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# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Dayton Academy School Montgomery County 4401 Dayton Liberty Road Dayton, Ohio 45418

To the Governing Board:

We have audited the accompanying basic financial statements of the Dayton Academy School, Montgomery County, (the Academy), as of and for the year ended June 30, 2008, which collectively comprise the Academy's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Academy's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of Dayton Academy School, Montgomery County, as of June 30, 2008, and the respective changes in financial position and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 10, 2009, on our consideration of the Academy's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us Dayton Academy School Montgomery County Independent Accountants' Report Page 2

Mary Taylor

We conducted our audit to opine on the financial statements that collectively comprise the Academy's basic financial statements. The Schedule of Federal Awards Receipts and Expenditures is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. We subjected the Schedule of Federal Awards Receipts and Expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

April 10, 2009

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The discussion and analysis of the Dayton Academy School's financial performance provides an overall review of the School's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the School's financial performance as a whole; readers should also review the basic financial statements and notes to the basic financial statements to enhance their understanding of the School's financial performance.

#### **Financial Highlights**

In total, net assets decreased \$10,729, which represents a 1.5 percent decrease from fiscal year 2007.

Total assets decreased \$42,931, which represents a 2.5 percent decrease from fiscal year 2007.

Liabilities decreased \$32,202, which represents a 3.2 percent decrease from fiscal year 2007.

#### **Using this Financial Report**

This annual report consists of a series of financial statements and notes to those statements.

The statement of net assets and the statement of revenues, expenses, and changes in net assets reflect how the School did financially during fiscal year 2008. These statements include all assets and liabilities using the accrual basis of accounting similar to that which is used by most private-sector companies. This basis of accounting considers all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

These statements report the School's net assets and change in those assets. This change in net assets is important because it tells the reader whether the financial position of the School has increased or decreased from the prior fiscal year. Over time, these increases and/or decreases are one indicator of whether the financial position is improving or deteriorating.

Table 1 provides a summary of the School's net assets for fiscal year 2008 and fiscal year 2007:

	(Table 1) Net Assets		
·	2008	2007	Change
Assets:			
Current Assets	\$1,390,211	\$1,391,274	(\$ 1,063)
Depreciable Capital Assets, Net	279,120	320,988	(41,868)
Total Assets	1,669,331	1,712,262	(42,931)
Liabilities:			
Current Liabilities	983,820	1,016,022	(32,202)
Net Assets:			
Invested in Capital Assets	279,120	320,988	(41,868)
Unrestricted	406,391	375,252	31,139
Total Net Assets	\$ 685,511	\$ 696,240	(\$10,729)

Total assets decreased \$42,931, mainly due to a decrease in capital assets due to depreciation expense. Capital assets, net of depreciation decreased by \$41,868, the depreciation expense amount. Liabilities decreased by \$32,202 primarily due to a decrease in the Edison payable. The School directly pays the custodial expense. Since the School makes the direct payment, this payment is deducted from the amount owed to Edison. The School paid for a whole year of services compared to half year in fiscal year 2007. The decrease in total net assets was \$10,729, which corresponds to the decrease in liabilities offset by decrease in depreciable capital assets at the end the fiscal year.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED (Continued)

Table 2 shows the changes in net assets for fiscal year 2008 and fiscal year 2007.

(Table 2) Change in Net Assets

inge in Net Assets		
2008	2007	Change
\$ 6,879	\$ 12,412	(\$ 5,533)
4,484,883	4,423,759	61,124
694,648	637,056	57,592
57,219	32,132	25,087
5,243,629	5,105,359	138,270
1,131,719	903,829	227,890
25,757	63,591	(37,834)
28,286	37,649	(9,363)
1,185,762	1,005,069	180,693
6,429,391	6,110,428	318,963
5,734,135	5,269,844	464,291
662,783	655,162	7,621
216	65,813	(65,597)
41,868	6,978	34,890
1,118	1,986	(868)
6,440,120	5,999,783	\$440,337
(10,729)	110,645	
696,240	585,595	
\$ 685,511	\$ 696,240	
	\$ 6,879 4,484,883 694,648 57,219 5,243,629 1,131,719 25,757 28,286 1,185,762 6,429,391 5,734,135 662,783 216 41,868 1,118 6,440,120 (10,729) 696,240	2008         2007           \$ 6,879         \$ 12,412           4,484,883         4,423,759           694,648         637,056           57,219         32,132           5,243,629         5,105,359           1,131,719         903,829           25,757         63,591           28,286         37,649           1,185,762         1,005,069           6,429,391         6,110,428           5,734,135         5,269,844           662,783         655,162           216         65,813           41,868         6,978           1,118         1,986           6,440,120         5,999,783           (10,729)         585,595

There was an increase in revenues of \$318,963 mainly in foundation, poverty based assistance and federal and state grants, and an increase in expenses of \$440,337 mainly in purchased services, from fiscal year 2007. Revenues increased due to an increase in per pupil amount and an increase in the Title I grant. The increase in expenses was due to increase in custodial services, as well as increases in purchases services for payments to management company for salaries and benefits.

