City of Washington Court House

**Fayette County** 

Regular Audit

January 1, 2008 through December 31, 2008





# Mary Taylor, CPA Auditor of State

City Council
City of Washington Court House
105 N. Main Street
Washington Court House, Ohio 43160

We have reviewed the *Independent Auditor's Report* of the City of Washington Court House, Fayette County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period January 1, 2008 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Washington Court House is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

September 14, 2009



# City of Washington Court House Table of Contents For the Year Ended December 31, 2008

<u>TITLE</u>	<u>PAGE</u>
Independent Auditor's Report	1 - 2
Management's Discussion and Analysis	3 - 9
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Assets	10
Statement of Activities	11
Fund Financial Statements:	
Balance Sheet – Governmental Funds	12
Reconciliation of Total Governmental Fund Balances To Net Assets of Governmental Activities	13
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	14
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	15
Statement of Net Assets – Proprietary Funds	16
Statement of Revenues, Expenses and Changes in Fund Net Assets – Proprietary Funds	17
Statement of Cash Flows – Proprietary Funds	18
Statement of Fiduciary Net Assets – Fiduciary Funds	19
Statement of Changes in Fiduciary Net Assets – Fiduciary Fund	20
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Budget (Non-GAAP) Basis – General Fund	21
Notes to the Basic Financial Statements	22 - 46
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	47 – 48
Schedule of Findings	49
Schedule of Prior Audit Findings	50



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Ohio Society of Certified Public Accountants

#### **Independent Auditor's Report**

City of Washington Court House Fayette County, Ohio 105 N. Main Street Washington Court House, Ohio 43160

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Washington Court House, (the City) as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2008, and the respective changes in financial position and its cash flows, where applicable, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 31, 2009 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in considering the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements, but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

City of Washington Court House Fayette County, Ohio Independent Auditor's Report Page 2

As described in Note 16, the City has implemented Governmental Accounting Standards Board (GASB) Statement No. 50, Pension Disclosures – an amendment of GASB Statements No. 25 and No. 27 and GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.

Balestra, Harr & Scherer Balestra, Harr & Scherer, CPAs, Inc.

July 31, 2009

Unaudited

The discussion and analysis of the City of Washington Court House's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2008. The purpose of this discussion and analysis is to look at the City's financial performance and discuss pertinent points to better help the reader to understand our performance.

#### **Financial Highlights**

- 1. The City's total net assets decreased \$1,773,923; net assets of the governmental activities decreased \$1,505,255; and net assets of the business-type activities decreased \$268,668;
- 2. The General Fund fund balance of \$1,100,028 decreased \$85,602 or 7% from the previous year's balance of \$1,185,630.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Washington Court House's basic financial statements. The City of Washington Court House's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements- The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector businesses. The statement of net assets presents information on all of the City of Washington Court House's assets and liabilities, with the difference between the two reported as net assets. Over time, increases and decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The statement of activities presents information showing how the government's net assets changed during the recent fiscal year.

Both of the government-wide financial statements distinguish functions of the City of Washington Court House that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, security of persons and property, transportation, community environment, basic utility services, public health and leisure time activities. The business-type activities include water, sewer, and pool operations.

**Fund Financial Statements-** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Some funds are required to be established by State law and by bond covenants. However, the City establishes many other funds to help control and manage money for particular purposes or to show that the City is meeting legal responsibilities for using certain taxes, grants and other money. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

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Governmental Funds- Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental fund statements use the modified accrual basis of accounting and provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information may be useful in evaluating a government's near term financing requirements. We describe the relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds in a reconciliation which follows the fund financial statements.

The City of Washington Court House maintains 34 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the General Fund, Safety Building Construction Fund, and the TIF Walmart Fund, which are considered to be major funds. Data from the other 31 governmental funds are combined into a single, aggregated presentation.

*Proprietary Funds-* The City uses enterprise funds to account for its water, sewer and pool operations. Proprietary funds are reported in the same way that all activities are reported in the statement of net assets and the statement of activities using the full accrual basis of accounting. The enterprise funds are used to report the same activities presented as business-type activities in the government-wide financial statements.

Fiduciary Funds- Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources from those funds are not available to support the City's programs. The accounting used for fiduciary funds is much like that used for the proprietary funds.

*Notes to the Financial Statements*- The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-Wide Financial Statements**

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions.

The statement of net assets and the statement of activities include all assets and liabilities using the full accrual basis of accounting similar to the accounting used by the private sector. The basis for this accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

Unaudited

Table 1 provides a summary of the City's net assets for 2008 compared to 2007:

	Governmen	tal Activities	Business-Type Activities		To	otal
	2008	2007	2008	2007	2008	2007
Assets:						
Current and Other Assets	\$13,471,783	\$ 14,872,684	\$ 1,930,148	\$ 2,128,672	\$ 15,401,931	\$17,001,356
Capital Assets, Net	24,900,445	23,505,166	36,709,840	37,342,462	61,610,285	60,847,628
Total Assets	38,372,228	38,377,850	38,639,988	39,471,134	77,012,216	77,848,984
Liabilities:						
Current and Other Liabilities	2,964,169	2,043,320	334,155	375,477	3,298,324	2,418,797
Long-Term Liabilities:						
Due Within One Year	795,756	441,130	874,051	786,999	1,669,807	1,228,129
Due in More than One Year	14,081,745	13,857,587	14,105,878	14,714,086	28,187,623	28,571,673
Total Liabilities	17,841,670	16,342,037	15,314,084	15,876,562	33,155,754	32,218,599
Net Assets:						
Invested in Capital Assets, Net	14,373,784	16,883,928	21,970,698	22,044,590	36,344,482	38,928,518
Restricted	3,789,545	2,751,575	-	-	3,789,545	2,751,575
Unrestricted	2,367,229	2,400,310	1,355,206	1,549,982	3,722,435	3,950,292
Total Net Assets	\$20,530,558	\$ 22,035,813	\$23,325,904	\$23,594,572	\$ 43,856,462	\$45,630,385

Total net assets decreased \$1.8 million. There were slight increases in revenues but these increases did not cover expenses as they continued to rise. A significant portion of these additional expenditures were incurred as a result of special projects undertaken by the City to repair and maintain its investment in infrastructure and capital assets. While some of the capital improvement costs were capitalized in the Statement of Net Assets, certain projects did not meet the City's capitalization criteria and were expensed during the year. Capital assets decreased due to current year depreciation expense exceeding capital asset acquisitions.

As noted earlier, the City's net assets, when reviewed over time, may serve as a useful indicator of the City's financial position. By far, the largest portion of the City's net assets (83%) reflects its investments in capital assets (e.g., land, buildings, machinery and equipment, infrastructure) less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investments in its capital assets are reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net assets (9%) represents resources that are subject to restrictions on how they can be used. The remaining balance of \$3,722,435 or 8%, which are unrestricted net assets,

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may be used to meet the City's ongoing obligations to citizens and creditors. The City's total net assets decreased from \$45,630,385 in 2007 to \$43,856,462 in 2008, a change of \$1,773,923 or 4%.

In order to further understand what makes up the changes in net assets for the current year, Table 2 gives readers further details regarding the results of activities for 2007 and 2008.

	Government	al Activities	Business-Type Activities		То	tal
	2008	2007	2008	2007	2008	2007
Revenues:						
Program Revenues:						
Charges for Services	\$ 1,756,677	\$ 1,544,642	\$ 5,736,697	\$5,717,259	\$ 7,493,374	\$ 7,261,901
Operating Grants/Contributions	497,784	446,862	-	-	497,784	446,862
Capital Grants/Contributions	578,654	595,534	117,012	25,548	695,666	621,082
General Revenues:						
Municipal Income Taxes	5,198,880	4,535,608	-	-	5,198,880	4,535,608
Property and Other Taxes	1,466,193	1,403,692	-	-	1,466,193	1,403,692
Payment in Lieu of Taxes	693,194	603,997	-	-	693,194	603,997
Intergovernmental	1,926,581	1,441,620	-	-	1,926,581	1,441,620
Grants and Entitlements	72,505	73,128	-	-	72,505	73,128
Investment Earnings	270,395	333,934	40,128	54,354	310,523	388,288
Other	211,671	200,569	73,240	114,824	284,911	315,393
Total Revenues	12,672,534	11,179,586	5,967,077	5,911,985	18,639,611	17,091,571
Program Expenses						
Security of Person & Property	4,503,630	3,963,491	_	_	4,503,630	3,963,491
Public Health Services	295,342	360,919	_	_	295,342	360,919
Leisure Time Activities	66,621	61,659	_		66,621	61,659
Community Environment	2,283,270	1,564,199	_	_	2,283,270	1,564,199
Transportation	3,465,485	3,142,515	_		3,465,485	3,142,515
General Government	2,860,488	2,934,070	_		2,860,488	2,934,070
Interest and Fiscal Charges	593,591	461,689	_	_	593,591	461,689
Water	3,3,3,1	101,009	2,973,672	3,360,041	2,973,672	3,360,041
Sewer	_	_	3,215,358	2,699,213	3,215,358	2,699,213
Pool	_	_	156,077	161,618	156,077	161,618
Total Expenses	14,068,427	12,488,542	6,345,107	6,220,872	20,413,534	18,709,414
Excess (Deficit) before Transfers	(1,395,893)	(1,308,956)	(378,030)	(308,887)	(1,773,923)	(1,617,843)
Transfers	(109,362)	(62,960)	109,362	62,960		
Change in Net Assets	\$ (1,505,255)	\$ (1,371,916)	\$ (268,668)	\$ (245,927)	\$ (1,773,923)	\$ (1,617,843)

