Basic Financial Statements

June 30, 2007



# Mary Taylor, CPA Auditor of State

Board of Education Lorain City School District 2350 Pole Avenue Lorain, OH 44052

We have reviewed the *Independent Auditor's Report* of the Lorain City School District, Lorain County, prepared by Rea & Associates, Inc., for the audit period July 1, 2006 through June 30, 2007. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Lorain City School District is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

February 28, 2008



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December 28, 2007

The Board of Education Lorain City School District 2350 Pole Avenue Lorain, Ohio 44052

#### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, each major fund, the aggregate discretely presented component units and remaining fund information of Lorain City School District (the School District), as of and for the year ended June 30, 2007, which collectively comprise the School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School District's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the component units of the Digital Academies or the Jointly Administered Trust Fund for the Benefit of Lorain City School District Employees, which represent .94 percent, .57 percent, and 9.99 percent, respectively, of the assets, net assets, and revenues of the related consolidated totals. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Digital Academies or the Jointly Administered Trust Fund for the Benefit of Lorain City School District Employees is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate discretely presented component units and remaining fund information of the School District, as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Lorain City School District Independent Auditor's Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2007, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 3 through 12 are not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We and other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Lea & Casociates, Inc.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2007

The discussion and analysis of the Lorain City School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2007. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

#### Financial Highlights

Key financial highlights for 2007 are as follows:

- □ General Revenues accounted for \$84.2 million in revenue or 75% of all revenues. Program specific revenues in the form of charges for services and sales, grants, and contributions accounted for \$27.6 million or 25% of total revenues of \$111.9 million.
- □ Total program expenses were \$119.2 million.
- □ Net assets decreased \$7.3 million, which is a 3.9% decrease from 2006.
- Outstanding debt decreased \$.3 million through principal payments and two debt refundings.
- □ Capital assets increased \$8.1 million through construction in progress.

#### **Using this Annual Report**

This annual report consists of the MD&A, the basic financial statements and the notes to the basic financial statements. The basic financial statements include a statement of net assets, a statement of revenues, expenses and changes in net assets, and a statement of cash flows.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Lorain City School District, the general, debt service and classroom facilities capital projects funds are the most significant funds.

#### Reporting the School District as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2007?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include *all assets* and *liabilities* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2007

These two statements report the School District's *net assets* and *changes in those assets*. This change in net assets is important because it tells the reader that, for the School District as a whole, the *financial position* of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio, which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Assets and the Statement of Activities, the School District activities are listed as governmental:

□ Governmental Activities - Most of the School District's programs and services are reported here, including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities.

The government-wide financial statements begin on page 13.

#### Reporting the School District's Most Significant Funds

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District uses fund accounting to ensure compliance with finance-related legal requirements. The School District uses many funds to account for financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund, the debt service fund, and the classroom facilities capital projects fund.

Governmental Funds - Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service and classroom facilities capital projects fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation.

The School District adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The governmental fund financial statements begin on page 16.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2007

**Proprietary Funds** - The School District maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the School District's various functions. The School District uses an internal service fund to account for its health insurance benefits. Because this service predominantly benefits governmental rather than business-type functions, it has been included within the governmental activities in the government-wide financial statements.

The proprietary fund financial statements begin on page 22.

**Fiduciary Funds** - These funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the School District's own programs. The accounting for the fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements begin on page 25.

**Notes to the Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 27.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2007

#### The School District as a Whole

Recall that the Statement of Net Assets provides the perspective of the School District as a whole.

Table 1 provides a summary of the School District's net assets for 2007 compared to 2006:

#### (Table 1) Net Assets

	Governmental Activities						
		2007	2006				
Assets							
Current and Other Assets	\$	182,369,559	\$ 194,029,787				
Capital Assets		95,829,933	87,676,552				
Total Assets		278,199,492	281,706,339				
Liabilitie s							
Long-Term Liabilities		56,964,008	56,747,715				
Other Liabilities		37,996,912	34,365,564				
Total Liabilities		94,960,920	91,113,279				
Net Assets							
Invested in Capital							
Assets Net of Debt		55,781,070	47,121,253				
Restricted		144,582,412	151,960,780				
Unrestricted (Deficit)		(17,124,910)	(8,488,973)				
Total Net Assets	\$	183,238,572	\$ 190,593,060				

The \$3.5 million decrease in total assets is a combination of the decrease in the Classroom Facilities Grant receivable and the increase in construction in progress in capital assets. Total liabilities increased by \$3.8 million. This overall increase was primarily the result of the net change in other liabilities with a \$1.05 million increase in accrued wages and a \$2.2 million increase in deferred revenue which was a decrease in the real estate tax advance available.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2007

Table 2 shows the changes in net assets for fiscal year 2007 and 2006 and will help further explain the change from the prior year.

(Table 2) Governmental and Business-Type Activities

	Governmental Activities				
	2007	2006			
Revenues					
Program Revenues:	<b>.</b>	<b></b>			
Charges for Services	\$ 3,015,407	\$ 3,719,537			
Operating Grants	24,621,160	24,957,426			
General Revenue:					
Property Taxes	24,118,689	23,361,031			
Grants and Entitlements not Restricted					
to Specific Programs	56,478,275	56,725,948			
Other	3,634,688	2,956,493			
Total Revenues	111,868,219	111,720,435			
Program Expenses					
Instruction	66,861,405	65,623,231			
Support Services	41,473,026	36,486,581			
Operation of Non-Instructional	6,806,816	6,331,259			
Extracurricular Activities	2,049,275	2,114,827			
Interest and Fiscal Charges	2,032,185	1,692,816			
Total Expenses	119,222,707	112,248,714			
Increase (Decrease) in Net Assets	\$ (7,354,488)	\$ (528,279)			

Total net assets decreased by \$7.4 million. Revenues only slightly increased over fiscal year 2006 while expenses for instructional and support services increased \$6.2 million over fiscal year 2006.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2007

#### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements. All governmental activities had total revenues of \$111.9 million and expenses of \$119.2 million in fiscal year 2007.

(Table 3) Governmental Activities

	20	07	2006			
	Total Cost	Net Cost	Total Cost	Net Cost		
	of Service	of Service	of Service	of Service		
Instruction	\$ 66,861,405	\$ 53,865,860	\$ 65,623,231	\$ 52,548,401		
Support Services:						
Pupil and Instructional Staff	11,750,734	5,780,230	13,619,693	5,470,743		
Board of Education, Administration						
Fiscal and Business	13,233,046	11,911,224	11,205,036	10,220,372		
Operation and Maintenance of Plant	12,789,290	11,944,999	8,264,070	8,025,848		
Pupil Transportation and Central	3,699,956	3,569,167	3,397,782	3,226,714		
Operation of Non-Instructional	6,806,816	569,388	6,331,259	421,001		
Extracurricular Activities	2,049,275	1,913,087	2,114,827	1,965,856		
Interest and Fiscal Charges	2,032,185	2,032,185	1,692,816	1,692,816		
Total Expenses	\$ 119,222,707	\$ 91,586,140	\$ 112,248,714	\$ 83,571,751		

Instruction and student support services comprise 66.0% of governmental program expenses. Interest/fiscal charges were 1.7%. Interest expense was attributable to the outstanding bonds and fiscal expenses, which include payments to the County Auditor(s) for administrative fees. Pupil transportation and the operation/maintenance of facilities accounts for 13.8% of governmental program expenses.

The dependence upon tax revenues for governmental activities is apparent. The community, as a whole, is by far the primary support for Lorain City School District students.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2007

#### Financial Analysis of the Government's Funds

#### Governmental Funds

The focus of the School District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the School District's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the School District's net resources available for spending at year-end.

The School District's governmental funds (as presented on the balance sheet on page 16) reported a total fund balance of \$46.1 million, which is \$3.0 million under last year's balance of \$49.1 million. The most significant changes within the School District's major funds were reported in the general fund with a decrease in fund balance of \$4.8 million.

#### Major Funds

The general fund is the main operating fund of the School District. At the end of fiscal year 2007, the general fund had a fund deficit of \$2.8 million, which is a decrease of \$4.8 million from fiscal year 2006. A \$1.7 million increase in instructional expenditures over fiscal year 2006 primarily accounts for the decrease in fund balance.

The debt service fund is the School District fund that accumulates tax revenues to pay general obligation bonds. At the end of fiscal year 2007, the fund balance in the debt service fund was \$2.8 million, which is an increase of \$.02 million from fiscal year 2006.

The classroom facilities fund is the School District fund that accounts for the construction and equipping of buildings and classrooms. At the end of fiscal year 2007, the fund balance in the classroom facilities fund was \$44.2 million, which is an increase of \$2.0 million from fiscal year 2006 primarily due to the timing of revenues received for construction projects and the actual expenditures for the construction costs.

#### General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

The School District uses a combination site-based and activity-based style of budgeting and has systems in place to tightly control expenses, yet provide flexibility for proper decisions by management.

For the general fund, there was a difference of \$1.4 million between the final budget basis revenue and other financing sources of \$81.4 million, and the original budget basis revenue and other financing sources of \$80.0 million. The original budget anticipated less revenues overall than the final budget. The original budgeted expenditures of \$82.4 million were \$2.4 million less than the final budget amount of \$84.8 million with instructional expenditures accounting for most of the difference.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2007

#### Capital Assets and Debt Administration

#### **Capital Assets**

At the end of fiscal year 2007, the School District governmental activities had \$95.8 million invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, vehicles and textbooks. Table 4 shows fiscal year 2007 balances compared with 2006.

#### (Table 4) Capital Assets at June 30 (Net of Depreciation)

	Governmental Activities						
	2007	2006					
Land, Buildings and Improvements	\$ 69,801,580	\$ 71,866,411					
Furniture and Equipment	6,330,752	7,743,695					
Vehicles	86,670	90,548					
Textbooks	700,005	900,007					
Construction in Progress	18,910,926	7,075,891					
	 _						
Totals	\$ 95,829,933	\$ 87,676,552					

Most of the \$8.2 million increase in capital assets was attributable to additional construction in progress for two elementary schools. See Note 8 for further information regarding capital assets of the School District.

