PLEASANT TOWNSHIP MADISON COUNTY Regular Audit For the Years Ended December 31, 2010 and 2009

Perry & AssociatesCertified Public Accountants, A.C.



Dave Yost · Auditor of State

Board of Trustees Pleasant Township 128 Mt. View Court Mt. Sterling, OH 43143

We have reviewed the *Independent Accountants' Report* of Pleasant Township, Madison County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2009 through December 31, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Accountants' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Accountants' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Pleasant Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

November 16, 2011



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INDEPENDENT ACCOUNTANTS' REPORT

September 9, 2011

Pleasant Township Madison County 128 Mt. View Court Mt. Sterling, OH 43143

To the Board of Trustees:

We have audited the accompanying financial statements of **Pleasant Township**, Madison County, Ohio, (the Township) as of and for the years ended December 31, 2010 and 2009. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Township's larger (i.e. major) funds separately. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require Townships to reformat their statements. The Township has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Pleasant Township Madison County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2010 and 2009 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2010 and 2009, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserve for encumbrances of Pleasant Township, Madison County, as of December 31, 2010 and 2009, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 30, 2011 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Respectfully Submitted,

Perry and Associates

Certified Public Accountants, A.C.

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COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2010

	Governmental Fund Type							
	General		Special Revenue		(Me	Totals emorandum Only)		
Cash Receipts:								
Local Taxes	\$	41,389	\$	31,457	\$	72,846		
Intergovernmental		112,860		77,941		190,801		
Earnings on Investments		77		18		95		
Miscellaneous		7,906		1,903		9,809		
Total Cash Receipts		162,232		111,319		273,551		
Cash Disbursements:								
Current:								
General Government		97,379		11,249		108,628		
Public Safety		-		1,383		1,383		
Public Works				31,592		31,592		
Total Cash Disbursements		97,379		44,224		141,603		
Total Cash Receipts Over/(Under) Disbursements		64,853		67,095		131,948		
Fund Cash Balances, January 1		143,407		158,177		301,584		
Fund Cash Balances, December 31	\$	208,260	\$	225,272	\$	433,532		
Reserve For Encumbrances, December 31	\$	7,810	\$	6,772	\$	14,582		

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2009

(Fovernmental	Fund	Types

	Governmental Fund Types			na Types	_		
	(General		Special Revenue		Totals morandum Only)	
Cash Receipts:							
Local Taxes	\$	30,643	\$	9,706	\$	40,349	
Intergovernmental	Ψ	29,225	Ψ	87,063	Ψ	116,288	
Charges for Services		29,223		2,684		2,684	
Earnings on Investments		2,840		2,004		2,856	
Miscellaneous		644		67		711	
Miscendieous		044		07		/11	
Total Cash Receipts		63,352		99,536		162,888	
Cash Disbursements:							
Current:							
General Government		96,672		4,640		101,312	
Public Safety		-		1,665		1,665	
Public Works		-		109,544		109,544	
Total Cash Disbursements		96,672		115 940		212 521	
Total Cash Disbursements		90,072		115,849		212,521	
Total Cash Receipts Over/(Under) Disbursements		(33,320)		(16,313)		(49,633)	
Other Financing Receipts:							
Sale of Fixed Assets		26,500				26,500	
T . 104 F		26.500		_		26.500	
Total Other Financing Receipts		26,500				26,500	
Excess of Cash Receipts and Other Financing							
Receipts Over/(Under) Cash Disbursements		(6,820)		(16,313)		(23,133)	
		(-77		(/		(- ,)	
Fund Cash Balances, January 1		150,227		174,490		324,717	
•							
Fund Cash Balances, December 31	\$	143,407	\$	158,177	\$	301,584	
Reserve For Encumbrances, December 31	\$	7,810	\$	6,772	\$	14,582	
		_					

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Pleasant Township, Madison County, (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides general governmental services, including road and bridge maintenance and cemetery maintenance. The Township contracts with the Tri-County Joint Fire District to provide fire protection services and Sterling Joint Ambulance District provides the Township with emergency and medical services.

The Township participates in three jointly governed organizations. Note 7 to the financial statements provide additional information for these entities. These organizations are:

Jointly Governed Organizations:

Pleasant-Darby Joint Cemetery – which provides ground maintenance, opening and closing of graves and the sales of burial plots for Pleasant and Darby Townships.

