040	1,425,405,829	76.90
2010	474,487,430	0	13,386,270	487,873,700	1,393,924,857	76.90
2011	470,895,600	0	14,018,140	484,913,740	1,385,467,829	76.91
2012	444,717,630	0	15,218,660	459,936,290	1,314,103,686	82.03
2013	443,263,180	0	16,854,120	460,117,300	1,314,620,857	82.03
2014	442,355,190	0	17,826,120	460,181,310	1,314,803,743	82.03

#### Source: County Auditor

- (1) Assessed values shown in this schedule will not agree to amounts in the notes to the financial statements, since the schedules are shown on a calendar year basis, which is consistent with the method county auditors maintain this information.
- Note: The assessed value of real property (including public utility real property) is 35 percent of estimated true value. Personal property tax is assessed on all tangible personal property used in business in Ohio. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property is assessed at 25 percent for everything except inventories, which are assessed at 23 percent. Property is assessed annually.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue to be received in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10 percent, 2 1/2 percent and homestead exemptions before being billed. House Bill 66 phased out tangible personal property with the last collection during 2010. Telephone personal property was assessed at 10% for 2009, 5% for 2010, and eliminated in 2011.

	-	0	verlapping Rates (1)	
Calendar Year	District Direct Rates (1)	Erie County	City of Sandusky	Library
2005	71.35	8.80	4.25	0.70
2006	71.35	8.80	4.25	0.70
2007	76.75	8.80	4.25	0.70
2008	76.85	8.80	4.25	0.70
2009	76.90	8.80	4.25	1.50
2010	76.90	8.80	4.25	1.50
2011	76.91	8.80	4.25	1.50
2012	82.03	8.80	4.25	1.50
2013	82.03	8.80	4.25	1.50
2014	82.03	8.90	4.25	1.50

Source: County Auditor

- (1) The components that make up the District Direct Rate were not available from the County Auditor, only the Total Direct Rate is available.
- Note: Rates may only be raised by obtaining the approval of a majority of the voters at a public election.

	201	4
		Percentage of Total
	Assessed	Assessed
Taxpayer	Value	Value
Cedar Point Park LLC	31,462,470.00	6.84%
Ohio Edison Company	13,255,710.00	2.88%
Norfolk & Western Railway Company	5,531,970.00	1.20%
Fireland Regional Medical Center	3,524,350.00	0.77%
Key Real Estate Ltd	3,221,210.00	0.70%
Columbia Gas of Ohio	2,999,770.00	0.65%
Providence Residential Community Corp.	2,530,350.00	0.55%
S&S Reality Ltd.	2,407,070.00	0.52%
CNL Income Sandusky Marine LLC	2,155,210.00	0.47%
Myers Industries Inc.	2,055,720.00	0.45%
	\$69,143,830	15.03%

	200	)5
Taxpayer	Assessed Value	Percentage of Total Assessed Value
Cedar Fair LP	\$16,453,030	3.28%
		5.28% 0.72%
Sandusky International, Inc.	3,630,920	
FMC Technologies, Inc.	2,563,780	0.51%
Sandusky Limited	2,451,010	0.49%
Engineering Chain Division	2,016,760	0.40%
Industrial Nut Corp.	1,292,750	0.26%
Erie County Cablevision, Inc.	1,214,610	0.24%
Thermocolor, LLC	990,050	0.20%
Myers Industries, Inc.	956,720	0.19%
Sandusky OK Inc.	820,710	0.16%
	\$32,390,340	6.45%

