

Breakthrough Charter Schools:  
Citizens Academy  
Cuyahoga County, Ohio

*Audited Financial Statements*

For the Fiscal Year Ended  
June 30, 2015





# Dave Yost • Auditor of State

Board of Directors  
Breakthrough Charter Schools:  
10118 Hampden Ave.  
Cleveland, Ohio 44108

We have reviewed the *Independent Auditor's Report* of the Breakthrough Charter Schools: Citizens Academy, Cuyahoga County, prepared by Rea & Associates, Inc., for the audit period July 1, 2014 through June 30, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Breakthrough Charter Schools: is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Dave Yost".

Dave Yost  
Auditor of State

June 3, 2016

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**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*For the Fiscal Year Ended June 30, 2015  
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March 29, 2016

To the Board of Trustees  
Breakthrough Charter Schools: Citizens Academy  
10118 Hampden Ave.  
Cleveland, Ohio 44108

## **Independent Auditor's Report**

### **Report on the Financial Statements**

We have audited the accompanying financial statements of Breakthrough Charter Schools: Citizens Academy, Cuyahoga County, Ohio (the School) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the School's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Breakthrough Charter Schools: Citizens Academy, Cuyahoga County, Ohio as of June 30, 2015, and the changes in its financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Emphasis of a Matter***

As described in Note 3, the School restated the net position balance to account for the implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment of GASB Statement No. 68*. Our opinion is not modified with respect to this matter.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the Schedules of the School's Proportionate Share of the Net Pension Liability, and the Schedules of School Contributions on pages 4-10, 38-39, and 40-41, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the School's basic financial statements. The schedule of expenditures of federal awards, as required by *Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations* is presented for purposes of additional analysis and is not a required part of the basic financial statements.



The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with Government Auditing Standards, we have also issued our report dated March 29, 2016 on our consideration of the School's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the School's internal control over financial reporting and compliance.

*Hea & Associates, Inc.*

Medina, Ohio

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2015  
(Unaudited)*

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The management's discussion and analysis of Breakthrough Charter Schools: Citizens Academy's (the "School") financial performance provides an overall review of the School's financial activities for the fiscal year ended June 30, 2015. The intent of this discussion and analysis is to look at the School's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School's financial performance.

### **Financial Highlights**

Key financial highlights for 2015 are as follows:

- The School implemented GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. This implementation had the effect of restating net position at June 30, 2014, from \$1,332,339 to \$(4,270,755). See pages 6-9 for further discussion of this statement.
- In total, net position decreased by \$27,612 or less than 1 percent from a deficit of \$4,270,755 to a deficit of \$4,298,367.
- The School had operating revenues of \$3,514,135 and operating expenses of \$4,837,790 for fiscal year 2015. The School also had \$1,296,043 in non-operating revenues during fiscal year 2015.
- Enrollment increased from 434 students to 445 students.

### **Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School's financial activities. The statement of net position and statement of revenues, expenses and changes in net position provide information about the activities of the School, including all short-term and long-term financial resources and obligations.

### **Reporting the School Financial Activities**

*Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position and the Statement of Cash Flows*

These documents answer the question, "How did we do financially during 2015?"

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Management's Discussion and Analysis  
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These statements include all assets, liabilities, deferred outflows/inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received.

These statements report the School's net position and changes in that position. This change in net position is important because it tells the reader that, for the School as a whole, the financial position of the School has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. These statements can be found on pages 11 and 12 of this report.

The statement of cash flows provides information about how the School finances and is meeting the cash flow needs of its operations. The statement of cash flows can be found on page 13 of this report.

The table below provides a summary of the School's net position for the fiscal years 2015 and 2014:

<b>Table 1 - Net Position</b>		
	2015	2014 *
<b>ASSETS</b>		
Current Assets	\$ 1,527,929	\$ 2,013,735
Security Deposits	1,847	1,847
Endowment	8,212	8,096
Capital Assets, Net	93,298	100,896
<b>Total Assets</b>	<b>1,631,286</b>	<b>2,124,574</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Pensions	366,187	289,721
<b>LIABILITIES</b>		
Current Liabilities	438,674	792,235
Long-term liabilities:		
Net Pension Liability	4,957,327	5,892,815
<b>Total Liabilities</b>	<b>5,396,001</b>	<b>6,685,050</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Pensions	899,839	-
<b>NET POSITION</b>		
Investment in Capital Assets	93,298	100,896
Restricted	12,038	6,847
Unrestricted	(4,403,703)	(4,378,498)
<b>Total Net Position</b>	<b>\$ (4,298,367)</b>	<b>\$(4,270,755)</b>

\* Restated

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
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*Management's Discussion and Analysis  
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During 2015, the School adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the School's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

**BREAKTHROUGH CHARTER SCHOOLS:  
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*Management's Discussion and Analysis  
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Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the School's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the School is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2014, from \$1,332,339 to \$(4,270 755).

At June 30, 2015, the School's net position totaled \$(4,298,367). Total assets decreased as a result of a decrease in cash and cash equivalents primarily due to the timing of cash disbursement which also resulted in a decrease in accounts payable. The decrease in liabilities of \$1,289,049 is primarily due to the decrease in net pension liability. As discussed above, this liability was created through the School's implementation of GASB 68.