Salaries for the School are generated by a management company. STRS and SERS are withheld from the State Foundation monthly payments.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED (Continued)

#### **Capital Assets**

At the end of fiscal year 2008 the School had \$279,120, invested in buildings. This represented a decrease of \$41,868 from fiscal year 2007, which was due to the depreciation expense for fiscal year 2008. Table 3 shows total capital assets for fiscal years 2008 and 2007:

•	(Table 3) ital Assets at June 30, let of Depreciation)	
	2008	2007
Buildings	\$279,120	\$320,988

For more information on capital assets see Note 5 to the basic financial statements.

#### **Debt Administration**

The School does not have any outstanding debt at June 30, 2008.

#### **Contacting the School's Financial Management**

This financial report is designed to provide our citizens with a general overview of the School's finances and to show the School's accountability for the money it receives. If you have questions about this report or need additional information contact Phyllis J. Bixler, Treasurer at Dayton Academy School, 4401 Dayton-Liberty Road, Dayton, Ohio 45418, or e-mail at ww\_treas@mdeca.org.

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## STATEMENT OF NET ASSETS JUNE 30, 2008

Assets	
Current Assets:	
Cash and Cash Equivalents	\$587,860
Intergovernmental Receivables	802,186
Accrued Interest Receivable	165
Total Current Assets	1,390,211
Non-Current Assets:	
Capital Assets:	
Depreciable Capital Assets, Net	279,120
Total Assets	1,669,331
Liabilities	
Current Liabilities:	
Accounts Payable	76,220
Edison Payable	907,600
Total Liabilities	983,820
Net Assets:	
	070.400
Invested in Capital Assets	279,120
Unrestricted	406,391

\$685,511

See accompanying notes to the basic financial statements.

**Total Net Assets** 

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Operating Revenues:	
Sales	\$6,879
State Foundation	4,484,883
Poverty Based Assistance	694,648
Miscellaneous	57,219
Total Operating Revenues	5,243,629
Operating Expenses:	
Purchased Services	5,734,135
Rent	662,783
Materials and Supplies	216
Depreciation	41,868
Other Operating Expenses	1,118
Total Operating Expenses	6,440,120
Operating Loss	(1,196,491)
Non-Operating Revenues:	
Federal and State Grants	1,131,719
Gifts and Donations	25,757
Interest	28,286
Total Non-Operating Revenues	1,185,762
	(112)
Change in Net Assets	(10,729)
Net Assets at Beginning of Year	696,240
Net Assets at End of Year	\$685,511

See accompanying notes to the basic financial statements.

#### STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Increase (Decrease) in Cash and Cash Equivalents: Cash Flows from Operating Activities:	
Cash Received from Sales	\$6,879
Cash Received from State of Ohio	5,133,143
Cash Received from Miscellaneous Sources	20,037
Cash Payments to Suppliers for Goods and Services	(6,429,336)
Cash Payments to Others	(1,118)
Net Cash Used for Operating Activities	(1,270,395)
Cash Flows from Noncapital Financing Activities:	
Federal and State Subsidies Received	1,042,708
Gifts and Donations	25,757
Net Cash Provided by Noncapital Financing Activities	1,068,465
Cash Flows from Investing Activities:	
Interest	36,790
Net Decrease in Cash and Cash Equivalents	(165,140)
Cash and Cash Equivalents at Beginning of Year	753,000
Cash and Cash Equivalents at End of Year	587,860
Reconciliation of Operating Loss to Net	
Cash Used for Operating Activities:	(4.400.404)
Operating Loss	(1,196,491)
Adjustments to Reconcile Operating	
Loss to Net Cash Used for Operating Activities:	44.000
Depreciation Changes in Assets and Liabilities:	41,868
Changes in Assets and Liabilities: Increase in Intergovernmental Receivable	(83,570)
Decrease in Accounts Payable	(33,256)
Increase in Edison Payable	1,054
Total Adjustments	(73,904)
Net Cash Used for Operating Activities	(\$1,270,395)
	(+ - ,= - 0,000)

#### Noncash:

The School had outstanding intergovernmental receivables related to non-operating grants of \$718,212 at June 30, 2008.

See accompanying notes to the basic financial statements.

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#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### 1. DESCRIPTION OF THE SCHOOL AND REPORTING ENTITY

Alliance Community Schools, Inc. "doing business as" Dayton Academy School (the "School") is a nonprofit corporation established pursuant to Ohio Revised Code Chapters 3314 and 1702 to maintain and provide a school exclusively for any educational, literary, scientific and related teaching service. Specifically, the School's purpose is to be a charter school serving children from kindergarten through grade eight. The School, which is part of the State's education program, is to operate or arrange for the operation of schools in the Dayton, Ohio area. The School may sue and be sued, acquire facilities as needed, and contract for any services necessary for the operation of the School.

