



Mary Taylor, CPA  
Auditor of State



**PREBLE SHAWNEE LOCAL SCHOOL DISTRICT  
PREBLE COUNTY**

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# Mary Taylor, CPA

## Auditor of State

### INDEPENDENT ACCOUNTANTS' REPORT

Preble Shawnee Local School District  
Preble County  
124 Bloomfield Street  
Camden, Ohio 45311

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Preble Shawnee Local School District, Preble County, Ohio (the School District), as of and for the year ended June 30, 2008, which collectively comprise the School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

Ohio Administrative Code § 117-2-03 (B) requires the School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the modified cash accounting basis. This is a comprehensive accounting basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Preble Shawnee Local School District, Preble County, Ohio, as of June 30, 2008, and the respective changes in modified cash financial position and the respective budgetary comparison for the General Fund thereof for the year then ended in conformity with the basis of accounting Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 12, 2009, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

We conducted our audit to form opinions on the financial statements that collectively comprise the School District's basic financial statements. The federal awards receipts and expenditure schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. We subjected the federal awards receipts and expenditure schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

A handwritten signature in cursive script that reads "Mary Taylor".

**Mary Taylor, CPA**  
Auditor of State

February 12, 2009

**Preble Shawnee Local School District**  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2008

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The discussion and analysis of Preble Shawnee Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2008, within the limitations of the School District's modified cash basis of accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the School District's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2008 are as follows:

In total, net assets increased \$2,289,756, which represents a 24.4 percent increase from fiscal year 2007.

General receipts accounted for \$13,704,447 or 85.4 percent of all receipts. Program specific receipts in the form of charges for services, operating grants, capital grants and contributions accounted for \$2,352,035 or 14.6 percent of total receipts of \$16,056,482.

The School District had \$13,766,726 in disbursements; only \$2,352,035 of these disbursements were offset by program specific charges for services, grants or contributions.

The General Fund had \$13,984,638 in receipts and \$11,907,795 in disbursements. The General Fund's balance increased \$2,083,658.

**Using this Annual Financial Report**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the School District's modified cash basis of accounting.

*Report Components*

The Statement of Net Assets and the Statement of Activities provide information about the cash activities of the School District as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the School District as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the basic financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanations and details regarding the information reported in the statements.

**Preble Shawnee Local School District**  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2008

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*Basis of Accounting*

The basis of accounting is a set of guidelines that determine when financial events are recorded. The School District has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the School District's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

**Reporting the School District as a Whole**

*Statement of Net Assets and Statement of Activities – Modified Cash Basis*

The Statement of Net Assets and the Statement of Activities reflect how the School District did financially during fiscal year 2008, within the limitations of the modified cash basis accounting. The Statement of Net Assets presents the cash balances and investments of the governmental activities of the School District at fiscal year-end. The Statement of Activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental program draws from the School District's general receipts.

These statements report the School District's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the School District's financial health. Over time, increases or decreases in the School District's cash position is one indicator of whether the School District's financial health is improving or deteriorating. When evaluating the School District's financial condition, you should also consider other nonfinancial factors as well such as the School District's property tax base, the condition of the School District's capital assets, the extent of the School District's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local receipt sources such as property and income taxes.



**Preble Shawnee Local School District**  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2008

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**Reporting the School District's Most Significant Funds**

*Fund Financial Statements*

The analysis of the School District's major fund begins on page 8. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant fund. The School District's major governmental fund is the General Fund.

*Governmental Funds*

The School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported on a modified cash basis. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs.

*Fiduciary Funds*

Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. Fiduciary funds are not reflected on the government-wide financial statements because the resources of these funds are not available to support the School District's programs.

**The School District as a Whole**

Recall that the Statement of Net Assets provides the perspective of the School District as a whole.

Table 1 provides a summary of the School District's net assets for fiscal year 2008 compared to fiscal year 2007:

**Preble Shawnee Local School District**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2008**

Table 1  
Net Assets

	2008	2007	Change
<b>Assets:</b>			
Current and Other Assets	\$5,923,344	\$3,702,108	\$2,221,236
Capital Assets	8,544,552	8,821,032	(276,480)
<i>Total Assets</i>	<u>14,467,896</u>	<u>12,523,140</u>	<u>1,944,756</u>
<b>Liabilities:</b>			
Long-Term Liabilities	2,790,000	2,910,000	(120,000)
Other Liabilities	0	225,000	(225,000)
<i>Total Liabilities</i>	<u>2,790,000</u>	<u>3,135,000</u>	<u>(345,000)</u>
<b>Net Assets:</b>			
Invested in Capital Assets,			
Net of Related Debt	5,754,552	5,686,032	68,520
Restricted	1,354,012	1,237,182	116,830
Unrestricted	4,569,332	2,464,926	2,104,406
<i>Total Net Assets</i>	<u>\$11,677,896</u>	<u>\$9,388,140</u>	<u>\$2,289,756</u>

Current assets consisting of cash and cash equivalents of governmental activities increased by \$2,221,236 and capital assets decreased by \$276,480. The decrease in capital assets was due to the fact that current fiscal year depreciation was significantly higher than current year additions. Total liabilities decreased by \$345,000 as a result of payments for the school improvement bond and the Energy Conservation note. Unrestricted net assets, the part of net assets that can be used to finance day-to-day activities without constraints established by grants or legal requirements, increased by \$2,289,756. This increase coincides with the increase in current assets, mainly in the General Fund. The increase is due to a full fiscal year of collections on the additional three-fourths of a percent income tax that was effective January 1, 2007.

Table 2 shows the changes in net assets for the fiscal year ended June 30, 2008 compared to fiscal year 2007.

**Preble Shawnee Local School District**  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2008

Table 2  
Changes in Net Assets

	2008	2007	Change
<b>Receipts:</b>			
Program Receipts:			
Charges for Services	\$898,437	\$858,581	\$39,856
Operating Grants and Contributions	1,440,727	1,491,516	(50,789)
Capital Grants and Contributions	12,871	19,569	(6,698)
<i>Total Program Receipts</i>	<u>2,352,035</u>	<u>2,369,666</u>	<u>(17,631)</u>
General Receipts:			
Property Taxes	3,265,999	3,254,740	11,259
Income Tax	3,183,883	1,688,245	1,495,638
Grants and Entitlements not Restricted to Specific Programs	6,953,647	6,847,081	106,566
Investment Earnings	243,523	181,368	62,155
Gifts and Donations	49,493	85,410	(35,917)
Miscellaneous	7,902	20,424	(12,522)
<i>Total General Receipts</i>	<u>13,704,447</u>	<u>12,077,268</u>	<u>1,627,179</u>
<i>Total Receipts</i>	<u>16,056,482</u>	<u>14,446,934</u>	<u>1,609,548</u>
<b>Program Disbursements:</b>			
Instruction:			
Regular	5,277,553	5,328,624	(51,071)
Special	1,522,073	1,435,447	86,626
Vocational	489,366	565,614	(76,248)
Student Intervention Services	28,996	35,610	(6,614)
Support Services:			
Pupils and Instructional Staff	1,040,131	960,180	79,951
Board of Education, Administration, Fiscal and Business	1,535,385	1,483,090	52,295
Operation and Maintenance of Plant	1,580,605	1,309,966	270,639
Pupil Transportation	966,535	830,860	135,675
Central	289,660	234,581	55,079
Operation of Non-Instructional Services	606,321	563,405	42,916
Extracurricular Activities	283,485	297,215	(13,730)
Interest and Fiscal Charges	146,616	167,331	(20,715)
<i>Total Disbursements</i>	<u>13,766,726</u>	<u>13,211,923</u>	<u>\$554,803</u>
<i>Change in Net Assets</i>	2,289,756	1,235,011	
<i>Net Assets at Beginning of Year</i>	<u>9,388,140</u>	<u>8,153,129</u>	
<i>Net Assets at End of Year</i>	<u>\$11,677,896</u>	<u>\$9,388,140</u>	

**Preble Shawnee Local School District**  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2008

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**Governmental Activities**

The unique nature of taxes in Ohio creates the need to routinely seek voter approval for the School District's operations. Property taxes and income taxes made up 40.2 percent of receipts for governmental activities for the Preble Shawnee Local School District for fiscal year 2008.

