

**NEAVE TOWNSHIP**

DAYTON REGION, DARKE COUNTY

**REGULAR AUDIT**

FOR THE YEARS ENDED DECEMBER 31, 2003 - 2002





**Auditor of State  
Betty Montgomery**

Board of Trustees  
Neave Township  
4384 St. Rt. 121 S.  
Greenville, Ohio 45331

We have reviewed the Independent Auditor's Report of Neave Township, Darke County, prepared by Vanderhorst & Manning CPAs, LLC, for the audit period January 1, 2002 through December 31, 2003. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Neave Township is responsible for compliance with these laws and regulations.

*Betty Montgomery*

BETTY MONTGOMERY  
Auditor of State

July 6, 2004



**NEAVE TOWNSHIP  
DARKE COUNTY**

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**Vanderhorst & Manning CPAs, LLC**  
**6105 North Dixie Drive**  
**Dayton, Ohio 45414**

**REPORT OF INDEPENDENT AUDITORS'**

Board of Trustees  
Neave Township  
4384 St. Rt. 121 S.  
Greenville, Ohio 45331

We have audited the accompanying financial statements of Neave Township, Darke County, Ohio (the Township), as of and for the years ended December 31, 2003 and 2002. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As described in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Neave Township, Darke County, as of December 31, 2003, and 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 15, 2004, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of management, the Board of Trustees and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Vanderhorst & Manning CPAs, LLC  
Dayton, Ohio

June 15, 2004

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**NEAVE TOWNSHIP  
DARKE COUNTY**

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND  
CASH BALANCES - ALL GOVERNMENTAL FUND TYPES  
FOR THE YEAR ENDED DECEMBER 31, 2003

	<b>GOVERNMENTAL FUND TYPES</b>			<b>Total (Memorandum Only)</b>
	<b>General</b>	<b>Special Revenue</b>	<b>Capital Project</b>	
<b>Cash Receipts:</b>				
Taxes	\$ 59,359	\$ 68,448	\$ 0	\$ 127,807
Charges for Services	4,620	0	0	4,620
Licenses, Permits and Fees	0	11,808	0	11,808
Intergovernmental Receipts	75,374	68,114	0	143,488
Special Assessments	0	1,854	0	1,854
Interest	2,968	1,338	0	4,306
All Other Receipts	57	3,251	0	3,308
<b>Total Cash Receipts</b>	<b>142,378</b>	<b>154,813</b>	<b>0</b>	<b>297,191</b>
<b>Cash Disbursements:</b>				
Current:				
General Government	50,333	2,194	0	52,527
Public Safety	0	49,530	0	49,530
Public Works	23,057	78,800	0	101,857
Health	12,543	13,403	0	25,946
Capital Outlay	11,000	10,500	66	21,566
<b>Total Cash Disbursements</b>	<b>96,933</b>	<b>154,427</b>	<b>66</b>	<b>251,426</b>
<b>Total Receipts Over/(Under) Disbursements</b>	<b>45,445</b>	<b>386</b>	<b>(66)</b>	<b>45,765</b>
<b>Other Financing Receipts/(Disbursements)</b>				
Transfer In	0	0	0	0
Transfer Out	(25)	0	0	(25)
Advances In	0	1,000	0	1,000
Advances Out	0	(1,000)	0	(1,000)
<b>Total Other Financing Receipts/(Disbursements)</b>	<b>(25)</b>	<b>0</b>	<b>0</b>	<b>(25)</b>
<b>Excess of Cash Receipts and Other Financing Receipts over/(under) Cash Disbursements and Other Financing Disbursements</b>	<b>45,420</b>	<b>386</b>	<b>(66)</b>	<b>45,740</b>
<b>Fund Cash Balances, January 1, 2003</b>	<b>126,589</b>	<b>212,767</b>	<b>13,774</b>	<b>353,130</b>
<b>Fund Cash Balances, December 31, 2003</b>	<b>\$ 172,009</b>	<b>\$ 213,153</b>	<b>\$ 13,708</b>	<b>\$ 398,870</b>

The Notes to the Financial Statements are an integral part of this statement.

**NEAVE TOWNSHIP  
DARKE COUNTY**

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND  
CASH BALANCE - NON-EXPENDABLE TRUST FUND  
FOR THE YEAR ENDED DECEMBER 31, 2003

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	<b>Non-Expendable <u>Trust</u></b>
<b>Operating Cash Receipts:</b>	
Interest	\$       6
<b>Operating Cash Disbursements:</b>	
Supplies and Materials	<u>          37</u>
<b>Income/(Loss) before Interfund Transfers and Advances</b>	(31)
Transfer In	25
<b>Fund Cash Balance, January 1, 2003</b>	<u>          770</u>
<b>Fund Cash Balance, December 31, 2003</b>	<u><u>      \$     764</u></u>

The Notes to the Financial Statements are an integral part of this statement.

