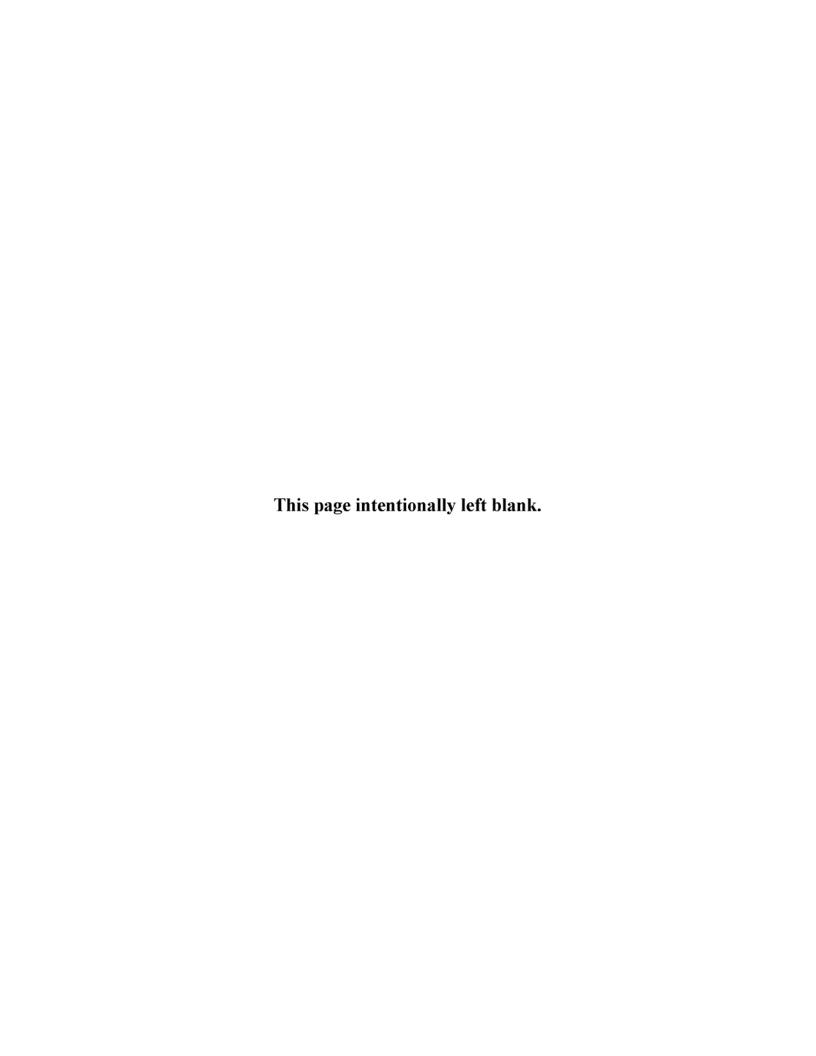




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#### INDEPENDENT ACCOUNTANTS' REPORT

Put-in-Bay Local School District Ottawa County 549 Catawba Avenue, P.O. Box 659 Put-in-Bay, Ohio 43456 0659

To the Board of Education:

We have audited the accompanying financial statements of the Put-in-Bay Local School District, Ottawa County, (the District) as of and for the years ended June 30, 2004 and 2003. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

Ohio Administrative Code § 117-2-03 (B) requires the District to prepare its annual financial report in accordance with generally accepted accounting principles. However, as discussed in Note 1, the accompanying financial statements and notes have been prepared on a basis of accounting in accordance with standards established by the Auditor of State for governmental entities that are not required to prepare annual reports in accordance with generally accepted accounting principles. This basis of accounting is a comprehensive basis of accounting other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time.

One Government Center / Room 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Put-in-Bay Local School District Ottawa County Independent Accountants' Report Page 2

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Put-in-Bay Local School District, Ottawa County, as of June 30, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated September 30, 2004, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audits.