Instruction comprises 53.2 percent of School District disbursements. Support services disbursements make up 39.3 percent of the disbursements.

Income tax receipts increased \$1,495,638 from fiscal year 2007 due to a full fiscal year of collection on the additional three-fourths percent, five year income tax levy. Collections started January 1, 2007.

Special instruction increased by \$86,626 from fiscal year 2007. The increase was the result of the School District instructing special education students within the School District that were previously being instructed through the Preble County Educational Service Center.

Vocational instruction decreased from fiscal year 2007 by \$76,248. The decrease was a result of a decrease in students and personnel from fiscal year 2007.

Operation and maintenance of plant disbursements increased by \$270,639 from fiscal year 2007. The increase was the result of yearly maintenance on equipment and buildings throughout the School District, along with the increased cost of utilities from fiscal year 2007.

Pupil Transportation disbursements increased from fiscal year 2007 by \$135,675. The increase was the result of several used buses that were purchased throughout the fiscal year. Some of these buses were not capitalized because the value was below the capitalization threshold. The increase from fiscal year 2007 was also a result of increased fuel costs.

The Statement of Activities shows the cost of program services and the charges for services and grants and contributions offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of those services supported by tax revenue and unrestricted State entitlements.

**Preble Shawnee Local School District**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2008**

Table 3  
Governmental Activities

	<u>Total Cost of Service 2008</u>	<u>Net Cost of Service 2008</u>	<u>Total Cost of Service 2007</u>	<u>Net Cost of Service 2007</u>
<b>Instruction:</b>				
Regular	\$5,277,553	(\$4,821,487)	\$5,328,624	(\$4,836,104)
Special	1,522,073	(620,320)	1,435,447	(536,502)
Vocational	489,366	(402,263)	565,614	(454,695)
Student Intervention Services	28,996	(3,339)	35,610	20,621
<b>Support Services:</b>				
Pupils and Instructional Staff	1,040,131	(1,016,018)	960,180	(925,868)
Board of Education, Administration, Fiscal and Business	1,535,385	(1,509,487)	1,483,090	(1,366,602)
Operation and Maintenance of Plant	1,580,605	(1,543,457)	1,309,966	(1,309,966)
Pupil Transportation	966,535	(953,485)	830,860	(811,291)
Central	289,660	(273,119)	234,581	(211,571)
Operation of Non-Instructional Services	606,321	(2,313)	563,405	(87,891)
Extracurricular Activities	283,485	(122,787)	297,215	(155,057)
Interest and Fiscal Charges	146,616	(146,616)	167,331	(167,331)
<i>Total Disbursements</i>	<u>\$13,766,726</u>	<u>(\$11,414,691)</u>	<u>\$13,211,923</u>	<u>(\$10,842,257)</u>

The dependence upon tax revenues is apparent. Over 79.9 percent of instruction activities are supported through taxes and other general receipts; for all activities general receipts support is 82.9 percent. The community, as a whole, is the primary support for the Preble Shawnee Local School District.

### **The School District's Funds**

Information about the School District's major fund starts on page 14. The School District's major fund is accounted for using the modified cash basis of accounting. All governmental funds had total receipts of \$16,056,482 and disbursements of \$13,610,246. The net change in fund balance for the fiscal year in the General Fund was \$2,083,658. The General Fund experienced an increase from fiscal year 2007 primarily due to increases in income tax receipts.

### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

**Preble Shawnee Local School District**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2008**

During the course of fiscal year 2008, final appropriations increased \$753,301 to \$12,151,853 from original appropriations of \$11,398,552 mainly due to the underestimate in calculating the costs associated with transportation and general property maintenance throughout the School District. The School District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. Actual disbursements differed from final appropriations by \$8,347.

For the General Fund, the final budgeted receipts estimate was \$13,967,270, a \$947,684 increase from the original budgeted receipts estimate of \$13,019,586. The increase was due to the underestimate of income tax receipts brought on by the income tax levy. Actual receipts differed from final estimated receipts by \$8,528.

The School District's ending unobligated General Fund cash balance was \$16,875.

**Capital Assets**

At the end of fiscal year 2008, the School District had \$8,544,552 invested in land, land improvements, buildings and improvements, furniture, fixtures, and equipment, and vehicles.

Table 4 shows fiscal year 2008 balances compared to fiscal year 2007.

Table 4  
 Capital Assets (Net of Depreciation) at June 30,

	2008	2007	Change
Land	\$247,991	\$247,991	\$0
Land Improvements	73,929	80,405	(6,476)
Buildings and Improvements	7,713,963	8,031,038	(317,075)
Furniture, Fixtures, and Equipment	303,913	285,892	18,021
Vehicles	204,756	175,706	29,050
<i>Totals</i>	\$8,544,552	\$8,821,032	(\$276,480)

Overall capital assets decreased \$276,480 from fiscal year 2007 to fiscal year 2008. The decrease was due to the depreciation disbursement and deletions for the fiscal year exceeding additions.

For more information on capital assets, see Note 13 of the Basic Financial Statements.

**Preble Shawnee Local School District**  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2008

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**Debt Administration**

At June 30, 2008, the School District had one school improvement debt issue. The issue was originally dated March 3, 1999. The project provided a new high school and additions to both of the School District's elementary schools.

Table 5  
Outstanding Debt at June 30,

	2008	2007
School Improvement Bond - 1999	\$2,790,000	\$2,910,000
Energy Conservation Note - 2007		
Short - Term	0	225,000
<i>Totals</i>	<u>\$2,790,000</u>	<u>\$3,135,000</u>

At June 30, 2008, the School District's overall legal debt margin was \$11,067,213 with an unvoted debt margin of \$147,984.

For more information on the School District's debt, see Notes 14 and 15 of the Basic Financial Statements.

**Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mollie M. Hansel, Treasurer at Preble Shawnee Local School District, 124 Bloomfield Street, Camden, Ohio 45311, or email at [hanselm@preble-shawnee.k12.oh.us](mailto:hanselm@preble-shawnee.k12.oh.us)

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**Preble Shawnee Local School District**  
Statement of Net Assets - Modified Cash Basis  
June 30, 2008

	Governmental Activities
<b>Assets:</b>	
Equity in Pooled Cash and Cash Equivalents	\$5,922,000
Cash and Cash Equivalents with Fiscal Agents	1,344
Non-Depreciable Capital Assets	247,991
Depreciable Capital Assets, Net	8,296,561
<i>Total Assets</i>	14,467,896
 <b>Liabilities:</b>	
Due Within One Year	130,000
Due in More Than One Year	2,660,000
<i>Total Liabilities</i>	2,790,000
 <b>Net Assets:</b>	
Invested in Capital Assets, Net of Related Debt	5,754,552
Restricted for:	
Debt Service	538,669
Capital Outlay	75,299
Classroom Facilities Maintenance	336,162
Food Service	69,334
District Managed Activities	69,490
Other Purposes	126,694
Set-Asides	138,364
Unrestricted	4,569,332
<i>Total Net Assets</i>	\$11,677,896

See Accompanying Notes to the Basic Financial Statements

**Preble Shawnee Local School District**  
Statement of Activities - Modified Cash Basis  
For the Fiscal Year Ended June 30, 2008

	Cash Disbursements	Program Receipts			Net (Disbursements) Receipts and Changes in Net Assets
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total Governmental Activities
<b>Governmental Activities:</b>					
Instruction:					
Regular	\$5,277,553	\$350,729	\$105,337	\$0	(\$4,821,487)
Special	1,522,073	2,419	899,334	0	(620,320)
Vocational	489,366	2,706	84,397	0	(402,263)
Student Intervention Services	28,996	0	25,657	0	(3,339)
Support Services:					
Pupils	581,661	0	1,526	0	(580,135)
Instructional Staff	458,470	0	22,587	0	(435,883)
Board of Education	49,006	0	0	0	(49,006)
Administration	1,091,438	22,264	0	0	(1,069,174)
Fiscal	386,949	0	3,634	0	(383,315)
Business	7,992	0	0	0	(7,992)
Operation and Maintenance of Plant	1,580,605	0	37,148	0	(1,543,457)
Pupil Transportation	966,535	179	0	12,871	(953,485)
Central	289,660	0	16,541	0	(273,119)
Operation of Non-Instructional Services	606,321	359,442	244,566	0	(2,313)
Extracurricular Activities	283,485	160,698	0	0	(122,787)
Interest and Fiscal Charges	146,616	0	0	0	(146,616)
<i>Total Governmental Activities</i>	<u>\$13,766,726</u>	<u>\$898,437</u>	<u>\$1,440,727</u>	<u>\$12,871</u>	<u>(11,414,691)</u>

**General Receipts:**

Property Taxes Levied For:

General Purposes	2,791,009
Debt Service	416,858
Classroom Facilities	58,132
Income Tax	3,183,883
Grants and Entitlements not Restricted to	
Specific Programs	6,953,647
Investment Earnings	243,523
Gifts and Donations	49,493
Miscellaneous	7,902
<i>Total General Receipts</i>	<u>13,704,447</u>

*Change in Net Assets* 2,289,756

*Net Assets at Beginning of Year* 9,388,140

*Net Assets at End of Year* \$11,677,896

See Accompanying Notes to the Basic Financial Statements

**Preble Shawnee Local School District**  
Balance Sheet - Modified Cash Basis  
Governmental Funds  
June 30, 2008

	General	Other Governmental Funds	Total Governmental Funds
<b>Assets:</b>			
Equity in Pooled Cash and Cash Equivalents	\$4,556,148	\$1,227,488	\$5,783,636
Cash and Cash Equivalents with Fiscal Agents	0	1,344	1,344
Restricted Assets:			
Equity in Pooled Cash and Cash Equivalents	138,364	0	138,364
<i>Total Assets</i>	<u>\$4,694,512</u>	<u>\$1,228,832</u>	<u>\$5,923,344</u>
<b>Fund Balances:</b>			
Reserved for Encumbrances	235,711	24,249	259,960
Reserved for Textbooks and Instructional Materials	73,534	0	73,534
Reserved for Budget Stabilization	64,830	0	64,830
Unreserved, Undesignated, Reported in:			
General Fund	4,320,437	0	4,320,437
Special Revenue Funds	0	591,105	591,105
Debt Service Fund	0	538,179	538,179
Capital Projects Funds	0	75,299	75,299
<i>Total Fund Balances</i>	<u>\$4,694,512</u>	<u>\$1,228,832</u>	<u>\$5,923,344</u>

See Accompanying Notes to the Basic Financial Statements

**Preble Shawnee Local School District**  
 Reconciliation of Total Governmental Fund Balances to  
 Net Assets of Governmental Activities - Modified Cash Basis  
 June 30, 2008

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<b>Total Governmental Fund Balances</b>	<b>\$5,923,344</b>
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*Amounts reported for governmental activities in the  
 Statement of Net Assets are different because:*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:

Land	247,991	
Land Improvements	406,814	
Buildings and Improvements	14,799,841	
Furniture, Fixtures, and Equipment	1,173,323	
Vehicles	757,755	
Accumulated Depreciation	<u>(8,841,172)</u>	
Total Capital Assets		8,544,552

Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:

General Obligation Bonds Payable	<u>(2,790,000)</u>
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<i>Net assets of Governmental Activities</i>	<u><u>\$11,677,896</u></u>
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See Accompanying Notes to the Basic Financial Statements

**Preble Shawnee Local School District**  
Statement of Cash Receipts, Disbursements and Changes in  
Fund Balances - Modified Cash Basis  
Governmental Funds  
For the Fiscal Year Ended June 30, 2008

	General	Other Governmental Funds	Total Governmental Funds
<b>Receipts:</b>			
Property Taxes	\$2,791,009	\$474,990	\$3,265,999
Income Tax	3,183,883	0	3,183,883
Tuition and Fees	303,433	45,100	348,533
Investment Earnings	241,571	1,952	243,523
Intergovernmental	7,386,800	1,020,445	8,407,245
Extracurricular Activities	70,433	112,529	182,962
Gifts and Donations	0	49,493	49,493
Rent	7,500	0	7,500
Charges for Services	0	359,442	359,442
Miscellaneous	9	7,893	7,902
<i>Total Receipts</i>	<u>13,984,638</u>	<u>2,071,844</u>	<u>16,056,482</u>
<b>Disbursements:</b>			
Current:			
Instruction:			
Regular	4,852,216	162,683	5,014,899
Special	1,040,850	462,435	1,503,285
Vocational	468,804	5,028	473,832
Student Intervention Services	0	28,996	28,996
Support Services:			
Pupils	580,052	846	580,898
Instructional Staff	418,605	20,119	438,724
Board of Education	49,006	0	49,006
Administration	1,082,196	39,112	1,121,308
Fiscal	380,331	14,289	394,620
Business	7,845	0	7,845
Operation and Maintenance of Plant	1,542,054	29,696	1,571,750
Pupil Transportation	1,001,827	0	1,001,827
Central	280,755	14,716	295,471
Operation of Non-Instructional Services	2,375	576,569	578,944
Extracurricular Activities	193,430	81,346	274,776
Capital Outlay	7,449	0	7,449
Debt Service:			
Principal Retirement	0	120,000	120,000
Interest and Fiscal Charges	0	146,616	146,616
<i>Total Disbursements</i>	<u>11,907,795</u>	<u>1,702,451</u>	<u>13,610,246</u>
<i>Excess of Receipts Over Disbursements</i>	<u>2,076,843</u>	<u>369,393</u>	<u>2,446,236</u>
<b>Other Financing Sources (Uses):</b>			
Advances In	58,107	981	59,088
Advances Out	(981)	(58,107)	(59,088)
Transfers In	0	283,702	283,702
Transfers Out	(50,311)	(233,391)	(283,702)
<i>Total Other Financing Sources (Uses)</i>	<u>6,815</u>	<u>(6,815)</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	2,083,658	362,578	2,446,236
<i>Fund Balances at Beginning of Year</i>	<u>2,610,854</u>	<u>866,254</u>	<u>3,477,108</u>
<i>Fund Balances at End of Year</i>	<u><u>\$4,694,512</u></u>	<u><u>\$1,228,832</u></u>	<u><u>\$5,923,344</u></u>

See Accompanying Notes to the Basic Financial Statements

**Preble Shawnee Local School District**  
 Reconciliation of the Statement of Cash Receipts, Disbursements and Changes  
 In Fund Balances of Governmental Funds to the Statement of Activities - Modified Cash Basis  
 For the Fiscal Year Ended June 30, 2008

**Net Change in Fund Balances - Total Governmental Funds** \$2,446,236

*Amounts reported for governmental activities in the  
 Statement of Activities are different because:*

Governmental funds report capital outlays as disbursements. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation disbursements. In the current period, these amounts are:

Capital Outlay	146,224	
Depreciation Disbursement	(422,704)	
Excess of Capital Outlay Under Depreciation Disbursement	<u>                    </u>	(276,480)

Repayment of long-term obligations is a disbursement in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.

