

Ohio Mid-Eastern Governments Association  
Guernsey County  
Single Audit  
For the Year Ended June 30, 2014



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# Dave Yost • Auditor of State

Executive Board  
Ohio Mid-Eastern Governments Association  
P.O. Box 130  
Cambridge, Ohio 43725

We have reviewed the *Independent Auditor's Report* of the Ohio Mid-Eastern Governments Association, Guernsey County, prepared by Millhuff-Stang, CPA, Inc., for the audit period July 1, 2013 through June 30, 2014. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Ohio Mid-Eastern Governments Association is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost  
Auditor of State

April 16, 2015

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**Ohio Mid-Eastern Governments Association**  
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*For the Year Ended June 30, 2014*

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**Independent Auditor's Report**

Executive Board  
Ohio Mid-Eastern Governments Association  
P.O. Box 130  
Cambridge, Ohio 43725

**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of Ohio Mid-Eastern Governments Association, Guernsey County, Ohio (OMEGA), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise OMEGA's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of OMEGA's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Ohio Mid-Eastern Governments Association as of June 30, 2014, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3-7 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

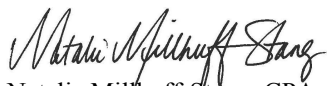
***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise OMEGA's basic financial statements. The schedule of federal awards expenditures, as required by Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of federal awards expenditures is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of federal awards expenditures is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2014 on our consideration of OMEGA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering OMEGA's internal control over financial reporting and compliance.



Natalie Millhuff-Stang, CPA  
President/Owner  
Millhuff-Stang, CPA, Inc.

December 16, 2014

**Ohio Mid-Eastern Governments Association**  
*Management's Discussion and Analysis*  
*For the Year Ended June 30, 2014*

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The discussion and analysis of the Ohio Mid-Eastern Governments Association's (OMEGA) financial performance provides an overall review of OMEGA's financial activities for the year ended June 30, 2014. The intent of this discussion and analysis is to look at OMEGA's financial performance as a whole; readers should also review the basic financial statements and notes to the basic financial statements to enhance their understanding of OMEGA's financial performance.

### **Financial Highlights**

Key financial highlights for fiscal year 2014 are as follows:

- Net position of governmental activities decreased by \$128,751.
- Intergovernmental revenues in the form of federal and state grants and interest received on revolving loan programs for governmental activities accounted for \$641,019 in revenue, or 84 percent of all governmental revenues and 95 percent of total program specific revenues. Program specific revenues in the form of charges for services accounted for \$31,438 or 5 percent of total program specific revenues of \$672,457.
- OMEGA had \$895,531 in expenses related to governmental activities; most of these expenses were offset by program specific charges for services, grants, contributions and interest received on revolving loan programs. General revenues of \$94,323 and beginning net position were also available to provide for these programs.
- The Revolving Loan Fund granted two new loans during the year with aggregate proceeds of \$200,000.
- The General Fund, one of the major funds, had \$122,475 in revenues. The General Fund's balance decreased by \$86,414 after transfers out to other funds. General Fund revenue increased by \$21,433, but expenditures increased by \$116,235 due mainly to an increase in claims payments.

### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand OMEGA as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The statement of net position and statement of activities provide information about the activities of the whole agency, presenting both an aggregate view of OMEGA's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term, as well as what remains for future spending. The fund financial statements also look at OMEGA's most significant funds.

### ***Reporting OMEGA as a Whole***

#### *Statement of Net Position and Statement of Activities*

While this document contains information about the funds used by OMEGA to provide programs and activities for citizens, the view of OMEGA as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2014?" The statement of net position and the statement of activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.



**Ohio Mid-Eastern Governments Association**

*Management's Discussion and Analysis*

*For the Year Ended June 30, 2014*

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These two statements report OMEGA's net position and changes in net position. This change in net position is important because it tells the reader, for OMEGA as a whole, whether the financial position has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the availability of federal and state grant funding, continued support from member governments, and other factors.

***Reporting OMEGA's Most Significant Funds***

*Fund Financial Statements*

The analysis of OMEGA's major funds begins on page 6. Fund financial reports provide detailed information about OMEGA's major funds. OMEGA uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on OMEGA's most significant funds. OMEGA's major governmental funds are the General Fund, Revolving Loan Fund, Appalachian Regional Commission Fund, Economic Development Administration Fund, and Rural Transportation Fund. OMEGA has only governmental funds.

***Governmental Funds*** - OMEGA's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of OMEGA's general operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance OMEGA's programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

***Notes to the Basic Financial Statements*** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Ohio Mid-Eastern Governments Association**  
*Management's Discussion and Analysis*  
For the Year Ended June 30, 2014

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**OMEGA as a Whole**

Recall that the statement of net position provides the perspective of OMEGA as a whole. Table 1 provides a summary of OMEGA's net position as of June 30, 2014, compared to June 30, 2013. OMEGA has only governmental activities.

**Table 1**  
**Net Position**

	Governmental Activities	
	2014	2013*
<b>Assets</b>		
Current and Other Assets	\$2,206,637	\$2,281,954
Capital Assets, Net	40,801	27,637
<b>Total Assets</b>	<b>2,247,438</b>	<b>2,309,591</b>
<b>Liabilities</b>		
Current and Other Liabilities	128,190	81,036
Long-Term Liabilities	37,340	17,896
<b>Total Liabilities</b>	<b>165,530</b>	<b>98,932</b>
<b>Net Position</b>		
Net Investment in Capital Assets	22,113	25,627
Restricted for:		
Loans	1,468,272	1,400,244
Health Benefits	33,621	128,821
Other Purposes	385,884	428,490
Unrestricted	172,018	227,477
<b>Total Net Position</b>	<b>\$2,081,908</b>	<b>\$2,210,659</b>

\*As restated. See note 14 of the notes to the basic financial statements.

