



Dave Yost • Auditor of State

**MARTINS FERRY CITY SCHOOL DISTRICT
BELMONT COUNTY**

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INDEPENDENT ACCOUNTANTS' REPORT

Martins Ferry City School District
Belmont County
5001 Ayers Limestone Road
Martins Ferry, Ohio 43935

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Martins Ferry City School District, Belmont County, Ohio (the School District), as of and for the year ended June 30, 2010, which collectively comprise the School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Martins Ferry City School District, Belmont County, Ohio, as of June 30, 2010, and the respective changes in financial position, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 23 to the financial statements, the School District has suffered recurring losses from operations and has a net asset deficiency. Note 23 describes Management's plans regarding these matters. The financial statements do not include any adjustments that might result from the outcome of this uncertainty.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 2, 2011, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the School District's basic financial statements taken as a whole. The Federal Awards Receipts and Expenditures Schedule (the Schedule) provides additional information required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. The Schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This Schedule was subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.



Dave Yost
Auditor of State

May 2, 2011

Martins Ferry City School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2010
Unaudited

The discussion and analysis of the Martins Ferry City School District's (the School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2010. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

Financial Highlights

Key financial highlights for the fiscal year 2010 are as follows:

- In total, net assets decreased \$1,172,861.
- General revenues accounted for \$11,463,009 in revenue or 72 percent of all revenues. Program specific revenues in the form of charges for services, grants and contributions, accounted for \$4,433,531 or 28 percent of total revenues of \$15,896,540.
- Total assets decreased \$1,811,688. Current assets decreased by \$437,980 primarily due to a decrease in cash and investments related to the classroom facilities project. Capital assets decreased \$1,373,708 due primarily to depreciation expense, which was slightly offset by capital asset additions.
- The School District had \$17,069,401 in expenses related to governmental activities; only \$4,433,531 of these expenses were offset by program specific charges for services, grants, contributions, and interest. General revenues of \$11,463,009 were not adequate to provide for these programs.
- The School District's major funds are the General Fund and the Debt Service Fund. The General Fund had \$11,787,379 in revenues and \$12,116,525 in expenditures, and the fund balance decreased \$329,146. The Debt Service Fund had \$672,431 in revenues and \$646,630 in expenditures, and the fund balance increased \$25,801.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look as the School District's most significant funds with all other non-major funds presented in total in one column.

Martins Ferry City School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2010
Unaudited

Reporting the School District as a Whole

Statement of Net Assets and Statement of Activities

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2010" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Assets and the Statement of Activities, all of the School District's activities are considered to be Governmental Activities.

- Governmental Activities – All of the School District's programs and services are reported here including instruction, support services, food service operations, operation of non-instructional services, and extracurricular activities.

Reporting the School District's Most Significant Funds

Fund Financial Statements

The analysis of the School District's funds begins on page 8. Fund financial reports provide detailed information about the School District's major fund. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund and the Debt Service Fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Martins Ferry City School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2010
Unaudited

The School District as a Whole

Recall that the Statement of Net Assets provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for 2010 compared to 2009.

Table 1
Net Assets

	Governmental Activities		
	2010	2009	Net Change
Assets			
Current and Other Assets	\$3,991,270	\$4,429,250	(\$437,980)
Capital Assets	43,135,748	44,509,456	(1,373,708)
Total Assets	47,127,018	48,938,706	(1,811,688)
Liabilities			
Long-Term Liabilities	14,873,125	15,307,813	(434,688)
Other Liabilities	4,556,841	4,760,980	(204,139)
Total Liabilities	19,429,966	20,068,793	(638,827)
Net Assets			
Invested in Capital Assets, Net of Debt	29,571,204	30,612,655	(1,041,451)
Restricted	1,126,371	1,127,277	(906)
Unrestricted (Deficit)	(3,000,523)	(2,870,019)	(130,504)
Total Net Assets	\$27,697,052	\$28,869,913	(\$1,172,861)

Total assets decreased \$1,811,688. Current assets decreased by \$437,980 primarily due to a decrease in cash and investments related to the classroom facilities project. Capital assets decreased \$1,373,708 due primarily to depreciation expense, which was offset slightly by capital asset additions.

Total liabilities decreased \$638,827. The decrease is due primarily to the repayments made on the capital leases and the general obligation bonds that were issued for the local share of the classroom facilities project, as well as a decrease in contracts payable associated with the classroom facilities project that has been completed.

Martins Ferry City School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2010
Unaudited

Table 2 shows the changes in net assets for fiscal year 2010 compared to fiscal year 2009.

Table 2
Changes in Net Assets

	Governmental Activities		
	2010	2009	Net Change
Revenues			
Program Revenue			
Charges for Services and Sales	\$1,330,514	\$1,305,498	\$25,016
Operating Grants and Contributions	3,103,017	3,529,506	(426,489)
Capital Grants and Contributions	0	23,778	(23,778)
Total Program Revenue	4,433,531	4,858,782	(425,251)
General Revenue			
Property Taxes	2,843,014	2,975,826	(132,812)
Grants and Entitlements	8,602,367	7,797,971	804,396
Gifts and Donations	10,300	2,200	8,100
Investments	1,124	18,749	(17,625)
Other	6,204	398	5,806
Total General Revenue	11,463,009	10,795,144	667,865
Total Revenues	15,896,540	15,653,926	242,614
Program Expenses			
Instruction:			
Regular	6,905,780	6,720,015	185,765
Special	2,183,780	2,008,298	175,482
Vocational	405,469	332,558	72,911
Adult/Continuing	0	216	(216)
Student Intervention Services	70,664	147,583	(76,919)
Support Services:			
Pupil	623,561	624,136	(575)
Instructional Staff	768,114	818,117	(50,003)
Board of Education	38,219	55,831	(17,612)
Administration	1,324,198	1,317,624	6,574
Fiscal	324,998	341,707	(16,709)
Operation and Maintenance of Plant	1,668,634	2,098,061	(429,427)
Pupil Transportation	660,201	734,922	(74,721)
Central	75,689	75,435	254
Operation of Non-Instructional Services	171,707	112,219	59,488
Food Service Operations	792,480	865,021	(72,541)
Extracurricular Activities	395,017	347,468	47,549
Interest and Fiscal Charges	660,890	667,203	(6,313)
Total Expenses	17,069,401	17,266,414	(197,013)
<i>Change in Net Assets</i>	<i>(1,172,861)</i>	<i>(1,612,488)</i>	<i>439,627</i>
Net Assets Beginning of Year	28,869,913	30,482,401	(1,612,488)
Net Assets End of Year	\$27,697,052	\$28,869,913	(\$1,172,861)

Martins Ferry City School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2010
Unaudited

In 2010, the School District realized decreases in operating grants and contributions from fiscal year 2009. The decrease in program revenue operating grants and contributions is due primarily to the decrease in Poverty Based Assistance funding from the state. Also, program revenue capital grants decreased due to the loss of the bus purchase allowance funding from the state. General revenue grants and entitlements increased from the prior year. The increase is due primarily to the School District receiving State Fiscal Stabilization Funds as a part of the American Recovery and Reinvestment Act.

Total expenses for the School District decreased \$197,013. The most significant decrease was realized in operation and maintenance of plant, primarily due to maintenance costs incurred during the classroom facilities project that is completed.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services for fiscal year 2010 compared to fiscal year 2009. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2010	2009	2010	2009
Instruction:				
Regular	\$6,905,780	\$6,720,015	\$5,670,497	\$4,987,341
Special	2,183,780	2,008,298	1,201,465	681,009
Vocational	405,469	332,558	287,514	217,136
Adult/Continuing	0	216	0	(44)
Student Intervention Services	70,664	147,583	70,664	111,086
Support Services:				
Pupil	623,561	624,136	565,902	616,179
Instructional Staff	768,114	818,117	308,358	433,051
Board of Education	38,219	55,831	38,219	55,831
Administration	1,324,198	1,317,624	1,228,036	1,284,685
Fiscal	324,998	341,707	120,827	147,865
Operation and Maintenance of Plant	1,668,634	2,098,061	1,312,460	2,054,740
Pupil Transportation	660,201	734,922	660,201	711,144
Central	75,689	75,435	64,262	58,244
Operation of Non-Instructional Services	171,707	112,219	(4,401)	1,395
Food Service Operations	792,480	865,021	146,652	135,832
Extracurricular Activities	395,017	347,468	304,324	244,935
Interest and Fiscal Charges	660,890	667,203	660,890	667,203
Total Expenses	<u>\$17,069,401</u>	<u>\$17,266,414</u>	<u>\$12,635,870</u>	<u>\$12,407,632</u>

The dependence upon tax revenues and state subsidies for governmental activities is apparent, as 74 percent of total expenses are supported through taxes and other general revenues.

Martins Ferry City School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2010
Unaudited

The School District Funds

Information about the School District's major funds starts on page 13. These funds are accounted for using the modified accrual basis of accounting. Total governmental funds had \$15,814,018 in revenues and \$16,115,647 in expenditures. Overall, the Governmental Funds' balances decreased \$301,269. Of the overall decrease, \$329,146 was in the General Fund.

General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal 2010 the School District amended its General Fund estimated revenues, and the budgetary statement reflects both the original and final revenue amounts. There was a significant increase in estimated intergovernmental revenue between the final budget and actual amounts due to estimates in state funding.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2010 the School District had \$43,135,748 invested in land, land improvements, buildings and improvements, furniture and equipment, and vehicles. See Note 10 for more detailed information of the School District's capital assets.