**BREAKTHROUGH CHARTER SCHOOLS:  
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*Management's Discussion and Analysis  
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(Unaudited)*

The table below shows the change in net position for the fiscal years 2015 and 2014:

**Table 2 - Change in Net Position**

	2015	2014
<b>OPERATING REVENUES</b>		
State Foundation	\$ 3,369,078	\$ 3,278,220
Extracurricular Activities	720	603
Classroom Materials and Fees	114	583
Other Operating Revenues	144,223	152,745
<b>Total Operating Revenues</b>	<u>3,514,135</u>	<u>3,432,151</u>
<b>OPERATING EXPENSES</b>		
Salaries and Wages	2,353,901	2,219,982
Fringe Benefits	425,635	507,387
Purchased Services	1,752,197	1,587,365
Materials and Supplies	155,640	206,292
Depreciation	7,598	26,928
Equipment	109,203	62,967
Other	33,616	42,001
<b>Total Operating Expenses</b>	<u>4,837,790</u>	<u>4,652,922</u>
Operating Loss	(1,323,655)	(1,220,771)
<b>NON-OPERATING REVENUES</b>		
Tax Distribution	401,803	441,270
Intergovernmental Revenues	857,165	783,011
Contributions and Donations	14,740	113,114
Interest Income	2,335	2,642
Rental Income	20,000	18,000
<b>Total Non-operating Revenues</b>	<u>1,296,043</u>	<u>1,358,037</u>
Change in Net Position	(27,612)	137,266
Net Position - Beginning of Year, as Restated	(4,270,755)	N/A
<b>Net Position - End of Year</b>	<u><u>\$(4,298,367)</u></u>	<u><u>\$(4,270,755)</u></u>

**BREAKTHROUGH CHARTER SCHOOLS:  
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*Management's Discussion and Analysis  
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(Unaudited)*

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The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$289,721 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$207,197. Consequently, in order to compare 2015 program expenses to 2014, the following adjustments are needed:

Total 2015 program expenses under GASB 68	\$ 4,837,790
Pension expense under GASB 68	(207,197)
2015 contractually required contribution	<u>319,312</u>
Adjusted 2015 program expenses	4,949,905
Total 2014 program expenses under GASB 27	<u>4,652,922</u>
Increase in program expenses not related to pension	<u><u>\$ 296,983</u></u>

The revenue generated by community schools are heavily dependent upon per-pupil allotment given by the State foundation program and federal entitlement programs. Foundation payments attributed to 70 percent of total operating and non-operating revenues during fiscal year 2015.

There was an increase of 11 students in fiscal year 2015 from 434 students to 445 students. This increase can explain the increase in State Foundation revenues, intergovernmental revenues, and operating expenses.

### **Capital Assets**

At June 30, 2015, the School had \$5,827 invested in materials, furniture, equipment, and computers, net of accumulated depreciation and \$87,471 invested in leasehold improvements, net of accumulated depreciation. See Note 8 in the notes to the basic financial statements for more detail on the School's capital assets.

### **Current Financial Related Activities**

The School's fiscal agent relationship with Breakthrough Charter Schools, a Charter Management Organization, continued during 2014-2015. During the 2014-2015 school year, there were 445 students enrolled in the School. The School relies on the State Foundation Funds, State and Federal Sub-Grants and private donors to provide the monies necessary to operate the School.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2015  
(Unaudited)*

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**Contacting the School's Financial Management**

This financial report is designed to provide our clients and creditors with a general overview of the School's finances and to show the School's accountability for the money it receives. If you have questions about this report or need additional financial information contact Angela M. Neeley, Treasurer, 10118 Hampden Avenue, Cleveland, Ohio 44108 or email [aneeley@breakthroughschools.org](mailto:aneeley@breakthroughschools.org).



**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Statement of Net Position  
June 30, 2015*

<b>ASSETS</b>	
<b>Current Assets:</b>	
Cash and Cash Equivalents	\$ 1,118,236
Receivables:	
Intergovernmental - Federal and State Grants	228,778
Pension	24,510
Other	152,176
Prepaid Items	4,229
<b>Total Current Assets</b>	<u>1,527,929</u>
<b>Noncurrent Assets:</b>	
Security Deposits	1,847
Endowment	8,212
Capital Assets, Net of Depreciation	93,298
<b>Total Noncurrent Assets</b>	<u>103,357</u>
<b>Total Assets</b>	<u>1,631,286</u>
 <b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pensions	<u>366,187</u>
 <b>LIABILITIES</b>	
<b>Current Liabilities:</b>	
Accounts Payable	161,364
Accrued Wages and Benefits	277,310
<b>Total Current Liabilities</b>	<u>438,674</u>
<b>Noncurrent Liabilities:</b>	
Net Pension Liability (See Note 11)	<u>4,957,327</u>
<b>Total Liabilities</b>	<u>5,396,001</u>
 <b>DEFERRED INFLOWS OF RESOURCES</b>	
Pensions	<u>899,839</u>
 <b>NET POSITION</b>	
Investment in Capital Assets	93,298
Restricted for:	
Security Deposits	1,847
Endowment	5,000
Federally Funded Programs	5,191
Unrestricted (Deficit)	<u>(4,403,703)</u>
<b>Total Net Position</b>	<u><u>\$ (4,298,367)</u></u>

See accompanying notes to the basic financial statements

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Statement of Revenues, Expenses and Changes in Net Position  
For the Fiscal Year Ended June 30, 2015*

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**OPERATING REVENUES**

State Foundation	\$ 3,369,078
Extracurricular Activities	720
Classroom Materials and Fees	114
Other Operating Revenues	<u>144,223</u>
<b>Total Operating Revenues</b>	<u><u>3,514,135</u></u>

**OPERATING EXPENSES**

Salaries and Wages	2,353,901
Fringe Benefits	425,635
Purchased Services	1,752,197
Materials and Supplies	155,640
Depreciation	7,598
Equipment	109,203
Other	<u>33,616</u>
<b>Total Operating Expenses</b>	<u><u>4,837,790</u></u>
Operating Loss	<u><u>(1,323,655)</u></u>

