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# Mary Taylor, CPA Auditor of State

#### **INDEPENDENT ACCOUNTANTS' REPORT**

Hardin County Educational Service Center Hardin County 1211 West Lima Street Kenton, Ohio 43326

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Hardin County Educational Service Center, Hardin County, (the Center), as of and for the fiscal year ended June 30, 2007, which collectively comprise the Center's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Center's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Hardin County Educational Service Center, Hardin County, as of June 30, 2007, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 15, 2008, on our consideration of the Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management Discussion and Analysis and the respective budgetary comparisons for the General Fund and the IDEA Fund are not a required part of the basic financial statements but are supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us Hardin County Educational Service Center Hardin County Independent Accountants' Report Page 2

Mary Taylor

We conducted our audit to opine on the financial statements that collectively comprise the Center's basic financial statements. The schedule of federal awards receipt and expenditure is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. We subjected the federal awards expenditure schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

February 15, 2008

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 UNAUDITED

The discussion and analysis of Hardin County Educational Service Center's (the Center) financial performance provides an overall view of the Center's financial activities for the fiscal year ended June 30, 2007. The intent of this discussion and analysis is to look at the Center's financial performance as a whole; readers should also review the notes to the basic financial statements to enhance their understanding of the Center's financial performance.

#### **Financial Highlights**

Key financial highlights for 2007 are as follows:

- Net assets of governmental activities increased \$305,425.
- General revenues accounted for \$773,496 in revenue or 27.6% of all revenues. Program specific revenues in the form of charges for services, grants and contributions accounted for \$2,026,706 or 72.4% of total revenues of \$2,800,202.
- The Center had \$2,494,777 in expenses related to government activities; \$2,026,706 of these expenses were offset by program specific charges for services, grants and contributions. General revenues of \$773,496 were adequate to provide for these programs.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Center as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole Center, presenting both an aggregate view of the Center's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the Center's two major funds, the General fund and IDEA Fund, and all other non-major funds presented in total in one column. In case of the Center, the General fund and the IDEA fund are by far the most significant funds.

#### Reporting the Center as a Whole

#### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the Center to provide programs and activities, the view of the Center as a whole looks at all financial transactions and asks the question, "How did we do financially during 2007?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include *all assets* and *liabilities* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting reflects all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the Center's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the Center as a whole, the *financial position* of the Center has improved or diminished. The causes of this may be the result of many factors, some financial, some not. Non-financial factors include the Center's current laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 UNAUDITED (Continued)

In the Statement of Net Assets and the Statement of Activities, governmental activities are shown.

•Governmental Activities – All of the Center's programs and services are reported here including instruction, support services, operation and maintenance of plant, and extracurricular activities.

#### **Reporting the Center's Most Significant Funds**

#### **Fund Financial Statements**

Fund financial statements provide detailed information about the Center's major funds. The Center uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the Center's most significant funds. The Center's major governmental funds are the General Fund and the IDEA Fund. Information about the Center's major funds starts on page 6.

#### **Governmental Funds**

All of the Center's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted into cash. The governmental fund statements provide a detailed *short-term view* of the Center's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental *funds* is reconciled in the financial statements.

#### **Fiduciary Funds**

The Center acts in a trustee capacity as an agent for other entities. These activities are reported in Agency Funds in the Statement of Fiduciary Net Assets on page 15. These Agency Funds are presented separately from the Center's other financial statements since the assets cannot be used for the operations of the Center.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 UNAUDITED (Continued)

#### The Center as a Whole

Recall that the Statement of Net Assets provides the perspective of the Center as a whole.

Table 1 provides a summary of the Center's net assets for 2007. Comparisons to fiscal year 2006 are made.

Table 1
Governmental Activities

Governmental Activities			
	2007	2006	
Assets:			
Current and Other Assets	\$1,324,188	\$1,203,734	
Capital Assets, Net	26,556	32,809	
Total Assets	1,350,744	1,236,543	
Liabilities:			
Current and Other Liabilities	279,322	459,023	
Long-Term Liabilities	70,271	81,794	
Total Liabilities	349,593	540,817	
Net Assets			
Invested in Capital Assets, Net of Related Debt	26,556	29,694	
Unrestricted	974,595	666,032	
Total Net Assets	\$1,001,151	\$695,726	

Although equity in pooled cash and cash equivalents decreased \$22,941 and the intergovernmental receivable decreased \$9,987, total assets increased as a result of an increase in the contract services receivable.

Table 2 shows the changes in net assets for fiscal year 2007. Comparisons to fiscal year 2006 are made.

Table 2
Change in Net Assets

	2007	2006
Program Revenues:		
Charges for Services	\$1,079,609	\$1,126,452
Operating Grants and	947,097	919,788
Contributions		
General Revenues:		
Grants and Entitlements	596,693	580,769
Investment Earnings	41,325	33,548
Miscellaneous	135,478	90,661
Total Revenues	2,800,202	2,751,218
		(Continued)

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 UNAUDITED (Continued)

Table 2
Change in Net Assets
(Continued)

Contin	2007	2006
Expenses		
Program Expenses:		
Instruction:		
Regular	258,205	212,802
Special	331,314	258,678
Support Services:		
Pupils	495,837	613,111
Instructional Staff	182,424	208,982
Board of Education	22,771	20,225
Administration	340,006	478,735
Fiscal	169,994	184,634
Operational and Maintenance	17,727	14,992
Central	24,324	14,154
Extracurricular Activities	2,077	2,213
Intergovernmental	650,013	671,192
Interest and Fiscal Charges	85	795
Total Expenses	2,494,777	2,680,513
Change in Net Assets	\$305,425	\$70,705

### **Governmental Activities**

Support Services and intergovernmental expenditures comprised 76.4 percent of governmental program expenses, as the purpose of the center is to provide services to the county schools. Instruction was 23.6 percent.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. That is, it identifies the cost of these services supported by customer services and unrestricted State entitlements. Charges for services in the amount of \$1,079,609 accounted for 38.6% of the revenue, which financed operations. This statement is presented on page 10.

