

**SOUTHWESTERN OHIO EDUCATIONAL
PURCHASING COUNCIL – LIABILITY, FLEET
AND PROPERTY INSURANCE PROGRAM**

Basic Financial Statements

June 30, 2006

With

Independent Auditors' Report



Mary Taylor, CPA

Auditor of State

Board Members

Southwestern Ohio Educational Purchasing Council's Liability, Fleet and Property Insurance
303 Corporate Center Drive, Suite 208
Vandalia, Ohio 45377

We have reviewed the *Independent Auditors' Report* of the Southwestern Ohio Educational Purchasing Council's Liability, Fleet and Property Insurance, Montgomery County, prepared by Clark, Schaefer, Hackett & Co., for the audit period July 1, 2005 through June 30, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Southwestern Ohio Educational Purchasing Council's Liability, Fleet and Property Insurance is responsible for compliance with these laws and regulations.

Mary Taylor

Mary Taylor, CPA
Auditor of State

August 7, 2007

This Page is Intentionally Left Blank.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Table of Contents

	<u>Page</u>
Independent Auditors' Report	1-2
Management's Discussion and Analysis	3-6
<u>Financial Statements</u>	
Statement of Net Assets	7
Statement of Revenues, Expenses and Changes in Net Assets	8
Statement of Cash Flows	9
Notes to the Financial Statements	10-15
<u>Supplemental Schedules</u>	
Schedule of Claims Development	17
Reconciliation of Claims Liabilities by Type of Contract	18
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	19-20

This Page is Intentionally Left Blank.



Clark, Schaefer, Hackett & Co.
CERTIFIED PUBLIC ACCOUNTANTS
BUSINESS CONSULTANTS
www.cshco.com

Independent Auditors' Report

Committee Members
Southwestern Ohio Educational Purchasing Council
- Liability, Fleet and Property Insurance Program
Vandalia, Ohio

We have audited the accompanying financial statements of the Liability, Fleet and Property Insurance Program (the Program) of the Southwestern Ohio Educational Purchasing Council as of and for the year ended June 30, 2006, as listed in the table of contents. These financial statements are the responsibility of the Program's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the Liability, Fleet and Property Insurance Program and do not purport to, and do not, present fairly the financial position of the Southwestern Ohio Educational Purchasing Council as of June 30, 2006 and the changes in its net assets and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Liability, Fleet and Property Insurance Program of the Southwestern Ohio Educational Purchasing Council as of June 30, 2006, and the changes in net assets and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 25, 2007, on our consideration of the Program's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and on compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis (page 3-6), the Schedule of Claims Development (page 17), and the Reconciliation of Claims Liabilities by Type of Contract (page 18) are not required parts of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio
May 25, 2007

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Management's Discussion and Analysis
For the Year Ended June 30, 2006

The discussion and analysis of Southwestern Ohio Educational Purchasing Council's Liability, Fleet and Property Insurance Program (the Program) financial performance provides an overall review of the financial activities for the year ended June 30, 2006. The intent of this discussion and analysis is to assist the reader in focusing on significant financial issues and activities and to identify any significant changes in financial position. We encourage the reader to consider the information presented here in conjunction with the basic financial statements taken as a whole.

The Program:

The Program is a function of the Southwestern Ohio Educational Purchasing Council (the Council), which is a duly organized and existing Regional Council of Governments formed under the auspices of Chapter 167 of the Ohio Revised Code, which allows it to perform any function or duty performable by its member school districts. The financial activity of the Program is accounted for in a separate enterprise fund in the financial records of the Council by the Fiscal Office of the Council, who is the Treasurer of the Program.

Established in July 2003, under Section 2744.081 of the Ohio Revised Code, the Program was formed for the public purpose of enabling its members to obtain self-insurance through a jointly administered self-insurance fund. Members of the Program are school districts located in the State of Ohio which are eligible to participate under applicable statute, ruling or law subject to certain underwriting standards as deemed appropriate by the Program and its administrator. For the year ended June 30, 2006, the Program had 33 participating member school districts.