General Obligation Bonds Payable	<u>                    </u>	120,000
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*Change in Net Assets of Governmental Activities* \$2,289,756

See Accompanying Notes to the Basic Financial Statements

**Preble Shawnee Local School District**  
Statement of Receipts, Disbursements and  
Changes in Fund Balance - Budget and Actual - Budget Basis  
General Fund  
For the Fiscal Year Ended June 30, 2008

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	
<b>Receipts:</b>				
Property Taxes	\$2,815,000	\$2,791,009	\$2,791,009	\$0
Income Tax	2,300,000	3,183,883	3,183,883	0
Tuition and Fees	304,600	302,578	302,578	0
Investment Earnings	175,000	232,493	241,021	8,528
Intergovernmental	7,347,636	7,386,800	7,386,800	0
Extracurricular Activities	67,350	62,998	62,998	0
Gifts and Donations	500	0	0	0
Rent	9,500	7,500	7,500	0
Miscellaneous	0	9	9	0
<i>Total Receipts</i>	13,019,586	13,967,270	13,975,798	8,528
<b>Disbursements:</b>				
Current:				
Instruction:				
Regular	4,507,145	4,852,401	4,852,386	15
Special	1,015,626	1,055,897	1,047,565	8,332
Vocational	439,640	468,804	468,804	0
Support Services:				
Pupils	559,637	580,166	580,166	0
Instructional Staff	405,931	418,605	418,605	0
Board of Education	81,717	75,481	75,481	0
Administration	1,050,857	1,082,344	1,082,344	0
Fiscal	364,071	385,594	385,594	0
Business	12,593	8,738	8,738	0
Operation and Maintenance of Plant	1,546,665	1,694,699	1,694,699	0
Pupil Transportation	911,977	1,025,657	1,025,657	0
Central	297,810	281,455	281,455	0
Operation of Non-Instructional Services	2,221	2,375	2,375	0
Extracurricular Activities	190,846	207,188	207,188	0
Capital Outlay	11,816	12,449	12,449	0
<i>Total Disbursements</i>	11,398,552	12,151,853	12,143,506	8,347
<i>Excess of Receipts Over Disbursements</i>	1,621,034	1,815,417	1,832,292	16,875
<b>Other Financing Sources (Uses):</b>				
Refund of Prior Year Disbursements	0	8,290	8,290	0
Refund of Prior Year Receipts	(50)	0	0	0
Advances In	0	58,107	58,107	0
Advances Out	(57,126)	(981)	(981)	0
Transfers In	450,384	0	0	0
Transfers Out	(658,194)	(50,311)	(50,311)	0
<i>Total Other Financing Sources (Uses)</i>	(264,986)	15,105	15,105	0
<i>Net Change in Fund Balance</i>	1,356,048	1,830,522	1,847,397	16,875
<i>Fund Balance at Beginning of Year</i>	2,462,215	2,462,215	2,462,215	0
<i>Prior Year Encumbrances Appropriated</i>	148,639	148,639	148,639	0
<i>Fund Balance at End of Year</i>	\$3,966,902	\$4,441,376	\$4,458,251	\$16,875

See Accompanying Notes to the Basic Financial Statements

**Preble Shawnee Local School District**  
Statement of Fiduciary Assets and Liabilities - Modified Cash Basis  
Agency Funds  
June 30, 2008

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	<u>Agency</u>
<b>Asset:</b>	
Equity in Pooled Cash and Cash Equivalents	<u>\$42,157</u>
<b>Liabilities:</b>	
Undistributed Monies	\$9,714
Due to Students	<u>32,443</u>
<i>Total Liabilities</i>	<u>\$42,157</u>

See Accompanying Notes to the Basic Financial Statements



**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008

**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

Preble Shawnee Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and federal guidelines.

The School District was established in 1968 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 89 square miles. It is located in Butler, Montgomery, and Preble Counties, including all of Gasper, German, Gratis, Israel, Lanier, Somers, and Wayne Townships.

*Reporting Entity:*

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Preble Shawnee Local School District, this includes general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District does not have any component units.

The School District participates in three jointly governed organizations, two insurance purchasing pools, and one shared risk pool. These organizations include the Southwest Ohio Computer Association (SWOCA), the Southwestern Ohio Educational Purchasing Council (SOEPC), the Southwestern Ohio Instructional Technology Association (SOITA), the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), the Ohio School Plan, and the Preble County Schools Regional Council of Governments (the "Council") respectively. These organizations are presented in Notes 16, 17 and 18 to the basic financial statements.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

As discussed further in Section C of Note 2, these financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America. Generally accepted accounting principles (GAAP) include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the modified cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the modified cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The more significant of the School District's accounting policies are described below.

**A. Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Assets and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

*Government-wide Financial Statements:*

The Statement of Net Assets and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The government-wide statements usually distinguish between those activities that are governmental and those that are business-type. The School District, however, does not have any activities which are presented as business-type. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions.

The Statement of Net Assets presents the cash balance, capital assets, and debt of the governmental activities of the School District at fiscal year-end. The Statement of Activities compares disbursements with program receipts for each function of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a modified cash basis or draws from the School District's general receipts.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

*Fund Financial Statements:*

During the fiscal year, the School District segregates transactions related to certain School District functions or activities into separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary Funds are reported by type.

**B. Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain School District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are divided into two categories, governmental and fiduciary.

*Governmental Funds:*

The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g., grants), and other nonexchange transactions as governmental funds. The following is the School District's major governmental fund:

*General Fund* – The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

*Fiduciary Fund:*

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only fiduciary fund is an Agency Fund. The School District's Agency Fund accounts for those student activities which consist of a student body, student president, student treasurer, and faculty advisor.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**C. Basis of Accounting**

The School District's financial statements are prepared using the modified cash basis of accounting. Receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned, and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the School District are described in the appropriate section in this note.

As a result of the use of this modified cash basis of accounting, certain assets and their related receipts (such as accounts receivable and receipts for billed or provided services not yet collected) and certain liabilities and their related disbursements (such as accounts payable and disbursements for goods or services received but not yet paid, and accrued disbursements and liabilities) are not recorded in these financial statements.

**D. Budgetary Process**

All funds, except the Agency Fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund level. The Treasurer has been authorized to allocate appropriations to the function and object level within all funds.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources that were in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year, including all supplemental appropriations.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**E. Cash and Investments**

To improve cash management, cash received by the School District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as “Equity in Pooled Cash and Cash Equivalents” on the financial statements. The School District utilizes a financial institution to service bonded debt as principal and interest payments come due. The balance in this account is presented on the financial statements as “Cash and Cash Equivalents with Fiscal Agents” and represents deposits.