This report is intended solely for the information and use of the audit committee, management, the Board of Education, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Butty Montgomery

September 30, 2004

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2004

|  | Gov          |                    |                     |                                |
|--|--------------|--------------------|---------------------|--------------------------------|
|  | General      | Special<br>Revenue | Capital<br>Projects | Totals<br>(Memorandum<br>Only) |
| Cash Receipts  |              |                    |                     |                                |
| Local Sources:   |              |                    |                     |                                |
| Taxes  | \$ 1,410,832 | \$ 22,845          | \$ 71,765           | \$ 1,505,442                   |
| Tuition  | 89,480       |                    |                     | 89,480                         |
| Earnings on Investment                                     | 6,450        | 55                 |                     | 6,505                          |
| Miscellaneous Receipts                                     | 1,818        | 1,110              | 5,304               | 8,232                          |
| State Sources:   |              |                    |                     |                                |
| Unrestricted Grants-In-Aid                                 | 276,505      |                    |                     | 276,505                        |
| Restricted Grants-In-Aid                                   | 108,941      | 16,518             |                     | 125,459                        |
| Federal Sources:   |              |                    |                     |                                |
| Restricted Grants-In-Aid                                   |              | 21,026             |                     | 21,026                         |
| Total Cash Receipts  | 1,894,026    | 61,554             | 77,069              | 2,032,649                      |
| Cash Disbursements   |              |                    |                     |                                |
| Instruction:   |              |                    |                     |                                |
| Regular  | 1,005,179    | 16,662             |                     | 1,021,841                      |
| Special  | 90,969       | 48                 |                     | 91,017                         |
| Support Services:  |              |                    |                     |                                |
| Pupils   | 104,726      | 12,357             |                     | 117,083                        |
| Instructional Staff  | 10,296       | 6,290              |                     | 16,586                         |
| Board of Education   | 8,178        | ,                  |                     | 8,178                          |
| Administration   | 118,224      |                    |                     | 118,224                        |
| Fiscal   | 80,786       | 158                |                     | 80,944                         |
| Operation and Maintenance - Plant                          | 188,492      |                    |                     | 188,492                        |
| Central Services   |              | 10,681             |                     | 10,681                         |
| Pupil Transportation                                       | 28,361       |                    |                     | 28,361                         |
| Extracurricular Activities:                                |              |                    |                     | -                              |
| Academic and Subject Oriented                              | 1,073        |                    |                     | 1,073                          |
| Sports Oriented  | 25,664       |                    |                     | 25,664                         |
| Co-Curricular Activities                                   | 1,449        |                    |                     | 1,449                          |
| Non-instructional Services:                                |              |                    |                     |                                |
| Community Service  |              | 29,209             |                     | 29,209                         |
| Building Acquisition and Construction:                     |              |                    |                     |                                |
| <b>Building Acquisition &amp; Construction</b>             | 153,742      |                    |                     | 153,742                        |
| Other Facilities Acquisition and Construction              |              |                    | 46,258              | 46,258                         |
| Total Cash Disbursements                                   | 1,817,139    | 75,405             | 46,258              | 1,938,802                      |
| Evenes of Cosh Passints Over                               |              |                    |                     |                                |
| Excess of Cash Receipts Over<br>(Under) Cash Disbursements | 76,887       | (13,851)           | 30,811              | 93,847                         |
| (Onder) Cash Disoursements                                 | 70,007       | (15,651)           | 50,611              | 93,047                         |

(Continued)

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2004

(Continued)

