BASIC FINANCIAL STATEMENTS (AUDITED)

FOR THE FISCAL YEAR ENDED JUNE 30, 2008

AARON S. JOHNSON, TREASURER



Mary Taylor, CPA Auditor of State

Board of Education Fairbanks Local School District 11158 State Route 38 Milford Center, Ohio 43045

We have reviewed the *Independent Auditor's Report* of the Fairbanks Local School District, Union County, prepared by Julian & Grube, Inc., for the audit period July 1, 2007 through June 30, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Fairbanks Local School District is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

February 12, 2009

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Julian & Grube, Inc.

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333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Auditor's Report

Board of Education Fairbanks Local School District 11158 State Route 38 Milford Center, OH 43045-9764

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Fairbanks Local School District, Union County, Ohio, as of and for the fiscal year ended June 30, 2008, which collectively comprise Fairbanks Local School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Fairbanks Local School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As disclosed in Note 3A, Fairbanks Local School District has restated its net assets at July 1, 2007 to properly state its capital assets.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Fairbanks Local School District, Union County, Ohio, as of June 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2008, on our consideration of Fairbanks Local School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Independent Auditor's Report Fairbanks Local School District Page 2

The management's discussion and analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Julian & Sube the?

Julian & Grube, Inc. December 12, 2008

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

The management's discussion and analysis of Fairbanks Local School District's (the District) financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

Financial Highlights

Key financial highlights for 2008 are as follows:

- In total, net assets increased \$996,413. Net assets of governmental activities were restated as described in Note 3.A. Net assets of governmental activities increased \$992,248, which represents an 18.45% increase from 2007. Net assets of business-type activities increased \$4,165 from 2007.
- For governmental funds, general revenues accounted for \$10,865,430, or 90%, of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$1,207,275, or10%, of total revenues of \$12,072,705.
- The District had \$11,080,457 in expenses related to governmental activities; only \$1,207,275 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$10,865,430 were adequate to provide for the programs.
- The District's major governmental funds are the general fund, debt service find and the building fund. The general fund had \$9,405,231 in revenues and \$9,516,064 in expenditures and other financing uses. The general fund's fund balance decreased \$110,833 from a balance of \$1,864,117 to \$1,753,284.
- The debt service fund had \$1,222,916 in revenues and other financing sources and \$974,370 in expenditures. The debt service fund's fund balance increased \$248,546 from a balance of \$77,513 to \$326,059.
- The building fund had \$491,181 in revenues and \$7,116,356 in expenditures. The building fund's fund balance decreased \$6,625,175 from a balance of \$11,626,960 to \$5,001,785.
- Net assets for the District's enterprise fund increased \$4,165. The Fairbanks elementary extended day program (F.E.E.D. Program), a nonmajor enterprise fund, had \$46,289 in operating revenues and \$42,124 in operating expenses.

Using the Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

The *statement of net assets* and *statement of activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other non-major funds presented in total in one column. In the case of the District, the general fund, debt service fund and building fund are by far the most significant funds, and the only governmental funds reported as major funds.

Reporting the District as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2008?" The statement of net assets and the statement of activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the District is divided into two distinct kinds of activities:

Governmental Activities - Most of the District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities.

Business-Type Activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The District's F.E.E.D. Program operations are reported as business activities.

The District's statement of net assets and statement of activities can be found on pages 14-16 of this report.

Reporting the District's Most Significant Funds

Fund Financial Statements

The analysis of the District's major governmental funds and the analysis of the District's enterprise fund begin on page 10. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund, debt service fund and the building fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the financial statements. The basic governmental fund financial statements can be found on pages 17-21 of this report.

Proprietary Funds

Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match information provided in the statements for the District as a whole. The basic proprietary fund financial statements can be found on pages 22-24 of this report.

Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals. These activities are reported in an agency fund. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets on pages 25 and 26. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the governmentwide and fund financial statements. These notes to the basic financial statements can be found on pages 27-57 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

The District as a Whole

The statement of net assets provides the perspective of the District as a whole. The District's net assets were restated as described in Note 3.A. The table below shows the net assets for governmental activities and business-type activities fiscal years 2008 and 2007.

Net Assets

	Government	tal Activities	Bus	Business-Type Activities				Total													
		Restated					_		Restated												
	2008	2007	2	2008		2008		2008		2008		2008		2008		2008		2007		2008	2007
Assets																					
Current assets	\$ 14,522,909	\$ 20,360,313	\$	1,173	\$	3,916	\$	14,524,082	\$20,364,229												
Capital assets, net	12,294,727	4,150,050						12,294,727	4,150,050												
Total assets	26,817,636	24,510,363		1,173		3,916		26,818,809	24,514,279												
<u>Liabilities</u>																					
Current liabilities	6,828,201	5,166,835		2,666		9,574		6,830,867	5,176,409												
Long-term liabilities	13,618,072	13,964,413				-		13,618,072	13,964,413												
Total liabilities	20,446,273	19,131,248		2,666		9,574		20,448,939	19,140,822												
<u>Net Assets</u>																					
Invested in capital																					
assets, net of related debt	2,989,372	2,837,199		-		-		2,989,372	2,837,199												
Restricted	1,894,318	1,028,639		-		-		1,894,318	1,028,639												
Unrestricted (deficit)	1,487,673	1,513,277		(1,493)		(5,658)		1,486,180	1,507,619												
Total net assets	\$ 6,371,363	\$ 5,379,115	\$	(1,493)	\$	(5,658)	\$	6,369,870	\$ 5,373,457												

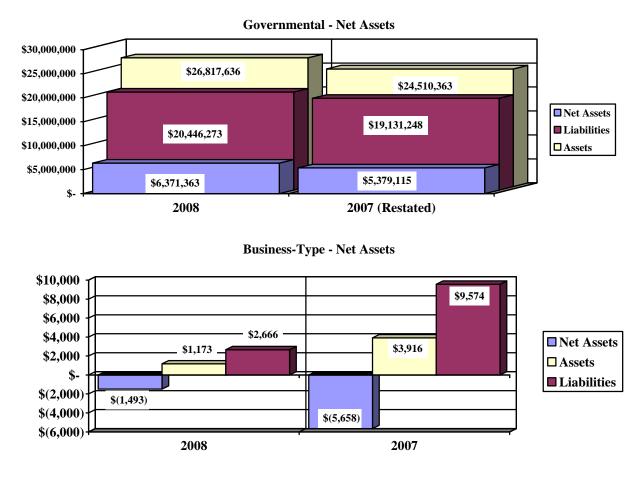
Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2008, the District's assets exceeded liabilities by \$6,369,870. \$6,371,363 of this total is in governmental activities, and a deficit of \$1,493 is in business-type activities.

Capital assets reported on the government-wide statements represented 45.84% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2008, were \$2,989,372 in the governmental activities. These capital assets are used to provide services to students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$1,894,318, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net assets was \$1,487,673.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

The graphs below show the District's governmental activities and business-type activities assets, liabilities and net assets at June 30, 2008 and 2007:



MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

The table below shows the change in net assets for governmental activities and business-type activities fiscal years 2008 and 2007:

Change in Net Assets

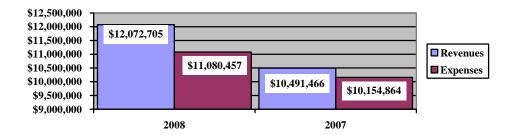
	Governmen	Governmental Activities		pe Activities	Total		
	2008	2007	2008	2008 2007		2007	
Revenues							
Program revenues:							
Charges for services and sales	\$ 426,149	\$ 281,658	\$ 46,289	\$ 42,627	\$ 472,438	\$ 324,285	
Operating grants and contributions	766,440	753,817	-	-	766,440	753,817	
Capital grants and contributions	14,686	8,000	-	-	14,686	8,000	
General revenues:							
Taxes	7,329,508	5,829,048	-	-	7,329,508	5,829,048	
Grants and entitlements	2,858,008	2,676,221	-	-	2,858,008	2,676,221	
Investment earnings	603,597	906,962	-	-	603,597	906,962	
Other	74,317	35,760			74,317	35,760	
Total revenues	12,072,705	10,491,466	46,289	42,627	12,118,994	10,534,093	
Expenses							
Program expenses:							
Instruction:							
Regular	4,540,324	4,231,829	-	-	4,540,324	4,231,829	
Special	786,186	702,829	-	-	786,186	702,829	
Vocational	35,254	38,027	-	-	35,254	38,027	
Other	54,729	41,822	-	-	54,729	41,822	
Support services:							
Pupil	664,310	556,641	-	-	664,310	556,641	
Instructional staff	520,044	463,183	-	-	520,044	463,183	
Board of Education	68,967	36,443	-	-	68,967	36,443	
Administration	891,326	848,147	-	-	891,326	848,147	
Fiscal	360,360	309,120	-	-	360,360	309,120	
Operations and maintenance	1,001,586	844,656	-	-	1,001,586	844,656	
Pupil transportation	886,150	771,714	-	-	886,150	771,714	
Central	9,000	9,000	-	-	9,000	9,000	
Food service	198,066	182,463	-	-	198,066	182,463	
Operation of non-instructional services	154,468	166,805	-	-	154,468	166,805	
Extracurricular activities	299,330	314,072	-	-	299,330	314,072	
Interest and fiscal charges	610,357	638,113	-	-	610,357	638,113	
F.E.E.D. Program			42,124	49,136	42,124	49,136	
Total expenses	11,080,457	10,154,864	42,124	49,136	11,122,581	10,204,000	
Changes in net assets	992,248	336,602	4,165	(6,509)	996,413	330,093	
Net assets at beginning of year (restated)	5,379,115	5,042,513	(5,658)	851	5,373,457	5,043,364	
Net assets at end of year	\$ 6,371,363	\$ 5,379,115	\$ (1,493)	\$ (5,658)	\$ 6,369,870	\$ 5,373,457	