#### **Governmental Activities**

Unaudited

The most significant program expenses for the City are Security of Persons and Property, General Government, Transportation, and Community Environment. These programs account for 93% of the total governmental activities. Security of Persons and Property, which accounts for 32% of the total, represents costs associated with the operation of the Police Department and costs associated with providing firefighting and emergency medical services. General Government, which accounts for 20% of the total, represents costs associated with the general administration of city government, including the City Council, City Manager, City Auditor and Municipal Court. Transportation, which accounts for 25% of the total, represents costs associated with streets and their upkeep. Community Environment, which accounts for 16% of the total, represents costs associated with developing and improving the downtown.

Funding for the most significant programs indicated is from income taxes, property taxes and intergovernmental. The income tax revenue for 2008 was\$5,198,880. Of the \$12,672,534 in total revenues, income tax accounts for 41% of that total. The property tax revenue and payments in lieu of property taxes for 2008 was \$2,159,387 or 17% of total revenues. The intergovernmental revenue for 2008 was \$1,926,581 or 15% of total revenue. The charges for services revenue for 2008 was \$1,756,677 or 14% of total revenues. Operating Grants and Contributions of \$497,784 accounts for 4% of total revenues. Capital grants and contributions of \$578,654 accounts for 5% of the total and interest and other revenue make up the remaining 4%. Total governmental activities revenue grew by approximately \$1.5 million or 13%. The increase is due mainly to the City's additional income tax of .20%. The City monitors its sources of revenues very closely for fluctuations.

Table 3 for governmental activities, indicates the total cost of services and the net cost of services. The statement of activities reflects the cost of program services and the charges for services and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by income and property tax revenues and unrestricted intergovernmental revenue.

		Fotal Cost f Services 2008	Net Cost of Services 2008	Fotal Cost of Services 2007	Net Cost f Services 2007
Security of persons and property	\$	4,503,630	\$ 4,472,493	\$ 3,963,491	\$ 3,962,091
Public health services		295,342	189,859	360,919	253,077
Leisure time activities		66,621	66,621	61,659	61,659
Community environment		2,283,270	1,874,270	1,564,199	1,425,199
Transportation		3,465,485	2,901,566	3,142,515	2,291,826
General government		2,860,488	1,136,912	2,934,070	1,445,963
Interest on long-term debt	_	593,591	 593,591	 461,689	 461,689
Total Expenses	\$	14,068,427	\$ 11,235,312	\$ 12,488,542	\$ 9,901,504

It should be noted that 20% of the costs of services for governmental activities are derived from program revenues including charges for services, operating grants, capital grants and other contributions. As shown by the total net costs of \$11,235,312, the majority of the City's programs are funded by general revenues. A significant portion of the total general revenues consists of income taxes and property taxes. **Business-Type Activities** 

Unaudited

The City's major business-type activities include water and sewer operations. The Water fund had operating revenues in 2008 of \$3,021,040, which is an increase of \$30,293 from 2007. The increase is primarily due to an increase in tap-in fees and impact fees received. The Sewer Fund had operating revenues in 2008 of \$2,693,396, a decrease of \$47,876 from 2007. The decrease is also due to less tap-in and industrial user fees received.

#### **Financial Analysis of the City's Funds**

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year. These funds are accounted for by using the modified accrual basis of accounting.

The General Fund is the chief operating fund of the City. At the end of 2008, the total fund balance for the General Fund was \$1,100,028 of which \$1,061,110 was unreserved. During the current year, the fund balance of the City's General Fund decreased by \$85,602 or 7%. The increase in revenue the City received during 2008 over the prior year was offset by the expenditures related to the energy saving project. Additional increases in operations caused expenditures to increase and the General Fund balance to decrease. In addition to the General Fund, the City had two other major funds during 2008: The Safety Building Capital Projects Fund and the Tax Increment Financing (TIF) – Walmart Capital Projects Fund. At the end of 2008, the total fund balance of the Safety Building Fund was \$4,190,843. The balance includes proceeds of general obligation bonds to be used for the construction of a new safety building for the police and fire departments. The balance in the TIF – Walmart Fund was \$153,841 as of the end of 2008.

#### **Proprietary Funds**

The City's major proprietary funds are the Water Fund and the Sewer Fund. The City provides water and sewer services to city residents. Net assets in the Water Fund increased by \$67,176 or 1%. Net assets in the Sewer Fund decreased by \$334,573 or 2%. The decrease in net assets of the Sewer fund was due to an overall increase in the City's operational costs and decrease in sewer charges.

#### **General Fund Budgeting Highlights**

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a budget basis of cash receipts (revenues), and disbursements and encumbrances (expenditures). The most significant budgeted fund is the General Fund. The City does allow small interdepartmental budget changes that modify line items within departments within the same fund.

For the General Fund, the original budgeted revenues were \$7,254,340 and the final budgeted revenues and other sources were \$7,890,252. Amendments were made during the year due primarily to proceeds from the lease/purchase agreement.

For the General Fund, the original budgeted expenditures and transfers were \$7,448,948 and the final budgeted expenditures and transfers were \$8,161,400. Amendments were made during the year due to higher than expected general government expenditures.

Unaudited

#### **Capital Assets and Debt Administration**

The City's investment in capital assets for governmental and business-type activities as of December 31, 2008, amounts to \$36,344,482 (net of accumulated depreciation and related debt). This investment in capital assets includes land, buildings, improvements, equipment and infrastructure.

Total capital assets for governmental activities of the City of Washington Court House for the year 2008 were \$24,900,445 or \$1,395,279 more than in 2007. This increase was due mainly to the increase in construction in progress for the new safety building.

The decrease in capital assets for business-type activities of \$632,621 to \$36,709,840 as of December 31, 2008 was due to the annual depreciation expense.

Additional information concerning the City's capital assets can be found in note 7 of the notes to the basic financial statements.

As of December 31, 2008, the City of Washington Court House had \$28,479,142 in bonds, notes, leases and loans outstanding with \$1,306,895 due within one year. The City's long-term debt increased \$837,145 during 2008. The city entered into a capital lease for new sewer equipment for \$227,145. A lease/purchase agreement was also entered into for energy saving equipment installed throughout the City for \$610,000.

Outstanding general obligation bonds consist of street, safety building and wastewater treatment plant improvement issues. General obligation bonds are direct obligations of the City for which its full faith, credit and resources are pledged.

Revenue bonds in the Water Fund were refinanced during 2003 to receive a lower interest rate. In addition to the bonds, notes and loans, the City's long-term obligations include compensated absences, pension obligations and capital lease obligations. Additional information concerning the City's debt can be found in note 8 of the notes to the basic financial statements.

#### **Current Known Facts and Conditions**

In spite of the recent decline in the state economy, the City of Washington Court House continues to see considerable growth in the area. Slight cuts in local and state funding are currently not a cause of concern for the community. The long-term impact of these cuts is unknown at this time.

#### **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Finance Director's Office, 105 N. Main Street, Washington C.H., Ohio 43160.

