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JACKSON COUNTY SOIL AND WATER CONSERVATION DISTRICT
JACKSON COUNTY

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INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Jackson County Soil and Water Conservation District
Jackson County
2026 Fairgreens Road
Jackson, Ohio 45640

We have performed the procedures enumerated below, with which the Board of Supervisors (the Board) and the management of the Jackson County Soil and Water Conservation District, Jackson County, Ohio (the District,) agreed, solely to assist the Board in evaluating receipts, disbursements and balances recorded in their cash-basis accounting records for the years ended December 31, 2011 through 2015, and certain compliance requirements related to these transactions and balances. Management is responsible for recording transactions; and management and the Board are responsible for complying with the compliance requirements. This agreed-upon procedures engagement followed the American Institute of Certified Public Accountants' attestation standards and applicable attestation engagement standards included in the Comptroller General of the United States' *Government Auditing Standards*. The sufficiency of the procedures is solely the responsibility of the parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

This report only describes exceptions exceeding \$10.

Depository Balances, Investments and Fund Balances

We applied the following procedures to each *Cash Basis Annual Financial Report* (the Reports) for the fiscal years ending December 31, 2011 through December 31, 2015:

1. We footed and cross-footed the amounts on pages 3A and 3B of the Reports, and compared the *Fund Cash Balances, December 31* to the *Fund Balances* on page 2. The amounts agreed except for the following:
 - The 2011 District Fund Ending Balance on page 3B was noted as \$14,472. The fund actually footed to \$14,547, for a variance of \$75.
2. We compared the *Disbursements plus Other Financing Uses* for the Special Fund on pages 3A and 3B of the Reports to the Disbursements reported on page 4. The amounts agreed except for the following:
 - 2015 Actual Disbursements on page 4 did not include advances out in the amount of \$2,068.
 - 2013 Actual Disbursements on page 4 did not include operating transfers out in the amount of \$3,294.
 - 2012 Actual Disbursements were not reported on page 4.
3. We compared the *Receipts plus Other Financing Sources* for the Special Fund on pages 3A and 3B of the Reports to the Actual Receipts reported on page 5. The amounts agreed except for the following:
 - 2013 Actual Receipts on page 5 were \$430 less than Actual Receipts on page 3A.
 - 2012 Actual Receipts were not reported on page 5.

743 East State Street, Athens Mall Suite B, Athens, Ohio 45701-2157
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Depository Balances, Investments and Fund Balances (Continued)

4. We tested the mathematical accuracy of the reconciliation on page 2. We noted the following exception:
 - The 2012 Reconciliation on page 2 reconciled balance total was \$10,805 which did not agree to the Fund Balance total of \$11,920.
5. We agreed the January 1 and December 31 fund cash balances reported in the District's District Fund Balance Sheet to the corresponding *Fund Cash Balances* on page 3B of the Reports. The amounts agreed except for the following:
 - The 2011 District Fund Ending Balance and 2012 District Fund Beginning Balance was noted as \$14,472 on the Statement of Receipts, Disbursements, and Changes in Fund Balances. However, the District Fund Balance Sheet noted an ending and beginning cash balance of \$14,457, for a variance of \$75.
 - The 2012 District Fund Ending Balance was noted as \$9,857 on the Statement of Receipts, Disbursements, and Changes in Fund Balances. However, the District Fund Balance Sheet noted an ending cash balance of \$9,932, for a variance of \$75.

We also applied the following procedures to the *Subtotals* and *Totals* reported on page 2 of the December 31, 2015 Report:

6. We confirmed the December 31 bank account depository balance for the District Fund with the District's financial institution. The balances agreed.
7. We compared the December 31 Special Fund depository balance from the *Report* to the amount reported in the Jackson County Statement of Cash Position. We found no exceptions.
8. For the checks comprising the Outstanding Checks, we applied the following procedures:
 - a. We footed the supporting outstanding check list and compared it to the Totals on the Report. We found no exceptions.
 - b. We traced the check to the subsequent February bank statement. We found no exceptions.
 - c. We traced the amount and date of the check to the check register, to determine the check was recorded for the same amount and dated and recorded prior to December 31. We noted no exceptions.