**NON-OPERATING REVENUES**

Interest Income	2,335
Tax Distribution	401,803
Intergovernmental	857,165
Contributions and Donations	14,740
Rental Income	<u>20,000</u>
<b>Total Nonoperating Revenues</b>	<u><u>1,296,043</u></u>
Change in Net Position	<u><u>(27,612)</u></u>

Net Position - Beginning of Year, as Restated	<u><u>(4,270,755)</u></u>
<b>Net Position - End of Year</b>	<u><u><u>\$ (4,298,367)</u></u></u>

See accompanying notes to the basic financial statements

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Statement of Cash Flows  
For the Fiscal Year Ended June 30, 2015*

**CASH FLOWS FROM OPERATING ACTIVITIES**

Cash Received from State of Ohio	\$ 3,369,078
Cash Received from Other Operations	54,206
Cash Payments for Salaries and Wages	(2,299,453)
Cash Payments for Fringe Benefits	(547,107)
Cash Payments for Purchased Services	(2,160,206)
Cash Payments for Materials and Supplies	(155,640)
Cash Payments for Equipment	(109,203)
Cash Payments for Other Expenses	(34,036)
Net Cash Used in Operating Activities	<u>(1,882,361)</u>

**CASH FLOWS FROM NONCAPITAL  
FINANCING ACTIVITIES**

Federal and State Grants	846,797
Tax Distribution	401,803
Contributions and Donations	17,740
Rental Income	20,000
Net Cash Provided by Noncapital Financing Activities	<u>1,286,340</u>

**CASH FLOWS FROM INVESTING ACTIVITIES**

Interest on Investments	<u>2,219</u>
Net Cash Provided by Investing Activities	<u>2,219</u>
Net Decrease in Cash and Cash Equivalents	(593,802)

Cash and Cash Equivalents - Beginning of Year	<u>1,712,038</u>
<b>Cash and Cash Equivalents - End of Year</b>	<u><u>\$ 1,118,236</u></u>

**RECONCILIATION OF OPERATING LOSS TO  
NET CASH USED IN OPERATING ACTIVITIES**

Operating Loss	\$ (1,323,655)
Adjustments:	
Depreciation	7,598
(Increase) in Assets and Deferred Outflows:	
Pension Receivable	(9,357)
Other Receivable	(90,851)
Prepaid Items	(420)
Deferred Outflow of Resources - Pensions	(76,466)
Increase (Decrease) in Liabilities and Deferred Inflows:	
Accounts Payable	(408,009)
Accrued Wages and Benefits	54,448
Net Pension Liability	(935,488)
Deferred Inflow of Resources - Pensions	899,839
Net Cash Used in Operating Activities	<u><u>\$ (1,882,361)</u></u>

See accompanying notes to the basic financial statements

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**NOTE 1 – DESCRIPTION OF THE SCHOOL**

Breakthrough Charter Schools: Citizens Academy (the "School") is a nonprofit corporation established pursuant to Ohio Revised Code Chapters 3314 and 1702. The School is an approved tax exempt organization under Section 501(c)(3) of the Internal Revenue Code exclusively for educational purposes. Management is not aware of any course of action or series of events that have occurred that might adversely affect the School's tax-exempt status. The School's mission is to provide students of kindergarten to grade five the knowledge, skills and habits to be effective and empowered stewards of their community. The School, which is part of the State's education program, is independent of any school district and is nonsectarian in its programs, admission policies, employment practices and all other operations. The School may sue and be sued, acquire facilities as needed and contract for any services necessary for the operation of the School.

The School began operations at the beginning of the 1999-2000 school year. The school was approved for operation under a contract with Lucas County Educational Service Center that terminated on June 30, 2010. The School was approved for operation under a contract with Cleveland Municipal School District (the "Sponsor") for a period of five years commencing July 1, 2010. This agreement was extended for a five year period beginning July 1, 2015. The Sponsor is responsible for evaluating the performance of the School and has the authority to deny renewal of the contract at its expiration or terminate the contract prior to its expiration.

The School has contracted with Breakthrough Charter Schools for academic and business services beginning July 1, 2010 for an initial term of five years. This agreement automatically renews unless prior notice is given.

The School operates under the direction of the Board of Trustees. The Board of Trustees is responsible for carrying out the provisions of the contract, which include but are not limited to, State mandated provisions regarding student population, curriculum, academic goals, performance standards, admission standards and qualifications of teachers. The Board of Trustees controls the School's one instructional/support facility staffed by 9 non-certified personnel and 46 certificated full time teaching personnel who provide services to 445 students.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements (BFS) of the School have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School's significant accounting policies are described below.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**A. Basis of Presentation**

The School's basic financial statements consist of a statement of net position, a statement of revenues, expenses and changes in net position, and a statement of cash flows.

Enterprise reporting focuses on the determination of the change in net position, financial position, and cash flows.

**B. Measurement Focus**

Enterprise accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred outflows/inflows of resources are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the School finances and meets the cash flow needs of its enterprise activities.

**C. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. The School's basic financial statements are prepared using the accrual basis of accounting.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded upon the accrual basis when the exchange takes place.

Non-exchange transactions, in which the School receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School on a reimbursement basis. Grants and entitlements received before the eligibility requirements are met are recorded as deferred inflows.

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**C. Basis of Accounting (Continued)**

*Deferred Outflows/Inflows of Resources* - In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until then. For the School, deferred outflows of resources are reported on the statement of net position for pension. The deferred outflows of resources related to pension are explained in Note 11.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School, deferred inflows of resources include pension. The deferred inflows of resources related to pension are explained in Note 11.

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

**D. Budgetary Process**

Unlike other public schools located in the State of Ohio, community schools are not required to follow budgetary provisions set forth in Ohio Revised Code Section 5705, unless specifically provided in the contract between the School and its Sponsor. The contract between the School and its Sponsor does prescribe an annual budget requirement in addition to preparing a 5-year forecast, which is to be updated on an annual basis.