### The Center's Funds

The Center had two major funds, the General Fund and the Idea Fund, which comprised 98.5% of total governmental fund assets. All governmental funds had total revenues of \$2,713,747 and expenditures of \$2,500,047. These funds are accounted for using the modified accrual basis of accounting.

**General Fund -** the General Fund, the District's largest major fund, had receipts and other financing sources of \$1,839,580 in 2007. Disbursements of the General Fund, totaled \$1,629,551 in 2007. The General Fund's cash balance increased \$210,029 from 2006 to 2007. This increase is meeting the Center's obligations as a whole.

IDEA Fund - the balance in the Idea Fund remained somewhat constant during 2007.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 UNAUDITED (Continued)

### **General Fund Budgeting Highlights**

The Center is not required to following the budgetary requirements of the Ohio Rev. Code. However, the Center's Board adopts an annual revenue and expenditure budget for each of the Center's funds. During the course of fiscal year 2007 the Center amended the budget numerous times, which were considered routine. The Center uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. The most significant budgeted funds are the General Fund and the IDEA Fund.

For the General Fund, budget basis revenue was \$409,932 below the final budget estimate of \$1,985,258. The original appropriations of \$1,781,320 were increased to \$1,873,364. The Center's ending unobligated cash balance was \$255,912 below the final budgeted amount.

There were no significant budget modifications for the IDEA Fund.

### **Capital Assets and Debt Administration**

#### **Capital Assets**

At the end of fiscal 2007, the Center had \$26,556 (net of \$392,650 of accumulated depreciation) invested in furniture and equipment in governmental activities. Table 3 shows fiscal 2007 balances compared to 2006:

Capital Assets as of June 30th (Net of Depreciation)

	Governmental Type Activities		
	2007 2006		
Furniture and Equipment	\$26,556	\$32,809	
Total Capital Assets	\$26,556	\$32,809	

#### **Debt**

At June 30, 2007 the Center had no short-term debt due as the capital lease was paid off this fiscal year. Table

Table 4
Outstanding Debt at June 30th

• atotanang 200t					
	2007	2006			
Capital Lease Payable	\$0	\$3,115			
Total	\$0	\$3,115			

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 UNAUDITED (Continued)

#### For the Future

The Center did better this fiscal year financially. As the preceding information shows, the Center heavily depends on its contract service payments. The future is not without challenges. Thus management must diligently plan expenses, staying carefully within the Center's five-year plan. Additional revenues must not be treated as a windfall to expand programs, but as an opportunity to extend the time horizon of the five-year plan.

In conclusion, the Center has committed itself to financial excellence for many years. In addition, the Center has implemented a system of budgeting and internal controls to help control spending. All of the Center's financial abilities will be needed to meet the challenges of the future.

### **Contacting the Center's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, investors, and creditors with a general overview of the Center's finances and to show the Center's accountability for the money it receives. If you have questions about this report or need additional information contact Krista Hart, Treasurer of Hardin County Educational Service Center, 1211 West Lima Street, Kenton, Ohio 43326. Or e-mail at hartk@hardinesc.org.

### STATEMENT OF NET ASSETS JUNE 30, 2007

_	Activities
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$1,043,103
Receivables:	
Intergovernmental	81,476
Contract Services	188,370
Prepaid Items	11,239
Capital Assets, Net of Accumulated Depreciation	26,556
Total Assets	1,350,744
Liabilities:	
Accrued Wages	201,594
Accounts Payable	7,755
Contract Services Payable	22,692
Intergovernmental Payable	47,281
Long-Term Liabilities	
Due within one year	38,579
Due in more than one year	31,692
Total Liabilities	349,593
Net Assets:	
Invested in Capital Assets, Net of Related Debt	26,556
Unrestricted	974,595
Total Net Assets	\$1,001,151

## STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2007

Net (Disbursements) Receipts and Changes in

		Program Casi	Net Assets	
			Operating Grants,	
	Cash	Charges for	Contributions	
	Disbursements	Services and Sales	and Interest	Total
Governmental Activities:				
Instruction:				
Regular	\$258,205	\$33,790	\$209,826	(\$14,589)
Special	331,314	224,204		(107,110)
Support Services:				
Pupil	495,837	325,353		(170,484)
Instructional Staff	182,424	119,680	4,750	(57,994)
Board of Education	22,771	15,592		(7,179)
Administration	340,006	217,713	82,713	(39,580)
Fiscal	169,994	113,025		(56,969)
Operation and Maintenance of Plant	17,727	12,167		(5,560)
Central	24,324	16,618		(7,706)
Extracurricular Activities	2,077	1,467		(610)
Intergovernmental	650,013		649,808	(205)
Interest and Fiscal Charges	85			(85)
Total Governmental Activities	\$2,494,777	\$1,079,609	\$947,097	(\$468,071)
	General Receipts			
	•	nents not Restricted to Spe	ecific Programs	596,693
	Unrestricted Invest	tment Earnings		41,325
	Compensation from	n Loss of Assets		30,029
	Miscellaneous			105,449
	Total General Re	ceipts		773,496
	Change in Net Asset	ts		305,425
	Net Assets - Beginni	ng of Year		695,726
	Net Assets - End of	Year		\$1,001,151

### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2007

			Other	Total
	General	IDEA	Governmental	Governmental
	Fund	<u>Fund</u>	Funds	Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$967,430	\$65,328	\$10,345	\$1,043,103
Receivables:				
Intergovernmental	72,931		8,545	81,476
Contract Services	188,370			188,370
Prepaid Items	5,510	5,087	642	11,239
Total Assets	1,234,241	70,415	19,532	1,324,188
Liabilities:				
Accrued Wages and Benefits	107,900	81,801	11,893	201,594
Accounts Payable	4,378		3,377	7,755
Contract Services Payable	22,692			22,692
Intergovernmental	32,291	12,562	2,428	47,281
Deferred Revenue	121,682			121,682
Total Liabilities	288,943	94,363	17,698	401,004
Fund Balances:				
Reserve for Prepaid Items	5,510	5,087	642	11,239
Reserved for Encumbrances	47,065	416	411	47,892
Unreserved, Reported in:	,			•
General Fund	892,723			892,723
Special Revenue Funds	•	(29,451)	781	(28,670)
Total Fund Balances	945,298	(23,948)	1,834	923,184
Total Liabilities and Fund Balances	\$1,234,241	\$70,415	\$19,532	\$1,324,188