|  | Gove          |                  |    |                     |     |                             |
|--|---------------|------------------|----|---------------------|-----|-----------------------------|
|  | General       | pecial<br>evenue |    | Capital<br>Projects | (Me | Totals<br>morandum<br>Only) |
| Other Financing Sources (Uses)   |               |                  |    |                     |     |                             |
| Transfers-in   |               | 7,057            |    |                     |     | 7,057                       |
| Pass-Through   | (7,865)       |                  |    |                     |     | (7,865)                     |
| Refund of Prior Year's Expenditures  | 2,571         |                  |    |                     |     | 2,571                       |
| Transfers-out  | (4,686)       | (2,371)          |    |                     |     | (7,057)                     |
| Total Other Financing Sources (Uses)   | (9,980)       | 4,686            |    |                     |     | (5,294)                     |
| Excess of Cash Receipts and Other Sources Over (Under) Cash Disbursements and Other Uses | 66,907        | (9,165)          |    | 30,811              |     | 88,553                      |
| Fund Cash Balances at Beginning of Fiscal Year   | 576,047       | 25,319           |    | 117,641             |     | 719,007                     |
| Fund Cash Balances at End of Fiscal Year   | \$<br>642,954 | \$<br>16,154     | \$ | 148,452             | \$  | 807,560                     |
| Reserve for Encumbrances   | \$<br>32,221  | \$<br>4,810      |    |                     | \$  | 37,031                      |

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL FIDUCIARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2004

|  |     | Fiduciary I         |              |                             |
|--|-----|---------------------|--------------|-----------------------------|
|  | Non | expendable<br>Trust | <br>Agency   | Totals<br>morandum<br>Only) |
| Operating Cash Receipts  |     |                     |              |                             |
| Earnings on Investments  | \$  | 1,103               |              | \$<br>1,103                 |
| Extracurricular Activities   |     |                     | \$<br>57,045 | 57,045                      |
| Miscellaneous Receipts   |     | 4,252               |              | <br>4,252                   |
| Total Operating Cash Receipts  |     | 5,355               | 57,045       | 62,400                      |
| Operating Cash Disbursements   |     |                     |              |                             |
| Supplies and Materials   |     |                     | 21,668       | 21,668                      |
| Other Objects  |     | 8,368               | 29,952       | 38,320                      |
| Total Operating Cash Disbursements                                     |     | 8,368               | 51,620       | 59,988                      |
| Excess of Operating Cash Disbursements<br>Over Operating Cash Receipts |     | (3,013)             | 5,425        | 2,412                       |
| Fund Cash Balances at<br>Beginning of Fiscal Year                      |     | 139,679             | <br>25,232   | <br>164,911                 |
| Fund Cash Balances at End of Fiscal Year                               | \$  | 136,666             | \$<br>30,657 | \$<br>167,323               |
| Reserve for Encumbrances   |     |                     |              |                             |

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2003

|   | Gov          | m . 1              |                     |                                |  |
|---|--------------|--------------------|---------------------|--------------------------------|--|
|   | General      | Special<br>Revenue | Capital<br>Projects | Totals<br>(Memorandum<br>Only) |  |
| Cash Receipts                                 |              |                    |                     |                                |  |
| Local Sources:                                |              |                    |                     |                                |  |
| Taxes   | \$ 1,296,442 | \$ 21,239          | \$ 37,302           | \$ 1,354,983                   |  |
| Tuition                                       | 70,886       |                    |                     | 70,886                         |  |
| Earnings on Investment                        | 11,294       | 65                 |                     | 11,359                         |  |
| Miscellaneous Receipts                        | 4,750        | 1,171              | 19,210              | 25,131                         |  |
| Intermediate Sources:                         |              |                    |                     |                                |  |
| Restricted Grants-In-Aid                      |              | 4,000              |                     | 4,000                          |  |
| State Sources:                                |              |                    |                     |                                |  |
| Unrestricted Grants-In-Aid                    | 259,374      | 15061              | 1.041               | 259,374                        |  |
| Restricted Grants-In-Aid                      | 89,409       | 17,864             | 1,361               | 108,634                        |  |
| Federal Sources:                              |              | 11.640             |                     | 11.610                         |  |
| Restricted Grants-In-Aid                      |              | 11,640             |                     | 11,640                         |  |
| Total Cash Receipts                           | 1,732,155    | 55,979             | 57,873              | 1,846,007                      |  |
| Cash Disbursements                            |              |                    |                     |                                |  |
| Instruction:                                  |              |                    |                     |                                |  |
| Regular                                       | 1,000,619    | 16,491             | 1,361               | 1,018,471                      |  |
| Special                                       | 94,334       | 952                |                     | 95,286                         |  |
| Support Services:                             |              |                    |                     |                                |  |
| Pupils  | 62,676       | 8,737              |                     | 71,413                         |  |
| Instructional Staff                           | 1,465        | 5,560              |                     | 7,025                          |  |
| Board of Education                            | 5,877        |                    |                     | 5,877                          |  |
| Administration                                | 116,151      |                    |                     | 116,151                        |  |
| Fiscal  | 79,780       | 371                |                     | 80,151                         |  |
| Operation and Maintenance - Plant             | 148,170      |                    |                     | 148,170                        |  |
| Central Services                              |              | 4,608              |                     | 4,608                          |  |
| Pupil Transportation                          | 9,535        |                    |                     | 9,535                          |  |
| Non-instructional Services:                   |              |                    |                     |                                |  |
| Community Service                             | 500          | 28,225             |                     | 28,725                         |  |
| Extracurricular Activities:                   |              |                    |                     | -                              |  |
| Academic and Subject Oriented                 | 966          |                    |                     | 966                            |  |
| Sports Oriented                               | 18,356       |                    |                     | 18,356                         |  |
| Co-Curricular Activities                      | 1,336        |                    |                     | 1,336                          |  |
| Building Acquisition and Construction:        |              |                    |                     |                                |  |
| Site Improvement                              | 9,000        |                    |                     | 9,000                          |  |
| Building Acquisition and Construction         | 200,000      |                    |                     | 200,000                        |  |
| Other Facilities Acquisition and Construction |              |                    | 216,445             | 216,445                        |  |
| Total Cash Disbursements                      | 1,748,765    | 64,944             | 217,806             | 2,031,515                      |  |