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Governmental Activities

Net assets of the District's governmental activities increased \$992,248. During 2008, total governmental expenses of \$11,080,457 were offset by program revenues of \$1,207,275 and general revenues of \$10,865,430. Program revenues supported 10.90% of the total governmental expenses. The primary sources of revenue for governmental activities are derived from property taxes, income taxes and grants and entitlements. These revenue sources represent 84.38% of total governmental revenue. Real estate property is reappraised every six years. The graph below presents the District's governmental activities revenue and expenses for fiscal years 2008 and 2007.

Governmental Activities - Revenues and Expenses



The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2008 and 2007.

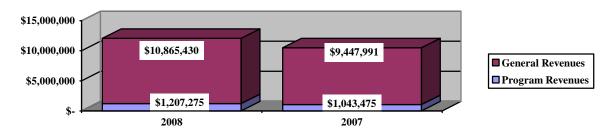
	Total Cost of Services 2008		Services		Services		Services		Services		Services		Services Services Services		Services		Net Cost of Services 2007	
Program expenses:																		
Instruction:																		
Regular	\$	4,540,324	\$	4,320,227	\$	4,231,829	\$	4,103,372										
Special		786,186		585,938		702,829		508,358										
Vocational		35,254		4,734		38,027		6,802										
Other		54,729		54,729		41,822		41,822										
Support services:																		
Pupil		664,310		492,899		556,641		445,834										
Instructional staff		520,044		430,036		463,183		369,915										
Board of Education		68,967		68,967		36,443		36,443										
Administration		891,326		885,206		848,147		838,329										
Fiscal		360,360		360,360		309,120		309,120										
Operations and maintenance		1,001,586		998,849		844,656		844,656										
Pupil transportation		886,150		834,715		771,714		720,020										
Central		9,000		-		9,000		3,000										
Food service		198,066		11,207		182,463		8,017										
Operation of non-instructional services		154,468		3,280		166,805		(6,478)										
Extracurricular activities		299,330		211,678		314,072		244,066										
Interest and fiscal charges		610,357		610,357	_	638,113	_	638,113										
Total expenses	\$	11,080,457	\$	9,873,182	\$	10,154,864	\$	9,111,389										

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

The dependence upon tax revenues during fiscal year 2008 for governmental activities is apparent, as 91.68% of 2008 instruction activities are supported through taxes and other general revenues. General revenue support for all governmental activities was 89.10% in 2008.

The graph below presents the District's governmental activities revenue for fiscal years 2008 and 2007.

Governmental Activities - General and Program Revenues



Business-Type Activities

Business-type activities include the F.E.E.D. Program operation. This program had operating revenues of \$46,289 and operating expenses of \$42,124 for fiscal year 2008. The District's business activities receive no support from tax revenues.

The District's Funds

The District's governmental funds (as presented on the balance sheet on page 17) reported a combined fund balance of \$7,373,086, which is lower than last year's balance of \$14,948,308. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2008 and 2007.

	 nd Balance ne 30, 2008	 nd Balance ne 30, 2007	_	ncrease/ Decrease)
General	\$ 1,753,284	\$ 1,864,117	\$	(110,833)
Debt Service	326,059	77,513		248,546
Building	5,001,785	11,626,960	(6,625,175)
Other Governmental	 291,958	 1,379,718	_(1,087,760)
Total	\$ 7,373,086	\$ 14,948,308	<u>\$ (</u>	7,575,222)

The fund balance of the other governmental funds decreased primarily due to the proceeds of a \$1,395,000 lease purchase agreement entered into by the District in fiscal year 2007 being spent during fiscal 2008.

Fund balance in the Building fund decreased as building expenditures increased due to an ongoing construction project in the fiscal year.

Fund balance of the debt service fund increased as tax revenues were able to support required debt payments and due to a transfer in of \$392,880 received from the general fund and other governmental funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

General Fund

The District's general fund balance decreased \$110,833 during fiscal year 2008. The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	20082007AmountAmount		Increase (Decrease)	Percentage Change
Revenues				
Taxes	\$ 6,135,316	\$ 5,717,562	\$ 417,754	7.31 %
Tuition	158,688	72,089	86,599	120.13 %
Interest earnings	102,791	151,697	(48,906)	(32.24) %
Intergovernmental	2,952,828	2,830,026	122,802	4.34 %
Other revenues	55,608	46,091	9,517	20.65 %
Total	\$ 9,405,231	\$ 8,817,465	<u>\$ 587,766</u>	6.67 %
<u>Expenditures</u>				
Instruction	\$ 5,135,887	\$ 4,892,316	\$ 243,571	4.98 %
Support services	4,092,862	3,722,605	370,257	9.95 %
Extracurricular activities	208,325	212,131	(3,806)	(1.79) %
Capital outlay	-	113,111	(113,111)	(100.00) %
Debt service	27,760	20,821	6,939	33.33 %
Total	<u>\$ 9,464,834</u>	\$ 8,960,984	\$ 503,850	5.62 %

The property tax revenue increased due to revaluation. The tuition revenues increased as a result of the District's continued participation in the open enrollment program. Interest earnings decreased due to decreasing interest rates during the year. Instruction and support services increased due to normal and customary wage and benefit increases coupled with a slight increase in staff. Capital outlay decreased due to a capital lease entered into in fiscal year 2007.

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2008, the District amended its general fund budget numerous times, none significant. The District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, final budgeted revenues and other financing sources were \$8,330,366. This was \$193,854 higher than the original budgeted revenues of \$8,136,512. Actual revenues and other financing sources for fiscal year 2008 was \$9,342,921, which is \$1,012,555 higher than final budgeted revenues.

General fund original appropriations (appropriated expenditures including other financing uses) of \$9,464,035 were increased to \$9,807,146 in the final budget. The actual budget basis expenditures and other financing uses for fiscal year 2008 totaled \$9,572,248, which is \$234,898 lower than the final appropriations.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Capital Assets and Debt Administration

Capital Assets

The District restated capital assets as described in Note 3.A. At the end of fiscal year 2008, the District had \$12,294,727 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment and vehicles. This total amount was reported in governmental activities. The following table shows fiscal year 2008 balances compared to 2007:

Capital Assets at June 30 (Net of Depreciation)

(1,00,01 2	epi eeneron)	
	Government	al Activities
		Restated
	2008	2007
Land	\$ 80,849	\$ 80,849
Construction in progress	7,848,125	775,557
Land improvements	39,521	47,314
Building and improvements	3,059,545	1,997,956
Furniture and equipment	859,747	841,702
Vehicles	406,940	406,672
Total	\$12,294,727	\$ 4,150,050

The overall increase in capital assets of \$8,144,677 is due to capital outlays of \$8,507,341 exceeding depreciation expense of \$361,316 and disposals of \$1,348 (net of accumulated depreciation).

See Note 9 to the basic financial statements for additional information on the District's capital assets.

Debt Administration

At June 30, 2008 the District had \$203,000 in energy conservation notes, \$11,455,424 in general obligation bonds, \$79,213 in capital lease and \$1,095,000 in lease purchase payable outstanding. Of this total, \$576,225 is due within one year and \$12,256,412 is due within greater than one year. The following table summarizes the District's debt obligations outstanding at June 30, 2008 and 2007.