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2007

Total Governmental Fund Balances		\$923,184
Amounts reported for governmental activities on the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		26,556
Other long-term assets are not available to pay for current expenditures and, therefore, are not reported in the funds		121,682
Some liabilities are not due and payable in the current and therefore are note reported in the funds:		
Due within One Year - Compensated Absences  Due in More than One Year - Compensated Absences	(\$38,579) (31,692)	(70,271)
Net Assets of Governmental Activities		\$1,001,151

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2007

	General Fund	IDEA Fund	Other Governmental Funds	Total Governmental Funds
Revenues:				
Intergovernmental	\$596,693	\$611,761	\$262,406	\$1,470,860
Investment Income	41,325			41,325
Tuition and Contract Services	1,066,084			1,066,084
Miscellaneous	105,449			105,449
Total Revenues	1,809,551	611,761	262,406	2,683,718
Expenditures:				
Current:				
Instruction:				
Regular	49,809		207,154	256,963
Special	334,452			334,452
Support Services:				
Pupils	493,256			493,256
Instructional Staff	180,019		3,891	183,910
Board of Education	22,771			22,771
Administration	332,159		9,438	341,597
Fiscal	170,139			170,139
Operation and Maintenance	17,727			17,727
Central	23,942			23,942
Extracurricular Activities	2,077			2,077
Intergovernmental		610,334	39,679	650,013
Debt Service:				
Principal Retirement	3,115			3,115
Interest and Fiscal Charges	85			85
Total Expenditures	1,629,551	610,334	260,162	2,500,047
Revenue Over Expenditures	180,000	1,427	2,244	183,671
Other Financing Resources:				
Compensation from Loss of Capital Assets	30,029			30,029
Net Change in Fund Balances	210,029	1,427	2,244	213,700
Fund Balances at Beginning of Year	735,269	(25,375)	(410)	709,484
Fund Balances at End of Year	\$945,298	(\$23,948)	\$1,834	\$923,184

# RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2007

Net Change in Fund Balances - Total Governmental Funds		\$213,700
Amounts reported for governmental activities on the statement of activities are different because of the following:		
Governmental funds report capital outlays as expenditures.  However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeds capital outlay in the current year.		
Capital Outlay	\$18,502	
Depreciation	(24,755)	(6,253)
Revenues in the statement of activities that do not provide current financial recourses are not reported as revenues in the funds.		86,455
Repayment of capital lease principal is an expenditure in the governmental funds but the repayment reduces long-term liabilities on the statement of net assets-Capital Lease Principal Payments		3,115
Some expenses reported on the statment of activities, such as compensated absences do not require the use of current financial resources and therefore are not reported as expenditures.  Compensated Absences		8,408
Change in Net Assets of Governmental Activities		\$305,425

### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2007

	Agency
Assets:	
Equity In Pooled Cash and Cash Equivalents	\$13,476
Liabilities:	
Accounts Payable	98
Intergovernmental Payable	219
Undistributed Monies	13,159
Total Liabilities	\$13,476

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## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007

#### 1. DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

The Hardin County Educational Service Center (the Center) is located in Kenton, Ohio, the county seat. The Center supplies supervisory, special education, administrative, and other services to the Hardin-Northern, Ridgemont, Riverdale, and Upper Scioto Valley Local School Districts, Ada Exempted Village School District, and Kenton City School District. The Center furnishes leadership and consulting services designed to strengthen the school districts in areas they are unable to finance or staff independently.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Center have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Center also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental type activities. The Center does not have any business-type funds. The more significant of the Center's accounting policies are described below.

#### A. Reporting Entity

The Center operates under a locally elected board form of government consisting of five members elected at-large for staggered four year terms. The Center has twenty-three support staff employees and twenty-eight certified teaching personnel that provide services to the local, city, and exempted village school districts.

The reporting entity is composed of the primary government, component units, and other organizations that are included to insure that the financial statements of the Center are not misleading.

#### 1. Primary Government

The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the Center. For the Center, this includes general operations and student related activities.

#### 2. Component Units

Component units are legally separate organizations for which the Center is financially accountable. The Center is financially accountable for an organization if the Center appoints a voting majority of the organizations' governing board and (1) the Center is able to significantly influence the programs or services performed or provided by the organization; or (2) the Center is legally entitled to or can otherwise access the organization's resources; the Center is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or the Center is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Center in that the Center approves the budget, the issuance of debt, or the levying of taxes. The Center has no component units.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### 3. Jointly Governed Organizations

The Center is associated with three jointly governed organizations, the Western Ohio Computer Organization, the Ohio-Hi Point Joint Vocational School, and the West Central Ohio Special Education Regional Resource Center. Information about these organizations is presented in Note 12.

#### 4. Insurance Pools

The Center is associated with three insurance pools: the Hardin County School Employees' Health and Welfare Benefit Plan and Trust, the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan, and the Schools of Ohio Risk Sharing Authority. Information about these organizations is presented in Note 13.

#### 5. Fiscal Agent Services

The Center serves as fiscal agent for the West Central Ohio Assistive Technology Center, and the Hardin County Local Professional Development Committee (LPDC). The Center served as fiscal agent for the West Central Special Education Regional Resource Center (SERRC) until all 2006 grants were closed out. Accordingly, this activity is presented as agency funds within the Center's financial statements. The Center did not serve as fiscal agent for the SERRC during the entire fiscal year.

#### B. Basis of Presentation

#### 1. Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the Center as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements include only governmental-type activities.

The statement of net assets presents the financial condition of the governmental activities of the Center at fiscal year-end. The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function of Center's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the Center, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Center.

