



Mary Taylor, CPA  
Auditor of State



**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

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# Mary Taylor, CPA

Auditor of State

Liberty Township  
Trumbull County  
1315 Churchill-Hubbard Road  
Youngstown, Ohio 44505

To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

A handwritten signature in cursive script that reads "Mary Taylor".

**Mary Taylor, CPA**  
Auditor of State

March 31, 2009

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503-1293

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# Mary Taylor, CPA

Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT

Liberty Township  
Trumbull County  
1315 Churchill-Hubbard Road  
Youngstown, Ohio 44505

To the Board of Trustees:

We have audited the accompanying financial statements of Liberty Township, Trumbull County, (the Township) as of and for the years ended December 31, 2007 and 2006. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Township's larger (i.e. major) funds separately. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require townships to reformat their statements. The Township has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

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In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2007 and 2006 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2007 and 2006 or its changes in financial position or cash flows, where applicable, for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Liberty Township, Trumbull County, as of December 31, 2007 and 2006, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2009, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.



**Mary Taylor, CPA**  
Auditor of State

March 31, 2009



LIBERTY TOWNSHIP  
TRUMBULL COUNTY

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND  
CHANGES IN FUND CASH BALANCES  
ALL GOVERNMENTAL FUND TYPES  
FOR THE YEAR ENDED DECEMBER 31, 2007**

	<u>Governmental Fund Types</u>			<b>Totals (Memorandum Only)</b>
	<u>General</u>	<u>Special Revenue</u>	<u>Capital Projects</u>	
<b>Cash Receipts:</b>				
Property and Other Local Taxes	\$312,707	\$3,880,102		\$4,192,809
Charges for Services	40,516	197,731		238,247
Licenses, Permits, and Fees	21,526			21,526
Fines and Forfeitures	28,464	6,868		35,332
Intergovernmental	339,457	660,956		1,000,413
Special Assessments		24,798		24,798
Earnings on Investments	39,604	412		40,016
Miscellaneous	134,876	57,447		192,323
	<hr/>	<hr/>	<hr/>	<hr/>
Total Cash Receipts	917,150	4,828,314	0	5,745,464
<b>Cash Disbursements:</b>				
Current:				
General Government	773,276			773,276
Public Safety	252,208	4,039,231		4,291,439
Public Works	229,179	676,312		905,491
Health	3,153	9,786		12,939
Human Services	13,500			13,500
Conservation - Recreation	143,887			143,887
Other				0
Capital Outlay		87,821	\$58,388	146,209
Debt Service:				
Redemption of Principal	550,000			550,000
Interest and Other Fiscal Charges		7,936		7,936
	<hr/>	<hr/>	<hr/>	<hr/>
Total Cash Disbursements	1,965,203	4,821,086	58,388	6,844,677
Total Receipts Over/(Under) Disbursements	<hr/>	<hr/>	<hr/>	<hr/>
	(1,048,053)	7,228	(58,388)	(1,099,213)
<b>Other Financing Receipts / (Disbursements):</b>				
Sale of Notes	950,000			950,000
Transfers-In		25,667	47,853	73,520
Transfers-Out	(62,853)	(13,167)		(76,020)
Advances-In	620,000	720,000		1,340,000
Advances-Out	(720,000)	(620,000)		(1,340,000)
Other Financing Sources	335,705			335,705
Other Financing Uses		(341,819)		(341,819)
	<hr/>	<hr/>	<hr/>	<hr/>
Total Other Financing Receipts / (Disbursements)	1,122,852	(229,319)	47,853	941,386
Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements	74,799	(222,091)	(10,535)	(157,827)
Fund Cash Balances, January 1	109,171	510,941	17,852	637,964
	<hr/>	<hr/>	<hr/>	<hr/>
<b>Fund Cash Balances, December 31</b>	<b>\$183,970</b>	<b>\$288,850</b>	<b>\$7,317</b>	<b>\$480,137</b>
	<hr/>	<hr/>	<hr/>	<hr/>
Reserve for Encumbrances, December 31	\$4,398	\$18,546	\$0	\$22,944

The notes to the financial statements are an integral part of this statement.