Outstanding Debt, at Year End								
	Governmental Activities 2008	Governmental Activities 2007						
General obligation bonds	\$ 11,455,424	\$ 11,490,589						
Energy conservation notes	203,000	231,000						
Capital lease payable	79,213	99,736						
Lease purchase payable	1,095,000	1,395,000						
Total	<u>\$ 12,832,637</u>	\$ 13,216,325						

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

At June 30, 2007 the District's overall legal debt margin was \$4,967,815 with an unvoted debt margin of \$178,020.

See Note 11 to the basic financial statements for additional information on the District's debt administration.

Current Financial Related Activities

The Fairbanks Local School District benefited this past year from a six-year revaluation of property values in Union County. The District's tax valuation increased from approximately \$168,696,967 to \$193,468,787. This provided additional tax revenue from the District being at the "20 mil" floor, but current market conditions are "soft" and should hold future values relatively flat. There is also the continuing phase out of the tangible personal property valuation through 2011. Income tax revenues continued to increase at a higher than expected rate for the year. However, the Ohio Department of Taxation continues to warn of an expected downturn in future income tax receipts.

The District will plan on renewing a 5-year emergency levy in November 2008. The levy currently generates \$1,339,000 in the General Fund tax revenues and is crucial to maintaining current programs. The levy is set to expire January 1, 2010.

The District will continue a deficit spending pattern due to a lack of growth in State aid. The State eliminated the "costof-doing-business" factor in the State Foundation formula, causing a reduction in potential future growth. On the expenditure side, higher energy and fuel prices further contributed to the negative trend.

Although not currently dire, the overall financial outlook of the Fairbanks Local School District is not strong as the State continues to struggle with providing adequate financial aid to schools. The District will have to offset this lack of aid with budget restrictions and possible staff changes in the future.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Aaron S. Johnson, Treasurer, Fairbanks Local School District, 1158 State Route 38, Milford Center, Ohio 43045.

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BASIC FINANCIAL STATEMENTS

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STATEMENT OF NET ASSETS JUNE 30, 2008

	G	overnmental Activities		iness-Type ctivities	Total		
Assets:							
Equity in pooled cash and cash equivalents	\$	8,607,850	\$	1,173	\$	8,609,023	
Cash with fiscal agent.		151,593		-		151,593	
Receivables:							
Taxes		5,570,047		-		5,570,047	
Intergovernmental		28,408		-		28,408	
Accrued interest.		7,927		-		7,927	
Unamortized bond issuance cost		154,638		-		154,638	
Materials and supplies inventory		2,446		-		2,446	
Capital assets:							
Land		80,849		-		80,849	
Construction in progress		7,848,125		-		7,848,125	
Depreciable capital assets, net		4,365,753		-		4,365,753	
Capital assets, net		12,294,727		-		12,294,727	
Total assets.		26,817,636		1,173		26,818,809	
Liabilities:							
Accounts payable		48,667		-		48,667	
Contracts payable		1,512,614		-		1,512,614	
Accrued wages and benefits		739,691		-		739,691	
Pension obligation payable.		231,912		2,436		234,348	
Intergovernmental payable		69,823		230		70,053	
Accrued interest payable		40,470		-		40,470	
Unearned revenue		4,185,024		-		4,185,024	
Long-term liabilities:							
Due within one year		707,215		-		707,215	
Due in more than one year		12,910,857	. <u> </u>	-		12,910,857	
Total liabilities		20,446,273		2,666		20,448,939	
Net Assets:							
Invested in capital assets, net							
of related debt		2,989,372		-		2,989,372	
Restricted for:							
Capital projects		1,493,786		-		1,493,786	
Debt service.		295,136		-		295,136	
State funded programs		2,825		-		2,825	
Federally funded programs		2,030		-		2,030	
Student activities		13,439		-		13,439	
Other		87,102		-		87,102	
Unrestricted (deficit)		1,487,673		(1,493)	. <u> </u>	1,486,180	
Total net assets	\$	6,371,363	\$	(1,493)	\$	6,369,870	

STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

				Pı	ogram Revenues			
			 Charges for Services and Sales	Operating Grants and Contributions			Capital Grants and Contributions	
Governmental activities:		•						
Instruction:								
Regular	\$	4,540,324	\$ 194,187	\$	19,268	\$	6,642	
Special		786,186	8,317		191,931		-	
Vocational		35,254	-		30,520		-	
Other		54,729	-		-		-	
Support services:								
Pupil		664,310	-		171,411		-	
Instructional staff		520,044	-		90,008		-	
Board of education		68,967	-		-		-	
Administration		891,326	-		6,120		-	
Fiscal		360,360	-		-		-	
Operations and maintenance		1,001,586	-		2,737		-	
Pupil transportation.		886,150	20,980		22,411		8,044	
Central		9,000	-		9,000		-	
Operation of non-instructional:								
Food service operations		198,066	127,076		59,783		-	
Other non-instructional services		154,468	-		151,188		-	
Extracurricular activities		299,330	75,589		12,063		-	
Interest and fiscal charges		610,357	 -		-		-	
Total governmental activities		11,080,457	 426,149		766,440		14,686	
Business-type activities:								
F.E.E.D. Program		42,124	 46,289		-		-	
Total business-type activities		42,124	 46,289		-		-	
Totals	\$	11,122,581	\$ 472,438	\$	766,440	\$	14,686	

General Revenues:

Property taxes levied for:
General purposes
Debt service
School district income tax
Grants and entitlements not restricted
to specific programs
Investment earnings
Miscellaneous
Total general revenues.
Change in net assets
Net assets (deficit) at beginning of year (restated) .

Net assets (deficit) at end of year

overnmental			
Activities	Act	ivities	 Total
\$ (4,320,227)	\$	-	\$ (4,320,227)
(585,938)		-	(585,938)
(4,734)		-	(4,734)
(54,729)		-	(54,729)
(492,899)		-	(492,899)
(430,036)		-	(430,036)
(68,967)		-	(68,967)
(885,206)		-	(885,206)
(360,360)		-	(360,360)
(998,849)		-	(998,849)
(834,715)		-	(834,715)
-		-	-
(11,207)		-	(11,207)
(3,280)		-	(3,280)
(211,678)		-	(211,678)
(610,357)		-	 (610,357)
(9,873,182)		-	 (9,873,182)
-		4,165	 4,165
-		4,165	 4,165
(9,873,182)		4,165	(9,869,017)
4,878,562		-	4,878,562
746,404		-	746,404
1,704,542		-	1,704,542
2,858,008		-	2,858,008
603,597		-	603,597
 74,317		-	 74,317
 10,865,430		-	 10,865,430
992,248		4,165	996,413
5,379,115		(5,658)	 5,373,457
\$ 6,371,363	\$	(1,493)	\$ 6,369,870

Net (Expense) Revenue and Changes in Net Assets

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2008

	Debt General Service			Other Governmental Building Funds		G	Total Governmental Funds		
Assets:					8				
Equity in pooled cash									
and cash equivalents.	\$ 1,728,050	\$	241,121	\$	6,345,257	\$	206,320	\$	8,520,748
Cash with fiscal agent	-		-		151,593		-		151,593
Receivables:					,				,
Taxes	4,743,070		656,838		-		170,139		5,570,047
Intergovernmental	179		-		-		28,229		28,408
Accrued interest	7,927				-		-		7,927
Interfund loan	13,285		-		-		-		13,285
Materials and supplies inventory			-		-		2,446		2,446
Restricted assets:							2,		2,110
Equity in pooled cash									
and cash equivalents	87,102		-		-		-		87,102
Total assets	\$ 6,579,613	\$	897,959	\$	6,496,850	\$	407,134	\$	14,381,556
	φ 0,577,015	Ψ	077,757	Ψ	0,470,050	Ψ	407,134	Ψ	14,501,550
Liabilities:									
Accounts payable	\$ 37,201	\$	-	\$	751	\$	10,715	\$	48,667
Contracts payable	-		-		1,494,314		18,300	·	1,512,614
Accrued wages and benefits	711,373		-		-,.,.,		28,318		739,691
Compensated absences payable	102,780		-		-				102,780
Pension obligation payable.	215,635		-		-		16,277		231,912
Intergovernmental payable.	66,366		_		-		3,457		69,823
Interfund loan payable			_		-		13,285		13,285
Deferred revenue.	70,303		9,547		_		24,824		104,674
Unearned revenue	3,622,671		562,353		_		- 24,024		4,185,024
Total liabilities	4,826,329		571,900		1,495,065		115,176		7,008,470
	4,820,329		371,900		1,495,005		113,170		7,008,470
Fund Balances:							_		
Reserved for encumbrances	35,394		-		3,784,888		27,399		3,847,681
Reserved for materials and					2,701,000		_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		2,017,001
supplies inventory.	-		_		-		2,446		2,446
Reserved for debt service.	-		241,121		-		2,110		241,121
Reserved for property tax unavailable			211,121						211,121
for appropriation	539,904		84,938		_		_		624,842
Reserved for BWC refunds	87,102				_		_		87,102
Unreserved, undesignated, reported in:	07,102								07,102
General fund	1,090,884		_		_		_		1,090,884
Special revenue funds.	1,070,004		_				53,130		53,130
Capital projects funds.	_		_		1,216,897		208,983		1,425,880
					1,210,077		200,705		1,723,000
Total fund balances	1,753,284		326,059		5,001,785		291,958		7,373,086
Total liabilities and fund balances	\$ 6,579,613	\$	897,959	\$	6,496,850	\$	407,134	\$	14,381,556