(Continued)

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2003

(Continued)

|   | Gove          |                                  |         |     |                              |    |           |
|---|---------------|----------------------------------|---------|-----|------------------------------|----|-----------|
|   | <br>General   | Special Capital Revenue Projects |         | (Me | Totals<br>emorandum<br>Only) |    |           |
| Excess of Cash Disbursements Over Cash Receipts | (16,610)      |                                  | (8,965) |     | (159,933)                    |    | (185,508) |
| Other Financing Sources (Uses)                  |               |                                  |         |     |                              |    |           |
| Transfers-in                                    |               |                                  | 11,442  |     |                              |    | 11,442    |
| Refund of Prior Year's Expenditures             | 2,836         |                                  |         |     |                              |    | 2,836     |
| Transfers-out                                   | (11,442)      |                                  |         |     |                              |    | (11,442)  |
| Total Other Financing Sources (Uses)            | (8,606)       |                                  | 11,442  |     |                              |    | 2,836     |
| Excess of Cash Receipts and Other Sources Over  |               |                                  |         |     |                              |    |           |
| (Under) Cash Disbursements and Other Uses       | (25,216)      |                                  | 2,477   |     | (159,933)                    |    | (182,672) |
| Fund Cash Balances at Beginning of Fiscal Year  | 601,263       |                                  | 22,842  | _   | 277,574                      |    | 901,679   |
| Fund Cash Balances at End of Fiscal Year        | \$<br>576,047 | \$                               | 25,319  | \$  | 117,641                      | \$ | 719,007   |
| Reserve for Encumbrances                        | \$<br>28,255  | \$                               | 11,710  | \$  | 150                          | \$ | 40,115    |

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL FIDUCIARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2003