STATEMENT OF NET ASSETS DECEMBER 31, 2008

	Governmental Activities	Business-Type Activities	Total
Assets			
Equity in pooled cash and investments	\$ 8,621,043	863,099	9,484,142
Cash with fiscal agent	36,928	-	36,928
Cash in segregated accounts	55,448	-	55,448
Receivables:			
Property taxes	1,318,400	-	1,318,400
Income taxes	1,819,841	-	1,819,841
Accounts	-	587,091	587,091
Loans	59,263	-	59,263
Interest	50,554	7,538	58,092
Intergovernmental	1,260,238	-	1,260,238
Prepaid items	21,256	63,496	84,752
Supplies inventory	14,000	78,012	92,012
Deferred charges	214,812	330,912	545,724
Nondepreciable capital assets	5,167,252	1,329,624	6,496,876
Depreciable capital assets, net	19,733,193	35,380,216	55,113,409
Total assets	38,372,228	38,639,988	77,012,216
Liabilities			
Accounts payable	1,164,759	20,931	1,185,690
Accrued wages payable	263,214	61,086	324,300
Intergovernmental payable	223,187	36,015	259,202
Matured compensated absences	583	11,068	11,651
Unearned revenue	1,261,474	-	1,261,474
Accrued interest payable	50,952	205,055	256,007
Noncurrent liabilities:			
Due within one year	795,756	874,051	1,669,807
Due in more than one year	14,081,745	14,105,878	28,187,623
Total liabilities	17,841,670	15,314,084	33,155,754
Net Assets			
Invested in capital assets, net of related debt Restricted for:	14,373,784	21,970,698	36,344,482
Capital projects	2,774,668	-	2,774,668
Other purposes	899,602	-	899,602
Permanent endowment:			
Nonexpendable	73,648	-	73,648
Expendable	41,627	-	41,627
Unrestricted	2,367,229	1,355,206	3,722,435
Total net assets	\$ 20,530,558	23,325,904	43,856,462

STATEMENT OF ACTIVITIES

YEAR ENDED DECEMBER 31, 2008

			Program Revenues			et (Expense) Revenue I Changes in Net Asse	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Functions/Programs						· ·	
Governmental activities:							
Security of persons and property	\$ 4,503,630	-	31,137	-	(4,472,493)	-	(4,472,493)
Public health services	295,342	105,483	-	-	(189,859)	-	(189,859)
Leisure time activities	66,621	-	-	-	(66,621)	-	(66,621)
Community environment	2,283,270	-	409,000	-	(1,874,270)	-	(1,874,270)
Transportation	3,465,485	800	-	563,119	(2,901,566)	-	(2,901,566)
General government	2,860,488	1,650,394	57,647	15,535	(1,136,912)	-	(1,136,912)
Interest on long-term debt	593,591		<u>-</u>	<u>-</u> _	(593,591)	<del>_</del>	(593,591)
Total governmental activities	14,068,427	1,756,677	497,784	578,654	(11,235,312)		(11,235,312)
Business-type activities:							
Water	2,973,672	2,973,286	_	_	_	(386)	(386)
Sewer	3,215,358	2,669,845	-	117,012	_	(428,501)	(428,501)
Pool	156,077	93,566	-	-	-	(62,511)	(62,511)
Total business-type activities	6,345,107	5,736,697		117,012		(491,398)	(491,398)
Total	\$ 20,413,534	7,493,374	497,784	695,666	(11,235,312)	(491,398)	(11,726,710)
	General revenues:						
	Taxes:						
	Income taxes				5,198,880	=	5,198,880
	Property taxes				1,466,193	-	1,466,193
	Payment in lieu o	of taxes			693,194	-	693,194
	Intergovernmenta	.1			1,926,581	-	1,926,581
	Grants and contri	butions not restricte	d to specific program	IS	72,505	-	72,505
	Investment earnir				270,395	40,128	310,523
	Miscellaneous				211,671	73,240	284,911
	Transfers				(109,362)	109,362	
	Total general reven	ues and transfers			9,730,057	222,730	9,952,787
	Change in net asset	s			(1,505,255)	(268,668)	(1,773,923)
	Net assets beginnin				22,035,813	23,594,572	45,630,385
	Net assets end of ye	ear			\$ 20,530,558	23,325,904	43,856,462

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2008

	General Fund	Safety Building	TIF Walmart	Non-major Governmental Funds	Total Governmental Funds
Assets					
Equity in pooled cash and investments \$	596,471	5,123,476	153,841	2,747,255	8,621,043
Cash with fiscal agent	36,928	-	-	-	36,928
Cash in segregated accounts	45,322	-	-	10,126	55,448
Receivables:					
Property taxes	354,628	-	-	963,772	1,318,400
Income taxes	1,253,278	170,803	-	395,760	1,819,841
Loans	-	-	-	59,263	59,263
Interest	23,873	26,570	-	111	50,554
Intergovernmental	919,650	-	-	340,588	1,260,238
Prepaids	18,454	-	-	2,802	21,256
Supplies inventory				14,000	14,000
Total assets	3,248,604	5,320,849	153,841	4,533,677	13,256,971
Liabilities and Fund Balances					
Liabilities:					
Accounts payable	39,846	1,041,041	-	83,872	1,164,759
Accrued wages payable	231,551	-	-	31,663	263,214
Matured compensated absences payable	-	-		583	583
Intergovernmental payable	207,412	-	-	15,775	223,187
Deferred revenue	1,669,767	88,965		1,420,466	3,179,198
Total liabilities	2,148,576	1,130,006		1,552,359	4,830,941
Fund balances:					
Reserved for:					
Encumbrances	20,464	4,028,309	-	250,037	4,298,810
Loans	-	-	-	59,263	59,263
Inventory	-	-	-	14,000	14,000
Prepaids	18,454	-	-	2,802	21,256
Unreserved, reported in:					
General fund	1,061,110	-	-	-	1,061,110
Special revenue funds	-	-	-	1,150,027	1,150,027
Capital projects funds	-	162,534	153,841	1,389,914	1,706,289
Permanent funds				115,275	115,275
Total fund balances	1,100,028	4,190,843	153,841	2,981,318	8,426,030
Total liabilities and fund balances \$	3,248,604	5,320,849	153,841	4,533,677	13,256,971

#### Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities

#### December 31, 2008

Total governmental fund balances	\$ 8,426,030
Amounts reported for governmental activities in the	
statement of net assets are different because:	
Capital assets used in governmental activities are not financial	
resources and therefore are not reported in the funds.	24,900,445
Deferred charges in governmental activities are not financial	
resources and therefore are not reported in the funds.	214,812
Other long-term assets are not available to pay for current-period	
expenditures and therefore are deferred in the funds:	
Income taxes receivable	728,423
Intergovernmental and other receivables	1,102,893
Interest	29,482
Property taxes	56,926
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported	
in the funds:	
General obligation bonds	(13,344,812)
Lease/purchase agreement	(610,000)
Compensated absences	(846,690)
Accrued interest on long-term debt	(50,952)
Pension obligation	(75,999)
Net assets of governmental activities	\$ 20,530,558

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2008

					Non-Major	Total
		General	Safety	TIF	Governmental	Governmental
		Fund	Building	Walmart	Funds	Funds
Revenues:						
Property taxes	\$	412,825	-	-	1,051,096	1,463,921
Municipal income taxes		3,558,736	579,586	-	1,123,769	5,262,091
Intergovernmental		1,027,387	-	-	1,354,397	2,381,784
Charges for services		973,371	-	-	105,483	1,078,854
Fines, licenses and permits		623,990	-	-	263,456	887,446
Interest		127,763	151,182	-	5,578	284,523
Payment in lieu of taxes		-	-	345,030	348,164	693,194
Other		145,952	40,409		110,202	296,563
Total revenues	-	6,870,024	771,177	345,030	4,362,145	12,348,376
Expenditures:						
Current:						
Security of persons and property		3,696,336	-	-	521,166	4,217,502
Public health services		33,343	-	-	278,897	312,240
Leisure time activities		66,154	-	-	-	66,154
Community environment		863,988	-	265,580	420,856	1,550,424
Transportation		-	-	-	1,394,786	1,394,786
General government		2,846,500	-	-	272,413	3,118,913
Capital outlay		-	3,089,745	-	872,617	3,962,362
Debt service:						
Principal retirement		-	205,000	35,000	30,000	270,000
Interest and fiscal charges		-	425,258	56,251	281,272	762,781
Total expenditures	_	7,506,321	3,720,003	356,831	4,072,007	15,655,162
Excess of revenues over (under) expenditures		(636,297)	(2,948,826)	(11,801)	290,138	(3,306,786)
Other financing sources (uses):						
Inception of capital lease		610,000				610,000
Transfers out		(59,305)	-	-	(50,057)	(109,362)
Transfers out	_	(39,303)	<u>-</u>		(30,037)	(109,302)
Total other financing sources (uses)		550,695			(50,057)	500,638
Net change in fund balance		(85,602)	(2,948,826)	(11,801)	240,081	(2,806,148)
Fund balance, beginning of year		1,185,630	\$ 7,139,669	165,642	2,741,237	11,232,178
Fund balance, end of year	\$	1,100,028	4,190,843	153,841	2,981,318	8,426,030