Sterling Joint Ambulance District – which provides ambulance services within the district and surrounding Townships.

Tri-County Joint Fire District – which provides fire protection to the Township and surrounding communities.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

C. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Township Fiscal Officer invests all available funds of the Township in an interest bearing checking account and Certificates of Deposit.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

<u>Gasoline Tax Fund</u> - This fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

<u>Motor Vehicle License Tax Fund</u> - This fund receives motor vehicle tax money for constructing, maintaining and repairing Township roads.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated in the subsequent year. The Township did not encumber all commitments required by Ohio law.

A summary of 2010 and 2009 budgetary activity appears in Note 3.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

2. EQUITY IN POOLED DEPOSITS AND INVESTMENTS

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2010		2009
Demand deposits	\$	411,244	\$ 279,438
Certificates of deposit		22,288	22,146
Total deposits	\$	433,532	\$ 301,584

Deposits: Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2010 and 2009 follows:

2010 Budgeted vs. Actual Receipts

	Budgeted		Actual			
Fund Type	Receipts		Receipts		Variance	
General	\$	36,500	\$	162,232	\$	125,732
Special Revenue		77,215		111,319		34,104
Total	\$	113,715	\$	273,551	\$	159,836

2010 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		В	udgetary			
Fund Type	Authority		Expenditures		V	Variance	
General	\$	152,050	\$	105,189	\$	46,861	
Special Revenue		167,240		50,996		116,244	
Total	\$	319,290	\$	156,185	\$	163,105	

2009 Budgeted vs. Actual Receipts

	В	Budgeted		Actual		
Fund Type	F	Receipts		Receipts	Variance	
General	\$	150,300	\$	89,852	\$	(60,448)
Special Revenue		92,481		99,536		7,055
Total	\$	242,781	\$	189,388	\$	(53,393)

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009

3. BUDGETARY ACTIVITY (Continued)

2009 Budgeted vs. Actual Budgetary Basis Expenditures

-	App	Appropriation		udgetary		
Fund Type	Authority		Expenditures		Variance	
General	\$	129,153	\$	104,482	\$	24,671
Special Revenue		182,400		122,621		59,779
Total	\$	311,553	\$	227,103	\$	84,450

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. RETIREMENT SYSTEMS

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multi-employer plan. This plan provides retirement benefits, including post retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2010 and 2009, members of PERS contributed 10% and 9.5% of their gross salaries. The Township contributed an amount equal to 14% and 13.85% of participants' gross salaries. The Township has paid all contributions required through December 31, 2010.

6. RISK MANAGEMENT

Commercial Insurance

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and Omissions.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009

7. JOINTLY GOVERNED ORGANIZATIONS

The Pleasant/Darby Joint Cemetery provides ground maintenance, opening and closing of graves and sales of burial lots for Pleasant and Darby Townships. An appointed three-member Board of Trustees directs the cemetery. One member is appointed by Pleasant Township, one member is by Darby Township and the third member is appointed by the two members that are appointed by the member Townships.

The Sterling Joint Ambulance District (the District) provides ambulance services within the District. The District is directed by an appointed eight-member Board of Trustees. One board member is appointed by each political subdivision within the District. Those subdivisions are Stokes Township, Village of South Solon, Range Township, Village of Midway, Pleasant Township, Village of Mount Sterling, Darby Township, and Monroe Township.

The Tri-County Joint Fire District, Madison County, is directed by an appointed five-member Board of Trustees. The Board is appointed by the Village of Mount Sterling, Madison County; Pleasant Township, Madison County; Darby Township, Madison County; and Madison County, Fayette County.

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INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

September 9, 2011

Pleasant Township Madison County 125 Mt. View Court Mt. Sterling, OH 43143

To the Board of Trustees:

We have audited the financial statements of **Pleasant Township**, Madison County, Ohio (the Township) as of and for the years ended December 31, 2010 and 2009, and have issued our report thereon dated September 9, 2011, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. Therefore, we cannot assure that we have identified all deficiencies, significant deficiencies or material weaknesses. However, as described in the accompanying schedule of audit findings we identified certain deficiencies in internal control over financial reporting, that we consider material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and timely corrected. We consider findings 2010-001 through 2010-003 described in the accompanying schedule of audit findings to be material weaknesses.