**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

**STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND  
CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE  
FOR THE YEAR ENDED DECEMBER 31, 2007**

	<b>Proprietary Fund Type</b>
	<b>Internal Service</b>
<b>Non-Operating Cash Receipts:</b>	
Miscellaneous Receipts	\$38,417
Earnings on Investments	10,821
Total Non-Operating Cash Receipts	49,238
Excess of Receipts Over/(Under) Disbursements Before Interfund Transfers and Advances	49,238
Transfers-In	2,500
Net Receipts Over/(Under) Disbursements	51,738
Fund Cash Balances, January 1	0
<b>Fund Cash Balances, December 31</b>	<b>\$51,738</b>

*The notes to the financial statements are an integral part of this statement.*

**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND  
CHANGES IN FUND CASH BALANCES  
ALL GOVERNMENTAL FUND TYPES  
FOR THE YEAR ENDED DECEMBER 31, 2006**

	<u>Governmental Fund Types</u>			<b>Totals (Memorandum Only)</b>
	<u>General</u>	<u>Special Revenue</u>	<u>Capital Projects</u>	
<b>Cash Receipts:</b>				
Property and Other Local Taxes	\$308,119	\$3,738,462		\$4,046,581
Charges for Services	44,601	185,779		230,380
Licenses, Permits, and Fees	30,762			30,762
Fines and Forfeitures	21,922	4,412		26,334
Intergovernmental	600,599	674,575		1,275,174
Special Assessments		24,664		24,664
Earnings on Investments	56,797	617		57,414
Miscellaneous	156,589	88,516	\$2,828	247,933
Total Cash Receipts	<u>1,219,389</u>	<u>4,717,025</u>	<u>2,828</u>	<u>5,939,242</u>
<b>Cash Disbursements:</b>				
Current:				
General Government	925,796			925,796
Public Safety	276,256	3,823,665		4,099,921
Public Works	411,501	624,501		1,036,002
Health	12,454	1,269		13,723
Conservation - Recreation	151,328			151,328
Capital Outlay		65,241	33,283	98,524
Debt Service:				
Redemption of Principal	250,000			250,000
Interest and Other Fiscal Charges		2,364		2,364
Total Cash Disbursements	<u>2,027,335</u>	<u>4,517,040</u>	<u>33,283</u>	<u>6,577,658</u>
Total Receipts Over/(Under) Disbursements	<u>(807,946)</u>	<u>199,985</u>	<u>(30,455)</u>	<u>(638,416)</u>
<b>Other Financing Receipts / (Disbursements):</b>				
Sale of Notes	250,000			250,000
Transfers-In		26,450		26,450
Transfers-Out	(26,450)			(26,450)
Advances-In	410,000	435,000		845,000
Advances-Out	(435,000)	(410,000)		(845,000)
Other Financing Sources	182,067			182,067
Other Financing Uses		(182,067)		(182,067)
Total Other Financing Receipts / (Disbursements)	<u>380,617</u>	<u>(130,617)</u>	<u>0</u>	<u>250,000</u>
Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements	(427,329)	69,368	(30,455)	(388,416)
Fund Cash Balances, January 1	<u>536,500</u>	<u>441,573</u>	<u>48,307</u>	<u>1,026,380</u>
<b>Fund Cash Balances, December 31</b>	<u><b>\$109,171</b></u>	<u><b>\$510,941</b></u>	<u><b>\$17,852</b></u>	<u><b>\$637,964</b></u>
Reserve for Encumbrances, December 31	<u>\$4,355</u>	<u>\$20,351</u>	<u>\$0</u>	<u>\$24,706</u>

*The notes to the financial statements are an integral part of this statement.*

**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

**STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND  
CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE  
FOR THE YEAR ENDED DECEMBER 31, 2006**

	<b>Proprietary Fund Type</b>
	<b>Internal Service</b>
<b>Operating Cash Disbursements:</b>	
Employee Fringe Benefits	\$21,763
Total Operating Cash Disbursements	21,763
Operating Income/(Loss)	(21,763)
<b>Non-Operating Cash Receipts:</b>	
Earnings on Investments	294
Total Non-Operating Cash Receipts	294
Net Receipts Over/(Under) Disbursements	(21,469)
Fund Cash Balances, January 1	21,469
<b>Fund Cash Balances, December 31</b>	<b>\$0</b>

*The notes to the financial statements are an integral part of this statement.*

**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2007 AND 2006**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Description of the Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Liberty Township, Trumbull County, (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, police protection, fire protection and emergency medical services.

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA), a public entity risk pool. Note 7 to the financial statements provides additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

**B. Accounting Basis**

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

**C. Cash and Investments**

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Township values repurchase agreements at cost. The investments in STAR Ohio are recorded at share values reported by the State Treasurer.

**D. Fund Accounting**

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

**1. General Fund**

The General Fund reports all financial resources except those required to be accounted for in another fund.