#### **Debt**

At June 30, 2007, the School District had \$38.2 million in bonds outstanding with \$1.2 million due within one year, notes payable of \$5.4 million, with \$1.1 million due within one year and \$5.4 million in a Qzab loan. During fiscal year 2007, \$1.1 million of general obligation bonds were retired and \$13.2 million were refunded. Table 5 summarizes debt outstanding. See Note 13 for further information regarding long term liabilities of the School District.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2007

(Table 5) Outstanding Debt, at June 30

	Governmental Activities					
		2007	2006			
General Obligation Bonds:						
1993 Energy Conservation Bonds	\$	0	\$	118,206		
2003 Classroom Facilities Bonds		20,550,000		38,348,976		
Capital Appreciation Bonds		3,623,976		0		
Accretion		499,394		0		
2006 Classroom Facilities Bonds Refunding		4,105,000		0		
Capital Appreciation Bonds		64,995		0		
Accretion		6,710		0		
Premium on Debt Issuance		425,521		0		
Refunding Loss		(335,648)		0		
2007 Classroom Facilities Bonds Refunding		8,985,000		0		
Premium on Debt Issuance		1,011,687		0		
Refunding Loss		(781,937)		0		
		38,154,698		38,467,182		
Revenue Anticipation Notes		5,400,000		5,400,000		
Qzab Loan		5,400,000		5,400,000		
Total Debt	\$	48,954,698	\$	49,267,182		

In 2003, the School District passed a bond issue providing \$41.1 million for renovations and construction of buildings in the School District. In 2005, the School District issued \$5.4 million in Qualified Zone Academy Bonds for purchase of computer equipment. In 2006, the School District also issued a tax anticipation note for \$5.4 million. In December 2006 the School District issued \$4.2 million in refunding bonds and in March 2007 the School District issued refunding bonds for \$8.9 million. The proceeds were used to refund a portion of the 2003 Classroom Facilities Bonds. More information about the long-term obligations is in Note 13 to the basic financial statements.

#### School District Outlook

The Board of Education and Administration closely monitor the revenues and expenditures of the School District in accordance with the financial forecast and the Comprehensive Continuous Improvement Plan (CCIP).

The financial future of the School District is not without its challenges. Internal challenges will continue to exist as the School District must rely on local property taxes to fund some of its operations. Three levies, combined as one issue, were renewed in May 2006.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2007

External challenges continue to evolve as the State of Ohio determines the amount of funding they will allocate to education through its budgeting process.

#### Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Treasurer/CFO Lorain City Schools; 2350 Pole Avenue; Lorain, Ohio, 44052

Statement of Net Assets June 30, 2007

Assets  Equity in Pooled Cash and Cash Equivalents In Segregated Accounts With Fiscal Agents Investments in Segregated Accounts Receivables: Taxes Accounts Accrued Interest Intergovernmental Prepaid and Deferred Expenses Nondepreciable Capital Assets Depreciable Capital Assets (Net)  Total Assets  Liabilities Accounts Payable Contracts Payable Accrued Wages and Benefits Retainage Payable	\$			al Academies	
In Segregated Accounts With Fiscal Agents Investments in Segregated Accounts Receivables: Taxes Accounts Accrued Interest Intergovernmental Prepaid and Deferred Expenses Nondepreciable Capital Assets Depreciable Capital Assets (Net)  Total Assets  Liabilities Accounts Payable Contracts Payable Accrued Wages and Benefits	\$				
With Fiscal Agents Investments in Segregated Accounts Receivables: Taxes Accounts Accrued Interest Intergovernmental Prepaid and Deferred Expenses Nondepreciable Capital Assets Depreciable Capital Assets (Net)  Total Assets  Liabilities Accounts Payable Contracts Payable Accrued Wages and Benefits	Ψ	51,363,449	\$	484,613	
Investments in Segregated Accounts Receivables: Taxes Accounts Accrued Interest Intergovernmental Prepaid and Deferred Expenses Nondepreciable Capital Assets Depreciable Capital Assets (Net)  Total Assets  Liabilities Accounts Payable Contracts Payable Accrued Wages and Benefits		326,804		0	
Receivables: Taxes Accounts Accrued Interest Intergovernmental Prepaid and Deferred Expenses Nondepreciable Capital Assets Depreciable Capital Assets (Net)  Total Assets  Liabilities Accounts Payable Contracts Payable Accrued Wages and Benefits		4,772,171		0	
Taxes Accounts Accrued Interest Intergovernmental Prepaid and Deferred Expenses Nondepreciable Capital Assets Depreciable Capital Assets		912,420		0	
Accounts Accrued Interest Intergovernmental Prepaid and Deferred Expenses Nondepreciable Capital Assets Depreciable Capital Assets (Net)  Total Assets  Liabilities Accounts Payable Contracts Payable Accrued Wages and Benefits					
Accrued Interest Intergovernmental Prepaid and Deferred Expenses Nondepreciable Capital Assets Depreciable Capital Assets (Net)		26,105,494		0	
Intergovernmental Prepaid and Deferred Expenses Nondepreciable Capital Assets Depreciable Capital Assets (Net)		130,985		0	
Prepaid and Deferred Expenses Nondepreciable Capital Assets Depreciable Capital Assets (Net)  Total Assets  Liabilities Accounts Payable Contracts Payable Accrued Wages and Benefits		725,334		0	
Nondepreciable Capital Assets Depreciable Capital Assets (Net)  Total Assets  Liabilities Accounts Payable Contracts Payable Accrued Wages and Benefits		93,953,860		529	
Depreciable Capital Assets (Net)  Total Assets  Liabilities Accounts Payable Contracts Payable Accrued Wages and Benefits		4,079,042		0	
Total Assets  Liabilities Accounts Payable Contracts Payable Accrued Wages and Benefits		20,930,528		0	
Liabilities Accounts Payable Contracts Payable Accrued Wages and Benefits		74,899,405	275,42 760,56		
Accounts Payable Contracts Payable Accrued Wages and Benefits		278,199,492			
Contracts Payable Accrued Wages and Benefits					
Accrued Wages and Benefits		2,546,452		52,051	
<u> </u>		977,644		0	
Retainage Payable		8,415,404		0	
		326,804		0	
Intergovernmental Payable		2,774,019		0	
Deferred Revenue		20,934,609		0	
Due to Others		693,109		0	
Accrued Interest Payable		129,364		0	
Claims Payable		1,110,419		0	
Cost Sharing Payable		88,750		0	
Matured Compensated Absences		338		0	
Long Term Liabilities:					
Due Within One Year		3,011,310		0	
Due in More Than One Year		53,952,698	-	0	
Total Liabilities		94,960,920		52,051	
Net Assets					
Invested in Capital Assets, Net of Related Debt		55,781,070		275,424	
Restricted for:		120 544 045		0	
Capital Projects Debt Service		139,544,945		0	
		2,949,453		48	
Other Purposes Unrestricted		2,088,014 (17,124,910)		433,043	
Total Net Assets		(11,124,310)			

Statement of Activities For the Fiscal Year Ended June 30, 2007

			Program Revenues				
	 Charges for Services Expenses and Sales			Operating Grants and Contributions			
<b>Governmental Activities</b>							
Current:							
Instruction:							
Regular	\$ 39,200,163	\$	1,281,736	\$	6,395,637		
Special	10,410,088		0		2,693,694		
Vocational	2,970,852		0		323,494		
Adult Continuing	196,070		0		148,234		
Other	14,084,232		0		2,152,750		
Support services:							
Pupils	4,823,671		0		1,803,180		
Instructional Staff	6,927,063		3,003		4,164,321		
Board of Education	313,352		0		0		
Administration	9,747,901		161,658		802,587		
Fiscal	2,606,022		23,490		334,087		
Business	565,771		0		0		
Operation and Maintenance of Plant	12,789,290		0		844,291		
Pupil Transportation	2,430,298		0		39,399		
Central	1,269,658		2,003		89,387		
Operation of Non-Instructional Services:							
Food Service Operation	4,575,837		699,581		3,971,328		
Community Services	2,230,979		707,748		858,771		
Extracurricular Activities	2,049,275		136,188		0		
Interest and Fiscal Charges	 2,032,185		0		0		
Total Governmental Activities	 119,222,707		3,015,407		24,621,160		
<b>Component Units</b>							
Digital Academies	 1,153,001		0		949,498		
Total Component Units	 1,153,001		0		949,498		
Totals	\$ 120,375,708	\$	3,015,407	\$	25,570,658		

#### **General Revenues**

Property Taxes Levied for: General Purposes Debt Service Grants and Entitlements not Restricted to Specific Programs Investment Earnings Miscellaneous

Total General Revenues

Change in Net Assets

Net Assets Beginning of Year

Net Assets End of Year

#### Net (Expense) Revenue and Changes in Net Assets

	Governmental Activities		omponent Units
\$	(31,522,790)	\$	0
-	(7,716,394)	*	0
	(2,647,358)		0
	(47,836)		0
	(11,931,482)		0
	(3,020,491)		0
	(2,759,739)		0
	(313,352)		0
	(8,783,656)		0
	(2,248,445)		0
	(565,771)		0
	(11,944,999)		0
	(2,390,899) (1,178,268)		0
	05.050		0
	95,072		0
	(664,460)		0
	(1,913,087)		0
	(2,032,185)		0
	(91,586,140)		0
	0		(203,503)
	0		(203,503)
	(91,586,140)		(203,503)
	21.001.007		_
	21,901,895		0
	2,216,794		0
	56,478,275		0
	3,030,992		4,559
	603,696		573
	84,231,652		5,132
	(7,354,488)		(198,371)
	190,593,060		906,886
\$	183,238,572	\$	708,515

Balance Sheet Governmental Funds June 30, 2007

		General	 Debt Service	Classroom Facilities	G	Other covernmental Funds
Assets						
Equity in Pooled Cash and Cash Equivalents	\$	1	\$ 2,387,994	\$ 45,208,968	\$	3,510,303
Cash and Cash Equivalents:						
In Segregated Accounts		0	0	326,804		0
With Fiscal Agents		1,900,000	0	0		2,872,171
Receivables:						
Taxes		23,313,038	2,470,386	0		322,070
Accounts		7,528	0	0		100,927
Interfund		141,081	0	0		133,155
Accrued Interest		700,378	0	7,526		17,430
Intergovernmental		0	0	92,426,416		1,527,444
Advances to Other Funds		1,555,359	 0	 0		0
Total Assets	\$	27,617,385	\$ 4,858,380	\$ 137,969,714	\$	8,483,500
Liabilities and Fund Balances						
Liabilities						
Accounts Payable	\$	1,657,946	\$ 0	\$ 0	\$	867,624
Contracts Payable		0	0	977,644		0
Accrued Wages and Benefits		6,575,087	0	0		1,840,317
Retainage Payable		0	0	326,804		0
Interfund Payable		0	0	0		856,362
Intergovernmental Payable		2,053,027	0	0		437,127
Deferred Revenue		20,111,626	2,042,581	92,426,416		442,672
Due to Others		0	0	0		693,109
Advances from Other Funds		0	0	0		1,555,359
Matured Compensated Absences		338	 0	 0		0
Total Liabilities		30,398,024	2,042,581	93,730,864		6,692,570
Fund Balances						
Fund Balance:						
Reserved for Encumbrances		237,611	0	3,587,082		540,856
Reserved for Tax Revenue Unavailable for Appropriation	1	3,201,412	427,805	0		51,205
Unreserved, Undesignated, Reported in:						
General Fund		(6,219,662)	0	0		0
Special Revenue Funds		0	0	0		(764,810)
Debt Service Fund		0	2,387,994	0		0
Capital Projects Funds		0	 0	 40,651,768		1,963,679
Total Fund Balances		(2,780,639)	 2,815,799	 44,238,850		1,790,930
Total Liabilities and Fund Balances	¢	27,617,385	\$ 4,858,380	\$ 137,969,714	\$	8,483,500

Lorain City School District Reconciliation of Total Governmental Fund Balances to Net Assets Governmental Activities June 30, 2007