Total position decreased \$128,751. Loans receivable increased \$68,028. Two new loans were issued during the fiscal year. Principal repayments during the year totaled \$131,972, while the new loans granted were \$200,000. Total liabilities increased \$66,598, primarily as the result of an increase in claims payable and the inception of a new capital lease.

**Ohio Mid-Eastern Governments Association**  
*Management's Discussion and Analysis*  
For the Year Ended June 30, 2014

Table 2 shows the changes in net position for the year ended June 30, 2014, compared to the year ended June 30, 2013. OMEGA has only governmental activities.

**Table 2**  
**Change in Net Position**

	Governmental Activities	
	2014	2013*
<b>Revenues</b>		
Program Revenues:		
Charges for Services	\$31,438	\$7,045
Operating Grants, Contributions and Interest	641,019	563,803
General Revenues:		
Membership Fees	88,619	88,599
Interest	3,704	4,216
Miscellaneous	2,000	4,250
<b>Total Revenues</b>	<b>766,780</b>	<b>667,913</b>
<b>Expenses</b>		
Economic Development	895,419	684,991
Interest	112	719
<b>Total Expenses</b>	<b>895,531</b>	<b>685,710</b>
<b>Change in Net Position</b>	<b>(\$128,751)</b>	<b>(\$17,797)</b>

\*Restated for consistency of reporting between years.

In fiscal year 2014, 84 percent of OMEGA's revenues were from operating grants, contributions and interest which was consistent with 2013. In fiscal years 2014 and 2013, 12 percent and 13 percent of revenues, respectively, came from membership fees.

Program revenues accounted for 88 percent of OMEGA's revenues in fiscal year 2014, as compared to 85 percent in the prior year. These revenues consist of various federal and state grants, interest received on revolving loans and charges for services.

Economic development accounts for nearly 100 percent of total program expenses. Total expenses were \$209,821 more in fiscal year 2014 than in 2013. The primary reasons for the increase in program expenses were the new Rural Transportation program in fiscal year 2014 and higher claims payments than in the prior year.

**OMEGA's Funds**

OMEGA's major funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$766,780 and expenditures of \$909,638. OMEGA's revenues were exceeded by spending during the fiscal year ended June 30, 2014. OMEGA's major funds included the General, Revolving Loan, Appalachian Regional Commission, Economic Development Administration, and Rural Transportation Funds.

**General Fund and Budgetary Highlights**

Although a legal budget is not required, budgets for expenditure of federal grants are prepared and approved by the awarding federal government agency at the time the grants are awarded. During the course of fiscal year 2014, OMEGA supplemented its Appalachian Regional Commission Fund, Economic Development Administration Fund, and Rural Transportation Fund with transfers from the General Fund.

**Ohio Mid-Eastern Governments Association**

*Management's Discussion and Analysis*

*For the Year Ended June 30, 2014*

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The General Fund balance decreased by \$86,414 during fiscal year 2014, as revenues were not sufficient to cover expenditures and necessary grant fund transfers. The most significant component of General Fund revenues is the fees charged to members.

**Capital Assets and Debt Administration**

***Capital Assets***

OMEGA's investment in capital assets as of June 30, 2014 was \$40,801. This investment in capital assets includes office furniture and equipment and leasehold improvements. The following table shows fiscal year 2014 balances compared to fiscal year 2013:

Capital Assets at June 30 (Net of Depreciation) Governmental Activities		
	2014	2013
Office Furniture and Equipment	\$34,177	\$20,474
Leasehold Improvements	6,624	7,163
Total	<u>\$40,801</u>	<u>\$27,637</u>

Net capital assets increased \$13,164 from the prior fiscal year. This was due to capital assets additions exceeding capital asset deletions and depreciation expense.

For more information on capital assets, refer to note 13 to the basic financial statements.

***Debt***

At June 30, 2014, OMEGA had \$18,688 in an outstanding capital lease with \$4,077 due within one year. This balance increased from the \$2,010 balance outstanding at June 30, 2013 due to the inception of a new capital lease during the fiscal year, which was partially offset by principal payments made during the year.

For more information on debt, refer to notes 10 and 11 to the basic financial statements.

**Economic Factors**

OMEGA is currently operating within its means. However, OMEGA's ability to attract administrative funds for its projects is heavily dependent upon the federal and state governments and the availability of grant funds. OMEGA operates within a designated ten-county area of East Central Ohio. Loans made through the Revolving Loan Fund are to businesses within this area. The ability to repay these loans is largely contingent upon the business economy in the ten-county area.

**Contacting OMEGA's Financial Management**

This financial report is designed to provide a general overview of OMEGA's finances for all those with an interest in OMEGA's finances. Questions concerning any information provided in this report or requests for additional financial information should be addressed to Sue Wood, Fiscal Officer, 326 Highland Avenue, P.O. Box 130, Cambridge, Ohio 43725.

**Ohio Mid-Eastern Governments Association**  
*Statement of Net Position*  
*June 30, 2014*

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**Assets**

Equity in Pooled Cash and Cash Equivalents	\$677,663
Equity in Pooled Cash and Cash Equivalents with Fiscal Agent	33,621
Prepaid Expenses	14,798
Intergovernmental Receivable	12,283
Loans Receivable	1,468,272
Depreciable Capital Assets, Net	40,801

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*Total Assets* 2,247,438

**Liabilities**

Accrued Expenses	18,424
Claims Payable	109,766
Long-Term Liabilities:	
Due Within One Year	22,729
Due in More Than One Year	14,611

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*Total Liabilities* 165,530

**Net Position**

Net Investment in Capital Assets	22,113
Restricted for:	
Loans	1,468,272
Health Benefits	33,621
Other Purposes	385,884
Unrestricted	172,018

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*Total Net Position* \$2,081,908

See accompanying notes to the basic financial statements.

