

SOUTHWEST OHIO COMPUTER ASSOCIATION

Basic Financial Statements

Year Ended June 30, 2009 and 2008

With Independent Auditors' Report



Mary Taylor, CPA

Auditor of State

Board of Directors
Southwest Ohio Computer Association
3607 Hamilton-Middletown Road
Hamilton, Ohio 45011

We have reviewed the *Independent Auditors' Report* of the Southwest Ohio Computer Association, Butler County, prepared by Clark, Schaefer, Hackett & Co., for the audit period July 1, 2008 through June 30, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditors' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditors' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Southwest Ohio Computer Association is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Mary Taylor".

Mary Taylor, CPA
Auditor of State

February 9, 2010

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INDEPENDENT AUDITORS' REPORT

To the Board of Directors of the
Southwest Ohio Computer Association:

We have audited the accompanying financial statements of the Southwest Ohio Computer Association (the Association), as of and for the year ended June 30, 2009 and 2008. These financial statements are the responsibility of the Association's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Association has prepared its financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

While the Association does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require associations to reformat their statements. The Association has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the two preceding paragraphs, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Southwest Ohio Computer Association as of June 30, 2009 and 2008, or its changes in financial position or cash flows for the year then ended.

Also in our opinion, the financial statements referred to above present fairly, in all material respects, the fund cash balances and reserves for encumbrances of the Southwest Ohio Computer Association as of June 30, 2009 and 2008, and its cash receipts and disbursements for the year ended on the basis of accounting described in Note 1.

The Association has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

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In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2009, on our consideration of Association's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Clark, Schaefer, Hachett & Co.

Cincinnati, Ohio
December 18, 2009

SOUTHWEST OHIO COMPUTER ASSOCIATION
 Statements of Cash Receipts, Cash Disbursements,
 and Changes in Fund Cash Balance
 Enterprise Fund
 For the Years Ended June 30, 2009 and 2008

	<u>2009</u>	<u>2008</u>
Operating cash receipts:		
Charges for services	\$ <u>2,806,640</u>	<u>2,597,500</u>
Operating cash disbursements:		
Personal services	1,173,525	1,149,394
Fringe benefits	395,435	367,478
Contractual services	867,462	872,414
Supplies and materials	813,175	737,018
Capital outlay	224,122	385,314
Other objects	<u>23,954</u>	<u>26,844</u>
Total operating cash disbursements	<u>3,497,673</u>	<u>3,538,462</u>
Operating loss	<u>(691,033)</u>	<u>(940,962)</u>
Non-operating cash receipts:		
State subsidy	698,256	829,202
Federal subsidy	-	6,643
Earnings on investments	81,442	143,106
Other	<u>34,488</u>	<u>60,216</u>
Total non-operating cash receipts	<u>814,186</u>	<u>1,039,167</u>
Net receipts over disbursements	123,153	98,205
Fund cash balance, July 1	<u>3,482,723</u>	<u>3,384,518</u>
Fund cash balance, June 30	\$ <u>3,605,876</u>	<u>3,482,723</u>
Reserve for encumbrances, June 30	\$ <u>166,419</u>	<u>115,940</u>

See accompanying notes to the financial statements.

SOUTHWEST OHIO COMPUTER ASSOCIATION

Notes to Financial Statements

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following accounting principles and practices of the Association are set forth to facilitate the understanding of data presented in the financial statements.

Nature of operations

Southwest Ohio Computer Association, Butler County, Ohio (the Association) is an educational consortia established under Ohio Revised Code Section 3313.92 and is a member of the Ohio Educational Computer Network. As the agent for the participating communities, the Association was established to provide services to educational providers at reduced costs. These services consist of providing educational accounting software and data processing services. The Butler Technology and Career Development School (Butler Tech), one of the member educational providers, is the fiscal agent for the Association.

The Association is a jointly governed organization consisting of 33 school districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the governments of these schools supports the Association and share in a percentage of equity based on the resources provided. The Association is governed by a board of directors consisting of the superintendents, or their designee, of the member school districts. The degree of control exercised by any participating School District is limited to its representation of the Board.

The Association's management believes these financial statements presents all activities for which the Association is financially accountable.

Financial statement presentation

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

Cash with fiscal agent

Cash received by the Association is deposited to the operating account of the Butler Tech. Butler Tech distributes funds upon authorization of the Association. The chief fiscal officer for the Association is the Treasurer of Butler Tech.

Fund accounting

The Association uses fund accounting to segregate cash that is restricted as to use. The Association uses an enterprise fund to account for the unrestricted expendable resources that are available to support the Association's general operations. The majority of the receipts collected in this fund consist of charges for services from member school districts. The Association also receives subsidy monies from the State of Ohio and grants from the federal government.