Debt

At June 30, 2010, the School District has \$10,068,661 in outstanding general obligation bonds that were issued for the local share of the classroom facilities project, as well as \$3,927,099 in outstanding capital leases related to the stadium construction project, school facilities construction project locally funded initiatives, copier lease, purchase of the bus garage, and land associated with the building project. See Note 17 for more detailed information related to the School District's debt.

Economic Factors

The School District began fiscal year 2010 with a General Fund deficit cash balance. During fiscal year 2010, the School District issued a Tax Anticipation Note in the amount of \$500,000 in December, 2009 for cash flow purposes in order to meet payroll expense obligations, which was repaid in March, 2010. Due to the School District receiving American Recovery and Reinvestment Act (ARRA) funding, jobs were saved as without this funding layoffs would have occurred. This funding however, was not enough to alleviate the School District from ending fiscal year 2010 with a General Fund deficit cash balance.

The School District Board of Education approved a forecast reflecting increases in revenues for fiscal year 2011. The School District expects slight increases in local real estate taxes as well as homestead and rollback taxes. The School District also expects increases in revenue from the state primarily due to increased State Foundation payments as well as additional funding from the State Fiscal Stabilization Fund.

Martins Ferry City School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2010
Unaudited

The School District's approved forecast also reflects decreases in expenditures for fiscal year 2011. Salary and wage expense is expected to decrease as a result of a five percent wage reduction applicable to all employees of the School District. The wage reduction is effective July 5, 2010. Retirement and benefit expenses are expected to decrease as well, as a result of the Board of Education approving changes to co-pay and deductible amounts with the two insurance carriers. See Subsequent Event Note 23 for further details of these cost savings measures. In an effort to further reduce costs, the School District has discontinued the employment of a Special Education Coordinator and decreased purchasing of materials and supplies.

Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Karen Blake, Treasurer/CFO at Martins Ferry City School District, 5001 Ayers Limestone Rd, Martins Ferry, Ohio 43935.

Martins Ferry City School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2010
Unaudited

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Martins Ferry City School District
Statement of Net Assets
June 30, 2010

	<u>Governmental Activities</u>
Assets	
Equity in Pooled Cash and Cash Equivalents	\$477,154
Intergovernmental Receivable	154,884
Materials and Supplies Inventory	20,174
Prepaid Items	6,857
Property Taxes Receivable	3,161,440
Cash and Cash Equivalents with Escrow Agents	28,206
Deferred Charges	142,555
Non-Depreciable Capital Assets	2,436,556
Depreciable Capital Assets, Net	<u>40,699,192</u>
 Total Assets	 <u>47,127,018</u>
Liabilities	
Accounts Payable	33,165
Accrued Wages and Benefits Payable	1,422,566
Intergovernmental Payable	422,347
Accrued Interest Payable	38,990
Vacation Benefits Payable	67,925
Matured Severance Payable	178,487
Deferred Revenue	2,343,495
Retainage Payable	28,206
Retirement Incentive Payable	21,660
Long-Term Liabilities:	
Due Within One Year	407,387
Due In More Than One Year	<u>14,465,738</u>
 Total Liabilities	 <u>19,429,966</u>
Net Assets	
Invested in Capital Assets, Net of Related Debt	29,571,204
Restricted for:	
Debt Service	517,577
Capital Projects	247,736
Classroom Facilities Maintenance	195,787
State Programs	91,431
Federal Programs	37,802
Other Purposes	36,038
Unrestricted (Deficit)	<u>(3,000,523)</u>
 Total Net Assets	 <u><u>\$27,697,052</u></u>

See accompanying notes to the basic financial statements

Martins Ferry City School District
Statement of Activities
For the Fiscal Year Ended June 30, 2010

	Program Revenues		Net (Expense) Revenue and Changes in Net Assets	
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities				
Instruction:				
Regular	\$6,905,780	\$983,669	\$251,614	(\$5,670,497)
Special	2,183,780	0	982,315	(1,201,465)
Vocational	405,469	0	117,955	(287,514)
Student Intervention Services	70,664	0	0	(70,664)
Support Services:				
Pupil	623,561	0	57,659	(565,902)
Instructional Staff	768,114	0	459,756	(308,358)
Board of Education	38,219	0	0	(38,219)
Administration	1,324,198	0	96,162	(1,228,036)
Fiscal	324,998	0	204,171	(120,827)
Operation and Maintenance of Plant	1,668,634	0	356,174	(1,312,460)
Pupil Transportation	660,201	0	0	(660,201)
Central	75,689	0	11,427	(64,262)
Operation of Non-Instructional Service	171,707	0	176,108	4,401
Food Service Operations	792,480	256,152	389,676	(146,652)
Extracurricular Activities	395,017	90,693	0	(304,324)
Interest and Fiscal Charges	660,890	0	0	(660,890)
<i>Total Governmental Activities</i>	<u>\$17,069,401</u>	<u>\$1,330,514</u>	<u>\$3,103,017</u>	<u>(12,635,870)</u>

General Revenues

Property Taxes Levied for General Purposes	2,164,698
Property Taxes Levied for Capital Outlay	72,517
Property Taxes Levied for Debt Service	545,175
Property Taxes Levied for Building Maintenance	60,624
Grants and Entitlements not Restricted to Specific Programs	8,602,367
Gifts and Donations	10,300
Investment Earnings	1,124
Miscellaneous	6,204

Total General Revenues 11,463,009

Change in Net Assets (1,172,861)

Net Assets Beginning of Year 28,869,913

Net Assets End of Year \$27,697,052

See accompanying notes to the basic financial statements

Martins Ferry City School District
Balance Sheet
Governmental Funds
June 30, 2010

	General	Debt Service	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$0	\$0	\$477,154	\$477,154
Restricted Assets:				
Cash and Cash Equivalents with Escrow Agents	0	0	28,206	28,206
Receivables:				
Property Taxes	2,402,449	615,918	143,073	3,161,440
Intergovernmental	0	0	154,884	154,884
Interfund	1,270	684,395	135,809	821,474
Prepaid Items	6,354	0	503	6,857
Materials and Supplies Inventory	800	0	19,374	20,174
<i>Total Assets</i>	<u>\$2,410,873</u>	<u>\$1,300,313</u>	<u>\$959,003</u>	<u>\$4,670,189</u>
Liabilities and Fund Balances				
Liabilities				
Accounts Payable	\$31,991	\$0	\$1,174	\$33,165
Accrued Wages and Benefits	1,267,944	0	154,622	1,422,566
Interfund Payable	820,204	0	1,270	821,474
Intergovernmental Payable	348,242	0	74,105	422,347
Matured Severance Payable	176,550	0	1,937	178,487
Retirement Incentive Payable	21,660	0	0	21,660
Retainage Payable	0	0	28,206	28,206
Deferred Revenue	2,219,245	568,133	158,873	2,946,251
<i>Total Liabilities</i>	<u>4,885,836</u>	<u>568,133</u>	<u>420,187</u>	<u>5,874,156</u>
Fund Balances (Deficit)				
Reserved for Encumbrances	23,428	0	52,393	75,821
Reserved for Property Taxes	183,204	47,785	11,364	242,353
Unreserved, Undesignated, Reported in:				
General Fund	(2,681,595)	0	0	(2,681,595)
Special Revenue Funds	0	0	256,087	256,087
Debt Service Fund	0	684,395	0	684,395
Capital Projects Funds	0	0	218,972	218,972
<i>Total Fund Balances (Deficit)</i>	<u>(2,474,963)</u>	<u>732,180</u>	<u>538,816</u>	<u>(1,203,967)</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$2,410,873</u>	<u>\$1,300,313</u>	<u>\$959,003</u>	<u>\$4,670,189</u>

See accompanying notes to the basic financial statements

Martins Ferry City School District
*Reconciliation of Total Governmental Fund Balances
to Net Assets of Governmental Activities
June 30, 2010*

Total Governmental Fund Balances (\$1,203,967)

*Amounts reported for governmental activities in the
statement of net assets are different because*

Capital assets used in governmental activities are not financial
resources and therefore are not reported in the funds. 43,135,748

Other long-term assets are not available to pay for current-
period expenditures and therefore are deferred in the funds:

Grants	27,164	
Property Taxes	575,592	
Total		602,756

Unamortized issuance costs represent deferred charges which
do not provide current financial resources and, therefore, are
not reported in the funds. 142,555

Long-term liabilities are not due and payable in the current period and
and therefore are not reported in the funds:

General Obligation Bonds	9,780,000	
Bond Premium	288,661	
Compensated Absences	877,365	
Vacation Benefits Payable	67,925	
Accrued Interest Payable	38,990	
Capital Leases	3,927,099	
Total		(14,980,040)

Net Assets of Governmental Activities \$27,697,052

See accompanying notes to the basic financial statements

Martins Ferry City School District
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Fiscal Year Ended June 30, 2010