**Ohio Mid-Eastern Governments Association**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2014

	Expenses	Program Revenues		Net Revenue (Expense) and Change in Net Position
		Charges for Services	Operating Grants, Contributions and Interest	Primary Government Governmental Activities
Primary Government Governmental Activities:				
Economic Development	\$895,419	\$31,438	\$641,019	(\$222,962)
Interest	112	0	0	(112)
Total Governmental Activities	\$895,531	\$31,438	\$641,019	(223,074)
		<b>General Revenues</b>		
				88,619
				3,704
				2,000
			<i>Total General Revenues</i>	94,323
			Change in Net Position	(128,751)
			<i>Net Position Beginning of Year-Restated</i>	2,210,659
			<i>Net Position End of Year</i>	\$2,081,908

See accompanying notes to the basic financial statements.

**Ohio Mid-Eastern Governments Association**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2014*

	General	Revolving Loan	Appalachian Regional Commission	Economic Development Administration	Rural Transportation	Total Governmental Funds
<b>Assets</b>						
Equity in Pooled Cash and Cash Equivalents	\$364,867	\$312,796	\$0	\$0	\$0	\$677,663
Equity in Pooled Cash and Cash Equivalents with Fiscal Agent	33,621	0	0	0	0	33,621
Prepaid Items	0	1,079	8,701	2,161	2,857	14,798
Intergovernmental Receivable	0	0	0	0	12,283	12,283
Due From Other Funds	0	73,439	0	0	0	73,439
Loans Receivable	0	1,468,272	0	0	0	1,468,272
<i>Total Assets</i>	<u>\$398,488</u>	<u>\$1,855,586</u>	<u>\$8,701</u>	<u>\$2,161</u>	<u>\$15,140</u>	<u>\$2,280,076</u>
<b>Liabilities</b>						
Accrued Expenses	\$0	\$1,430	\$10,626	\$2,618	\$3,750	\$18,424
Due to Other Funds	0	0	4,296	26,088	43,055	73,439
Claims Payable	109,766	0	0	0	0	109,766
<i>Total Liabilities</i>	<u>109,766</u>	<u>1,430</u>	<u>14,922</u>	<u>28,706</u>	<u>46,805</u>	<u>201,629</u>
<b>Fund Balances</b>						
Nonspendable:						
Prepaid Items	0	1,079	8,701	2,161	2,857	14,798
Restricted for:						
Health Benefits	33,621	0	0	0	0	33,621
Revolving Loan Programs	0	1,853,077	0	0	0	1,853,077
Unassigned	255,101	0	(14,922)	(28,706)	(34,522)	176,951
<i>Total Fund Balances</i>	<u>288,722</u>	<u>1,854,156</u>	<u>(6,221)</u>	<u>(26,545)</u>	<u>(31,665)</u>	<u>2,078,447</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$398,488</u>	<u>\$1,855,586</u>	<u>\$8,701</u>	<u>\$2,161</u>	<u>\$15,140</u>	<u>\$2,280,076</u>

See accompanying notes to the basic financial statements.

**Ohio Mid-Eastern Governments Association**  
*Reconciliation of Total Governmental Fund Balances to*  
*Net Position of Governmental Activities*  
*June 30, 2014*

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**Total Governmental Fund Balances** \$2,078,447

*Amounts reported for governmental activities in the statement of net position are different because:*

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 40,801

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:

    Compensated Absences (18,652)  
    Capital Lease (18,688)

**Net Position of Governmental Activities** \$2,081,908

See accompanying notes to the basic financial statements.



**Ohio Mid-Eastern Governments Association**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2014*

	General	Revolving Loan	Appalachian Regional Commission	Economic Development Administration	Rural Transportation	Total Governmental Funds
<b>Revenues</b>						
Intergovernmental	\$0	\$0	\$342,024	\$58,165	\$79,610	\$479,799
Interest	3,704	89,443	0	0	0	93,147
Membership Fees	88,619	0	0	0	0	88,619
Charges for Services	28,152	3,286	0	0	0	31,438
In-Kind Contributions	0	0	63,406	8,371	0	71,777
Other	2,000	0	0	0	0	2,000
<i>Total Revenues</i>	<u>122,475</u>	<u>92,729</u>	<u>405,430</u>	<u>66,536</u>	<u>79,610</u>	<u>766,780</u>
<b>Expenditures</b>						
Current:						
Economic Development	140,565	76,129	448,092	99,057	113,493	877,336
Capital Outlay	0	2,747	14,437	3,062	8,235	28,481
Debt Service:						
Principal Retirement	0	248	2,270	526	665	3,709
Interest	0	7	69	16	20	112
<i>Total Expenditures</i>	<u>140,565</u>	<u>79,131</u>	<u>464,868</u>	<u>102,661</u>	<u>122,413</u>	<u>909,638</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(18,090)</u>	<u>13,598</u>	<u>(59,438)</u>	<u>(36,125)</u>	<u>(42,803)</u>	<u>(142,858)</u>
<b>Other Financing Sources (Uses)</b>						
Inception of Capital Lease	0	1,364	12,477	2,889	3,657	20,387
Transfers In	0	10,576	33,710	16,557	7,481	68,324
Transfers Out	(68,324)	0	0	0	0	(68,324)
<i>Total Other Financing Sources (Uses)</i>	<u>(68,324)</u>	<u>11,940</u>	<u>46,187</u>	<u>19,446</u>	<u>11,138</u>	<u>20,387</u>
<i>Net Change in Fund Balances</i>	(86,414)	25,538	(13,251)	(16,679)	(31,665)	(122,471)
<i>Fund Balances (Deficits) Beginning of Year-Restated</i>	<u>375,136</u>	<u>1,828,618</u>	<u>7,030</u>	<u>(9,866)</u>	<u>0</u>	<u>2,200,918</u>
<i>Fund Balances (Deficits) End of Year</i>	<u>\$288,722</u>	<u>\$1,854,156</u>	<u>(\$6,221)</u>	<u>(\$26,545)</u>	<u>(\$31,665)</u>	<u>\$2,078,447</u>

See accompanying notes to the basic financial statements.