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2008

Total governmental fund balances			\$ 7,373,086
Amounts reported for governmental activities on the statement of net assets are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			12,294,727
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes	\$	79.624	
Intergovernmental revenue Accrued interest Total	Ψ 	24,926 124	104.674
In the statement of activities interest is accrued on outstanding notes, whereas in governmental funds, interest expenditures are reported when due.			(40,470)
Unamortized premiums on bond issuance are not recognized in the funds.			(353,377)
Unamortized bond issuance costs are not recognized in the funds.			154,638
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.			
Compensated absences General obligation bonds payable Capital lease obligations Lease purchase payable Energy conservation note		329,278 11,455,424 79,213 1,095,000 203,000	
Total			 (13,161,915)
Net assets of governmental activities			\$ 6,371,363

FAIRBANKS LOCAL SCHOOL DISTRICT UNION COUNTY, OHIO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	General	Debt Service	Building	Other Governmental Funds	Total Governmental Funds
Revenues:			0		
From local sources:					
Taxes	\$ 6,135,316	\$ 743,039	\$ -	\$ 425,062	\$ 7,303,417
Tuition	158,688	-	-	-	158,688
Transportation fees.	20,980	-	-	-	20,980
Charges for services	-	-	-	127,076	127,076
Earnings on investments	102,791	-	491,181	12,768	606,740
Extracurricular	-	-	-	75,589	75,589
Classroom materials and fees.	-	-	-	43,816	43,816
Other local revenues	34,628	-	-	98,875	133,503
Intergovernmental - State	2,952,828	86,997	-	173,642	3,213,467
Intergovernmental - Federal	_,,	-	_	353,243	353,243
Total revenues	9,405,231	830,036	491,181	1,310,071	12,036,519
),405,251	050,050	491,101	1,510,071	12,030,517
Expenditures: Current:					
Instruction:					
	4 222 500			70.960	4 412 260
Regular	4,332,500	-	-	79,869	4,412,369
Special.	713,938	-	-	70,195	784,133
Vocational	34,720	-	-	-	34,720
Other	54,729	-	-	-	54,729
Pupil	498,130	-	-	153,482	651,612
Instructional staff	420,992	-	-	88,969	509,961
Board of education	66,950	-	-	-	66,950
Administration.	891,670	-	-	10,652	902,322
Fiscal.	354,526	-	-		354,526
Operations and maintenance	957,273	-	_	2,931	960,204
Pupil transportation.	903,321	-	_	2,751	903,321
Central	-	-	_	9,000	9,000
Operation of non-instructional services :				2,000	2,000
Food service operations.	-	-	_	194,421	194,421
Other non-instructional services	-	-	_	155,432	155,432
Extracurricular activities	208,325		_	84,954	293,279
Facilities acquisition and construction	200,525		7,116,356	1,206,276	8,322,632
Debt service:			7,110,550	1,200,270	0,522,052
Principal retirement	20,523	408,000	_	_	428,523
Interest and fiscal charges	7,237	566,370	_	_	573,607
Total expenditures	9,464,834	974,370	7,116,356	2,056,181	19,611,741
	2,404,034	774,570	7,110,550	2,050,101	17,011,741
Excess of expenditures	(50, (02)	(144.224)	(((25, 175)))	(746.110)	(7, 575, 222)
over revenues	(59,603)	(144,334)	(6,625,175)	(746,110)	(7,575,222)
Other financing sources (uses):					
Transfers in	-	392,880	-	12,705	405,585
Transfers (out).	(51,230)			(354,355)	(405,585)
Total other financing sources (uses)	(51,230)	392,880		(341,650)	
Net change in fund balances	(110,833)	248,546	(6,625,175)	(1,087,760)	(7,575,222)
Fund balances at beginning of year	1,864,117	77,513	11,626,960	1,379,718	14,948,308
Fund balances at end of year	\$ 1,753,284	\$ 326,059	\$ 5,001,785	\$ 291,958	\$ 7,373,086

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Net change in fund balances - total governmental funds		\$ (7,575,222)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. Capital outlays expense exceeds depreciation in the current period accordingly.		
	7,341 1,316)	
		8,146,025
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to		
decrease net assets.		(1,348)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
1 5	6,091	
	3,238 3,143)	
		36,186
Repayment of notes and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement if net assets.		428,523
In the statement of activities, interest expense is recognized as the interest accrues, regardless of when it is due. The additional interest reported in the statement of activities is due to the accrued interest on bonds and additional accumulated accreted interest on the capital appreciation bonds.		
Decrease in accrued interest payable	266	
	4,835) 6,084)	
	3,903	
Total		(36,750)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in		
governmental funds.		 (5,166)
Change in net assets of governmental activities		\$ 992,248

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

		Budgeted	l Amo	unts		Fi	riance with nal Budget Positive
		Original		Final	Actual		Negative)
Revenues:		8					8 /
From local sources:							
Taxes	\$	5,251,412	\$	5,376,528	\$ 6,030,044	\$	653,516
Tuition		138,197		141,490	158,688		17,198
Earnings on investments		101,882		104,309	116,988		12,679
Transportation fees		18,270		18,705	20,979		2,274
Other local revenues		30,157		30,875	34,628		3,753
Intergovernmental - State		2,571,476		2,632,742	 2,952,751		320,009
Total revenues		8,111,394		8,304,649	 9,314,078		1,009,429
Expenditures: Current:							
Instruction:							
Regular		4,357,240		4,514,809	4,411,452		103,357
Special		4,337,240		737,603	720,717		16,886
Vocational.		34,417		35,661	34,845		816
Other		53,570		55,508	54,237		1,271
Support services:		55,570		55,500	54,257		1,271
Pupil		491,426		509,197	497,540		11,657
Instructional staff		428,771		444,277	434,106		10,171
Board of education		64,450		66,781	65,252		1,529
Administration		836,906		867,171	847,319		19,852
Fiscal		352,038		364,769	356,418		8,351
Operations and maintenance		976,605		1,011,922	988,756		23,166
Pupil transportation		876,913		908,624	887,823		20,801
Extracurricular activities		206,696		214,171	 209,268		4,903
Total expenditures		9,390,892		9,730,493	 9,507,733		222,760
Defiency of revenues (under) expenditures	<u> </u>	(1,279,498)		(1,425,844)	 (193,655)		1,232,189
Other financing sources (uses):							
Refund of prior year expenditure		11,583		11,859	13,300		1,441
Transfers (out)		(60,021)		(63,057)	(51,230)		11,827
Advances in		6,830		6,993	7,843		850
Advances (out)		(13,121)		(13,597)	(13,285)		312
Sale of capital assets.		6,706		6,865	 7,700		835
Total other financing sources (uses)		(48,023)		(50,937)	 (35,672)		15,265
Net change in fund balance		(1,327,521)		(1,476,781)	(229,327)		1,247,454
Fund balance at beginning of year		1,867,004		1,867,004	1,867,004		-
Prior year encumbrances appropriated		124,631		124,631	 124,631		
Fund balance at end of year	\$	664,114	\$	514,854	\$ 1,762,308	\$	1,247,454

STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2008

	Non-Major Enterprise Fund			
Assets:				
Current assets:				
Equity in pooled cash				
and cash equivalents	\$	1,173		
Total assets		1,173		
Liabilities:				
Pension obligation payable.		2,436		
Intergovernmental payable		230		
Total liabilities		2,666		
Net assets:				
Unrestricted (deficit)		(1,493)		
Total net assets.	\$	(1,493)		

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Non-Major Enterprise Fund			
Operating revenues:				
Tuition and fees	\$	46,289		
Total operating revenues		46,289		
Operating expenses:				
Personal services.		38,595		
Purchased services.		966		
Materials and supplies.		2,563		
Total operating expenses		42,124		
Operating income/change in net assets		4,165		
Net assets (deficit) at beginning of year		(5,658)		
Net assets (deficit) at end of year	\$	(1,493)		

STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Non-Major Enterprise Fund			
Cash flows from operating activities:				
Cash received from tuition and fees	\$	46,289		
Cash payments for personal services		(44,840)		
Cash payments for purchased services		(966)		
Cash payments for materials and supplies		(2,563)		
Cash payments for other expenses		(663)		
Net cash used in				
operating activities		(2,743)		
Cash and cash equivalents at beginning of year		3,916		
Cash and cash equivalents at end of year	\$	1,173		
Reconciliation of operating income to net cash used in operating activities:				
Operating income	\$	4,165		
Changes in liabilities:				
Decrease in accounts payable		(672)		
Decrease in intergovernmental payable		(865)		
Decrease in accrued wages and benefits		(2,421)		
Decrease in pension obligation payable		(2,950)		
Net cash used in				
operating activities	\$	(2,743)		

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2008

	Private-Purpose Trust		 Agency
Assets: Equity in pooled cash and cash equivalents	\$	69,781	\$ 43,933
Total assets		69,781	\$ 43,933
Liabilities: Accounts payable		-	\$ 71 43,862
Total liabilities		-	\$ 43,933
Net Assets: Held in trust for scholarships		69,781	
Total net assets	\$	69,781	

STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	te-Purpose Frust
Additions: Interest	\$ 3,022
Total additions.	 3,022
Deductions: Scholarships awarded	 682
Change in net assets	2,340
Net assets at beginning of year	 67,441
Net assets at end of year	\$ 69,781

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Fairbanks Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a local district as defined by Section 3311.02 of the Ohio Revised Code. The District operates under an elected Board of Education (5 members) and is responsible for the provision of public education to residents of the District.

The District ranks as the 484th largest by enrollment among the 896 public and community schools in the State of Ohio. The District employs 74 certified employees and 49 non-certified employees to provide services to approximately 989 students. The District cooperates with the Delaware-Union County Educational Service Center, a separate entity, for curricular services.

The District provides regular and special instruction. The District also provides support services for pupils, instructional staff, general and school administration, business and fiscal services, facilities acquisition and construction services, operation and maintenance of plant, student transportation, food services, extracurricular activities and non-programmed services.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activity and to its enterprise fund provided they do not conflict with or contradict GASB pronouncements. The District has the option to also apply FASB Statements and Interpretations issued after November 30, 1989 to its business-type activities and enterprise fund, subject to this same limitation. The District has elected not to apply these FASB Statements and Interpretations. The District's significant accounting policies are described below.

A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food services and student related activities of the District.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the debt, the issuance of debt, or the levying of taxes. Based upon the application of these criteria, the District has no component units. The financial statements of the reporting entity include only those of the District (the primary government). The following organizations are described due to their relationship to the District.

JOINTLY GOVERNED ORGANIZATIONS

Metropolitan Educational Council (MEC)

The MEC is a not for profit educational council whose primary purpose and objective is to contribute to the educational services available to school districts in Franklin County and surrounding areas by cooperative action membership. The governing board consists of a representative from each of the Franklin County districts. Districts outside of Franklin County are associate members and each county selects a single district to represent them on the governing board. MEC is its own fiscal agent. The District does not have an ongoing financial interest in or ongoing financial responsibility for MEC. MEC provides computers services to the District.

Tolles Career & Technical Center (TCTC)

The TCTC is a jointly governed organization of the District. The District's Board of Education appoints one member to the seven member Board of Education of TCTC. However, the financial statements of the TCTC are not included within the District's reporting entity as the District can not impose its will and there is no financial benefit or financial burden relationship or related party transactions between the District and TCTC.

INSURANCE PURCHASING POOLS

Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP) was established as an insurance purchasing pool. The GRP is governed by a three-member Board of Directors. The Executive Director of the OSBA, or its designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program. Refer to Note 12.B. for further information on this group rating plan.

B. Fund Accounting

The District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

GOVERNMENTAL FUNDS

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Debt Service Fund</u> - The debt service fund is used to account for the accumulation of resources and payment of general obligation bond and principal and interest from governmental resources when the government is obligated in some manner for payment.

<u>Building Fund</u> - This fund is used to account for transactions associated with building construction and improvements.

Other governmental funds of the District are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by the building fund and trust funds; (b) for grants and other resources whose use is restricted to a particular purpose; and (c) for food service and uniform school supplies operations.

PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. The following is the District's only proprietary fund:

<u>Nonmajor Enterprise Fund</u> - The enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The District has one nonmajor enterprise fund to account for the Fairbanks Elementary Extended Day Program (F.E.E.D. Program). This enterprise fund is considered a nonmajor enterprise fund.

FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into three classifications: investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The private-purpose trust fund accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The agency fund accounts for student activities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements, but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. For the District, these revenues are sales for the F.E.E.D Program and expenses incurred in operating the F.E.E.D Program. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The private-purpose trust fund is reported using the economic resources measurement focus. The agency fund does not report a measurement focus as it does not report operations.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting on the fund financial statements. Proprietary and fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Non-exchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6) and revenue from income taxes is recognized in the year in which the income is earned (see Note 8). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, income taxes, interest, tuition and grants.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2008, but which were levied to finance fiscal year 2009 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and (delinquent property taxes due at June 30, 2008 are recorded as deferred revenue).

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the operating statement as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as donated commodities revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds. The specific timetable for fiscal year 2008 is as follows:

- 1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The expressed purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the board-adopted budget is filed with the County Budget Commission for tax rate determination. The Union County Auditors office waived this requirement for fiscal year 2008.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original and final budgeted revenue amount in the budgetary statement reflect the amounts set forth in the original and final certificates of estimated resources issued for fiscal year 2008.
- 4. By July 1, the Annual Appropriation Resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. (State statute permits a temporary appropriation to be effective until no later than October 1 of each year). Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education. Although the legal level of control has been established at the fund level of expenditures, the District has elected to present the budgetary statement for the general fund at the fund and function level of expenditures in the basic financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions.
- 7. Appropriations amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations which either reallocated, increased or decreased the original appropriated amounts. All supplemental appropriations included were legally enacted by the Board during fiscal year 2008.
- 8. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Cash disbursements may not legally exceed budgeted appropriations at the fund level.

As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the governmental fund financial statements, encumbrances outstanding at year-end (not already recorded in accounts payable) are reported as a reservation of fund balance. A reserve for encumbrances is not reported on government-wide financial statements.

F. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During fiscal year 2008, investments were limited to repurchase agreements, U.S. Government money market mutual funds, negotiable certificates of deposit, and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio).

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as negotiable certificates of deposit and repurchase agreements, are reported at cost.

The District has invested funds in STAR Ohio during fiscal year 2008. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2008.

Under existing Ohio statute, interest earnings are allotted to the general fund unless the Board of Education has, by resolution, specified funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2008 amounted to \$102,791 which includes \$8,603 assigned from other District funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For purposes of the statement of cash flows and for presentation on the financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year-end is provided in Note 4.

G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On fund financial statements, inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory consists of donated food and purchased food.

H. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The District maintains a capitalization threshold of \$500. Donated capital assets are recorded at their fair market values as of the date received. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is not capitalized.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description

Land improvements Buildings and improvements Furniture/equipment Vehicles Governmental Activities Estimated Lives 5 - 50 years 20 - 50 years 5 - 20 years 8 years

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable/payable." These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "<u>Accounting for Compensated Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for severance is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees with at least 10 years of service at any age were considered expected to become eligible to retire in accordance with GASB Statement No. 16. The District has also recorded a liability for all employees with at least 20 years of service.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2008, and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

In the governmental fund financial statements, compensated absences are reported to the extent that a known liability for an employee's retirement/resignation has been incurred by fiscal year-end. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees are paid. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and lease-purchase agreements are recognized as a liability on the fund financial statements when due.

L. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, materials and supplies inventory, debt service, property taxes unavailable for appropriation represents taxes recognized as revenue under GAAP, but not available for appropriation under State statute.

M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes include monies restricted by State statute for budget stabilization.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

N. Parochial Schools

Within the District boundaries, St. John Lutheran School and St. Paul Lutheran School operate as private schools. Current State legislation provides funding to the parochial schools. The monies are received and disbursed on behalf of the parochial schools by the Treasurer of the District, as directed by the parochial schools. The activity is reflected in a nonmajor governmental fund of the District.

O. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

P. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets include certain BWC refunds restricted in use by State statute. See Note 17 for details.

Q. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2008.

S. Bond Issuance Costs/Premiums

On government-wide financial statements, issuance costs are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Unamortized issuance costs are recorded as a separate line item on the statement of net assets.

Bond premiums are deferred and amortized over the term of the bonds. Bond premiums are presented as an addition to the face amount of the bonds.