	General	Debt Service	Other Governmental Funds	Total Governmental Funds
Revenues				
Property Taxes	\$2,078,720	\$524,620	\$127,862	\$2,731,202
Intergovernmental	8,718,654	147,025	2,868,995	11,734,674
Interest	132	786	206	1,124
Tuition and Fees	975,716	0	0	975,716
Extracurricular Activities	0	0	90,693	90,693
Contributions and Donations	0	0	10,300	10,300
Charges for Services	7,953	0	256,152	264,105
Miscellaneous	6,204	0	0	6,204
<i>Total Revenues</i>	<u>11,787,379</u>	<u>672,431</u>	<u>3,354,208</u>	<u>15,814,018</u>
Expenditures				
Current:				
Instruction:				
Regular	6,064,997	0	251,458	6,316,455
Special	1,135,379	0	969,379	2,104,758
Vocational	377,022	0	1,475	378,497
Student Intervention Services	67,786	0	4,280	72,066
Support Services:				
Pupil	563,140	0	49,411	612,551
Instructional Staff	261,375	0	460,064	721,439
Board of Education	38,219	0	0	38,219
Administration	1,076,554	0	103,993	1,180,547
Fiscal	292,442	14,806	4,529	311,777
Operation and Maintenance of Plant	1,058,082	0	269,773	1,327,855
Pupil Transportation	620,939	0	0	620,939
Central	68,581	0	10,107	78,688
Operation of Non-Instructional Services	0	0	160,226	160,226
Food Service Operations	0	0	672,949	672,949
Extracurricular Activities	210,597	0	101,017	311,614
Capital Outlay	0	0	200,831	200,831
Debt Service:				
Principal Retirement	130,523	155,000	53,000	338,523
Interest and Fiscal Charges	150,889	476,824	40,000	667,713
<i>Total Expenditures</i>	<u>12,116,525</u>	<u>646,630</u>	<u>3,352,492</u>	<u>16,115,647</u>
<i>Net Change in Fund Balances</i>	(329,146)	25,801	1,716	(301,629)
<i>Fund Balances (Deficit) Beginning of Year - Restated (Note 3)</i>	<u>(2,145,817)</u>	<u>706,379</u>	<u>537,100</u>	<u>(902,338)</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>(\$2,474,963)</u>	<u>\$732,180</u>	<u>\$538,816</u>	<u>(\$1,203,967)</u>

See accompanying notes to the basic financial statements

Martins Ferry City School District
*Reconciliation of the Changes in Fund Balances
of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended June 30, 2010*

Net Change in Fund Balances - Total Governmental Funds (\$301,629)

Amounts reported for governmental activities in the statement of activities are different because

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital asset additions in the current period.

Capital Assets Additions	92,879	
Depreciation Expense	(1,466,587)	
Total		(1,373,708)

Revenue in the statement of activities that do not provide current financial resources are not reported as revenue in the funds.

Property Taxes	111,812	
Grants	(29,290)	
Total		82,522

Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.

General Obligation Bonds	155,000	
Capital Leases	183,523	
Total		338,523

Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the statement of activities. The amortization of premiums are reported on the statement of activities.

Accrued Interest	401	
Premium	12,688	
Total		13,089

Issuance costs are reported as an expenditure when paid in governmental funds, but are amortized on the statement of activities.

(6,266)

Some expenses reported in the statement of activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Vacation Benefits Payable	(8,869)	
Compensated Absences	83,477	
Total		74,608

Change in Net Assets of Governmental Activities

(\$1,172,861)

See accompanying notes to the basic financial statements

Martins Ferry City School District
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Fiscal Year Ended June 30, 2010

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Property Taxes	\$2,857,000	\$2,117,000	\$2,039,724	(\$77,276)
Intergovernmental	8,542,500	9,282,500	8,718,654	(563,846)
Interest	1,000	1,000	132	(868)
Tuition and Fees	877,000	877,000	975,716	98,716
Charges for Services	4,000	4,000	7,953	3,953
Miscellaneous	500	500	6,204	5,704
<i>Total Revenues</i>	<u>12,282,000</u>	<u>12,282,000</u>	<u>11,748,383</u>	<u>(533,617)</u>
Expenditures				
Current:				
Instruction:				
Regular	5,971,200	5,954,100	5,926,502	27,598
Special	1,148,300	1,098,300	1,082,378	15,922
Vocational	254,400	389,300	381,860	7,440
Student Intervention Services	89,100	89,100	76,522	12,578
Support Services:				
Pupil	603,600	602,800	560,630	42,170
Instructional Staff	278,600	277,100	261,343	15,757
Board of Education	46,200	42,000	37,892	4,108
Administration	1,155,300	1,174,300	1,158,970	15,330
Fiscal	298,700	300,400	290,804	9,596
Operation and Maintenance of Plant	1,321,900	1,198,200	1,084,990	113,210
Pupil Transportation	645,500	656,500	619,098	37,402
Central	62,100	68,000	67,873	127
Extracurricular Activities	237,700	230,500	207,993	22,507
Capital Outlay	317,000	317,000	300,834	16,166
Debt Service:				
Principal Retirement	94,309	79,309	566,309	(487,000)
Interest and Fiscal Charges	93,191	139,191	142,671	(3,480)
<i>Total Expenditures</i>	<u>12,617,100</u>	<u>12,616,100</u>	<u>12,766,669</u>	<u>(150,569)</u>
Excess of Revenues Under Expenditures	(335,100)	(334,100)	(1,018,286)	(684,186)
Other Financing Sources (Uses)				
Tax Anticipation Note Issued	0	0	500,000	500,000
Advances Out	0	(1,300)	(1,270)	30
Total Other Financing Sources (Uses)	<u>0</u>	<u>(1,300)</u>	<u>498,730</u>	<u>500,030</u>
<i>Net Change in Fund Balance</i>	(335,100)	(335,400)	(519,556)	(184,156)
<i>Fund Balance (Deficit) Beginning of Year</i>	(351,870)	(351,870)	(351,870)	0
Prior Year Encumbrances Appropriated	25,264	25,264	25,264	0
<i>Fund Balance (Deficit) End of Year</i>	<u>(\$661,706)</u>	<u>(\$662,006)</u>	<u>(\$846,162)</u>	<u>(\$184,156)</u>

See accompanying notes to the basic financial statements

Martins Ferry City School District
Statement of Fiduciary Net Assets
Fiduciary Fund
June 30, 2010

	<u>Agency</u>
Assets	
Equity in Pooled Cash and Cash Equivalents	<u>\$11,433</u>
<i>Total Assets</i>	<u><u>\$11,433</u></u>
Liabilities	
Due to Students	<u>\$11,433</u>
<i>Total Liabilities</i>	<u><u>\$11,433</u></u>

See accompanying notes to the basic financial statements

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

The Martins Ferry City School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and/or federal guidelines.

The School District was established in 1853 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 12 square miles. It is located in Belmont County and includes all the city of Martins Ferry and portions of Pease and Colerain Townships. It is staffed by 65 non-certified employees, 118 certified full-time teaching personnel and 8 administrative employees, who provide services to 1,540 students and other community members. The School District currently operates 2 instructional/support buildings, 1 administrative building, and 1 bus garage facility.

Reporting Entity:

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. No separate governmental units meet the criteria for inclusion as a component unit.

The following activities are included within the reporting entity:

Parochial Schools – Within the School District boundaries, St. Mary's Central Elementary School is operated through the Steubenville Catholic Diocese; Martins Ferry Christian School is operated as a private school. Current State legislation provides funding to these parochial schools. These monies are received and distributed on behalf of the parochial schools by the Treasurer of the School District, as directed by the parochial schools. The activity of these State monies by the School Districts is reflected in a special revenue fund for financial reporting purposes.

The School District participates in the Belmont-Harrison Vocational School District, the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA), Educational Regional Service System Region 12 (ERSS), the Coalition of Rural and Appalachian Schools (CORAS) which are jointly governed organizations, the Martins Ferry Public Library a related organization, the Ohio Association of School Business Officials Workers' Compensation Group Rating Program (GRP) and the Ohio School Plan (OSP), which are defined as an insurance purchasing pool. These organizations are presented in Notes 18, 19, and 20.

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The more significant of the School District's accounting policies are described below.

A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net assets presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

B. Fund Accounting

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are two categories of funds: governmental and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid.

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

The difference between governmental fund assets and liabilities is reported as fund balance. The following are the School District's major governmental funds:

General Fund The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term principal, interest, and related costs.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

Fiduciary Fund Types Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency fund accounts for student activities.

C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net assets. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in the total net assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-Exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes are recognized in the fiscal year for which the taxes are levied (see Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

Deferred Revenue Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2010, but which were levied to finance fiscal year 2011 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Following Ohio statues, the Board of Education has, by resolution, specified the fund to receive an allocation of interest earnings. All interest revenue is credited to the General Fund during fiscal year 2010 and amounted to \$132, all of which is assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash and cash equivalents. During fiscal year 2010, the School District had no investments.

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

The General Fund made disbursements in excess of its equity interest in the cash management pool. The amount of this excess is reported as an interfund payable to the Debt Service Fund, which is reported as a major governmental fund, and the Classroom Facilities Maintenance Special Revenue Fund.

F. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other government or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the Other Governmental Funds are for amounts withheld on construction contracts.

G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2010, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

H. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption and purchased food/commodities held for resale.

I. Capital Assets

The only capital assets of the School District are general capital assets. These assets result from expenditures in the governmental funds and are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of \$5,000. The School District currently only capitalizes land, land improvements, buildings and improvements, construction in progress, furniture and equipment and vehicles. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

Description	Estimated Lives
Land	N/A
Construction in Progress	N/A
Land Improvements	5 - 50 Years
Buildings and Improvements	20 - 50 Years
Furniture and Equipment	5-20 Years
Vehicles	5 - 8 Years

J. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated on the statement of net assets.

K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for vacation eligible employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

The entire sick leave benefit liability is reported on the government-wide financial statements.

On the government fund financial statements, sick leave benefits are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured severance payable" in the fund from which the employee will be paid.

L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, and compensated absences, that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

M. Bond Premiums and Issuance Costs

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets. Bond issuance costs and bond premiums are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

interest method. Bonds payable are reported net of the applicable bond premium. Bond issuance costs are recorded as deferred charges and amortized over the term of the related debt.