|   |     | Fiduciary I         | und | Types                         |    |                               |
|---|-----|---------------------|-----|-------------------------------|----|-------------------------------|
|   | Non | expendable<br>Trust |     | Agency                        | (M | Totals<br>lemorandum<br>Only) |
| Operating Cash Receipts Earnings on Investments Extracurricular Activities Miscellaneous Receipts | \$  | 1,881<br>2,713      | \$  | 27,574                        | \$ | 1,881<br>27,574<br>2,713      |
| Total Operating Cash Receipts   |     | 4,594               |     | 27,574                        |    | 32,168                        |
| Operating Cash Disbursements Supplies and Materials Permanent Improvements Other Objects          |     | 9,965               |     | 10,305<br>1,059,173<br>18,967 |    | 10,305<br>1,059,173<br>28,932 |
| Total Operating Cash Disbursements  |     | 9,965               |     | 1,088,445                     |    | 1,098,410                     |
| Excess of Operating Cash Disbursements<br>Over Operating Cash Receipts                            |     | (5,371)             |     | (1,060,871)                   |    | (1,066,242)                   |
| Non-Operating Cash Receipts Lease-Purchase Proceeds   |     |                     |     | 1,059,173                     |    | 1,059,173                     |
| Total Non-operating Cash Receipts   |     |                     |     | 1,059,173                     |    | 1,059,173                     |
| Excess of Receipts Over Disbursements   |     | (5,371)             |     | (1,698)                       |    | (7,069)                       |
| Fund Cash Balances at<br>Beginning of Fiscal Year   |     | 145,050             |     | 26,930                        |    | 171,980                       |
| Fund Cash Balances at End of Fiscal Year  | \$  | 139,679             | \$  | 25,232                        | \$ | 164,911                       |
| Reserve for Encumbrances  |     |                     |     |                               |    |                               |

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

# NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2004 AND 2003

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Put-in-Bay Local School District is a local school district as defined by § 3311.03 of the Ohio Revised Code. The District operates under an elected Board of Education and is responsible for the provision of public education to residents of the District.

The District operates one instructional facility and provides educational services to students from grades 1 through 12.

The District believes these financial statements present all activities for which the District is accountable.

### **B.** Jointly Governed Organization

# Northern Ohio Educational Computer Association

The Northern Ohio Educational Computer Association (NOECA) is a jointly governed organization, which is a computer consortium. NOECA is an association of 41 public school districts formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions among member school district. The NOECA Board of Directors consists of two representatives from each county in which participating school districts are located, the chairman of each of the operating committees, and a representative from the fiscal agent. Financial information can be obtained from Betty Schwiefert, who serves as Controller, 2900 South Columbus Avenue, Sandusky, Ohio 44870.

#### C. Public Entity Risk Pools

### Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under § 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the Plan) was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

The Plan's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of

# NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2004 AND 2003 (Continued)

the Plan. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

# San-Ott School Employees Welfare Benefit Association

The San-Ott School Employees Welfare Benefit Association (Association) is a public entity risk pool comprised of 10 districts from Sandusky and Ottawa counties. The Association is governed by an assembly which consists of one representative from each participant (usually the superintendent or designee). The assembly exercises control over the operation of the Association. The degree of control exercised by any participating district is limited to its representation on the board. Financial information can be obtained by writing to San-Ott Consortium, Jay Valasek, Treasurer of Vanguard-Sentinel Career Center, at 1306 Cedar Street, Fremont, Ohio 43420.

# D. Basis of Accounting

Although required by Ohio Administrative Code §117-2-03 (B) to prepare its annual financial report in accordance with generally accepted accounting principles, the District chooses to prepare its financial statements and notes in accordance with standards established by the Auditor of State for governmental entities that are not required to prepare annual financial reports in accordance with generally accepted accounting principles. This basis of accounting is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosures of material matters in accordance with the basis of accounting described in the preceding paragraph.

#### E. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2004 AND 2003 (Continued)

#### 2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant special revenue fund:

<u>Community Education Fund</u> - This fund is used to account for receipts and expenditures for developing, maximizing, coordinating, enhancing, strengthening, and further legitimizing the process of community interaction and communication with the District.

# 3. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects. The District had the following significant capital project fund:

<u>Permanent Improvement Fund</u> - This fund is used to account for all transactions related to the acquiring, constructing, or improving of such permanent improvements which are funded from a tax levy.

#### 4. Fiduciary Funds (Trust and Agency Funds)

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the District to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. Other trust funds are classified as expendable. Funds for which the District is acting in an agency capacity are classified as agency funds. The District had the following significant fiduciary funds:

<u>Endowment Fund</u> - This fund is used to account for money which has been set aside as an investment for public school purposes. The income from the fund may be expended, but the principal must remain intact. The fund is classified as a nonexpendable trust fund.