The School qualifies as an exempt organization under Section 501(c)(3) of the Internal Revenue Code. Management is not aware of any course of action or series of events that have occurred that might adversely affect the School's tax-exempt status.

The creation of the School was initially proposed to the Ohio State Board of Education, the sponsor, by the Board of Trustees of Alliance Community Schools, Inc. (the "Board") on November 9, 1998. The Ohio State Board of Education approved the proposal and entered into a contract with the Board, which provided for the commencement of School operations beginning the fiscal year 2000 academic year and terminated upon conclusion of fiscal year 2005.

The contract with the Ohio State Board of Education was not renewed and the School entered a sponsor contract with the Thomas B. Fordham Foundation for the period July 1, 2005 through June 30, 2010.

The School operates under a seven member Board of Trustees. This Board of Trustees exercises its authority by appointing a separate six member Board of Governance for the School. The Board of Trustees is responsible for carrying out the provisions of the sponsor contract which include, but are not limited to, State-mandated provisions regarding student population, curriculum, academic goals, performance standards, admission standards, and qualifications of teachers.

The School is associated with the Metropolitan Dayton Educational Cooperative Association, which is defined as a jointly governed organization. It is a computer consortium of area schools sharing computer resources. (See Note 16)

Alliance Community Schools, Inc. has several divisions. These divisions operate under the names of Dayton Academy School, Dayton View Academy School, and Alliance Facilities Management. Alliance Community Schools Inc. has contracted with Edison Schools, Inc. to act as a management company for both of the schools. (See Note 14)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the School have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental nonprofit organizations. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989 provided they do not conflict with or contradict GASB pronouncements. The School has elected not to apply FASB statements and interpretations issued after November 30, 1989. The more significant of the School's accounting policies are described below.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. Basis Of Presentation

The School's basic financial statements consist of a statement of net assets, a statement of revenues, expenses and changes in net assets, and a statement of cash flows.

During the fiscal year, the School segregates transactions related to certain School functions or activities into separate funds in order to aid financial management and to demonstrate legal compliance. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. For financial reporting, the School uses a single enterprise fund presentation.

Enterprise fund reporting focuses on the determination of the change in net assets, financial positions and cash flows. An enterprise fund may be used to account for any activity for which a fee is charged to external users for goods and services.

#### **B.** Measurement Focus

The accounting and financial reporting treatment of an entity's financial transactions is determined by the entity's measurement focus. The enterprise activity is accounted for using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the School are included on the statement of net assets. The statement of revenues, expenses and changes in net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net assets. The statement of cash flows provides information about how the School finances and meets its cash flow needs.

#### C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. The School's financial statements are prepared using the accrual basis of accounting.

#### D. Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Non-exchange transactions, in which the School receives value without directly giving equal value in return, include grants, entitlements, and donations. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School on a reimbursement basis.

#### E. Expenses

Expenses are recognized at the time they are incurred.

#### F. Cash and Cash Equivalents

During fiscal year 2008, the School's investments were limited to non-negotiable certificates of deposit and repurchase agreements, which are reported at cost.

Investments with an original maturity of three months or less at the time they are purchased by the School are presented on the financial statements as cash equivalents.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. Capital Assets

Capital assets are capitalized at cost (or estimated historical cost which is determined by indexing the current replacement cost back to the year of acquisition) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their fair market values as of the date received. The School maintains a capitalization threshold of \$1,000. The School does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated. Buildings are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over 25 years.

#### H. Net Assets

Net assets represent the difference between assets and liabilities. Net assets, invested in capital assets, consists of capital assets, net of accumulated depreciation. The School has no debt. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The School applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. The School did not have any restricted net assets as of June 30, 2008.

#### I. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activities. For the School, these revenues are primarily foundation payments from the State and sales for food services. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the School. Revenues and expenses not meeting this definition are reported as non-operating.

#### J. Intergovernmental Revenues

The School currently participates in the State Foundation Program. Revenues received from these programs are recognized as operating revenues in the accounting period in which all eligibility requirements have been met.

The amount of these grants is directly related to the number of students enrolled in the School. The Ohio Department of Education conducts reviews of enrollment data and full-time equivalency (FTE) calculations made by the School. These reviews are conducted to ensure the schools are reporting accurate student enrollment data to the State, upon which State foundation funding is calculated.

The remaining grants and entitlements received by the School are recognized as non-operating revenues in the accounting period in which eligibility requirements have been met.

#### K. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### L. Budgetary Process

Unlike other public schools located in the State of Ohio, community schools are not required to follow budgetary provisions set forth in Ohio Revised Code Chapter 5705, unless specifically provided in the contract between the School and its sponsor. The contract between the School and its Sponsor does not prescribe a budgetary process for the School.

#### 3. INVESTMENTS

Articles of Incorporation, Article VI, states that the assets of the School may be invested in obligations issued or guaranteed by the United States of America or any agency thereof, obligations of state governments and municipal corporations, real estate mortgage, savings deposits, corporate bonds, and notes and carefully selected preferred stocks.

