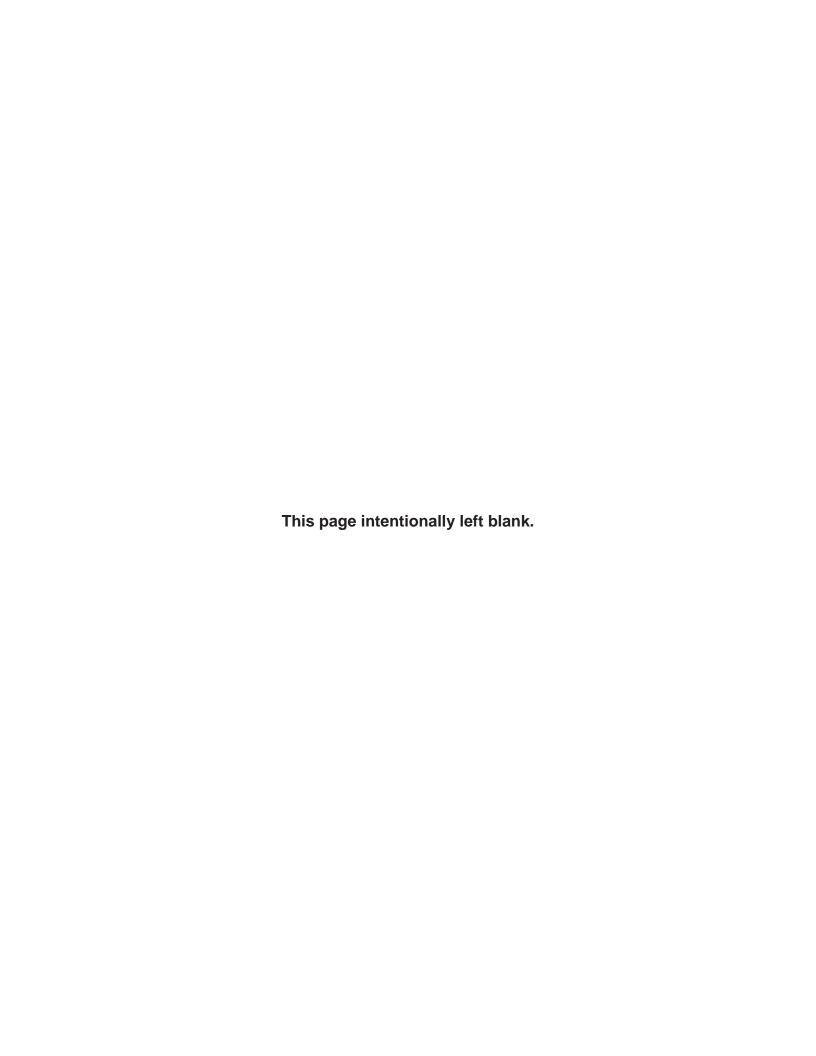


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#### INDEPENDENT AUDITOR'S REPORT

Ashland County District Board of Health Ashland County 1763 State Route 60 Ashland, Ohio 44805

To the Board of Health:

#### Report on the Financial Statements

We have audited the accompanying financial statements and related notes of the Ashland County District Board of Health, Ashland County, Ohio, (the District) as of and for the years ended December 31, 2012 and 2011.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fair presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Ashland County District Board of Health Ashland County Independent Auditor's Report Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the District prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03, which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy requirements.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2012 and 2011, or changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the Ashland County District Board of Health, Ashland County, Ohio, as of December 31, 2012 and 2011, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 permits, described in Note 1.