	Total Governmental	Total Governmental Fund Balances		\$ 46,064,940
	Funds	Amounta non out of four consummental activities in the		
	rulius	Amounts reported for governmental activities in the statement of net assets are different because:		
		statement of her assets are afferent because.		
\$	51,107,266	Capital assets used in governmental activities are not financial		
-	,,	resources and therefore, are not reported in the funds.		95,829,933
	326,804	•		
	4,772,171	Other long-term assets are not available to pay for current-		
		period expenditures and therefore, are deferred in the funds.		
	26,105,494	Grants	\$ 92,598,223	
	108,455	Prepaids and Deferred Expenses	4,010,985	
	274,236	Delinquent Property Taxes	 1,490,463	98,099,671
	725,334			
	93,953,860	An internal service fund is used by management to charge the		
	1,555,359	costs of insurance to individual funds. The assets and		
		liabilities of the internal service fund are included in		
\$	178,928,979	governmental activities in the statement of net assets.		337,400
		Long-term liabilities, including bonds payable, are not due and		
		payable in the current period and therefore, are not reported		
\$	2,525,570	in the funds.		
	977,644	General Obligation Bonds and Notes Payable	44,440,000	
	8,415,404	Capital Appreciation Bonds	4,195,075	
	326,804	Bond Premiums	1,437,208	
	856,362	Loss on Refunding	(1,117,585)	
	2,490,154	Compensated Absences	8,009,310	
	115,023,295	Accrued Interest Payable	 129,364	(57,093,372)
	693,109			
	1,555,359			
	338			
		Net Assets of Governmental Activities		\$ 183,238,572
	132,864,039			
	4,365,549			
	3,680,422			
	(6,219,662)			
	(764,810)			
	2,387,994			
-	42,615,447			
	46.064.040			
	46,064,940			
\$	178,928,979			
φ	170,720,979			
		11		

Lorain City School District Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Fiscal Year Ended June 30, 2007

	General	Debt Service	Classroom Facilities	Other Governmental Funds
	General	Service	Pacifices	Tunus
Revenues:				
Taxes	\$ 21,562,733	\$ 2,211,971	\$ 0	\$ 274,694
Intergovernmental	55,756,131	259,065	11,514,615	25,279,486
Investment Income	435,375	0	2,339,189	213,633
Tuition and Fees	1,281,736	0	0	0
Extracurricular Activities	0	0	0	913,358
Charges for Services	0	0	0	796,823
Rentals	23,490	0	0	0
Gifts and Donations	0	0	0	463,079
Miscellaneous	470,198	0	0	11,293
Total Revenues	79,529,663	2,471,036	13,853,804	27,952,366
Expenditures:				
Current:				
Instruction:				
Regular	30,938,015	0	0	6,784,794
Special	7,495,029	0	0	2,528,882
•				
Vocational	2,237,655	0	0	314,616
Adult Continuing	14,865	0	0	191,678
Other	11,719,990	0	0	2,338,238
Support Services:				
Pupils	2,863,817	0	0	1,860,618
Instructional Staff	2,458,472	0	0	4,429,906
Board of Education	318,310	0	0	0
Administration	8,385,667	0	0	
	, ,			1,126,871
Fiscal	2,169,846	43,672	0	365,013
Business	562,177	0	0	0
Operation and Maintenance of Plant	9,856,607	0	0	495,580
Pupil Transportation	2,373,881	0	0	50,106
Central	968,725	0	0	231,624
Operation of Non-Instructional Services	,			
Food Service	0	0	0	4,571,136
	0			
Community Services		0	0	2,073,019
Extracurricular Activities	1,539,221	0	0	518,188
Capital outlay	263,726	0	11,813,957	380,193
Debt Service:				
Principal Retirement	118,206	955,000	0	0
Interest and Fiscal Charges	3,305	1,445,731	0	0
Total Expenditures	84,287,514	2,444,403	11,813,957	28,260,462
Excess (Deficiency) of Revenues Over (Under) Expenditures	(4,757,851)	26,633	2,039,847	(308,096)
	(4,757,651)	20,033	2,039,047	(300,070)
Other Financing Sources (Uses):				
Proceeds from Debt Refunding Bonds	0	13,154,995	0	0
Premium on Debt Refunding Bonds	0	1,437,208	0	0
Payment to Bond Escrow Agent	0	(14,592,203)	0	0
Proceeds From Sales of Capital Assets	2,000	0	0	0
Transfers In	0	0	0	1,404
Transfers Out	(1,404)	0	0	0
Total Financing Sources and (Uses)	596	0	0	1,404
Net Change in Fund Balance	(4,757,255)	26,633	2,039,847	(306,692)
Fund Balance (Deficit) at Beginning of Year	1,976,616	2,789,166	42,199,003	2,097,622
Fund Balance (Deficit) at End of Year	\$ (2,780,639)	\$ 2,815,799	\$ 44,238,850	\$ 1,790,930

Lorain City School District
Reconciliation of the Changes
in Fund Balances of Governmental Funds to the Statement of Activities

		Lorain City School District			
		Reconciliation of the Changes in Fund Balances of Governmental Funds to the Statement of Activities			
		For the Fiscal Year Ended June 30,			
	Total	Net Change in Fund Balances - Total Governmental Funds		\$	(2,997,467)
	Governmental Funds	Amounts reported for governmental activities in the			
_	Tunus	statement of activities are different because:			
\$	24,049,398	Covermental funds report conital outlays as expanditures			
Ф	92,809,297	Governmental funds report capital outlays as expenditures, however, in the statement of activities, the cost of those			
	2,988,197	assets is allocated over their estimated useful lives as			
	1,281,736	depreciation expense. This is the amount by which			
	913,358	capital outlay exceeded depreciation in the current period.			
	796,823	Capital Asset Additions	\$ 12,157,264		0.455.504
	23,490	Current Year Depreciation	(4,000,570)		8,156,694
	463,079 481,491				
_	101,151	Net effect of transactions involving sale of capital			(3,313)
	123,806,869	assets are not reflected in the funds.			
		Revenues in the statement of activities that do not provide			
		current financial resources are not reported as revenues			
	37,722,809	in the funds.			
	10,023,911	Grants	(12,172,941)		
	2,552,271	Delinquent Property Taxes	69,291		(12.114.000)
	206,543 14,058,228	Prepaid and Deferred Expenses	(11,258)		(12,114,908)
	14,030,220				
	4,724,435	Repayment of bond principal is an expenditure in the governmental			
	6,888,378	funds, but the repayment reduces long-term liabilities in the			
	318,310	statement of net assets.			
	9,512,538	Bond Principal			1,073,206
	2,578,531 562,177				
	10,352,187	In the statement of activities interest is accrued on outstanding			
	2,423,987	bonds, whereas in governmental funds, interest is expensed			
	1,200,349	when due.			(77,045)
	4,571,136	Some expenses reported in the statement of activities do not			
	2,073,019	use the current financial resources and therefore, are not reported			
	2,057,409	as expenditures in governmental funds.			
	12,457,876	Increase/Decrease in Compensated Absences	(528,777)		
	1 072 204	Increrase/Decrease in Bond Accretion	(506,104)		(1,034,881)
	1,073,206 1,449,036				
	1,449,030	Issuance of refunding bonds results in expenditures and other			
	126,806,336	financing sources and uses in the governmental funds, but these			
		transactions are reflected in the statement of net assets as long-term			
	(2,999,467)	assets and liabilities.			
		Payments to Refund Bond Escrow Agent	14,337,580		
	13,154,995	Proceeds of Refunding Bonds Premium on Refunding Bonds	(13,154,995) (1,437,208)		
	1,437,208	Issuance Costs	254,623		0
	(14,592,203)		· · · · · · · · · · · · · · · · · · ·		
	2,000				
	1,404	The internal service fund used by management to charge the costs			
	(1,404)	of insurance to individual funds is not reported in the district-wide statement of activities. The net revenue (expense) of internal service			
	2,000	funds is reported with governmental activities.			(356,774)
_	_,				(000,)
	(2,997,467)				
	10.052.105	Change in Net Assets of Governmental Activities		\$	(7,354,488)
	49,062,407				
\$	46,064,940				
_	, , , ,				

Lorain City School District Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2007

	Budgete	d Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Taxes	\$ 20,275,000	\$ 22,742,108	\$ 22,742,108	\$ 0
Intergovernmental	56,495,614	55,649,525	55,649,525	0
Investment Income	283,215	385,663	385,663	0
Tuition and Fees	1,272,488	1,168,194	1,168,194	0
Miscellaneous	983,859	781,591	781,591	0
Total Revenues	79,310,176	80,727,081	80,727,081	0
Expenditures:				
Current				
Instruction	48,986,243	51,712,131	51,712,131	0
Support Services				
Pupils	2,582,517	2,770,642	2,770,642	0
Instructional Staff	2,667,354	2,718,582	2,718,582	0
Board of Education	268,435	319,798	319,798	0
Administration	8,617,179	8,226,294	8,226,294	0
Fiscal	3,065,842	3,012,561	3,012,561	0
Business	238,322	572,587	572,587	0
Operation and Maintenance of Plant	9,621,171	9,832,749	9,832,749	0
Pupil Transportation	2,583,204	2,708,665	2,708,665	0
Central	1,372,445	962,091	962,091	0
Extracurricular Activities	1,600,300	1,716,031	1,716,031	0
Capital Outlay	29,311	264,350	264,350	0
Total Expenditures	81,632,323	84,816,481	84,816,481	0
Excess of Revenues Over (Under) Expenditures	(2,322,147)	(4,089,400)	(4,089,400)	0
Other Financing Sources (Uses):				
Proceeds from Sale of Assets	2,000	2,000	2,000	0
Advances In	687,632	687,632	687,632	0
Transfers Out	(800,000)	(1,404)	(1,404)	0
Total Other Financing Sources (Uses)	(110,368)	688,228	688,228	0
Change in Fund Balance	(2,432,515)	(3,401,172)	(3,401,172)	0
Fund Balance (Deficit) at Beginning of Year				
(Restated, See Note 22)	1,416,350	1,416,350	1,416,350	0
Prior Year Encumbrances Appropriated	1,016,165	1,016,165	1,016,165	0
Fund Balance (Deficit) at End of Year	\$ 0	\$ (968,657)	\$ (968,657)	\$ 0

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Statement of Fund Net Assets Proprietary Funds June 30, 2007

	A	Governmental Activities Internal Service Fund	
Assets			
Current Assets:			
Equity in Pooled Cash and Cash Equivalents	\$	256,183	
Investments in Segregated Accounts		912,420	
Accounts Receivable		22,530	
Interfund Receivable		582,126	
Prepaid Items		68,057	
Total Assets		1,841,316	
Liabilities			
Current Liabilities:			
Accounts Payable		20,882	
Intergovernmental Payable		283,865	
Claims Payable		1,110,419	
Cost Sharing Payable		88,750	
Total Liabilities		1,503,916	
Net Assets			
Unrestricted		337,400	
Total Net Assets	\$	337,400	

#### Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Fiscal Year Ended June 30, 2007