#### A. Investments

As of June 30, 2008, the School had the following investments:

	Fair Value	Maturity
Repurchase Agreements	\$122,330	Less than 30 Days

#### **Interest Rate Risk**

The School has no investment policy that addresses interest rate risk.

#### **Credit Risk**

The underlying investment in the repurchase agreement is a Federal National Mortgage Association Note which carries a rating of Aaa by Moody's. The School has no investment policy that addresses credit risk.

#### 4. RECEIVABLES

Receivables at June 30, 2008, consisted of intergovernmental (State Foundation and Federal and State grants) and accrued interest receivables. All receivables are considered collectible in full and will be received within one year.

A summary of the principal items of intergovernmental receivables follows:

Title I	\$452,044
Improving Teacher Quality	80,742
Title II-D	4,616
Safe and Drug Free Schools	7,805
Title V	2,079
IDEA-B	162,539
Food Service Subsidy	7,925
Early Childhood Special Education	462
Foundation	46,388
Miscellaneous	37,586
Total Intergovernmental Receivable	\$802,186

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### 5. CAPITAL ASSETS

Capital assets activity for the fiscal year ended June 30, 2008, was as follows:

	Balance 6/30/07	Additions	Deductions	Balance 6/30/08
Capital Assets, Being Depreciated:				
Building	\$348,900			\$348,900
Less Accumulated Depreciation:				
Building	(27,912)	(\$41,868)		(69,780)
Governmental Activities Capital Assets, Net	\$320,988	(\$41,868)	\$0	\$279,120

#### 6. RISK MANAGEMENT

#### **Property and Liability**

The School is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the fiscal year ended June 30, 2008, the School's management company, Edison Schools, Inc., carried comprehensive insurance on all of the schools they manage. This policy cannot be broken out on a per school basis, and therefore is presented on a cumulative basis. Edison Schools, Inc. contracted with Hilb Rogel and Hobbs of New York, LLC for employee dishonesty (crime and fiduciary) bonds, business personal property, equipment hardware and software, general liability, and excess liability insurance.

Employee dishonesty crime coverage carries a \$50,000 deductible and has a \$1,000,000 limit. Employee dishonesty fiduciary liability also has a limit of \$1,000,000, with a \$50,000 deductible. General liability coverage provides \$1,000,000 per occurrence and \$2,000,000 in the aggregate. In addition, the general liability provides \$500,000 for fire damage for any one fire. There have been no significant reductions in insurance coverage from the last fiscal year. Settled claims have not exceeded insurance coverage for the past three fiscal years.

#### 7. DEFINED BENEFIT PENSION PLANS

#### A. School Employees Retirement System

**Plan Description** – Alliance Community Schools, Inc. contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### 7. DEFINED BENEFIT PENSION PLANS (Continued)

**Funding Policy** – Plan members are required to contribute 10 percent of their annual covered salary and the School is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The School's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2008, 2007 and 2006 were \$17,666, \$21,101, and \$46,009, respectively; 100 percent for fiscal years 2008, 2007 and 2006.

#### B. State Teachers Retirement System of Ohio

**Plan Description** – Alliance Community Schools, Inc. participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad Street, Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### 7. DEFINED BENEFIT PENSION PLANS (Continued)

**Funding Policy** – For the fiscal year ended June 30, 2008, plan members were required to contribute 10 percent of their annual covered salaries. The School was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2007, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2008, 2007, and 2006 were, \$219,470, \$315,889 and \$392,539, respectively; 100 percent for fiscal years 2008, 2007 and 2006. Contributions to the DC and Combined Plans for fiscal year 2008 were \$15,949 made by the School and \$11,117 made by the plan members.

#### 8. POST-EMPLOYMENT BENEFITS

#### A. School Employees Retirement System

**Plan Description** – Alliance Community Schools, Inc. participates in two cost-sharing multiple employer defined benefit OPEB plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by SERS based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

**Funding Policy** – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2008, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The School's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$8,061, \$6,559, and \$14,873, respectively; 100 percent for fiscal years 2008, 2007 and 2006.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For 2008, this actuarially required allocation was 0.66 percent of covered payroll. The School's contributions for Medicare Part B for the fiscal years ended June 30, 2008, 2007, and 2006 were \$1,273, \$1,435, and \$3,850 respectively; 100 percent for fiscal years 2008, 2007, and 2006.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### 8. POST-EMPLOYMENT BENEFITS (Continued)

#### B. State Teachers Retirement System of Ohio

**Plan Description** – Alliance Community Schools, Inc. contributes to the cost-sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

**Funding Policy** – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to one percent of covered payroll to the Health Care Stabilization Fund. The School's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$16,882, \$24,299, and \$25,349 respectively; 100 percent for fiscal years 2008, 2007, and 2006.

#### 9. EMPLOYEE BENEFITS

As part of the management agreement with Edison Schools, Inc. (see Note 14), insurance benefits for employees are paid by Edison Schools, Inc.