**Ohio Mid-Eastern Governments Association**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2014*

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**Net Change in Fund Balances - Total Governmental Funds** (\$122,471)

*Amounts reported for governmental activities in the statement of activities are different because:*

Governmental funds report capital outlays as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. These are the amounts of capital outlays and depreciation in the current year:

Capital Asset Additions	28,481
Depreciation	(15,317)

Other financing sources in the governmental funds that increase long-term liabilities in the statement of net position are not reported as revenues in the statement of activities:

Inception of Capital Lease	(20,387)
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Repayment of capital lease is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	3,709
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Some expenses reported in the statement of activities do not require the use of current financial resources when due.

Increase in Compensated Absences	(2,766)
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<b>Change in Net Position of Governmental Activities</b>	<b>(\$128,751)</b>
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See accompanying notes to the basic financial statements.

**Ohio Mid-Eastern Governments Association**

*Notes to the Basic Financial Statements*

*For the Year Ended June 30, 2014*

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**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

The Ohio Mid-Eastern Governments Association (OMEGA) is a ten-county regional council of governments comprised of Belmont, Carroll, Coshocton, Columbiana, Guernsey, Harrison, Holmes, Jefferson, Muskingum, and Tuscarawas Counties. OMEGA was formed to aid and assist the participating counties and political subdivisions within the counties in the application of Appalachian Regional Commission and Economic Development Administration grant monies.

OMEGA is a jointly governed entity administered by a twenty-one member Executive Board (Board) which acts as the authoritative body of the entity. The Board is comprised of members appointed from each participating county and the cities within each county. City membership is voluntary. The Board has total control over budgeting, personnel, and financial matters.

The accompanying financial statements comply with the provisions of GASB Statement No. 14, *The Financial Reporting Entity*, and the financial statements include all organizations, activities, and functions that comprise OMEGA. Component units are legally separate entities for which OMEGA (the primary government) is financially accountable. Financial accountability is defined as the ability to appoint a voting majority of the organization's governing body and either (1) OMEGA's ability to impose its will over the organization or (2) the potential that the organization will provide a financial benefit to, or impose a financial burden on, OMEGA. Using these criteria, OMEGA has no component units.

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as *general revenues*. Major individual governmental funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period, or soon enough thereafter to pay liabilities of the current period. For this purpose, OMEGA considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Grants and entitlements and interest associated with the current fiscal period are all considered being susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered measurable and available only when OMEGA receives cash.

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

***Fund Accounting***

OMEGA uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. OMEGA only uses governmental funds.

***Governmental Funds***

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

OMEGA reports the following major governmental funds:

General Fund – The General Fund is used to account for all financial resources of OMEGA except those required to be accounted for in another fund. The General Fund balance is available to OMEGA for any purpose provided it is expended or transferred according to the general laws of Ohio and the bylaws of OMEGA.

Revolving Loan Fund – The Revolving Loan Fund offers low-interest loans to businesses within OMEGA's ten-county region. Such funds are to be used in the event that full financing cannot be obtained from a bank, or to fill the gap between bank financing and the financing necessary to complete a business project. Bank or private participation is required. Initial funding for the Revolving Loan Fund came from grants from the Appalachian Regional Commission, Economic Development Administration, and the United States Department of Agriculture.

Appalachian Regional Commission Fund – The Appalachian Regional Commission Fund is used to account for operating grant funds received from the Appalachian Regional Commission.

Economic Development Administration Fund – The Economic Development Administration Fund is used to account for operating grant funds received from the Economic Development Administration.

Rural Transportation Fund – The Rural Transportation Fund will account for the activity associated with the two-year pilot program authorized by the Ohio Department of Transportation to develop a Regional Transportation Planning Organization to serve eight counties in OMEGA's district that are not members of a metropolitan planning organization.

***Revenues – Exchange and Non-Exchange Transactions***

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and becomes available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For OMEGA, available means expected to be received within 60 days of fiscal year-end. Under the modified accrual basis, only interest is considered to be both measurable and available at fiscal year-end.

Nonexchange transactions, in which OMEGA receives value without directly giving value in return, include grants and donations. On an accrual basis, revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements in which OMEGA must provide local resources to be used for a specific purpose, and expenditure requirements in which the resources are provided to OMEGA on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must be available before it can be recognized.

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

***Expenses/Expenditures***

On an accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable.

**D. Interfund Transactions**

During the course of normal operations, OMEGA has transactions between funds. Interfund transactions are generally classified as operating transfers, which are reported as “Other Financing Sources and Uses” in the governmental funds, as “Transfers In” by the recipient fund, and “Transfers Out” by the disbursing fund. These amounts are eliminated on the statement of activities.

On the governmental fund balance sheet, receivables and payables resulting from short-term interfund loans are classified as “due to/from other funds.” These amounts are eliminated on the statement of net position.

**E. Capital Assets**

General capital assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. OMEGA maintains a capitalization threshold of \$250. OMEGA does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset’s life are not capitalized. At June 30, 2014, the cost of capital assets was \$96,735. Depreciation is computed on the straight-line method over the useful lives of the related assets. Office furniture and equipment have useful lives of 3 to 7 years. Leasehold improvements have a useful life of 15 years. Depreciation expense was \$15,317 for the fiscal year ended June 30, 2014.