During fiscal year 2008, the School District’s investments were limited to the State Treasury Asset Reserve of Ohio (STAROhio). STAROhio is an investment pool managed by the State Treasurer’s Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio’s share price which is the price the investment could be sold for on June 30, 2008.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to the General Fund during fiscal year 2008 were \$241,571, which included \$52,340 assigned from other School District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the School District are presented on the financial statements as cash and cash equivalents.

**F. Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the General Fund represent amounts required by State statute to be set aside for the purchase of textbooks and instructional materials and for budget stabilization.

**G. Capital Assets and Depreciation**

All capital assets of the School District are general capital assets that are associated with governmental activities. General capital assets generally result from disbursements in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Assets but are not reported in the fund financial statements.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

Capital assets are capitalized at cost (or estimated historical cost which is determined by indexing the current replacement cost back to the year of acquisition) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of two thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	20 years
Buildings and Improvements	45 years
Furniture, Fixtures, and Equipment	5-20 years
Vehicles	6-8 years

**H. Employer Contributions to Cost-Sharing Pension Plans**

The School District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 10 and 11, the employer contributions include portions for pension benefits and for postretirement health care benefits.

**I. Net Assets**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net related of debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources for federal and State grants restricted to cash disbursement for specified purposes. The School District's policy is to first apply restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net assets are available.

The government-wide Statement of Net Assets reports \$1,354,012 of restricted net assets, of which none is restricted by enabling legislation.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**J. Fund Balance Reserves**

The School District reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances, textbooks and instructional materials, and budget stabilization.

**K. Long-Term Obligations**

Long-term obligations are reported in the government-wide financial statements. The School District reported a liability for general obligation bonds.

**L. Internal Activity**

Transfers within governmental activities are eliminated on the government-wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities.

Exchange transactions between funds are reported as revenues in the seller funds and as disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the financial statements.

**M. Estimates**

The modified cash basis of accounting used by the School District requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

**NOTE 3 - COMPLIANCE**

Ohio Administrative Code, Section 117-2-03 (B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit certain assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 3 - COMPLIANCE** (continued)

The School District did not make certain deposits within the time required by Ohio law.

**NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis presented for the General Fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The differences between the budgetary basis and the modified cash basis are outstanding year-end encumbrances, which are treated as cash disbursements (budgetary basis) rather than as a reservation of fund balance (modified cash basis), and unrecorded cash, which represents amounts received and spent but not included on the budget basis operating statement.

The following table summarizes the adjustments necessary to reconcile the modified cash basis statement to the budgetary basis statement for the General Fund.

	<u>General</u>
Modified Cash Basis	\$2,085,610
Unrecorded Cash FY 2008	(550)
Adjustment for Encumbrances	<u>(235,711)</u>
Budget Basis	<u><u>\$1,849,349</u></u>

**NOTE 5 - DEPOSITS AND INVESTMENTS**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of



**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 5 - DEPOSITS AND INVESTMENTS** (continued)

designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above;
4. Bonds and other obligations of the State of Ohio;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2);
7. The State Treasurer's investment pool (STAROhio); and
8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 5 - DEPOSITS AND INVESTMENTS** (continued)

**A. Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At fiscal year-end, \$651,992 of the School District's bank balance of \$1,041,209 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

**B. Investments**

As of June 30, 2008 the School District only had investments in STAROhio.

STAROhio	Fair Value	Maturity
	\$5,074,565	Average 53.8 Days

*Interest Rate Risk*

The School District has no investment policy that addresses interest rate risk beyond State statute requirements. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

*Credit Risk*

STAROhio carries a rating of AAAM by Standard and Poor's. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

**NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 6 - PROPERTY TAXES** (continued)

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Real property taxes received in calendar year 2008 were levied after April 1, 2007, on the assessed value listed as of January 1, 2007, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Public utility real and tangible personal property taxes received in calendar year 2008 became a lien December 31, 2006, were levied after April 1, 2007 and are collected in 2008 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar year 2008 (other than public utility property tax) represents the collection of 2008 taxes. Tangible personal property taxes received in calendar year 2008 were levied after April 1, 2007, on the value listed as of December 31, 2007. In prior years, tangible personal property was assessed at twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2008 is 6.25 percent. This will be reduced to zero for 2009. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

The School District receives property taxes from Butler, Montgomery, and Preble Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2008, are available to finance fiscal year 2008 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 6 - PROPERTY TAXES** (continued)

The assessed values upon which the fiscal year 2008 taxes were collected are:

	2007 Second- Half Collections		2008 First- Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$136,261,200	93.65%	\$144,514,950	94.17%
Public Utility Personal	5,860,030	4.03%	4,847,390	3.16%
General Business Personal	3,371,339	2.32%	4,095,779	2.67%
Total	<u>\$145,492,569</u>	<u>100.00%</u>	<u>\$153,458,119</u>	<u>100.00%</u>
Tax Rate per \$1,000 of Assessed Valuation	\$26.07		\$26.07	

**NOTE 7 - INCOME TAX**

The School District levies a voted tax of one percent for general operations on the income of residents and of estates. The tax was effective on January 1, 1991, and is a continuing tax. The School District levies an additional voted tax of three-fourths of a percent. The tax was effective on January 1, 2007 and is a five year tax. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds.

**NOTE 8 - INTERFUND ACTIVITY**

The General Fund had transfers out to Other Governmental Funds in the amount of \$50,311 during fiscal year 2008. Transfers are used to move General Fund revenues that are used to subsidize various programs in other funds. Other Governmental Funds had transfers out to Other Governmental Funds in the amount of \$233,391 during fiscal year 2008. This transfer was done to move money to pay the note obligation from the fund that originally received the debt proceeds.

At June 30, 2008, the General Fund received repayments from Other Governmental Funds of \$58,107 for short-term loans made during fiscal year 2007 and 2008. At June 30, 2008, the General Fund had interfund cash advances in the amount of \$981 for short-term loans made to Other Governmental Funds. These are expected to be repaid within one year.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 9 - RISK MANAGEMENT**

**A. Property and Liability Insurance**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2008, the School District joined together with other school districts in Ohio to participate in the Ohio School Plan (OSP), an insurance purchasing pool. Each individual school district enters into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The School District pays this annual premium to the OSP (See Note 17). The School District contracts for property, fleet, and liability insurance with OSP.

Insurance coverage provided includes the following:

Building and Contents – Replacement Cost (\$1,000 deductible)	\$28,992,440
Inland Marine Coverage (\$1,000 deductible)	500,000
Boiler and Machinery (\$1,000 deductible)	14,214,200
Automobile Liability	2,000,000
Uninsured Motorists	1,000,000
Educational General Liability	
Bodily Injury and Property Damage	
Per Occurrence	1,000,000
Sexual Abuse Injury	
Per Occurrence	1,000,000
Personal and Advertising Injury	
Per Occurrence	1,000,000
Fire Damage Limit	500,000
Medical Expense	
Per Person	10,000
Per Occurrence	10,000
General Aggregate Limit	3,000,000
Products	
Completed Operations Limit	1,000,000
Employers' Liability and Stop Gap Endorsement	
Bodily Injury By Accident	
Per Occurrence	1,000,000
Bodily Injury By Disease	
Per Employee	1,000,000
Aggregate	1,000,000

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 9 - RISK MANAGEMENT** (continued)

Employee Benefits Liability	
Per Occurrence	\$1,000,000
Aggregate Limit	3,000,000
Educational Legal Liability Coverage From	
Errors and Omissions Injury Limit (\$5,000 deductible)	1,000,000
Aggregate	2,000,000
Employment Practices Injury Limit (\$5,000 deductible)	1,000,000
Aggregate	2,000,000
Defense Costs Cap	1,000,000
Defense Costs Aggregate Cap	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has been no significant decrease in insurance coverage from the last fiscal year.