#### 10. RELATED PARTY TRANSACTIONS

#### A. Alliance Facilities Management (AFM)

The School leases its facilities and land from Alliance Facilities Management (AFM). The lease expense for the year ended June 30, 2008 was \$73,055 for the land and \$589,728 for the facilities. AFM's sole purpose is to acquire and hold title to, maintain and develop certain real estate properties for the exclusive support and benefit of a system of educational organizations. (See Note 11)

#### **B.** Board of Governance

Although no transactions occurred between Dayton View Academy School and Dayton Academy School, both schools share the same Board of Governance.

#### C. Thomas Fordham Foundation (Sponsor)

The community school contract requires one percent of the total State foundation payment to be transferred to the Thomas B. Fordham Foundation for sponsorship fees. Total cash payments made during the fiscal year 2008 were \$46,287.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### 11. LEASES

The School subleases a building and 6.5588 acres together with the non-exclusive right to use and occupy some common areas through a related nonprofit organization, Alliance Facilities Management (AFM). (See note 10A.) The term of the original lease commenced on August 1, 1999 through June 30, 2004. The School had an option to renew the lease for four additional terms of five years. On October 15, 2004, the School renewed the lease for the period July 1, 2004 through June 30, 2009. AFM leases the land from the Dixon United Methodist Church. The School agreed to pay AFM, as rent for the land, an amount based on student enrollment each month. For the fiscal year 2008 the amount was \$8.11 per student. This amount increases by three percent in August each year. Rent paid for the land for the year ended June 30, 2008 was \$73,055.

The lease also states the School must pay AFM for rent of the building, an amount equal to the debt service relating to any financing obtained; plus loan closing costs, ongoing loan administration costs associated with any financing secured by the premises, including but not limited to, costs associated with satisfying the financial reporting and periodic appraisal requirements; plus out of pocket expenses incurred by AFM; plus \$5,000 per fiscal year. Lease payments for the building for the fiscal year ended June 30, 2008 were \$589,728. The minimum lease payment for fiscal year 2009 is \$583,383.

#### 12. CONTINGENCIES

#### A. Grants

Amounts received from grantor agencies are subject to audit and adjustment by the Grantor. Any disallowed costs may require refunding to the grantor. Amounts, which may be disallowed, if any, are not presently determinable. However, in the opinion of the School, any such disallowed claims will not have a material adverse effect on the financial position of the School.

#### **B.** State Funding

The Ohio Department of Education conducts reviews of enrollment data and full-time equivalency (FTE) calculations made by the schools. These reviews are conducted to insure the schools are reporting accurate student enrollment data to the State, upon which State foundation funding is calculated. This review resulted in an adjustment of \$46,388 to foundation revenue and the receivable in fiscal year 2008 financial statements.

#### 13. PURCHASED SERVICES

For the fiscal year ended June 30 2008, purchased services expenses for services rendered by various vendors were as follows:

Management Company Fees	\$4,960,820
Alliance Community Schools	299,674
Sponsorship Fees	46,287
UNICCO Janitorial Contract	427,354
Total	\$5,734,135

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### 14. AGREEMENT WITH EDISON SCHOOLS, INC.

On May 23, 2000, the School contracted with Edison Schools Inc, to provide educational programs that offer educational excellence and a laboratory for educational innovation based on Edison Schools, Inc.'s unique school design, comprehensive educational programs, and management principles. The term of the contract is July 1, 2004 through June 30, 2009. The contract may be renewed for an additional five year term and cannot extend beyond the term of the School's contract with the Thomas B. Fordham Foundation. Under the contract, Edison Schools, Inc. is responsible and accountable to Alliance Community School's Inc. Board of Trustees for the administration, operation, and performance of the School in accordance with the School's contract with the Thomas B. Fordham Foundation to operate the School. Significant provisions of the contract are as follows:

#### A. Financial Provisions

#### **Management Consulting and Operation Fee**

The School is required to remit monthly to Edison Schools, Inc. all qualified gross revenue defined in the contract as "Appendix F" except for \$97,390, sponsorship fees, rent, common area rental, and janitorial fees. The following is a summary of current payment activity to Edison Schools, Inc.:

Amount due current fiscal year	\$4,960,820
Amount remitted current fiscal year	(4,053,220)
Edison Payable	\$ 907,600

#### The School's Financial Responsibility

The School is responsible for initial start up costs and rent. The School is responsible to pay for fees for legal services not related to the operation of the School.

#### **Edison Financial Responsibilities**

Edison is responsible for costs associated with operating the School. Such costs shall include, but shall not be limited to, salaries and benefits, including payroll taxes; pension and retirement; the purchase of curriculum materials, textbooks, computers and other equipment, software, and supplies; insurance premiums, utilities, janitorial services, audit, legal and financial management services related to the operation of the School and repairs and maintenance of the School's facilities, except for capital repair. Edison Schools, Inc. shall equip the School's facilities with desks and other furniture and furnishings and these items are considered property of Edison Schools, Inc.