**NEAVE TOWNSHIP  
DARKE COUNTY**

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND  
CASH BALANCES - ALL GOVERNMENTAL FUND TYPES  
FOR THE YEAR ENDED DECEMBER 31, 2002

	<b>GOVERNMENTAL FUND TYPES</b>			<b>Total (Memorandum Only)</b>
	<b>General</b>	<b>Special Revenue</b>	<b>Capital Project</b>	
<b>Cash Receipts:</b>				
Taxes	\$ 53,402	\$ 61,375	0	\$ 114,777
Charges for Services	5,040	0	0	5,040
Licenses, Permits and Fees	0	8,238	0	8,238
Intergovernmental Receipts	51,258	64,938	0	116,196
Special Assessments	0	1,960	0	1,960
Interest	3,884	2,565	0	6,449
All Other Receipts	525	1,954	0	2,479
<b>Total Cash Receipts</b>	<b>114,109</b>	<b>141,030</b>	<b>0</b>	<b>255,139</b>
<b>Cash Disbursements:</b>				
Current:				
General Government	51,482	2,278	0	53,760
Public Safety	0	54,176	0	54,176
Public Works	27,212	105,450	0	132,662
Health	9,500	10,030	0	19,530
Capital Outlay	0	629	126	755
<b>Total Cash Disbursements</b>	<b>88,194</b>	<b>172,563</b>	<b>126</b>	<b>260,883</b>
<b>Total Receipts Over/(Under) Disbursements</b>	<b>25,915</b>	<b>(31,533)</b>	<b>(126)</b>	<b>(5,744)</b>
<b>Fund Cash Balances, January 1, 2002</b>	<b>100,674</b>	<b>244,300</b>	<b>13,900</b>	<b>358,874</b>
<b>Fund Cash Balances, December 31, 2002</b>	<b>\$ 126,589</b>	<b>\$ 212,767</b>	<b>13,774</b>	<b>\$ 353,130</b>

The Notes to the Financial Statements are an integral part of this statement.

**NEAVE TOWNSHIP  
DARKE COUNTY**

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND  
CASH BALANCE - NON-EXPENDABLE TRUST FUND  
FOR THE YEAR ENDED DECEMBER 31, 2002

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	<b>Non-Expendable <u>Trust</u></b>
<b>Operating Cash Receipts:</b>	
Interest	\$       10
<b>Operating Cash Disbursements:</b>	
Supplies and Materials	<u>          23</u>
Operating Income	(13)
<b>Fund Cash Balance, January 1, 2002</b>	<u>          783</u>
<b>Fund Cash Balance, December 31, 2002</b>	<u><u>      \$     770</u></u>

The Notes to the Financial Statements are an integral part of this statement.

**NEAVE TOWNSHIP  
DARKE COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2003 AND 2002

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Description of the Entity**

Neave Township of Darke County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services, including road maintenance and fire protection.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

**B. Basis of Accounting**

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when a payment is made rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

**C. Cash and Investments**

All Township funds are held in an interest bearing checking account and certificates of deposit.

**D. Fund Accounting**

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

**General Fund:**

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

**Special Revenue Funds:**

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

**Motor Vehicle License Tax Fund** – This fund receives gasoline tax and motor vehicle license tax money for construction, maintaining and repairing Township roads.

**Gasoline Tax Fund** – This fund receives gasoline money for constructing, maintaining and repairing Township roads.

**NEAVE TOWNSHIP  
DARKE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2003 AND 2002**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. Fund Accounting (Continued)**

**Special Revenue Funds: (Continued)**

**Road and Bridge Fund** – This fund receives property tax money for constructing, maintaining and repairing Township roads.

**Fire District Fund** – This fund receives funding through levies and provides fire protection services for the Township

**Permissive Motor Vehicle Tax Fund** – This fund receives funding through tax money for construction, maintaining and repairing Township roads.

**Cemetery Fund** – This fund receives the proceeds from the Cemetery operations.

**Zoning Fund** – This fund receives the proceeds from zoning permits.

**Capital Project Funds**

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant Capital Project Funds:

**Permanent Improvement Fund** - This fund was established for the construction of major capital projects.

**Fiduciary Funds:**

**Non-Expendable Trust Fund** – Fiduciary funds are used to account for assets held by the Township in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The Township's fiduciary fund is a nonexpendable trust fund. Nonexpendable trust funds are accounted for in essentially the same manner as proprietary funds.

**E. Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

**Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year-end.

**NEAVE TOWNSHIP  
DARKE COUNTY**

**NOTES TO THE FINACIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2003 AND 2002**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**E. Budgetary Process (Continued)**

**Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus the cash balance as of January 1. The County Budget Commission must also approve estimated resources.

**Encumbrances**

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made.

Encumbrances outstanding at year-end are cancelled, and reappropriated in the subsequent year.

A summary of 2003 and 2002 budgetary activity appears in Note 3.

**F. Property, Plant and Equipment**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

**G. Accumulated Leave**

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

**2. EQUITY IN POOLED CASH AND INVESTMENTS**

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments.