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

#### Year Ended December 31, 2008

Net change in fund balances - total governmental funds	\$	(2,806,148)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense:  Capital outlay  Depreciation expense  Loss on disposal of capital assets		3,670,141 (2,274,246) (616)
Revenue in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:		324,158
Repayment of bond and note principal is an expenditure in the governmental funds, but the payment reduces long-term liabilities in the statement of net assets.		270,000
In the statement of activities, interest is accrued on outstanding bonds, whereas in in governmental funds, an interest expenditure is reported when due.		169,190
Inception of capital lease is reported as a liability in the statement of activities.		(610,000)
Some expenses reported in the statement of activities, such as compensated absences and pension do not require the use current financial resources and therefore are not reported as expenditures in governmental funds.	_	(247,734)
Change in net assets of governmental activities	\$	(1,505,255)

STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2008

	Е	Enterprise Funds		
	Water	Sewer	Nonmajor Enterprise Fund	Totals
Assets				
Current assets:				
Equity in pooled cash and investments Receivables:	\$ 531,683	331,330	86	863,099
Accounts	315,388	271,703	-	587,091
Interest	4,083	3,455	-	7,538
Prepaid Items	31,409	31,853	234	63,496
Materials and supplies inventory	78,012			78,012
Total current assets	960,575	638,341	320	1,599,236
Noncurrent assets:				
Deferred charges	330,912	-	=	330,912
Nondepreciable capital assets	1,067,410	262,214	-	1,329,624
Depreciable capital assets, net	14,541,938	20,838,278		35,380,216
Total noncurrent assets	15,940,260	21,100,492		37,040,752
Total assets	16,900,835	21,738,833	320	38,639,988
Liabilities				
Current Liabilities:				
Accounts payable	11,774	9,157	-	20,931
Accrued wages payable	30,799	30,287	-	61,086
Intergovernmental payable	16,489	18,877	649	36,015
Accrued interest payable	120,459	84,596	-	205,055
Matured compensated absences payable	-	11,068	-	11,068
Compensated absences payable	39,377	32,366	-	71,743
Notes payable	· <u>-</u>	8,324	-	8,324
Capital lease payable	15,000	41,025	-	56,025
Pension obligation payable	9,854	11,014		20,868
OWDA loans payable	164,080	306,910	-	470,990
Revenue bonds payable	246,101			246,101
Total current liabilities	653,933	553,624	649	1,208,206
Noncurrent liabilities:				
Compensated absences payable	84,392	41,003	-	125,395
Notes payable	· -	41,618	-	41,618
Capital lease payable	_	136,063	-	136,063
Pension obligation payable	10,757	12,024		22,781
OWDA loans payable	2,499,235	4,625,786	-	7,125,021
Revenue bonds payable	6,655,000			6,655,000
Total noncurrent liabilities	9,249,384	4,856,494		14,105,878
Total liabilities	9,903,317	5,410,118	649	15,314,084
Net Assets				
Invested in capital assets, net of related debt	6,029,932	15,940,766	_	21,970,698
Unrestricted	967,586	387,949	(329)	1,355,206
Total net assets	\$ 6,997,518	16,328,715	(329)	23,325,904

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS YEAR ENDED DECEMBER 31, 2008

		E			
				Nonmajor	
				Enterprise	
		Water	Sewer	Fund	Totals
Operating revenues:					
Charges for services	\$	2,973,286	2,669,845	93,566	5,736,697
Other	•	47,754	23,551	1,935	73,240
Total operating revenues		3,021,040	2,693,396	95,501	5,809,937
Operating expenses:				-	
Personnel services		907,711	1,142,515	90,822	2,141,048
Contractual services		334,184	736,717	34,215	1,105,116
Supplies and materials		177,005	232,636	31,040	440,681
Other		535,014	391,789	-	926,803
Depreciation		320,148	539,618		859,766
Total operating expenses		2,274,062	3,043,275	156,077	5,473,414
Operating income (loss)		746,978	(349,879)	(60,576)	336,523
Non-operating revenues (expenses):					
Interest revenue		19,808	20,320	-	40,128
Intergovernmental		-	117,012	-	117,012
Interest expense and fiscal charges		(699,610)	(171,757)	-	(871,367)
Loss on disposal of capital asset			(326)	<u> </u>	(326)
Total non-operating revenues (expenses)		(679,802)	(34,751)	<u> </u>	(714,553)
Income (loss) before transfers		67,176	(384,630)	(60,576)	(378,030)
Transfers in		<u> </u>	50,057	59,305	109,362
Change in net assets		67,176	(334,573)	(1,271)	(268,668)
Net assets, beginning of year		6,930,342	16,663,288	942	23,594,572
Net assets, end of year	\$	6,997,518	16,328,715	(329)	23,325,904

STATEMENT OF CASH FLOWS ALL PROPRIETARY FUNDS YEAR ENDED DECEMBER 31, 2008

	Enterprise Funds			
			Nonmajor	
			Enterprise	
	Water	Sewer	Fund	Totals
Cash flows from operating activities:				
Cash received from customers	\$ 2,984,008	2,676,371	93,566	5,753,945
Cash payments for employee services and benefits	(884,895)	(1,089,043)	(90,173)	(2,064,111)
Cash payments to suppliers for goods and services	(578,628)	(998,218)	(65,255)	(1,642,101)
Cash payments for other operating expenses	(520,014)	(392,114)	-	(912,128)
Cash received from other operating revenue	47,754	23,551	1,935	73,240
Net cash provided (used) by operating activities	1,048,225	220,547	(59,927)	1,208,845
Cash flows from noncapital financing activities:				
Intergovernmental revenue	-	117,012	-	117,012
Transfers from other funds		50,057	59,305	109,362
Net cash provided by noncapital financing activities		167,069	59,305	226,374
Cash flows from capital and related financing activities:				
Acquisition of capital assets	_	(325)	-	(325)
Principal payments	(430,847)	(355,028)	-	(785,875)
Interest paid	(689,886)	(176,844)		(866,730)
Net cash used by capital and related financing activities	(1,120,733)	(532,197)		(1,652,930)
Cash flows from investing activities:			-	
Interest	21,128	19,140		40,268
Net change	(51,380)	(125,441)	(622)	(177,443)
Cash and pooled investments beginning of year	583,063	456,771	708	1,040,542
Cash and pooled investments end of year	531,683	331,330	86	863,099
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:				
Operating income (loss)	746,978	(349,879)	(60,576)	336,523
Adjustments to reconcile operating income (loss) to net				
cash provided (used) by operating activities:	220 149	520 (19		950.766
Depreciation Changes in assets and liabilities:	320,148	539,618	-	859,766
Receivables	10,722	6,526		17,248
Prepaid items	469	287	_	756
Materials and supplies inventory	(9,469)	207	_	(9,469)
Accounts payable	(44,181)	(31,674)	_	(75,855)
Matured compensated absences	-	11,068	-	11,068
Accrued wages	6,551	459	-	7,010
Intergovernmental payable	11,285	12,290	649	24,224
PERS pension liability	(6,606)	(7,383)	-	(13,989)
Compensated absences payable	12,328	39,235		51,563
Net cash provided (used) by operating activities	\$ 1,048,225	220,547	(59,927)	1,208,845

#### Noncash Capital Financing Activities:

During 2008, the City entered into a capital lease for the purchase of equipment in the Sewer Fund for \$227,145.

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2008

Assets		Private- Purpose Trust Fund	Agency Funds
Equity in pooled cash and cash equivalents	\$	11,140	33,037
Cash in segregated accounts	<b>~</b>		48,733
Total assets		11,140	81,770
Liabilities Intergovernmental payable Undistributed monies Deposits held and due to others Total liabilities		- - - -	34,483 - 47,287 81,770
Net Assets			
Held in trust	\$	11,140	

STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUND YEAR ENDED DECEMBER 31, 2008

	Private- Purpose
	Trust Fund
Additions:	
Interest	\$ 2,233
Total additions	2,233
Deductions:	
Contractual Services	4,004
Total deductions	4,004
Change in net assets	(1,771)
Net assets, beginning of year	12,911
Net assets, end of year	\$ 11,140

#### CITY OF WASHINGTON COURT HOUSE, OHIO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGET (NON-GAAP) BASIS GENERAL FUND YEAR ENDED DECEMBER 31, 2008

	Original Budget	Final Budget	Actual	Variance From Final Budget
Revenues:				
1 3	\$ 422,000	422,000	412,825	(9,175)
Municipal income taxes	3,575,000	3,575,000	3,501,114	(73,886)
Intergovernmental	1,191,738	1,217,650	1,036,750	(180,900)
Charges for services	990,200	990,200	973,371	(16,829)
Fines, licenses and permits	710,000	710,000	611,154	(98,846)
Interest	160,000	160,000	123,179	(36,821)
Other	205,402	205,402	149,212	(56,190)
Total revenues	7,254,340	7,280,252	6,807,605	(472,647)
Expenditures:				
Current:				
Security of persons and property	3,645,019	3,996,444	3,688,950	307,494
Public health services	32,946	36,122	33,343	2,779
Leisure time activities	65,366	71,668	66,154	5,514
Community environment	847,123	928,796	857,333	71,463
General government	2,799,188	3,069,063	2,832,925	236,138
Total expenditures	7,389,643	8,102,095	7,478,705	623,390
Excess of revenues over (under) expenditures	(135,303)	(821,843)	(671,100)	150,743
Other sources (uses):				
Proceeds from lease purchase	-	610,000	573,072	(36,928)
Transfers out	(59,305)	(59,305)	(59,305)	-
Total other financing uses	(59,305)	550,695	513,767	
Excess of revenues over (under) expenditures and other uses	(194,608)	(271,148)	(157,333)	113,815
Fund balance, beginning of year	675,342	675,342	675,342	-
Prior year encumbrances appropriated	31,572	31,572	31,572	

See accompanying notes to the basic financial statements.