<u>Fifth-Third Bank Lease/Purchase Fund</u> - This fund is used to account for non-operating finances associated with the school building improvements in accordance with the lease/purchase agreement. This fund is classified as an agency fund.

NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2004 AND 2003 (Continued)

#### F. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Education must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of July 1. The County Budget Commission must also approve estimated resources.

### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2004 and 2003 budgetary activity appears in Note 3.

### G. Property, Plant, and Equipment

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's basis of accounting.

NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2004 AND 2003 (Continued)

# 2. EQUITY IN POOLED CASH

The District maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at June 30 was as follows:

| <br>2004      |                      | 2003    |
|---------------|----------------------|---------|
|               |                      |         |
| \$<br>67,796  | \$                   | 148,409 |
| <br>907,087   |                      | 735,509 |
| \$<br>974,883 | \$                   | 883,918 |
| \$            | \$ 67,796<br>907,087 | 907,087 |

Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending June 30, 2004 and 2003 follows:

2004 Budgeted vs. Actual Receipts

|                  | Budgeted |           | Actual   |           |               |  |          |  |          |  |              |  |              |
|------------------|----------|-----------|----------|-----------|---------------|--|----------|--|----------|--|--------------|--|--------------|
| Fund Type        | Receipts |           | Receipts |           | Receipts      |  | Receipts |  | Receipts |  | ots Receipts |  | <br>Variance |
| General          | \$       | 1,783,579 | \$       | 1,896,597 | \$<br>113,018 |  |          |  |          |  |              |  |              |
| Special Revenue  |          | 68,611    |          | 68,611    |               |  |          |  |          |  |              |  |              |
| Capital Projects |          | 77,069    |          | 77,069    |               |  |          |  |          |  |              |  |              |
| Fiduciary        |          | 62,400    |          | 62,400    |               |  |          |  |          |  |              |  |              |
| Total            | \$       | 1,991,659 | \$       | 2,104,677 | \$<br>113,018 |  |          |  |          |  |              |  |              |

2004 Budgeted vs. Actual Budgetary Basis Expenditures

|                  | Appropriation |           | Budgetary    |           |          |          |
|------------------|---------------|-----------|--------------|-----------|----------|----------|
| Fund Type        |               | Authority | Expenditures |           | Variance |          |
| General          | \$            | 1,884,250 | \$           | 1,861,911 | \$       | 22,339   |
| Special Revenue  |               | 79,065    |              | 82,586    |          | (3,521)  |
| Capital Projects |               | 96,258    |              | 46,258    |          | 50,000   |
| Fiduciary        |               | 46,965    |              | 59,988    |          | (13,023) |
| Total            | \$            | 2,106,538 | \$           | 2,050,743 | \$       | 55,795   |

# NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2004 AND 2003 (Continued)

2003 Budgeted vs. Actual Receipts

|                  | Budgeted |           | Actual       |           |    |                 |
|------------------|----------|-----------|--------------|-----------|----|-----------------|
| Fund Type        | Receipts |           | pts Receipts |           | 7  | <b>Variance</b> |
| General          | \$       | 1,627,754 | \$           | 1,734,991 | \$ | 107,237         |
| Special Revenue  |          | 67,421    |              | 67,421    |    |                 |
| Capital Projects |          | 57,873    |              | 57,873    |    |                 |
| Fiduciary        |          | 4,595     |              | 32,168    |    | 27,573          |
| Total            | \$       | 1,757,643 | \$           | 1,892,453 | \$ | 134,810         |