	Governmental Activities Internal Service Fund		
Operating Revenues:			
Charges for Services	\$	9,249,026	
Total Operating Revenues		9,249,026	
Operating Expenses:			
Fringe Benefits		141,401	
Purchased Services		920,556	
Claims		8,586,638	
Total Operating Expenses		9,648,595	
Operating Income (Loss)		(399,569)	
Non-Operating Revenues (Expenses):			
Interest		42,795	
Change in Net Assets		(356,774)	
Net Assets (Deficit) Beginning of Year		694,174	
Net Assets (Deficit) End of Year	\$	337,400	

Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended June 30, 2007

	overnmental Activities Internal ervice Fund
Cash Flows From Operating Activities:	
Cash Received from Interfund Services	\$ 9,285,385
Cash Paid for Goods and Services	(988,588)
Cash Paid for Claims	 (8,662,959)
Net Cash Provided By (Used For) Operating Activities	 (366,162)
Cash Flows From Non-Capital Financing Activities:	
Advances to Other Funds	 (582,126)
Net Cash Provided By (Used For) Non-Capital Financing Activities	 (582,126)
Cash Flows From Investing Activities:	
Interest on Investments	42,795
Redemption of Investments	 254,494
Net Cash Provided By (Used For) Investing Activities	 297,289
Net Increase (Decrease) in Cash and Cash Equivalents	(650,999)
Cash and Cash Equivalents at Beginning of Year	 907,182
Cash and Cash Equivalents at End of Year	\$ 256,183
Reconciliation of Operating Income (Loss) to Net Cash Provided By (Used For) Operating Activities:	
Operating Income (Loss)	\$ (399,569)
Adjustments:	
(Increase) Decrease Assets	
Accounts Receivable	36,359
Prepaid Items	(68,057)
Increase (Decrease) in Liabilities	
Accounts Payable	(14,890)
Due to Other Governments	125,118
Claims Payable	(76,321)
Cost Sharing Payable	 31,198
Total Adjustments	 33,407
Net Cash Provided By (Used For) Operating Activities	\$ (366,162)

Statement of Fiduciary Assets and Liabilities Fiduciary Funds June 30, 2007

		Agency	
<b>Assets</b> Equity in Pooled Cash and Cash Equivalents	\$	130,365	
Liabilities Undistributed Monies Due to Students	\$	100,518 29,847	
Total Liabilities	_\$	130,365	

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

#### **Note 1 - Description of the School District**

The Lorain City School District (the School District) was established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District is a city school district as defined by Section 3311.02 of the Ohio Revised Code (ORC). The School District operates under an elected Board of Education consisting of five members and is responsible for providing public education to residents of the School District. Average daily membership on, or as of, October 1, 2006, was 10,173. The School District employs 890 certificated and 517 non-certificated employees.

#### Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Lorain City School District, this includes general operations, food service, and student related activities of the School District.

Within the School District boundaries, there are various nonpublic schools. Current State legislation provides funding to these nonpublic schools. These monies are received and disbursed by the School District on behalf of the nonpublic schools by the Treasurer of the School District, as directed by the nonpublic schools. These transactions are reported as governmental activity of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and, 1) the School District is able to significantly influence the programs or services performed or provided by the organization; or 2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provided financial support to the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes.

Blended component units, although legally separate entities are, in substance, part of the School District's operations and so data from these units are combined with data of the School District. The School District's blended component unit is described below:

Jointly Administered Trust Fund for the Benefit of Lorain City School District Employees (the Trust)-

The Trust was established in 1994 to provide health care benefits to the employees of the Lorain City School District. The Trust is directed by a twelve member Board of Trustees, eight members appointed by the School District's Superintendent and four members appointed by the Lorain Education Association. Although the Trust is legally separate from the School District, it should be reported as if it were part of the primary government because its sole purpose is to provide benefits to School District employees for hospitalization, medical, dental, vision and prescription drugs as provided for in the collective bargaining agreement. The School District's participation is disclosed in Note 9 to the financial statements.

Financial information for the Trust's year ended December 31, 2006, is presented in these financial statements as an Internal Service Fund. Complete financial statements for the Trust may be obtained by contacting the Plan Administrator at 10045 College Park, Concord, Ohio 44060.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

Discretely presented component units are legally separate entities which have a governing board appointed by the School District. The School District has four discretely presented component units which are combined on the governmental financial statements. These component units are as follows:

Lorain Alternative Academy

Lorain Elementary Digital Academy

Lorain Middle School Digital Academy

Lorain High School Digital Academy

See Note 21 for additional information.

The following entities which perform activities within the School District's boundaries for the benefit of its residents are excluded from the accompanying financial statements because the School District is not financially accountable for the entities nor are they fiscally dependent on the School District.

Lake Erie Educational Computer Association – The Lorain City School District participates in the Lake Erie Educational Computer Association (LEECA). LEECA provides data services needed by the participating school districts. This is a jointly governed organization. The School District's participation is disclosed in Note 18 of the financial statements.

Lake Erie Regional Council – The Lake Erie Regional Council (LERC) promotes cooperative agreements to its members in dealing with problems of mutual concern. This is a jointly governed organization. The School District's participation is disclosed in Note 18 to the financial statements.

Lorain Public Library – The library is a distinct political subdivision of the State of Ohio governed by a board of trustees. Although the Board of Education appoints new members to the board of trustees, the appointment is based upon the recommendation of the board of trustees. The board of trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the School District for operational subsidies. The School District does serve as the taxing authority for the library which is not considered part of the School District and its operations are not included within the accompanying financial statements.

#### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements.

Following are the most significant of the School District's accounting polices.

#### A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

Government-wide Financial Statements The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses.

The statement of net assets presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities of the School District. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements** During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### B. Fund Accounting

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Debt Service Fund** The debt service fund is used to account for the accumulation of property tax revenues for, and the payment of, principal and interest obligations relative to the School District's general obligation bonds.

Classroom Facilities Commission Fund The classroom facilities commission fund is used to account for monies received and expended in connection with contracts entered into by the School District and the Ohio Department of Education for the building and equipping of classroom facilities.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows. The following is the School District's proprietary fund type:

*Internal Service Funds* Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for a self-insurance program for employee health insurance benefits.

Fiduciary Funds Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only fiduciary funds are agency funds. The School District's agency funds account for student activities.

#### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its proprietary fund activities.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of the fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 6) Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees, and rentals.

**Deferred Revenue** Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2007, but which were levied to finance fiscal year 2008 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the fund financial statements as intergovernmental revenue and an expenditure of food service operations. In addition, this amount is reported on the statement of activities as an expense with a like amount reported within the "Operating Grants and Contributions" program revenue account.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

#### E. Cash and Cash Equivalents

Cash received by the School District is deposited in one central bank account with individual fund balance integrity maintained through School District records. Monies for all funds are maintained in this account or other short term investments. Under existing Ohio statutes, interest earnings are allocated to funds based on average monthly cash balances. Interest revenue credited to the general fund during fiscal year 2007 amounted to \$435,375, which includes \$360,324 assigned from other School District funds.

Except for investment contracts and money market investments that had a remaining maturity of one year or less at the time of purchase, investments are reported at fair value, which is based on quoted market prices. Investment contracts and money market investments that had a remaining maturity of one year or less at the time of purchase are reported at cost or amortized cost.

Investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an original maturity of more than three months that are not made from the pool are reported as investments.

#### F. Restricted Assets

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets include amounts required by statute to be set-aside for the purchase of textbooks and other instructional material and to create a reserve for budget stabilization. See Note 20 for additional information regarding set asides.

#### G. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

Description	Governmental Activities Estimated Lives
Land Improvements	20 Years
Buildings and Improvements	40 Years
Furniture and Equipment	6 - 10 Years
Vehicles	4 - 10 Years
Textbooks	5 - 20 Years

#### H. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental column of the statement of net assets. Advances in/out are reported for interfund loans that may not be repaid within the next year.

#### I. Compensated Absences

The School District reports compensated absences in accordance with the provisions of GASB No. 16, "Accounting for Compensated Absences". Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rate at fiscal year end, taking into consideration any limits specified in the School District's termination policy.

The entire compensated absence liability is reported on the government-wide financial statements.

In governmental funds, the liability for unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources.

#### J. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

#### K. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes primarily include extracurricular activities, operation and maintenance of plant, and special education instruction.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### L. Fund Balance Reserves

The School District reserves those portions of fund equity which are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriations for expenditures. Unreserved fund balance indicates that portion of fund equity, which is available for appropriation, in future periods. Fund balance reserves are established for encumbrances, capital improvements and property taxes.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute.

#### M. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### N. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal 2007.

#### O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, these revenues charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

#### P. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### Q. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of control has been established by the Board of Education at the fund level for all funds. Budgetary modifications may only be made by resolution of the Board of Education.

Tax Budget Prior to January 15, the Superintendent and Treasurer submit to the Board a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing or increased tax rates. By no later than January 20, the Board-adopted budget is filed with the Lorain County Budget Commission for rate determination.

Estimated Resources The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the School District by March 1. As part of the certification, the School District receives the official certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the School District must revise its budget ensuring that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. On or about July 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the amended certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2007.

Appropriations A temporary appropriations measure to control expenditures may be passed on or about July 1 of each year for the period July 1 to September 30. An annual appropriation resolution must be passed by October 1 of each year for the period July 1 to June 30. The appropriation resolution fixes spending authority at the legal level of control and may be amended during the year as new information becomes available provided that total fund appropriations do not exceed current estimated resources, as certified. The total of expenditures and encumbrances may not exceed appropriations at any level of control. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education. The Board may pass supplemental fund appropriations provided the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. The amounts reported as the original budgeted amounts in the budgetary statements reflect the appropriation in the first complete

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

appropriated budget, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts in the statements of budgetary comparisons represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds other than agency funds, consistent with statutory provisions.

**Encumbrances** As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On fund financial statements, encumbrances outstanding at year end are reported as a reservation of fund balance for subsequent-year expenditures for governmental funds. A reserve for encumbrances is not reported on government-wide financial statements.

**Lapsing of Appropriations** At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated.

#### Note 3 – Accountability and Compliance

#### A. Fund Deficits

Fund balances at June 30, 2007, included the following individual fund deficits:

	Deficit		
	Fund		
	Balance		
General Fund	\$	2,780,639	
NonMajor Governmental Funds:			
Food Service		512,177	
Rotary		406,170	
Athletics		327,735	
Auxiliary		974	
EMIS		30,778	
Poverty Aid		896,210	
Adult Education		12,242	
Title V		11,269	
Drug Free		168	
Miscellaneous Federal Grants		346,836	
Building Fund		916,000	

The deficits resulted from negative cash balances and adjustments for accrued liabilities. The general fund is liable for any deficit in the nonmajor governmental funds and will provide transfers when cash is required, not when accruals occur.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

#### B. Compliance

Ohio Revised Code, Section 5705.39 states in part, that total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure there from, as certified by the budget commission. At year end, the General fund's final appropriations exceeded final estimated resources plus available balances for 2007 in the amount of \$968,657, contrary to this ORC Section.