**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2007 AND 2006  
(Continued)**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**2. Special Revenue Funds**

These funds account for proceeds from specific sources (other than from trusts or for capital projects that are restricted to expenditure for specific purposes). The Township had the following significant Special Revenue Funds:

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

Police District Fund - This fund receives property tax money to pay for the general operation of the police department.

Fire District Fund - This fund receives property tax money to pay for the general operation of the fire department.

**3. Capital Project Funds**

These funds account for receipts restricted to acquiring or constructing major capital projects (except those financed through enterprise or trust funds). The Township had the following significant Capital Project Fund:

Permanent Improvement Fund - This fund provides for the maintenance of the Township buildings.

**4. Internal Service Fund**

This fund accounts for services provided by one department to other departments of the Township. The Township had the following Internal Service Fund:

Volunteer Employee Benefit Account (VEBA) Fund – This fund receives insurance premium payments from other funds to pay medical claims of employees enrolled in the health insurance plan.

**E. Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

**1. Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2007 AND 2006  
(Continued)**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**2. Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

**3. Encumbrances**

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2007 and 2006 budgetary activity appears in Note 3.

**F. Property, Plant, and Equipment**

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

**G. Accumulated Leave**

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

**2. EQUITY IN POOLED CASH AND INVESTMENTS**

The Township maintains a cash and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2007	2006
Demand deposits	\$36,162	(\$24,959)
Total deposits	36,162	(24,959)
STAR Ohio	345,713	615,923
Repurchase agreement	150,000	47,000
Total investments	495,713	662,923
Total deposits and investments	\$531,875	\$637,964

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation.

**Investments:** The Township's financial institution transfers securities to the Township's agent to collateralize repurchase agreements. The securities are not in the Township's name.

Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2007 AND 2006  
(Continued)**

**3. BUDGETARY ACTIVITY**

Budgetary activity for the years ending 2007 and 2006 follows:

2007 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$1,928,199	\$2,202,855	\$274,656
Special Revenue	4,830,657	4,853,981	23,324
Capital Projects	47,000	47,853	853
Internal Service	0	51,738	51,738
Total	<u>\$6,805,856</u>	<u>\$7,156,427</u>	<u>\$350,571</u>

2007 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$2,037,370	\$2,032,454	\$4,916
Special Revenue	5,337,519	5,194,618	142,901
Capital Projects	64,852	58,388	6,464
Internal Service	0	0	0
Total	<u>\$7,439,741</u>	<u>\$7,285,460</u>	<u>\$154,281</u>

2006 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$1,490,836	\$1,651,456	\$160,620
Special Revenue	4,806,112	4,743,475	(62,637)
Capital Projects	0	2,828	2,828
Internal Service	200,000	294	(199,706)
Total	<u>\$6,496,948</u>	<u>\$6,398,053</u>	<u>(\$98,895)</u>

2006 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$2,027,336	\$2,058,140	(\$30,804)
Special Revenue	5,247,686	4,719,458	528,228
Capital Projects	48,306	33,283	15,023
Internal Service	221,470	21,763	199,707
Total	<u>\$7,544,798</u>	<u>\$6,832,644</u>	<u>\$712,154</u>



**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2007 AND 2006  
(Continued)**

**4. PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

**5. DEBT**

Debt outstanding at December 31, 2007 was as follows:

	Principal	Interest Rate
General Obligation Note	\$400,000	5.75%
Promissory Note	19,791	0%
Total	\$419,791	

The general obligation note was issued for the purpose of meeting cash flow needs due to a lag in property tax receipts from the County. The Township's taxing authority collateralized the note.

The promissory note was issued to repay the Township's bonding company for money paid on their behalf to the United States Postal Service. The Township's taxing authority collateralized the note.

Amortization of the above debt, including interest, is scheduled as follows:

	General Obligation Note	Promissory Note
Year ending December 31:		
2008	\$406,644	\$9,900
2009		9,891
Total	\$406,644	\$19,791

**6. RETIREMENT SYSTEMS**

The Township's certified Fire Fighters belong to the Ohio Police and Fire Pension Fund (OP&F). Other employees belong to the Ohio Public Employees Retirement System (OPERS). OP&F and OPERS are cost-sharing, multiple-employer plans. The Ohio Revised Code prescribes these plans' benefits, which include postretirement healthcare and survivor and disability benefits.

**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2007 AND 2006  
(Continued)**

**6. RETIREMENT SYSTEMS - (Continued)**

The Ohio Revised Code also prescribes contribution rates. For 2007 and 2006, OP&F participants contributed 10% of their wages and the Township contributed to OP&F an amount equal to 24% of participants' wages. For 2007 and 2006, OPERS members contributed 9.5% and 9% of their gross salaries, respectively, except members in law enforcement, who contributed 10.1% of their gross salaries. For 2007, the Township contributed to OPERS an amount equal to 13.85% of participants' wages and 17.17% of law enforcement members' wages. For 2006, the Township contributed 13.7% of participants' wages and 16.93% of law enforcement members' wages. The Township has paid all contributions required through December 31, 2007.