Fund balance, end of year

512,306

549,581

113,815

435,766

#### NOTE 1 – DESCRIPTION OF THE ENTITY

The City of Washington Court House (the "City") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The City operates under a city manager form of government and provides various services including police and fire protection, parks and recreation, planning, zoning, street maintenance and repair, and other governmental services. In addition, the City provides basic utilities in the form of water services and waste water treatment.

As required by generally accepted accounting principles, the basic financial statements present the City of Washington Court House (the primary government) and any component units. The City considered potential component units for inclusion in the financial statements. In determining whether to include a government department, agency, commission or organization as a component unit, the City must evaluate each entity as to whether they are legally separate and financially accountable based on criteria set forth by Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity". Legal separateness is evaluated on the basis of (1) its corporate name, (2) the right to sue or be sued and (3) the right to buy, sell, lease and mortgage property. Financial accountability is based on (1) the appointment of the governing authority and (2) the ability to impose will or (3) the providing of specific financial benefit or imposition of a specific financial burden. Another factor to consider in this evaluation is whether an entity is fiscally dependent on the City. The City included no component units in the financial statements.

The City is associated with Carnegie Public Library, which is defined as a related organization (Note 14).

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City has elected not to apply FASB pronouncements issued after November 30, 1989 to its governmental and proprietary funds. The most significant of the City's accounting policies are described below.

#### **Basis of Presentation**

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### **Government-wide Financial Statements**

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

#### Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

#### **Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental funds: Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

- **General Fund** The General Fund is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.
- **Safety Building** The Safety Building Fund is used to account for the proceeds of bonds for the construction of a public safety building.
- *TIF Walmart Fund* Used to account for the activity related to the Walmart tax increment financing district.

The other governmental funds of the City account for financing grants and other resources whose use is restricted to a particular purpose.

<u>Proprietary funds</u>: Proprietary fund reporting focuses on changes in net assets, financial position and cash flows. The City's proprietary funds are classified as enterprise funds. Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

- Water Fund This fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.
- **Sewer Fund** This fund accounts for the provision of sanitary sewer treatment to residential and commercial users located within the City.

<u>Fiduciary funds</u>: Fiduciary fund reporting focuses on net assets. The City has a private-purpose trust fund and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's trust fund is a private-purpose trust fund established to account for assets (escheat property) held for individuals as unclaimed funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's agency fund accounts for assets that are held pending determination of their disposition.

#### Measurement Focus

#### Governmental-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets

#### Fund Financial Statements

All governmental fund types are accounted for using current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are included on the balance sheet.

The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of revenues, expenses and changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

The private-purpose trust fund is reported using the economic resources measurement focus.

#### Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

#### Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and becomes available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means collected within sixty days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include municipal income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from municipal income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: municipal income taxes, grants, state-levied shared taxes (including gasoline tax), fines and forfeitures, and investment earnings.

#### Deferred Revenue

Deferred revenues arise when assets are recognized before revenue recognition criteria have been satisfied. Property taxes for which there is an enforceable legal claim as of December 31, 2008, but which were levied to finance year 2009 operations, have been recorded as deferred revenue. Grants and entitlements received before eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

#### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### Budgetary Accounting and Control

Under Ohio law, City Council must adopt an appropriations budget by January 1<sup>st</sup> of a given year, or adopt a temporary appropriation measure with final passage of a permanent budget by April 1<sup>st</sup>, for all funds except Agency Funds. Budgets are adopted for each organizational unit by fund.

Each City department prepares a budget which is approved by City Council. All modifications made throughout the year to the original department budgets must be requested by the departmental management and approved through legal resolution by City Council, except in the travel transportation, materials and supplies, and contractual services and miscellaneous or other expenditure categories of each department.

Several budget modifications and supplemental appropriations were made during the year and each revised budget amount reported in the budget to actual comparisons includes all modifications and supplemental appropriations that were necessary.

The City maintains budgetary control by fund, department and object level. Ordinance does not permit expenditures and encumbrances to exceed appropriations for each fund. Unencumbered and unexpended appropriations lapse at year-end in all budgeted funds. Prior year encumbrances and corresponding prior year appropriations are carried forward as part of the budgetary authority for next year and are included in the original and revised budget amounts shown in the budget-to-actual comparisons.

The City's budgetary process accounts for certain transactions on a budgetary basis instead of a GAAP basis. The major differences between the budget basis and the GAAP basis are that revenues are recorded when actually received (budget basis) as opposed to when susceptible to accrual (GAAP basis), and expenditures are recorded when paid (budget basis) as opposed to when incurred (GAAP basis). Additionally, the City reflects outstanding encumbrances at year-end as expenditures on the budgetary basis.

#### Tax Budget

A budget of estimated revenue and expenditures is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 each year, for the period January 1 to December 31 of the following year.

#### **Estimated Resources**

The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources.

The revised budget then serves as the basis for the annual appropriation measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statement as final reflects the amounts in the final amended official certificate of estimated resources issued during 2008.

#### Fund Balance Reserves

The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditure. As a result, encumbrances, inventory, loans receivable and prepaids are recorded as reservations of fund balance.

#### Reconciliation of Budget Basis to GAAP Basis

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

The Statement of Revenues, Expenditures, and Changes in Fund Balance, Budget and Actual (Budget Basis) is presented for the General Fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- (c) Outstanding year end encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund:

Net change in fund balance - GAAP Basis	\$ (85,602)
Increase / (decrease):	
Due to revenues and other sources	(99,347)
Due to expenditures	51,400
Due to encumbrances	(23,784)
Net change in fund balance – <i>Budget Basis</i>	\$ (157,333)

#### Cash and Investments

Cash and investments of the City's funds, except those held in restricted asset accounts, are pooled and invested in short-term investments in order to provide improved cash management. During 2008, the City's funds were invested in interest bearing demand accounts and certificates of deposit with commercial banks, money market accounts, the State Treasury Assets Reserve of Ohio (STAR Ohio), U.S. agencies securities and U.S. Treasury obligations. For purposes of the statement of cash flows, the enterprise funds' portion of cash and cash equivalents is considered a cash equivalent because the City is able to withdraw resources from the enterprise funds without prior notice or penalty.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2008.

During 2008, the General Fund earned interest of \$127,763, of which \$94,258 was assigned from other funds.

#### Receivables

Receivables at December 31, 2008 consist of property and income taxes, interest, consumer accounts (billings for user charged services, included unbilled utility services), notes and intergovernmental receivables arising from grants, entitlements and shared revenues. All receivables are considered collectible in full, including accounts receivables which, if delinquent, may be certified and collected as a special assessment, subject to foreclosure for nonpayment.

Loans receivable in the Non-major Governmental Funds represent low interest loans made by the City for community development projects and small businesses under the Community Development Block Grants (CDBG) program. The loans bear interest at annual rates ranging from 4 to 6 percent. The notes are to be repaid over periods ranging from 3 to 15 years.

#### <u>Inventories</u>

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis.

The costs of inventory items are recognized as expenditures in governmental funds and as expenses in the proprietary funds when consumed. Recorded inventories in the governmental funds are equally offset by a fund balance reserve which indicates that they do not constitute available spendable resources even though they are a component of net current assets.

#### Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2008 are recorded as prepaid items.

#### Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deletions during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of two hundred dollars. The City's infrastructure consists of streets, traffic signals, flood wall, park lighting, and water and sewer lines, valves and meters.

Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the assets or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized. All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the estimated useful lives of the assets. The estimated useful lives are as follows:

Buildings and Improvements 40 years
Machinery and Equipment 8 - 20 years
Vehicles 3 - 5 years
Infrastructure 25 years

Interest is capitalized on proprietary fund capital assets acquired with tax-exempt debt. There was no interest required to be capitalized during the 2008 fiscal year.