Intergovernmental and Other Confirmable Cash Receipts

We applied the following procedures for the years ended December 31, 2011 through December 31, 2015:

We agreed the total of the receipts from the State Distribution Transaction Lists (DTL) and the total of the receipts from the County Auditor's Expense Audit Trail Report to the total amounts recorded in the respective receipt classification in the Special Fund in the County Auditor Detail Revenue Report. The amounts agreed except for the following:

- Voucher number 351408, issued September 4, 2012 by Ohio Department of Natural Resources in the amount of \$6,250, was deposited in the District Account instead of the Special Account.
- Voucher number 379564, issued March 25, 2013 by Ohio Department of Natural Resources in the amount of \$6,250, was deposited in the District Account instead of the Special Account.

All Other Cash Receipts

We haphazardly selected 10 other cash receipts from the year ended December 31, 2015 and five other cash receipts from each of the years ended 2011 through 2014 recorded in the duplicate cash receipts book and determined whether the:

1. Receipt amount agreed to the amount recorded in the Quickbooks Deposit Summary. The amounts agreed.
2. Amount charged complied with rates in force during the period, if applicable. We found no exceptions.
3. Receipt was posted to the proper fund(s), and was recorded in the proper year except for the following:
 - Receipt number 2012-75, dated December 4, 2012, in the amount of \$30 for a workshop was not posted or deposited until February 19, 2013.

Payroll Cash Disbursements

1. We haphazardly selected one payroll check for all employees from 2015 and one payroll check for all employees for each of the years ended December 31, 2011 through 2014 from the Payroll History Report and:
 - a. We compared the hours and pay rate, or salary recorded in the Year to Date Payroll Register to the timesheet and the statutorily-approved rate. We found no exceptions.
 - b. We determined whether salaries and benefits were paid only from the *Special Fund*, as required by the SWCD Administrative Handbook Chapter 5. We noted no exceptions.
 - c. We determined whether the check was classified as *salaries*. We also determined whether the payment was posted to the proper year. We found no exceptions.
2. For the two employees tested in step 1 from 2015, we determined whether the following information in the employees' personnel files and minute record was consistent with the information used to compute gross and net pay related to the check:
 - a. Name.
 - b. Authorized salary or pay rate.
 - c. Retirement system participation and payroll withholding.
 - d. Federal, State & Local income tax withholding authorization and withholding.
 - e. Any other deduction authorizations (deferred compensation, etc.).

We found no exceptions related to steps a. – e. above.

3. We haphazardly selected and recomputed one termination payment (unused vacation, etc.) occurring between January 1, 2011 and December 31, 2015, and agreed the computation to the amount paid as recorded in the Year to Date Payroll Register.
 - a. Accumulated leave records.
 - b. The employee's pay rate in effect as of the termination date.
 - c. The District's payout policy.

The amount paid was consistent with the information recorded in a. through c. above.

Non-Payroll Cash Disbursements

We haphazardly selected five disbursements from the *Special Fund* and five disbursements from the *District Fund* and other funds from the Quick books Check Register for the year ended December 31, 2015 and two from the *Special Fund* and three from the *District Fund* and other funds for each of the years ended 2011 through 2014 and determined whether:

Non-Payroll Cash Disbursements (Continued)

- a. The disbursements were for a proper public purpose. We found no exceptions.
- b. For *District Fund* and other funds disbursements, we determined whether:
 - i. The check number, date, payee name and amount recorded on the returned, canceled check agreed to the similar data recorded in the Quick books Check Register and to the names and amounts on the supporting invoices. We found no exceptions.
 - ii. The payment was posted to a fund consistent with the purpose for which the fund's cash can be used. We found no exceptions.
- c. For *Special Fund* disbursements, we determined whether:
 - i. The payee name and amount recorded on the voucher submitted to the County Auditor agreed to the payee name and amount recorded in the Quick books Check Register and County Vendor Check Register Reports. We found no exceptions.
 - ii. The names and amounts on the voucher agreed to supporting invoices. We found no exceptions.
 - iii. The voucher was signed by the Fiscal Officer and approved by a majority of the Board of Supervisors. We found no exceptions.