On the governmental fund financial statements, issuance costs and bond premiums are recognized in the current period. A reconciliation between the bonds face value and the amount reported on the statement of net assets is presented in Note 11.A.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Prior Period Adjustment

A restatement of capital assets and net assets of the governmental activities was required to properly state capital assets at June 30, 2007 (see Note 9 for detail). Governmental activities net assets as previously reported at June 30, 2007, decreased \$1,360,125 from \$6,739,240 to \$5,379,115.

B. Change in Accounting Principles

For fiscal year 2008, the District has implemented GASB Statement No. 45, "<u>Accounting and Financial Reporting for Postemployment Benefits Other than Pensions</u>", GASB Statement No. 48, "<u>Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues</u>" and GASB Statement No. 50, "<u>Pension Disclosures</u>".

GASB Statement No. 45 establishes uniform standards of financial reporting for other postemployment benefits and increases the usefulness and improves the faithfulness of representations in the financial reports. The implementation of GASB Statement No. 45 did not have an effect on the financial statements of the District; however, certain disclosures related to postemployment benefits (see Note 14) have been modified to conform to the new reporting requirements.

GASB Statement No. 48 establishes criteria to ascertain whether certain transactions should be regarded as sales or as collateralized borrowings, as well as disclosure requirements for future revenues that are pledged and sold. The implementation of GASB Statement No. 48 did not have an effect on the financial statements of the District.

GASB Statement No. 50 establishes standards that more closely align the financial reporting requirements for pensions with those of other postemployment benefits. The implementation of GASB Statement No. 50 did not have an effect on the financial statements of the District.

C. Deficit Fund Balances/Net Assets

Fund balances/net assets at June 30, 2008 included the following individual fund deficits:

Nonmajor governmental funds	Deficit
Food service fund	\$ 16,008
EMIS	86
Entry-teacher 2003-2004	27
Title VI-B	21,157
Title I, disadvantaged children	219
Title VI	1,227
Title VI-R	1,864
Nonmajor enterprise fund	
Fairbanks Elementary Extended	
Day Program (F.E.E.D Program)	1,493

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances/net assets result from adjustments for accrued liabilities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Cash on Hand

At June 30, 2008, the District had \$2,245 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and cash equivalents."

B. Deposits with Financial Institutions

At June 30, 2008, the carrying amount of all District deposits was \$4,203,071. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of June 30, 2008, \$3,738,390 of the District's bank balance of \$4,273,399 was exposed to custodial credit risk as described below, while \$535,009 was covered by the Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

C. Investments

As of June 30, 2008, the District had the following investments and maturities:

			-	nvestment Maturities
			6	months or
Investment type	Fa	ur Value		less
Repurchase agreement	\$	75,603	\$	75,603
Money market mutual funds		95,267		95,267
STAR Ohio		4,498,144		4,498,144
Total	\$	4,669,014	\$	4,669,014

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: Standard & Poor's has assigned STAR Ohio an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard service rating. The federal agency securities that underlie the repurchase agreement were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Of the District's \$75,603 investment in repurchase agreements, the entire balance is collateralized by underlying securities that are held by the investment's counterparty, not in the name of the District. Ohio law requires the market value of the securities subject to repurchase agreements must exceed the principal value of securities subject to a repurchase agreement by 2%. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2008:

Investment type	Fair Value	% of Total
Repurchase agreement	\$ 75,603	1.62
Money market mutual funds	95,267	2.04
STAR Ohio	4,498,144	96.34
Total	\$ 4,669,014	100.00

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

D. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2008:

<u>Cash and investments per note</u> Carrying amount of deposits Investments Cash on hand	\$ 4,203,071 4,669,014 2,245
Total	\$ 8,874,330
Cash and investments per statement of net assets Governmental activities Business-type activities Private-purpose trust funds Agency funds	\$ 8,759,443 1,173 69,781 43,933
Total	\$ 8,874,330

NOTE 5 - INTERFUND TRANSACTIONS

A. Interfund loans receivable/payable consisted of the following at June 30, 2008, as reported on the fund statements:

Receivable fund	Payable fund	A	mount
General	Nonmajor governmental funds	\$	13,285

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received.

Interfund balances between governmental funds are eliminated on the government-wide financial statements.

B. Interfund transfers for the fiscal year ended June 30, 2008, consisted of the following, as reported on the fund statements:

	Amount
Transfers from general fund to:	
Debt service	\$ 38,525
Other nonmajor governmental funds	12,705
Total	\$ 51,230
Transfers from nonmajor governmental fund to:	
Debt service	\$ 354,355
Total	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 5 - INTERFUND TRANSACTIONS - (Continued)

Transfers are used to move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers to the debt service fund from the permanent improvement nonmajor governmental fund in the amount of \$354,355 were made during fiscal year 2008 to make principal and interest payments on the lease purchase agreement out of the debt service fund.

All transfers made in fiscal year 2008 were in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16. Transfers between governmental funds are eliminated on the government-wide financial statements.

NOTE 6 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the District. Real property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Real property taxes received in calendar year 2008 were levied after April 1, 2007, on the assessed value listed as of January 1, 2007, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Public utility real and tangible personal property taxes received in calendar year 2008 became a lien December 31, 2006, were levied after April 1, 2007 and are collected in 2008 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar year 2008 (other than public utility property) represents the collection of 2008 taxes. Tangible personal property taxes received in calendar year 2008 were levied after April 1, 2007, on the value as of December 31, 2007. Tangible personal property tax is being phased out. For 2007, tangible personal property was assessed at 12.50% for property, including inventory. This percentage was reduced to 6.25% for 2008 and will be reduced to zero for 2009. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the District due to the phasing out of the tax. In calendar years 2008-2010, the District will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 6 - PROPERTY TAXES - (Continued)

The District receives property taxes from Union County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2008, are available to finance fiscal year 2008 operations. The amount available to be advanced can vary based on the date the tax bills are sent. The amount available as an advance at June 30, 2008 was \$539,904 in the general fund and \$84,938 in the debt service fund. This amount has been recorded as revenue. The amount that was available as an advance at June 30, 2007 was \$450,735 in the general fund and \$71,353 in the debt service fund.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2008 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2008 taxes were collected are:

	2007 Second Half Collections		2008 First Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/residential				
and other real estate	\$ 151,317,730	91.59	\$ 172,658,060	94.52
Public utility personal	6,430,930	3.89	5,430,820	2.97
Tangible personal property	7,468,040	4.52	4,587,700	2.51
Total	\$ 165,216,700	100.00	\$ 182,676,580	100.00
Tax rate per \$1,000 of assessed valuation	\$45.50		\$45.50	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 7 - RECEIVABLES

Receivables at June 30, 2008 consisted of taxes, intergovernmental grants and entitlements and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the items of receivables reported on the statement of net assets follows:

Governmental activities	
Taxes	\$ 5,570,047
Intergovernmental	28,408
Accrued interest	7,927
Total receivables	\$ 5,606,382

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected in the subsequent year.

NOTE 8 - INCOME TAXES

The District levies a voted income tax of 1.00%, .75% for operating and .25% for permanent improvements on the income of residents and on estates for general operations of the District. The .75% for operations was passed in November, 1989 and is a continuing levy. The .25% is a five-year for permanent improvements levy passed in May, 2006. Employers of residents are required to withhold income tax on employee compensation and then remit that income tax to the State, and taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the general fund in the amount of \$1,279,480 and permanent improvement fund (a nonmajor governmental fund) in the amount of \$425,062 for fiscal year 2008.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 9 - CAPITAL ASSETS

Capital assets were restated at June 30, 2007 as a result of an adjustment to properly report building/improvements additions related to the District's air conditioning system project financed under a lease-purchase agreement (see Note 10.B). Building/improvements and related accumulated depreciation were decreased by \$1,395,000 and \$34,875, respectively at June 30, 2007, resulting in a net decrease to governmental capital assets of \$1,360,125, from \$5,510,175 to \$4,150,050. Capital asset activity for the fiscal year-ended June 30, 2008, was as follows:

	(Restated)			
	Balance			Balance
Governmental activities	June 30, 2007	Additions	Deductions	June 30, 2008
Capital assets, not being depreciated:				
Land	\$ 80,849	\$ -	\$ -	\$ 80,849
Construction in progress	775,557	7,072,568		7,848,125
Total capital assets, not being depreciated	856,406	7,072,568		7,928,974
Capital assets, being depreciated:				
Land improvements	1,017,114	-	-	1,017,114
Building/improvements	4,538,366	1,224,071	-	5,762,437
Furniture/equipment	2,070,856	141,402	(12,818)	2,199,440
Vehicles	1,060,739	69,300		1,130,039
Total capital assets, being depreciated	8,687,075	1,434,773	(12,818)	10,109,030
Less: accumulated depreciation				
Land improvements	(969,800)	(7,793)	-	(977,593)
Building/improvements	(2,540,410)	(162,482)	-	(2,702,892)
Furniture/equipment	(1,229,154)	(122,009)	11,470	(1,339,693)
Vehicles	(654,067)	(69,032)		(723,099)
Total accumulated depreciation	(5,393,431)	(361,316)	11,470	(5,743,277)
Governmental activities capital assets, net	\$ 4,150,050	\$ 8,146,025	<u>\$ (1,348)</u>	\$ 12,294,727