Source: County Auditor

	Taxes Levied	Collected v Calendar Yea		Collections	Total Collecti	ons to Date
Calendar Year (1)	for the Calendar Year	Amount (2)	Percentage of Levy	in Subsequent Years	Amount	Percentage of Levy
2005	\$21,223,829	\$20,481,044	96.50%	\$742,785	\$21,223,829	100.00%
2006	20,720,288	19,775,595	95.44%	944,693	20,720,288	100.00%
2007	19,393,383	18,429,294	95.03%	964,089	19,393,383	100.00%
2008	19,473,593	18,217,297	93.55%	997,192	19,214,489	98.67%
2009	19,576,235	18,305,209	93.51%	901,441	19,206,650	98.11%
2010	20,126,714	18,994,615	94.38%	1,132,099	20,126,714	100.00%
2011	20,271,460	18,904,661	93.26%	1,106,137	20,010,798	98.71%
2012	23,609,523	20,103,937	85.15%	819,623	20,923,560	88.62%
2013	25,624,152	22,180,851	86.56%	1,122,650	23,303,501	90.94%
2014	25,586,853	22,316,070	87.22%	1,208,385	23,524,455	91.94%

# Source: County Auditor

(1) - Per county auditor, amounts in earlier years based on fiscal years; amounts have been readjusted to reflect calendar year.

(2) - State reimbursements of rollback and homestead exemptions are included

	Governmental Activities	Activities				Ratio of Net Bonded Debt		Percentage of	
Fiscal	General Obligation	Canital	Debt Service	Net Bonded General	Net Bonded Deht Per	to Actual Value of Taxable	Total Outstandinø	Total Debt to Personal	Total Deht Per
Year	Bonds	Leases	Fund Balance	Obligation Bonds	Capita	Property (1)	Debt	lncome (1)	Capita (1)
2006	\$505,000	\$1,052,785	\$165,671	\$339,329	\$12.19	0.02%	\$1,557,785	0.11%	\$55.95
2007	320,000	822,345	209,513	110,487	3.97	0.01%	1,142,345	0.07%	41.03
2008	135,000	581,716	298,281	0	0.00	0.00%	716,716	0.05%	25.74
2009	0	330,441	281,697	0	0.00	0.00%	330,441	0.02%	11.87
2010	0	635,789	281,697	0	0.00	0.00%	635,789	0.04%	22.83
2011	0	443,469	11,895	0	0.00	0.00%	443,469	0.03%	17.19
2012	0	914,230	11,895	0	0.00	0.00%	914,230	0.07%	35.44
2013	0	629,676	11,895	0	0.00	0.00%	629,676	0.05%	24.43
2014	0	389,619	11,895	0	0.00	0.00%	389,619	0.03%	15.1
2015	0	252,888	11,895	0	0.00	0.00%	252,888	0.02%	9.8(

Source: District Records

(1) - On the calendar year basis

<u>Governmental Unit</u>	Debt Outstanding	Estimated Percentage Applicable (1)	Estimated Share of Direct and Overlapping Debt
Erie County	\$11,644,195	23.34%	\$2,717,755
Sandusky City	15,466,901	100.00%	15,466,901
Subtotal, Overlapping Debt	27,111,096		18,184,656
District Direct Debt	252,888	100.00%	252,888
Total Direct and Overlapping Debt	\$27,363,984		\$18,437,544

Source: Ohio Municipal Advisory Council

(1) - Percentages were determined by dividing the assessed valuation of the overlapping government located within the boundaries of the School District by the total assessed valuation of the government.

\$460,181,310 41,416,318 0 0 \$41,416,318	2015	\$41,416,318	0	\$41,416,318	0.00%
1 1 11	2014	\$41,410,557	0	\$41,410,557	0.00%
l) assessed value) co limit ce ble to Limit n	2013	\$41,394,266	0	\$41,394,266	0.00%
Assessed value (1) Debt limit (9% of assessed value) Debt applicable to limit Debt Fund balance Net Debt Applicable to Limit Legal debt margin	2012	\$43,642,237	0	\$43,642,237	0.00%
Fiscal Year	2011	\$43,908,633	0	\$43,908,633	0.00%
Fisc	2010	\$44,900,284	0	\$44,900,284	0.00%
	2009	\$45,459,554	0	\$45,459,554	0.00%
	2008	\$46,033,309	0	\$46,033,309	%00.0
	2007	\$48,403,279	110,487	\$48,292,792	0.23%
	2006	\$45,165,029	339,329	\$44,825,700	0.75%

Legal Debt Margin Calculation for Fiscal Year 2015

ar basis (i.e. fiscal year 2015 is calendar year 2014)