#### Emphasis of Matter

During 2012 and 2011 the District adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. Our opinion is not modified with respect to this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 25, 2013, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Dave Yost Auditor of State

Columbus, Ohio

March 25, 2013

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2012

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts Property Taxes Fines, Licenses and Permits Intergovernmental:	\$178,955 171,104	\$98,620	\$178,955 269,724
Grants Other	6,139 62,940	134,182	140,321 62,940
Miscellaneous		2,643	2,643
Total Cash Receipts	419,138	235,445	654,583
Cash Disbursements Current: Health:			
Wages	235,394	91,976	327,370
Fringe Benefits	84,265	52,028	136,293
Contract Services	13,892	36,687	50,579
Supplies and Materials Other	22,428 46,065	24,825 9,353	47,253 55,418
Othor	40,000	3,000	00,410
Total Cash Disbursements	402,044	214,869	616,913
Excess of Receipts Over Disbursements	17,094	20,576	37,670
Other Financing Receipts (Disbursements)			
Advances In Advances Out	(3,000)	3,000	3,000 (3,000)
Other Financing Sources	10,419	191	10,610
Other Financing Uses	(21,446)	(9,440)	(30,886)
Total Other Financing Receipts (Disbursements)	(14,027)	(6,249)	(20,276)
Net Change in Fund Cash Balances	3,067	14,327	17,394
Fund Cash Balances, January 1	127,555	9,080	136,635
Fund Cash Balances, December 31			
Restricted	400.000	23,407	23,407
Unassigned	130,622		130,622
Fund Cash Balances, December 31	\$130,622	\$23,407	\$154,029