Basic Financial Statements and Presentation:

The financial statements presented by the Program are the Statement of Net Assets, the Statement of Revenues, Expenses and Changes in Net Assets, and the Statement of Cash Flows. These statements are presented using the accrual basis of accounting. Revenues are recognized when earned and measurable, not when received. Expenses are recognized when they are incurred, not when paid. The Program is structured with one enterprise fund.

The Statement of Net Assets:

The Statement of Net Assets presents information on all of the Program's assets and liabilities. Assets consist mainly of cash and cash equivalents. Liabilities consist of reserves for claims payable and unearned participant contributions.

The increase in cash and investments noted for fiscal year 2006 was the result of the cash received for premiums from member school districts being greater than the claims and other cash outlays of the plan during the calendar year. Premiums are set by the Program at levels designed to cover the claims against the plan regardless of when they are submitted for payment. During fiscal year 2006, the decision was made to invest some of the Program's cash and cash equivalents, in higher interest generating vehicles. While these funds were not needed to finance current financial obligations, all investment vehicles chosen were relatively short-tem in nature.

Liabilities associated with reserve for claims payable represent 73 percent of the Program's total liabilities reported at June 30, 2006. The reserve for claims payable increased by \$425,842 or 80 percent over the

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Management's Discussion and Analysis
For the Year Ended June 30, 2006

amount reported for the prior year. Reserve for claims payable are liabilities carried for net unpaid claims, both reported and incurred but unreported existing at the end of the fiscal year. The reserve for claims payable is established annually with the assistance of an outside actuary based on statistical models. The increase in the reserve for claims payable for fiscal year 2006 is attributable to adding the anticipated claims associated with the Program's third full year of operation as well as the increasing number of participating member school districts.

Unearned participant contributions represent fiscal year 2007 premium payments received by the Program prior to June 30, 2006. The increase in the liability at June 30, 2006 compared with that at June 30, 2005 is simply a timing issue associated with the premium billings sent to participating member school district and when the premium payments were submitted to the Program. All unearned participant contributions were for fiscal year 2007 insurance coverage and will be recognized as revenue in that fiscal year.

Table 1 provides a summary of the Program's net assets for 2006 compared with 2005.

	<u>2006</u>	<u>2005</u>
<u>Assets:</u>		
<i>Current Assets:</i>		
Cash and cash equivalents	\$ 516,929	\$ 1,097,748
Deposit in escrow account	60,925	20,633
Investments	<u>1,298,239</u>	<u>-</u>
Total Assets	<u>1,876,093</u>	<u>1,118,381</u>
<u>Liabilities:</u>		
<i>Current Liabilities:</i>		
Reserve for claims payable	956,393	530,551
Unearned participant contributions	<u>350,494</u>	<u>231,516</u>
Total Liabilities	<u>1,306,887</u>	<u>762,067</u>
<u>Net Assets:</u>		
Unrestricted	<u>569,206</u>	<u>356,314</u>
Total Net Assets	<u>\$ 569,206</u>	<u>\$ 356,314</u>

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Management's Discussion and Analysis
For the Year Ended June 30, 2006

The Statement of Revenues, Expenses and Changes in Net Assets:

The Statement of Revenues, Expenses and Changes in Net Assets present information showing how the Program's net assets changed during the year. During 2006, the Program reported an increase in net assets of \$212,892 or 60 percent of the total net assets reported for June 30, 2005. With the necessary reserve, as determined by the actuary, included as a liability, the unrestricted net assets totaled \$569,206 at year end or approximately 25 percent of the Program's operating expenses reported for fiscal year 2006. An increase in net assets should not be associated with "over-funding" as it is not unusual for a year with a good claims experience to be followed with an unexpectedly high claims year. Establishing reserves is a necessity of all self insurance pools to address these fluctuations in claims.

Table 2 shows the changes in net assets for the year ended June 30, 2006, as well as revenue and expense comparisons to fiscal year 2005.