		•	° r			Ye	
Sandusky City School District, Ohio Legal Debt Margin Information Last Ten Fiscal Years Schedule 14		Debt Limit	Total Net Debt Applicable to Limit Legal Debt Margin	Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	Source: District Records	(1) - Assessed values are on a calendar ye	

Calendar Year	Population (1)	Personal Income (Thousands of Dollars) (2)	Per Capita Personal Income (3)	Unemployment Rate (4)
2005	27,844	2,602,778	33,464	6.4%
2006	27,844	2,693,496	34,730	5.9%
2007	27,844	2,770,246	35,807	5.9%
2008	27,844	2,827,187	36,446	7.3%
2009	27,844	2,693,239	34,939	11.5%
2010	25,793	2,786,959	36,177	10.4%
2011	25,793	2,928,925	38,161	8.7%
2012	25,793	3,112,036	40,735	7.3%
2013	25,793	3,201,413	42,097	7.5%
2014	25,793	3,260,811	43,003	6.2%

Sources:

#### (1) - Population estimates provided by U.S. Census Bureau

- (2) Personal Income information provided by Bureau of Economic Analysis: Regional Economic Accounts for Erie County
- (3) Per Capita Personal Income information provided by Bureau of Economic Analysis: Regional Economic Accounts for Erie County
- (4) Ohio Department of Job and Family Services Office of Workforce Development Bureau of Labor Market Information -- Annual Average for Erie County

Major Employers (3)	Туре	Number of Employees	Employer's Percentage of Total Employmen
Mangnum Management Corp.	Entertainment	6,070	48.17%
Firelands Regional Health System	Hospital	2,043	16.21
Sandusky Board of Education	Education	669	5.31
Erie County	Government	460	3.65
Providence Care Center	Nursing Home	355	2.83
Kyklos Bearings International	Automotive	353	2.80
Walmart	Retail	268	2.13
Stein Hospice Service	Hospice	236	1.87
Lewco, Inc.	Manufacturing	183	1.45
Sandusky International, Inc.	Manufacturing	173	1.37
	2005		
		Number	Employer's

		of	Percentage of
Major Employers (3)	Туре	Employees	Total Employment
Mangnum Management Corp.	Entertainment	6,980	53.00%
Firelands Regional Health System	Hospital	1,944	14.95
Sandusky Board of Education	Education	853	6.56
Erie County	Government	697	5.36
Stein Hospice Service	Hospice	391	3.01
Delphi Automotive System	Automotive	285	2.19
G & C Foundry	Manufacturing	250	1.92
FMC Corporation	Food Equipment	227	1.75
Sandusky Limited	Port Facilities	188	1.45
Sandusky Internists, Inc.	Medical	37	0.29

Source: Reginal Income Tax Agency (RITA)

(1) - For all of Erie County

(2) - Only current fiscal year and nine years prior were available.

(3) - Includes at minimum the ten largest employers for the county.

	2015	21	10	38	63	55	72	259
	2014	18	∞	36	99	55	68	251
	2013	13	7	43	69	58	68	258
	2012	15	10	52	88	54	60	279
/ear	2011	19	16	64	100	62	67	328
Fiscal Year	2010	39	21	72	108	48	71	359
	2009	39	21	72	108	48	71	359
	2008	32	24	88	103	44	51	342
	2007	40	35	80	100	44	46	345
	2006	52	41	84	102	40	41	360

# Sandusky City School District, Ohio Certificated Staff Training Last Ten Fiscal Years Schedule 17

Total Certificated Staff Training Bachelors Degree Bachelors Degree +12 Bachelors Degree +24 **Certificated Staff Training** Masters Degree Masters Degree +12 Masters Degree +24