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 9 - CAPITAL ASSETS - (Continued)

Depreciation expense was charged to governmental functions as follows:

Instruction:		
Regular	\$	194,064
Special		1,138
Vocational		534
Support Services:		
Pupil		588
Instructional staff		13,832
Board of education		2,017
Administration		12,342
Fiscal		3,773
Operations and maintenance		43,850
Pupil transportation		80,096
Food service operations		3,031
Extracurricular	_	6,051
Total depreciation expense	\$	361,316

NOTE 10 - CAPITALIZED LEASES - LESSEE DISCLOSURE

A. Capital Lease Obligation

During a prior fiscal year, the District entered into a capitalized lease for copier equipment. This lease agreement meets the criteria of a capital lease as defined by FASB Statement No. 13, "<u>Accounting for Leases</u>", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as a debt service expenditures in the financial statements for the general fund. These expenditures are reported as program/function expenditures on the budgetary statements.

Capital assets consisting of equipment have been capitalized in the amount of \$113,111. Accumulated depreciation as of June 30, 2008 was \$22,622, leaving a current book value of \$90,489. A liability in the amount of the present value of minimum lease payments has been recorded in the statement of net assets. During fiscal year 2008, principal and interest payments of \$20,523 and \$7,237, respectively, were paid from the general fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 10 - CAPITALIZED LEASES - LESSEE DISCLOSURE

The following is a schedule of the future long-term minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2008:

Fiscal Year Ending June 30,	Amount	
2009	\$	27,760
2010		27,760
2011		27,760
2012		6,941
Total minimum lease payments		90,221
Less: amount representing interest		(11,008)
Total	\$	79,213

B. Lease Purchase Agreement

During fiscal year 2007, the District entered into a lease-purchase agreement with All Points Public Funding for the purchase of an air conditioning system. The source of revenue to fund the principal and interest payments for the project will be generated from the .25% permanent improvement income tax.

Capital assets consisting of buildings/improvements have been capitalized in the amount of \$1,224,071 at June 30, 2008. Accumulated depreciation as of June 30, 2008 was \$51,001, leaving a current book value of \$1,173,070. A liability in the amount of the present value of the future minimum lease payments has been recorded in the statement of net assets. During fiscal year 2008, principal and interest payments of \$300,000 and \$54,354, respectively, were paid from the debt service fund.

The following is a summary of the District's future minimum annual payments required under the lease-purchase agreement and the present value of the future minimum annual lease payments as of June 30, 2008:

Fiscal Year Ending June 30,	Amount	
2009	\$ 305,442	
2010	314,652	
2011	323,032	
2012	265,582	
Total minimum lease payments	1,208,708	
Less: amount representing interest	(113,708)	
Total	\$ 1,095,000	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 11 - LONG-TERM OBLIGATIONS

A. The District's governmental activities long-term obligations activity during fiscal year 2008 consisted of the following:

				D 1	Amounts
	Balance	A 11'.'	D' 1	Balance	Due Within
	June 30, 2007	Additions	Disposals	June 30, 2008	One Year
General obligation bonds:					
Series 2006, facilities improvement					
Current interest serial bonds	\$ 11,250,000	\$-	\$ (80,000)	\$ 11,170,000	\$ 265,000
Capital appreciation bonds	210,062	-	-	210,062	-
Accreted interest	30,527	44,835		75,362	
Total G.O. Bonds	11,490,589	44,835	(80,000)	11,455,424	265,000
Other long-term obligations:					
Energy conservation notes	231,000	-	(28,000)	203,000	29,000
Capital lease payable	99,736	-	(20,523)	79,213	22,225
Lease purchase payable	1,395,000		(300,000)	1,095,000	260,000
Total other long-term obligations	1,725,736		(348,523)	1,377,213	311,225
Compensated absences:					
Vacation leave	21,808	32,134	(25,732)	28,210	28,210
Severance	359,000	155,107	(110,259)	403,848	102,780
Total compensated absences	380,808	187,241	(135,991)	432,058	130,990
Total	\$ 13,597,133	\$ 232,076	\$ (564,514)	13,264,695	\$ 707,215
	Add: unamortized premium on bonds				
	Total on statement of net assets			\$ 13,618,072	

<u>Compensated Absences</u> - Compensated absences will be paid from the fund from which the employee is paid, which for the District, is the general fund and the following nonmajor governmental funds: food service, special transportation and auxiliary services.

Lease Purchase and Capital Lease Payable - See Note 10 for details on these obligations.

General Obligation Bonds

On August 16, 2006, the District issued general obligation bonds (Series 2006, School Facilities Improvement Bonds). These bonds are general obligations of the District, for which its full faith and credit is pledged for repayment. On the fund financial statements, payments of principal and interest relating to these bonds are recorded as expenditures in the debt service fund. On the government-wide financial statements, principal payments reduce the liability reported on the statement of net assets.

This issue was comprised of current interest bonds, present value \$11,170,000 at June 30, 2008, and capital appreciation bonds, par value \$210,062. The capital appreciation bonds mature each December 1, 2014 through 2016, (effective interest 20.109%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds is \$1,020,000. Total accreted interest of \$75,362 has been included on the statement of net assets at June 30, 2008.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2034.

At June 30, 2008, there were unspent proceeds of \$3,650,659 from the general obligation bond issue.

B. Principal and interest requirements to retire the District's long-term bonds are as follows:

Fiscal	_	Current Interest Bonds			Capital Appreciation Bonds						
Year Ended,	_	Principal		Interest		Total	Principal	1	Interest		Total
2009	\$	265,000	\$	480,334	\$	745,334	\$	_	\$ -	\$	-
2010		280,000		469,434		749,434		-	-		-
2011		300,000		457,834		757,834		-	-		-
2012		315,000		445,534		760,534		-	-		-
2013		325,000		432,734		757,734		-	-		-
2014 - 2018		695,000		2,103,492		2,798,492	210,062	2	809,938	1	,020,000
2019 - 2023		2,005,000		1,785,972		3,790,972		-	-		-
2024 - 2028		2,480,000		1,319,840		3,799,840		-	-		-
2029 - 2033		3,075,000		679,837		3,754,837		-	-		-
2034 - 2035		1,430,000		65,025		1,495,025		-			
Total	\$	11,170,000	\$	8,240,036	\$1	9,410,036	\$ 210,062	2	<u>\$ 809,938</u>	\$1	,020,000

The District has issued energy conservation notes to provide financing for energy improvements to various District buildings. Payments of principal and interest on the energy conservation notes are reported as expenditures in the debt service fund.

The following is a summary of the District's future annual debt service requirements to maturity for the energy conservation notes:

Fiscal	Principal on	Interest on	
Year Ended,	notes	notes	Total
2009	\$ 29,000	\$ 9,142	\$ 38,142
2010	30,000	7,712	37,712
2011	33,000	6,184	39,184
2012	35,000	4,535	39,535
2013	37,000	2,789	39,789
2014	39,000	946	39,946
Total	\$ 203,000	\$ 31,308	\$ 234,308

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

C. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2008, are a voted debt margin of \$4,967,815 (including available funds of \$326,059) and an unvoted debt margin of \$178,020.

NOTE 12 - RISK MANAGEMENT

A. Property and Liability

The District is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District has addressed these various types of risk by purchasing a comprehensive insurance policy through the Ohio School Plan.

General liability insurance is maintained in the amount of \$1,000,000 for each occurrence and \$3,000,000 in the aggregate. Employee benefits liability is maintained in the amount of \$1,000,000 for each occurrence and \$3,000,000 in the aggregate. In addition, \$2,000,000 in excess coverage to the above amounts is further maintained.

The District maintains fleet insurance in the amount of \$2,000,000 for any one accident or loss.

The District maintains replacement cost insurance on buildings and contents in the amount of \$16,208,215. Property insurance also includes \$300,000 additional expense coverage.

Settled claims have not exceeded commercial coverage in any of the past three years. There has not been a significant reduction in insurance coverage from the prior year.

B. Worker's Compensation

For fiscal year 2008, the District participated in the Ohio School Boards Association (OSBA) Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings of the GRP. A participant will then either receive money from or be required to contribute to the "equity pooling fund".