On the governmental fund financial statements, governmental fund types recognize issuance costs and bond premiums in the current period. The face amount of the debt issue is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

N. Internal Activity

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

O. Fund Balance Reserves

The School District reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances and property taxes.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriation under State statute.

P. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes include local resources restricted to expenditures for specific purposes. Of the total restricted net assets, none has resulted from enabling legislation.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence.

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

R. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

S. Budgetary Data

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds of the School District. Any budgetary modifications at this level may only be made by resolution of the Board of Education. The Treasurer is given the authority to further allocate fund appropriations within all funds. Advances in/out are not required to be budgeted since they represent a temporary cash flow resource and are intended to be repaid.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate in effect when the final appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

NOTE 3 – CHANGES IN ACCOUNTING PRINCIPLES / RESTATEMENTS

A. Changes in Accounting Principles

For 2010, the School District has implemented Governmental Accounting Standard Board (GASB) Statement No. 51, "Accounting and Financial Reporting for Intangible Assets", Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments", Statement No. 57, "OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans", and Statement No. 58, "Accounting and Financial Reporting for Chapter 9 Bankruptcies".

GASB Statement No. 51 establishes accounting and financial reporting requirements for intangible assets to reduce inconsistencies thereby enhancing the comparability of accounting and financial reporting of such assets among state and local governments. The implementation of this statement did not result in any material change to the School District's financial statements.

GASB Statement No. 53 addresses the recognition, measurement, and disclosure of information regarding derivative instruments entered into by state and local governments. It requires governments to measure derivative instruments, with the exception of synthetic guaranteed investment contracts that are fully

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

benefit-responsive, at fair value in their economic resources measurement focus financial statements. The implementation of this statement did not result in any change in the School District's financial statements.

GASB Statement No. 57 addresses issues related to the use of the alternative measurement method and the frequency and timing of measurements by employers that participate in agent multiple-employer other postemployment benefit (OPEB) plans (that is, agent employers). The requirements in this Statement will allow more agent employers to use the alternative measurement method to produce actuarially based information for purposes of financial reporting and clarify that OPEB measures reported by agent multiple-employer OPEB plans and their participating employers should be determined at the same minimum frequency and as of a common date to improve the consistency of reporting with regard to funded status and funding progress information. The implementation of this statement did not result in any change in the School District's financial statements.

GASB Statement No. 58 provides accounting and financial reporting guidance for governments that have petitioned for protection from creditors by filing for bankruptcy under Chapter 9 of the United States Bankruptcy Code. The requirements in this Statement will provide more consistent recognition, measurement, display, and disclosure guidance for governments that file for Chapter 9 bankruptcy. The implementation of this statement did not result in any change in the School District's financial statements.

B. Restatement of Fund Balance

In prior years, the Classroom Facilities Fund has been reported as a major fund. During 2010, the Classroom Facilities Fund will be presented as a nonmajor fund. The prior year balance is presented as a reconciling item in the table below for comparability between years.

	Major Fund	Other Governmental
	Classroom Facilities	Funds
Fund Balance at June 30, 2009	\$280,801	\$256,299
Classroom Facilities	(280,801)	280,801
Restated Fund Balance at June 30, 2010	\$0	\$537,100

NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).
4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
5. Proceeds from and the principal payments on short-term note obligations are reported on the operating statement (budget basis) rather than as balance sheet transactions (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the general fund.

	General
GAAP Basis	(\$329,146)
Revenue Accruals	(38,996)
Tax Anticipation Notes Issued	500,000
Expenditure Accruals	(124,186)
Advances Out	(1,270)
Debt Service - Principal	(500,000)
Encumbrances	(25,958)
Budget Basis	(\$519,556)

NOTE 5 – ACCOUNTABILITY AND COMPLIANCE

A. Fund Deficits

At June 30, 2010, the following fund had a deficit fund balance:

	Deficit Fund Balance
General Fund	\$2,474,963

The deficit in the General Fund is due to an actual cash deficit in the fund as well as the recognition of liabilities in the funds. The cash deficits are reported as payables to other funds.

B. Legal Compliance

The General, Title VI-B, State Fiscal Stabilization-ARRA, and Title I-ARRA Funds had appropriations in excess of estimated revenue contrary to Section 5705.39, Revised Code, in the amount of \$687,270, \$74,982, \$156,000, and \$35,000, respectively. The School District will monitor estimated revenue levels to ensure that appropriations are not in excess of the amount available.

The General Fund had deficit cash balance contrary to Section 5705.10, Revised Code, in the amount of \$820,204.

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

NOTE 6 - CASH AND CASH EQUIVALENTS

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above;
4. Bonds and other obligations of the State of Ohio;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) above;
7. The State Treasurer's investment pool (STAROhio);
8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, the School District's bank balance of \$416,532 was fully insured by the FDIC under the temporary transaction account guarantee (TAG) program.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

NOTE 7 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the school district fiscal year runs from July through June. First-half tax collections are received by the school district in the second half of the fiscal year. Second-half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the school district. Real property tax revenue received in calendar 2010 represents collections of calendar year 2009 taxes. Real property taxes received in calendar year 2010 were levied after April 1, 2009, on the assessed value listed as of January 1, 2009, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2010 represents collections of calendar year 2009 taxes. Public utility real and tangible personal property taxes received in calendar year 2010 became a lien December 31, 2008, were levied after April 1, 2009 and are collected in 2010 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Beginning in 2001, the Ohio General Assembly reduced the assessment rate for certain tangible personal property of electric and gas utilities from 88 percent to 25 percent. Starting in tax year 2005, the assessment rate for personal property owned by telephone utilities prior to 1995 was being phased down from 88 percent to 25 percent (in tax year 2007) over a three-year period. Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies. No tangible personal property taxes will be levied or collected after calendar year 2010 on local and inter-exchange telephone companies.

The School District receives property taxes from Belmont County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2010, are available to finance fiscal year 2010 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2010 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue.

The amount available as an advance at June 30, 2010, was \$183,204 in the General Fund, \$47,785 in the Debt Service Fund, \$2,841 in the Classroom Maintenance Fund, and \$8,523 in the Permanent Improvement Capital Projects Fund. The amount available as an advance at June 30, 2009, was \$144,208 in the General Fund, \$39,000 in the Debt Service Fund, \$2,252 in the Classroom Maintenance Fund, and \$6,758 in the Permanent Improvement Fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2010 taxes were collected are:

	2009 Second- Half Collections		2010 First- Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential And Other Real Estate	\$104,995,310	94.8%	\$105,362,170	94.8%
Public Utility Personal	5,790,600	5.2%	5,813,890	5.2%
	<u>\$110,785,910</u>	<u>100.0%</u>	<u>\$111,176,060</u>	<u>100.0%</u>
Tax Rate per \$1,000 of assessed valuation		\$43.09		\$43.09

NOTE 8 - RECEIVABLES

Receivables at June 30, 2010, consisted of property taxes, interfund, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. Delinquent property taxes deemed collectible by the County Auditor and recorded as a receivable in the amount of \$575,592 may not be collected within one year. All other receivables are expected to be collected within one year. A summary of the principal items of intergovernmental receivables follows:

<u>Governmental Activities:</u>	<u>Amounts</u>
Early Childhood Education	\$50,570
Title I	71,164
Titel II-A	20,000
Part B - IDEA	13,150
Total Intergovernmental Receivables	<u>\$154,884</u>

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

NOTE 9 - INTERFUND BALANCES

Interfund balances at June 30, 2010, consist of the following interfund receivables and payables:

<u>Interfund Payable</u>	<u>Interfund Receivable</u>			<u>Total</u>
	<u>Major Funds</u>		<u>Other</u>	
	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>Governmental Funds</u>	
General Fund	\$0	\$684,395	\$135,809	\$820,204
Other Nonmajor Governmental Funds	1,270	0	0	1,270
Total	\$1,270	\$684,395	\$135,809	\$821,474

Actual cash deficit balance in the General Fund was covered by cash from the Debt Service Fund and the Classroom Facilities Maintenance Fund. The advance from the General Fund to the Miscellaneous Federal Grants fund was to cover costs until federal monies arrive to finance the activity of the fund.

NOTE 10 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2010, was as follows:

	Balance 6/30/09	Additions	Deletions	Balance 6/30/10
Nondepreciable Capital Assets:				
Land	\$2,436,556	\$0	\$0	\$2,436,556
Total Nondepreciable Capital Assets	2,436,556	0	0	2,436,556
Depreciable Capital Assets:				
Land Improvements	3,966,097	21,700	0	3,987,797
Buildings and Improvements	38,587,150	0	0	38,587,150
Furniture and Equipment	2,343,902	0	0	2,343,902
Vehicles	972,869	71,179	0	1,044,048
Total Depreciable Capital Assets	45,870,018	92,879	0	45,962,897
Accumulated Depreciation:				
Land Improvements	(318,223)	(202,716)	0	(520,939)
Buildings and Improvements	(1,808,938)	(932,377)	0	(2,741,315)
Furniture and Equipment	(968,593)	(262,954)	0	(1,231,547)
Vehicles	(701,364)	(68,540)	0	(769,904)
Total Accumulated Depreciation	(3,797,118)	(1,466,587)	0	(5,263,705)
Total Depreciable Capital Assets, Net	42,072,900	(1,373,708)	0	40,699,192
Governmental Capital Assets, Net	\$44,509,456	(\$1,373,708)	\$0	\$43,135,748

Martins Ferry City School District
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For the Fiscal Year Ended June 30, 2010