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2011

Cash Receipts           Property Taxes         \$177,392         \$8,799         8,799           Fines, Licenses and Permits         152,951         95,450         248,401           Intergovernmental:         35,704         121,072         126,776           Other         78,053         78,053           Miscellaneous         2,847         2,847           Total Cash Receipts         414,100         228,168         642,268           Cash Disbursements           Current:           Health:         ***         ***           Wages         229,769         100,283         330,052           Fringe Benefits         84,929         55,264         140,193           Contract Services         18,452         44,264         62,716           Supplies and Materials         53,321         33,295         86,616           Other         30,608         15,038         45,646           Total Cash Disbursements         (2,979)         (19,976)         (22,955)           Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         (3,960)         (3,960)		General	Special Revenue	Totals (Memorandum Only)
Charges for Services         \$8,799         8,799           Fines, Licenses and Permits         152,951         95,450         248,401           Intergovernmental:         35,704         121,072         126,776           Other         78,053         78,053           Miscellaneous         2,847         2,847           Total Cash Receipts         414,100         228,168         642,268           Cash Disbursements           Current:           Health:         Wages         229,769         100,283         330,052           Fringe Benefits         84,929         55,264         140,193           Contract Services         18,452         44,264         62,716           Supplies and Materials         53,321         33,295         86,616           Other         30,608         15,038         45,646           Total Cash Disbursements         417,079         248,144         665,223           Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         (3,960)         (3,960)           Transfers In         3,960         (3,960)         (3,960)           Other Financing Sources	•	<b>0477.000</b>		Ф4 <b>77</b> 000
Fines, Licenses and Permits         152,951         95,450         248,401           Intergovernmental:         3,704         121,072         126,776           Grants         5,704         121,072         126,776           Other         78,053         78,053           Miscellaneous         2,847         2,847           Total Cash Receipts         414,100         228,168         642,268           Cash Disbursements           Current:           Health:         Wages         229,769         100,283         330,052           Fringe Benefits         84,929         55,264         140,193           Contract Services         18,452         44,264         62,716           Supplies and Materials         53,321         33,295         86,616           Other         30,608         15,038         45,646           Other Other Disbursements         (2,979)         (19,976)         (22,955)           Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         (3,960)         (3,960)         (3,960)           Transfers Out         (9,97         (1,099         8,066		\$177,392	\$2 700	
Intergovernmental:		152 951		
Grants Other         5,704 Other         121,072 78,053 78,053         126,776 78,053 78,053           Miscellaneous         2,847         2,847         2,847           Total Cash Receipts         414,100         228,168         642,268           Cash Disbursements           Current:         Health:           Health:         Health:           Wages         229,769 100,283 330,052           Fringe Benefits         84,929 55,264 140,193         140,193           Contract Services         18,452 44,264 62,716         40,716           Supplies and Materials         53,321 33,295 86,616         60,666           Other         30,608 15,038 45,646           Total Cash Disbursements         417,079 248,144 665,223           Excess of Receipts Over (Under) Disbursements         (2,979) (19,976) (22,955)           Other Financing Receipts (Disbursements)           Transfers Out         (3,960) (3,960)           Other Financing Sources         6,967 1,099 8,066           Other Financing Uses         (21,283) (9,436) (30,719)           Total Other Financing Receipts (Disbursements)         (10,356) (12,297) (22,653)           Net Change in Fund Cash Balances         (13,		102,001	00, 100	210,101
Other Miscellaneous         78,053 2,847         78,053 2,847           Total Cash Receipts         414,100         228,168         642,268           Cash Disbursements           Current: Health: Wages         229,769         100,283         330,052           Fringe Benefits         84,929         55,264         140,193           Contract Services         18,452         44,264         62,716           Supplies and Materials         53,321         33,295         86,616           Other         30,608         15,038         45,646           Total Cash Disbursements         417,079         248,144         665,223           Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         3,960         3,960         3,960           Transfers Out         (3,960)         (3,960)         (3,960)           Other Financing Sources         6,967         1,099         8,066           Other Financing Receipts (Disbursements)         (10,356)         (12,297)         (22,653)           Net Change in Fund Cash Balances         (13,335)         (32,273)         (45,608)           Fund Cash Balances, January 1         140,890 <t< td=""><td></td><td>5,704</td><td>121,072</td><td>126,776</td></t<>		5,704	121,072	126,776
Cash Disbursements         414,100         228,168         642,268           Current:         Health:         330,052         100,283         330,052           Fringe Benefits         84,929         55,264         140,193           Contract Services         18,452         44,264         62,716           Supplies and Materials         53,321         33,295         86,616           Other         30,608         15,038         45,646           Total Cash Disbursements         417,079         248,144         665,223           Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         3,960         3,960         3,960           Transfers In         3,960         3,960         (3,960)         (3,960)           Other Financing Receipts (Disbursements)         (21,283)         (9,436)         (30,719)           Total Other Financing Receipts (Disbursements)         (10,356)         (12,297)         (22,653)           Net Change in Fund Cash Balances         (13,335)         (32,273)         (45,608)           Fund Cash Balances, January 1         140,890         41,353         182,243           Fund Cash Balances, December 31         9,080	Other		,	