#### 2. Fund Financial Statements

During the year, the Center segregates transactions related to certain Center functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Center at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting funds by type.

Each major fund is presented in a single column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Fund Accounting

The Center uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain Center functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the Center are classified into two categories: governmental and fiduciary.

#### 1. Governmental Funds

Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may be or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The General Fund and the IDEA Fund are Center's only major funds:

**General Fund** - The General Fund is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

**IDEA Fund** - This Fund accounts for the Center's Special Education Grants to States federal grant program. This Fund is used to account for federal grant receipts and expenditures spent on behalf of local public school districts in Hardin County.

The other governmental funds of the Center account for grants and other resources, whose uses are restricted to a particular purpose.

### 2. Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### D. Measurement Focus

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and others financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds use the accrual basis of accounting.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### 1. Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Center, available means expected to be received within sixty days of fiscal year-end.

Non-exchange transactions, in which the Center receives value without directly giving equal value in return, include grants, entitlements, and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used of the fiscal year when use is first permitted, matching requirements, in which the Center must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Center on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: tuition, fees, and grants.

#### 2. Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as deferred revenue. On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

#### 3. Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of cost, such as depreciation and amortization, are not recognized in governmental funds.

### F. Budgetary Process

The Center, with the passing of House Bill 95, is no longer required to certify a budget to the State Department of Education. However, the Center's Board approves a budget for all funds on or before the start of the new fiscal year. Included in the budget are the estimated resources and appropriations for all funds. The Center amends the budget through out the fiscal year as necessary. During the June meeting (near the end of June), the Board approves the final budget to closely coincide with actual expenditures.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. Cash and Investments

To improve cash management, all cash received by the Center is pooled in a central bank account. Monies for all funds are maintained in this account or temporarily used to purchase short-term investments. Individual fund integrity is maintained through the Center's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the balance sheet.

During fiscal year 2007, investments were limited to STAR Ohio. Except for investment contracts and money market investments that had a remaining maturity of one year or less at the time of purchase, investments are reported at fair value, which is based on quoted market prices. Investment contracts and money market investments that had a maturity of one year or less at the time of purchase is reported at cost or amortized cost.

The Center has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during fiscal year 2007. STAR Ohio is an investment pool managed by the State Treasurer's office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2007.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2007 amounted to \$41,325, which includes \$3,593 assigned from other Center Funds.

For presentation on the financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the Center are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

#### H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2007, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year which services are consumed.

#### I. Capital Assets

General capital assets are those that result from expenditures in the government funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. Donated fixed assets are recorded at their fair market values as of the date received. The Center does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful life of the related capital assets. Depreciation is computed on furniture and equipment using the straight-line method over the useful life of five years.

#### J. Compensated Absences

Compensated absences of the Center consist of vacation leave and the severance liability for sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the Center and the employee.

In accordance with the provisions of Statement No. 16 of the Governmental Accounting Standards Board, Accounting for Compensated Absences, a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for severance is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees with at least fifteen (15) years of service were considered expected to become eligible to retire in accordance with GASB 16.

The total liability for vacation and severance payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources.

However, claims and judgments, the non-current portion of capital leases, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund statements only to the extent they are due for payment during the current year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### L. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Center or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The Center applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### M. Fund Balance Reserves

The Center reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved balance indicates that portion of fund equity, which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances and prepaid items in the governmental funds.

#### N. Interfund Transactions

On fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "Interfund Receivables/Payables." Interfund balances within governmental activities are eliminated on the statement of net assets. There were no Interfund Receivables/Payables at June 30, 2007.

#### O. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### P. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Center and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal 2007.

#### Q. Pass-Through Grant Activity

The Center is the primary recipient of grants, which are passed through or spent on behalf of the school districts within the county.

When the Center has a financial or administrative role in the grants, the grants are reported as revenues and intergovernmental expenditures in a special revenue fund. For fiscal year 2007, these funds included the Special Education Grants to States and Special Education Preschool Grants.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

#### 3. DEPOSITS AND INVESTMENTS

#### **Deposits:**

Statutes require the classification of monies held by the Center into three categories:

**Active Deposits:** Those monies required to be kept in a "cash" or "near-cash" status for immediate use by the Center. Such monies must by law be maintained either as cash in the Center treasury, in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) account, or in money market deposit accounts.

**Inactive Deposits:** Those monies not required for use within the current two-year period of designation of depositories. Ohio law permits inactive monies to be deposited or invested as certificates of deposit maturing not later than the end of the current period of designation of depositories, or as savings or deposit accounts, including, but not limited to passbook accounts.

**Interim Deposits:** Those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Protection of the Center's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public money deposited with the institution.

Interim monies to be invested or deposited in the following securities:

- 1. United States Treasury bills, bonds, notes or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principle and interest by the United States:
- Bonds, notes, debentures, or other obligations of securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association and the Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchased agreement must exceed the principal value of the agreements by at least two percent and be marked to market to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions mentioned in section 135.03 of the Revised Code;
- 6. The State Treasurer's Investment pool;

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

### 3. DEPOSITS AND INVESTMENTS (Continued)

Investments in stripped principal or interest obligations reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of Center, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3. "Deposits With Financial Institutions, Investments (Including Repurchased Agreements), and Reverse Repurchase Agreements.

### A. Deposits:

Custodial credit risk is the risk that in the event of bank failure, Center will not be able to recover the deposits or collateral securities that are in the possession of an outside party. At fiscal year end, \$435,964 of the Center's bank balance of \$535,964 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Center's name.

The Center had no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Center or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### **B.** Investments

As of June 30, 2007, the carrying value of funds on deposit with STAR Ohio was \$578,542. STAR Ohio carries a rating of AAAm by Standard and Poor's.

#### 4. STATE FUNDING

The Center is funded by the State Department of Education from State resources and the school districts to which the Center provides services. The school district's portion is determined by multiplying the average daily membership of the school district (the total number of students enrolled) by \$6.50 all school districts. This amount is deducted by the State Department of Education from that school district's resources provided under the State's Foundation Program.