**F. Intergovernmental Revenues**

For governmental funds, intergovernmental revenues, such as contributions awarded on a non-reimbursement basis, are recorded as receivables and revenues when measurable and available.

**G. Fund Balances**

Fund balance is divided into five classifications based primarily on the extent to which OMEGA is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

**Ohio Mid-Eastern Governments Association**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2014*

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**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

*Committed* – This fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of OMEGA’s Executive Board. Those committed amounts cannot be used for any other purpose unless OMEGA’s Executive Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* – Amounts in the assigned fund balance classification are intended to be used by OMEGA for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts would represent intended uses established by OMEGA’s Executive Board.

*Unassigned* – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In the other governmental funds, the unassigned classification is used only to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

OMEGA applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

H. Net Position

Net position represents the difference between assets and liabilities in the statement of net position. Net position is reported as restricted when there are legal limitations imposed on their use by OMEGA legislation or external restrictions by creditors, grantors, or laws or regulations of other governments. If restricted and unrestricted net position is available for the same purpose, then restricted net position will be used before unrestricted net position. None of OMEGA’s restricted net position is restricted by enabling legislation.

I. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

J. Deferred Inflows and Outflows of Resources

In addition to assets, the statement of net position and balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of fund balances and net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure/expense) until then. OMEGA does not have any items that qualify for reporting in this category.

**Ohio Mid-Eastern Governments Association**

*Notes to the Basic Financial Statements*

*For the Year Ended June 30, 2014*

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**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

In addition to liabilities, the statement of net position and balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of fund balance and net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. OMEGA does not have any items that qualify for reporting in this category.

**K. Budgetary Process**

Although a legal budget is not required, nor is a budgetary statement presented, budgets for expenditure of federal grants are submitted to and approved by the federal government agency at the time the grants are awarded. The grants also require a contribution from nonfederal sources equal to a specified percentage of the project costs. The nonfederal contributions may be in cash or in-kind. In-kind funds for the year ended June 30, 2014, amounted to \$71,777.

**L. Cost Allocation**

Office of Management and Budget (OMB) Circular A-87 provides for the establishment of cost pools which are to be distributed over the benefiting activity in some rational and equitable manner. The concept of indirect costs is introduced and defined as follows in Circular A-87: "Indirect costs are those (a) incurred for a common or joint purpose benefiting more than one cost objective, and (b) not readily assignable to the cost objective specifically benefited without effort disproportionate to the results achieved."

OMB Circular A-87 also provides the following basis options for the allocation of indirect costs accumulated in an indirect cost pool: (1) direct salary costs or (2) total direct costs, excluding items like large consulting contracts and capital expenditures.

OMEGA chose the direct salary cost method because management has determined that this is the most equitable allocation method. Management and administrative salaries and indirect costs are allocated to the various programs using the actual rate as determined by the method shown in OMEGA's cost allocation plan.

**M. Compensated Absences**

OMEGA reports compensated absences in accordance with the provisions of GASB Statement No. 16, *Accounting for Compensated Absences* as interpreted by Interpretation No. 6 of the GASB, *Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements*. Vacation and compensatory time benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that OMEGA will compensate the employees for the benefits through paid time off or some other means. Since unused sick leave is not payable upon termination, no accrual is made for sick leave.

The entire amount is reported as a liability in the statement of net position.

**NOTE 2. DONATED SPACE AND SERVICES**

The Board members of OMEGA have donated their time and travel expenses related to Board meetings. The total value of the wages and travel donated is estimated to be \$16,795. OMEGA also received donated office space and office equipment from various sources. The value of the space and equipment is estimated to be \$54,982. These contributions have been recognized in the accompanying financial statements.

**Ohio Mid-Eastern Governments Association**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2014*

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**NOTE 3. DEPOSITS AND INVESTMENTS**

The investments and deposits of OMEGA are governed by the provisions of the Ohio Revised Code. In accordance with these statutes, only financial institutions located in Ohio are eligible to hold public deposits. The statutes also permit OMEGA to invest monies in certificates of deposit, saving accounts, money market accounts, the State Treasurer's investment pool (STAROhio) and obligations of the United States government or certain agencies thereof. OMEGA may also enter into repurchase agreements with any eligible depository for a period not exceeding 30 days. Public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the Federal Deposit Insurance Corporation (FDIC), or may pledge a pool of government securities with a market value equal to 105 percent of public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and mature or be redeemable within five years of the date of the related repurchase agreement. The market value of the securities subject to a repurchase agreement must exceed the value of the principal by 2 percent and be marked to market daily. State law does not require that securities maintained for public deposits and investments be held in OMEGA's name. OMEGA is prohibited from investing in any financial instrument, contract, or obligation whose value or return is based upon or linked to another asset or index, or both, separate from the financial instrument, contract, or obligation itself (commonly known as a "derivative"). OMEGA is also prohibited from investing in reverse repurchase agreements.

Cash with Fiscal Agent

At June 30, 2014, OMEGA had a cash balance of \$33,621 with the Jefferson Health Plan, a claims servicing pool (see note 8), which is a portion of OMEGA's General Fund balance. The balance is held by the claims administrator in a pooled account which is representative of numerous entities and therefore cannot be included in the risk disclosures reported by OMEGA. Disclosures for the Jefferson Health Plan Self-Insurance Plan as a whole may be obtained from the Plan's fiscal agent, the Jefferson County Educational Service Center. To obtain financial information, write to the Ohio Mid Eastern Regional Educational Service Agency Self-Insurance Plan, Treasurer, Jefferson County ESC, Steubenville, Ohio 43952.

Deposits

Custodial credit risk is the risk that, in the event of a bank failure, OMEGA's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as a specific collateral held at the Federal Reserve Bank in the name of OMEGA.