Cash Disbursements           Current:         Health:           Wages         229,769         100,283         330,052           Fringe Benefits         84,929         55,264         140,193           Contract Services         18,452         44,264         62,716           Supplies and Materials         53,321         33,295         86,616           Other         30,608         15,038         45,646           Total Cash Disbursements         417,079         248,144         665,223           Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         (3,960)         3,960           Transfers In         3,960         3,960         (3,960)           Transfers Out         (3,960)         (3,960)         (3,960)           Other Financing Sources         6,967         1,099         8,066           Other Financing Uses         (21,283)         (9,436)         (30,719)           Total Other Financing Receipts (Disbursements)         (10,356)         (12,297)         (22,653)           Net Change in Fund Cash Balances         (13,335)         (32,273)         (45,608)           Fund Cash Balances, December 31	Miscellaneous		2,847	2,847
Current:         Health:       Wages       229,769       100,283       330,052         Fringe Benefits       84,929       55,264       140,193         Contract Services       18,452       44,264       62,716         Supplies and Materials       53,321       33,295       86,616         Other       30,608       15,038       45,646         Total Cash Disbursements       417,079       248,144       665,223         Excess of Receipts Over (Under) Disbursements       (2,979)       (19,976)       (22,955)         Other Financing Receipts (Disbursements)       3,960       3,960         Transfers In       3,960       3,960         Transfers Sut       (3,960)       (3,960)         Other Financing Sources       6,967       1,099       8,066         Other Financing Uses       (21,283)       (9,436)       (30,719)         Total Other Financing Receipts (Disbursements)       (10,356)       (12,297)       (22,653)         Net Change in Fund Cash Balances       (13,335)       (32,273)       (45,608)         Fund Cash Balances, January 1       140,890       41,353       182,243         Fund Cash Balances, December 31       8,900       9,080       9,080	Total Cash Receipts	414,100	228,168	642,268
Current:         Health:       Wages       229,769       100,283       330,052         Fringe Benefits       84,929       55,264       140,193         Contract Services       18,452       44,264       62,716         Supplies and Materials       53,321       33,295       86,616         Other       30,608       15,038       45,646         Total Cash Disbursements       417,079       248,144       665,223         Excess of Receipts Over (Under) Disbursements       (2,979)       (19,976)       (22,955)         Other Financing Receipts (Disbursements)       3,960       3,960         Transfers In       3,960       3,960         Transfers Sut       (3,960)       (3,960)         Other Financing Sources       6,967       1,099       8,066         Other Financing Uses       (21,283)       (9,436)       (30,719)         Total Other Financing Receipts (Disbursements)       (10,356)       (12,297)       (22,653)         Net Change in Fund Cash Balances       (13,335)       (32,273)       (45,608)         Fund Cash Balances, January 1       140,890       41,353       182,243         Fund Cash Balances, December 31       8,900       9,080       9,080	Cash Disbursements			
Wages         229,769         100,283         330,052           Fringe Benefits         84,929         55,264         140,193           Contract Services         18,452         44,264         62,716           Supplies and Materials         53,321         33,295         86,616           Other         30,608         15,038         45,646           Total Cash Disbursements         417,079         248,144         665,223           Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         3,960         3,960         3,960           Transfers Out         (3,960)         (3,960)         (3,960)           Other Financing Sources         6,967         1,099         8,066           Other Financing Uses         (21,283)         (9,436)         (30,719)           Total Other Financing Receipts (Disbursements)         (10,356)         (12,297)         (22,653)           Net Change in Fund Cash Balances         (13,335)         (32,273)         (45,608)           Fund Cash Balances, January 1         140,890         41,353         182,243           Fund Cash Balances, December 31         8,080         9,080         9,080				
Fringe Benefits         84,929         55,264         140,193           Contract Services         18,452         44,264         62,716           Supplies and Materials         53,321         33,295         86,616           Other         30,608         15,038         45,646           Total Cash Disbursements         417,079         248,144         665,223           Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         3,960         3,960         3,960           Transfers Out         (3,960)         (3,960)         (3,960)           Other Financing Sources         6,967         1,099         8,066           Other Financing Uses         (21,283)         (9,436)         (30,719)           Total Other Financing Receipts (Disbursements)         (10,356)         (12,297)         (22,653)           Net Change in Fund Cash Balances         (13,335)         (32,273)         (45,608)           Fund Cash Balances, January 1         140,890         41,353         182,243           Fund Cash Balances, December 31         8,080         9,080         9,080           Unassigned         127,555         127,555	Health:			
Contract Services         18,452         44,264         62,716           Supplies and Materials         53,321         33,295         86,616           Other         30,608         15,038         45,646           Total Cash Disbursements         417,079         248,144         665,223           Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         3,960         3,960         3,960           Transfers Out         (3,960)         (3,960)         (3,960)           Other Financing Sources         6,967         1,099         8,066           Other Financing Uses         (21,283)         (9,436)         (30,719)           Total Other Financing Receipts (Disbursements)         (10,356)         (12,297)         (22,653)           Net Change in Fund Cash Balances         (13,335)         (32,273)         (45,608)           Fund Cash Balances, January 1         140,890         41,353         182,243           Fund Cash Balances, December 31         9,080         9,080           Unassigned         127,555         127,555				