**E. Cash and Cash Equivalents**

All monies received by the School are accounted for by the School's fiscal agent, Breakthrough Charter Schools. All cash is received and deposited by the School. Separate accounts are maintained in the School's name. Monies for the School are maintained in these accounts.

For the purposes of the statement of cash flows and the presentation on the statement of net position, investments with original maturities of three months or less at the time they are purchased by the School are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**F. Capital Assets**

All capital assets are capitalized at cost and updated for additions and reductions during the fiscal year. Donated capital assets are recorded at their fair market value on the date donated. The School does not have any infrastructure. The School maintains a capitalization threshold at \$5,000. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. All reported capital assets are depreciated. Depreciation is computed using the straight-line method over the remaining useful life of the related capital assets. Materials, furniture, equipment and computers are depreciated over 5-7 years. Leasehold improvements are depreciated over 20 years.

**G. Net Position**

Net position represents the difference between assets and deferred outflows of resources compared to liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The School applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**H. Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity. For the School, these revenues are payments from the State Foundation Program, Before & After Care Program receipts, extracurricular activities, classroom materials and fees, and other operating revenues, including reimbursement of salaries and benefits for employees. Operating expenses are necessary costs incurred to provide goods or services that are the primary activities of the School. All revenues and expenses not meeting this definition are reported as non-operating.

**I. Prepaid Items**

Payments made to vendors for services that will benefit fiscal years beyond June 30, 2015 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expense is reported in the fiscal year ended in which services are consumed.

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**J. Intergovernmental Revenue**

The School currently participates in the State Foundation Basic Aid, Teacher Incentive Fund (TIF), Title I, IDEA-B, Title II-A, ERATE, Nutrition, and Race to the Top. The State Foundation Basic Aid (which includes casino revenue) is recognized as operating revenue. All of the other grant revenues received from these programs are recognized as non-operating revenues in the accounting period in which all eligibility requirements have been met.

Eligibility includes timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School on a reimbursement basis. Amounts recognized under the above named programs for the 2015 school year totaled \$4,226,243.

**K. Security Deposits**

The School entered into a lease for the use of the building for the administration and instruction of the School. Based on the lease agreement, a security deposit was required to be paid at the signing of the agreement.

**L. Estimates**

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**M. Compensated Absences**

Vacation for teaching staff is to be taken in a manner that corresponds with the school calendar. Accordingly, the School does not accrue vacation time as a liability for teaching staff. Vacation benefits for non-teaching staff are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School will compensate the employees for the benefits through paid time off or some other means. The School records a liability for accumulated unused vacation time when earned.

Sick time and other paid time off (PTO) are not payable if the PTO is not taken. The unused PTO cannot be carried over into the next school year. Therefore, no liability was recorded.



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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**N. Contributions and Donations**

Non-cash contributions and donations are recorded at their fair market value on the date donated. Contributions and donations recognized for the 2015 school year totaled \$14,740.

**O. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

**NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF NET POSITION**

For fiscal year 2015, the School implemented the Governmental Accounting Standards Board (GASB) Statement No. 68, “Accounting and Financial Reporting for Pensions” and GASB Statement No. 71, “Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68.” GASB 68 established standards for measuring and recognizing pension liabilities, deferred outflows of resources deferred inflows of resources and expense/expenditure. The implementation of this pronouncement had the following effect on net position as reported June 30, 2014:

Net Position as of June 30, 2014	\$ 1,332,339
Adjustments:	
Net Pension Liability	(5,892,815)
Deferred Outflow - Payments Subsequent to Measurement Date	<u>289,721</u>
Restated Net Position June 30, 2014	<u><u>\$ (4,270,755)</u></u>

Other than employer contributions subsequent to the measurement date, the School made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

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**NOTE 4 – SPONSORSHIP AND MANAGEMENT AGREEMENTS**

The School entered into an agreement with the Cleveland Municipal School District for a period of five years commencing July 1, 2010. Sponsorship fees are calculated as 1.5% of the fiscal year 2015 foundation payments received by the School, from the State of Ohio. The total amount due from the School for fiscal year 2015 was \$49,611, of which \$206 was outstanding and recorded as a liability as of June 30, 2015. Sponsorship fees are recorded as professional and technical services within purchased services expense on the Statement of Revenues, Expenses, and Change in Net Position.

The School entered into an agreement with Breakthrough Charter Schools to provide academic and business services beginning July 1, 2010 for an initial term of five years. Management fees are calculated as 10% of the fiscal year 2015 Foundation payments received by the School from the State of Ohio. The total amount due from the School for the fiscal year ending June 30, 2015 was \$320,660, of which \$30,098 was outstanding as of June 30, 2015 and is recorded as a liability. Management fees are recorded as professional and technical services within the purchased services expense on the Statement of Revenues, Expenses, and Change in Net Position.

**NOTE 5 – DEPOSITS**

**Deposits with Financial Institutions**

At June 30, 2015, the carrying amount of all School's deposits was \$1,118,236. Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, as of June 30, 2015, \$526,044 of the School's bank balance of \$1,276,044 was exposed to custodial risk as discussed below, while \$750,000 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the School's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the School. The School has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the School to a successful claim by the FDIC.

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**NOTE 5 – RECEIVABLES**

Receivables at June 30, 2015, consisted of intergovernmental receivables arising from grants and entitlements, pension receivable and other receivables. Intergovernmental receivables are considered collectible in full due to the current year guarantee of federal funds and the stable condition of state programs.