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$593,665
Special	120,307
Vocational	31,102
Support Services:	
Pupil	18,046
Instructional Staff	60,153
Administration	146,198
Fiscal	12,031
Operation and Maintenance of Plant	160,526
Pupil Transportation	110,397
Food Service Operations	117,065
Operation of Non-Instructional Services	11,481
Extracurricular Activities	85,616
	85,616
Total Depreciation Expense	\$1,466,587

NOTE 11- RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2010 the School District contracted with the Westfield Insurance Company and Cincinnati Insurance for property, Ohio School Plan for liability and fleet insurance and Federal Emergency Management Agency (FEMA) for flood coverage. Coverage's provided are as follows:

Building and Contents-replacement cost (\$2,500 deductible)	\$39,528,310
Flood Insurance - Building and Contents (\$5,000 deductible)	173,500
Automotive Liability	3,000,000
Uninsured Motorists	1,000,000

During fiscal year 2010, the School District joined together with other school districts in Ohio to participate in the Ohio School Plan (OSP), a public entity insurance purchasing pool. Each individual school district enters into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The School District pays this annual premium amount to the OSP (see Note 20). The types and amounts of coverage provided by the Ohio School Plan are as follows:

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General Liability:	
Each Occurance	\$3,000,000
Aggregate Limit	5,000,000
Products-Completed Operations Aggregate Limit	3,000,000
Personal and Advertising Injury Limit - Each Occurance	3,000,000
Fire Damage Limit - Any One Event	500,000
Employers Liability:	
Each Occurance	3,000,000
Disease - Each Employee	3,000,000
Violence:	
Each Occurance	1,000,000
Aggregate Limit	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from last year.

The School District participates in the Ohio Association of School Business Officials Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 20). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school district is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the state based on the rate for its GRP tier rather than its individual rate. Participation in the GRP is limited to School Districts that can meet the GRP's selection criteria. The firm of Sheakley UniService, Inc. provides administration, cost control, and actuarial services to the GRP.

NOTE 12 - DEFINED BENEFIT PENSION PLANS

A. School Employees Retirement System

Plan Description - The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2010, 12.74 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The School District's required contributions for pension obligations to

Martins Ferry City School District
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SERS for the fiscal years ended June 30, 2010, 2009, and 2008 were \$262,862, \$157,172, and \$175,485 respectively; 47.48 percent has been contributed for fiscal year 2010 and 100 percent for fiscal years 2009 and 2008.

B. State Teachers Retirement System

Plan Description - The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For the fiscal year ended June 30, 2010, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2009, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2010, 2009, and 2008 were \$854,815, \$853,408, and \$862,718 respectively; 78.59 percent has been contributed for fiscal year 2010 and 100 percent for fiscal years 2009 and 2008. Contributions to the DC and Combined Plans for fiscal year 2010 were \$830 made by the School District and \$4,525 made by the plan members.

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Notes to the Basic Financial Statements
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C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Retirement System. As of June 30, 2010, no members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages.

NOTE 13 - POSTEMPLOYMENT BENEFITS

A. School Employee Retirement System

Plan Description – The School District participates in two cost-sharing multiple employer defined benefit OPEB plans administered by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2010, 0.5 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2010, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The School District's contributions for health care for the fiscal years ended June 30, 2010, 2009, and 2008 were \$15,861, \$71,929, and \$80,079 respectively; 47.48 percent has been contributed for fiscal year 2010 and 100 percent for fiscal years 2009 and 2008.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For 2010, this actuarially required allocation was 0.76 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2010, 2009, and 2008 were \$10,316, \$12,968, and \$12,644 respectively; 47.48 percent has been contributed for fiscal year 2010 and 100 percent for fiscal years 2009 and 2008.

B. State Teachers Retirement System

Plan Description – The School District contributes to the cost sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio.

Martins Ferry City School District
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Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2010, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The School District's contributions for health care for the fiscal years ended June 30, 2010, 2009, and 2008 were \$62,010, \$62,169, and \$63,386 respectively; 78.59 percent has been contributed for fiscal year 2010 and 100 percent for fiscal years 2009 and 2008.

NOTE 14 - OTHER EMPLOYEE BENEFITS

A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Current policy permits vacation leave to be accumulated up to one year. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave up to maximum of 50 days for all employees.

B. Health/Life Insurance

The School District provides medical, health, and prescription card coverage for all eligible employees through the Health Plan and Health Assurance. The Health Plan is at a premium rate of \$1,354.57 for a family plan and \$541.85 for a single plan. The Health Assurance is at a premium rate of \$1,746.42 for a family plan and \$698.31 for a single plan. The Board pays 95 percent of the premiums for certified employees for either of these health insurance options. The Board pays 95 percent of the premiums for non-certified employees who work a 35 to 40 hours per week. Employees who work less than a 35 hour work week, receive a benefit where, the Board's share of the premium is calculated on a declining scale. The School District also provides dental and life insurance and accidental death and dismemberment insurance to all employees through Coresource which is 100 percent Board paid at a premium of \$60.46 and \$6.25 respectively. Life insurance is provided in the amount of \$50,000 for superintendant, \$40,000 for the treasurer, \$25,000 for certified and administrative employees and \$20,000 for the classified employees. Vision insurance is provided through Vision Benefits of America and the Board pays 100 percent of the \$9.50 premium for those on the single plan only.

C. Retirement Incentive

Per the provision in the agreement between the Martins Ferry City School District Board of Education and the Martins Ferry Education Association, the Martins Ferry City School District Board of Education will provide a retirement incentive of \$1,000 times each year of Martins Ferry City School service (not to exceed \$13,000) to any teaching employee who is eligible for full retirement under any of Ohio's public employee retirement systems, provided the conditions stated in the agreement on file with the School District are met. The School District had \$21,660 outstanding in retirement incentives payable that are scheduled to be repaid during through 2012.

Martins Ferry City School District
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For the Fiscal Year Ended June 30, 2010

NOTE 15 - CAPITAL LEASES - LESSEE DISCLOSURE

During fiscal year 2005, the School District entered into a capital lease to finance the construction of a new grandstand facility at the stadium. The lease arrangements are through the OASBO Expanded Asset Pooled Financing Program with the Columbus Regional Airport Authority as the lesser. During fiscal year 2008, the School District entered into two additional capital leases through the OASBO Expanded Asset Pooled Financing Program with the Columbus Regional Airport Authority to finance additional project costs associated with the classroom facilities project. During fiscal year 2008, the School District also entered into a capital lease for Xerox copiers.

The leases meet the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases," which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. In the future when capital lease payments are made, they will be reflected as debt service expenditures in the basic financial statements for the governmental funds.

The assets acquired by the leases have been capitalized in government wide statements governmental activities as land, buildings and improvements, and furniture, fixtures and equipment in the amount of \$4,813,028, which is equal to the present value of the minimum lease payments at the time of acquisition. A corresponding liability was recorded in the government wide statements governmental activities for the total value of the lease. Governmental activities assets are reflected net of accumulated depreciation, \$4,226,659. Principal payments in fiscal year 2010 totaled \$183,523 in the governmental funds.

Future minimum lease payments through 2037 are as follows:

<u>Fiscal Year Ending</u>	<u>Principal</u>	<u>Interest and Fiscal Charges</u>	<u>Total</u>
2011	\$187,306	\$177,926	\$365,232
2012	196,800	169,952	366,752
2013	170,918	161,859	332,777
2014	142,979	155,451	298,430
2015	150,874	149,094	299,968
2016-2020	899,133	635,716	1,534,849
2021-2025	761,671	439,071	1,200,742
2026-2030	867,515	236,544	1,104,059
2031-2035	499,060	61,355	560,415
2036-2037	50,843	1,560	52,403
Total	<u>\$3,927,099</u>	<u>\$2,188,528</u>	<u>\$6,115,627</u>

NOTE 16 TAX ANTICIPATION NOTE

On December 17, 2009, the School District issued a Tax Anticipation Note in the amount of \$500,000 with an interest rate of 3.50 percent with a maturity date of March 31, 2010, for operating cash flow purposes. The School District repaid the note in full on March 30, 2010 with \$500,000 principal and \$5,056 interest.

Martins Ferry City School District
Notes to the Basic Financial Statements
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NOTE 17 - LONG - TERM OBLIGATIONS

The changes in the School District's long-term obligations during fiscal year 2010 were as follows:

	Principal Outstanding			Principal Outstanding		Amounts Due In
	6/30/09	Additions	Deductions	6/30/10	One Year	
<i>2005 School Construction and Improvement General Obligation Bonds</i>						
Serial Bonds, \$4,940,000 @ 3.0%-4.55%	\$4,355,000	\$0	\$155,000	\$4,200,000	\$180,000	
Term Bonds, \$5,580,000 @ 5.0%	5,580,000	0	0	5,580,000	0	
Premium, \$355,273	301,349	0	12,688	288,661	0	
Total Bonds and Loans	<u>10,236,349</u>	<u>0</u>	<u>167,688</u>	<u>10,068,661</u>	<u>180,000</u>	
Capital Leases	4,110,622	0	183,523	3,927,099	187,306	
Compensated Absences	960,842	556,470	639,947	877,365	40,081	
Total General Long-Term Obligations	<u>\$15,307,813</u>	<u>\$556,470</u>	<u>\$991,158</u>	<u>\$14,873,125</u>	<u>\$407,387</u>	

The capital leases will be repaid from the Permanent Improvement Capital Projects Fund, State Fiscal Stabilization Special Revenue Fund, and General Fund. Compensated absences will be paid from the General Fund and Food Service Special Revenue Fund.