**B. Workers' Compensation**

For fiscal year 2008, the School District participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 17). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The GRP is divided into numerous tiers based on participants' experience. The workers' compensation experience of the participants is calculated as one experience and a common premium rate is applied to all participants in the GRP tier. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to participants that can meet the GRP's selection criteria. The firm of Hunter Consulting provides administrative, cost control, and actuarial services to the GRP.

**C. Employee Medical Benefits**

For fiscal year 2008, the School District participated in the Preble County Schools Regional Council of Governments (the "Council"), a shared risk pool consisting of five local school districts and an educational service center (See Note 18). The School District pays monthly premiums to the Council for employee medical benefits. The Council is responsible for the management and operations of the program. Upon withdrawal from the Council, a participant is responsible for the payment of all of the Council's liabilities to its employees, dependents, and designated beneficiaries accruing as a result of withdrawal.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 10 - DEFINED BENEFIT PENSION PLANS**

**A. School Employees Retirement System**

Plan Description – The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2008, 2007 and 2006 were \$158,848, \$169,948 and \$168,334 respectively; 100 percent has been contributed for all three fiscal years.

**B. State Teachers Retirement System of Ohio**

Plan Description – The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad Street, Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – For the fiscal year ended June 30, 2008, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2007, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2008, 2007, and 2006 were \$668,466, \$652,627, and \$709,787 respectively; 100 percent has been contributed for all three fiscal years. Contributions to the DC and Combined Plans for fiscal year 2008 were \$16,035 made by the School District and \$20,139 made by the plan members.

**C. Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2008, three members of the Board of Education have elected Social Security. The contribution rate is 6.2 percent of wages.



**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 11 - POSTEMPLOYMENT BENEFITS**

**A. School Employees Retirement System**

Plan Description – The School District participates in two cost-sharing multiple employer defined benefit OPEB plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by SERS based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2008, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The School District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$98,674, \$76,826, and \$76,772, respectively; 100 percent has been contributed for all three fiscal years.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For 2008, this actuarially required allocation was 0.66 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2008, 2007, and 2006 were \$11,445, \$10,821, and \$12,422 respectively; 100 percent has been contributed for all three fiscal years.

**B. State Teachers Retirement System of Ohio**

Plan Description – The School District contributes to the cost-sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 11 - POSTEMPLOYMENT BENEFITS** (continued)

Funding Policy – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to one percent of covered payroll to the Health Care Stabilization Fund. The School District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$51,420, \$50,202, and \$54,599 respectively; 100 percent has been contributed for all three fiscal years.

**NOTE 12 - OTHER EMPLOYEE BENEFITS**

**Life Insurance**

The School District provides life insurance and accidental death and dismemberment insurance to all employees through Guardian Life.

**NOTE 13 - CAPITAL ASSETS**

Capital assets activity for the fiscal year ended June 30, 2008, was as follows:

	Balance 6/30/2007	Additions	Deletions	Balance 6/30/2008
Governmental Activities				
Capital Assets, not Being Depreciated:				
Land	\$247,991	\$0	\$0	\$247,991
Capital Assets, Being Depreciated:				
Land Improvements	406,814	0	0	406,814
Buildings and Improvements	14,799,841	0	0	14,799,841
Furniture, Fixtures, and Equipment	1,285,080	66,824	(178,581)	1,173,323
Vehicles	919,532	79,400	(241,177)	757,755
Total Capital Assets, Being Depreciated	17,411,267	146,224	(419,758)	17,137,733
Less Accumulated Depreciation:				
Land Improvements	(326,409)	(6,476)	0	(332,885)
Buildings and Improvements	(6,768,803)	(317,075)	0	(7,085,878)
Furniture, Fixtures, and Equipment	(999,188)	(48,803)	178,581	(869,410)
Vehicles	(743,826)	(50,350)	241,177	(552,999)
Total Accumulated Depreciation	(8,838,226)	(422,704) *	419,758	(8,841,172)
Capital Assets, Being Depreciated, Net	8,573,041	(276,480)	0	8,296,561
Governmental Activities Capital Assets, Net	\$8,821,032	(\$276,480)	\$0	\$8,544,552

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 13 - CAPITAL ASSETS** (continued)

\* Depreciation disbursement was charged to governmental functions as follows:

Instruction:	
Regular	\$255,205
Special	18,788
Vocational	18,633
Support Services:	
Pupils	763
Instructional Staff	19,746
Administration	3,476
Business	147
Operation and Maintenance of Plant	19,019
Pupil Transportation	49,808
Central	1,033
Operation of Non-Instructional Services	27,377
Extracurricular Activities	8,709
Total Depreciation Disbursement	<u>\$422,704</u>

**NOTE 14 - LONG-TERM OBLIGATIONS**

The changes in the School District's long-term obligations during fiscal year 2008 were as follows:

	<u>Outstanding</u> <u>6/30/2007</u>	<u>Additions</u>	<u>Deductions</u>	<u>Outstanding</u> <u>6/30/2008</u>	<u>Due in</u> <u>One Year</u>
Governmental Activities					
General Obligation Bonds:					
School Improvement					
1999 5.00%	<u>\$2,910,000</u>	<u>\$0</u>	<u>\$120,000</u>	<u>\$2,790,000</u>	<u>\$130,000</u>

*School Improvement General Obligation Bonds*

On March 3, 1999, Preble Shawnee Local School District issued \$3,692,900 in voted general obligation bonds for the purpose of additions and improvements to the school buildings in the School District. The bonds were issued for a twenty-two year period with final maturity at December 1, 2021. The debt will be retired from the Bond Retirement Fund.

The School District's overall legal debt margin was \$11,067,213 with an unvoted debt margin of \$147,984 at June 30, 2008.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 14 - LONG-TERM OBLIGATIONS** (continued)

Principal and interest requirements to retire general obligation debt outstanding at June 30, 2008, are as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2009	\$130,000	\$132,910	\$262,910
2010	135,000	127,145	262,145
2011	145,000	120,731	265,731
2012	155,000	113,606	268,606
2013	165,000	106,006	271,006
2014-2018	1,005,000	394,694	1,399,694
2019-2022	1,055,000	109,625	1,164,625
Total	<u>\$2,790,000</u>	<u>\$1,104,717</u>	<u>\$3,894,717</u>

**NOTE 15 - NOTES PAYABLE**

On October 22, 2007, the School District completely paid off the \$225,000 outstanding Energy Conservation Note.

Types / Issues	Balance 6/30/2007	Additions	Deletions	Balance 6/30/2008
2006 - 3.75% Energy Conservation	<u>\$225,000</u>	<u>\$0</u>	<u>\$225,000</u>	<u>\$0</u>

**NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS**

**A. Southwest Ohio Computer Association**

The School District is a participant in the Southwest Ohio Computer Association (SWOCA) which is a computer consortium. SWOCA is an association of public school districts within the boundaries of Butler, Warren, and Preble Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of SWOCA consists of one representative from each district plus one representative from the fiscal agent. The School District paid SWOCA \$43,619 for services provided during the fiscal year. Financial information can be obtained from K. Michael Crumley, Executive Director of SWOCA at 3607 Hamilton-Middletown Road, Hamilton, Ohio 45011.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS** (continued)

**B. Southwestern Ohio Educational Purchasing Council**

The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of nearly 100 school districts in 12 counties. The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts. Any district withdrawing from the SOEPC forfeits its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations.