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 12 - RISK MANAGEMENT - (Continued)

This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. The District was again placed in the Group II (Penalty Rated) program for 2008. This program does not provide (as stated above) a pooled savings for the District. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

C. Employee Medical Insurance

The District has established limited risk health, dental and life insurance programs for its employees. The District is a member of the Champaign, Delaware, Marion and Union County Insurance Consortium. Upon payment of the premium, the risk of loss transfers to the Consortium.

CORE Source, a third party administrator, services all claims submitted by employees. An excess coverage insurance policy covers individual claims in excess of \$150,000 and aggregate claims in excess of \$4,292,738.

NOTE 13 - PENSION PLANS

A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under *Forms and Publications*.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2008, 2007 and 2006 were \$123,701, \$123,760 and \$115,940, respectively; 46.50 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 13 - PENSION PLANS - (Continued)

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2008, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2008, 2007 and 2006 were \$582,415, \$538,210 and \$503,645, respectively; 83.04 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006. Contributions to the DC and Combined Plans for fiscal year 2008 were \$11,453 made by the District and \$28,884 made by the plan members.

C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2008, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 14 - POSTEMPLOYMENT BENEFITS

A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2008, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$81,059, \$58,810 and \$58,182, respectively; 46.50 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2008, this actuarially required allocation was 0.66 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2008, 2007, and 2006 were \$8,913, \$8,416 and \$9,228, respectively; 46.50 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 14 - POSTEMPLOYMENT BENEFITS - (Continued)

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$44,801, \$41,401 and \$38,742, respectively; 83.04 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

NOTE 15 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of GAAP, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance budget (non-GAAP) and actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis).
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

Net Change in Fund Balance

	General fund
Budget basis	\$ (229,327)
Net adjustment for revenue accruals	91,153
Net adjustment for expenditure accruals	(9,945)
Net adjustment for other sources/uses	(15,558)
Adjustment for encumbrances	52,844
GAAP basis	\$ (110,833)

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 16 - CONTINGENCIES

A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

B. Litigation

The District is involved in litigation as a plaintiff. However, the outcome is unknown at this time.

NOTE 17 - STATUTORY RESERVES

The District is required by State statute to annually set-aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years. In prior years, the District was also required to set aside money for BWC refunds. At June 30, 2008, only the unspent portions of certain workers' compensation refunds continue to be a set-aside for BWC refunds.

The following cash basis information describes the change in the year end set-aside amounts for textbooks/instructional materials, capital acquisition and BWC refunds. Disclosure of this information is required by State statute.

	Textbooks/ Instructional Materials	Capital <u>Acquisition</u>	BWC Refunds
Set-aside balance as of June 30, 2007 Current year set-aside requirement Qualifying disbursements	\$ (274,853) 145,476 (131,911)	\$ (11,317,500) 145,476 (140,917)	\$ 87,102
Total	<u>\$ (261,288)</u>	\$ (11,312,941)	\$ 87,102
Carry forward balance to FY 2009	\$ (261,288)	<u>\$ (11,312,941)</u>	\$ 87,102

The District had qualifying disbursements and offsets during the fiscal year and prior years that reduced the textbooks/instructional materials and capital acquisition reserves below zero. These amounts may be used to reduce the set-aside requirement of future years. The District issued bonds in connection with construction of a new building. These bonds may be used as an offset against current and future capital acquisition set-aside requirements. The negative excess is therefore presented as being carried forward to the next fiscal year. In addition the District has not yet elected to spend prior year BWC refunds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 17 - STATUTORY RESERVES

A schedule of the general fund restricted assets at June 30, 2008 follows:

Amount restricted for BWC refunds	
Total restricted	\$ 87,102

NOTE 18 - CONTRACTUAL COMMITMENTS

The District had the following outstanding contractual commitments related to building construction at fiscal year-end:

	Contract	Amount	Amount	
Vendor	Amount	Paid	Outstanding	
Electric Solutions, Inc.	\$ 319,234	\$ 301,323	\$ 17,911	
Haslett Heating and Cooling, Inc.	853,415	847,717	5,698	
Ruscilli Construction, Inc.	781,000	630,371	150,629	
Thomas & Marker	5,159,045	2,995,726	2,163,319	
Trucco	1,104,998	591,679	513,319	
Slagle	2,149,044	1,090,658	1,058,386	
Gaylor	1,482,453	705,866	776,587	
S.A. Communale	198,800	98,688	100,112	
TMP Architecture	630,013	593,787	36,226	
Total	\$ 12,678,002	\$ 7,855,815	\$ 4,822,187	



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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Board of Education Fairbanks Local School District 11158 State Route 38 Milford Center, OH 43045-9764

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Fairbanks Local School District, Union County, Ohio, as of and for the fiscal year ended June 30, 2008, which collectively comprise Fairbanks Local School District's basic financial statements and have issued our report thereon dated December 12, 2008. As disclosed in Note 3A, Fairbanks Local School District has restated its net assets at July 1, 2007 to properly state its capital assets. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Fairbanks Local School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Fairbanks Local School District's internal control over financial reporting. Accordingly we do not express an opinion on the effectiveness of Fairbanks Local School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Fairbanks Local School District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Fairbanks Local School District's financial statements that is more than inconsequential will not be prevented or detected by Fairbanks Local School District's internal control. We consider the deficiencies described in the accompanying schedule of findings and responses as 2008-FLSD-001 and 2008-FLSD-002 to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Fairbanks Local School District's internal control. Board of Education Fairbanks Local School District

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we consider item 2008-FLSD-001 to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Fairbanks Local School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of Fairbanks Local School District in a separate letter dated December 12, 2008.

Fairbanks Local School District's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit Fairbanks Local School District's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the management and Board of Education of Fairbanks Local School District and is not intended to be and should not be used by anyone other than these specified parties.

Julian & Sube the.

Julian & Grube, Inc. December 12, 2008

SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2008

1. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number

2008-FLSD-001

Significant Deficiency/Material Weakness

In May of 2006, the American Institute of Certified Public Accountants (AICPA), the national professional organization for certified public accountants, issued its Statement on Auditing Standards (SAS) No. 112, *Communicating Internal Control Related Matters Identified in an Audit*. This standard became effective for audits of financial statements for periods ending on or after December 15, 2006.

The AICPA establishes auditing standards generally accepted in the United States that certified public accountants and government auditors must follow in conducting audits of state and local governments. SAS No. 112 establishes standards, responsibilities and guidance for auditors during a financial statement audit engagement for identifying and evaluating a client's internal control over financial reporting. This new standard requires the audit to report *in writing* to management and the governing body any control deficiencies found during the audit that are considered significant deficiencies and/or material weaknesses. To this end, SAS No. 112 lists specific control deficiencies that should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control. One of those deficiencies, which is applicable to the District is included in the SAS related to audit adjustments and it states the following:

The District capitalized an asset prior to expenditure. Amounts reported at June 30, 2007 were restated to properly record this activity in the proper year of expenditure in the governmental activities at June 30, 2007 in the amount of \$1,360,125.

These changes in presentation resulted in a prior period adjustment to decrease net assets.

The presentation of materially correct financial statements and the related footnotes is the responsibility of management. This responsibility remains intact even if management decides to outsource this function for efficiency purposes or any other reason.

In either case, it is important that control procedures are developed to enable management to identify, prevent, detect and correct potential misstatements in the financial statements and footnotes. In addition, management should not rely on its auditor to perform this control procedure as auditors must remain independent.

We recommend the District implement control procedures related to financial reporting that enables management to identify, prevent, detect and correct potential misstatements in the financial statements and footnotes.

<u>*Client Response*</u>: Management concurs with the restatement and will attempt to record and identify transactions properly with accounting principles generally accepted in the United States of America.

SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2008

1. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)

Finding Number

2008-FLSD-002

Significant Deficiency

The District operated the Fairbanks Elementary Extended Day Program (F.E.E.D. Program), which provides latchkey services to District citizens. Internal controls were not sufficient to allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis.

A special audit is currently being undertaken by the Auditor of State's Special Audit Division.

We recommend the District take a more active roll in developing and monitoring additional internal controls over these District activities. These internal controls may include random "surprise audits" of the program, segregation of collection of cash and program service delivery and on-site program activities.

<u>*Client Response:*</u> The District employee in charge of this program has resigned from employment. The District has developed additional internal controls to help ensure all collected receipts are deposited in District bank accounts for services provided. In addition, the activity has been moved on-site and segregation of duties has been implemented.





FAIRBANKS LOCAL SCHOOL DISTRICT

UNION COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED FEBRUARY 26, 2009

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us