2005 School Construction and Improvement General Obligation Bonds - On March 31, 2005, the School District issued \$10,520,000 in voted general obligation bonds which included serial and term bonds to pay the local share of the school construction under the State of Ohio Classroom Facilities Assistance Program (approximately 86% of the total of the bonds), as well as a portion of the project that will not be covered under the Classroom Facilities Assistance Program that is the Local Fund Initiative (approximately 14% of the total of the bonds). The issuance of the bonds included a \$355,273 premium and \$175,452 in bond issuance costs that will be amortized over the life of the issue. The bonds were issued for a twenty-eight year period with a final maturity at December 1, 2032.

In connection with the passage of the bond issue, the School District earmarked a half-mill of the existing permanent improvement levy for the maintenance of the new building.

The 2005 bond issue consists of serial and term bonds. The term bonds that mature December 1, 2017 are subject to mandatory sinking fund redemption at a price of 100% of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2016	<u>\$265,000</u>

The remaining principal amount of such bonds \$280,000 will be paid at stated maturity on December 1, 2017.

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

The term bonds that mature December 1, 2019 are subject to mandatory sinking fund redemption at a price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2018	<u>\$295,000</u>

The remaining principal amount of such bonds \$340,000 will be paid at stated maturity on December 1, 2019.

The term bonds that mature December 1, 2021 are subject to mandatory sinking fund redemption at a price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2020	<u>\$355,000</u>

The remaining principal amount of such bonds \$375,000 will be paid at stated maturity on December 1, 2021.

The term bonds that mature December 1, 2032 are subject to mandatory sinking fund redemption at a price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

<u>Date</u>	<u>to be Redeemed</u>
2028	\$650,000
2029	680,000
2030	720,000
2031	790,000

The remaining principal amount of such bonds \$830,000 will be paid at stated maturity on December 1, 2032.

Bonds maturing on or after December 1, 2015 are subject to redemption at the option of the School District, either in whole or in part, in such order as the School District shall determine, on any date on or after June 30, 2015, at 100 percent of the principal amount redeemed plus, in each case, accrued interest to the date fixed for redemption.

When partial redemption is authorized, the Bonds or portions thereof will be selected by lot within a maturity in such manner as the Bond Registrar may determine, provided, however, that the portion of any such Bond so selected will be in the amount of \$5,000 or any integral multiple thereof.

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

principal and interest requirements to retire the general obligation bonds outstanding at June 30, 2010 are as follows:

Fiscal Year Ending June 30, 2008	Principal	Interest	Total
2011	\$180,000	\$471,347	\$651,347
2012	180,000	465,202	645,202
2013	185,000	458,676	643,676
2014	210,000	451,100	661,100
2015	215,000	442,600	657,600
2016-2020	1,400,000	2,039,900	3,439,900
2021-2025	2,075,000	1,608,375	3,683,375
2026-2030	2,995,000	979,625	3,974,625
2031-2033	2,340,000	181,000	2,521,000
Total	<u>\$9,780,000</u>	<u>\$7,097,825</u>	<u>\$16,877,825</u>

The School District's overall legal debt margin was \$369,502, with an unvoted debt margin of \$110,844, at June 30, 2010. Although the School District's overall legal debt margin was \$369,502 at June 30, 2010, it was higher at the point of debt issuance due to the revision of the calculation per House Bill 530, which became effective March 30, 2006. The legislation provided for the exclusion of valuations of tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, or personal property owned or leased by a railroad company and used in railroad operations in the legal debt margin calculation. The School District issued the general obligation bonds prior to the revised legislation.

Bond Insurance:

2005 School Construction and Improvement General Obligation Bonds – On November 25, 2008, Financial Security Assurance, Inc. (FSA) was downgraded by Moody's Investor Services from Aaa to Aa3. On July 1, 2009, FSA, the original bond insurer for this bond issue, was acquired by Assured Guaranty Corp. On December 18, 2009, Assured Guaranty Corp.'s rating was confirmed at Aa3. On March 5, 2010, a credit opinion was issued by Moody's Investor Services, for Assured Guaranty Corp., at Aa3, which represented no change from the previous action.

The downgrade of a bond insurer may not, in and by itself, create an immediate default under the bond indentures or other bond documents or cause any reallocation of rights or responsibilities among parties; however, it will likely have an adverse effect on the value of the bonds as they are traded in the secondary market.

The School District and/or obligated person, as provided under 17 C.F.R. 240.15c2-12, did not file with the Electronic Municipal Market Access (EMMA) system the required Material Event Notices referencing the relevant transactions and rating downgrades which had occurred by June 30, 2010.

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

NOTE 18 - JOINTLY GOVERNED ORGANIZATIONS

Belmont-Harrison Vocational School District – The Belmont-Harrison Vocational School District is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the seven participating school district’s elected boards, which possesses its own budgeting and taxing authority. During fiscal year 2010, the School District made no contributions to the Vocational School District. To obtain financial information write to the Belmont-Harrison Vocational School, Mark Lucas, who serves as Treasurer, at Fox Shannon Road, St. Clairsville, Ohio 43950.

Ohio Mid Eastern Regional Educational Service Agency - The Ohio Mid-Eastern Regional Education Service Agency (OME-RESA) is a jointly governed organization created as a regional council of governments pursuant to State Statutes. OME-RESA participants consist of school districts and county educational service centers. OME-RESA provides financial accounting services, educational management information, and cooperative purchase services to member districts. Each member district pays an annual fee for services provided by OME-RESA. OME-RESA is governed by a governing board which is selected by the member districts. Each district has one vote in all matters, and each member district’s control over budgeting and financing of OME-RESA is limited to its voting authority and any representation it may have on the governing board. OME-RESA has no outstanding debt. During fiscal year 2010, the total amount paid to OME-RESA from the School District was \$141,630 for cooperative gas purchasing services and \$9,254 for financial accounting services, educational management information, and internet access. The Jefferson County Educational Service Center serves as the fiscal agent and receives funding from the State Department of Education. To obtain financial information write to Ohio Mid-Eastern Regional Educational Service Agency, Treasurer, at 2023 Sunset Blvd., Steubenville, Ohio 43952. Effective July 1, 2010, the information technology portion of the OME-RESA consortium was dissolved. See Subsequent Event Note 23 for further details.

Educational Regional Service System Region 12 (ERSS) – The School District participates in the Educational Regional Service System Region 12, a jointly governed organization consisting of educational entities within Belmont, Carroll, Coshocton, Guernsey, Harrison, Holmes, Jefferson, Monroe, Muskingum, Noble and Tuscarawas counties. The purpose of the ERSS is to provide support services to school districts, community schools, and chartered nonpublic schools within the region by supporting State and school initiatives and efforts to improve school effectiveness and student achievement with a specific reference to the provision of special education and related services. The ERSS is governed by an advisory council, which is the policymaking body for the educational entities within the region, who identifies regional needs and priorities for educational services and develops corresponding policies to coordinate the delivery of services. They are also charged with the responsibility of monitoring the implementation of State and regional initiatives and school improvement efforts. The Advisory Council is made up of the director of the ERSS, the superintendent of each educational service center within the region, the superintendent of the region’s largest and smallest school district, the director and an employee from each education technology center, one representative of a four-year institution of higher education and appointed by the Ohio Board of Regents, one representative of a two-year institution of higher education and appointed by the Ohio Association of Community Colleges, three board of education members (one each from a city, exempted village, and local school district within the region), and one business representative. The degree of control exercised by any participating educational entity is limited to its representation on the Advisory Council.

Coalition of Rural and Appalachian Schools (CORAS) - The Coalition of Rural and Appalachian Schools is a jointly governed organization including over 100 school districts in southeastern Ohio. The Coalition is operated by a Board which is comprised of fourteen members. The board members are comprised of one superintendent from each county elected by the school districts within that county. The Council

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

provides various in-service for school district administrative personnel; gathers of data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Council. The School District's membership fee was \$325 for fiscal year 2010.

NOTE 19 – RELATED ORGANIZATIONS

The Martins Ferry Public Library is a district political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Martins Ferry City School District Board of Education. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the School District for operating subsidies. Although the School District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Martins Ferry Public Library, Mary Ella Potter, Clerk/Treasurer, at 20 James Wright Place, Martins Ferry, Ohio 43935.

NOTE 20 – INSURANCE PURCHASING POOL

Ohio Association of School Business Officials Workers' Compensation Group Rating Program (GRP) – The School District participates in the Ohio Association of School Business Officials Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. Participants in the GRP are placed on tiers according to their loss history. Participants with low loss histories are rewarded with greater savings than participants with higher loss histories. Each participant pays its workers' compensation premium to the state based on the rate for its GRP tier rather than its individual rate. Participation in the GRP is limited to School Districts that can meet the GRP's selection criteria. The firm of Sheakley UniService, Inc. provides administration, cost control, and actuarial services to the GRP.

Ohio School Plan (OSP) – The School District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The Ohio School Plan (OSP) is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a fifteen member Board of Directors consisting of school district superintendents and treasurers, as well as the president of Harcum-Hyre Insurance Agency, Inc. and a partner of the Hylant Group, Inc. Hylant Group Inc. is the Administrator of the OSP and is responsible for processing claims. Harcum-Hyre Insurance Agency, Inc. is the sales and marketing representative, which establishes agreements between OSP and member schools.

NOTE 21 - SET-ASIDE CALCULATIONS AND FUND RESERVES

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year end or

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

Pursuant to State statute, the Board of Education expended all of the amounts previously set-aside for the budget stabilization.

The following cash basis information describes the change in the year-end set-aside amounts for textbooks, and capital improvements. Disclosure of this information is required by State statute.