A summary of the principal items of receivables follows:

	<u>Receivables</u>
Intergovernmental - Federal and State Grants:	
Title I	\$ 129,109
IDEA B	8,318
Title II-A	597
Food Service	6,319
Race to the Top	10,405
TIF	<u>74,030</u>
Total Intergovernmental - Federal and State Grants	228,778
Pension Receivable	24,510
Other Receivable	<u>152,176</u>
Total Receivables	<u><u>\$ 405,464</u></u>

**NOTE 7 – TAX DISTRIBUTION**

The Breakthrough network of schools participate in a partnership with the Cleveland Municipal School District (CMSD) for a property tax levy of 1 mill based on the assessed real property value within the School District. The levy is for four years and was passed in November 2012 and started collection in January 2013.

Each school receives property taxes, based on a collection rate of 76.1 percent of the revenue generated from the 1 mill, on a pro-rata basis of all community schools participating in the CMSD partnership levy.

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**NOTE 8 – CAPITAL ASSETS**

A summary of the School’s capital assets at June 30, 2015, follows:

	Balance 6/30/2014	Additions	Deletions	Balance 6/30/2015
<b>Capital Assets:</b>				
<u>Depreciable Capital Assets:</u>				
Leasehold Improvements	\$ 95,423	\$ -	\$ -	\$ 95,423
Materials, Furniture, Equipment, and Computers	497,003	-	-	497,003
Total Depreciable Capital Assets	<u>592,426</u>	<u>-</u>	<u>-</u>	<u>592,426</u>
<u>Less Accumulated Depreciation:</u>				
Leasehold Improvements	(7,952)	-	-	(7,952)
Materials, Furniture, Equipment, and Computers	(483,578)	(7,598)	-	(491,176)
Total Accumulated Depreciation	<u>(491,530)</u>	<u>(7,598)</u>	<u>-</u>	<u>(499,128)</u>
<b>Total Capital Assets, Net</b>	<u>\$ 100,896</u>	<u>\$ (7,598)</u>	<u>\$ -</u>	<u>\$ 93,298</u>

**NOTE 9 – RISK MANAGEMENT**

**A. Insurance Coverage**

The School is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

For the fiscal year ended 2015, the School contracted with the O’Neill Group with the following insurance coverage:

Commercial General Liability per Occurrence	\$1,000,000
Commercial General Liability Aggregate	3,000,000
Umbrella Coverage per Occurrence	15,000,000
Umbrella Coverage per Aggregate	15,000,000
Commercial Property (\$5,000 Deductible)	191,500
Crime Coverage (\$1,000 Deductible) Each Employee	1,000,000
Computer Coverage (\$1,000 Deductible)	100,000
Employee Benefits Liability (\$1,000 Deductible) Each Employee	1,000,000
Employee Benefits Liability (\$1,000 Deductible) Aggregate	1,000,000
Employers Stop Gap Liability	1,000,000
School Board Legal Liability per Aggregate (\$2,500 Deductible)	1,000,000
School Board Legal Liability per Occurrence (\$2,500 Deductible)	3,000,000
Sexual Misconduct Liability per Occurrence/Aggregate	1,000,000

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**NOTE 9 – RISK MANAGEMENT (Continued)**

**A. Insurance Coverage (Continued)**

Settled claims have not exceeded this commercial coverage in any of the past three years, nor has there been any significant reduction in insurance coverage from the prior year. The School owns no property, but leases a facility located at 10118 Hampden Avenue, Cleveland, Ohio (See Note 15).

**B. Workers' Compensation**

The School makes premium payments to the Ohio Workers' Compensation System for employee injury coverage. The premium is calculated by multiplying the monthly total gross payroll by a factor that is calculated by the State.

**C. Employees Medical, Dental, Vision, Life and Disability Benefits**

Effective January 1, 2011, Breakthrough Charter Schools contracted through an independent carrier to provide insurance to all employees who work 30 or more hours per week. Employees have a choice of two medical plans. The School subsidizes more for an employee plan and the least amount for a family plan. The School subsidizes between 52 – 75% of the Point of Service (POS) \$250 deductible plan and subsidizes between 65 – 86% for the Health Savings Account (HSA) \$2,600 deductible plan. The school subsidizes the cost of dental insurance. Vision insurance and voluntary life is paid by the employee. Long-term disability insurance, short-term disability, and basic life insurance benefits are paid by the School. Total insurance benefits paid by the School for the fiscal year were \$169,587.

**NOTE 10 – CONTINGENCIES**

**A. Grants**

The School received financial assistance from State agencies in the form of grants. The expense of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School at June 30, 2015.

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**NOTE 10 – CONTINGENCIES (Continued)**

**B. Litigation**

The School is not involved in any litigation that, in the opinion of management, would have material effect on the financial statements.

**C. State Foundation Funding**

School Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Effective for the 2014-2015 school year, Schools must comply with minimum hours of instruction, instead of minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the academy, which can extend past the fiscal year end. As of the date of this report, ODE has not finalized the impact of enrollment adjustments to the June 30, 2015 Foundation funding for the Academy; therefore, the financial statement impact is not determinable at this time. ODE and management believe this will result in either a receivable to or liability of the Academy.