**TABLE 2
CHANGES IN NET ASSETS**

	<u>2006</u>	<u>2005</u>
<u>Operating Revenues:</u>		
Member premiums	\$ 2,433,810	\$ 2,488,699
Total Operating Revenues	<u>2,433,810</u>	<u>2,488,699</u>
<u>Operating Expenses:</u>		
Claims expense	2,031,388	2,117,970
Program administrator fees	162,080	153,674
Claims processing fees and expenses	64,000	34,576
Other operating expenses	<u>25,325</u>	<u>23,549</u>
Total Operating Expenses	<u>2,282,793</u>	<u>2,329,769</u>
Operating Income	<u>151,017</u>	<u>158,930</u>
<u>Non-Operating Revenues:</u>		
Interest earnings	<u>61,875</u>	<u>15,321</u>
Change in Net Assets	212,892	174,251
Net Assets at Beginning of Year	<u>356,314</u>	<u>182,063</u>
Net Assets at End of Year	<u>\$ 569,206</u>	<u>\$ 356,314</u>

As shown in table 2, overall revenues and expenses reported for fiscal year 2006 were very comparable to those reported in the prior year. Approximately 89 percent of the total expenses reported by the Program for the year were directly related to the settlement of claims and the purchase of reinsurance and commercial insurance coverage. Another 10 percent of the total expenses were paid to outside parties to help administer the Program as well as process the claims submitted. The remaining \$25,325, or just over 1 percent, of the expenses reported for fiscal year 2006, were associated with the operation of the Program, such as management fees paid to the Council, professional fees, and bank charges.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Management's Discussion and Analysis
For the Year Ended June 30, 2006

The Statement of Cash Flows:

The Statement of Cash Flows allows the reader of the financial statements to assess the Program's adequacy or ability to generate sufficient cash flow to meet its obligations in a timely manner. During fiscal year 2006 the cash and cash equivalents of the Program decreased by \$580,819 over the amount reported at June 30, 2005. However, the decrease in cash and cash equivalents can be explained by the Program's purchase of high-yield investment vehicles during the year. The addition of these investments increased the interest earnings received during the fiscal year by \$46,554, or 304 percent, over the amount of interest earnings reported in the prior fiscal year. Net cash provided by operating activities was \$655,545 or 29 percent of the total operating expenses reported for the year.

Contacting the Administration of the Program:

This financial report is designed to provide member school districts and other users with a general overview of the Program's finances and to show accountability for the monies it receives. If you have any questions about this report or need additional financial information, contact Ken Swink, Program Administrator at 303 Corporate Center Drive, Suite 208, Vandalia, Ohio 45377 or by calling (937) 890-3725.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Statement of Net Assets

June 30, 2006

Assets:

Current assets:

Cash and cash equivalents	\$ 516,929
Deposit in escrow account	60,925
Investments	<u>1,298,239</u>
Total assets	<u>\$ 1,876,093</u>

Liabilities:

Current liabilities:

Reserve for claims payable	\$ 956,393
Unearned participant contributions	<u>350,494</u>
Total liabilities	<u>1,306,887</u>

Net assets:

Unrestricted	<u>569,206</u>
Total net assets	<u>569,206</u>

Total liabilities and net assets	<u>\$ 1,876,093</u>
----------------------------------	---------------------

See accompanying notes to the financial statements.

SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM
Statement of Revenues, Expenses and Changes in Net Assets
Year Ended June 30, 2006

Operating revenues:

Member premiums	\$ <u>2,433,810</u>
 Total operating revenues	 2,433,810

Operating expenses:

Claims expenses:

Incurred claims and claim adjustment expenses	674,208
Reinsurance and insurance premiums	<u>1,357,180</u>
Total claims expenses	2,031,388

Program administrator fees	162,080
Claim processing fees and expenses	64,000
Management fees	14,278
Actuarial and audit fees	10,500
Bank charges and fees	<u>547</u>

Total operating expenses	<u>2,282,793</u>
--------------------------	------------------

Operating income	<u>151,017</u>
-------------------------	----------------

Non-operating revenues:

Interest earnings	<u>61,875</u>
-------------------	---------------

Change in net assets	212,892
-----------------------------	---------

Net assets at beginning of year	<u>356,314</u>
--	----------------

Net assets at end of year	<u>\$ 569,206</u>
----------------------------------	-------------------

See accompanying notes to the basic financial statements.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Statement of Cash Flows
Year Ended June 30, 2006

Cash flows from operating activities:

Cash received for premium contributions	\$ 2,552,788
Cash received on insurance recoveries	38,172
Cash payments for claim payments	(326,830)
Cash payments for excess insurance	(1,357,180)
Cash payments for program administration and claims processing	(226,080)
Cash payments for other expenses	<u>(25,325)</u>
Net cash provided by operating activities	<u>655,545</u>

Cash flows from investing activities:

Purchase of investments	(1,295,150)
Interest earnings	<u>58,786</u>
Net cash used by investing activities	<u>(1,236,364)</u>

Net decrease in cash and cash equivalents (580,819)

Cash and cash equivalents at beginning of year 1,097,748

Cash and cash equivalents at end of year \$ 516,929

**Reconciliation of operating income to net cash provided
by operating activities**

Operating income	\$ 151,017
<i>Changes in operating assets and liabilities:</i>	
Increase in escrow deposits	(40,292)
Increase in reserve for claims payable	425,842
Increase in unearned participant contributions	<u>118,978</u>
Total adjustments	<u>504,528</u>
Net cash provided by operating activities	<u>\$ 655,545</u>

See accompanying notes to the basic financial statements.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Notes to the Financial Statements
June 30, 2006

1. Description of the Program:

The Southwestern Ohio Educational Purchasing Council's Liability, Fleet and Property Insurance Program (the Program) is a risk sharing pool managed and operated by the Southwestern Ohio Educational Purchasing Council (the Council). The Program is reported as a separate enterprise fund of the Council. The Program is controlled exclusively by the management of the Council and member districts participating in the Program are also member districts in the Council. The Council is a duly organized and existing Regional Council of Governments formed under the auspices of Chapter 167 of the Ohio Revised Code, which allows it to perform any function or duty performable by its member school districts.

General

The Program was organized in July 2003 as authorized by Section 2744.081 of the Ohio Revised Code. Pursuant to Section 2744.081 of the Ohio Revised Code, the Program is a Committee of the Council formed for the public purpose of enabling its members to obtain self-insurance through a jointly administered self-insurance fund. Members of the Program are school districts located in the State of Ohio which are eligible to participate under applicable statute, rulings or law subject to certain underwriting standards as deemed appropriate by the Program and its administrator. During the year ended June 30, 2006, the Program served the insurance and purchasing needs of 33 public school districts.

The Program was established to provide property, general liability, school leader's errors and omissions, automobile, excess liability, crime, surety and bond, inland marine and other coverage to its members. Coverage programs are developed specific to each member's risk management needs and the related premiums for coverage and administrative costs are determined through the application of uniform underwriting criteria addressing the member's exposure to loss. The Program has agreed to pay judgments, settlements and other expenses arising related to the coverage provided in excess of the member's deductible.

The Program has chosen to adopt the forms and endorsements of conventional insurance coverage and to purchase specific and aggregate stop loss insurance in excess of a given retention to pay individual and collective losses. Therefore, the individual members are only responsible for their self-insured retention (deductible) amounts that may vary from member to member. See Note 4 for further explanation.

Pursuant to participation agreements, each member agrees to pay the established member premium rate, as established by the Program, on an annual basis. The member premium is established based on the level of coverage selected and includes funding for administrative fees, stop loss insurance premiums, expected claims, and establishment of adequate reserves. Actuarial determined reserves are established on a policy year basis.

The Program has an agreement with Marsh USA to provide marketing, excess insurance placement, and support services. Specialty Claims Services Inc. provides claims adjusting and administrative services to the Program.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Notes to the Financial Statements
June 30, 2006

2. Summary of Accounting Policies:

The financial statements of the Program have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for the establishing governmental accounting and financial reporting principles. The Program also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, provided they do not conflict with or contradict GASB pronouncements. The Program has elected not to apply FASB Statements and interpretations issued after November 30, 1989. The more significant of the Program's accounting policies and practices are described below.

Basis of presentation:

The Program's basic financial statements consist of a statement of net assets, as statement of revenues, expenses and changes in net assets, and a statement of cash flows.

The financial activity of the Program is accounted for within a single enterprise fund by the Southwestern Ohio Educational Purchasing Council during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Enterprise fund reporting focuses on the determination of the change in net assets, financial position and cash flows. An enterprise fund may be used to account for any activity for which a fee is charged to external users for goods and services.