Payments to SOEPC are made from the General Fund. During fiscal year 2008, the School District paid \$935 to SOEPC. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive, Suite 208, Vandalia, Ohio 45377.

**C. Southwestern Ohio Instructional Technology Association**

The Southwestern Ohio Instructional Technology Association (SOITA) is a not-for-profit corporation. The purpose of the corporation is to serve the educational needs of the area through television programming for the advancement of educational programs. The Board of Trustees is comprised of twenty-one representatives of SOITA member schools or institutions. Nineteen representatives are elected from within the counties by the qualified members within the counties, i.e., Auglaize, Butler, Champaign, Clark, Clinton, Darke, Fayette, Greene, Hamilton, Logan, Mercer, Miami, Montgomery, Preble, Shelby, and Warren. Montgomery, Greene and Butler Counties elect two representatives per area. All others elect one representative per area. One at-large non-public representative is elected by the non-public school SOITA members in the State-assigned SOITA service area. One at-large higher education representative is elected by higher education SOITA members from within the State-assigned SOITA service area.

All member districts are obligated to pay all fees, charges, or other assessments as established by the SOITA. Upon dissolution, the net assets shall be distributed to the federal government, or to a state or local government, for a public purpose. Payments to SOITA are made from the General Fund. During fiscal year 2008, the School District paid \$3,412 to SOITA. To obtain financial information, write to the Southwestern Ohio Instructional Technology Association, Larry Pogue, who serves as Executive Director, at 150 East Sixth Street, Franklin, Ohio 45005.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 17 - INSURANCE PURCHASING POOLS**

**A. Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan**

The School District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP) was established as an insurance purchasing pool. The GRP's business and affairs are conducted by the Southwestern Ohio Educational Purchasing Cooperative and the participating members of the Plan. The Benefits Administrator of the SOEPC coordinates the management and administration of the GRP. Each year, the participants pay an enrollment fee to the GRP to cover the costs of administering the program.

**B. Ohio School Plan**

The School District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The OSP is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a thirteen member Board of Directors consisting of school district superintendents and treasurers, as well as Dave Harcum, an independent consultant of the Hylant Group, Inc., and a partner of the Hylant Group, Inc. The Hylant Group, Inc. is the Administrator of the OSP and is responsible for processing claims. Harcum-Schuett Insurance Agency, Inc. is the sales and marketing representative, which establishes agreements between OSP and member schools.

**NOTE 18 - SHARED RISK POOL**

**Preble County Schools Regional Council of Governments**

The Preble County Schools Regional Council of Governments (the "Council"), a shared risk pool, was formed by five local school districts and the Preble County Educational Service Center for the purpose of achieving lower rates for medical insurance. The Council is governed by an advisory committee consisting of each member's superintendent or designee from each participating school district. Premiums are paid on a monthly basis to the Council and their designated insurance company. The Council is responsible for the operation and maintenance of the program. If the premiums are insufficient to pay the program costs for the fiscal year, the Council may assess additional charges to all participants. The Preble County Educational Service Center serves as coordinator of the Council. Financial information can be obtained from Teresa Freeman, who serves as Treasurer, at 597 Hillcrest Drive, Eaton, Ohio 45320.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 19 - SET-ASIDE CALCULATIONS**

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the purchase of textbooks and instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by fiscal year-end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end and carried forward to be used for the same purposes in future fiscal years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for budget stabilization, textbooks and instructional materials, and capital improvements. Disclosure of this information is required by State statute.

	Budget Stabilization	Textbooks and Instructional Materials	Capital Improvements
Set-aside Reserve Balance as of			
June 30, 2007	\$64,830	\$92,674	\$0
Current Fiscal Year Set-aside Requirement	0	222,128	222,128
Qualifying Disbursements	0	(241,268)	(252,895)
Current Fiscal Year Offsets	0	0	(58,622)
Totals	<u>\$64,830</u>	<u>\$73,534</u>	<u>(\$89,389)</u>
Set-aside Balance Carried Forward to			
Future Fiscal Years	<u>\$64,830</u>	<u>\$73,534</u>	<u>\$0</u>
Set-aside Reserve Balance as of			
June 30, 2008	<u>\$64,830</u>	<u>\$73,534</u>	<u>\$0</u>

The School District had qualifying disbursements and offsets during the fiscal year that reduced the capital improvements amount below zero. This extra amount of offsets may not be used to reduce the set-aside requirements in future fiscal years. The total reserve balance for the set-asides at the end of the fiscal year was \$138,364.

**Preble Shawnee Local School District**  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2008  
(Continued)

**NOTE 20 - CONTINGENCIES**

**A. Grants**

The School District received financial assistance from federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2008.

**B. Litigation**

The School District is defendant in several lawsuits. Although management cannot presently determine the outcome of these suits, they believe the resolution of these matters will not materially adversely affect the School District's financial condition.

**NOTE 21 - SUBSEQUENT EVENT**

The School District was a party in a lawsuit at June 30, 2008. The former superintendent sued the School District claiming that the School District wrongfully did not renew his contract. There was a ruling on September 14, 2007 in favor of the School District with no monetary damages as a result. The former superintendent appealed the trial court's decision to the Twelfth District Court of Appeals. The Court of Appeals affirmed the decision of the trial court. The former superintendent then asked the Ohio Supreme Court to accept jurisdiction over his appeal. The School District filed a Memorandum with the Supreme Court opposing jurisdiction. The Supreme Court has not yet reached a decision.



**PREBLE SHAWNEE LOCAL SCHOOL DISTRICT  
PREBLE COUNTY  
FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE  
FOR FISCAL YEAR ENDED JUNE 30, 2008**

Federal Grantor/ Pass Through Grantor Program Title	Grant Year	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
<b><u>U.S. DEPARTMENT OF AGRICULTURE</u></b>						
<i>Passed Through Ohio Department of Education:</i>						
Food Distribution Program	2008	10.550		\$ 71,721		\$ 71,721
Nutrition Cluster:						
National School Breakfast Program	2008	10.553	\$ 35,628		\$ 35,628	
National School Lunch Program	2008	10.555	<u>202,522</u>		<u>202,522</u>	
Total Nutrition Cluster			<u>238,150</u>		<u>238,150</u>	
Total U.S. Department of Agriculture			238,150	71,721	238,150	71,721
<b><u>U.S. DEPARTMENT OF EDUCATION</u></b>						
<i>Passed Through Ohio Department of Education:</i>						
Grants to Local Educational Agencies (ESEA Title I)	2008 2007 2006	84.010	163,696		124,239 11,180 <u>163</u>	
Total Grants to Local Educational Agencies (ESEA Title I)			<u>163,696</u>		<u>135,582</u>	
Special Education Cluster:						
Special Education: Grants to States (IDEA Part B)	2008	84.027	329,905		329,905	
Special Education: Preschool Grant	2008	84.173	<u>4,830</u>		<u>4,830</u>	
Total Special Education Cluster			<u>334,735</u>		<u>334,735</u>	
Safe and Drug Free Schools and Communities	2008 2007	84.186	4,769		437 <u>1,720</u>	
Total Safe and Drug Free Schools and Communities			<u>4,769</u>		<u>2,157</u>	
Innovative Education Program Strategy	2008	84.298	3,380		3,380	
Title II-D: Technology Literacy Challenge Grant	2008 2007	84.318	1,529		1,633 <u>212</u>	
Total Title II-D: Technology Literacy Challenge Grant			<u>1,529</u>		<u>1,845</u>	
Title II-A: Improving Teacher Quality	2008 2007	84.367	78,725		68,906 <u>3,741</u>	
Total II-A: Improving Teacher Quality			<u>85,851</u>		<u>72,647</u>	
<i>Total Passed Through Ohio Department of Education</i>			<u>593,960</u>		<u>550,346</u>	
Total U.S. Department of Education			593,960		550,346	
<b>Total</b>			<b><u>\$ 832,110</u></b>	<b><u>\$ 71,721</u></b>	<b><u>\$ 788,496</u></b>	<b><u>\$ 71,721</u></b>

*The accompanying notes to this schedule are an integral part of this schedule.*

**PREBLE SHAWNEE LOCAL SCHOOL DISTRICT  
PREBLE COUNTY**

**NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE  
JUNE 30, 2008**

**NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) summarizes activity of the School District's federal award programs. The schedule has been prepared on the cash basis of accounting.