Edison Schools, Inc. must secure and maintain commercial general liability coverage for bodily injury and property damage; Educator Liability coverage; Automobile Liability insurance, for personal injury and property damage; Property Insurance for facilities; and Workers' Compensation insurance for employees.

#### **Budget**

Edison Schools, Inc. shall provide the School with an annual budget, in reasonable detail, by the 30<sup>th</sup> of June of each year.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### 14. AGREEMENT WITH EDISON SCHOOLS, INC. (Continued)

#### B. Personnel

All personnel working at the School are employees of the Alliance Community Schools, Inc. Edison shall have the responsibility to select, assign, evaluate, and discharge School employees. Compensation will be set according to Edison Schools, Inc.'s compensation policies for teachers, principals, and non-instructional staff.

In addition, any accrued payroll, the related benefits, and pension obligation for the School's employees are included in the account Edison Payable, as these amounts are figured in the payments remitted to Edison Schools, Inc. throughout the school year.

#### C. Agreement Termination

#### **Termination by the School**

The School may terminate the contract in the event Edison Schools, Inc. materially breaches the contract and Edison Schools, Inc. fails to remedy such breach within 60 days of its receipt of written notice of such breach from the School.

Edison Schools, Inc. may terminate the contract in the event the School materially breaches the contract and the School fails to remedy such breach within 60 days of its receipt of written notice of such breach from Edison Schools, Inc.

#### 15. EDISON SCHOOLS, INC. EXPENSES

For the fiscal year ended June, 2008, Edison Schools, Inc. incurred the following expenses on behalf of the School.

_	2008
Expenses:	
Salaries and Wages and Employee Benefits	\$3,177,463
Professional and Technical Services	605,016
Property Services	65,836
Travel	12,792
Professional Development and Recruitment	79,359
Communications	14,757
Utilities	150,535
Contracted Craft or Trade Services	125,874
Transportation	3,185
Other Purchased Services	17,668
Books, Periodicals and Films	323
Other Supplies	44,185
Other Direct Costs	25,383
Total Expenses	\$4,322,376

Edison Schools, Inc. accounting system assigns indirect costs to the school; therefore the expenses above include indirect costs the management company may have incurred on behalf of the Academy.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### 16. JOINTLY GOVERNED ORGANIZATION

**Metropolitan Dayton Educational Cooperative Association** - The School is a participant in the Metropolitan Dayton Educational Cooperative Association (MDECA) which is a computer consortium. MDECA is an association of public school districts within the boundaries of Montgomery, Miami and Darke Counties and the Cities of Dayton, Troy and Greenville. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts.

The governing board of MDECA consists of seven Superintendents of member school districts, with six of the Superintendents elected by majority vote of all member school districts except Montgomery County Educational Service Center. The seventh Superintendent is from the Montgomery County Educational Service Center. The School paid MDECA \$4,501 for services provided during the fiscal year. Financial information can be obtained from Jerry Woodyard, who serves as director, at 225 Linwood Street, Dayton, Ohio 45405.

## SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

FEDERAL GRANTOR	Federal		
Pass Through Grantor	CFDA		
Program Title	Number	Receipts	Disbursements
U.S. DEPARTMENT OF AGRICULTURE			
Passed Through Ohio Department of Education:			
Nutrition Cluster			000 540
School Breakfast Program	10.553	\$101,312	\$86,510
National School Lunch Program	10.555	290,588	248,131
Total U.S. Department of Agriculture - Nutrition Cluster		391,900	334,641
U.S. DEPARTMENT OF EDUCATION			
Passed Through Ohio Department of Education:	04.040	000 705	400.000
Title I Grants to Local Educational Agencies	84.010	280,785	408,928
Special Education Cluster:			
Special Education_Grants to States	84.027	252,014	164,871
Chariel Education Dragghad Crants	04 470	E4	
Special Education_Preschool Grants	84.173	51	164,871
Total Special Education Cluster		252,065	104,671
Safe and Drug-Free Schools and Communities_State Grants	84.186	5,175	2,997
State Grants for Innovative Programs	84.298	1,531	1,375
Education Technology State Grants	84.318	2,874	4,692
Improving Teacher Quality State Grants	84.367	86,681	75,873
Total U.S. Department of Education		629,111	658,736
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed Through Montgomery County Educational Service Center:			
Medical Assistance Program	93.778	536	
Total U.S. Department of Health and Human Services		536	
Total Federal Assistance		\$1,021,547	\$993,377

The accompanying notes are an integral part of this schedule.

## NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) summarizes activity of the Academy's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### **NOTE B - CHILD NUTRITION CLUSTER**

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

#### NOTE C - COMMUNITY ALTERNATIVE FUNDING SYSTEM

As of July 1, 2005, the Community Alternative Funding System (CAFS) program (CFDA #93.778) no longer exists as a funding stream. Settlement payments for services rendered prior to June 30, 2005 are reported as receipts only on the Schedule.



# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Dayton Academy School Montgomery County 4401 Dayton Liberty Road Dayton, Ohio 45418

To the Governing Board:

We have audited the basic financial statements of Dayton Academy School, Montgomery County, (the Academy) as of and for the year ended June 30, 2008, which collectively comprise the Academy's basic financial statements and have issued our report thereon dated April 10, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Academy's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Academy's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Academy's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Academy's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Academy's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

We consider finding 2008-001 described in the accompanying schedule of findings to be a significant deficiency in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Academy's internal control will not prevent or detect a material financial statement misstatement.

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Dayton Academy School
Montgomery County
Independent Accountants' Report On Internal Control Over Financial Reporting and On
Compliance and Other Matters Required by *Government Auditing Standards*Page 2

## Internal Control Over Financial Reporting (Continued)

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. The significant deficiency described above, 2008-001 is also a material weakness.

We also noted certain internal control matters that we reported to the Academy's management in a separate letter dated April 10, 2009.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Academy's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain noncompliance or other matters that we reported to the Academy's management in a separate letter dated April 10, 2009.

The Academy's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the Academy's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of the management, Governing Board, the Community School's Sponsor, and federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

nary Taylor

April 10, 2009



# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Dayton Academy School Montgomery County 4401 Dayton Liberty Road Dayton, Ohio 45418

To the Governing Board:

#### Compliance

We have audited the compliance of Dayton Academy School, Montgomery County, (the Academy) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to each of its major federal programs for the year ended June 30, 2008. The summary of auditor's results section of the accompanying schedule of findings identifies the Academy's major federal programs. The Academy's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the Academy's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the Academy's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Academy's compliance with those requirements.

In our opinion, the Dayton Academy complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended June 30, 2008. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements that OMB Circular A-133 requires us to report, which is described in the accompanying schedule of findings as item 2008-002.

In a separate letter to the Academy's management dated April 10, 2009, we reported other matters related to federal noncompliance not requiring inclusion in this report.

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Dayton Academy School Montgomery County Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 Page 2

#### **Internal Control over Compliance**

The Academy's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Academy's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Academy's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the Academy's internal control that might be significant deficiencies or material weaknesses as defined below. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Academy's ability to administer a federal program such that there is more than a remote likelihood that the Academy's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings as finding 2008-002 to be a significant deficiency.

A material weakness is significant deficiency, or combination of significant deficiencies, that result in more than a remote likelihood that the Academy's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements. We consider finding 2008-002 described in the accompanying schedule of findings to be a material weakness.

We also noted a matter involving the internal control over federal compliance not requiring inclusion in this report, that we reported to the Academy's management in a separate letter dated April 10, 2009.

The Academy's response to the finding we identified is described in the accompanying schedule of findings. We did not audit the Academy's response and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of the management, Governing Body, the Community School Sponsor, and federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

April 10, 2009

## SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	Yes
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	Yes
(d)(1)(vii)	Major Programs (list):	Child Nutrition Cluster School Breakfast Program (SBP) CFDA #10.553; National School Lunch Program (NSLP) CFDA # 10.555  Title I Grants to Local Educational Agencies CFDA # 84.010
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2008-001**

#### **Material Weakness**

#### **Program Income Collection**

The Academy provided reduced and full priced meals (breakfast and lunch) to its students based on the income and household size qualifications as outlined by the United States Department of Agriculture (USDA). The following rates were established by the Academy for each individual meal served.

	Breakfast	Lunch
Reduced	\$0.30	\$0.40
Full Price	\$1.20	\$2.10

During the 2007 – 2008 school year, the Academy served 1210 reduced and 2635 full price breakfast meals, as recorded on PCS system reports. At the established rates, the Academy should have collected a total of \$3,525 in breakfast receipts. During the same period the Academy served 3109 reduced and 6814 full price lunch meals, as recorded on PCS system reports. At the established rates the Academy should have collected \$15,553 in lunch receipts.

Accordingly, the total lunch and breakfast collections for fiscal year 2008 for the Academy should have been \$19,078. Actual lunch and breakfast collections for the Academy amounted to \$7,558. The Academy collected \$11,520 less than it should have based on the number of reduced and full priced breakfasts and lunches served for fiscal year 2008. Management attributed the variance to the Academy serving meals to full price and reduced price students who did not have money to pay for the meals. These students were reported as paid reduced or full priced meals, but no money was collected. The lack of proper accountability for these meals did not provide an accurate record of activity and could allow undetected fraud to occur as a result of unknown collections.

The Board should establish formal procedures on serving meals to full price and reduced students who are unable to pay for their meals. The policy should outline the Board's view about serving these students and procedures to subsequently collect money from the appropriate individuals. If the student's family is in financial distress, a re-evaluation of the status of the student might be conducted to determine if the student qualifies for free meals. A count of such students should be maintained separately from students who have paid for their meals. Additionally, the Academy should institute procedures to ensure that all breakfast and lunch collections are properly collected and deposited in the Academy's bank account. Cash receipts for food service should be periodically reviewed by an individual independent from the collection process.