The carrying amount of cash and investments at December 31 was as follows:

	2003	2002
Demand Deposits	\$365,032	\$321,483
Certificate of Deposits	<u>34,602</u>	<u>32,417</u>
Total Deposits and Investments	<u>\$399,634</u>	<u>\$353,900</u>

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

**NEAVE TOWNSHIP  
DARKE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2003 AND 2002**

**3. BUDGETARY ACTIVITY**

Budgetary activity for the years ended December 31, 2003, and 2002 was as follows:

**2003 Budgeted vs. Actual Receipts**

<b>Fund Type</b>	<b>Budgeted Receipts</b>	<b>Actual Receipts</b>	<b>Variance</b>
General	\$106,194	\$142,378	\$ 36,184
Special Revenue	175,155	155,813	(19,342)
Capital Projects	0	0	0
Non-Expendable Trust	<u>20</u>	<u>31</u>	<u>11</u>
Total	<u>\$281,369</u>	<u>\$298,222</u>	<u>\$ 16,853</u>

**2003 Budgeted vs. Actual Budgetary Basis Expenditures**

<b>Fund Type</b>	<b>Appropriation Authority</b>	<b>Budgetary Expenditures</b>	<b>Variance</b>
General	\$141,400	\$ 96,958	\$ 44,442
Special Revenue	251,260	155,427	95,833
Capital Projects	4,800	66	4,734
Non-Expendable Trust	<u>60</u>	<u>37</u>	<u>23</u>
Total	<u>\$397,520</u>	<u>\$252,488</u>	<u>\$145,032</u>

**2002 Budgeted vs. Actual Receipts**

<b>Fund Type</b>	<b>Budgeted Receipts</b>	<b>Actual Receipts</b>	<b>Variance</b>
General	\$104,244	\$114,109	\$ 9,865
Special Revenue	172,515	141,030	(31,485)
Capital Projects	0	0	0
Non-Expendable Trust	<u>20</u>	<u>10</u>	<u>(10)</u>
Total	<u>\$276,779</u>	<u>\$255,149</u>	<u>\$(21,630)</u>

**2002 Budgeted vs. Actual Budgetary Basis Expenditures**

<b>Fund Type</b>	<b>Appropriation Authority</b>	<b>Budgetary Expenditures</b>	<b>Variance</b>
General	\$124,500	\$ 88,194	\$ 36,306
Special Revenue	244,750	172,563	72,187
Capital Projects	4,700	126	4,574
Non-Expendable Trust	<u>60</u>	<u>23</u>	<u>37</u>
Total	<u>\$374,010</u>	<u>\$260,906</u>	<u>\$ 113,104</u>



**NEAVE TOWNSHIP  
DARKE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2003 AND 2002**

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**4. PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are

also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

**5. RETIREMENT SYSTEM**

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, members of OPERS contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 2003 and 2002.

**6. RISK MANAGEMENT**

**Risk Pool Membership**

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty insurance for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Insurance

OTARMA retains casualty risks up to \$250,000 per claim. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

**NEAVE TOWNSHIP  
DARKE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2003 AND 2002**

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**6. RISK MANAGEMENT** (Continued)

Property Insurance

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000. The Travelers Indemnity Company also provides aggregate excess coverage for property including automobile physical damage subject to an annual stop loss. When the stop loss is reached in any year, The Travelers Indemnity Company provides coverage in excess of \$10,000.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligations of the respective government.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with accounting principles generally accepted in the United States of America, and reported the following assets, liabilities and retained earnings at December 31, 2002, which is the latest available data:

Casualty Coverage

	<u>2002</u>
Assets	\$ 23,757,036
Liabilities	<u>(9,197,512)</u>
Retained Earnings	<u>\$ 14,559,524</u>

Property Coverage

	<u>2002</u>
Assets	\$ 6,596,996
Liabilities	<u>(1,204,326)</u>
Retained Earnings	<u>\$ 5,392,670</u>

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**Vanderhorst & Manning CPAs, LLC  
6105 North Dixie Drive  
Dayton, Ohio 45414**

**REPORT OF INDEPENDENT ACCOUNTANTS' ON COMPLIANCE AND ON  
INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

Board of Trustees  
Neave Township  
4384 St. Rt. 121 S.  
Greenville, Ohio 45331

We have audited the financial statements of the Neave Township, Darke County (the Township), as of and for the years ended December 31, 2003, and 2002, and have issued our report thereon dated June 15, 2004. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Compliance**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to the management of the Township in a separate letter dated June 15, 2004.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the specific internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operations that we consider to be material weaknesses. However, we noted immaterial instances of matters involving internal control that we have reported to management of the Township in a separate letter dated June 15, 2004.

This report is intended for the information and use of management and Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Vanderhorst & Manning CPAs, LLC  
Dayton, Ohio

June 15, 2004





**Auditor of State  
Betty Montgomery**

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**NEAVE TOWNSHIP**

**DARKE COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
JULY 20, 2004**