**7. RISK MANAGEMENT**

**Risk Pool Membership**

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

For an occurrence prior to January 1, 2006, OTARMA retains casualty risks up to \$250,000 per occurrence, including claim adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. For an occurrence on or subsequent to January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000 in the aggregate per year. Governments can elect up to \$10,000,000 in additional coverage with the General Reinsurance Corporation, through contracts with OTARMA.

If losses exhaust PEP's retained earnings, APEEP provides *excess of funds available* coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000 (prior to January 1, 2006) or \$3,000,000 (on or subsequent to January 1, 2006).

Property Coverage

Through 2004, OTARMA retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence.

**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2007 AND 2006  
(Continued)**

**7. RISK MANAGEMENT - (Continued)**

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. This amount increased to \$300,000 in 2007. For 2007, APEEP reinsures members for specific losses exceeding \$100,000 up to \$300,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop loss is reached by payment of losses between \$100,000 and \$250,000 in 2006, or \$100,000 and \$300,000 in 2007, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2007 was \$2,014,548.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2007 and 2006.

	<u>2007</u>	<u>2006</u>
Assets	\$43,210,703	\$42,042,275
Liabilities	<u>(13,357,837)</u>	<u>(12,120,661)</u>
Net Assets	<u>\$29,852,866</u>	<u>\$29,921,614</u>

At December 31, 2007 and 2006, respectively, liabilities above include approximately \$12.5 million and \$11.3 million of estimated incurred claims payable. The assets and retained earnings above also include approximately \$11.6 million and \$10.8 million of unpaid claims to be billed to approximately 950 member governments in the future, as of December 31, 2007 and 2006, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The Township's share of these unpaid claims collectible in future years is approximately \$ 77,380. This payable includes the subsequent year's contribution due if the Township terminates participation, as described in the last paragraph below.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

**LIBERTY TOWNSHIP  
TRUMBULL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2007 AND 2006  
(Continued)**

**7. RISK MANAGEMENT - (Continued)**

<b><u>Contributions to OTARMA</u></b>	
2005	\$ 98,518
2006	\$ 98,282
2007	\$ 82,320

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA provided they provide written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

**8. SELF INSURANCE**

The Township is also self insured for employee health and medical insurance. The Self Insurance Fund pays covered claims to service providers, and recovers these costs from charges to other funds based on historical claims data.

**9. CONTINGENCY**

The Township had contracted with the United States Postal Service (USPS) to operate a postal unit at the Township's administration building. On October 1, 2007, an audit was conducted by USPS at the postal unit that resulted in a shortage of funds. A final count out for the postal unit was also conducted on February 22, 2008 resulting in an additional loss of funds. Based upon these findings, the Township's bonding company has paid USPS \$21,522.71, the total amount of shortages detected. The Township has reimbursed the bonding company \$1,731.98 and has issued a promissory note to repay the remaining balance of \$19,790.73.

Further investigation of this matter by the Ohio Attorney General's Office is pending. The Township is hopeful that results of that investigation will allow them to recover the findings paid by the bonding company to USPS on behalf of the Township. On December 10, 2007, the Township Board of Trustees passed Resolution 07-158 to terminate the contract with USPS, thereby closing the postal unit.



# Mary Taylor, CPA

Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Liberty Township  
Trumbull County  
1315 Churchill-Hubbard Road  
Youngstown, Ohio 44505

To the Board of Trustees:

We have audited the financial statements of the Liberty Township, Trumbull County, (the Township) as of and for the years ended December 31, 2007 and 2006, and have issued our report thereon dated March 31, 2009, wherein we noted the Township prepared its financial statements using accounting practices the Auditor of State prescribes or permits rather than accounting principles generally accepted in the United States of America. We also noted the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity because Ohio Revised Code §117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### Internal Control over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Township's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Township's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain noncompliance or other matters that we reported to the Township's management in a separate letter dated March 31, 2009.

We intend this report solely for the information and use of the management and Board of Trustees. We intend it for no one other than these specified parties.



**Mary Taylor, CPA**  
Auditor of State

March 31, 2009



**Mary Taylor, CPA**  
Auditor of State

**LIBERTY TOWNSHIP**

**TRUMBULL COUNTY**

**CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
MAY 7, 2009**