#### Compensated Absences

The City follows the provisions of GASB Statement No. 16, "Accounting for Compensated Absences". The City records a liability for sick leave, vacation, and compensatory time when the obligation is attributable to services previously rendered, to rights that vest or accumulate, and where payment of the obligation is probable and can be reasonably determined.

The entire compensated absence liability is reported on the government-wide financial statements. In governmental funds, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignation or retirement. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. In proprietary funds, the entire amount of compensated absences is reported as a fund liability on the fund financial statements.

#### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and long-term loans are recognized as a liability on the fund financial statements when due.

#### Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water and sanitary sewer services and pool fees. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund. Revenues and expenses that do not meet these definitions are classified as non-operating.

#### <u>Interfund Transactions</u>

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers within governmental activities and within business type activities are eliminated on the government-wide statement of activities.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The City's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

Restricted for other purposes represents balances of State and Federal grants in Special Revenue Funds. Of the City's \$3,798,113 restricted net assets, none is restricted by enabling legislation.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **NOTE 3 – DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must be either evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim moneys. Interim moneys are those moneys which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts. Interim monies may be deposited or invested in the following securities:

- (1) United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- (2) Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

- (3) Written repurchase agreements in the securities listed above, provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to fair value daily and that the term of the agreement must not exceed thirty days;
- (4) Bonds and other obligations of the State of Ohio;
- (5) No-load money market funds consisting exclusively of obligations described in division (1) or (2) of this section, and repurchase agreement secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- (6) The State Treasury Assets Reserve of Ohio (STAR Ohio ); and
- (7) Certain banker's acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the date of purchase in an amount not to exceed twenty-five percent of interim monies available for investment at any time.

The City may also invest any monies not required to be used for a period of six months or more in the following:

- (1) Bonds of the State of Ohio;
- Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is not default of principal, interest or coupons; and
- (3) Obligations of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian. The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements" and amended by GASB Statement No. 40, "Deposit and Investment Risk Disclosures."

<u>Deposits:</u> Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's custodial credit risk policy requires that deposits be collateralized as required by ORC Chapter 135. Ohio law requires that deposits be placed in eligible banks or savings and loan associations located in Ohio. Any public depository in which the City places deposits must pledge as collateral eligible securities of aggregate market value equal to the excess of deposits not insured by the Federal Deposit Insurance Corporation (FDIC). The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Obligations that may be pledged as collateral are limited to obligations of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any other state, or any instrumentality of such county, municipal corporation or other authority. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

At year end, the carrying amount of the City's deposits was \$5,042,694 and the bank balance was \$5,186,067. Of the bank balance, \$3,903,662 and \$1,282,405, respectively was covered by FDIC and collateralized with securities held by the pledging financial institution's trust department or agent, respectively.

<u>Investments</u>: The City's investments at December 31, 2008 are summarized as follows:

		Weighted
		Average
	Fair Value	Maturity (Years)
FHLB	\$ 2,317,894	3.93
FNMA	629,674	2.67
FHLMC	851,859	2.68
Star Ohio and MM	778,879	-
US Treasury	11,500	1.00
	\$ 4,589,806	2.36

<u>Credit Risk:</u> It is the City's policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments which have a credit quality of the top 2 ratings by nationally recognized statistical rating organizations. The City's investments in FHLB, FHLMC and FNMA were rated AAA by Standard & Poor's and Aaa by Moody's. The City's investments in the U.S. Money Market Funds were rated AAAm by Standard & Poor's. Investments in STAR Ohio were rated AAAm by Standard & Poor's.

Concentration of credit risk is defined as the risk of loss attributed to the magnitude of a government's investment in a single user. The City is required to disclose the amount of investments with any one issuer that represent five percent or more of total investments. Investments issued by the U.S. Government and investments in external investment pools are excluded from this requirement. At

December 31, 2008, the City's investments in FHLB, FNMA and FHLMC make up 51%, 14% and 19% of the City's total investments respectively.

<u>Custodial Credit Risk:</u> Custodial credit risk is the risk that in the event of a failure of a counter party, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment securities are registered in the name of the City. The City's investment policy does not address custodial credit risk.

<u>Interest Rate Risk:</u> Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with the investment policy, the City manages its exposure to declines in fair value by limiting the maximum maturity of investments in its portfolio to five years.

#### **NOTE 4 - PROPERTY TAXES**

Property taxes include amounts levied against all real, public utility, and tangible personal (used in business) property located in the City. Real property taxes are levied after October 1 on the assessed value listed as of the prior January 1, the lien date. Assessed values are established by State law at 35% of appraisal market value. Real property taxes are collected in and intended to finance the year following the year in which they are levied.

Public utility property taxes are assessed on tangible personal property, as well as land and improvements, at true value (normally 50% of cost). Tangible personal property taxes attach as a lien and are levied January 1 of the current year, the same year in which collections are made. Tangible personal property assessments are 12.5% of true value.

The assessed value upon which the 2008 taxes were collected was \$260,798,980. The full tax rate for all City operations applied for real property for fiscal year ended December 31, 2008 was \$9.35 per \$1,000 of assessed valuation. After adjustment of the rate for inflationary increases in property values, the effective tax rate was \$5.95 per \$1,000 of assessed valuation for real property classified as residential/agricultural and \$6.26 per \$1,000 of assessed valuation for all other real property. Real property owners' tax bills are further reduced by homestead and rollback deductions, when applicable. The amount of these homestead and rollback reductions is reimbursed to the City by the State of Ohio.

The following represents the assessed tax values:

Real Property- 2007 Valuation	
Residential/Agricultural	\$ 182,347,800
Commercial/Industrial	59,216,700
Total Real Property	241,564,500
Tangible Personal Property- 2007 Valuation	
General	14,065,150
Public Utilities	5,169,330
<b>Total Personal Property</b>	19,234,480
Total Assessed Valuation	\$ 260,798,980

Real property taxes are payable annually or semi-annually. If paid annually, payment is due January 20; if paid semi-annually, the first payment is due January 20 with the remainder payable by June 20. Under certain circumstances, state statute permits earlier or later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 30. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 30.

Accrued property taxes receivable represents delinquent taxes outstanding and real tangible personal and public utility taxes which were measurable as of December 31, 2008. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not intended to finance 2008 operations. The receivable is therefore offset by a credit to deferred revenue.

#### **NOTE 5 – INTERFUND ACTIVITY**

Interfund transfers for the year ended December 31, 2008, consisted of the following:

		Transfers In		Transfers Out
General	\$	-	\$	59,305
Sewer		50,057		-
Nonmajor Governmental Fund	ls	-		50,057
Nonmajor Enterprise Funds		59,305	_	_
Total	\$	109,362	\$	109,362

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, or (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### **NOTE 6 - INCOME TAX**

The City levies a municipal income tax of 1.45% on substantially all income earned within the City. In addition, the residents of the City are required to pay income tax on income earned outside of the City; however, the City allows a credit for income taxes paid to another municipality up to 100% of the City's current tax rate. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

Income tax proceeds are used for general fund operations, capital improvements, and permanent improvements as determined by the Council.

#### NOTE 7 – CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2008 was as follows:

	Balance 1/01/08	Additions	Deletions	Balance at 12/31/08		
Governmental Activities:						
Nondepreciable Capital Assets:						
Land \$	1,078,475 \$	- \$	- \$	1,078,475		
Construction in Progress	477,476	3,611,301	-	4,088,777		
Total Nondepreciable Capital Assets	1,555,951	3,611,301		5,167,252		
Depreciable Capital Assets:						
Land Improvements	482,122	-	-	482,122		
Buildings and Improvements	1,538,934	-	-	1,538,934		
Equipment and Vehicles	4,871,536	58,840	(9,974)	4,920,402		
Infrastructure	50,570,264			50,570,264		
Total Depreciable Capital Assets	57,462,856	58,840	(9,974)	57,511,722		
Accumulated Depreciation:						
Land Improvements	(482,122)	_	-	(482,122)		
Buildings and Improvements	(576,552)	(26,784)	-	(603,336)		
Equipment and Vehicles	(3,274,825)	(224,651)	9,358	(3,490,118)		
Infrastructure	(31,180,142)	(2,022,811)	-	(33,202,953)		
Total Accumulated Depreciation	(35,513,641)	(2,274,246)	9,358	(37,778,529)		
Total Govt Activities Capital Assets, Net \$	23,505,166 \$	1,395,895 \$	(616) \$	24,900,445		
Depreciation expense was charged to government	nental functions as	s follows:				
Security of Persons and	Property	\$	135,796			
Leisure Time Activities		467				
Public Health		8,904				
Transportation		2,068,675				
General Government		,	60,404			
Total Depreciation Expe	ense	\$	274,246			

