



**ENOCH TOWNSHIP
NOBLE COUNTY**

REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2000 - 1999



JIM PETRO
AUDITOR OF STATE

STATE OF OHIO

ENOCH TOWNSHIP
NOBLE COUNTY

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REPORT OF INDEPENDENT ACCOUNTANTS

Enoch Township
Noble County
22496 State Rt. 564
Caldwell, Ohio 43724

To the Board of Trustees:

We have audited the accompanying financial statements of Enoch Township, Noble County, Ohio (the Township), as of and for the years ended December 31, 2000 and 1999. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audits in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Enoch Township, Noble County, as of December 31, 2000 and 1999, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 13, 2001 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Audit Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of management, the Board of Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro
Auditor of State

May 13, 2001

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ENOCH TOWNSHIP
NOBLE COUNTY

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES
ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2000**

	<u>Governmental Fund Types</u>				Totals (Memorandum Only)
	<u>General</u>	<u>Special Revenue</u>	<u>Debt Service</u>	<u>Fiduciary Funds</u>	
Cash Receipts:					
Local Taxes	\$4,057	\$17,668	\$	\$	\$21,725
Intergovernmental	10,322	48,086	16,831		75,239
Earnings on Investments	1,406	673		124	2,203
Other Revenue		930			930
Total Cash Receipts	<u>15,785</u>	<u>67,357</u>	<u>16,831</u>	<u>124</u>	<u>100,097</u>
Cash Disbursements:					
Current:					
General Government	14,253				14,253
Public Safety	639				639
Public Works	1,577	131,836			133,413
Debt Service:					
Redemption of Principal			2,681		2,681
Interest and Fiscal Charges			1,368		1,368
Total Cash Disbursements	<u>16,469</u>	<u>131,836</u>	<u>4,049</u>	<u>0</u>	<u>152,353</u>
Total Cash Receipts Over/(Under) Cash Disbursements	<u>(684)</u>	<u>(64,479)</u>	<u>12,782</u>	<u>124</u>	<u>(52,256)</u>
Other Financing Receipts/(Disbursements):					
Proceeds of Notes					
Transfers-In		4,718			4,718
Transfers-Out	(4,718)				(4,718)
Other Sources			650		650
Total Other Financing Receipts/(Disbursements)	<u>(4,718)</u>	<u>4,718</u>	<u>650</u>	<u>0</u>	<u>650</u>
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(5,402)	(59,761)	13,432	124	(51,606)
Fund Cash Balances, January 1	10,420	103,527	3,795	6,238	123,980
Fund Cash Balances, December 31	<u>\$5,018</u>	<u>\$43,766</u>	<u>\$17,227</u>	<u>\$6,362</u>	<u>\$72,374</u>
Reserve for Encumbrances, December 31	<u>\$726</u>	<u>\$2,333</u>	<u>\$0</u>	<u>\$0</u>	<u>\$3,059</u>

The notes to the financial statements are an integral part of this statement.

ENOCH TOWNSHIP
NOBLE COUNTY

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES
ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 1999**

	<u>Governmental Fund Types</u>				Totals (Memorandum Only)
	<u>General</u>	<u>Special Revenue</u>	<u>Debt Service</u>	<u>Fiduciary Funds</u>	
Cash Receipts:					
Local Taxes	\$3,615	\$16,990	\$	\$	\$20,605
Intergovernmental	15,568	65,430	2,500		83,498
Earnings on Investments	967	1,446		249	2,662
Other Revenue		125			125
Total Cash Receipts	<u>20,150</u>	<u>83,991</u>	<u>2,500</u>	<u>249</u>	<u>106,890</u>
Cash Disbursements:					
Current:					
General Government	15,456				15,456
Public Works	1,592	84,889			86,481
Health	340			420	760
Debt Service:					
Interest and Fiscal Charges			1,086		1,086
Capital Outlay		29,600			29,600
Total Cash Disbursements	<u>17,388</u>	<u>114,489</u>	<u>1,086</u>	<u>420</u>	<u>133,383</u>
Total Cash Receipts Over/(Under) Cash Disbursements	<u>2,762</u>	<u>(30,498)</u>	<u>1,414</u>	<u>(171)</u>	<u>(26,493)</u>
Other Financing Receipts/(Disbursements):					
Proceeds of Notes		23,680			23,680
Total Other Financing Receipts/(Disbursements)	<u>0</u>	<u>23,680</u>	<u>0</u>	<u>0</u>	<u>23,680</u>
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	2,762	(6,818)	1,414	(171)	(2,813)
Fund Cash Balances, January 1	7,658	110,345	2,381	6,409	126,793
Fund Cash Balances, December 31	<u>\$10,420</u>	<u>\$103,527</u>	<u>\$3,795</u>	<u>\$6,238</u>	<u>\$123,980</u>
Reserve for Encumbrances, December 31	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

The notes to the financial statements are an integral part of this statement.