The Department of Education's portion is determined by multiplying the sum of the average daily memberships of all of the school district's served by the Center by \$37.

This amount is provided from State resources. If additional funding is needed for the Center, and if a majority of the Boards of Education of the school districts served by the Center approve, the cost can be increased. The portion that is in excess of the original funding calculation is shared by all of the local school districts served by the Center through additional reductions in their resources provided through the State Foundation Program. The State Board of Education initiates and supervises the procedure under which the local school districts approve or disapprove the additional apportionment.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

#### 5. RECEIVABLES

Receivables at June 30, 2007, consisted of accounts, contract services, and intergovernmental receivables arising from grants, entitlement and shared revenues. All receivables are considered collectable in full. A summary of the principal items of receivables follows:

Receivables	Amount	
Governmental Type Activities:		
Intergovernmental:		
EČSE	\$ 1,833	
CAFS	72,931	
Academy Alt Challenge	6,712	
Total Intergovernmental Receivables	81,476	
Contract Services:		
General	188,370	
Total Governmental Type Activities	\$269,846	

#### 6. CAPITAL ASSETS

A summary in Capital Assets during fiscal year 2007 follows:

	Balance			Balance
	6/30/2006	<b>Additions</b>	<b>Deductions</b>	6/30/2007
Governmental Activities				
Furniture and Equipment	\$425,473	\$18,502	\$24,769	\$419,206
Totals at Historical Cost	425,473	18,502	24,769	419,206
Less Accumulated Depreciation:				
Furniture and Equipment	392,664	24,755	24,769	392,650
Total Accumulated Depreciation	392,664	24,755	24,769	392,650
Governmental Activities				
Capital Assets, Net	\$32,809	(\$6,253)	\$0	\$26,556

Depreciation expense was charged to governmental functions as follows:

Instruction: Regular Instruction Special	\$ 1,070 603
Support Service: Instructional Staff Administration Central	7,510 15,190 382
Total Depreciation Expense	\$24,755

The estimated useful life of five years is used on furniture and equipment to compute depreciation.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

#### 7. RISK MANAGEMENT

The Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2006, the Center contracted with Schools of Ohio Risk Sharing Authority (SORSA) for general liability insurance with a \$3,000,000 single occurrence limit and a \$5,000,000 aggregate. Property is also protected by SORSA with a business personal property limit of \$401,439. Settled claims have not exceeded this commercial coverage in any of the past three years and there has been no significant reduction in insurance coverage from last year.

#### 8. DEFINED BENEFIT PENSION PLANS

#### A. School Employees Retirement System

The Center contributes to the School Employees Retirement System (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3476.

For the fiscal year ending June 30, 2007, plan members were required to contribute 10 percent of their annual covered salary and the Center is required to contribute at an actuarially determined rate. The employer rate was 14 percent of annual covered payroll. A portion of the Center's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2007, 10.68 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The Center's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2007, 2006, and 2005 were \$37,442, \$63,999 and \$62,395, respectively; 94.06 percent has been contributed for fiscal year 2007 and 100 percent for fiscal years 2006 and 2005. \$2,224 represents the unpaid contribution for the period ended 2007. The balance outstanding is reflected as an intergovernmental payable.

#### **B.** State Teachers Retirement Systems

The Center participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3371, by calling (614) 227-4090, or by visiting the STRS Ohio web site at www.strsoh.org.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

### 8. DEFINED BENEFIT PENSION PLANS (Continued)

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2007, plan members were required to contribute 10 percent of their annual covered salaries. The Center was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2006, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The Center's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2007, 2006, and 2005, were \$129,465, \$218,062 and \$225,768, respectively; 78.21 percent has been contributed for fiscal year 2007 and 100 percent for fiscal years 2006 and 2005. \$28,216 represents the unpaid contribution for fiscal year 2007. The balance outstanding is reflected as an intergovernmental payable.

#### 9. POST-EMPLOYMENT BENEFITS

The Center provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System of Ohio (STRS Ohio), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are on a pay-as-you-go basis.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

#### 9. POST-EMPLOYMENT BENEFITS (Continued)

All STRS Ohio retirees who participated in the DB or Combined Plans and their dependents are eligible for health care coverage. The STRS Ohio Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. All benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS Ohio funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2007, the STRS Ohio Board allocated employer contributions equal to one percent of covered payroll to the Health Care Stabilization Fund. For the Center, this amount equaled \$19,959 for fiscal year 2007.

STRS Ohio pays health care benefits from the Health Care Stabilization Fund. At June 30, 2007, the balance in the Fund was \$4.1 billion. For the year ended June 30, 2007, net health care costs paid by STRS were \$265,558,000 and STRS had 122,934 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. All retirees and beneficiaries are required to pay a portion of their health care premium. The portion is based on years of service, Medicare eligibility, and retirement status.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2007, employer contributions to fund health care benefits were 3.32 percent of covered payroll, compared to 3.42 percent of covered payroll for fiscal year 2006. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2007, the minimum pay was established at \$35,800. However, the surcharge is capped at two percent of each employer's SERS salaries. For the School District, the amount contributed to fund health care benefits, including the surcharge, during the 2007 fiscal year equaled \$18,623.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the projected claims less premium contributions for the next year. Expenses for health care at June 30, 2006, (the latest information available), were \$158,751,207. At June 30, 2006, SERS had net assets available for payment of health care benefits of \$295.6 million. SERS has 59,492 participants eligible to receive benefits.

#### 10. EMPLOYEE BENEFITS

#### A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws.

Classified employees earn ten to twenty days of vacation per year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 120 days for eligible personnel. Upon retirement, payment is made for one-fourth of their accrued, but unused sick leave credit to a maximum of 30 days.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

### 10. EMPLOYEE BENEFITS (Continued)

#### B. Health Care Benefits

The Center provides life, accidental death and dismemberment, medical/surgical, dental, and vision insurance to most employees through Hardin County School Employees' Health and Welfare Benefit Plan and Trust. Depending upon the plan chosen, the employees share the cost of the monthly premium with the Board. The premium varies with employee depending on the terms of the union contract.