Measurement focus:

The enterprise fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the Program are included on the statement of net assets. The statement of changes in net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the Program finances and meets the cash flow needs of its enterprise activity.

Basis of accounting:

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. The Program's financial statements are prepared using the accrual basis of accounting. Under the accrual basis of accounting, revenues are accounted for as earned and expenses as incurred.

Cash and cash equivalents:

All deposits with financial institutions, and a State of Ohio depository institution, having an original maturity of 90 days or less are reported as cash and cash equivalents.

Investments:

All investments are stated at fair value. Realized gains and losses are determined on the identified cost basis. Unrealized gain/(losses) are included in interest earnings.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Notes to the Financial Statements
June 30, 2006

The Council's investment policy authorizes the Program to invest in any investment meeting the requirements of the Ohio Revised Code. Permitted investments include obligations of the United States Government, or other investments where the principal and interest are collateralized by the full faith and credit of the United States Government, bonds or other obligations issued by any federal agency or instrumentality, and bonds of the State of Ohio and its political subdivisions.

Reserve for claims payable:

The Program has not established claims liabilities on risks except for those that it determined are liabilities which are not covered by excess insurers. For those risks, the Program has established claims liabilities that are based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not settled (case reserve) and of claims that have been incurred but not reported (IBNR reserve), net of estimated salvage and subrogation. The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claims liabilities does not necessarily result in exact amounts, particularly for coverage such as general liability. Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency, and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual and industry data that reflects past inflation and on other factors and are considered to be appropriate modifiers of past experience. See Notes 4 and 5 for further discussion.

The methods of making such estimates and establishing the ultimate liability for claims and claim adjustment expenses are reviewed regularly. Management believes that the estimate of the ultimate liability for claims and claim adjustment expenses reported as of June 30, 2006 is reasonable and reflective of anticipated ultimate experience. However, it is possible that the Program's actual incurred claims and claim adjustment expense will not conform to the assumptions inherent in the determination of the liability. Accordingly, it is reasonably possible that the ultimate settlement of claims and the related claim adjustment expenses may vary significantly from the estimated amounts included in the accompanying financial statements.

Should the provisions for claims payable not be sufficient, the Program will utilize unrestricted net assets to cover the excess claim expense or assess supplemental contribution to its members.

Unearned participant contributions:

Unearned participant contributions represent premiums received from members prior to the end of the fiscal year but are intended to fund coverage policies effective the subsequent fiscal year.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Notes to the Financial Statements
June 30, 2006

Net assets:

Net assets represent the difference between assets and liabilities. It is displayed in three separate components as follows:

Invested in capital assets, net of related debt – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

Restricted – This consists of net assets that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation.

Unrestricted – This consists of net assets that do not meet the definition of “restricted” or “invested in capital assets, net of related debt”.

As of June 30, 2006, the Program does not have any net assets meeting the definition of “invested in capital assets, net of related debt” or “restricted” net assets.

In the event of the termination of the Program, net assets will be used to settle all claims and other obligations incurred by the Program, as well as establishing an appropriate reserve to settle any future claims. Remaining net assets will become property of Council’s general fund.

Classification of revenue:

The Program classifies its revenues as either operating or non-operating. Non-operating revenue results from the receipt of interest income. Member premiums are paid annually by participating entities and are recognized as revenue over the policy period.

Tax status:

The Program is exempt from federal, state and local taxes due to the fact that it is defined as a council of governments under the Ohio Revised Code.

Estimates:

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the Program’s management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Notes to the Financial Statements
June 30, 2006

3. Deposits and Investments:

Deposits

Custodial credit risk is the risk that in the event of bank failure, the Program's deposits may not be returned to it. The Council does not have a custodial risk policy. At year-end, the carrying amount of the Program's deposits was \$516,929 with the bank balance being the same amount.

Section 330.15 of the Federal Deposit Insurance Corporation (FDIC) regulations, all time and saving deposits owned by a public unit and held by the same official custodian in an insured depository institution within the State in which the public unit is located are added together and insured up to \$100,000. Savings deposits include NOW accounts, money market deposit accounts and other interest-bearing checking accounts.