Supplies and Materials Other       53,321 33,295 30,608 15,038 45,646         Total Cash Disbursements       417,079 248,144 665,223         Excess of Receipts Over (Under) Disbursements       (2,979) (19,976) (22,955)         Other Financing Receipts (Disbursements)       3,960 3,960 (3,960) (3,960)         Transfers Out (3,960) Other Financing Sources (6,967 1,099 8,066)       40,9436) (30,719)         Other Financing Uses (21,283) (9,436) (30,719)       (30,719)         Total Other Financing Receipts (Disbursements) (10,356) (12,297) (22,653)       (22,653)         Net Change in Fund Cash Balances       (13,335) (32,273) (45,608)         Fund Cash Balances, January 1 140,890 41,353 182,243         Fund Cash Balances, December 31 Restricted 9,080 9,080 Unassigned 127,555 127,555				,
Other         30,608         15,038         45,646           Total Cash Disbursements         417,079         248,144         665,223           Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         3,960         3,960         3,960           Transfers Out         (3,960)         (3,960)         (3,960)           Other Financing Sources         6,967         1,099         8,066           Other Financing Uses         (21,283)         (9,436)         (30,719)           Total Other Financing Receipts (Disbursements)         (10,356)         (12,297)         (22,653)           Net Change in Fund Cash Balances         (13,335)         (32,273)         (45,608)           Fund Cash Balances, January 1         140,890         41,353         182,243           Fund Cash Balances, December 31         8,080         9,080         9,080           Unassigned         127,555         127,555		•		
Total Cash Disbursements         417,079         248,144         665,223           Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         3,960         3,960         3,960           Transfers Out         (3,960)         (3,960)         (3,960)           Other Financing Sources         6,967         1,099         8,066           Other Financing Uses         (21,283)         (9,436)         (30,719)           Total Other Financing Receipts (Disbursements)         (10,356)         (12,297)         (22,653)           Net Change in Fund Cash Balances         (13,335)         (32,273)         (45,608)           Fund Cash Balances, January 1         140,890         41,353         182,243           Fund Cash Balances, December 31         89,080         9,080         9,080           Unassigned         127,555         127,555         127,555	• •			
Excess of Receipts Over (Under) Disbursements         (2,979)         (19,976)         (22,955)           Other Financing Receipts (Disbursements)         3,960         3,960         3,960           Transfers Out         (3,960)         (3,960)         (3,960)           Other Financing Sources         6,967         1,099         8,066           Other Financing Uses         (21,283)         (9,436)         (30,719)           Total Other Financing Receipts (Disbursements)         (10,356)         (12,297)         (22,653)           Net Change in Fund Cash Balances         (13,335)         (32,273)         (45,608)           Fund Cash Balances, January 1         140,890         41,353         182,243           Fund Cash Balances, December 31         9,080         9,080           Unassigned         127,555         127,555	Other	30,608	15,038	45,646
Other Financing Receipts (Disbursements)           Transfers In         3,960         3,960         (3,960)<	Total Cash Disbursements	417,079	248,144	665,223
Transfers In       3,960       3,960       (3,960)       (30,719)       (30,719)       (30,719)       (30,719)       (22,653)       (30,719)       (22,653)       (45,608)       <	Excess of Receipts Over (Under) Disbursements	(2,979)	(19,976)	(22,955)
Transfers In       3,960       3,960       (3,960)       (30,719)       (30,719)       (30,719)       (30,719)       (22,653)       (30,719)       (22,653)       (45,608)       <	Other Financing Receipts (Dishursements)			
Transfers Out       (3,960)       (3,960)         Other Financing Sources       6,967       1,099       8,066         Other Financing Uses       (21,283)       (9,436)       (30,719)         Total Other Financing Receipts (Disbursements)       (10,356)       (12,297)       (22,653)         Net Change in Fund Cash Balances       (13,335)       (32,273)       (45,608)         Fund Cash Balances, January 1       140,890       41,353       182,243         Fund Cash Balances, December 31       9,080       9,080         Unassigned       127,555       127,555		3 960		3 960
Other Financing Sources       6,967       1,099       8,066         Other Financing Uses       (21,283)       (9,436)       (30,719)         Total Other Financing Receipts (Disbursements)       (10,356)       (12,297)       (22,653)         Net Change in Fund Cash Balances       (13,335)       (32,273)       (45,608)         Fund Cash Balances, January 1       140,890       41,353       182,243         Fund Cash Balances, December 31       9,080       9,080         Unassigned       127,555       127,555		0,000	(3.960)	
Total Other Financing Receipts (Disbursements)         (10,356)         (12,297)         (22,653)           Net Change in Fund Cash Balances         (13,335)         (32,273)         (45,608)           Fund Cash Balances, January 1         140,890         41,353         182,243           Fund Cash Balances, December 31 Restricted Unassigned         9,080         9,080           Unassigned         127,555         127,555		6,967	, ,	, ,
Net Change in Fund Cash Balances       (13,335)       (32,273)       (45,608)         Fund Cash Balances, January 1       140,890       41,353       182,243         Fund Cash Balances, December 31       9,080       9,080         Unassigned       127,555       127,555	<u> </u>	(21,283)	(9,436)	
Fund Cash Balances, January 1       140,890       41,353       182,243         Fund Cash Balances, December 31       8       9,080       9,080         Restricted       9,080       9,080         Unassigned       127,555       127,555	Total Other Financing Receipts (Disbursements)	(10,356)	(12,297)	(22,653)
Fund Cash Balances, December 31           Restricted         9,080         9,080           Unassigned         127,555         127,555	Net Change in Fund Cash Balances	(13,335)	(32,273)	(45,608)
Restricted         9,080         9,080           Unassigned         127,555         127,555	Fund Cash Balances, January 1	140,890	41,353	182,243
Unassigned 127,555 127,555	Fund Cash Balances, December 31			
			9,080	
Fund Cash Balances, December 31         \$127,555         \$9,080         \$136,635	Unassigned	127,555		127,555
	Fund Cash Balances, December 31	\$127,555	\$9,080	\$136,635