Budgetary process

Since Butler Tech is the fiscal agent for the Association, the Association's budgetary procedures follow the budgetary procedures of Butler Tech. The Board of Directors of the Association approves an annual budget prior to submission to the fiscal agent. The specific timetable is as follows:

In June, the Butler Tech Treasurer submits to the Board of Education, a temporary proposed operating budget for the fiscal year commencing July 1. The budget includes proposed expenditures and the means of financing for all funds. In September, the Board of Education adopts a permanent budget. Prior to June 30, the Board of Education must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated as estimated resources. The budget may be further amended during the year if projected increases or decreases in revenue are identified by the Butler Tech Treasurer.

By the June Board meeting, the temporary annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. Resolution appropriations by fund must be within the estimated resources approved by the Board of Education and the total of expenditures and encumbrances may not exceed the appropriation totals.

Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.

Appropriations

The financial activity of the Association is appropriated as approved by the Board of Education of Butler Tech. The Ohio Revised Code does not require the Association to appropriate funds.

Encumbrances

The Association reserves (encumbers) appropriations when individual commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated.

Property and equipment

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

Unpaid vacation and sick leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the Association.

2. CASH WITH FISCAL AGENT

In accordance with the Ohio Revised Code, the Association's cash is held and invested by the Treasurer of Butler Tech, who acts as custodian for Association monies. The Association's assets are held in Butler Tech's cash and investment pool, and are valued at the Treasurer's reported carrying amount. The Association's carrying amounts of cash on deposit with Butler Tech at June 30, 2009 and 2008 was \$3,605,876 and \$3,482,723, respectively.

3. RETIREMENT SYSTEM

The Association contributes to the School Employees Retirement System of Ohio (SERS). SERS is a cost-sharing multiple-employer defined benefit pension plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code. Contribution rates are also prescribed by the Ohio Revised Code. For 2009 and 2008, members of SERS contributed 10% of their gross salaries. The Association contributed an amount equal to 14% of participants' gross salaries. The Association paid all contributions required through June 30, 2009 and 2008.

The Association also contributes to the State Teachers Retirement System of Ohio (STRS). STRS is a cost-sharing multiple-employer defined benefit pension plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits and participants as prescribed by the Ohio Revised Code. Contribution rates are also prescribed by the Ohio Revised Code. For 2009 and 2008, members of SERS contributed 10% of their gross salaries. The Association contributed an amount equal to 14% of participants' gross salaries. The Association paid all contributions required through June 30, 2009 and 2008.

4. RISK MANAGEMENT

The Association is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. The Association manages these risks through the purchase of commercial insurance policies.

5. SUBSEQUENT EVENT

During the 2009 calendar year the process was initiated to transition the Association to a new governance structure, as a Council of Governments, under ORC Chapter 167.

Ohio Revised Code Chapter 167 provides, in general, that the governing bodies of two or more political subdivisions may enter into an agreement establishing a regional council of governments for the purposes of promoting cooperative arrangements and agreements among its members and between its members and government agencies or private persons or Entities, performing functions and duties which its members can perform and addressing problems of mutual concern.

It was agreed on July 2, 2009, by and amongst the members of the SWOCA Consortia, and in accordance with the authorizing Resolution of their respective governing bodies, that the Southwest Ohio Computer Association Council of Governments shall be formed for the purpose of promoting cooperative arrangements and agreements amongst its members and between its members and government agencies or private persons or entities, performing functions and duties which its members can perform in addressing problems of mutual concern.

Formal actions of the SWOCA Board, concerning or related to the adoption of the Resolution to become a Council of Governments, were adopted in an open meeting of the Board, and all deliberations of the Board and any of its committees that resulted in such formal actions were adopted in meetings open to the public, in compliance with all applicable requirements of the Ohio Revised Code.

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

To the Board of Directors of the
Southwest Ohio Computer Association:

We have audited the financial statements of the Southwest Ohio Computer Association (the Association) as of and for the years ended June 30, 2009 and 2008, and have issued our report thereon dated December 18, 2009, wherein we noted the Association followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the Association's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Association's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Association's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Association's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management, the Association and others within the organization, and is not intended to be and should not be used by anyone other than these specified parties.

Clark, Schaefer, Hachett & Co.

Cincinnati, Ohio
December 18, 2009



Mary Taylor, CPA
Auditor of State

**SOUTHWEST OHIO COMPUTER ASSOCIATION
BUTLER COUNTY**

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
FEBRUARY 23, 2010**