					Fiscal Year	'ear				
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Administration:	30	30	29	25	25	27	27	26	26	
Adult Education:	11	10	10	9	9	9	9	IJ	Ŋ	
Certificated Staff: Teaching Staff:										
Preschool	4	4	5	5	9	5	5	5	Ω	
Elementary School K-6	145	130	127	132	130	128	107	107	107	
Jr. High School 7-8	41	47	45	43	48	34	40	34	34	
High School 9-12	89	87	86	92	93	92	82	99	61	
Tutors	45	41	44	26	26	27	15	15	13	
Others	17	17	17	15	30	27	12	15	15	
Auxiliary Positions:										
Counselors	10	10	6	6	6	6	ø	7	7	
Speech Therapists	ъ	ъ	ъ	ъ	4	4	9	9	9	
Psychologists	4	4	4	4	4	4	4	3	3	
Total Certified Staff	360	345	342	331	350	330	279	258	251	
Support Staff:										
Secretarial	34	33	33	33	33	32	31	32	36	
Teacher Aides	38	35	36	38	30	50	40	39	39	
Technical	0	0	0	1	1	1	1	1	1	
Cafeteria Workers	36	34	34	34	34	30	29	23	23	
Custodial	35	32	31	30	30	29	24	22	21	
Maintenance	4	4	4	4	4	4	4	4	4	
Bus Driver	26	31	33	33	33	30	32	31	30	
Mechanics	2	2	2	2	2	2	2	1	1	
Total Support Staff	175	171	173	175	167	178	163	153	155	
Grand Total	576	556	554	537	548	541	475	442	437	

Percentage of Students Receiving Free or Reduced-Price Meals	61.80% 58.12%	71.50% 71.00%	74.10%	68.32% 69.77%	76.34%	77.73%	100.00%
Student Attendance Percentage	94.50% 94.20%	95.30% 94 00%	94.00%	93.70% 93.70%	94.20%	93.90%	94.30%
Pupil- Teacher Ratio	12	12	10	10 14	15	13	13
Teaching Staff	341 326	324 313	333	330 279	258	251	259
Percentage Change	8.50% (5.18%)	3.91%	(1.18%)	(2.73%) 1.14%	(4.94%)	17.40%	2.32%
Cost Per Pupil (3)	\$11,798 12.432	12,764 13 454	14,565	15,048 13,187	12,535	14,716	15,057
Expenses (2)	\$50,007,497 49.514.548	48,794,332 50 272 417	50,986,815	51,653,303 51,587,516	47,290,562	48,949,572	48,979,418
Operating Expenditure (1)	\$47,876,864 48.035.885	48,962,148 48,986,616	50,265,435	51,164,335 50,256,404	48,323,568	48,429,457	50,681,781
l J	158 164	36	51	00	55	91	99

e is Total Expenditures minus Capital Outlay and Debt Service from Schedule 6

(2) - Expenses is Total Expenses from Schedule 2

(3) - Operating Expenditure by Enrollment.

Sandusky City School District, Ohio Operating Statistics Last Ten Fiscal Years Schedule 19

Enrollment	4,058 3,862 3,451 3,451 3,451 3,291 3,366 3,355 3,355	ce: District Records Operating Expenditur
Fiscal Year	2006 2007 2008 2009 2011 2011 2013 2013 2013 2013	Source: Dis (1) - Opera