Ohio Revised Code Section 5705.41(D) provides in part that no subdivision or taxing unit shall make any contractor order any expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the same has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund, free from any previous encumbrances. During the year, the School District was in violation of this ORC Section.

Ohio Revised Code Section 5705.10(H) requires money that is paid into a fund must be used only for purposes for which such fund has been established. As a result, a negative fund balance indicates that money from one fund was used to cover the expenditures of another fund. The following funds reported negative fund balances at year end:

General	\$968,657
Lunchroom	102,810
JROTC	226,219
District Managed Act.	319,543
MIS	26,050
Alternative Education	12,079
Misc. State Grants	67,669
Title IV	1,420
Misc. Federal Grants	697,495

#### Note 4 - Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations, and changes in fund balance/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual, is presented for the general fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues and other sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures/expenses and other uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

4. Advances In and Advances Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement on a fund type basis for the general fund.

#### **Net Change in Fund Balance**

	General
GAAP Basis	\$ (4,757,255)
Net Adjustment for Revenue Accruals Advance In Net Adjustment for Expenditure Accruals Adjustment for Encumbrances	1,197,418 687,632 580,770 (1,109,737)
Budget Basis	\$ (3,401,172)

#### **Note 5 - Deposits and Investments**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

Protection of School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies to be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

Custodial credit risk for deposits is the risk that in the event of bank failure, the government's deposits may not be returned to it. Protection of the School District cash and deposits is provided by the Federal Deposit Insurance Corporation, as well as qualified securities pledged by the institution holding the assets. By law, financial institutions must collateralize all public deposits. The face value of the pooled collateral must equal at least 105 percent of uninsured public funds deposited. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

Custodial credit risk for an investment is the risk that in the event of failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District's \$11,526,289 investment in repurchase agreements is to be secured by the specific government securities upon which the repurchase agreements are based. These securities, held by the counterparty and not in the School District's name, must be obligations of or guaranteed by the United States and mature or be redeemable within five years of the date of the related repurchase agreement. The School District's policy is to invest money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

*Cash on Hand:* At year end, the School District had \$27,600 in undeposited cash on hand which is included on the balance sheet of the School District as part of equity in pooled cash and cash equivalents.

**Deposits** At fiscal year-end, the carrying amount of the School District's deposits was \$45,038,900 and the bank balance was \$43,216,235. Of the bank balance:

- 1. \$409,306 of the bank balance was covered by depository insurance; and
- 2. \$42,806,929 was uninsured and uncollateralized. Although the securities serving as collateral were held by the pledging institution in the pledging institution's name, and all State statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the School District to a successful claim by the FDIC.

#### Investments

Investments are reported at fair value. As of June 30, 2007, the district had the following investments:

Standard		Fair	% Total			
& Poor's	Investment	Value	less than 1	1	- 2	Investments
						-
N/A *	Repurchase Agreement	\$11,526,289	\$ 11,526,289	\$	0	92.7%
AAA	Treasury Notes	912,420	912,420		0	7.3%
		\$12,438,709	\$ 12,438,709	\$	0	100.0%

<sup>\*</sup> Underlying securities exempt

**Interest Rate Risk:** The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The School District's policy indicates that the investments must mature within five years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

**Credit Risk:** The School District's investments credit ratings are summarized above.

**Concentration of Credit Risk:** The School District places no limit on the amount the district may invest in any one issuer. Investments of the School District are diversified to eliminate the risk of loss resulting from over concentration of assets in a specific maturity; a specific issue or a specific class of securities, strategies to achieve this are determined and revised periodically. The investment percentages are listed above.

#### **Note 6 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the School District. Property tax revenue received during calendar 2007 for real and public utility property taxes represents collections of calendar 2006 taxes. Property tax revenue received during calendar 2006 for tangible personal property (other than public utility property) is for calendar 2006 taxes.

2007 real property taxes are levied after April 1, 2007, on the assessed value listed as of the prior January 1, the lien date. Assessed values are established by State law at 35% of appraised market value.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35% of true value. 2007 public utility property taxes became a lien December 31, 2006, are levied after April 1, 2007 and are collected in 2008 with real property taxes.

2007 tangible personal property taxes are levied after April 1, 2007, on the value as of December 31, 2006. Collections are made in 2007. Tangible personal property assessments are 25% of true value.

The property valuation consisted of:

		2006 Second Half Collections			2007 First Half Collection	-	
	Amount		%	Amount		%	
Real Estate							
Residential/Agricultural	\$	518,415,220	71.97%	\$	583,658,380	76.65%	
Commercial/Industrial		110,820,700	15.39%		115,764,910	15.21%	
Tangible Personal Property							
Public Utilities		19,130,170	2.66%		17,447,880	2.29%	
Personal Property		71,908,124	9.98%		44,458,549	5.85%	
	\$	720,274,214	100.00%	\$	761,329,719	100.00%	

Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

The School District receives property taxes from Lorain County. The County Auditor periodically advances to the School District their portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2007, are available to finance fiscal year 2007 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, personal property and public utility taxes which became measurable as of June 30, 2007 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the delayed settlement of personal property tax and the amount of real property taxes available as an advance at June 30 were levied to finance current year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The late settlement and the amount available as an advance at June 30 are recognized as revenue.

The amount available as an advance at June 30, 2007, was \$3,680,422 and is recognized as revenue. \$3,201,412 was available to the general fund and \$427,805 was available to the bond retirement debt service fund and \$51,205 was available to the classroom facilities maintenance fund.

#### Note 7 - Receivables

Receivables at June 30, 2007, consisted of taxes, accounts (student fees), interfund, accrued interest and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. Intergovernmental receivables consisted of classroom facilities grant money of \$91,699,616 in the classroom facilities fund and \$2,254,244 of grants receivable in special revenue funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

**Note 8 - Capital Assets** 

Capital asset activity for the fiscal year ended June 30, 2007, was as follows:

	Balance 6/30/06	Additions	Reductions	Balance 6/30/07
Governmental Activities				
Capital Assets, not being depreciated:				
Land	\$ 2,019,602	\$ 0	\$ 0	\$ 2,019,602
Construction in Progress	7,075,891	11,835,035	0	18,910,926
Total Capital Assets, not being depreciated	9,095,493	11,835,035	0	20,930,528
Capital Assets, being depreciated:				
Land Improvements	3,876,008	0	0	3,876,008
Buildings and Improvements	88,164,809	0	0	88,164,809
Furniture and Equipment	23,883,186	304,388	(134,159)	24,053,415
Vehicles	613,116	17,841	0	630,957
Textbooks	4,000,032	0	0	4,000,032
Total Capital Assets, being depreciated	120,537,151	322,229	(134,159)	120,725,221
Less Accumulated Depreciation:				
Land Improvements	(3,725,798)	(7,686)	0	(3,733,484)
Buildings and Improvements	(18,468,210)	(2,057,145)	0	(20,525,355)
Furniture and Equipment	(16,139,491)	(1,714,018)	130,846	(17,722,663)
Vehicles	(522,568)	(21,719)	0	(544,287)
Textbooks	(3,100,025)	(200,002)	0	(3,300,027)
Total Accumulated Depreciation	(41,956,092)	(4,000,570)	130,846	(45,825,816)
Total Capital Assets being depreciated, net	78,581,059	(3,678,341)	(3,313)	74,899,405
Governmental Activities Capital				
Assets, Net	\$ 87,676,552	\$ 8,156,694	\$ (3,313)	\$ 95,829,933

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 933,114
Special	329,735
Vocational	386,730
Adult Continuing	2,144
Support Services:	
Pupil	72,356
Instructional Staff	50,598
Administration	20,520
Fiscal	45,601
Business	4,259
Operation and Maintenance of Plant	1,978,075
Pupil Transportaion	5,213
Central	78,362
Operation of Non-Instructional Services	86,677
Extracurricular Activities	 7,186
Total Governmental Activities	\$ 4,000,570

#### Note 9 - Risk Management

#### A. Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The School District is contracted with Fitzgibbons, Arnold and Company with the following coverage's:

Type of Coverage	Per	Per Occurance		Aggregate		
	-	_	·-			
General Liability	\$	1,000,000	\$	2,000,000		
Automobile		1,000,000		0		
Excess Liability		2,000,000		2,000,000		
Blanket Building/Contents		0		269,618,092		

Settled claims have not exceeded this commercial coverage in any of the past three years and there has not been a significant reduction in coverage from the prior year.

#### B. Workers' Compensation

Lorain City Schools is in a Retrospective Rating Program with the Bureau of Worker's Compensation for its workers' compensation coverage. This program is administered by CompManagement, Inc.

The School District pays 30% discounted premiums to the BWC for 10 years and incurs the liability dollar-to-dollar on all claim costs. Estimated premiums for 2007 are \$255,000. The School District will only pay 30% of the premium and all claims expenses. The firm of CompManagment, Inc. provides administrative, cost control services, and is the third party administrator of the School District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

#### C. Health Insurance

In order to minimize the annual cost of medical insurance, the Lorain City School District Board of Education and unions that represent its employees have entered into a Jointly Administered Trust Fund for the Benefit of Lorain City School District Employees (the Trust). The Trust provides health care, dental, vision and prescription benefits for full time employees, their spouses and dependents, and for other persons who, according to Board of Education policy, are eligible for them. Health care benefits are paid by the Trust until certain coverage limits are reached. At that point, expenses are paid through "stop-loss" insurance coverage. The Trust has hired Medical Mutual of Ohio to process claims for benefits. The Trust purchases "stop-loss" coverage from Medical Mutual of Ohio. Additionally, the Trust purchases or pays for benefit coverage for dental care, vision care and prescription drugs expenses through other companies. Dental care and vision care are provided through Direct Reimbursement Services, and prescription drugs are provided through National Prescription Administrators (NPA), a division of Express Scripts.

Contributions by the Lorain City School District Board of Education fund benefits are limited by provisions in the union contracts with its employees. Those union contracts require the Plan Trustees to devise cost containment measures in an event that benefit expenditures exceed money contributions that the Board of Education is required to make. Thus, in future years, contributions from employees may be required, or other cost containing measures may be implemented.

The claims liability of \$1,110,419 at June 30, 2007, is based on an estimate provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 30. The Trust establishes a liability for both reported and unreported insured events. Changes in the balance of claims liability are summarized below. Incurred claims and claim payments are not segregated between current and prior year claims due to the impracticability of obtaining such information.

	Beginning Balance	Claims Incurred	Claims Paid	Ending Balance
2006	\$ 846,360	\$ 8,752,395	\$ (8,412,015)	\$ 1,186,740
2007	\$ 1.186.740	\$ 8.586.638	\$ (8.662.959)	\$ 1.110.419

#### **Note 10 - Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn vacation based upon length of service and hours worked. Teachers do not earn vacation time. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated to a maximum of 285 through 320 days depending on the individual contracts.

Upon retirement, employees receive payment for one-fourth of the total accumulated sick leave, up to a maximum accumulation which ranges from 50 through 70 days, depending on the individual contract.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

#### **Note 11 - Defined Benefit Pension Plans**

#### A. School Employees Retirement System

The School District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling (614) 222-5853. It is also posted on SERS' website, www.ohsers.org, under forms and publications.