	Balance 1/01/08	Additions	Deletions	Balance at 12/31/08
Business Type Activities:				
Nondepreciable Capital Assets:				
Land \$	1,329,624 \$	\$	\$	1,329,624
Total Nondepreciable Capital Assets	1,329,624	-		1,329,624
Depreciable Capital Assets:				
Land Improvements	713,630	-	-	713,630
Buildings and Improvements	25,650,587	-	-	25,650,587
Equipment and Vehicles	3,004,201	227,470	(1,304)	3,230,367
Capital Leased Assets	140,000	-	-	140,000
Infrastructure	22,009,823			22,009,823
Total Depreciable Capital Assets	51,518,241	227,470	(1,304)	51,744,407
Accumulated Depreciation:				
Land Improvements	(712,997)	(254)	-	(713,251)
Buildings and Improvements	(6,562,415)	(429,653)	-	(6,992,068)
Equipment and Vehicles	(2,810,715)	(169,205)	979	(2,978,941)
Capital Leased Assets	(135,333)	(4,667)	-	(140,000)
Infrastructure	(5,283,944)	(255,987)	-	(5,539,931)
Total Accumulated Depreciation	(15,505,404)	(859,766)	979	(16,364,191)
Total Bus. Activities Capital Assets, Net \$	37,342,461 \$	(632,296) \$	(325) \$	36,709,840
Depreciation expense was charged to segments	s as follows:			
Water	:	\$ 32	0,148	
Sewer		53	9,618	
Total Depreciation Ex	pense		<u>9,766</u>	

#### NOTE 8 – LONG-TERM LIABILITIES

The changes in the City's long-term liabilities for the year ended December 31, 2008 were as follows:

	Balance at 1/1/08		Issued	Retired	Balance at 12/31/08	Amount Due Within One Year
Governmental Activities:		_				
Capital Improvement Bonds	\$ 525,000	\$	- \$	(20,000) \$	505,000 \$	25,000
Various Purpose GO Bonds:						
Note Refinancing	2,105,000		-	(45,000)	2,060,000	70,000
Safety Services Bonds	7,480,000		-	(205,000)	7,275,000	295,000
Tax Increment Financing Bonds	3,290,000		-	-	3,290,000	80,000
Premium on Refinancing Bonds	223,762		-	(8,950)	214,812	-
Lease/Purchase Agreement	-		610,000	-	610,000	55,455
PERS Pension Liability	100,355		-	(24,356)	75,999	36,334
Compensated Absences Payable	574,600		846,690	(574,600)	846,690	233,967
Total Governmental Activities	\$ 14,298,717	\$	846,690 \$	(877,906) \$	14,877,501 \$	795,756

The Capital Improvement Bonds mature in 2022 and have an interest rate of 6.20%.

On September 6, 2007 the City issued \$12,875,000 various purpose general obligation bonds. The proceeds of the issue included retiring \$3,165,000 in various purpose infrastructure improvement notes, \$2,105,000 in an outstanding capital improvement TIF note and \$7,480,000 for the construction of a new safety building for the police and fire departments. The interest rate of the bonds range from 4.25% to 5.0% and will mature fully in 2032.

General obligation bonds are direct obligations of the City for which its full faith, credit and resources are pledged.

General obligation bonds payable will be paid from the Debt Service Fund, TIF Funds and the Safety Building Improvement Fund. Compensated absences will be paid by the fund which pays the employee's salary.

The City, through an agreement with the Public Employee's Retirement System, has deferred the last quarter of pension obligations for 2007. The City is obligated to pay two more installments with amounts due December 31, 2009 and January 1, 2011. This liability is paid by the fund which pays the employee's retirement benefits.

During 2008 the City entered into a lease/purchase agreement for \$610,000 at an interest rate of 4.2% for a comprehensive energy program and energy capital services for the city as a whole. These improvements include installation of energy saving equipment and will be repaid from the Capital Improvement Fund over the next ten years.

Business Type Activities:	_	Balance at 1/1/08	. <u>-</u>	<b>Issued</b>	Retired	Balance at 12/31/08	Amount Due Within One Year
Water System Bonds	\$	504,826	\$	- \$	(258,725) \$	246,101 \$	246,101
Water System Bonds		6,655,000		-	-	6,655,000	-
OWDA Loan		5,229,343		-	(296,647)	4,932,696	306,910
OWDA Loan		2,820,437		-	(157,122)	2,663,315	164,080
Capital Lease		30,000		227,145	(65,057)	192,088	56,025
Sewer Issue II Note		58,266		-	(8,324)	49,942	8,324
PERS Pension Liability		57,638		-	(13,989)	43,649	20,868
Compensated Absences Payable		145,575		197,138	(145,575)	197,138	71,743
Total Business Type Activities	\$	15,501,085	\$	424,283 \$	(945,439) \$	14,979,929	874,051

The sewer issue note payable matures in 2014 and is non-interest bearing and will be repaid from the Sewer Fund.

In 2003, the City refunded its water system revenue bonds. Revenue bonds pay interest at rates ranging from 2.85% to 4.25% and mature in 2019. The revenue bonds are retired through the Water Fund using water utility revenues.

In connection with the revenue bonds listed above, the County has pledged future customer revenues, net of specified operating expenses, to repay this debt. Pledged revenues of a given year may also include specified portions of cash balances carried over from the prior year. The bonds are payable, through their final maturities, solely from net revenues applicable to the Water Fund. Total interest and principal remaining to be paid on these bonds is \$9,047,687.

The Ohio Water Development Authority loans were made for the purpose of improving the City's water and wastewater treatment facilities. Property and revenue of the Water and Sewer Funds have been pledged to repay these debts. The loans mature in 2021 and carry interest rates of 3.43% and 4.38%. Each of these OWDA loans will be repaid from Water Fund and Sewer Fund revenues.

In connection with the OWDA loans listed above, the County has pledged future customer revenues of the Water and Sewer Funds, net of specified operating expenses and net of debt service requirements on revenue bonds (which have first priority and a lien on net income available for debt service), to repay this debt. The loans are payable, through their final maturities, from net revenues applicable to the Water and Sewer Funds. Total interest and principal remaining to be paid on these loans is \$9,642,340.

Principal and interest requirements to retire the City's governmental activities' outstanding notes and bonds as of December 31, 2008, are as follows:

	_	Capital Improvement Bonds		Various Pur	pose Bonds
		Principal	Interest	Principal	Interest
2009	\$	25,000	31,310	445,000	580,124
2010		25,000	29,760	470,000	561,211
2011		25,000	28,210	490,000	541,236
2012		30,000	26,660	505,000	520,411
2013		30,000	24,800	530,000	500,969
2014-2018		180,000	93,930	2,990,000	2,145,069
2019-2023		190,000	30,070	3,760,000	1,383,200
2024-2028		-	-	2,615,000	463,625
2029-2032				820,000	94,500
Total	\$	505,000	264,740	12,625,000	6,790,345

Principal and interest requirements to retire the City's business-type activities' outstanding notes, bonds, and loans as of December 31, 2008, are as follows:

	_	Issue II	Water Revenue Bonds		OWDA Loans	
		Principal	Principal	Interest	Principal	Interest
2009	\$	8,324	246,101	596,219	470,990	281,458
2010		8,324	565,000	257,322	488,872	263,575
2011		8,324	585,000	238,960	507,443	245,005
2012		8,324	600,000	218,485	526,732	225,716
2013		8,324	625,000	196,885	546,763	205,685
2014-2018	;	8,322	3,495,000	605,353	3,062,434	699,804
2019-2022			785,000	33,362	1,992,777	125,086
Total	\$	49,942	6,901,101	2,146,586	7,596,011	2,046,329

#### NOTE 9 – CAPITAL LEASES

The City previously entered into a lease agreement as lessee for the water storage tank of Fayette County for 20 years. During 2008, the City entered into two additional lease agreements. Sewer equipment for \$227,145 and energy-saving equipment of \$610,000 were leased. The sewer equipment will be repaid over the next four years and the energy-saving equipment will be repaid over the next ten years. Each of these lease agreements qualifies as a capital lease for accounting purposes (title transfers at the end of the lease term) and, therefore have been recorded at the present value of the future minimum lease payments as of the date of inception.