At June 30, 2006, the Southwestern Ohio Educational Purchasing Council had bank deposits totaling \$1,208,938, including the Program's \$516,929, of which \$1,108,938 was subject to custodial credit risk as it was uninsured and uncollateralized. However, the State of Ohio has established by statute a collateral pooling system for financial institutions acting as public depositories. Public depositories must pledge qualified securities with fair values equal to 105 percent or more of all public deposits to be secured by the collateral pool. Collateral is held by trustees including the Federal Reserve Bank and designated third parties of the financial institution. This pooled collateral covers the Program's uninsured and uncollateralized deposits.

Investments

At June 30, 2006 the investments of the Program consisted of \$801,989 Federal Home Loan Mortgage Corporation (FHLMC) securities and \$496,250 Federal Home Loan Bank (FHLB) securities.

Custodial Credit Risk: All investments shall be issued in the name of the Council per Ohio law.

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from erosion of market value or change in market conditions, the Council's investment policy requires investments to mature no later than five years from the settlement date or on the date the invested funds are expected to be disbursed in satisfaction of an obligation of the Council, whichever is earlier. The FHLMC securities had maturity dates of less than one year. The FHLB securities had a maturity of 1.25 years with a call provision of September 6, 2006.

Credit Risk: The Council's investment policy permits investment in all vehicles permitted by State Law. At the end of fiscal year 2006 all of the Program's investments were rated AAA by Standard & Poor's.

Concentration of Credit Risk: While no specific limit is placed on any one issuer, the investment policy of the Council requires the portfolio to be diversified in order to minimize potential losses with respect to individual securities. At June 30, 2006, 61.8 percent of the Program's investments were in FHLMC securities and the remaining 38.2 percent were in FHLB securities.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Notes to the Financial Statements
June 30, 2006

4. Self-Insured Retention/Excess Insurance:

The Program retains the first \$100,000 of each loss for general liability, automobile, crime and surety and property claims. Each member has a maintenance deductible of \$1,000 for property, automobile physical damage and crime claims. Stop loss insurance is purchase for the Program and is fully funded by member contributions. The stop loss coverage for the years ended June 30, 2006 and 2005 for claims in excess is \$790,000 and \$710,317, respectively. Coverage for boiler and machinery, as well as school leaders errors and omissions are purchased outside of the Program's retention program.

Excess insurance coverage provided by the Program above the \$100,000 retention per loss are \$301 million for any one property loss, \$5 million in the aggregate for flood and earthquake losses and \$6 million for any one occurrence and policy aggregate per member for liability losses. In the event the aggregate of all losses exceeds the stop loss calculation for the fiscal year, excess insurance is purchased to cover the first \$100,000 of any additional covered loss.

In the event that any of the excess insurance companies are unable to meet their obligations under the existing excess insurance agreements, the Program would be liable for such defaulted amounts. The Program evaluates the financial condition of its excess insurers and monitors the concentration of credit risk to minimize its exposure to significant losses from insurer insolvencies.

Premiums of \$1,357,180 were paid to excess insurers for the year ended June 30, 2006.

5. Reserve for Claims Payable:

As discussed in Note 2, the Program establishes a reserve for claims payable which includes both reported and incurred but unreported reported claims. The changes in the reserve for claims payable for the last two fiscal years are as follows:

	June 30	
	2006	2005
Claims payable - beginning of year	\$ 530,551	\$ 296,690
Incurred claims and claim adjustments:		
Provision for insured events of the current year	790,000	614,069
Change in provision for insured events of prior year	(37,328)	(3,108)
Total incurred claims and claim adjustments	752,672	610,961
Payments:		
Claim payments attributable to claims of current year	174,631	315,012
Claim payments attributable to claims of prior years	152,199	62,088
Total payments	326,830	377,100
Claims payable - end of year	\$ 956,393	\$ 530,551

SUPPLEMENTAL SCHEDULES

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Schedule of Claims Development
Years Ended June 30, 2006, 2005 and 2004