**ENOCH TOWNSHIP
NOBLE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2000 AND 1999**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Enoch Township, Noble County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees and a publicly elected Clerk . The Township provides general governmental services, including road and bridge maintenance (public works), cemetery maintenance (health), and fire protection (public safety). The Township contracts with the Caldwell Volunteer Fire Department to provide fire services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

The certificate of deposit is valued at cost.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

**ENOCH TOWNSHIP
NOBLE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2000 AND 1999
(Continued)**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

2. Special Revenue Funds (Continued)

Gasoline Tax Fund - This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

Motor Vehicle License Fund - This fund receives motor vehicle license tax money for maintaining Township roads.

3. Debt Service Funds

The debt service fund is used to accumulate resources for the payment of bonds and note indebtedness. The Township had the following Debt Service Fund:

Equipment Note Fund - This fund was established to service the debt incurred from the purchase of a tractor with backhoe.

4. Fiduciary Funds (Trust Funds)

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Township to maintain a corpus of the trust, the fund is classified as a nonexpendable trust fund. The Township had the following Nonexpendable Trust Fund:

Cemetery Trust Fund - This fund receives interest from principal that is invested in a certificate of deposit.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

**ENOCH TOWNSHIP
NOBLE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2000 AND 1999
(Continued)**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio law.

A summary of 2000 and 1999 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	<u>2000</u>	<u>1999</u>
Demand deposits	\$66,373	\$117,980
Certificates of deposit	6,000	6,000
Total deposits	\$72,373	\$123,980

Deposits: Deposits are insured by the Federal Deposit Insurance Corporation.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2000 and 1999 follows:

2000 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$9,972	\$15,785	\$5,813
Special Revenue	72,945	72,075	(870)
Debt Service	4,126	17,481	13,355
Fiduciary	288	124	(164)
Total	\$87,331	\$105,465	\$18,134

**ENOCH TOWNSHIP
NOBLE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2000 AND 1999
(Continued)**

3. BUDGETARY ACTIVITY (Continued)

2000 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$20,392	\$21,913	(\$1,521)
Special Revenue	176,472	134,169	42,303
Debt Service	7,921	4,049	3,872
Fiduciary	526	0	526
Total	<u>\$205,311</u>	<u>\$160,131</u>	<u>\$45,180</u>

1999 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$15,451	\$20,150	\$4,699
Special Revenue	94,210	107,671	13,461
Debt Service	2,500	2,500	0
Fiduciary	288	249	(39)
Total	<u>\$112,449</u>	<u>\$130,570</u>	<u>\$18,121</u>

1999 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$23,109	\$17,388	\$5,721
Special Revenue	206,936	114,489	92,447
Debt Service	2,500	1,086	1,414
Fiduciary	697	420	277
Total	<u>\$233,242</u>	<u>\$133,383</u>	<u>\$99,859</u>

During 2000, the Township had expenditures exceeding appropriations in the Motor Vehicle License Tax Fund, Road and Bridge Fund and Permissive Motor Vehicle License Tax Fund, Special Revenue Fund types and in 1999, the Township had expenditures exceeding appropriations in the Federal Emergency Management Agency Fund, Special Revenue fund type, contrary to Ohio Rev. Code Section 5705.41(B).

During 2000, the Clerk posted the August real estate distribution for the Road Levy Fund to the Road and Bridge Fund, contrary to Ohio Rev. Code Section 5705.10.

During 2000 and 1999, the Township had expenditures which did not contain the Clerk's prior certification, contrary to Ohio Rev. Code Section 5705.41(D).

**ENOCH TOWNSHIP
NOBLE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2000 AND 1999
(Continued)**

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. DEBT

Debt outstanding at December 31, 2000 was as follows:

	Principal	Interest Rate
Promissory Note	\$21,449	6.00%
Total	\$21,449	

The Promissory Note was issued to finance the purchase of a new tractor with backhoe. The note is collateralized solely by the Township's tractor with backhoe and being retired through the Debt Service Fund with property tax revenue from the Road and Bridge Fund.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	Promissory Note
2001	\$3,940
2002	3,755
2003	3,573
2004	3,396
2005	3,222
2006	3,052
2007	2,886
2008	2,846
Total	\$ 26,670

**ENOCH TOWNSHIP
NOBLE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2000 AND 1999
(Continued)**

5. DEBT (Continued)

The Township also has a long-term obligation for a repayment of taxes to Texas Eastern Transmission Corporation, a public utility company, for tax years 1991 through 1996 which was the result of a successful suit brought by Texas Eastern on the method of assessing personal property taxes. The repayment of taxes will be made from Township funds receiving personal property taxes through deductions from the tax settlements by the Noble County Auditor. The Township's assessed amount is \$934 each year through 2002. The payment for this liability is included in the accompanying financial statements for 2000 and half of 1999.