Plan members are required to contribute 10% of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14% of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2006, 10.58% of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The School District's required contributions to SERS for the fiscal years ended June 30, 2007, 2006, and 2005 were \$2,005,956, \$1,809,960, and \$1,624,764, respectively; 47% has been contributed for fiscal year 2007 and 100% for the fiscal years 2006 and 2005. \$1,064,100 represents the unpaid contribution for fiscal year 2007, and is recorded as a liability within the respective funds.

#### B. State Teachers Retirement System

The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3371 or by calling (614) 227-4090, or by visiting the STRS Ohio Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB Plan members may retire after five years of service at age 60; 25 years of service at age 55; or 30 years of service regardless of age. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60. The DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Benefits are established by Chapter 3307 of the Ohio Revised Code.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2006, plan members were required to contribute 10% of their annual covered salaries. The School District was required to contribute 14%; 13% was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to the DB Plan for the fiscal years ended June 30, 2007, 2006, and 2005 were \$6,445,534, \$6,507,090 and \$6,787,101, respectively; 83% has been contributed for fiscal year 2007 and 100% for fiscal years 2006 and 2005. Contributions to the DC and Combined Plans for fiscal year 2007 were \$17,178 made by the School District and \$91,744 made by the plan members. \$1,132,604 represents the unpaid contribution for fiscal year 2007, and is recorded as a liability within the respective funds.

A retiree of STRS Ohio or another Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. Effective April 11, 2005, a reemployed retiree may alternatively receive a refund of member contributions with interest before age 65, once employment is terminated.

#### C. Social Security System

Members of the Board of Education have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2007, two members of the Board of Education have elected Social Security. The Board's liability is 6.2% of wages paid.

#### **Note 12 - Postemployment Benefits**

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the systems based on authority granted by State statute. Both systems are on a pay-as-you-go basis.

All STRS benefit recipients and sponsored dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of health care costs in the form of a monthly premium. By law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate; currently 14% of covered payroll. For the fiscal year ended June 30, 2007, the STRS Board allocated employer contributions

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

equal to 1% of covered payroll to the Health Care Reserve Fund. For the School District, this amount equaled \$472,396 during the 2007 fiscal year.

STRS pays health care benefits from the Health Care Stabilization Fund. At June 30, 2006 (the most current information available), the balance in the Fund was \$3.5 billion. For the year ended June 30, 2006, the health care costs paid by STRS were \$282,743,000 and STRS had 119,184 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. Effective January 1, 2004, all retirees and beneficiaries are required to pay a portion of their health care premium. The portion is based on years of service, Medicare eligibility and retirement status.

After the allocation for basic benefits, the remainder of the employer's 14% contribution is allocated to providing health care benefits. For the fiscal year, ended June 30, 2006, employer contributions to fund health care benefits were 3.42% of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14% of the difference between minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2007, the minimum pay has been established at \$35,800 The surcharge, added to the unallocated portion of the 14% employer contribution rate, provides for maintenance of the asset target level for the health care fund. For the School District, the amount contributed to fund health care benefits, including the surcharge, during the 2007 fiscal year equaled \$652,184.

Net health care costs for the year ending June 30, 2006 were \$158,751,207. The target level for the health care fund is 150% of the projected claims less premium contributions for the next fiscal year. As of June 30, 2006, the value of the health care fund was \$295.6 million, which is about 221% of next year's projected net health care costs of \$158,751,207. On the basis of actuarial projections, the allocated contributions will be insufficient, in the long term, to provide for a health care reserve equal to at least 150% of estimated annual net claim costs. The number of participants eligible to receive benefits is 59,492.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

#### Note 13 - Long - Term Obligations

The changes in the School District's long-term obligations during the year consist of the following:

	Outstanding	A 1122	D. L. d	D.C. II	Outstanding	Amounts Due in
	6/30/06	Additions	Reductions	Refunding	6/30/07	One Year
Governmental Activities: Notes Payable:						
2006 Revenue Anticipation Notes						
4.75% through 2011	\$ 5,400,000	\$ 0	\$ 0	\$ 0	\$ 5,400,000	\$ 1,080,000
Total	5,400,000	0	0	0	5,400,000	1,080,000
Qualified Zone Academy Bonds:						
Due 2011	5,400,000	0	0	0	5,400,000	0
General Obligation Bonds Payable:						
1993 Energy Conservation Bonds						
5.95% through 2006	118,206	0	118,206	0	0	0
2003 Classroom Facilities Bonds						
1.45%-5.25% through 2025	34,725,000	0	955,000	13,220,000	20,550,000	1,030,000
Capital Appreciation Bonds	3,623,976	0	0	0	3,623,976	0
Accretion on CABs	0	499,394	0	0	499,394	0
2006 Classroom Facilities Bonds Refunding						
3.50%-4.25% through 2020	0	4,105,000	0	0	4,105,000	50,000
Capital Appreciation Bonds	0	64,995	0	0	64,995	0
Accretion on CABs	0	6,710	0	0	6,710	0
Premium on Debt Issuance	0	425,521	0	0	425,521	0
Refunding Loss	0	(335,648)	0	0	(335,648)	0
2007 Classroom Facilities Bonds Refunding						
4.00%-5.50% through 2025	0	8,985,000	0	0	8,985,000	125,000
Premium on Debt Issuance	0	1,011,687	0	0	1,011,687	0
Refunding Loss	0	(781,937)	0	0	(781,937)	0
Total	38,467,182	13,980,722	1,073,206	13,220,000	38,154,698	1,205,000
Compensated Absences	7,480,533	1,349,802	821,025	0	8,009,310	726,310
Total Governmental Activities						
Long-Term Liabilities	\$ 56,747,715	\$ 15,330,524	\$ 1,894,231	\$ 13,220,000	\$ 56,964,008	\$ 3,011,310

In 1993, the School District issued \$940,000 in general obligation bonds for renovation, construction, and furnishing and equipping school facilities and sites. The bonds matured in December 2006.

In 2003, the School District issued \$41,094,096 in general obligation bonds for renovation, construction, and equipping school facilities. These bonds were partially refunded in fiscal year 2007. This issue included three capital appreciation bonds that mature December 1, 2013, 2014 and 2015. These bonds were purchased at a substantial discount at the time of issuance. At maturity all compounded interest is paid and the bond holder receives the face value of the bonds. As the value of the bonds increase, the accretion is reflected as principal liability. The maturity amounts of the bonds are \$1,650,000, \$1,75,000 and \$7,760,000, respectively. No accretion was previously recorded. For fiscal year 2007, \$499,394 was accreted to update the liability to \$4,233,370 at June 30, 2007.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

In 2005, the School District issued \$5,400,000 in Qualified Zone Academy Bonds (QZAB) to finance the purchase of computer technology for the classrooms. The School District will make seven annual payments, which are deposited into an escrow account (reported as "equity in pooled cash and cash equivalents with fiscal agent") that will earn an investment rate of 3.45%. The last payment is due in June 2011 for a total of \$3.8 million. The remaining \$1.6 million due will accrue as interest in the escrow account until the bonds mature in June 2018.

On May 16, 2006, the School District issued a tax anticipation note in the amount of \$5,400,000 at 4.75%, maturing December 1, 2011.

2006 School Improvement Refunding Bonds

On December 21, 2006, the School District issued \$4,169,995 refunded general obligation bonds. The proceeds of the bonds were used to refund \$4,169,995 of the School District's outstanding Capital Improvement Bonds, Series 2003. The bonds were issued for an 14 year period with final maturity at December 1, 2020. At the date of the refunding, \$4,595,516 (including premium and after underwriting fees) was deposited in an irrevocable trust to provide for all future payments on the refunded bonds. As of June 30, 2007, \$4,169,995 of these bonds is considered defeased.

These refunding bonds were issued with a premium of \$425,521, which is reported as an increase to bonds payable. The amounts are being amortized to interest expenses over the life of the bonds using the straight-line method. There was no amortization recorded for June 30, 2007. The issuance costs have been reported as an expenditure. The issuance resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$335,648. The issuance resulted in an economic gain of \$122,127.

The bond issue consists of serial and a capital appreciation bond. These bonds are not subject to early redemption.

The capital appreciation bond matures December 1, 2016. This bond was purchased at a substantial discount at the time of issuance. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as principal liability. The maturity amount of the bonds is \$64,995. For fiscal year 2007, \$6,710 was accreted for a liability of \$71,705.

2007 School Improvement Refunding Bonds

On March 6, 2007, the School District issued \$8,985,000 refunded general obligation bonds. The proceeds of the bonds were used to refund \$9,050,000 of the School District's outstanding Capital Improvement Bonds, Series 2003. The bonds were issued for a 18 year period with final maturity at December 1, 2025. At the date of the refunding, \$9,996,687 (including premium and after underwriting fees) was deposited in an irrevocable trust to provide for all future payments on the refunded bonds. As of June 30, 2007, \$9,050,000 of these bonds is considered defeased.

These refunding bonds were issued with a premium of \$1,011,687, which is reported as an increase to bonds payable. The amounts are being amortized to interest expenses over the life of the bonds using the straight-line method. There was no amortization recorded for June 30, 2007. The issuance costs have been reported

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

as an expenditure. The issuance resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$781,937. The issuance resulted in an economic gain of \$317,942.

General obligation bonds and notes payable will be repaid from the general fund and the debt service fund. Compensated absences will be paid from various governmental funds from which employees' salaries are paid, which in prior years is primarily general fund.

Principal and interest requirements to retire general obligation bonds outstanding at June 30, 2007, are as follows:

Fiscal Year	General Oblig	gation Bonds	_ Capital Appre	ciation Bonds	То	tal
Ending June 30,	Principal	Interest	Principal	Interest	Principal	Interest
2008	\$ 1,205,000	\$ 1,535,599	\$ 0	\$ 120,008	\$ 1,205,000	\$ 1,655,607
2009	1,140,000	1,502,190	0	123,500	1,140,000	1,625,690
2010	1,225,000	1,466,445	0	127,095	1,225,000	1,593,540
2011	1,315,000	1,414,669	0	130,794	1,315,000	1,545,463
2012	1,435,000	1,346,319	0	134,600	1,435,000	1,480,919
2013 - 2017	2,945,000	6,162,911	3,688,971	720,167	6,633,971	6,883,078
2018 - 2022	11,565,000	4,406,443	0	0	11,565,000	4,406,443
2023 - 2025	12,810,000	1,203,175	0	0	12,810,000	1,203,175
Totals	\$ 33,640,000	\$19,037,751	\$ 3,688,971	\$ 1,356,164	\$ 37,328,971	\$20,393,915

Principal and interest requirements to retire the note payable at June 30, 2007 are as follows:

Fiscal Year	 Revenue Anticipation Note				
Ending June 30,	Principal		Interest	Total	
2008 2009 2010	\$ 1,080,000 1,080,000 1,080,000	\$	230,850 179,550 128,250	\$	1,310,850 1,259,550 1,208,250
2011 2012	1,080,000 1,080,000		76,950 25,650		1,156,950 1,105,650
Totals	\$ 5,400,000	\$	641,250	\$	6,041,250

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

#### Note 14 - Deferred Revenue

Deferred revenue at June 30, 2007, consisted of the following:

	Sta N		Balance Sheet	
Property Taxes Receivable Grants Receivable	\$	20,934,609	\$	22,425,072 92,598,223
Deferred Revenue	\$	20,934,609	\$	115,023,295

#### **Note 15 - Interfund Transfers**

Transfers for the year ended June 30, 2007 consisted of the following:

	Tr	ansfers In	Transfers Out	
General Fund Non Major Governmental Funds	\$	0 1,404	\$	1,404 0
	\$	1,404	\$	1,404

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Intentional

Intentional

#### **Note 16 - Interfund Balances**

Interfund balances at June 30, 2007 consisted of the following:

	Rece		Payable	
General Fund	\$	141,081	\$	0
Nonmajor Governmental Funds		133,155		856,362
Internal Service		582,126		0
Total	\$	856,362	\$	856,362

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

As of June 30, 2007, several special revenue funds reported unencumbered negative cash balances. As a result, interfund loans were made by the general fund, public school support and internal service to eliminate these negative balances. All interfund loans will be repaid in fiscal year 2008 with monies to be received from reimbursable expenditures incurred during fiscal year 2007.