Pleasant Township Madison County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

The Village's responses to the findings identified in our audit are described in the accompanying schedule of audit findings. We did not audit the Village's responses and, accordingly, we express no opinion them.

We did note certain matters not requiring inclusion in this report that we reported to the Township's management in a separate letter dated September 9, 2011.

We intend this report solely for the information and use of Township management, Board of Trustees, and others within the Township. We intend it for no one other than these specified parties.

Respectfully Submitted,

Perry and Associates

Certified Public Accountants, A.C.

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SCHEDULE OF AUDIT FINDINGS DECEMBER 31, 2010 AND 2009

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2010-001

Material Weakness

Posting Receipts and Expenditures

Receipts and expenditures should be posted to the fund and line item accounts as established by Ohio Administrative Code.

During our testing of receipts and expenditures during 2010 and 2009, we determined a significant number were misclassified or not posted correctly. For example:

- Rollback Tax receipts were recorded as Property and Other Local Taxes, instead of Intergovernmental Revenue in 2010 and 2009.
- Health Insurance reimbursement was incorrectly recorded as Other Financing Sources instead of Miscellaneous Income in 2010.

This resulted in reclassification entries being made to the Township's financial statements. The accompanying financial statements reflect all reclassifications.

To help ensure accuracy and reliability in the financial reporting process, we recommend that management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all sources of revenues and expenditures are properly identified and classified on the financial statements. We also recommend the Fiscal Officer refer to Ohio Administrative Code Section 117-7-01 and/or the Ohio Township Handbook for guidance to determine the proper establishment of receipt and expenditure accounts and posting of receipts and expenditures.

Management's Response – The current Fiscal Officer did not take office until July 2010. Efforts are currently being made to ensure revenues and expenditures are properly posted.

FINDING NUMBER 2010-002

Material Weakness

Payroll Procedures

During 2009, The Township Fiscal Officer made postings to the payroll register which reflected two extra payroll payments for the Township Fiscal Officer and the three Township Trustees. Upon review, it was determined that there were not any extra payroll checks issued. These checks never cleared the bank and are not listed on the outstanding check list. The Auditor of State's Local Government Services (LGS) corrected the issue during their proof of cash procedures and W2s were calculated correctly as well as the tax remittances. However, UAN reports and payroll registers were never updated thus reflecting extra pays on the register.

We recommend the Township Fiscal Officer and Trustees implement a control to prevent future instances of extra postings to the payroll register.

Management's Response – The current Fiscal Officer did not take office until July 2010. AOS Local Government Services was contracted by the Township to perform accounting services and the issue has been resolved.

SCHEDULE OF AUDIT FINDINGS DECEMBER 31, 2010 AND 2009

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2010-003

Material Weakness

Bank Reconciliations

The Fiscal Officer did not prepare accurate monthly reconciliations of bank balances to book balances. Outstanding checks, deposits in transit and other reconciling items were not detailed to enable a proper reconciliation to be performed. In addition, the Township's receipts and appropriations ledgers were not reconciled to the activity recorded in the Township's cashbook. The lack of proper reconciliations among the bank statements, cashbook and ledgers resulted in numerous errors which remained undetected and/or uncorrected until the audit. The extensive problems with these reconciliations resulted in the need for the Township to obtain from The Auditor of State's Local Government Services (LGS) detailed proofs of cash for each month and a reconstruction of the cash book for the entire audit period. The Township incurred considerable fees for this service which could have been avoided.

We recommend the Fiscal Officer prepare detailed bank reconciliations that include all bank account balances being reconciled to total fund balances. Copies of bank reconciliations should be presented to the Board for the Board's review and use in managing the Township. The Fiscal Officer should reconcile activity entered in the receipts ledger and appropriations ledger to the cashbook. Expenditures should be posted to those account codes as recorded on the Board approved vouchers.

Management's Response – The current Fiscal Officer did not take office until July 2010. AOS Local Government Services was contracted by the Township to perform accounting services and the issue has been resolved.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2010 AND 2009

	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2008-001	Posting Receipts and Expenditures	No	Repeated as finding 2010-001
2008-002	Bank Reconciliations	No	Repeated as finding 2010-003
2008-003	Payroll Procedures	No	Repeated as finding 2010-002



PLEASANT TOWNSHIP

MADISON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED NOVEMBER 29, 2011