**NOTE 11 – PENSION PLANS**

**A. Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

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**NOTE 11 – PENSION PLANS (Continued)**

**A. Net Pension Liability (Continued)**

Ohio Revised Code limits the School’s obligation for this liability to annually required payments. The School cannot control benefit terms or the manner in which pensions are financed; however, the School does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *accrued wages and benefits*.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School’s proportion of the net pension liability was based on the School’s share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportionate Share of the Net Pension Liability	\$761,469	\$4,195,858	\$4,957,327
Proportion of the Net Pension Liability	0.015046%	0.01725025%	
Pension Expense	\$44,437	\$162,760	\$207,197

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**NOTE 11 – PENSION PLANS (Continued)**

**A. Net Pension Liability (Continued)**

At June 30, 2015, the School reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$6,481	\$40,394	\$46,875
School District contributions subsequent to the measurement date	58,727	260,585	319,312
Total Deferred Outflows of Resources	\$65,208	\$300,979	\$366,187
 <b>Deferred Inflows of Resources</b>			
Net difference between projected and actual earnings on pension plan investments	\$123,589	\$776,250	\$899,839

\$319,312 reported as deferred outflows of resources related to pension resulting from School contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2016.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2016	\$29,260	\$183,963	\$213,223
2017	29,260	183,963	213,223
2018	29,260	183,963	213,223
2019	29,328	183,967	213,295
Total	\$117,108	\$735,856	\$852,964



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**NOTE 11 – PENSION PLANS (Continued)**

**A. Net Pension Liability (Continued)**

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2014, are presented below:

Wage Inflation	3.25 percent
Future Salary Increases, including inflation	4.00 percent to 22 percent
COLA or Ad Hoc COLA	3 percent
Investment Rate of Return	7.75 percent net of investments expense, including inflation
Actuarial Cost Method	Entry Age Normal

For post-retirement mortality, the table used in evaluating allowances to be paid is the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables are used for the period after disability retirement.

The most recent experience study was completed June 30, 2010.

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**NOTE 11 – PENSION PLANS (Continued)**

**A. Net Pension Liability (Continued)**

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	1.00 %	0.00 %
US Stocks	22.50	5.00
Non-US Stocks	22.50	5.50
Fixed Income	19.00	1.50
Private Equity	10.00	10.00
Real Assets	10.00	5.00
Multi-Asset Strategies	15.00	7.50
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.75 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.75 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

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**NOTE 11 – PENSION PLANS (Continued)**

**A. Net Pension Liability (Continued)**

***Sensitivity of the School’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.75 percent, as well as what each plan’s net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.75 percent), or one percentage point higher (8.75 percent) than the current rate.

	1% Decrease (6.75%)	Current Discount Rate (7.75%)	1% Increase (8.75%)
School District's proportionate share of the net pension liability	\$1,086,391	\$761,469	\$488,183

***Actuarial Assumptions - STRS***

The total pension liability in the June 30, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75 percent
Projected salary increases	2.75 percent at age 70 to 12.25 percent at age 20
Investment Rate of Return	7.75 percent, net of investment expenses
Cost-of-Living Adjustments (COLA)	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA paid on fifth anniversary of retirement date.

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males’ ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2014, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

The 10 year expected real rate of return on pension plan investments was determined by STRS’ investment consultant by developing best estimates of expected future real rates of return for each major asset class.

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For the Fiscal Year Ended June 30, 2015*

**NOTE 11 – PENSION PLANS (Continued)**

**A. Net Pension Liability (Continued)**

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Equity	31.00 %	8.00 %
International Equity	26.00	7.85
Alternatives	14.00	8.00
Fixed Income	18.00	3.75
Real Estate	10.00	6.75
Liquidity Reserves	<u>1.00</u>	3.00
Total	<u><u>100.00 %</u></u>	

**Discount Rate** The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2014. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2014.

Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2014.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

**NOTE 11 – PENSION PLANS (Continued)**

**A. Net Pension Liability (Continued)**

***Sensitivity of the School’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** The following table presents the School’s proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the School’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

	1% Decrease (6.75%)	Current Discount Rate (7.75%)	1% Increase (8.75%)
School District's proportionate share of the net pension liability	\$6,006,828	\$4,195,858	\$2,664,386

**B. School Employees Retirement System (SERS)**

Plan Description – School non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**NOTE 11 – PENSION PLANS (Continued)**

**B. School Employees Retirement System (SERS) (Continued)**

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2015, the allocation to pension, death benefits, and Medicare B was 13.18 percent. The remaining 0.82 percent of the 14 percent employer contribution rate was allocated to the Health Care Fund.

The School's contractually required contribution to SERS was \$58,727 for fiscal year 2015. Of this amount \$7,692 is reported as an accrued wages and benefits.

**C. State Teachers Retirement System (STRS)**

Plan Description – School licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**NOTE 11 – PENSION PLANS (Continued)**

**C. State Teachers Retirement System (STRS) (Continued)**

With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five years of service on August 1, 2026.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**NOTE 11 – PENSION PLANS (Continued)**

**C. State Teachers Retirement System (STRS) (Continued)**

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory maximum employee contribution rate was increased one percent July 1, 2014, and will be increased one percent each year until it reaches 14 percent on July 1, 2016. For the fiscal year ended June 30, 2015, plan members were required to contribute 12 percent of their annual covered salary. The School was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2015 contribution rates were equal to the statutory maximum rates.

The School's contractually required contribution to STRS was \$260,585 for fiscal year 2015. Of this amount \$25,260 is reported as an accrued wages and benefits.

**NOTE 12 – POSTEMPLOYMENT BENEFITS**

**A. School Employees Retirement System (SERS)**

Health Care Plan Description - The School contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 45 purposes, this plan is considered a cost-sharing, multiple-employer, defined benefit other postemployment benefit (OPEB) plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans as well as a prescription drug program. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program.

Health care is financed through a combination of employer contributions and retiree premiums, copays and deductibles on covered health care expenses, investment returns, and any funds received as a result of SERS' participation in Medicare programs. Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.



**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**NOTE 12 – POSTEMPLOYMENT BENEFITS (Continued)**

**A. School Employees Retirement System (SERS) (Continued)**

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required basic benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. For fiscal year 2015, 0.82 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. For fiscal year 2015, this amount was \$20,450. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2015, the School's surcharge obligation was \$3,289.