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					Fiscal Year	ear				
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
School										
Elementary:										
Hancock Elementary (1923/1928/1931/1949/1966)										
Square feet	47,223	47,223	47,223	47,223	47,223	47,223	47,223	47,223	47,223	47,223
Capacity	525	525	525	525	525	525	525	525	525	525
Enrollment	336	320	323	324	327	327	349	343	409	462
Percent of Capacity (1)	64%	61%	62%	62%	62%	62%	66%	65%	78%	88%
Madison Elementary (1999) 1991) Sanara faat	29 937	79 937	79 937	29 937	(3)	(3)	(3)	(3)	(3)	(3)
oquare rect Canacrity	750 750	106/67 050	156,62 050	100'07 020	(c) (8)	(2)	(5)	(c) (2)	(c) (E)	(c) (č)
Enrollment	203	238	231	151	(2)	(2)	(2)	(2)	(6)	(c) (E)
Percent of Capacity (1)	81%	95%	92%	60%	(3)	(3)	(3)	(3)	(3)	(3)
Mills Elementary (1954/1991)										
Square feet	38,605	38,605	38,605	38,605	38,605	38,605	38,605	38,605	38,605	38,605
Capacity	475	475	475	475	475	475	475	475	475	475
Enrollment	278	317	304	288	333	333	305	316	371	390
Percent of Capacity (1)	59%	67%	64%	61%	20%	20%	64%	67%	78%	82%
Monroe Elementary (1894/1903/1991)										
Square feet	32,638	(2)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)
Capacity	325	(2)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)
Enrollment	240	(2)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)
Percent of Capacity (1)	74%	(2)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)
Ontario Elementary (1952/1968)										
Square feet	42,347	42,347	42,347	42,347	42,347	42,347	42,347	42,347	42,347	42,347
Capacity	500	500	500	500	500	500	500	500	500	500
Enrollment	344	381	368	377	415	415	422	429	452	440
Percent of Capacity (1)	%69	76%	74%	75%	83%	83%	84%	86%	%06	88%
Osborne Elementary (1890/1991)										
Square feet	43,842	43,842	43,842	43,842	43,842	43,842	43,842	43,842	43,842	43,842
Capacity	375	375	375	375	375	375	375	375	375	375
Enrollment	309	324	317	280	340	340	385	374	380	371
Percent of Capacity (1)	82%	86%	85%	75%	91%	91%	103%	100%	101%	%66
Source: District Records										
(1) - Enrollment divided by Capacity										
(2) - School closed										
(3) - Building Sold										

	2015	43,740	550	399	73%	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)	370,000	2,250	1,304	58%	(3)	(3)	(3)	(3)
	2014	43,740	550	403	73%	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)	370,000	2,250	1,276	57%	(3)	(3)	(3)	(3)
	2013	43,740	550	363	66%	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)	370,000	2,250	1,170	52%	(3)	(3)	(3)	(3)
	2012	43,740	550	402	73%	91,935	500	444	89%	(2)	(2)	(2)	(2)	370,000	2,250	861	38%	(3)	(3)	(3)	(3)
ar	2011	43,740	550	408	74%	91,935	500	450	%06	(2)	(2)	(2)	(2)	370,000	2,250	1,119	50%	(3)	(3)	(3)	(3)
Fiscal Year	2010	43,740	550	408	74%	91,935	500	450	%06	(2)	(2)	(2)	(2)	370,000	2,250	1,119	50%	(3)	(3)	(3)	(3)
	2009	43,740	550	389	71%	91,935	500	241	48%	86,994	500	241	48%	370,000	2,250	1,276	57%	(2)	(2)	(2)	(2)
	2008	43,740	550	392	71%	91,935	500	260	52%	86,994	500	260	52%	370,000	2,250	1,252	56%	(2)	(2)	(2)	(2)
	2007	43,740	550	400	73%	91,935	500	336	67%	86,994	500	336	67%	370,000	2,250	1,191	53%	(2)	(2)	(2)	(2)
	2006	43,740	550	358	65%	91,935	500	303	61%	86,994	500	303	61%	370,000	2,250	1,184	53%	24,635	175	57	33%

200	4	٥ ٥	8	370	72	
Sandusky City School District, Ohio School Building Information Last Ten Fiscal Years Schedule 20 (continued)	<u>School</u> Elementary (continued): Venice Heights Elementary (1970) Square feet Capacity Enrollment Percent of Capacity (1)	Junior High: Adams Jr. High (1867/1914/1977) Square feet Capacity Enrollment Percent of Capacity (1)	Jackson Jr. High (1898/1927/1937) Square feet Capacity Enrollment Percent of Capacity (1)	Sandusky High School (1957/1967/1970/1973) Sandusky High School (1957/1967/1970/1973) Square feet Capacity Enrollment Percent of Capacity (1) Alternative School:	Baker Alternative School (1874/1924) Square feet Capacity Enrollment Percent of Capacity (1)	Source: District Records (1) - Enrollment divided by Capacity (2) - School closed (3) - Building Sold

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# Dave Yost • Auditor of State

SANDUSKY CITY SCHOOL DISTRICT

ERIE COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED JANUARY 28, 2016

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