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011

#### 1. Summary of Significant Accounting Policies

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Ashland County District Board of Health, Ashland County, Ohio, (the District) as a body corporate and politic. A five-member Board and a Health Commissioner govern the District. The District's services include recording of vital statistics; inspecting food service facilities, water wells, sewers; public health nursing services; and acting upon various complaints made to the department concerning the health and welfare of the County.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### **B.** Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### C. Deposits and Investments

As required by the Ohio Revised Code, the Ashland County Treasurer is custodian for the District's deposits. The County's deposit and investment pool holds the District's assets, valued at the Treasurer's reported carrying amount.

#### D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 1. Summary of Significant Accounting Policies (Continued)

#### 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Funds:

*Public Health Emergency Preparedness Fund* - This is a federal grant fund used to address bioterrorism, other outbreaks of infectious disease and other public health threats and emergencies at the county and regional level.

Food Protection Fund – This is a fund used to account for the food service inspection program.

#### E. Budgetary Process

The Ohio Revised Code requires the District to budget each fund annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control and appropriations may not exceed estimated resources. The District Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The District did not encumber all commitments required by Ohio law.

A summary of 2012 and 2011 budgetary activity appears in Note 2.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 1. Summary of Significant Accounting Policies (Continued)

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Nonspendable

The District classifies assets as **nonspendable** when legally or contractually required to maintain the amounts intact.

#### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### 3. Committed

The Board can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Board amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by the Board or a District official delegated that authority by resolution, or by State Statute.