2015 Special Fund Budgetary Compliance

1. We read the District's Special Fund Budget Request submitted to the County Commissioners. We noted the request included the Special Fund's *Needs, Income* and *Balances* anticipated for carry over from the current year, as required by the SWCD Administrative Handbook, Chapter 5. We also compared the budget amounts to the budgetary schedules on pages 4 and 5 of the Cash Basis Annual Financial Report. The amounts agreed.
2. We compared the total estimated receipts reported on Page 5 of the Report to the *Amended Official Certificate of Estimated Resources*, required by Ohio Rev. Code §5705.36(A)(1), and to the amounts recorded in the County Revenue Report for the Special Fund. The amounts agreed.
3. We scanned the appropriation measures to determine whether the Supervisors appropriated separate amounts within the Special Fund for "each office, department, and division, and within each, the amount appropriated for personal services," as is required by Ohio Rev. Code §5705.38(C). We found no exceptions.
4. We compared total appropriations required by Ohio Rev. Code §§5705.38 and 5705.40, to the amounts recorded in the County Expense Audit Trail Report for the Special Fund, and to the appropriations reported on Page 4 of the Report. The amounts agreed.
5. Ohio Rev. Code §§5705.36(A)(5) and 5705.28(B)(2)(C) prohibit appropriations from exceeding estimated resources. We compared total appropriations to total estimated resources for the Special Fund for the year ended December 31, 2015. We noted appropriations did not exceed estimated resources for the Special Fund.
4. Ohio Rev. Code §5705.41(B) prohibits expenditures (disbursements plus year-end certified commitments (i.e., encumbrances)) from exceeding appropriations. We compared total disbursements plus outstanding year-end encumbrances to total appropriations for the year ended December 31, 2015 for the "Special" Fund, as recorded in the Statement of Receipts, Disbursements, and Changes in Balances. We noted expenditures did not exceed appropriations for the Special Fund.

2015 Special Fund Budgetary Compliance (Continued)

7. We scanned the Statement of Receipts, Disbursements, and Changes in Fund Balances for the year ended December 31, 2015 for negative cash fund balances. Ohio Rev. Code §5705.10(l) provides that money paid into a fund must be used for the purposes for which such fund is established. As a result, a negative fund cash balance indicates that money from one fund was used to cover the expenses of another. We noted no funds having a negative cash fund balance.

2015 Compliance – Contracts & Expenditures

We inquired of management and scanned the Quickbooks Check Register for the year ended December 31, 2015 to determine if the District purchased equipment and services allowed by Ohio Rev. Code §1515.09 or purchased goods or services allowed by Ohio Rev. Code §1515.08(H)(1) whose cost, other than personal service compensation or office space rent, exceeded \$50,000. We noted no purchases exceeding \$50,000.

2015 Other Compliance

Ohio Rev. Code §117.38 requires Districts to file their financial information in the HINKLE system within 60 days after the close of the fiscal year. We reviewed the HINKLE system and noted the District filed their financial information within the allotted timeframe for the year ended December 31, 2015.

We were not engaged to, and did not conduct an examination, the objective of which would be the expression of an opinion on the District's receipts, disbursements, balances and compliance with certain laws and regulations. Accordingly, we do not express an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of management, those charged with governance, and others within the District, and is not intended to be, and should not be used by anyone other than these specified parties.



Dave Yost
Auditor of State
Columbus, Ohio

November 3, 2016

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JACKSON COUNTY SOIL AND WATER CONSERVANCY DISTRICT

JACKSON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
NOVEMBER 22, 2016**