Advances to/from other funds as of June 30, 2007 consisted of the following:

	 Advances to Other Funds		vances from ther Funds
General Fund Nonmajor Governmental Funds	\$ 1,555,359 0	\$	0 1,555,359
	\$ 1,555,359	\$	1,555,359

The general fund advanced monies to the special revenue funds to cover expenditures until revenue was received. It is the intention of the School District to repay the advances, however, it is not known at this time when repayment will take place.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

**Note 17 - Contractual Commitments** 

As of June 30, 2007, the School District had contractual commitments for the following:

	Contractual Commitment	Expended	Balance 06/30/07
		•	
Carrier Corp			
Masson Elementary	\$ 52,000	\$ 46,883	\$ 5,117
Homewood Elementary	52,000	46,883	5,117
Electrical Corp of America			
Masson Elementary	1,164,508	802,653	361,855
Homewood Elementary	1,186,151	838,525	347,626
Fire Protection, Inc.			
Masson Elementary	91,330	87,423	3,907
Homewood Elementary	89,950	87,368	2,582
Fiorilli Construction			
Masson Elementary	2,990,065	2,642,879	347,186
Homewood Elementary	2,960,295	2,556,963	403,332
Giambrone Masonry		, ,	,
Masson Elementary	923,475	866,371	57,104
Homewood Elementary	911,122	854,336	56,786
Harner Plumbing	•	,	,
Masson Elementary	324,873	313,487	11,386
Homewood Elementary	323,854	310,972	12,882
Indicom	•	,	,
Masson Elementary	130,300	116,830	13,470
Johnson Controls	,	,	,
Masson Elementary	91,452	81,907	9,545
Homewood Elementary	91,453	77,087	14,366
Miles Mechanical	,	,	,
Masson Elementary	675,000	615,135	59,865
Homewood Elementary	675,000	606,479	68,521
P.M. Equipment	,		
Masson Elementary	35,785	34,392	1,393
Spectra Flooring	22,, 32	2 1,27 =	2,272
Masson Elementary	131,581	37,035	94,546
Trane Corporation		2.,	2 1,2 12
Masson Elementary	109,500	97,140	12,360
Homewood Elementary	109,500	97,140	12,360
, ,	200,000	> , , 2 . 0	12,000
	\$ 13,119,194	\$ 11,217,888	\$ 1,901,306

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

#### **Note 18 - Jointly Governed Organizations**

The School District has chosen to use the services of the Educational Service Center of Lorain County. Those services include the following:

Lorain County Purchasing Association – LERC Speech and Language Supervisory Services Audiologist Services Gifted/Talented Supervisory Services Parent Mentor Services Pre-Paid Natural Gas Program - LERC Lorain County Long Distance Learning Consortium

#### A. Lake Erie Educational Computer Association

The Lake Erie Educational Computer Association (LEECA) is a jointly governed organization comprised of thirty school districts. The jointly governed organization was formed to provide data processing services for accounting, administrative and instructional functions of member districts. Each of the governments of these districts supports LEECA based upon a per pupil charge dependent upon the software packages utilized. The LEECA assembly consists of a superintendent or designated representative from each participating district and a representative from the fiscal agent.

LEECA is governed by a board of directors chosen from the general membership of the LEECA assembly. The board of directors consists of a representative from the fiscal agent, the chairman of each operating committee, and at least one assembly member from each county from which participating districts are located. Financial information can be obtained by contacting the Treasurer at the Educational Service Center of Lorain County, which serves as fiscal agent, located at 1885 Lake Avenue, Elyria, Ohio 44035. During the year ended June 30, 2007, the School District paid \$164,140 to LEECA.

#### B. Lake Erie Regional Council

The Lake Erie Regional Council (LERC) is a jointly governed organization among thirteen districts. The jointly governed organization was formed for the purpose of promoting cooperative agreements and activities among its members in dealing with problems of mutual concern such as a media center, gas consumption, driver education, food service and insurance. Each member provides operating resources to LERC on a per pupil or actual usage charge except for insurance.

The LERC assembly consists of a superintendent or designed representative from each participating district and the fiscal agent. LERC is governed by a board of directors chosen from the general membership. The degree of control exercised by any participating district is limited to its representation on the board. Financial information can be obtained by contacting the Treasurer of the Educational Service Center of Lorain County located at 1885 Lake Avenue, Elyria, Ohio 44035. During the year ended June 30, 2007 the School District paid \$1,026,012 to LERC.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

#### C. Ohio Schools Council

The School District participates in a program called the HB 264 Energy Conservation. The School District borrowed \$437,119 in November 1996 to pay costs associated with installations, modifications, and remodeling of school buildings to conserve energy under the authority of and pursuant to the laws of the State of Ohio, particularly Sections 133.06 and 133.30 (B) of the Ohio Revised Code. Final principal and interest was repaid in December, 2006.

The School District also participates in a group life insurance program with Horace Mann as the third party representative. Further information is available by contacting Horace Mann Company, Attn: C104-SFA, #1 Horace Mann Plaza, Springfield, Illinois, 62715, or by calling 217-788-8503.

#### D. Ohio Department of Administrative Services

Under section 125.04 of the Ohio Revised Code, the School District participates in contracts for the purchase of supplies and services, into which the Ohio Department of Administrative Services has entered. This service allows the School District to participate in some lower cost supplies and services as negotiated by the state of Ohio. Further information can be researched at <a href="http://procure.ohio.gov/proc/index.asp">http://procure.ohio.gov/proc/index.asp</a>.

#### **Note 19 - Contingencies**

#### A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2007.

#### B. Digital Academies

A lawsuit was filed in US District Court, Southern District of Ohio, Western Division on October 6, 2004. The suit alleges that the funding provisions of the Ohio Community Schools Act, O.R.C. Section 3314 violate both the Ohio and Federal constitutions. If the funding scheme is determined to be unconstitutional, it could have financial ramifications for all community/charter schools. The case is currently pending, and the effect of this suit, if any, on the School District cannot be presently determined.

#### Note 20 - Set-Asides

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2007

The following cash basis information describes the change in the year end set-aside amounts for textbooks and capital improvements. Disclosure of this information is required by State statute.

	Im	Capital aprovement Reserve	Iı	Textbook nstructional Materials Reserve
Set-Aside Cash Balance as of June 30, 2006	\$	0	\$	0
Set-Aside Carryover Balance as of June 30, 2006		628,084		(3,162,416)
Current Year Set-Aside Requirement		1,466,508		1,466,508
Qualifying Disbursements		(495,980)		(1,260,118)
Current Year Offset		(1,598,612)		0
Total	\$	0	\$	(2,956,026)
Balance Carried Forward to Fiscal Year 2008	\$	0	\$	(2,956,026)

The School District may use any negative amount in the textbooks set-aside to reduce set-aside requirements of future fiscal years. Amounts remaining at the fiscal year-end are represented by a reserve fund balance presented on the balance sheet. The offsetting disbursements represent classroom facilities bond proceeds in excess of the capital improvement requirement used to offset the set-aside.

#### **Note 21– Discretely Presented Component Units**

The School District has determined that the Lorain Alternative Academy, the Lorain Elementary Digital Academy, the Lorain Middle School Digital Academy, and the Lorain High School Digital Academy are discrete component units. Each digital academy is not significant, therefore, they have been combined into one fund on the basic financial statements. Each digital academy issues a publicly available, stand-alone financial report that includes financial statements. The reports may be obtained by writing to each academy at 2350 Pole Avenue, Lorain, Ohio, 44052.

#### Note 22- Restatement of Fund Balance - Budgetary Basis

An immaterial adjustment to the beginning balance of the Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual for the general fund was needed to agree with the actual cash balances of the School District as follows:

	General Fund
Fund balance, June 30, 2006 Adjustment	\$ 1,664,407 (248,057)
Restated fund balance July 1, 2006	\$ 1,416,350



December 28, 2007

To the Board of Education Lorain City School District 2350 Pole Avenue Lorain, Ohio 44052

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Lorain City School District as of and for the year ended June 30, 2007, which collectively comprise the School District's basic financial statements and have issued our report thereon dated December 28, 2007, in which we noted the financial statements of the Digital Academies and the Jointly Administered Trust Fund for the Benefit of Lorain City School District Employees were audited by other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Lorain City School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a deficiency in internal control over financial reporting that we consider a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

Lorain City School District Internal Control-Compliance Report Page 2 of 2

We consider the following deficiency described in the accompanying Schedule of Findings to be a significant deficiency in internal control over financial reporting: 2007-001.

A material weakness is a significant deficiency, or combination of significant deficiencies that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We believe none of the significant deficiencies described above are material weaknesses.

We also noted certain internal control matters that we reported to the management of Lorain City School District in a separate letter dated December 28, 2007.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Lorain City School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2007-002 through 2007-004.

We also noted certain noncompliance or other matters not requiring inclusion in this report that we reported to management of Lorain City School District in a separate letter dated December 28, 2007.

The District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. We did not audit the District's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Board of Education, management, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than those specified parties.

Kea & Associates, Inc.



December 28, 2007

The Board of Education Lorain City School District 2350 Pole Avenue Lorain, Ohio 44052

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

#### Compliance

We have audited the compliance of Lorain City School District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, *Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2007. Lorain City School District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal program is the responsibility of Lorain City School District's management. Our responsibility is to express an opinion on Lorain City School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circulars A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Lorain City School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Lorain City School District's compliance with those requirements.

In our opinion, Lorain City School District complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended June 30, 2007. The results of our tests disclosed no instances of noncompliance with those requirements, which are required to be reported in accordance with OMB Circular A-133.

Lorain City School District Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance with OMB Circular A-133 Page 2 of 2

#### **Internal Control Over Compliance**

The management of Lorain City School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Lorain City School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance but, not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Lorain City School Districts' internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by any entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses.