	<u>Textbooks</u>	<u>Capital Improvements</u>
Set-aside Reserve Balance as of June 30, 2009	\$0	\$0
Current Year Set-aside Requirement	259,143	259,143
Current Year Offsets	0	(124,507)
Qualifying Disbursements	<u>(219,259)</u>	<u>(300,833)</u>
Totals	<u>\$39,884</u>	<u>(\$166,197)</u>
Allowable Carry Forward for Fiscal Year 2009	(262,079)	(10,539,054)
Set-aside Balance Carried Forward to Future Fiscal Years	<u>(\$222,195)</u>	<u>(\$10,539,054)</u>
Set-aside Reserve Balance as of June 30, 2009	<u>\$0</u>	<u>\$0</u>

The School District has qualifying disbursements for the textbooks set-aside from prior fiscal years that may be used to reduce the set-aside requirement of future years. The School District had offsets and qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, that may not be carried forward to future years. The District also had current year and prior year capital expenditures from debt proceeds in connection with a school facilities project that may be carried forward to offset future set-aside requirements.

NOTE 22 - CONTINGENCIES

A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2010.

B. Litigation

The School District is currently party to pending litigation. It is not possible at this time to make a judgment as to whether there is a reasonable possibility of an unfavorable outcome which could result in a material judgment against the School District.

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

NOTE 23 - SUBSEQUENT EVENTS

A. Council of Governments

Effective July 1, 2010, the information technology portion of the OME-RESA consortium has been dissolved. On July 1, 2010, the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Council of Governments (OME-RESA Council) was established pursuant to Ohio Revised Code Section 167.01. The Board of Education of the School District has passed a resolution approving membership in the OME-RESA Council and is currently receiving information technology services through the Council.

B. School Employees Retirement System

Effective July 1, 2010, the SERS has changed the Ohio Department of Education Foundation Program deductions for traditional public schools from a calendar year basis, six month in arrears, to a fiscal year basis, which will coincide with the participating School Districts' fiscal year. As a result, the Foundation deductions which would have been collected six months in arrears became due June 30, 2010. Martins Ferry City School District will have the balance due paid in equal installments over a six year period beginning July, 2010.

C. Federal Grant

The School District has been approved for \$500,869 of Federal Education Jobs Fund Program Dollars as part of Public Law No. 111-226, signed by President Obama on August 10, 2010. This program provides assistance to save or create education jobs. The allocation will be available to fund fiscal year 2011.

D. Cost Reductions

In an effort to reduce costs, the Board of Education enacted changes to the deductibles and co-payments of the health insurance plans, effective October 1, 2010. As a result of the changes, the premium rates have increased ten percent for the HMO, and have decreased five percent for the PPO. The Martins Ferry Education Association (MFEA) representing teaching employees, has approved the changes; however, the Ohio Association of Public School Employees (OAPSE) representing classified employees, has not approved the changes and has filed a grievance regarding the plan changes.

At the January 25, 2010 board meeting, the School District Board of Education approved a five percent salary reduction for all School District employees, effective July 5, 2010. Salary indexes and schedules were frozen as of January 25, 2010, resulting in no step increases for the 2010-2011 contract year.

Martins Ferry City School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2010

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**MARTINS FERRY CITY SCHOOL DISTRICT
BELMONT COUNTY**

**FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE
FOR THE FISCAL YEAR ENDED JUNE 30, 2010**

FEDERAL GRANTOR/ Pass-Through Grantor Program Title	Pass-through Entity Number	Federal CFDA Number	Receipts	Expenditures
<u>U.S. DEPARTMENT OF AGRICULTURE</u>				
<i>Passed-Through Ohio Department of Education:</i>				
Child Nutrition Cluster:				
Non-Cash Assistance (Food Distribution):				
National School Lunch Program	N/A	10.555	\$29,492	\$29,492
Cash Assistance:				
School Breakfast Program	044347-05PU-10	10.553	141,169	141,169
National School Lunch Program	044347-LLP4-10	10.555	260,420	260,420
Cash Assistance Total			<u>401,589</u>	<u>401,589</u>
Total U.S. Department of Agriculture/Child Nutrition Cluster			431,081	431,081
<u>U.S. DEPARTMENT OF EDUCATION</u>				
<i>Passed-Through Ohio Department of Education:</i>				
Title I, Part A Cluster:				
Title I Grants to Local Educational Agencies	044347-C1S1-09	84.010	75,950	82,376
	044347-C1S1-10		422,539	413,437
Title I Grants to Local Educational Agencies Subtotal			498,489	495,813
ARRA - Title I Grants to Local Educational Agencies, Recovery Act	044347-10	84.389	234,601	218,771
Total Title I, Part A Cluster			733,090	714,584
Special Education (IDEA) Cluster				
Special Education, Grants to States	044347-6BSF-09	84.027		238
	044347-6BSF-10		343,755	333,354
Special Education, Grants to States Subtotal			343,755	333,592
ARRA - Special Education, Grants to States	044347-10	84.391	323,303	306,930
Total Special Education (IDEA) Cluster			667,058	640,522
Safe and Drug-Free Schools and Communities - State Grants	044347-DRS1-10	84.186	7,845	7,845
Innovative Education Program Strategies	044347-C2S1-09	84.298	423	532
Education Technology State Grants	044347-TJS1-09	84.318	885	1,379
	044347-TJS1-10		5,000	6,270
Total Education Technology State Grants			5,885	7,649
Improving Teacher Quality State Grants	044347-TRS1-09	84.367	26,998	29,130
	044347-TRS1-10		138,776	132,252
Total Improving Teacher Quality State Grants			165,774	161,382
ARRA - State Fiscal Stabilization Fund, Education State Grants - Recovery Act	044347-10	84.394	543,887	506,086
Total U.S. Department of Education			<u>2,123,962</u>	<u>2,038,600</u>
Total Federal Awards Receipts and Expenditures			<u>\$2,555,043</u>	<u>\$2,469,681</u>

The Notes to the Federal Awards Receipts and Expenditures Schedule is an integral part of this Schedule.

**MARTINS FERRY CITY SCHOOL DISTRICT
BELMONT COUNTY**

**NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE
FOR THE FISCAL YEAR ENDED JUNE 30, 2010**

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) reports the School District's federal award programs' receipts and disbursements. The Schedule has been prepared on the cash basis of accounting.

NOTE B - CHILD NUTRITION CLUSTER

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

NOTE C - FOOD DONATION PROGRAM

The School District reports commodities consumed on the Schedule at the fair value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



Dave Yost • Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Martins Ferry City School District
Belmont County
5001 Ayers Limestone Road
Martins Ferry, Ohio 43935

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Martins Ferry City School District, Belmont County, Ohio (the School District), as of and for the year ended June 30, 2010, which collectively comprise the School District's basic financial statements and have issued our report thereon dated May 2, 2011, wherein we noted the School District is experiencing financial difficulties. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the School District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the School District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the School District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency or combination of deficiencies in internal control such that there is a reasonable possibility that material financial statement misstatements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting, described in the accompanying Schedule of Findings that we consider a significant deficiency in internal control over financial reporting. We consider finding 2010-005 to be a significant deficiency. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards*, which are described in the accompanying Schedule of Findings as items 2010-001 through 2010-004.

We also noted certain matters not requiring inclusion in this report that we reported to the School District's management in a separate letter dated May 2, 2011.

The School District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. We did not audit the School District's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of management, the audit committee, Board of Education, federal awarding agencies, pass-through entities, and others within the School District. We intend it for no one other than these specified parties.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

Dave Yost
Auditor of State

May 2, 2011



Dave Yost • Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Martins Ferry City School District
Belmont County
5001 Ayers Limestone Road
Martins Ferry, Ohio 43935

To the Board of Education:

Compliance

We have audited the compliance of the Martins Ferry City School District, Belmont County, Ohio (the School District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the School District's major federal programs for the year ended June 30, 2010. The Summary of Auditor's results section of the accompanying Schedule of Findings identifies the School District's major federal programs. The School District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the School District's compliance with those requirements.

In our opinion, the School District, complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2010.

Internal Control Over Compliance

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the School District's internal control over compliance with requirements that could directly and materially affect a major federal program, to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the School District's internal control over compliance.

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www.auditor.state.oh.us

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We noted a matter involving federal compliance not requiring inclusion in this report, that we reported to the School District's management in a separate letter dated May 2, 2011.

We intend this report solely for the information and use of the audit committee, management, Board of Education, others within the School District, federal awarding agencies, and pass-through entities. We intend it for no one other than these specified parties.