The School's contributions for health care for the fiscal years ended June 30, 2015, 2014, and 2013 were \$3,654, \$612, and \$691, respectively. For fiscal year 2015, 86.90 percent has been contributed, with the balance being reported as an accrued wages and benefits. The full amount has been contributed for fiscal years 2014 and 2013.

**B. State Teachers Retirement System (STRS)**

Plan Description – The School participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan.

All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2015, STRS did not allocate any employer contributions to post-employment health care. The School's contributions for health care for the fiscal years ended June 30, 2015, 2014, and 2013 were \$0, \$19,545, and \$18,054 respectively. The full amount has been contributed for fiscal years 2015, 2014 and 2013.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

**NOTE 13 – LONG TERM LIABILITIES**

The changes in the School’s long-term obligations during fiscal year 2015 were as follows:

	Restated Balance as of 6/30/2014	Additions	Deletions	Balance as of 6/30/2015
Net Pension Liability:				
STRS	\$ 4,998,078	\$ -	\$ (802,220)	\$4,195,858
SERS	894,737	-	(133,268)	761,469
Total Long-Term Liabilities	<u>\$ 5,892,815</u>	<u>\$ -</u>	<u>\$ (935,488)</u>	<u>\$4,957,327</u>

The net pension liability is discussed further in Note 11.

**NOTE 14 – PURCHASED SERVICES**

For the fiscal year ended June 30, 2015, purchased service expenses were payments for services rendered by various vendors, and are as follows:

Professional and Technical Services	\$ 655,175
Property Services	799,406
Travel Mileage/Meeting	4,293
Communications	14,363
Utilities	70,846
Contracted Craft or Trade Service	202,844
Pupil Transportation	5,270
Total	<u>\$ 1,752,197</u>

**NOTE 15 – OPERATING LEASES**

As of July 2012, the School entered into an agreement with Friends of Breakthrough Schools to occupy and use its current building at 10118 Hampden Ave, Cleveland, Ohio 44108.

In April 2013, the School amended its original school building lease with the Friends of Breakthrough Schools. The original lease did not reflect the current market value of real estate within the region. The School’s Board and finance committee along with the Breakthrough Charter Schools’ Board and finance committee researched comparable market values to determine the agreed rents. The amended lease increased the base rent from \$0.24/sq ft to \$11.00/sq ft. This increase in base rent was driven by the current market rates and the Board’s desire to maintain their current building location, combined with the long-term sustainability of the Breakthrough network of schools.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**NOTE 15 – OPERATING LEASES (Continued)**

In December 2013, the School entered into an amended lease agreement with Friends of Breakthrough Real Estate, LLC extending through June 30, 2034 or the termination of the Breakthrough Charter Schools agreement.

Rent expenses and related expenses under the leases were \$550,000 for the fiscal year ended June 30, 2015.

**NOTE 16 – FISCAL AGENT**

The Academic and Business Services Agreement states Breakthrough Charter Schools (BCS) shall be responsible and accountable for the following financial functions:

- Provision of a licensed fiscal officer (treasurer);
- Payment of school expenditures with school funds;
- Maintenance of adequate cash balances to cover payroll and payments to vendors; and
- Payroll.

**NOTE 17 – FRIENDS OF BREAKTHROUGH DONATIONS**

The School is a separate corporation from Friends of Breakthrough Schools, an Ohio not-for-profit corporation. Friends of Breakthrough Schools is an agency that was organized to provide funding for operations for Breakthrough Charter Schools. Funding provided to the School from Friends of Breakthrough amounted to \$12,690 for operating expenses as of June 30, 2015.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information  
Schedule of School's Proportionate Share of the Net Pension Liability  
School Employees Retirement System of Ohio  
Last Two Fiscal Years (1)*

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	<u>2014</u>	<u>2013</u>
School's Proportion of the Net Pension Liability	0.015046%	0.015046%
School's Proportionate Share of the Net Pension Liability	\$ 761,469	\$ 894,737
School's Covered-Employee Payroll	\$ 437,208	\$ 432,124
School's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	174.17%	207.06%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	71.70%	65.52%

(1) Information prior to 2013 is not available.

Amounts presented as of the School's measurement date which is the prior fiscal year end.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information  
Schedule of School's Proportionate Share of the Net Pension Liability  
State Teachers Retirement System of Ohio  
Last Two Fiscal Years (1)*

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	2014	2013
School's Proportion of the Net Pension Liability	0.01725025%	0.01725025%
School's Proportionate Share of the Net Pension Liability	\$ 4,195,858	\$ 4,998,078
School's Covered-Employee Payroll	\$ 1,762,492	\$ 1,800,554
School's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	238.06%	277.59%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.70%	69.30%

(1) Information prior to 2013 is not available.

Amounts presented as of the School's measurement date which is the prior fiscal year end.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information  
Schedule of School Contributions  
School Employees Retirement System of Ohio  
Last Ten Fiscal Years*

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	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Contractually Required Contribution	\$ 58,727	\$ 60,597	\$ 59,806	\$ 75,977	\$ 116,335	\$ 118,389	\$ 107,355	\$ 102,694	\$ 98,331	\$ 95,562
Contributions in Relation to the Contractually Required Contribution	<u>(58,727)</u>	<u>(60,597)</u>	<u>(59,806)</u>	<u>(75,977)</u>	<u>(116,335)</u>	<u>(118,389)</u>	<u>(107,355)</u>	<u>(102,694)</u>	<u>(98,331)</u>	<u>(95,562)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
School Covered-Employee Payroll	\$ 445,577	\$ 437,208	\$ 432,124	\$ 564,885	\$ 925,497	\$ 874,365	\$ 1,091,006	\$ 1,045,764	\$ 920,702	\$ 903,233
Contributions as a Percentage of Covered-Employee Payroll	13.18%	13.86%	13.84%	13.45%	12.57%	13.54%	9.84%	9.82%	10.68%	10.58%