#### 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 1. Summary of Significant Accounting Policies (Continued)

#### G. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### 2. Budgetary Activity

Budgetary activity for the years ended December 31, 2012 and 2011 is as follows:

2012 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$432,533	\$429,557	(\$2,976)
Special Revenue	239,835	238,637	(1,198)
Total	\$672,368	\$668,194	(\$4,174)

2012 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$429,375	\$426,491	\$2,884
Special Revenue	244,453	224,308	20,145
Total	\$673,828	\$650,799	\$23,029

2011 Budgeted vs. Actual Receipts

2011 Badgeted V3. Actual Receipts			
	Budgeted	Actual	_
Fund Type	Receipts	Receipts	Variance
General	\$436,241	\$425,027	(\$11,214)
Special Revenue	236,519	229,267	(7,252)
Total	\$672,760	\$654,294	(\$18,466)

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 2. Budgetary Activity (Continued)

2011 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$450,315	\$438,362	\$11,953
Special Revenue	265,837	261,540	4,297
Total	\$716,152	\$699,902	\$16,250

#### 3. Intergovernmental Funding

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts.

The County Commissioners serve as a special taxing authority for a special levy outside the tenmill limitation to provide the District with sufficient funds for health programs. The levy generated \$156,955 in 2012 and \$153,920 in 2011. The financial statements present these amounts as intergovernmental receipts.

#### 4. Other Financing Receipts (Disbursements)

The financial statements include certain amounts reported as Other Financing Receipts and Other Financing Disbursements. These receipt amounts include various refunds and reimbursements for medical insurance, cell phone and equipment usage and these disbursement amounts reflect payments to the State of Ohio for the State's share of various fee collections.

#### 5. Retirement System

The District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2012 and 2011, OPERS members contributed 10%, of their gross salaries and the District contributed an amount equaling 14% of participants' gross salaries. The District has paid all contributions required through December 31, 2012.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 6. Risk Management

The District is exposed to various risks of property and casualty losses, and injuries to employees.

The District insures against injuries to employees through the Ohio Bureau of Workers' Compensation.

The District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. American Risk Pooling Consultants, Inc. (ARPCO), a division of York Insurance Services Group, Inc. (York), functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by ARPCO. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2011, (the latest information available) PEP retained \$350,000 for casualty claims and \$150,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### Financial Position

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2011 and 2010 (the latest information available):

	<u>2011</u>	<u>2010</u>
Assets	\$ 33,362,404	\$34,952,010
Liabilities	(14,187,273)	(14,320,812)
Net Assets	<u>\$ 19,175,131</u>	<u>\$20,631,198</u>

At December 31, 2011 and 2010, respectively, the liabilities above include approximately \$13 million and \$12.9 million of estimated incurred claims payable. The assets above also include approximately \$12.1 million and \$12.4 million of unpaid claims to be billed to approximately 455 member governments in the future, as of December 31, 2011 and 2010, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2011, the District's share of these unpaid claims collectible in future years is approximately \$2,000.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 6. Risk Management (Continued)

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

#### **Contributions to PEP**

2010	\$3,800
2011	1,873
2012	1,794

After one year of membership, a member may withdraw on the anniversary of the date of joining PEP, if the member notifies PEP in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### 7. Contingent Liabilities

Amounts grantor agencies pay to the District are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Ashland County District Board of Health Ashland County 1763 State Route 60 Ashland, Ohio 44805

To the Board of Health:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' Government Auditing Standards, the financial statements of the Ashland County District Board of Health, Ashland County, Ohio (the District) as of and for the years ended December 31, 2012 and 2011, and the related notes to the financial statements and have issued our report thereon dated March 25, 2013 wherein we noted the District followed a special purpose framework the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America, and adopted Governmental Accounting Standards Board Statement 54.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Ashland County District Board of Health
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#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

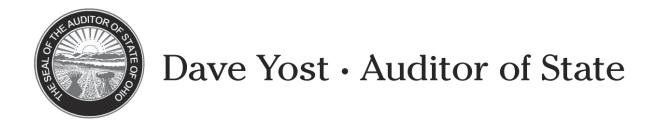
#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Dave Yost** Auditor of State

Columbus, Ohio

March 25, 2013



#### ASHLAND DISTRICT BOARD OF HEALTH

#### **ASHLAND COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 9, 2013