At June 30, 2014, the carrying amount of the OMEGA's deposits was \$677,663. All of the bank balance was either covered by FDIC insurance or collateralized by a pool of securities maintained by the financial institutions which act as depositories for OMEGA, but not in the name of OMEGA. There are no cash restrictions at June 30, 2014.

Investments

OMEGA held no investments at June 30, 2014.

**NOTE 4. CONCENTRATIONS**

All of OMEGA's loans and commitments have been granted to customers in a ten-county area of Mid-Eastern Ohio. OMEGA's loans are generally secured by specific items of collateral, including real property, vehicles, and business assets. Repayment of these loans is dependent, in part, upon the economic conditions of this region. Management monitors the collectibility of the revolving loan portfolio on an ongoing basis. As of June 30, 2014, management determined that all of the loan balances were fully collectible.



**NOTE 4. CONCENTRATIONS (CONTINUED)**

The majority of OMEGA's funding is through federal and state grants. Under the terms of federal and state grants, periodic audits are required and certain costs may be questioned as inappropriate expenditures. Such audits could lead to reimbursement to the grantor agency. Management of OMEGA believes disallowances, if any, would be immaterial.

**NOTE 5. DEFINED BENEFIT PENSION PLAN**

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans as described below:

1. The Traditional Pension Plan - a cost sharing, multiple-employer defined benefit pension plan.
2. The Member-Directed Plan - a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over 5 years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings.
3. The Combined Plan - a cost sharing, multi-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits.

Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/investments/cafr.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For 2013, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan.

The 2014, 2013, and 2012 member contribution rates were 10.0 percent of covered payroll for members in local classifications.

The 2014, 2013, and 2012 employer contribution rates for local government employer units were 14.0 percent of covered payroll.

Total required employer contributions for 2014, 2013, and 2012 were \$45,512, \$27,603, and \$27,547, respectively. The full amount has been contributed for each year.

In June 2012, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. This accounting standard replaces GASB Statement No. 27, and it is effective for employer fiscal years beginning after June 15, 2014. OPERS recommends employers being a dialog with their external auditors to determine the impact this standard will have on employer financial statements.

**NOTE 6. POST-EMPLOYMENT BENEFITS**

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan - a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan - a defined contribution plan; and the Combined Plan - a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment health care plan, which includes a medical plan, prescription drug program, and Medicare Plan B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide the OPEB Plan to its eligible members and beneficiaries. Authority to establish and amend the OPEB Plan is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/investments/cafr.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

The Ohio Revised Code provides the statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2013, local government employers contributed at a rate of 14.0 percent of covered payroll. This is the maximum employer contribution rate permitted by the Ohio Revised Code. Active members do not make contributions to the OPEB Plan.

OPERS' Post Retirement Health Care Plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding of post employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 1 percent during calendar year 2013. The portion of employer contributions allocated to health care for members in the Combined Plan was 1 percent during calendar year 2013. Effective January 1, 2014, the portion of employer contributions allocated to healthcare was raised to 2 percent for both plans, as recommended by the OPERS Actuary. The OPERS Board of Trustees is also authorized to establish rules for the retiree, or their surviving beneficiaries, to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

OMEGA's actual contributions for 2014, 2013, and 2012 which were used to fund post-employment benefits were \$5,461, \$11,041, and \$11,019, respectively.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4 percent of the employer contributions toward the health care fund after the end of the transition period.

**Ohio Mid-Eastern Governments Association**  
*Notes to the Basic Financial Statements*  
For the Year Ended June 30, 2014

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**NOTE 7. OTHER EMPLOYEE BENEFITS**

Full-time employees earn vacation based on the number of years of service with OMEGA. Vacation pay is accumulated and vested. In the event that any employee terminates his/her employment, he/she may be compensated for accumulated vacation pay.

**NOTE 8. RISK MANAGEMENT**

OMEGA is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; employee injuries; and natural disasters. OMEGA maintains comprehensive insurance coverage with private carriers for general liability, building contents, and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. Real property and contents are fully co-insured.

Type	Amount	Company
Professional Liability	\$1,000,000	Cincinnati Insurance Co.
General Liability	2,000,000	Westfield Companies
Business Personal Property	140,000	Westfield Companies
Employee Theft	10,000	Westfield Companies

Settled claims have not exceeded coverage in any of the last three years. Coverage has been reviewed since the prior year and modifications were made where deemed appropriate.

OMEGA is a member of a claims servicing pool, consisting of school districts and other entities throughout the state, in which monthly premiums are paid to the fiscal agent who in turn pays the claims on OMEGA's behalf. The plan is administered through the Jefferson Health Plan and provides stop loss protection of \$500,000 per individual per year. The claims liability of \$109,766, reported in the General Fund at June 30, 2014, is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, as amended by GASB Statement No. 30, *Risk Financing Omnibus*, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be accrued at the estimated ultimate cost of settling the claims.

Changes in claims activity for the past two fiscal years are as follows:

Fiscal Year	Beginning Balance	Current Year Claims	Claims Payments	Ending Balance
2014	\$65,428	\$401,397	\$357,059	\$109,766
2013	31,324	263,607	229,503	65,428

As of June 30, 2014, OMEGA had a plan asset balance of \$33,621 with the Consortium. The entire plan asset balance is restricted for the payment of health benefits.

**NOTE 9. CONTINGENCIES**

OMEGA received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of OMEGA at June 30, 2014.

**Ohio Mid-Eastern Governments Association**

*Notes to the Basic Financial Statements*

*For the Year Ended June 30, 2014*

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**NOTE 10. LEASES**

Operating Leases:

OMEGA leases office equipment under various operating leases with terms exceeding one year. OMEGA's administrative offices are leased under a year-to-year agreement. The amount expensed under these operating leases during the year ended June 30, 2014 was \$1,164. Minimum future payments required under leases with a minimum term exceeding one year are approximately \$1,164 for the year ending June 30, 2015.