#### 11. LONG-TERM LIABILITIES

The changes in the Center's long-term obligations during the fiscal year consist of the following:

	Principal Outstanding 06/30/06	Additions	Reductions	Principal Outstanding 06/30/07	Amounts Due In One Year
Governmental Activities					
Compensated Absences Capital Lease	\$78,679 3,115	\$0	\$8,408 3,115	\$70,271	\$38,579
Total Governmental Activities Long-Term Liabilities	\$81,794	\$0	\$11,523	\$70,271	\$38,579

#### 12. JOINTLY GOVERNED ORGANIZATIONS

### A. Western Ohio Computer Organization (WOCO)

The Center is a participant in WOCO, which is a computer consortium. WOCO is an association of public Centers within the boundaries of Auglaize, Champaign, Hardin, Logan, and Shelby Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the governments of these districts supports WOCO, based upon a per pupil charge dependent on the software package utilized. In accordance with GASB Statement No. 14, the Center does not have an equity interest in WOCO, as the residual interest in net resources of the joint venture upon dissolution is not equivalent to an equity interest. WOCO is governed by a board of directors consisting of the superintendents of the member school districts and the degree of control is limited to the representation of the board. Financial information can be obtained from Sonny Ivey, Director, at 129 East Court Street, Sidney, Ohio 45365.

#### B. Ohio Hi-Point Joint Vocational School District

The Ohio Hi-Point Joint Vocational School District is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the 11 participating school districts' elected boards, which possesses its own budgeting and taxing authority. To obtain financial information write to the Ohio Hi-Point Joint Vocational School, Eric Adelsberger, Treasurer, 2280 State Route 540, Bellefontaine, Ohio 43311.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

### 12. JOINTLY GOVERNED ORGANIZATIONS (Continued)

#### C. West Central Ohio Special Education Regional Resource Center

The West Central Ohio Special Education Regional Resource Center (SERRC) is a special education service center, which selects its own board, adopts its own budget and receives direct Federal and State grants for its operations. The jointly governed board organization was formed for the purpose of initiating, expanding and improving special education programs and services for children with disabilities and their parents. The board consists of 52 members made up of the 50 superintendents of the participating districts, one non-public school, and Wright State University whose terms rotate every year governs the SERRC. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information through June 30, 2006 can be obtained by contacting Krista Hart, Treasurer, at the Hardin County Educational Service Center, 1211 West Lima Avenue, Suite A, Kenton, Ohio 43326. Financial information from July 1, 2006 to present can be obtained by contacting Margaret Grimm, Treasurer, at the Auglaize County Educational Service Center, 1045 Dearbaugh Avenue, Suite #2, Wapakoneta, Ohio 45895.

#### 13. INSURANCE POOLS

#### A. Hardin County School Employees' Health Welfare Benefit Plan and Trust

The Hardin County School Employees' Health and Welfare Benefit Plan and Trust (the Trust) is a public entity shared risk pool consisting of six school districts and the Center. The Trust is organized as a Voluntary Employee Benefit association under Section 501 (C) (9) of the Internal Revenue Code and provides sick, accident and other benefits to the employees of the participating school districts. Each participating school district's superintendent is appointed to an Administrative Committee, which advises the Trustee, Ohio Bank, concerning aspects of the administration of the Trust.

Each School District and the center decides which plans offered by the Administrative Committee will be extended to its employees. Participation in the Trust is by written application subject to acceptance by the Administrative Committee and payment of the monthly premiums. Financial information can be obtained from Rick Homes, who serves as Director, 9525 T.R. 50, Dola, Ohio 45835.

## B. Ohio Association of School Business Officials Workers' Compensation Group Rating

The Center participates in a group-rating plan for worker's compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP) was established through the Ohio School Boards Association (OSBA) as an insurance purchasing pool.

The GRP's business and affairs are conducted by a three member board of directors consisting of the President-Elect, and the immediate past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the GRP.

Each year, the participants pay an enrollment fee to the GRP to cover the costs of administering the program.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

### 13. INSURANCE POOLS (Continued)

#### C. Schools of Ohio Risk Sharing Authority

The Center participates in the Schools of Ohio Risk Sharing Authority (SORSA), a protected self-insurance pool created and administered under the authority of Ohio Revised Code 2744. The SORSA is an incorporated nonprofit association of its members which enables the participants to provide for a formalized joint self-insurance pool and to assist members, including the Center, to present and reduce losses and injuries to Center property and persons and program for maintaining adequate insurance protection and provides risk management programs and other administrative services. Member contributions are based on actuarially determined rates and are allocated to a self-insurance pool (for claims and assessments), reinsurance coverage (for catastrophic losses), and a third party administrator (to handle claims and administrative expenses). The Third Party Administrator is Frank Gates Service Company. Financial information can be obtained from Ohio Schools Risk Sharing Authority, Inc., 655 Metro Place South, Suite 900, Dublin, Ohio 43017.

#### 14. ACCOUNTABILITY

At June 30, 2007, the Special Revenue Idea and the Public School Preschool Funds had deficit fund balances in the amount of \$23,948 and \$2,657, respectively. The deficit fund balances resulted from adjustments for accrued liabilities. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

#### 15. CONTINGENCIES

The Center received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Center at June 30, 2007.