2003 Budgeted vs. Actual Budgetary Basis Expenditures

|                  | Appropriation |           | Budgetary    |           |          |          |
|------------------|---------------|-----------|--------------|-----------|----------|----------|
| Fund Type        | Authority     |           | Expenditures |           | Variance |          |
| General          | \$            | 1,809,201 | \$           | 1,788,462 | \$       | 20,739   |
| Special Revenue  |               | 59,941    |              | 76,654    |          | (16,713) |
| Capital Projects |               | 351,361   |              | 217,956   |          | 133,405  |
| Fiduciary        |               | 39,725    |              | 39,237    |          | 488      |
| Total            | \$            | 2,260,228 | \$           | 2,122,309 | \$       | 137,919  |

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the April 1 date for which rates are adopted by the Board. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the District.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2004 AND 2003 (Continued)

#### 5. LEASE/PURCHASE AGREEMENT

The District entered into a lease/purchase agreement with Fifth-Third Bank in accordance with § 3313.375 of the Ohio Revised Code. This agreement is for building improvements to the District's only school building. The District will pay the Bank semi-annual rent payments for 15 years, starting October 15, 2002 and ending with the final payment on April 15, 2017, with an annual interest rate of 5.93 percent. The semi-annual rent payments including principal and interest will be \$76,870.76. As stated in the lease/purchase agreement, the District can fully execute the terms of the agreement at any time by paying off remaining payments in a lump sum. Upon fully executing the terms of the lease/purchase agreement the District will assume ownership of the school building.

#### 6. RETIREMENT SYSTEMS

#### A. School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3476, or by calling (614) 222-5853.

Contribution rates are prescribed by the Ohio Revised Code. For fiscal years 2004 and 2003 plan members contributed 9 percent of their annual covered salary. The District contributed an amount equal to 14 percent of annual covered payroll.

#### **B.** State Teachers Retirement System

The District contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing, multiple-employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides retirement and disability benefits, annual cost-of-living adjustments, and death and survivor benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State Teachers Retirement

# NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2004 AND 2003 (Continued)

System, 275 East Broad Street, Columbus, Ohio 43215-3771, or by calling (614) 227-4090.

Contribution rates are prescribed by the Ohio Revised Code. For fiscal years 2004 and 2003 plan members contributed 9.3 percent of their annual covered salary. The District contributed an amount equal to 14 percent of annual covered payroll.

### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS or the STRS have an option to choose Social Security or the SERS/STRS. As of June 30, 2004 and 2003, certain members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages paid.

#### 7. RISK MANAGEMENT

#### **Commercial Insurance**

The District has obtained commercial insurance for the following risks:

- Property;
- General Liability;
- Crime;
- Inland Marine;
- Automobile;
- Ohio School Plan / Education Liability; and

### Risk Pool Membership

#### San-Ott Schools Employee Welfare Benefit Association

The District has joined together with other school districts in the area to form the San-Ott Schools Employee Welfare Benefit Association, whose purpose is to provide health coverage and benefits to and for the eligible employees of Association members and their dependents. The District pays premiums to the Association based upon the benefits structure selected. The Association Trust Agreement provides that the Association will be self-sustaining through member premiums and will reinsure through commercial companies for specific claims in excess of \$100,000 and aggregate claims in excess of 120 percent of expected claims.

# NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2004 AND 2003 (Continued)

### OSBA Workers' Compensation Group Rating

For fiscal year 2000, the District participated in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

#### 8. STATUTORY RESERVES

The District is required by State law to set-aside certain general fund revenue amounts, as defined by Statute, into various reserves. These reserves are calculated and presented on a cash basis.

During the fiscal year ended June 30, 2004, the reserve activity was as follows:

|                            |          |          |             | Capital   |
|----------------------------|----------|----------|-------------|-----------|
|                            | Textbook |          | Maintenance |           |
|                            | Reserve  |          | Reserve     |           |
| Balance July 01, 2003      | \$       | (42,085) |             |           |
| Required Set-Aside         |          | 12,768   | \$          | 12,768    |
| Offset Credits             |          |          |             | (69,305)  |
| Qualifying Expenditures    |          | (15,663) |             | (203,107) |
| Balance June 30, 2004      | \$       | (44,980) | \$          | (259,644) |
| Carried Forward to FY 2005 | \$       | (44,980) |             |           |

# NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2004 AND 2003 (Continued)

During the fiscal year ended June 30, 2003, the reserve activity was as follows:

|                                       |          |          |             | Capital   |  |
|---------------------------------------|----------|----------|-------------|-----------|--|
|                                       | Textbook |          | Maintenance |           |  |
|                                       | ]        | Reserve  |             | Reserve   |  |
| Balance July 01, 2002                 | \$       | (37,034) |             |           |  |
| Required Set-Aside                    |          | 12,348   | \$          | 12,348    |  |
| Reduction of Budget Stabilization     |          |          |             |           |  |
| Set-Aside in accordance with S.B. 345 |          |          |             |           |  |
| Offset Credits                        |          |          |             | (34,798)  |  |
| Qualifying Expenditures               |          | (17,399) |             | (241,390) |  |
| Balance June 30, 2003                 | \$       | (42,085) | \$          | (263,840) |  |
| Carried Forward to FY 2004            | \$       | (42,085) |             |           |  |

Although the District had offsets and qualifying disbursements during the fiscal years that reduced the set-aside amounts below zero for the capital acquisition reserve, this extra amount may not be used to reduce the set-aside requirement for future years. However, the negative for the textbook reserve is allowed to be carried forward and used to reduce the set-aside requirement for future years.

#### 9. STATE SCHOOL FUNDING DECISION

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the state's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school funding plan is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school funding scheme that is thorough and efficient...." The District is currently unable to determine what effect, if any, this decision will have on its future state funding and its financial operations.

### 10. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.



# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Put-in-Bay Local School District Ottawa County 549 Catawba Avenue, P.O. Box 659 Put-in-Bay, Ohio 43456 0659

To the Board of Education:

We have audited the accompanying financial statements of the Put-in-Bay Local School District, Ottawa County, (the District) as of and for the years ended June 30, 2004 and 2003, and have issued our report thereon dated September 30, 2004, in which we noted that the District has prepared its annual financial report on a basis of accounting other than that prescribed by Ohio Administrative Code § 117-2-03 (B). We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2004-001. We also noted certain immaterial instances of noncompliance that we have reported to the District's management in a separate letter dated September 30, 2004.

# **Internal Control Over Financial Reporting**

In planning and performing our audits, we considered the District's internal control over financial reporting to determine our auditing procedures for the purpose of expressing our

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Put-in-Bay Local School District
Ottawa County
Independent Accountants' Report on Compliance and on Internal
Control Required by *Government Auditing Standards*Page 2

opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to the District's management in a separate letter dated September 30, 2004.

This report is intended for the information and use of the audit committee, management, and the Board of Education, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

Butty Montgomery

September 30, 2004

SCHEDULE OF FINDINGS JUNE 30, 2004 AND 2003

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2004-001**

### **Noncompliance Citation**

Ohio Revised Code § 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code § 117-2-03 further clarifies the requirements of Ohio Revised Code § 117.38. Ohio Administrative Code § 117-2-03 (B) requires the District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the District's accompanying financial statements and notes have been prepared on a basis of accounting in accordance with standards established by the Auditor of State for governmental entities that are not required to prepare annual reports in accordance with generally accepted accounting principles. This basis of accounting is a comprehensive basis of accounting other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time. Pursuant to Ohio Revised Code § 117.38, the District may be fined and subject to various other administrative remedies for its failure to file the required financial report.

We recommend that the District make arrangements to prepare and file their financial report in accordance with generally accepted accounting principles. The District understands this requirement but feels there are no cost-benefits to converting to GAAP.

# SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2004 AND 2003

| Finding        | Finding   | Fully      | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> : |
|----------------|---|------------|---|
| Number         | Summary   | Corrected? |   |
| 2002-10162-001 | Ohio Administrative<br>Code § 117-2-03 (B)<br>Failure to file GAAP<br>report. | No         | Not corrected. Reissued as finding number 2004-001.   |



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# PUT-IN-BAY LOCAL SCHOOL DISTRICT OTTAWA COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED NOVEMBER 4, 2004