	<u>2006</u>	<u>2005</u>	<u>2004</u>
1. Required contribution and investment revenue:			
Earned (paid contributions)	2,495,685	2,504,020	1,741,712
Ceded (excess insurance)	<u>(1,357,180)</u>	<u>(1,482,947)</u>	<u>(1,010,604)</u>
Net earned	1,138,505	1,021,073	731,108
2. Unallocated expenses:	251,405	211,799	135,667
3. Estimated claims and expenses, end of fiscal year:			
Incurred	813,016	614,069	423,533
Ceded	<u>(23,016)</u>	<u>-</u>	<u>-</u>
Net Incurred	790,000	614,069	423,533
4. Net paid claims as of:			
End of fiscal year	174,631	315,012	126,843
One year later		117,672	62,088
Two years later			34,527
5. Re-estimated net incurred claims and expense, as of:			
End of fiscal year	790,000	614,069	423,533
One year later		587,822	420,425
Two years later			409,344
6. Increase(decrease) in estimated incurred claims and expenses from end of policy year:	-	(26,247)	(14,189)

Note:

a) The fiscal year ending June 30, 2004 was the first year of operation for the entity.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL
LIABILITY, FLEET AND PROPERTY INSURANCE PROGRAM**

Reconciliation of Claims Liabilities by Type of Contract
Years Ended June 30, 2006 and 2005

	Fiscal Year 2006		
	Casualty Liability	Property Liability	Total
Claims payable - beginning of year	\$ 269,393	\$ 261,158	\$ 530,551
Incurred claims and claim adjustments:			
Provision for insured events of the current year	268,614	521,386	790,000
Change in provision for insured events of prior year	<u>144,574</u>	<u>(181,902)</u>	<u>(37,328)</u>
Total incurred claims and claim adjustments	413,188	339,484	752,672
Payments:			
Claim payments attributable to claims of current year	27,549	147,082	174,631
Claim payments attributable to claims of prior years	<u>109,152</u>	<u>43,047</u>	<u>152,199</u>
Total payments	<u>136,701</u>	<u>190,129</u>	<u>326,830</u>
Claims payable - end of year	<u>\$ 545,880</u>	<u>\$ 410,513</u>	<u>\$ 956,393</u>
	Fiscal Year 2005		
	Casualty Liability	Property Liability	Total
Claims payable - beginning of year	\$ 159,069	\$ 137,621	\$ 296,690
Incurred claims and claim adjustments:			
Provision for insured events of the current year	107,666	506,403	614,069
Change in provision for insured events of prior year	<u>56,022</u>	<u>(59,130)</u>	<u>(3,108)</u>
Total incurred claims and claim adjustments	163,688	447,273	610,961
Payments:			
Claim payments attributable to claims of current year	37,137	277,875	315,012
Claim payments attributable to claims of prior years	<u>16,227</u>	<u>45,861</u>	<u>62,088</u>
Total payments	<u>53,364</u>	<u>323,736</u>	<u>377,100</u>
Claims payable - end of year	<u>\$ 269,393</u>	<u>\$ 261,158</u>	<u>\$ 530,551</u>



Clark, Schaefer, Hackett & Co.
CERTIFIED PUBLIC ACCOUNTANTS
BUSINESS CONSULTANTS
www.cshco.com

Report on Internal Control Over Financial Reporting and on Compliance
and Other Matters Based on an Audit of Financial Statements Performed
in Accordance With *Government Auditing Standards*

Committee Members
Southwestern Ohio Educational Purchasing Council
- Liability, Fleet and Property Insurance Program
Vandalia, Ohio

We have audited the accompanying financial statements of the Liability, Fleet and Property Insurance Program (the Program) of the Southwestern Ohio Educational Purchasing Council, as of and for the year ended June 30, 2006, and have issued our report thereon dated May 25, 2007, wherein we noted the Program is an enterprise fund within the accounting records of the Southwestern Ohio Educational Purchasing Council. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Program's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected with in a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Program's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Program in a separate letter dated May 25, 2007.

This report is intended solely for the information and use of the Committee Members and the management of the Program and is not intended to be and should not be used by anyone other than these specified parties.

Clark, Schufer, Hachett & Co.

Springfield, Ohio
May 25, 2007



Mary Taylor, CPA
Auditor of State

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
LIABILITY, FLEET AND PROPERTY INSURANCE**

MONTGOMERY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
AUGUST 21, 2007**