Capital Lease:

OMEGA entered into a capital lease for office equipment in 2009. The asset under the capital lease was capitalized in the governmental activities general capital assets at \$31,390, which represents the present value of the future minimum lease payments at acquisition, plus the cash paid as a down payment in the amount of \$13,890. A liability was recorded in the governmental activities liabilities. This lease term concluded in fiscal year 2014 and the leased equipment was traded in toward the lease of new equipment.

OMEGA entered into a capital lease for office equipment in December 2013. The asset under the capital lease is capitalized in the governmental activities general capital assets at \$20,387, which represents the present value of the future minimum lease payments at acquisition, plus a trade-in value on the 2009 equipment in the amount of \$1,087. A liability was recorded in the governmental activities liabilities.

The following is a schedule of future minimum lease payments under the capital lease as of June 30, 2014.

Year Ending June 30	Amount
2015	\$4,077
2016	4,077
2017	4,077
2018	4,077
2019	2,380
Total minimum lease payments	18,688
Less amount representing interest	(0)
Present value of minimum lease payments	<u>\$18,688</u>

**NOTE 11. LONG-TERM LIABILITIES**

Changes in OMEGA's long-term liabilities during the year consisted of the following:

	Outstanding June 30, 2013	Additions	Deletions	Outstanding June 30, 2014	Amount Due Within One Year
Capital Leases	\$2,010	\$20,387	\$3,709	\$18,688	\$4,077
Compensated Absences	15,886	33,543	30,777	18,652	18,652
Total	<u>\$17,896</u>	<u>\$53,930</u>	<u>\$34,486</u>	<u>\$37,340</u>	<u>\$22,729</u>

Compensated absences will be paid out of the fund that pays the employee's salary. The capital leases are paid from the Revolving Loan, Appalachian Regional Commission, Economic Development Administration, and Rural Transportation Funds based on allocations approved in the cost allocation plan.

**Ohio Mid-Eastern Governments Association**

*Notes to the Basic Financial Statements*

*For the Year Ended June 30, 2014*

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**NOTE 12. INTERFUND ACTIVITY**

The following is a summary of operating transfers in and out for all funds for the year ended June 30, 2014:

Fund	Transfers In	Transfers Out
General Fund	\$0	\$68,324
Revolving Loan Fund	10,576	0
Appalachian Regional Commission Fund	33,710	0
Economic Development Administration Fund	16,557	0
Rural Transportation Fund	7,481	0
Totals	<u>\$68,324</u>	<u>\$68,324</u>

Transfers were made from the General Fund to the Revolving Loan, Appalachian Regional Commission, Economic Development Administration, and Rural Transportation Funds to subsidize operations.

The following is a summary of interfund balances for all funds for the year ended June 30, 2014:

Fund	Receivable	Payable
Revolving Loan Fund	\$73,439	0
Appalachian Regional Commission Fund	0	4,296
Economic Development Administration Fund	0	26,088
Rural Transportation Fund	0	43,055
Totals	<u>\$73,439</u>	<u>\$73,439</u>

Interfund balances exist between the Revolving Loan Fund and the Appalachian Regional Commission, Economic Development Administration, and Rural Transportation Funds to account for amounts due by the Appalachian Regional Commission, Economic Development Administration, and Rural Transportation Funds to reimburse the Revolving Loan Fund for expenditures paid from that fund.

**NOTE 13. CAPITAL ASSET ACTIVITY**

Capital asset activity for the year ended June 30, 2014 was as follows:

	Beginning Balance	Additions	Retirements	Ending Balance
Historic cost:				
Office furniture and equipment	\$91,563	\$28,481	(\$31,390)	\$88,654
Leasehold improvements	8,081	0	0	8,081
Total historic cost	<u>99,644</u>	<u>28,481</u>	<u>(31,390)</u>	<u>96,735</u>
Less accumulated depreciation:				
Office furniture and equipment	(71,089)	(14,778)	31,390	(54,477)
Leasehold improvements	(918)	(539)	0	(1,457)
Total accumulated depreciation	<u>(72,007)</u>	<u>(15,317)</u>	<u>31,390</u>	<u>(55,934)</u>
Governmental activities capital assets, net	<u>\$27,637</u>	<u>\$13,164</u>	<u>\$0</u>	<u>\$40,801</u>

Depreciation expense was fully allocated to economic development.

**Ohio Mid-Eastern Governments Association**

*Notes to the Basic Financial Statements*

*For the Year Ended June 30, 2014*

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**NOTE 14. RESTATEMENT OF NET POSITION/FUND BALANCES**

OMEGA identified errors in its beginning balances as a result of an unreported liability and transfers between funds in the prior year. Correction of these errors resulted in the following restatements:

	Governmental Activities	General Fund	Revolving Loan Fund	Appalachian Regional Commission Fund	Economic Development Administration Fund
Net Position/Fund Balance, As Reported, June 30, 2013	\$2,211,709	\$434,363	\$1,833,892	(\$46,896)	(\$19,391)
Restatements	(1,050)	(59,227)	(5,274)	53,926	9,525
Net Position/Fund Balance, As Corrected, June 30, 2013	<u>\$2,210,659</u>	<u>\$375,136</u>	<u>\$1,828,618</u>	<u>\$7,030</u>	<u>(\$9,866)</u>

**NOTE 15. RECEIVABLES**

Receivables at June 30, 2014 consisted of intergovernmental grants. All receivables are considered collectible in full due to the stable condition of State programs and the current fiscal year guarantee of federal funds.