**NOTE B - CHILD NUTRITION CLUSTER**

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

**NOTE C – FOOD DONATION PROGRAM**

Program regulations do not require the School District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

**NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require that the School District contribute non-Federal funds (matching funds) to support the Federally-funded programs. The School District has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.



# Mary Taylor, CPA

Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Preble Shawnee Local School District  
Preble County  
124 Bloomfield Street  
Camden, Ohio 45311

To the Board of Education:

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Preble Shawnee Local School District, Preble County, Ohio (the School District), as of and for the year ended June 30, 2008, which collectively comprise the School District's basic financial statements and have issued our report thereon dated February 12, 2009, wherein, we noted the School District uses a comprehensive accounting basis other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the School District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the School District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the School District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the School District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the School District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the School District's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted certain internal control matters that we reported to the School District's management in a separate letter dated February 12, 2009.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2008-001 and 2008-002.

We did note certain noncompliance or other matters that we reported to the School District's management in a separate letter dated February 12, 2009.

The School District's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the School District's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of the audit committee, management, Board of Education, and federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.



**Mary Taylor, CPA**  
Auditor of State

February 12, 2009



# Mary Taylor, CPA

## Auditor of State

### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Preble Shawnee Local School District  
Preble County  
124 Bloomfield Street  
Camden, Ohio 45311

To the Board of Education:

#### Compliance

We have audited the compliance of Preble Shawnee Local School District, Preble County, Ohio (the School District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to its major federal program for the year ended June 30, 2008. The summary of auditor's results section of the accompanying schedule of findings identifies the School District's major federal program. The School District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its major federal program. Our responsibility is to express an opinion on the School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the School District's compliance with those requirements.

In our opinion, Preble Shawnee Local School District complied, in all material respects, with the requirements referred to above that apply to its major federal program for the year ended June 30, 2008.

#### Internal Control Over Compliance

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the School District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A *control deficiency* in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the School District's ability to administer a federal program such that there is more than a remote likelihood that the School District's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the School District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

A handwritten signature in black ink that reads "Mary Taylor". The signature is written in a cursive, flowing style.

**Mary Taylor, CPA**  
Auditor of State

February 12, 2009

**PREBLE SHAWNEE LOCAL SCHOOL DISTRICT  
PREBLE COUNTY**

**SCHEDULE OF FINDINGS  
OMB CIRCULAR A -133 § .505  
JUNE 30, 2008**

**1. SUMMARY OF AUDITOR'S RESULTS**

<i>(d)(1)(i)</i>	<b>Type of Financial Statement Opinion</b>	Unqualified
<i>(d)(1)(ii)</i>	<b>Were there any material control weakness conditions reported at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(ii)</i>	<b>Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(iii)</i>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	Yes
<i>(d)(1)(iv)</i>	<b>Were there any material internal control weaknesses reported for major federal programs?</b>	No
<i>(d)(1)(iv)</i>	<b>Were there any other significant deficiencies in internal control reported for major federal programs?</b>	No
<i>(d)(1)(v)</i>	<b>Type of Major Programs' Compliance Opinion</b>	Unqualified
<i>(d)(1)(vi)</i>	<b>Are there any reportable findings under § .510?</b>	No
<i>(d)(1)(vii)</i>	<b>Major Programs (list):</b>	Special Education Cluster: Title VI-B IDEA: CFDA #84.027 Preschool Grants: CFDA #84.173
<i>(d)(1)(viii)</i>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 300,000 Type B: all others
<i>(d)(1)(ix)</i>	<b>Low Risk Auditee?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2008-001**

**Noncompliance**

**Ohio Revised Code, § 117.38**, provides that each public office shall file a financial report for each fiscal year. The auditor of state may prescribe forms by rule or may issue guidelines, or both, for such reports. If the auditor of state has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code 117-2-03 further clarifies the requirements of Ohio Revised Code 117.38

**Ohio Administrative Code, § 117-2-03 (B)**, requires a School District to prepare its annual financial report in accordance with generally accepted accounting principles. The School District prepares its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles accepted in the United States of America. The accompanying financial statements omit certain assets, liabilities, fund equities, and disclosure that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District. We recommend the School District prepare its annual financial report in accordance with generally accepted accounting principles.

**Officials' Response:**

A couple of years ago the district changed to modified cash basis of accounting in order to save money. At this point it would be too expensive to switch back to generally accepted accounting principles.

**FINDING NUMBER 2008-002**

**Noncompliance**

**Ohio Revised Code, § 9.38**, provides, in part, that public money must be deposited with the treasurer of the public office or to a designated depository on the business day following the day of receipt, if the total amount of such monies received exceeds one thousand dollars. If the total amount of public money received does not exceed one thousand dollars, the person shall deposit the monies on the next business day following the day of receipt, unless the public office of which that person is a public official adopts a policy permitting a different time period, not to exceed three business days following the day of receipt, for making such deposits, and the person is able to safeguard the monies until such time as the monies are deposited. The School District Treasurer's Student Activity Fund Accounting Procedures also states "Where it is not practicable to collect the cash in the central office, collections from various classes may be collected by cashiers and turned into the treasurer or properly designated depository within twenty-four hours." Due to failure to follow the aforementioned policy, the Athletic Director did not always timely deposit money received from student activities. The Athletic Director did not deposit within one business day sixty-nine percent of student activities receipts, ranging from 3 days to 25 days. Failure to deposit monies in accordance with the Ohio Revised Code increases the risk that the District will not detect errors, theft, or fraud in a timely manner; it also could result in the loss of interest revenue. We recommend the Athletic Director make timely deposits of all School District monies.

**Officials' Response:**

I will continue to work with student activities to get them to better comply with Board Policy and Ohio Revised Code.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.



**PREBLE SHAWNEE LOCAL SCHOOL DISTRICT  
PREBLE COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS  
OMB CIRCULAR A -133 § .315 (b)  
JUNE 30, 2008**

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b><i>Explain</i></b>
2007-001	Ohio Admin. Code Section 117-2-03(B), failure to report in accordance with generally accepted accounting principles	No	Re-issued as Finding 2008-001
2007-002	Ohio Rev. Code Section 9.38, failure to timely deposit monies	No	Re-issued as Finding 2008-002
2007-003	Ohio Rev. Code Section 149.351(A), failure to maintain proper supporting documentation	No	Partially corrected – Re-issued as management letter citation





**Mary Taylor, CPA**  
Auditor of State

**PREBLE SHAWNEE LOCAL SCHOOL DISTRICT**

**PREBLE COUNTY**

**CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
MARCH 10, 2009**