Dave Yost
Auditor of State

May 2, 2011

**MARTINS FERRY CITY SCHOOL DISTRICT
BELMONT COUNTY**

**SCHEDULE OF FINDINGS
OMB CIRCULAR A-133 § .505
FOR THE FISCAL YEAR ENDED JUNE 30, 2010**

1. SUMMARY OF AUDITOR'S RESULTS

<i>(d)(1)(i)</i>	Type of Financial Statement Opinion	Unqualified
<i>(d)(1)(ii)</i>	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
<i>(d)(1)(ii)</i>	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	Yes
<i>(d)(1)(iii)</i>	Was there any reported material non-compliance at the financial statement level (GAGAS)?	Yes
<i>(d)(1)(iv)</i>	Were there any material internal control weaknesses reported for major federal programs?	No
<i>(d)(1)(iv)</i>	Were there any significant deficiencies in internal control reported for major federal programs?	No
<i>(d)(1)(v)</i>	Type of Major Programs' Compliance Opinion	Unqualified
<i>(d)(1)(vi)</i>	Are there any reportable findings under §_510(a)?	No
<i>(d)(1)(vii)</i>	Major Programs (list):	Title I, Part A Cluster - CFDA #84.010 & #84.389 Special Education (IDEA) Cluster - CFDA #84.027 & #84.391 ARRA - State Fiscal Stabilization Fund, Education State Grants - Recovery Act - CFDA #84.394
<i>(d)(1)(viii)</i>	Dollar Threshold: Type A/B Programs	Type A: > \$ 300,000 Type B: all others
<i>(d)(1)(ix)</i>	Low Risk Auditee?	No

**MARTINS FERRY CITY SCHOOL DISTRICT
BELMONT COUNTY**

**SCHEDULE OF FINDINGS
OMB CIRCULAR A-133 § .505
FOR THE FISCAL YEAR ENDED JUNE 30, 2010
(Continued)**

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

FINDING NUMBER 2010-001

Noncompliance Citation

Ohio Rev. Code Section 5705.10(H) states that money paid into any fund shall be used only for the purposes for which such fund was established. As a result, a deficit fund balance indicates that money from one fund was used to cover the expenses of another fund.

The General Fund reflected a negative cash fund balance at year end in the amount of \$820,204.

We recommend the Treasurer monitor fund balances to properly ensure that monies from one fund are not utilized to pay the obligations of another fund. To cover temporary cash flow shortages, the School District may be able to advance money from other funds. The School District can refer to Auditor of State Bulletin 97-003 to determine if an advance of funds to prevent a deficit cash balance would be appropriate.

Officials' Response: Measures were taken for FY11 and FY12 to bring the General Fund out of a negative balance. It may not actually be in the black by year-end but it will be in the near future. The 5% across-the-board salary reduction and freeze on steps and columns will greatly improve the balances in the district. Plus, other expenditures will be scrutinized to ensure that the need is definitely there.

FINDING NUMBER 2010-002

Noncompliance Citation

Ohio Rev. Code Section 5705.39 provides, in part, that total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure therefrom, as certified by the County Budget Commission.

As of June 30, 2010, the following funds had appropriations which exceeded estimated resources:

Fund	Estimated Resources	Appropriations	Variance
General (001)	\$11,930,130	\$12,617,400	(\$687,270)
Title VI-B (516)	375,018	450,000	(74,982)
State Fiscal Stabilization-ARRA (532)	349,000	505,000	(156,000)
Title I-ARRA (572)	271,800	306,800	(35,000)

We recommend the Board of Education and the Treasurer monitor appropriations and estimated resources and file amendments as needed with the County Auditor to ensure the total appropriations from each fund does not exceed the total official estimate or amended official estimate. This will help to reduce the risk of disbursements exceeding actual revenues available and will add a measure of control over the School District's budgetary process.

**MARTINS FERRY CITY SCHOOL DISTRICT
BELMONT COUNTY**

**SCHEDULE OF FINDINGS
OMB CIRCULAR A-133 § .505
FOR THE FISCAL YEAR ENDED JUNE 30, 2010
(Continued)**

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2010-002 (Continued)

Noncompliance Citation - Ohio Rev. Code Section 5705.39 (Continued)

Officials' Response: The Board and Treasurer will make a coordinated effort to monitor the appropriations more closely. The Treasurer plans on working more closely with the County Auditor to determine and ensure that the expenditures do not exceed the estimated revenue. This will be a work in progress as the Treasurer is totally new to coordinating with the county tax budgets.

FINDING NUMBER 2010-003

Noncompliance Citation

Ohio Rev. Code Section 5705.41(D)(1) prohibits a subdivision or taxing authority from making any contract or ordering any expenditure of money unless a certificate signed by the fiscal officer is attached thereto. The fiscal officer must certify that the amount required to meet any such contract or expenditure has been lawfully appropriated and is in the treasury, or is in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Further, contracts and orders for expenditures lacking prior certification shall be null and void.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in Sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code:

Then and Now Certificate – If the fiscal officer can certify that both at the time the contract or order was made "then" and at the time that the fiscal officer is completing the certification "now", that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any encumbrance, the School District can authorize the drawing of a warrant for the payment of the amount due. The School District has 30 days from the receipt of the "then and now" certificate to approve payment by resolution or ordinance.

Amounts of less than \$3,000, may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the School District.

Blanket Certificate – Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.

**MARTINS FERRY CITY SCHOOL DISTRICT
BELMONT COUNTY**

**SCHEDULE OF FINDINGS
OMB CIRCULAR A-133 § .505
FOR THE FISCAL YEAR ENDED JUNE 30, 2010
(Continued)**

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2010-003 (Continued)

Noncompliance Citation - Ohio Rev. Code Section 5705.41(D)(1) (Continued)

Super Blanket Certificate – The School District may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line-item appropriation.

Although the obligations paid by the School District had a statement indicating the purchase was lawfully appropriated or in the process of collection to the credit of an appropriate fund, and free from any previous encumbrance, this certification of available funds was not obtained prior to incurring the obligation for 33% of transactions tested, and there was no evidence of a “Then and Now” certificate being utilized.

Failure to properly certify the availability of funds can result in overspending of funds and negative cash fund balances.

Unless the exceptions noted above are used, prior certification is not only required by statute, but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the School District’s funds exceeding budgetary spending limitations, we recommend the Treasurer certify that funds are or will be available prior to obligations being incurred by the School District. When prior certification is not possible, “then and now” certificates should be used.

Officials’ Response: More emphasis will be put on the certification of funds prior to incurring the expenditure. Then and now certificates will be utilized whenever the need arises. Also, blanket certificates and super blanket certificates will be utilized more, although blankets are currently being minimally used.

FINDING NUMBER 2010-004

Noncompliance Citation

Ohio Rev. Code Section 149.351(A) states, in part, that “all records are the property of the public office concerned and shall not be removed, destroyed, mutilated, transferred, or otherwise damaged or disposed of, in whole or in part, except as provided by law or under the rules adopted by the records commissions provided under Sections 149.38 to 149.42 of the Revised Code. Such records shall be delivered by outgoing officials and employees to their successors and shall not be otherwise removed, transferred, or destroyed unlawfully.”

The School District filed their paid vouchers in several locations; however, there was no central location that contained all paid vouchers/invoices in sequential order. As a result, we were unable to locate 13 voucher packages, \$5,462 paid from the General Fund, \$2,688 paid from the Student-Managed Activity Fund, \$50 paid from the Athletic and Music Fund, \$8,383 paid from the State Fiscal Stabilization Fund, and \$219 paid from the Title II-A Fund for a total of \$16,802, to support tested transactions for the current fiscal year.

**MARTINS FERRY CITY SCHOOL DISTRICT
BELMONT COUNTY**

**SCHEDULE OF FINDINGS
OMB CIRCULAR A-133 § .505
FOR THE FISCAL YEAR ENDED JUNE 30, 2010
(Continued)**

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2010-004 (Continued)

Noncompliance Citation - Ohio Rev. Code Section 149.351(A) (Continued)

Failure to maintain support for expenditures could result in a loss of accountability over the School District's finances, make it difficult to identify errors which could go undetected, and possibly result in expenditures that are not for a proper public purpose. We recommend the School District maintain supporting documentation, including check copies or electronic images, detailed invoices and any other relevant supporting documentation for all expenditures. Failure to maintain such documentation for items purchased may compromise the School District's ability to ensure expenditures are authorized and allowable, and may result in findings for recovery in future periods.

Officials' Response: A strict policy of adherence to the ORC 149.351(A) concerning public records will be enforced. We are still in the process of reproducing those items that are missing, not only through our files but also by contacting vendors for copies. Hopefully, we will be able to restore all the missing items prior to the next audit.

FINDING NUMBER 2010-005

Significant Deficiency

As part of the School District's internal control process over non-payroll expenditures, when goods have been received, the invoice, packing slip or documentation accompanying the purchase, should be marked "okay to pay" by the receiver and such information should be sent to the Treasurer's office. Invoices are matched with the purchase orders by the Treasurer's Fiscal Assistant for all expenditures. Payments cannot be made unless there is a purchase order number to charge the expenditure against. The Treasurer's Fiscal Assistant then prepares the purchase order for payment by marking the purchase order as "paid or "partial payment" and attaches the purchase order to the requisition (if applicable) and invoice.

Although there were purchase orders for all expenditures tested, for 78% of expenditures tested the invoices were not marked "okay to pay", nor was there any other indication that these goods or services were received.

To prevent unauthorized payments to vendors, we recommend when goods or services have been received, the authorized School District employee indicate on the invoice that it is "okay to pay". If the invoice or requisition is not marked "okay to pay" the Treasurer's office should not process the payment until the matter is resolved.

Officials' Response: An internal procedure is being implemented to verify that all items purchased from vendors be verified as being received and okay to pay for the quantities as invoiced. Packing lists are being requested to substantiate the quantities.

3. FINDINGS FOR FEDERAL AWARDS

None.

**MARTINS FERRY CITY SCHOOL DISTRICT
BELMONT COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS
OMB CIRCULAR A-133 § .315 (b)
JUNE 30, 2010**

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2009-001	Ohio Rev. Code Section 5705.41(B) regarding expenditures exceeding appropriations.	No	Not Corrected; Reissued in the Management Letter.
2009-002	Ohio Rev. Code Section 5705.10(H), general and permanent improvement funds reflected negative cash fund balances at year-end.	No	Not Corrected; Reissued as Finding 2010-001.



Dave Yost • Auditor of State

MARTINS FERRY CITY SCHOOL DISTRICT

BELMONT COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JUNE 7, 2011**