These lease obligations meet the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service expenditures in the governmental funds. In the proprietary funds, capital lease principal payments reduce the liability and the interest payments are reported as interest and fiscal charges expense. The following is a schedule of the future minimum lease payments for the capital leases, and the present value of the future minimum lease payments at December 31, 2008:

Year Ending		
December 31		
2009	\$	146,732
2010		129,967
2011		128,778
2012		127,564
2013		76,268
2014-2018		361,816
Total Future Minimum Lease Payments		971,125
Less: Amount Representing Interest	_	169,037
Present Value of Future Minimum Lease Payments	\$	802,088

#### NOTE 10 - DEFINED BENEFIT PENSION PLANS

Both the Ohio Police and Firemen's Disability and Pension Fund and the Ohio Public Employees Retirement System are reported using GASB Statement No. 27 "Accounting for Pensions by State and Local Governmental Employers". Substantially all City employees are covered by one of the two cost-sharing multiple-employer defined benefit pension plans, namely, the Police and Firemen's Disability and Pension Fund or the Ohio Public Employees Retirement System of Ohio (OPERS). Both funds provide retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries

#### Ohio Public Employees Retirement System

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

Plan members are required to contribute 10% of their annual covered salary to fund pension obligations. The employer pension contribution rate for the City is 14% of covered payroll. Contributions are authorized by State statute. The contribution rates are determined actuarially. The City's required contributions to OPERS for the years ended December 31, 2008, 2007, and 2006 were \$521,525, \$527,967, and \$511,493, respectively: 90 percent has been contributed for 2008 and 100 percent for 2007 and 2006.

#### Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple- employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to Ohio Police & Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10% of their annual covered salary to fund pension obligations while the city is required to contribute 19.5% for police officers and 24% for firefighters. Contributions are authorized by State statute. The City's contributions to the fund for police and firefighters, respectively were \$251,691 and \$201,103 for the year ended December 31, 2008, \$224,588 and \$203,699 for the year ended December 31, 2007, and \$213,621 and \$205,261 for the year ended December 31, 2006. 77 percent for police and 76 percent for firefighters has been contributed for 2008 with the remainder being reported as a liability. 100 percent has been contributed for 2007 and 2006.

#### **NOTE 11 - POSTEMPLOYMENT BENEFITS**

Statement 45 of the Governmental Accounting Standards Board (GASB), "Accounting and Financial Reporting by Employers for Post-employment benefits other than Pension," establishes standards for disclosure information for postemployment benefits other than pension benefits. Both OPERS and OP&F have post-employment benefits that meet the definition as described in GASB Statement 45

#### Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) maintains a cost-sharing multiple employer defined benefit postemployment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including postemployment health care coverage.

In order to qualify for postemployment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Active members do not made contributions to the OPEB Plan. OPERS' Post Employment Health Care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post employment health care benefits. For 2008, the employer contribution allocated to the health care plan was 7.0% of covered payroll. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Actual employer contributions for 2008, 2007 and 2006 which were used to fund postemployment benefits were \$261,000, \$210,000 and \$151,000, respectively. The actual contribution and the actuarially required contribution amounts are the same.

The Health Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

#### Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependent.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits are codified in Chapter 742 of the Ohio Revised Code.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Service Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For the year ended December 31, 2008, the employer contribution allocated to the health care plan was 6.75% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h). The City's actual contributions for 2008, 2007 and 2006 that were used to fund postemployment benefits were \$87,000, \$78,000 and \$85,000, respectively for police and \$57,000, \$57,000, and \$66,000, respectively for fire.

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

#### NOTE 12 – OTHER EMPLOYEE BENEFITS

#### Compensated Absences

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 16, the City accrues a liability for sick leave and vacation when the obligation is attributable to services previously rendered, to rights that vest or accumulate, and where payment of the obligation is probable and can be reasonably determined.

#### Accumulated Unpaid Vacation

City employees earn vacation leave at varying rates based upon length of service. Vacation leave may accumulate up to a maximum of two years for non-salaried employees and three years for salaried employees. In the case of death, termination, or retirement, an employee (or his estate) is paid for the unused vacation.

#### Accumulated Unpaid Sick Leave

City employees earn sick leave at varying rates based upon length of service and when the employee was hired. Employees who have ten years of service, hired prior to April 12, 1991 and who have sick leave accumulated, receive payment upon retirement at a rate of one hour for each hour of accumulated and unused sick leave, to a maximum of 960 hours. Employees who have ten years of service, hired after April 12, 1991 who have sick leave accumulated receives payment upon retirement at a rate of one hour for each four hours of accumulated and unused sick leave, to a maximum of 240 hours. Individuals leaving the employment of the City prior to retirement or at retirement with less than ten years of service lose their accumulated sick leave.

A liability has been recognized in the accompanying financial statements for a portion of the sick leave hours of those employees who have ten years of service and are age 50 or older, or have thirty

years with local government employment as well as other employees who are expected to become eligible in the future to receive such payments.

#### Health Care Benefits

The City has elected to provide employee medical/surgical and prescription drug benefits through Medical Mutual of Ohio Insurance Company. The employees share the cost of the monthly premium with the City.

#### **NOTE 13 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2008, the City contracted with various commercial carriers for property, auto, crime, and liability insurance as well as public official bonds.

The City maintains comprehensive insurance coverage for real property, building contents and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. Real property and contents are 90% coinsured. Worker's compensation benefits are provided through the State Bureau of Workers' Compensation. The City pays all public officials' bonds by statute.

The City has not incurred any significant reductions in insurance coverage from coverage in the prior year by major category of risk. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

#### **NOTE 14 – RELATED ORGANIZATION**

The Carnegie Public Library is a related organization of the City. The City is not financially accountable for this fiscally independent organization. The imposition of will or financial benefit/burden relationship criteria outlined in GASB Statement No. 14 does not apply and the City's accountability is limited to the appointment of all members to the governing board of the Library.

#### **NOTE 15 – CONTINGENT LIABILITIES**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the government expects such amounts, if any, to be immaterial.

#### NOTE 16 – CHANGE IN ACCOUNTING PRINCIPLE

For the year ended December 31, 2008, the City of Washington Courthouse has implemented GASB Statement No. 45 "Accounting and Financial Reporting by Employers for Post-employment Benefits other than Pension." GASB Statement No. 45 establishes standards for disclosure of information on post-employment benefits other than pension benefits by all state and local governments. Statement 45 supersedes Statement 12 for public employers. The implementation of this new statement had no effect on the City's financial statements for the year ended December 31, 2008

For the year ended December 31, 2008, the City of Washington Courthouse has implemented GASB Statement No. 50 "Pension Disclosures – an amendment to GASB Statement No. 25 and No. 27. This statement requires employers contributing to a defined benefit pension plan to include the legal or contractual maximum contribution rates in the notes to the financial statements. The implementation of this new statement had no effect on the City's financial statements for the year ended December 31, 2008.

#### BALESTRA, HARR & SCHERER CPAs, INC.

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Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* 

City of Washington Court House Fayette County 105 N. Main Street Washington Court House, Ohio 43160

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Washington Court House (the City), as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements and have issued our report thereon dated July 31, 2009 in which we indicate that the City implemented GASB Statements No. 50 and No. 45 and as discussed in Note 16, the City followed the cash basis of accounting, which is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the City's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis such that there is more than a remote likelihood that the City's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

We consider the following deficiency described in the accompanying schedule of findings to be a significant deficiency in internal control over financial reporting: 2008-01.

City of Washington Court House

**Fayette County** 

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* 

Page 2

A material weakness is a significant deficiency, or combination of significant deficiencies, resulting in more than a remote likelihood that the City's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. However, we believe none of the significant deficiency described above is a material weakness.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain noncompliance or matters that we reported to management of the City in a separate letter dated July 31, 2009.

The City's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the City's responses, and accordingly, we express no opinion on them.

We intend this report solely for the information and use of the Board of Directors and management. We intend it for no one other than these specified parties.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

July 31, 2009

## CITY OF WASHINGTON COURT HOUSE, OHIO SCHEDULE OF FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2008

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### Finding 2008-1

#### **Significant Deficiency – Misstatement**

Financial statement misstatements were identified during the audit that should have been prevented or detected by the City's internal controls over financial reporting. Misstatements were identified within the following balances:

• Accounts Payable.

Correction of these misstatements was deemed immaterial by both the auditors and the City's management. The accompanying financial statements have not been adjusted to correct these misstatements. The City should implement application and monitoring controls over financial reporting to ensure that all financial statement transactions are accurately and completely reported.

#### **Client Response:**

The client chose not to respond.

#### CITY OF WASHINGTON COURT HOUSE

#### SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2008

			Not Corrected, Partially
			Corrected; Significantly
			Different Corrective
Finding		Fully	Action Taken; or Finding
Number	Finding Summary	Corrected?	No Longer Valid; Explain
2007-1	Significant Deficiency:	No	Partially Corrected:
	Immaterial misstatements in depreciation in the		See finding number
	water and sewer funds		2008-1 for immaterial
			misstatements in Accounts
			Payable



# Mary Taylor, CPA Auditor of State

### CITY OF WASHINGTON COURT HOUSE

#### **FAYETTE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 29, 2009