6. RETIREMENT SYSTEMS

The Township's part-time employees, as well as the Trustees and Clerk, belong to Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement health care, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2000 and 1999, members of PERS contributed 8.5% of their gross salaries. Through June 30, 2000, the Township contributed an amount equal to 13.55% of participants' gross salaries. For the period July 1, 2000 through December 31, 2000, PERS temporarily reduced the employer's contribution rate to 8.13% of participant's gross salaries. The Township has paid all contributions required through December 31, 2000.

7. RISK MANAGEMENT

The Township is insured with Indiana Insurance through E D Stone Agency for 1999 and Selective Insurance for 2000. Coverage is subject to deductibles and scheduled property. The following risks are covered by this association:

- General liability and casualty
- Vehicles
- Property
- Public Official's liability

The Township also provides health and life insurance coverage to elected officials through a private carrier.



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**REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Enoch Township
Noble County
22496 State Rt. 564
Caldwell, Ohio 43724

To the Board of Trustees:

We have audited the accompanying financial statements of Enoch Township, Noble County, Ohio (the Township), as of and for the years ended December 31, 2000 and 1999, and have issued our report thereon dated May 13, 2001. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards*, which are described in the accompanying Schedule of Findings as items 2000-41061-001, 2000-41061-002 and 2000-41061-003. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated May 13, 2001.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated May 9, 2001.

Enoch Township
Noble County
Report of Independent Accountants on Compliance and on
Internal Control Required by *Government Auditing Standards*
Page 2

This report is intended for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro
Auditor of State

May 13, 2001

**ENOCH TOWNSHIP
NOBLE COUNTY**

**SCHEDULE OF FINDINGS
FOR THE YEARS ENDED DECEMBER 31, 2000 AND 1999**

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS
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FINDING NUMBER 2000-41061-001

Finding for Adjustment

Ohio Rev. Code Section 5705.10 states, in part, that all revenue derived from a special levy is to be credited to a special fund for the purpose for which the levy was made.

The Township credited the August 2000 real estate distribution, in the amount of \$3,722, to the Road and Bridge Fund instead of the Road Levy Fund.

We recommend the Township ensure that special levy monies be paid into the special levy fund that has been created for such purpose. The financial statements have been adjusted to reflect this activity.

FINDING NUMBER 2000-41061-002

Noncompliance Citation

Ohio Rev. Code Section 5705.41 (D) states that no subdivision or taxing unit shall make any contact or order any expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the same has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. Every such contract made without such a certificate shall be null and void and no warrant shall be issued in payment of any amount due thereon.

This section also provides two "exceptions" to the above requirements:

- A. Then and Now Certificate - If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was appropriated and free of any previous encumbrances, the Board of Trustees may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.
- B. If the amount involved is less than one thousand dollars, the fiscal officer may authorize it to be paid without the affirmation of the Board of Trustees.

Certain liabilities, contracts, and open purchase commitments were not certified by the Clerk prior to the obligation and "Then and Now" Certificates were not used and subsequently approved by the Board of Trustees within the aforementioned 30-day time period. Forty percent of expenditure transactions tested for 1999 and 2000 were not properly certified.

We recommend the Township Clerk certify the availability of funds prior to the cash expenditure being made. Where prior certification is not feasible, we encourage the Clerk to utilize "Then and Now" Certificates or blanket certificates.

**ENOCH TOWNSHIP
NOBLE COUNTY**

**SCHEDULE OF FINDINGS
FOR THE YEARS ENDED DECEMBER 31, 2000 AND 1999
(Continued)**

**FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)**

FINDING NUMBER 2000-41061-003

Noncompliance Citation

Ohio Rev. Code Section 5705.41 (B) states no subdivision or taxing unit shall make any expenditure of money unless it has been appropriated.

For 1999, the Gasoline Tax Fund had expenditures in excess of appropriations in the amount of \$224, and the Equipment Note Fund had expenditures in excess of appropriations in the amount of \$706.

For 2000, the General Fund, Motor Vehicle License Tax Fund, the Gasoline Tax Fund and the Miscellaneous Special Revenue Fund had expenditures in excess of appropriations by \$213, \$1,625, \$4,051, and \$29,689, respectively.

The Clerk should deny any payments until the legislative authority has passed the appropriations.



STATE OF OHIO
OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

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ENOCH TOWNSHIP

NOBLE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JULY 19, 2001**