Official's Response: See page 34.

3	<b>FINDINGS</b>	FOR	<b>FEDERAL</b>	AWARDS
J.	I IIIDIIIGO	1 011	ILVLNAL	AVVAILUS

Finding Number	2008-002
CFDA Title and Number	All CFDA Titles and Numbers
Federal Award Number / Year	2008
Federal Agency	United States Department of Education United States Department of Agriculture
Pass-Through Agency	Ohio Department of Education

#### **Noncompliance and Material Weakness**

Office of Management and Budget (OMB) Circular A-133 Subpart C, §\_\_.310(b)(3) Schedule of Expenditures of Federal Awards, states that the auditee shall prepare a schedule of expenditures of Federal awards for the period covered by the auditee's financial statements. While not required, the auditee may choose to provide information requested by Federal awarding agencies and pass-through entities to make the schedule easier to use. For example, when a Federal program has multiple award years, the auditee may list the amount of Federal awards expended for each award year separately.

#### At a minimum, the Schedule shall:

- List individual Federal programs by Federal agency. For Federal programs included in a cluster
  of programs, list individual Federal programs within a cluster of programs. For R&D, total
  Federal awards expended shall be shown either by individual award or by Federal agency and
  major subdivision within the Federal agency. For example, the National Institutes of Health is a
  major subdivision in the Department of Health and Human Services.
- 2. For Federal awards received as a sub-recipient, the name of the pass-through entity and identifying number assigned by the pass-through entity shall be included.
- 3. Provide total Federal awards expended for each individual Federal program and the CFDA number or other identifying number when the CFDA information is not available.
- 4. Include notes that describe the significant accounting policies used in preparing the schedule.
- 5. To the extent practical, pass-through entities should identify in the schedule the total amount provided to sub-recipients from each Federal program.
- 6. Include, in either the schedule or a note to the schedule, the value of the Federal awards expended in the form of non-cash assistance, the amount of insurance in effect during the year, and loans or loan guarantees outstanding at year end. While not required, it is preferable to present this information in the schedule.

The Academy received federal funds from the Ohio Department of Education and remitted those funds to the Management Company (Edison Schools) for expenditure. Although the federal dollars were remitted to the management company, the federal dollars were in the name of the Academy, and the Academy had the ultimate responsibility for ensuring proper posting and expenditure of all federal dollars. The Academy recorded expenditures on its Schedule of Federal Awards Expenditures based on the remittances to the Management Company which did not coincide with the timing of the actual expenditures by the Management Company.

Dayton Academy School Montgomery County Schedule of Findings Page 4

## FINDING NUMBER 2008-002 (Continued)

The Academy's 2008 Schedule of Federal Awards Expenditures, which was presented on the cash basis of accounting, had the following errors:

• Federal Expenditures for the Title I grant were understated by \$130,421, Special Education Cluster Grants were overstated by \$87,143 and Nutrition Cluster Program expenditures were overstated by \$73,516. In addition, several other Comprehensive Continuous Improvement Plan (CCIP) grants (i.e Safe and Drug Free Schools and Improving Teacher Quality) had insignificant variances between reported federal expenditures and actual federal expenditures.

To reduce the risk of inaccurate reporting of federal expenditures and noncompliance with OMB Circular A-133, Subpart C, §\_\_.310(b)(3), due care should be taken in the preparation of the Schedule of Federal Awards Receipts and Expenditures. The Schedule should be reviewed after preparation and tied to the underlying cash reports of the Academy for accuracy.

Officials' Response: See page 34.

#### SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A -133 § .315 (b) FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2007-001	Sequential Memo Transactions numbers	No	Moved to Management Letter Recommendation #2
2007-002	Collection of Food Service Program Income	No	Repeated as Finding Number 2008-001
2007-003	Office of Management and Budget Circular A-133 Schedule of Federal Awards	No	Repeated as Finding Number 2008-002

#### CORRECTIVE ACTION PLAN OMB CIRCULAR A -133 § .315 (c) JUNE 30, 2008

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2008-001	Effective with Fiscal Year 2009, Dayton Academy became a provision II school. This plan will allow for all students to receive a lunch free of charge. Subsidies will be received for those students eligible for free and reduced cost lunches. With the Provision II program, there is no need for a policy for student paid lunches		Renee Hargrove, Edison Schools, Inc
2008-002	At the close of the fiscal year, the Treasurer shall submit to Edison a copy of the Federal Awards Expenditure worksheet. The Management Company will supply a list of each federal program, CFDA number, pass through entity and identifying number, and expenditures.		Phyllis Bixler, Treasurer Theresa Cathy- Giles, Edison Schools, Inc



# Mary Taylor, CPA Auditor of State

#### DAYTON ACADEMY SCHOOL

#### **MONTGOMERY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 26, 2009