**Ohio Mid-Eastern Governments Association**  
*Schedule of Federal Awards Expenditures*  
For the Year Ended June 30, 2014

Federal Grantor/Pass Through Grantor/Program Title	Pass Through Entity Number	Award Year	Federal CFDA Number	Disbursements
<b><u>Department of Commerce</u></b>				
<i>Direct:</i>				
Economic Development-Support for Planning Organizations	N/A	2014	11.302	\$ 58,165
Economic Adjustment Assistance: Revolving Loan Program	N/A	2013/2014	11.307	<u>370,772</u>
<b>Total Department of Commerce</b>				<b>428,937</b>
<b><u>Department of Transportation</u></b>				
<i>Passed through from Ohio Department of Transportation</i>				
Highway Planning and Construction	PID 95422	2014	20.205	<u>70,765</u>
<b>Total Department of Transportation</b>				<b>70,765</b>
<b><u>Appalachian Regional Commission</u></b>				
<i>Direct:</i>				
Appalachian Research, Technical Assistance, and Demonstration Projects:				
Technical Assistance 301 (A)	N/A	2014	23.011	104,500
Technical Assistance 301 (A)	N/A	2013	23.011	102,524
Revolving Loan Program	N/A	2013/2014	23.011	<u>929,871</u>
<b>Total Appalachian Regional Commission</b>				<b><u>1,136,895</u></b>
<b>Total Federal Financial Assistance</b>				<b><u><u>\$1,636,597</u></u></b>

N/A - direct grant

The notes to the schedule of federal awards expenditures are an integral part of this statement.

**Ohio Mid-Eastern Governments Association**  
*Notes to the Schedule of Federal Awards Expenditures*  
*For the Year Ended June 30, 2014*

**NOTE 1. SIGNIFICANT ACCOUNTING POLICIES**

The accompanying schedule of federal awards expenditures (the schedule) summarizes activity of Ohio Mid-Eastern Governments Association's (OMEGA) federal award programs. The schedule has been prepared on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.

**NOTE 2. REVOLVING LOAN FUND**

OMEGA has established a Revolving Loan Program to provide low-interest loans to businesses to create or retain jobs in the region. The Appalachian Regional Commission (ARC) and the Economic Development Administration (EDA) have granted money for these loans to OMEGA. The initial loan of this money is recorded as a disbursement on the schedule. The principal portion of loans repaid is used to make additional loans. Subsequent loans are subject to certain compliance requirements imposed by the grantors, and are also included as expenditures on the schedule.

Collateral for these loans is determined on a case by case basis, but includes mortgages on real estate and liens on business equipment and inventory.

Current year activity in the EDA Revolving Loan fund during the fiscal year 2014 is as follows:

Loans receivable balance as of June 30, 2014:	\$ 304,808
Cash balance on hand in the revolving loan fund as of June 30, 2014:	59,691
Administrative costs expended during fiscal year 2014:	<u>6,273</u>
Total (federal share of 100%)	\$ 370,772

**NOTE 3. MATCHING REQUIREMENTS**

Certain federal programs require that OMEGA contributes non-federal funds (matching funds) to support the federally funded programs. OMEGA has complied with the matching requirements.



**Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards***

Independent Auditor's Report

Executive Board  
Ohio Mid-Eastern Governments Association  
P.O. Box 130  
Cambridge, Ohio 43725

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Ohio Mid-Eastern Governments Association, Ohio (OMEGA) as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise OMEGA's basic financial statements, and have issued our report thereon dated December 16, 2014.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered OMEGA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of OMEGA's internal control. Accordingly, we do not express an opinion on the effectiveness of OMEGA's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of OMEGA's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether OMEGA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of OMEGA's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering OMEGA's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Natalie Millhuff-Stang, CPA  
President/Owner  
Millhuff-Stang, CPA, Inc.

December 16, 2014

**Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance  
Required by OMB Circular A-133**

Independent Auditor's Report

Executive Board  
Ohio Mid-Eastern Governments Association  
P.O. Box 130  
Cambridge, Ohio 43725

**Report on Compliance for Each Major Federal Program**

We have audited Ohio Mid-Eastern Governments Association's (OMEGA) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on OMEGA's major federal program for the year ended June 30, 2014. OMEGA's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for OMEGA's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about OMEGA's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of OMEGA's compliance.

**Opinion on Each Major Federal Program**

In our opinion, OMEGA complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2014.

### **Report on Internal Control Over Compliance**

Management of OMEGA is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered OMEGA's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of OMEGA's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.



Natalie Millhuff-Stang, CPA  
President/Owner  
Millhuff-Stang, CPA, Inc.

December 16, 2014

**Ohio Mid-Eastern Governments Association**  
*Schedule of Findings and Questioned Costs*  
*OMB Circular A-133 Section .505*  
*For the Year Ended June 30, 2014*

**Section I – Summary of Auditor’s Results**

<i>Financial Statements</i>		
Type of financial statement opinion:		Unmodified
Internal control over financial reporting:		
	Material weakness(es) identified?	No
	Significant deficiency(ies) identified that are not considered to be material weaknesses?	No
Noncompliance material to financial statements noted?		No
<i>Federal Awards</i>		
Internal control over major program(s):		
	Material weakness(es) identified?	No
	Significant deficiency(ies) identified that are not considered to be material weaknesses?	None reported
Type of auditor’s report issued on compliance for major programs:		Unmodified
Any auditing findings disclosed that are required to be reported in accordance with section 510(a) of OMB Circular A-133?		No
Identification of major program(s):		Appalachian Research, Technical Assistance, and Demonstration Projects, CFDA #23.011
Dollar threshold used to distinguish between type A and type B programs:		Type A: > \$300,000 Type B: All Others
Auditee qualified as low-risk auditee?		Yes

**Section II – Financial Statement Findings**

None

**Section III – Federal Award Findings and Questioned Costs**

None

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# Dave Yost • Auditor of State

**OHIO MID EASTERN GOVERNMENTS ASSOCIATION**

**GUERNSEY COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
MAY 7, 2015**