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information  
Schedule of School Contributions  
State Teachers Retirement System of Ohio  
Last Ten Fiscal Years*

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	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Contractually Required Contribution	\$ 260,585	\$ 229,124	\$ 234,072	\$ 200,279	\$ 218,445	\$ 215,352	\$ 195,246	\$ 134,401	\$ 149,440	\$ 128,185
Contributions in Relation to the Contractually Required Contribution	<u>(260,585)</u>	<u>(229,124)</u>	<u>(234,072)</u>	<u>(200,279)</u>	<u>(218,445)</u>	<u>(215,352)</u>	<u>(195,246)</u>	<u>(134,401)</u>	<u>(149,440)</u>	<u>(128,185)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School Covered-Employee Payroll	\$ 1,861,321	\$ 1,762,492	\$ 1,800,554	\$ 1,540,608	\$ 1,680,346	\$ 1,656,554	\$ 1,501,892	\$ 1,033,854	\$ 1,149,538	\$ 986,038
Contributions as a Percentage of Covered-Employee Payroll	14.00%	13.00%	13.00%	13.00%	13.00%	13.00%	13.00%	13.00%	13.00%	13.00%

March 29, 2016

To the Board of Trustees  
Breakthrough Charter Schools: Citizens Academy  
10118 Hampden Ave.  
Cleveland, Ohio 44108

**Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Breakthrough Charter Schools: Citizens Academy, Cuyahoga County, Ohio (the School) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the School's basic financial statements, and have issued our report thereon dated March 29, 2016, wherein we noted the School restated net position to account for the implementation GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment of GASB Statement No. 68*.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School's internal control. Accordingly, we do not express an opinion on the effectiveness of the School's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Rea & Associates, Inc.*

Medina, Ohio

March 29, 2016

To the Board of Trustees  
Breakthrough Charter Schools: Citizens Academy  
10118 Hampden Ave.  
Cleveland, Ohio 44108

**Independent Auditor's Report on Compliance for Each Major Federal Program and  
Report on Internal Control over Compliance Required by OMB Circular A-133**

**Report on Compliance for Each Major Federal Program**

We have audited Breakthrough Charter Schools: Citizen Academy's, Cuyahoga County, Ohio (the School) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the School's major federal programs for the year ended June 30, 2015. The School's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the School's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, the School complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

### **Report on Internal Control over Compliance**

Management of the School is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

*Hea & Associates, Inc.*

Medina, Ohio

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Schedule of Expenditures of Federal Awards  
For the Fiscal Year Ended June 30, 2015*

Federal Grantor Pass Through Grantor Program Title	Federal CFDA Number	Expenditures
<b><u>U.S. Department of Agriculture</u></b>		
<i>Passed Through the Ohio Department of Education</i>		
<i>Children Nutrition Cluster:</i>		
School Breakfast Program	10.553	\$ 48,311
National School Lunch Program	10.555	<u>125,919</u>
Total Nutrition Cluster		<u>174,230</u>
School Meals Equipment	10.579	<u>9,220</u>
<b>Total U.S. Department of Agriculture</b>		<u>183,450</u>
<b><u>U.S. Department of Education</u></b>		
<i>Passed Through the Ohio Department of Education</i>		
Title I	84.010	416,042
Special Education Grants to States	84.027	61,976
Improving Teacher Quality State Grants	84.367	11,550
ARRA - Race to the Top	84.395A	10,405
<i>Passed through Breakthrough Charter Schools:</i>		
Teacher Incentive Fund	84.374	<u>173,449</u>
<b>Total U.S. Department of Education</b>		<u>673,422</u>
<b>Total Federal Assistance</b>		<u>\$ 856,872</u>

The accompanying notes to this schedule are an integral part of this schedule.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Notes to the Schedule of Expenditures of Federal Awards  
For the Fiscal Year Ended June 30, 2015*

**NOTE A – SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) reports the School's federal award programs' disbursements. The schedule has been prepared on the cash basis of accounting.

**NOTE B - CHILD NUTRITION CLUSTER**

The School commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School assumes it expends federal monies first.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Schedule of Findings and Questioned Costs  
OMB Circular A-133, Section .505  
June 30, 2015*

**1. SUMMARY OF AUDITOR'S RESULTS**

(d) (1) (i)	Type of Financial Statement Opinion	Unmodified
(d) (1) (ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d) (1) (ii)	Were there any other significant deficiency conditions reported at the financial statement level (GAGAS)?	No
(d) (1) (iii)	Were there any reported material non-compliance at the financial statement level (GAGAS)?	No
(d) (1) (iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d) (1) (iv)	Were there any other significant deficiencies reported for major federal programs?	No
(d) (1) (v)	Type of Major Programs' Compliance Opinion	Unmodified
(d) (1) (vi)	Are there any reportable findings under Section .510?	No
(d) (1) (vii)	Major Programs (list):  Title I	CFDA # 84.010
(d) (1) (viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: All others
(d) (1) (ix)	Low Risk Auditee?	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None noted.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None noted.

**BREAKTHROUGH CHARTER SCHOOLS:  
CITIZENS ACADEMY  
CUYAHOGA COUNTY, OHIO**

*Schedule of Prior Year Findings  
For the Fiscal Year Ended June 30, 2015*

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Fully Corrected?</b>	<b>Noted Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain</b>
2014-01	Records Retentions	Yes	

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# Dave Yost • Auditor of State

**CITIZENS ACADEMY**

**CUYAHOGA COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
JUNE 16, 2016**