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BASIS) AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2007

				Variance
	Budgeted Amounts			Final Budget
	<u>Original</u>	<u>Final</u>	Actual	Over (Under)
Revenues:				
Intergovernmental	\$550,000	\$587,094	\$596,694	\$9,600
Earnings on Investments	20,000	20,000	41,325	21,325
Tuition and Contract Services	1,251,950	1,255,950	801,829	(454,121)
Miscellaneous Revenue	42,250	90,185	105,449	15,264
Total Revenues	1,864,200	1,953,229	1,545,297	(407,932)
Expenditures:				
Current:				
Instruction:				
Regular	49,133	88,887	81,047	7,840
Special	395,248	378,447	322,498	55,949
Support Services:	000,210	070,117	022, 100	00,010
Pupils	544,695	549,271	523,562	25,709
Instructional Staff	165,729	193,300	180,425	12,875
Board of Education	23,122	25,622	24,536	1,086
Administration	354,210	393,404	350,774	42,630
Fiscal	187,382	178,232	173,451	4,781
Operation and Maintenance	15,555	19,955	19,251	704
Central	26,001	26,001	23,570	2,431
Extracurricular Activities	2,200	2,200	2,185	15
Total Expenditures	1,763,275	1,855,319	1,701,299	154,020
Excess of Revenues Over (Under) Expenditures	100,925	97,910	(156,002)	(253,912)
			(**************************************	(===,===)
Other Financing Sources (Uses):				
Compensation from Loss of Capital Assets	(	30,029	30,029	
Refund of Prior Year Receipts	(18,045)	(18,045)	(18,045)	()
Operating Transfer In	2,000	2,000		(2,000)
Operating Transfers Out	(10.015)			(2.222)
Total Other Sources (Uses)	(16,045)	13,984	11,984	(2,000)
Excess of Revenue and Other Financing Sources Over				
(Under) Expenditures and Other Financing Uses	84,880	111,894	(144,018)	(255,912)
Fund Balance at Beginning of Year	1,014,035	1,014,035	1,014,035	
Prior Year Encumbrances Appropriated	45,970	45,970	45,970	
Fund Balance at End of Year	\$1,144,885	\$1,171,899	\$915,987	(\$255,912)

See accompanying notes to the basic financial statements.

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BASIS) AND ACTUAL IDEA FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2007

	Budgeted A	Variance Final Budget		
	Original	Final	Actual	Over (Under)
Revenues:				
Intergovernmental	\$691,093	\$691,093	\$691,093	
Expenditures:				
Current:				
Instruction:				
Special	492,807	492,702	449,431	\$43,271
Support Services:				
Pupils	134,287	134,286	116,575	17,711
Administration	60,343	60,343	60,176	167
Total Expenditures	687,437	687,331	626,182	61,149
Excess of Revenues Over Expenditures	3,656	3,762	64,911	61,149
Fund Balance at Beginning of Year	(5,129)	(5,129)	(5,129)	
Prior Year Encumbrances Appropriated	5,130	5,130	5,130	
Fund Balance at End of Year	\$3,657	\$3,763	\$64,912	\$61,149

See accompanying notes to the basic financial statements.

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2006

### **Budgetary Basis of Accounting**

While the Center is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for each major governmental fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund and the IDEA Fund:

General	IDEA
(\$144,018)	\$64,911
340,954	(79,332)
(38,350)	15,432
51,443	416
\$210,029	\$1,427
	(\$144,018) 340,954 (38,350) 51,443

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# SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE FISCAL YEAR ENDED JUNE 30, 2007

Federal Grantor/	Federal			
Pass Through Grantor	CFDA	Pass Through		
Program Title	Number	Entity or Number	Receipts	Disbursements
Hardin County Educational Service Center				
UNITED STATES DEPARTMENT OF EDUCATION				
(Passed through Ohio Department of Education)				
Special Education Cluster:				
Special Education Grants to States	84.027	6B-SF 06	\$79,332	\$75,571
	84.027	6B-SF 07	611,761	546,433
	84.027	6B-SD-06		2,486
Sub-Total Special Education Grants to States			691,093	624,490
West Central Ohio Special Education Regional Resource Center (SERRC)				
Special Education Grants to States	84.027	6B EC 05	10.811	27.730
	84.027	6B SI 05	186,443	232,032
	84.027	6B ST 06	26,880	20,422
Sub-Total Special Education Grants to States			224,134	280,184
Total Special Education Grants to States			915,227	904,674
Hardin County Educational Service Center				
Special Education Preschool Grants	84.173	PG-S1-06	9,655	11,633
.,,	84.173	PG-S1-07	36,214	35,635
Total Special Education Preschool Grants			45,869	47,268
Total Special Education Cluster			961,096	951,942
UNITED STATES DEPARTMENT OF HUMAN SERVICES (Passed through Ohio Department of Mental Retardation and Developmental Disabilities) Medical Assistance Program (Medicaid Title XIX				
Community Alternative Funding Systems (CAFS)	93.778	FY 99-00	13,211	
Total Medical Assistance Program			13,211	
TOTAL FEDERAL FINANCIAL ASSISTANCE			\$974,307	\$951,942

## NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE FISCAL YEAR ENDED JUNE 30, 2007

### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) summarizes activity of the Center's and the West Central Ohio Special Educational Regional Resource Center's (the SERRC) federal award programs. The schedule has been prepared on the cash basis of accounting.

### NOTE B – SPECIAL EDUCATION REGIONAL RESOURCE CENTER (SERRC)

The West Central Ohio Special Education Regional Resource Center (SERRC) is an organization comprised of the Educational Service Centers in Allen, Auglaize, Champaign, Hardin, Logan, Mercer, and Shelby Counties. The purpose of the organization is to assist schools to develop quality special education programs and services. The governing board is made up of superintendents from the schools, parents of children with disabilities, and representatives of chartered nonpublic schools and universities. The SERRC is funded through the Ohio Department of Education in the form of Special Education Grants to States and Special Education Preschool Grants (Title VI-B) federal grants. Any deficit in funding is charged to each member Center in its proportionate share. The Hardin County Educational Service Center served as fiscal agent for the West Central Ohio SERRC and reported the activity within the agency fund in the financial statements for the remaining activity for all fiscal year 2006 grants. The fiscal agent capacity was transferred to the Auglaize County Educational Service Center beginning July 1, 2006 for the start of all fiscal year 2007 grants. The fiscal year 2006 federal grant activity for the SERRC was audited during the prior audit, therefore they were not included in the Center's audit for fiscal year 2007. The Federal grants are separately identified on the Schedule of Federal Awards Receipts and Expenditures.