#### Schedule of Expenditures of Federal Awards - Non GAAP Budgetary Basis

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lorain City School District as of and for the year ended June 30, 2007, which collectively comprise the School District's basic financial statements and have issued our report thereon dated December 28, 2007, in which we noted the financial statements of the Digital Academies and the Jointly Administered Trust Fund for the Benefit of Lorain City School District Employees were audited by other auditors. Our audit was performed for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of the Board of Education, audit committee, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Kea & Associates, Inc.

#### LORAIN CITY SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2007

Federal Grantor/ Pass Through Grantor/ Program Title	CFDA Number	Grant Number	Federal Receipts	Federal Disbursements	Non-Cash Disbursements
U. S. Department of Education					
Passed Through Ohio Department of Education:					
Title I-A - Grants to LEA's Title I-A - Grants to LEA's	84.010 84.010	044263-C1-S1-2007 044263-C1-S1-2006	4,663,168 (199,444) (C)	4,188,276 353,881	0
Total Title I-A			4,463,724	4,542,157	0
Title I-F & Title V-D - Comprehensive School Reform	84.332	044263-RFK3-2005	13,984	11,141	0
Total Title I-F & Title V-D			13,984	11,141	0
Title II-A - Improving Teacher Quality Title II-A - Improving Teacher Quality	84.367 84.367	044263-TRS1-2007 044263-TRS1-2006	953,502 38,416	587,233 34,992	0
Total Title II-A			991,918	622,225	0
Title III-A - English Language Acquisition	84.365	044263-T3S1-2007	62,736	62,736	0
Total Title III-A			62,736	62,736	0
IDEA B-611 - Special Education Grant IDEA B-619 - Special Education Grant	84.027 84.173	044263-6BSF-2007 044263-PGS1-2007	2,548,634 62,627	2,449,069 63,085	0
Total Special Education Cluster			2,611,261	2,512,154	0
Title IV-A - Safe & Drug Free Schools and Communities Title IV-A - Safe & Drug Free Schools and Communities	84.186 84.186	044263-DRS1-2007 044263-DRS1-2006	75,427 (9,658) (C)	69,482 9,282	0
Total Title IV-A			65,769	78,764	0
Title V-A - State Grants for Innovative Programs	84.298	044263-C2S1-2007	17,146	318,719	0
Total Title V-A			17,146	318,719	0
Title I-B - Reading First	84.357	044263-RSS1-2007	763,487	1,093,062	0
Total Title I-B			763,487	1,093,062	0
Adult and Community Education	84.002	044263-ABS1-2007	130,596	215,645	0
Total Adult and Community Education			130,596	215,645	0
Title I - Vocational Education	84.048	044263-20C1-2007	346,282	326,614	0
Total Title I - Vocational Education			346,282	326,614	0
Title II-D - Education Technology	84.318	044263-TJS1-2007	49,419	57,520	0
Total Title II-D			49,419	57,520	0
Title V-D - JAVITS Gifted & Talented Students Education Grant					
Program	84.206	044263-JG\$2-2006	8,333	8,825	0
Total Title V-D - JAVITS			8,333	8,825	0
Total Passed Through Ohio Department of Education			9,524,655	9,849,562	0
Direct Award:					
Gear-Up Gear-Up Year l	84.334 84.334A	P334A060093 P334A990314	253,878 190,460	255,508 190,301	0
Gear-Up Year 2	84.334	P334A990314	323,654	324,633	0
			767,992	770,442	0
Smaller Learning Communities	84.215L	S215L060173	98,720	100,025	0
Early Literacy Year 1	84.359	S359B060061	603,669	606,890	0
Counseling Grant Year 1	84.215E	Q215E060384	228,937	230,241	0
Total Direct Awards			1,699,318	1,707,598	0
Total U.S. Department of Education			11,223,973	11,557,160	0

# LORAIN CITY SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2007

Federal Grantor/					
Pass Through Grantor/	CFDA	Grant	Federal	Federal	Non-Cash
Program Title	Number	Number	Receipts	Disbursements	Disbursements
U. S. Department of Health & Human Services					
Passed Through Lorain County Jobs and Family Services					
Title IV-A - Temporary Assistance for Needy Families	93.558	Not Available	8,585	0	0
Title IV-A - Temporary Assistance for Needy Families	93.558	Not Available	47,114	56,941	0
Title IV-A - Temporary Assistance for Needy Families	93.558	Not Available	10,544	0	0
Title IV-A - Temporary Assistance for Needy Families	93.558	Not Available	48,866	61,923	0
Total Title IV-A			115,109	118,864	0
Total U.S. Department of Health & Human Services			115,109	118,864	0
U. S. Department of Agriculture					
Passed Through Ohio Department of Education:					
Food Distribution (A) (B)	10.550		149,497	0	149,497
Nutrition Cluster					
School Breakfast Program (B)	10.553	044263-05PU-2007	755,813	755,813	0
School Breakfast Program (B)	10.553	044263-05PU-2006	333,188	333,188	0
National School Lunch Program (B)	10.555	044263-LLP4-2007	1,618,896	1,618,896	0
National School Lunch Program (B)	10.555	044263-LLP4-2006	652,877	652,877	0
National School Lunch Program (B)	10.555	044263-VGS1-2006	5,524	5,524	
National School Lunch Program (B)	10.555	044263-VGS1-2007	42,598	42,598	
Total Nutrition Cluster			3,408,896	3,408,896	
Total Department of Agriculture			3,558,393	3,408,896	149,497
TOTAL FEDERAL FINANCIAL ASSISTANCE			\$ 14,897,475	\$ 15,084,920	\$ 149,497

 <sup>(</sup>A) Government commodities are reported at the fair market value of the commodities received and disbursed.
 (B) Federal money commingled with state subsidy reimbursements. It is assumed federal moneys are expended first.

<sup>(</sup>C) Refunded Receipt

### LORAIN CITY SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133, Section .505 JUNE 30, 2007

## 1. SUMMARY OF AUDITOR'S RESULTS

(d) (1) (i)	Type of Financial Statement Opinion	Unqualified
(d) (1) (ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d) (1) (ii)	Were there any other significant deficiency conditions reported at the financial statement level (GAGAS)?	Yes
(d) (1) (iii)	Were there any reported material non- compliance at the financial statement level (GAGAS)?	Yes
(d) (1) (iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d) (1) (iv)	Were there any other significant deficiencies reported for major federal programs?	No
(d) (1) (v)	Type of Major Programs' Compliance Opinion	Unqualified
(d) (1) (vi)	Are there any reportable findings under Section .510?	No
(d) (1) (vii)	Major Programs (list):	Special Education Cluster 84.027 & 84.173; Reading First 84.357, GEAR UP 84.334, and Early Literacy 84.359
(d) (1) (viii)	Dollar Threshold: Type A/B Programs	Type A: > \$446,924 Type B: All others
(d) (1) (ix)	Low Risk Auditee?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2007-001

#### **Significant Deficiency**

A significant deficiency in internal control over financial reporting was noted during audit testing. Accounts payable was materially understated by \$721,713 in the general fund on the financial statements. Contributing to the significant deficiency in internal control over financial reporting was the overstatement of intergovernmental receivables (\$726,800) based on information available as of June 30, 2007. Material amounts noted above have been subsequently booked and represented on the audited financial statements.

We recommend the district improve internal controls in monitoring documentation related to the accruals in district's financial statements.

**Management's Response:** Management will monitor documentation more closely to ensure that all necessary accruals will be recorded accurately in accordance with accounting principles generally accepted in the United States (GAAP).

#### FINDING NUMBER 2007-002

#### **Material Noncompliance**

Ohio Rev. Code Section 5705.41(D) provides in part that no subdivision or taxing unit shall make any contractor order any expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the same has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund, free from any previous encumbrances. Every such contract made without such a certificate shall be null and void and no warrant shall be issued in payment of any amount due thereon.

During audit testing, we noted the District was not encumbering material items, including but not limited to utilities, excess costs and legal fees for obligations incurred in fiscal year 2007 and would not be paid or encumbered until fiscal year 2008. The Board was informed of this situation and that it would result in an audit citation. We recommend that the district encumber all obligations prior to incurring expenditures in order to remain in compliance with aforementioned statute.

**Management's Response:** Management is more aware of the consequences of this action and will monitor incurred costs to ensure they are encumbered prior to incurrence.

#### FINDING NUMBER 2007-003

#### **Material Noncompliance**

Ohio Rev. Code Section 5705.39 states that total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure there from, as certified by the budget commission. No appropriation measure shall become effective until the county auditor files with the appropriating authority a certificate that the total appropriations from each fund, taken together with all other outstanding appropriations, do not exceed such official certificate or amended official certificate. When the appropriation does not exceed such official certificate, the county auditor shall give such certificate forthwith upon receiving from the appropriating authority a certified copy of the appropriation measure. Appropriations shall be made from each fund only for the purposes for which such fund is established.

Total final appropriations exceeded total final estimated resources in the following funds:

	Final Estimated Resources plus Beginning Balances	Final Appropriations	 Excess
General Fund	82,833,063	\$ 83,801,720	\$ 968,657

Appropriating less than or equal to estimated resources is not only required by statute but is a key control in the budgetary and disbursement process to assure that revenues are expected to be received prior to budgeting expenditures that may exceed available revenues. To improve controls over budgeting and disbursements and to help reduce the possibility of the District committing funds to be spent which are not available to spend, we recommend the District monitor appropriations versus estimated resources to help avoid overspending.

**Management's Response:** Management will implement additional monitoring procedures to prevent future occurrences and remain in compliance with the aforementioned statute.

#### FINDING NUMBER 2007-004

#### **Material Noncompliance**

Ohio Rev. Code Section 5705.10(H) requires money that is paid into a fund must be used only for purposes for which such fund has been established. As a result, a negative fund balance indicates that money from one fund was used to cover the expenditures of another fund.

This District has negative fund balances in the following funds at fiscal year end:

001	General	\$968,657
006	Lunchroom	102,810
014	JROTC	226,219
300	District Managed Act.	319,543
432	MIS	26,050
463	Alternative Education	12,079
499	Misc. State Grants	67,669
584	Title IV	1,420
599	Misc. Federal Grants	697,495

Maintaining positive cash balances is not only required by statute but is a key control in the revenue and disbursement process to assure that revenue is available to pay purchase commitments from the funds intended to pay the commitment. To improve controls over financial monitoring and to help reduce the possibility of the District's funds being in a deficit balance, we recommend the District monitor fund activity to prevent future expenditures in excess of available resources. In those cases where additional funds are required, the resources should either be transferred or advanced to the fund in accordance with the Ohio Revised Code and Auditor of State Bulletin 97-003.

**Management's Response:** Management will monitor fund balances more closely and consider advancing money when needed (if available) from the general fund in order to be in compliance with aforementioned statute.

# 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None noted.



# Mary Taylor, CPA Auditor of State

#### LORAIN CITY SCHOOL DISTRICT

#### **LORAIN COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 11, 2008