### NOTE C - REIMBURSEMENT ENTITLEMENT

The Center received reimbursement type entitlements for the Medical Assistance Program (Medicaid Title XIX) also known as Community Alternative Funding (CAFS). This program ended effective July 1, 2005, however, the Center is still receiving CAFS settlement payments from the Ohio Department of Mental Retardation and Developmental Disabilities (ODMRDD). These payments result from ODMRDD's reconciliation of prior years' activities and do not represent payments for current CAFS services. Therefore, only the amount received by the Center has been disclosed on the Schedule of Federal Awards Receipts and Expenditures.

### NOTE D - FEDERAL AWARDS ADMINISTERED FOR OTHER GOVERNMENTS

The Center applies for and administers grants on behalf of member school districts. The Center reports these grants on their schedule of federal awards expenditures programs and they are subject to audit during the Center's annual audit according to the Single Audit Act (A-133). Awards which were reported by the Center which benefit member districts are as follows:

	FY 07 Award Amount	FY 07 Award Amount
District	IDEA Part B	IDEA Preschool
Hardin Northern Local School District	\$96,169	\$3,371
Ridgemont Local School District	132,060	7,841
Riverdale Local School District	209,899	2,363
Upper Scioto Valley Local School District	173,632	6,057
Ada Exempted Village School District		3,500
Kenton City School District		13,915
Total Grants	\$611,760	\$37,047



# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Hardin County Educational Service Center Hardin County 1211 West Lima Street Kenton, Ohio 43326

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Hardin County Educational Service Center, Hardin County, (the Center), as of and for the fiscal year ended June 30, 2007, which collectively comprise the Center's basic financial statements and have issued our report thereon dated February 15, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Center's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the Center's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Center's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Center's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Center's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

We consider the following deficiency described in the accompanying schedule of findings to be a significant deficiency in internal control over financial reporting: 2007-001

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Center's internal control will not prevent or detect a material financial statement misstatement.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us Hardin County Educational Service Center Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

# Internal Control Over Financial Reporting (Continued)

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. However, we believe the significant deficiency described above, as finding number 2007-001, is also a material weakness.

We also noted certain internal control matters that we reported to the Center's management in a separate letter dated February 15, 2008.

### **Compliance and Other Matters**

As part of reasonably assuring whether the Center's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note a certain noncompliance or other matter that we reported to the Center's management in a separate letter dated February 15, 2008.

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

February 15, 2008



# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Hardin County Educational Service Center Hardin County 1211 West Lima Street Kenton, Ohio 43326

To the Board of Education:

### Compliance

We have audited the compliance of the Hardin County Educational Service Center, Hardin County (the Center), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to its major federal program for the fiscal year ended June 30, 2007. The summary of auditor's results section of the accompanying schedule of findings identifies the Center's major federal program. The Center's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the Center's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the Center's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Center's compliance with those requirements.

In our opinion, the Hardin County Educational Service Center, Hardin County, complied, in all material respects, with the requirements referred to above that apply to its major federal program for the fiscal year ended June 30, 2007.

In a separate letter to the Center's management dated February 15, 2008, we reported a matter related to the federal noncompliance not requiring inclusion in this report.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us

Hardin County Educational Service Center Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and On Internal Control Over Compliance In Accordance With OMB Circular A-133 Page 2

### **Internal Control Over Compliance**

The Center's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Center's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Center's internal control over compliance.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Center's ability to administer a federal program such that there is more than a remote likelihood that the Center's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the Center's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

February 15, 2008

### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2007

### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
. , . , . ,	Type of Financial Statement Opinion	'
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster: CFDA # 84.027: Special Education Grants to States CFDA # 84.173: Special Education Preschool Grants
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

Hardin County Educational Service Center Hardin County Schedule of Findings Page 2

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### FINDING NUMBER 2007-001

### **MATERIAL WEAKNESS**

### **Calculation of Excess Cost (Contract Services) Billings**

The Center contracts with school districts in the County for special education services for which the "excess costs" (cost of providing this service in excess of state and federal funding received by the Center) to each district is determined by allocating the Center's direct and indirect (flow-through) costs to the school districts. The school districts then have these excess costs withheld from their foundation payments and/or are billed directly during the year. At the end of the Center's fiscal year, each school district's account is finalized and the final accounting for the services is then compared to the amounts paid by the district either from foundation payments withheld and/or payments for direct billings from the Center. Districts are credited with their share of grants received, and supervisory, curriculum, and per pupil state funding. A final billing is prepared which shows the total of the funding and other credits or payments, and gives a final settlement amount either owed to the Center from the districts (receivable) or owed to the districts from the Center (payable). This receivable or payable is recognized on the Center's financial statements and is billed or refunded to each school district in the subsequent fiscal year. The final excess cost calculations had the following errors:

- The Center used the incorrect number of service months; do to a formula error, to bill for multiple-disabled classroom services for two school districts. This resulted in undercharges of \$34,741.08.
- The Center charged \$204.23 per day for the Psychology Program Assistant when \$155.10 should have been charged for four school districts. This was the result of a formula error. This resulted in overcharges of \$12,723.77.
- The Center used the incorrect number of students; do to a formula error, to bill for preschool disabilities classroom and itinerant services for one school district. This resulted in an undercharge of \$51,373.70.

The accompanying financial statements have been adjusted to correctly reflect the amounts reported as Contract Services Receivable and Contract Services Payable. The Center has corrected the formula errors in the billing records and has adjusted the receivable/payable for each applicable school district.

The Treasurer and/or audit committee should perform a review of the formulas in the spreadsheet used to calculate excess cost billings to help reduce the risk of future errors. This review should help reduce the risk that subsequent financial statements will be misstated. Evidence of the performance of this review should be maintained by the Center.

### Officials Response:

We did not receive a response from officials to this finding.

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

### SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2007

Finding	Finding	Fully	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken, or Finding No Longer Valid;
Number	Summary	Corrected?	Explain:
2006-001	Significant Deficiency /Material Weakness - Calculation of Excess Costs (Contract Services) Billings.	No	Repeated as Finding 2007-001



# Mary Taylor, CPA Auditor of State

### HARDIN COUNTY EDUCATIONAL SERVICE CENTER

### **HARDIN COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 27, 2008